#### REOFFERING CIRCULAR

#### EXISTING ISSUE (REOFFERED)—FULL BOOK ENTRY RATINGS: (See "RATINGS" herein)

On the date of original issuance and delivery of the Bonds, Orrick, Herrington & Sutcliffe LLP, Bond Counsel to the County, delivered an opinion to the effect that, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986. It was the further opinion of Bond Counsel that, interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Bond Counsel observed that such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Bond Counsel was also of the opinion that interest on the Bonds is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York). Bond Counsel expressed no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. In connection with the remarketing of the Bonds, Bond Counsel will deliver its opinion that such remarketing will not adversely affect the tax-exempt status of the Bonds. See "TAX MATTERS."

# \$67,330,000 COUNTY OF NASSAU, NEW YORK

# **MULTI-MODAL GENERAL OBLIGATION BONDS, SERIES 2007**

\$31,270,000 MULTI-MODAL GENERAL OBLIGATION BONDS, 2007 SERIES A \$36,060,000 MULTI-MODAL GENERAL OBLIGATION BONDS, 2007 SERIES B

Date of Reoffering: December 1, 2010

Due: December 1, as shown on the inside cover

The Bonds are general obligations of the County of Nassau, New York (the "County"), for the payment of which the County has pledged its faith and credit. All of the taxable real property within the County is subject to the levy of ad valorem taxes without limitation as to rate or amount to pay both the principal of and interest on the Bonds.

The Bonds will be reoffered on December 1, 2010 (the "Conversion Date") as fully registered Fixed Rate Bonds in the denomination of \$5,000 or any integral multiple thereof. The Bonds were originally issued on December 13, 2007 in the Weekly Mode.

Interest on the Bonds is payable on June 1 and December 1 of each year commencing June 1, 2011 and shall be calculated on the basis of a 360-day year consisting of twelve 30-day months. The Bonds are payable from amounts provided by the County. See "THE BONDS" herein.

The Bonds were issued in registered form and are registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"), which acts as securities depository for the Bonds. Purchases will be made in book-entry-only form in the denomination of \$5,000 or any integral multiple thereof. Purchasers will not receive physical certificates representing their ownership interest in the Bonds. Principal and interest will be paid by the County to DTC which will in turn remit same to its Participants as described herein, for subsequent distribution to the beneficial owner of the Bonds. The Bonds are subject to optional redemption prior to maturity as set forth herein.

It is anticipated that the Bonds will be reoffered in definitive form through the facilities of DTC in New York, New York on or about December 1, 2010.

THIS REOFFERING CIRCULAR IS IN A FORM "DEEMED FINAL" BY THE COUNTY FOR THE PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12.

# **BofA MERRILL LYNCH**

**Janney Montgomery Scott LLC** 

Ramirez & Co., Inc.

# \$67,330,000 COUNTY OF NASSAU, NEW YORK

# MULTI-MODAL GENERAL OBLIGATION BONDS, SERIES 2007 \$31,270,000 MULTI-MODAL GENERAL OBLIGATION BONDS, 2007 SERIES A

<b>MATURITY</b>	PRINCIPAL AMOUNT	INTEREST RATE	<b>YIELD</b>	<u>CUSIP</u> *
12/1/2011	\$2,005,000	2.50%	0.95%	63165TDV4
12/1/2012	2,105,000	3.00	1.05	63165TDW2
12/1/2013	2,210,000	4.00	1.35	63165TDX0
12/1/2014	2,255,000	4.00	1.65	63165TDY8
12/1/2015	2,345,000	4.00	1.94	63165TDZ5
12/1/2016	2,245,000	4.00	2.24	63165TEA9
12/1/2017	2,360,000	5.00	2.60	63165TEB7
12/1/2018	865,000	4.00	2.91	63165TEC5
12/1/2018	1,500,000	5.00	2.91	63165TEW1
12/1/2019	2,485,000	4.00	3.23	63165TED3
12/1/2020	2,600,000	4.00	3.45	63165TEE1
12/1/2021	2,630,000	5.00	3.64	63165TEF8

\$5,665,000 4.25% Term Bond Due December 1, 2023 to Yield 4.10% 63165TEG6\*

# \$36,060,000 MULTI-MODAL GENERAL OBLIGATION BONDS, 2007 SERIES B

<b>MATURITY</b>	PRINCIPAL AMOUNT	INTEREST RATE	<b>YIELD</b>	<u>CUSIP</u> *
12/1/2011	\$2,120,000	2.50%	0.95%	63165TEH4
12/1/2012	2,225,000	3.00	1.05	63165TEJ0
12/1/2013	2,335,000	4.00	1.35	63165TEK7
12/1/2014	2,380,000	4.00	1.65	63165TEL5
12/1/2015	2,475,000	4.00	1.94	63165TEM3
12/1/2016	2,360,000	4.00	2.24	63165TEN1
12/1/2017	2,480,000	5.00	2.60	63165TEP6
12/1/2018	2,485,000	5.00	2.91	63165TEQ4
12/1/2019	2,605,000	5.00	3.23	63165TER2
12/1/2020	2,725,000	5.00	3.45	63165TES0
12/1/2021	2,755,000	5.00	3.64	63165TET8
12/1/2024	3,190,000	5.00	4.03	63165TEV3

\$5,925,000 4.25% Term Bond Due December 1, 2023 to Yield 4.10% 63165TEU5\*

<sup>\*</sup> Copyright 2010, American Bankers Association. CUSIP data herein are provided by Standard & Poor's, CUSIP Service Bureau, a Division of The McGraw-Hill Companies, Inc. The CUSIP numbers listed are being provided solely for the convenience of the bondholders and the County makes no representation with respect to such numbers or undertakes any responsibility for their accuracy now or at any time in the future. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of such maturity or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the Bonds.

# **COUNTY OF NASSAU, NEW YORK**

#### **COUNTY EXECUTIVE**

Edward P. Mangano

#### **COUNTY LEGISLATURE**

Presiding Officer
Peter J. Schmitt

Kevan M. Abrahams Francis X. Becker, Jr. Joseph V. Belesi Judi Bosworth John J. Ciotti David W. Denenberg Dennis Dunne, Sr. Denise Ford Norma L. Gonsalves Judith A. Jacobs Howard J. Kopel Vincent T. Muscarella Richard J. Nicolello Joseph K. Scannell Robert Troiano Rose Marie Walker Wayne H. Wink, Jr. Diane Yatauro

### **COUNTY COMPTROLLER**

George Maragos

# DEPUTY COUNTY EXECUTIVE FOR FINANCE

Timothy P. Sullivan

### **COUNTY TREASURER**

John A. Mastromarino

# **BUDGET DIRECTOR**

Jeffrey Nogid

#### **COUNTY ATTORNEY**

John Ciampoli, Esq.

#### FINANCIAL ADVISOR

Public Financial Management, Inc.

#### **BOND COUNSEL**

Orrick, Herrington & Sutcliffe LLP

#### **DISCLOSURE COUNSEL**

Law Offices of Joseph C. Reid, P.A.

No dealer, broker, salesman or other person has been authorized by the County to give any information or to make any representations other than those contained in this Reoffering Circular; and if given or made, such other information or representations must not be relied upon as having been authorized by the County. This Reoffering Circular does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the County from sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Reoffering Circular nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the County since the date hereof.

Public Financial Management, Inc. as Financial Advisor has not been engaged to and has not made any independent investigation of the accuracy or completeness of any financial information respecting the County which is included in this Reoffering Circular or which was otherwise examined by the Financial Advisor. All such information was supplied by the County and its other professionals and has not been verified by the Financial Advisor. The Financial Advisor's exclusive engagement has been to advise the County on the likely financial consequences under present market circumstances of various financial actions based exclusively upon assumptions and data furnished by the County and its other professionals, and the Financial Advisor has assumed no responsibility with respect to the reasonableness or accuracy of any such assumptions or information. The Financial Advisor disclaims any implication that the Financial Advisor can be deemed to represent that the narrative and financial information in this Reoffering Circular is complete or accurate.

Certain information contained herein has been obtained from the County, DTC and other sources that the Remarketing Agents believe are reliable. The Remarketing Agents make no representation as to the accuracy or completeness of such information, and such information is not to be construed as a representation of the Remarketing Agents. The Remarketing Agents have provided the following sentence for inclusion in this Reoffering Circular: The Remarketing Agents have reviewed the information in this Reoffering Circular in accordance with, and as part of, their responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Remarketing Agents do not guarantee the accuracy or completeness of such information.

IN MAKING AN INVESTMENT DECISION, INVESTORS MUST RELY ON THEIR OWN EXAMINATION OF THE TERMS OF THE OFFERING, INCLUDING THE MERITS AND RISKS INVOLVED. THE BONDS HAVE NOT BEEN REGISTERED WITH THE SECURITIES AND EXCHANGE COMMISSION UNDER THE SECURITIES ACT OF 1933, AS AMENDED, NOR HAVE THE ORDINANCES OR OTHER PROCEEDINGS OF THE COUNTY BEEN QUALIFIED UNDER THE TRUST INDENTURE ACT OF 1939, AS AMENDED, IN RELIANCE UPON EXEMPTIONS CONTAINED IN SUCH ACTS. ADDITIONALLY, WHILE THE BONDS MAY BE EXEMPT FROM THE REGISTRATION AND QUALIFICATION PROVISIONS OF THE SECURITIES LAWS OF THE VARIOUS STATES, SUCH EXEMPTION CANNOT BE REGARDED AS A RECOMMENDATION OF THE BONDS. NEITHER THE STATES NOR ANY OF THEIR AGENCIES HAVE PASSED UPON THE MERITS OF THE BONDS OR THE ACCURACY OR COMPLETENESS OF THIS REOFFERING CIRCULAR. ANY REPRESENTATION TO THE CONTRARY MAY BE A CRIMINAL OFFENSE.

IN CONNECTION WITH THE REOFFERING OF THE BONDS, THE REMARKETING AGENTS MAY OVERALLOT OR EFFECT TRANSACTIONS THAT STABILIZE OR MAINTAIN THE MARKET PRICES OF THE BONDS AT LEVELS ABOVE THOSE WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

# TABLE OF CONTENTS

INTRODUCTION1	
Termination of Letters of Credit2	APPENDIX A
THE BONDS2	INFORMATION ABOUT THE COUNTY A-1
Optional Redemption	APPENDIX B
Selection of Bonds to be Redeemed in Partial	GENERAL PURPOSE AUDITED
Redemption3	FINANCIAL STATEMENTS FOR
Mandatory Sinking Fund Redemption	FISCAL YEARS ENDED DECEMBER 31,
County May Not File For Bankruptcy Protection	2009 AND 2008B-1
Contract Remedies	APPENDIX C
Book-Entry-Only System3	FORMS OF ORIGINAL AND
Certificated Bonds 6	CONVERSION BOND COUNSEL
THE COUNTY6	OPINIONS
LITIGATION6	APPENDIX D
OTHER INFORMATION6	OUTSTANDING OBLIGATIONSD-1
COVENANT TO MAKE CONTINUING	APPENDIX E
DISCLOSURE6	UNDERLYING INDEBTEDNESS OF
RISK FACTORS8	POLITICAL SUBDIVISIONS WITHIN
LEGAL MATTERS8	THE COUNTY E-1
TAX MATTERS9	APPENDIX F
RATINGS	COUNTY WORKFORCEF-1
REMARKETING10	APPENDIX G
FINANCIAL ADVISOR11	ECONOMIC AND DEMOGRAPHIC
MISCELLANEOUS11	PROFILEG-1

# REOFFERING CIRCULAR

of the

# **COUNTY OF NASSAU, NEW YORK**

Relating to

\$67,330,000

# **COUNTY OF NASSAU, NEW YORK**

# MULTI-MODAL GENERAL OBLIGATION BONDS, SERIES 2007 \$31,270,000 MULTI-MODAL GENERAL OBLIGATION BONDS, 2007 SERIES A \$36,060,000 MULTI-MODAL GENERAL OBLIGATION BONDS, 2007 SERIES B

Date of Reoffering: December 1, 2010 Due: December 1, as shown on the inside cover

#### INTRODUCTION

This Reoffering Circular, which includes the cover page and appendices, has been prepared by the County of Nassau (the "County"), in the State of New York (the "State"), and provides certain information in connection with the reoffering by the County of \$31,270,000 aggregate principal amount of Multi-Modal General Obligation Bonds, 2007 Series A (the "Series A Bonds") and \$36,060,000 aggregate principal amount of Multi-Modal General Obligation Bonds, 2007 Series B (the "Series B Bonds", together with the Series A Bonds, the "Bonds"). The Bonds are dated the date of reoffering. The interest rates, maturity dates and prices or yields of the Bonds are set forth on the inside cover of this Reoffering Circular. The Bonds are subject to optional redemption prior to maturity as set forth herein.

The Bonds were originally issued on December 13, 2007 pursuant to the Constitution and laws of the State, including among others, the Local Finance Law and the County Charter (the "County Charter") to fund various public purposes. Since the date of their original issuance, the Bonds have borne interest in the Weekly Mode.

Pursuant to the terms of a Bond Determinations Certificate (defined herein), if certain conditions are met on December 1, 2010 (the "Conversion Date"), from and after the Conversion Date, the Bonds will bear interest at the Fixed Rates shown on the inside cover of this Reoffering Circular. On the Conversion Date, the \$67,330,000 aggregate principal amount of Outstanding Bonds will be tendered by the Holders thereof for purchase at a price of par.

The Bonds are general obligations of the County for the payment of which the County has pledged its faith and credit. See "APPENDIX A – INFORMATION ABOUT THE COUNTY" herein.

#### **Termination of Letters of Credit**

On the date of original issuance of the Bonds, Bank of America, N.A. issued two irrevocable direct pay letters of credit (the "Letters of Credit") guaranteeing scheduled payments of principal and interest on the Bonds, and the purchase price of Bonds tendered for purchase and not remarketed, including, but not limited to, while the Bonds bore interest in the Weekly Mode. Upon the Conversion Date, the Letters of Credit will be terminated and be of no further force and effect.

#### THE BONDS

The Bonds have been authorized and are being reoffered pursuant to the Constitution and laws of the State including the Local Finance Law, constituting Chapter 33-a of the Consolidated Laws of New York, and various bond ordinances adopted by the County Legislature and approved by the County Executive pursuant to the Local Finance Law, the County Charter, the County Administrative Code and other related proceedings and pursuant to a Bond Determinations Certificate, dated December 13, 2007 (the "Bond Determinations Certificate"). In addition, as required by law, the Nassau County Interim Finance Authority ("NIFA"), created pursuant to the Nassau County Interim Finance Authority Act, codified as Title I of Article 10-D of the State Public Authorities Law (the "NIFA Act"), reviewed and commented upon the issuance of the Bonds at the time of their original offering. See "APPENDIX A – INFORMATION ABOUT THE COUNTY" herein.

The Bonds as reoffered will be general obligations of the County, and will bear interest, mature and be payable as described on the cover page and inside cover page of this Reoffering Circular and herein. Interest on the Bonds will be calculated on the basis of a 360-day year consisting of twelve 30-day months. The Bonds were issued to fund various public purposes, including capital projects, certain property tax refunds, judgments and settlements, and to pay costs of issuance.

The Bonds have been duly authorized and, constitute legal, valid and binding obligations of the County. The County has pledged its faith and credit for the payment of the principal of and interest on the Bonds, and, unless paid from other sources, the County is authorized to levy on all taxable real property such ad valorem taxes as may be necessary to pay the Bonds and the interest thereon without limitation as to rate or amount. The Bonds do not constitute debt of NIFA.

# **Optional Redemption**

The Bonds stated to mature on or after December 1, 2021 shall be subject to redemption prior to maturity, at the option of the County, as a whole or in part, from time to time, in any order of maturity or portion of a maturity as designated by the County, on or after December 1, 2020, or on any date thereafter upon payment of a redemption price of 100% of the principal, together with accrued interest thereon to the redemption date. If less than all of the Bonds of any maturity are to be redeemed, the particular Bonds of such maturity to be redeemed shall be selected by the County by lot in any customary manner of selection as determined by the County Treasurer. Notice of such call for redemption shall be given by transmitting such notice to the registered holder not more than sixty (60) nor less than thirty (30) days prior to such date. Notice of redemption having been given as aforesaid, the Bonds so called for redemption shall, on the date for redemption set forth in such call for redemption, become due and payable, together with interest to such redemption date, and interest shall cease to be paid thereon after such redemption date.

# Selection of Bonds to be Redeemed in Partial Redemption

If less than all of the Bonds are called for optional redemption, the Bonds to be redeemed shall be selected by the County Treasurer in such manner as may be determined to be in the best interest of the County. If less than all of the Bonds of a particular maturity are called for redemption, DTC or any successor securities depository will select the Bonds to be redeemed pursuant to its rules and procedures or, if the book-entry system is discontinued, the Bonds to be redeemed will be selected by the County Treasurer, who has been appointed registrar (the "Registrar"), by lot in such manner as the Registrar in its discretion may determine. In either case, each portion of the \$5,000 principal amount is counted as one Bond.

## **Mandatory Sinking Fund Redemption**

\*Maturity

The Series A Bonds maturing on December 1, 2023 are subject to sinking fund redemption prior to maturity commencing December 1, 2022 at a redemption price equal to the principal amount thereof plus accrued interest, without premium, in the years and in the principal amounts listed below:

<b>Year</b>	Principal Amount
2022	\$2,765,000
2023*	2,900,000

The Series B Bonds maturing on December 1, 2023 are subject to sinking fund redemption prior to maturity commencing December 1, 2022 at a redemption price equal to the principal amount thereof plus accrued interest, without premium, in the years and in the principal amounts listed below:

<u>Year</u>	Principal Amount
2022	\$2,890,000
2023*	3,035,000
*Maturity	

# **County May Not File For Bankruptcy Protection**

Under the NIFA Act, the County is prohibited from filing any petition with any United States district court or bankruptcy court for the composition or adjustment of municipal indebtedness without the approval of NIFA and the State Comptroller and no such petition may be filed while NIFA bonds or notes remain outstanding.

#### **Contract Remedies**

The General Municipal Law ("GML") of the State provides that it shall be the duty of the governing board (in the case of the County, the County Legislature) to assess, levy and cause to be collected a sum of money sufficient to pay a final judgment which has been recovered against the County and remains unpaid. The GML further provides that the rate of interest to be paid by a municipal corporation upon any judgment against a municipal corporation shall not exceed the rate of nine per centum per annum. This provision might be construed to have application to the holders of the Bonds in the event of a default in the payment of principal of and interest on the Bonds. Execution or attachment of County property cannot be obtained to satisfy a judgment by holders of the Bonds.

Under the Constitution of the State, the County is required to pledge its faith and credit for the payment of the principal of and interest on the Bonds, and the State is specifically precluded from restricting the power of the County to levy taxes on real property thereof for the purpose of funding such payment.

No principal or interest payment on County indebtedness is past due. To the best of the knowledge of current officials, the County has never defaulted on the payment of principal of and interest on any indebtedness.

## **Book-Entry-Only System**

The Depository Trust Company, New York, New York ("DTC") will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of each series of Bonds and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates, Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation, Government Securities Clearing Corporation, and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has S&P's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be

requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the County as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and dividend payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the County, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Bonds held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee, or the County, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the County, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the County. Under such circumstances, in the event that a successor depository is not obtained, bond certificates are required to be printed and delivered.

Source: DTC.

The information in the above section concerning DTC and DTC's book-entry system has been obtained from sources that the County believes to be reliable, but the County takes no responsibility for the accuracy thereof.

THE COUNTY WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATION TO PARTICIPANTS, TO INDIRECT PARTICIPANTS OR TO ANY BENEFICIAL OWNER WITH RESPECT TO (I) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY PARTICIPANT, OR ANY INDIRECT PARTICIPANT; (II) THE PAYMENT BY DTC OR ANY PARTICIPANT OR INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF, OR PREMIUM, IF ANY, OR INTEREST ON THE BONDS; (III) ANY NOTICE WHICH IS PERMITTED OR REQUIRED TO BE GIVEN TO BONDHOLDERS; OR (IV) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS BONDOWNER.

THE COUNTY CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC WILL DISTRIBUTE TO DIRECT PARTICIPANTS OR THAT DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE BONDS (I) PAYMENTS OF THE PRINCIPAL OF, OR INTEREST OR PREMIUM, IF ANY, ON THE BONDS, (II) CONFIRMATION OF THEIR OWNERSHIP INTEREST IN THE BONDS; OR (III) NOTICES SENT TO DTC OR CEDE & CO., AS NOMINEE, AS REGISTERED OWNER OF THE BONDS, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SO SERVE AND ACT IN THE MANNER DESCRIBED IN THIS REOFFERING CIRCULAR.

#### **Certificated Bonds**

DTC may discontinue providing its services with respect to the Bonds at any time by giving notice to the County and discharging its responsibilities with respect thereto under applicable law, or the County may terminate its participation in the book-entry-only system of transfers through DTC (or a successor securities depository) at any time. In the event that such book-entry-only system is discontinued the Bonds will be issued in registered form in denominations of \$5,000 or integral multiples thereof. The Bonds will remain subject to redemption prior to their stated final maturity date.

#### THE COUNTY

The County is located in New York State on Long Island and has a population of over 1.3 million. For a description of the County, its financial condition and projections, and certain economic factors affecting the County, see "APPENDIX A – INFORMATION ABOUT THE COUNTY" and other appendices herein.

## **LITIGATION**

The County, its officers and employees are defendants in a number of lawsuits. Such litigation includes, but is not limited to, actions commenced and claims asserted against the County arising out of alleged torts, civil rights violations, breaches of contracts including union and employee disputes, condemnation proceedings, medical malpractice actions and other alleged violations of law. The County intends to defend itself vigorously against all claims and actions. See "APPENDIX A – INFORMATION ABOUT THE COUNTY" herein.

#### OTHER INFORMATION

This Reoffering Circular does not include either the debt or the tax collection record of the several cities, towns, villages, school districts or other municipal corporations or public corporations within the County, except as herein set forth.

#### COVENANT TO MAKE CONTINUING DISCLOSURE

In order to assist the Remarketing Agents in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission (the "Commission") under the Securities Exchange Act of 1934 as the same may be amended or officially interpreted from time to time (the "Rule"), the County has covenanted for the benefit of the Beneficial Owners (as hereinabove defined) of the Bonds to provide in accordance with the requirements of the Rule during any fiscal year in which the Bonds are outstanding, to the Municipal Securities Rulemaking Board (the "MSRB") designated by the Commission in accordance with the Rule, certain annual financial information and operating data for the preceding fiscal year, in a form generally consistent with the information contained herein and a copy of the audited financial statement (prepared in accordance with generally accepted accounting principles in effect at the time of the audit) for the preceding fiscal year, if any; such information, data and audit, if any, will be so provided on or prior to August 1 of each such fiscal year, but in no event, not later than the last business day of each succeeding fiscal year and (ii) in a timely manner, notices of the occurrence of certain events, as enumerated below, if material.

*Notices of Material Events* - If applicable, and if material, notices of the occurrence of any of the following events shall be given in a timely manner:

- (1) Principal and interest payment delinquencies.
- (2) Non-payment related defaults. It should be noted, however, that neither the Bonds, the proceedings of the County authorizing the Bonds, the Local Finance Law, nor any other law, makes any provision for non-payment related defaults on the Bonds, or other general obligations issued by the County.
- (3) Unscheduled draws on debt service reserves reflecting financial difficulties. It should be noted, however, that the County is not legally authorized to establish, nor has it established, a debt service reserve securing the Bonds.
- (4) Unscheduled draws on credit enhancements reflecting financial difficulties. It should be noted, however, that the Bonds have no credit enhancements.
- (5) Substitution of credit or liquidity providers, or their failure to perform. It should be noted, however, that there are no credit or liquidity providers for the Bonds.
- (6) Adverse tax opinions or events affecting the tax-exempt status of the Bonds.
- (7) Modifications to rights of holders of the Bonds.
- (8) Bond calls.
- (9) Defeasances. It should be noted, however, that neither the Bonds, the proceedings of the County authorizing the Bonds, the Local Finance Law, nor any other law, makes any provision for the legal defeasance of the Bonds.
- (10) Release, substitution or sale of property securing repayment of the Bonds. It should be noted, however, that the Bonds are general obligations of the County and are not secured by any collateral, but rather are entitled to the pledge of the faith and credit of the County.

# (11) Rating changes.

The sole remedy of a Beneficial Owner of the Bonds under this covenant will be to bring an action to compel specific performance in a court in the State having appropriate jurisdiction. A default by the County of its obligations under the covenant shall not be deemed a default on the Bonds.

The County may amend its obligations under the provisions of the covenant without the consent of any holder of the Bonds or Beneficial Owner of the Bonds provided that the County shall first obtain an opinion of nationally recognized bond counsel to the effect that the proposed amendment would not in and of itself cause the covenant to violate the requirements of the Rule if such amendment had been effective at the time of issuance of the Bonds, but taking into account any subsequent change in or official interpretation of the Rule. The County is in compliance with the Rule as it relates to prior disclosure filings.

#### RISK FACTORS

The following description summarizes some of the risk factors associated with the Bonds and does not purport to be complete. This Reoffering Circular should be read in its entirety.

The financial condition of the County as well as the market for the Bonds could be affected by a variety of factors, some of which are beyond the County's control. There can be no assurance that adverse events in the State and in other jurisdictions of the country, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the federal Bankruptcy Code or otherwise, will not occur which might affect the market price of, and the market for, the Bonds. If a significant default or other financial crisis should occur in the affairs of the State or any of its agencies or political subdivisions or in other jurisdictions of the country thereby further impacting the acceptability of obligations issued by borrowers within the State, both the ability of the County to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Bonds, could be adversely affected.

The County is dependent in part on financial assistance from the State. However, if the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes in order to pay State aid to municipalities and school districts in the State, including the County, in any year, the County may be affected by a delay, until sufficient taxes have been received by the State to make State aid payments to the County. See "STATEMENT OF REVENUES AND EXPENDITURES – Revenues - State and Federal Aid" in "APPENDIX A – INFORMATION ABOUT THE COUNTY" herein.

In addition, adverse events within the County could affect the market for the Bonds. These include, but are not limited to, events which impact the County's ability to reduce expenditures and raise revenues, economic trends, the willingness and ability of the State to provide aid and to enact various other legislation and the County's ability to market its securities in the public credit markets. It is anticipated that the various news media will report on events which occur in the County and that such media coverage, as well as such events, could have an impact on the market for, and the market price of, the Bonds.

A major portion of the County's annual expenditures is utilized in the administration of various federal and State mandated aid programs including Medicaid, Temporary Assistance to Needy Families, and community services. Although a substantial portion of these expenditures (other than Medicaid) is reimbursed by the State and federal governments, typically at the rate of 75% of program costs, expenditures fluctuate in response to overall economic conditions and are difficult to predict. Given recent overall economic conditions, these expenditures are likely to increase.

From time to time, legislation is introduced on the federal and State levels, which, if enacted into law, could affect the County and its operations. The County is not able to represent whether such bills will be introduced in the future or become law.

#### **LEGAL MATTERS**

Certain legal matters incidental to the authorization and original issuance of the Bonds by the County were subject to the approval of Orrick, Herrington & Sutcliffe LLP, Bond Counsel, New York, New York, whose approving opinion was delivered on December 13, 2007 in connection with the original issuance of the Bonds, and is set forth in Appendix C-1 hereto. The proposed form of opinion to be delivered by Bond Counsel upon conversion of the Bonds is set forth in Appendix C-2 hereto. Certain legal matters will be passed upon for the County by its disclosure counsel, the Law Offices of Joseph C. Reid, P.A., New York, New York. Certain legal matters will be passed upon for the Remarketing Agents by their counsel, Mintz, Levin, Cohn, Ferris, Glovsky and Popeo, P.C., New York, New York.

#### TAX MATTERS

On the date of original issuance and delivery of the Bonds, Bond Counsel delivered an opinion to the effect that, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code"). It was the further opinion of Bond Counsel, interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Bond Counsel observed that such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Bond Counsel was also of the opinion that interest on the Bonds is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York). On December 1, 2010, in connection with the remarketing of the Bonds, Bond Counsel will deliver its opinion to the effect that such remarketing will not adversely affect the exclusion from gross income of interest on the Bonds for federal income tax purposes. A complete copy of the approving opinion delivered on original issuance and the proposed form of opinion of Bond Counsel to be delivered on conversion are each set forth in APPENDIX C hereto.

Bonds purchased, whether at original issuance or otherwise, for an amount higher than their principal amount payable at maturity (or, in some cases, at their earlier call date) ("Premium Bonds") will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of bonds, like the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, the amount of tax-exempt interest received, and a Beneficial Owner's basis in a Premium Bond, will be reduced by the amount of amortizable bond premium properly allocable to such Beneficial Owner. Beneficial Owners of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Bonds. The County has made certain representations and covenanted to comply with certain restrictions, conditions and requirements designed to ensure that interest on the Bonds will not be included in federal gross income. Inaccuracy of these representations or failure to comply with these covenants may result in interest on the Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Bonds. The opinion of Bond Counsel issued in connection with the original issuance of the Bonds assumed the accuracy of these representations and compliance with these covenants. Bond

Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken), or events occurring (or not occurring), or any other matters coming to Bond Counsel's attention after the date of issuance of the Bonds may adversely affect the value of, or the tax status of interest on, the Bonds. Accordingly, the opinion of Bond Counsel is not intended to, and may not, be relied upon in connection with any such actions, events or matters.

Although the opinion of Bond Counsel rendered in connection with the original issuance of the Bonds that interest on the Bonds is excluded from gross income for federal income tax purposes and is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York), the ownership or disposition of, or the accrual or receipt of interest on, the Bonds may otherwise affect a Beneficial Owner's federal, state or local tax liability. The nature and extent of these other tax consequences depends upon the particular tax status of the Beneficial Owner or the Beneficial Owner's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

Future legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent Beneficial Owners from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such future legislative proposals, clarification of the Code or court decisions may also affect the market price for, or marketability of, the Bonds. Prospective purchasers of the Bonds should consult their own tax advisors regarding any pending or proposed federal or state tax legislation, regulations or litigation, as to which Bond Counsel expresses no opinion.

The opinion of Bond Counsel rendered in connection with the original issuance of the Bonds was based on current legal authority, covered certain matters not directly addressed by such authorities, and represented Bond Counsel's judgment as to the proper treatment of the Bonds for federal income tax purposes. It is not binding on the Internal Revenue Service ("IRS") or the courts. Furthermore, Bond Counsel cannot give and has not given any opinion or assurance about the future activities of the County, or about the effect of future changes in the Code, the applicable regulations, the interpretation thereof or the enforcement thereof by the IRS. The County has covenanted, however, to comply with the requirements of the Code.

Bond Counsel's engagement with respect to the Bonds ended with the issuance of the Bonds on December 13, 2007, and, unless separately engaged, Bond Counsel is not obligated to defend the County or the Beneficial Owners regarding the tax-exempt status of the Bonds in the event of an audit examination by the IRS. Under current procedures, parties other than the County and its appointed counsel, including the Beneficial Owners, would have little, if any, right to participate in the audit examination process. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt bonds is difficult, obtaining an independent review of IRS positions with which the County legitimately disagrees may not be practicable. Any action of the IRS, including but not limited to selection of the Bonds for audit, or the course or result of such audit, or an audit of bonds presenting similar tax issues may affect the market price for, or the marketability of, the Bonds, and may cause the County or the Beneficial Owners to incur significant expense.

#### RATINGS

Moody's Investors Service Inc. ("Moody's") and Fitch Ratings ("Fitch") have assigned their underlying ratings of "A1" and "AA-", respectively, to the Bonds. Standard & Poor's Ratings Services ("S&P") expects to assign to the Bonds a long-term rating of A+ with a stable outlook upon conversion to fixed rate.

Such ratings reflect only the views of such organizations and any desired explanation of the significance of such ratings should be obtained from the rating agency furnishing the same, at the following addresses: Moody's Investors Service, 7 World Trade Center at 250 Greenwich Street, New York, New York 10007; Standard & Poor's Ratings Services, 55 Water Street, New York, New York 10041; and Fitch Ratings, One State Street Plaza, New York, New York 10004. The ratings assigned by Moody's and Fitch reflect their recalibration of U.S. Public Finance credit ratings to a single global scale rating system. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that any of such ratings will be retained for any given period of time or that the same will not be revised downward or withdrawn entirely by the rating agency furnishing the same if, in its judgment, circumstances so warrant. Any such downward revision or withdrawal of any of such ratings may have an adverse effect on the market price or the availability of a secondary market for the Bonds.

#### REMARKETING

Merrill Lynch, Pierce, Fenner & Smith Incorporated (the "Representative"), acting on behalf of itself and on behalf of Janney Montgomery Scott LLC and Samuel A. Ramirez & Company, Inc. (collectively, the "Remarketing Agents"), have agreed pursuant to the terms and conditions of a Firm Remarketing Agreement dated November 10, 2010, to purchase the Bonds at an aggregate purchase price of \$72,282,690.85 (which price reflects a net original issue premium of \$5,307,022.25 and the Remarketing Agents' compensation of \$354,331.40) and to make a bona fide public offering of the Bonds. The Remarketing Agents will be obligated to purchase all such Bonds tendered on the Conversion Date.

The Bonds may be offered and sold to certain dealers (including the Remarketing Agents) at prices lower than such public offering prices, and such public offering prices may be changed, from time to time, by the Remarketing Agents.

#### FINANCIAL ADVISOR

The County has retained Public Financial Management, Inc. of New York, New York, as Financial Advisor in connection with the issuance and sale of its obligations, including the reoffering of the Bonds. Although Public Financial Management, Inc. has assisted in the preparation of the Reoffering Circular, Public Financial Management, Inc. is not obligated to undertake, and has not undertaken to make, an independent verification or to assume responsibility for the accuracy, completeness, or fairness of the information contained in the Reoffering Circular. Public Financial Management, Inc. is an independent advisory firm and is not engaged in the business of underwriting, trading, or distributing municipal securities or other public securities.

## **MISCELLANEOUS**

Statements in this Reoffering Circular, and the documents included by specific reference, that are not historical facts are forward-looking statements, which are based on the County management's beliefs, as well as assumptions made by, and information currently available to, the County's management and

staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the County files with the repositories. When used in County documents or oral presentations, the words "anticipate," "estimate," "expect," "objective," "projection," "forecast," "goal," or similar words are intended to identify forward-looking statements.

To the extent that any statements made in this Reoffering Circular involve matters of opinion or estimates, whether or not expressly stated, such matters of opinion and estimates are set forth as such and not as representations of fact. Neither this Reoffering Circular nor any statement which may have been made verbally or in writing in connection therewith is to be construed as a contract with the holders of the Bonds.

Neither the County's independent auditors, nor any other independent accountants, have compiled, examined, or performed any procedures with respect to the prospective financial information contained herein, nor have they expressed any opinion or any other form of assurance on such information or its achievability, and assume no responsibility for, and disclaim any association with, the prospective financial information.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Upon delivery of the Bonds, the County Treasurer shall furnish a certificate stating (i) to his knowledge the Reoffering Circular did not contain any untrue statements of material fact or omit to state a material fact necessary to make the statements therein, in light of the circumstances under which they were made, not misleading, subject to the condition that while information in said Reoffering Circular obtained from sources other than the County is not guaranteed as to accuracy, completeness or fairness, he has no reason to believe and does not believe that such information is materially inaccurate or misleading, (ii) to his knowledge, since the date of said Reoffering Circular, there have been no material transactions not in the ordinary course of affairs entered into by the County and no material adverse changes in the general affairs of the County or in its financial condition as shown in the Reoffering Circular other than as disclosed or contemplated by said Reoffering Circular, and (iii) that no litigation is pending or, or to the knowledge of the County, threatened affecting the Bonds.

Periodic public reports relating to the financial condition of the County, its operations and the balances, receipts and disbursements of the various funds of the County are prepared by the various departments of the County, and in certain instances examined by independent certified public accountants. In addition, the County regularly receives reports from consultants, commissions, and special task forces relating to various aspects of the County's financial affairs, including capital projects, County services, taxation, revenue estimates, pensions, and other matters.

Information pertaining to the Reoffering Circular may be obtained upon request from the Office of the County Treasurer, County Office Building, 240 Old Country Road, Mineola, New York 11501, telephone (516) 571-2090.

The Reoffering Circular is submitted only in connection with the sale of the Bonds by the County and may not be reproduced or used in whole or in part for any other purpose.

The execution and delivery of this Reoffering Circular and its delivery have been duly authorized by the County Treasurer on behalf of the County.

# COUNTY OF NASSAU, NEW YORK

By: /s/ John A. Mastromarino
County Treasurer

November 10, 2010



# APPENDIX A

# **INFORMATION ABOUT THE COUNTY**



#### INFORMATION ABOUT THE COUNTY

The information below provides comprehensive information on the County, its financial management, current financial condition, litigation and other information and factors affecting the County.

#### THE COUNTY

The County is located on Long Island and has a population of over 1.3 million. It is bordered to the west by the New York City borough of Queens, to the east by Suffolk County, to the north by Long Island Sound and to the south by the Atlantic Ocean. The County was formed on January 1, 1899 and since 1938 has operated under the County Charter. The County Charter was the first of its type in the State and established a form of government headed by a County Executive and a Board of Supervisors.

The County Executive heads the executive branch of County government. The legislative power of the County is vested in the 19-member County Legislature, which superseded the Board of Supervisors in 1996. The County Comptroller has the authority to audit the records of the County departments and special districts, to examine and approve all payment vouchers including payroll, to ascertain that funds to be paid are both appropriated and available and to report the financial status of the County to the County Legislature. The County Treasurer, the County's chief fiscal officer, receives and has custody of all County funds (unless otherwise provided by law) including County taxes, collects most revenues and is responsible for the issuance of all County debt.

The County Executive and the County Comptroller are each elected for four-year terms and the members of the County Legislature are elected for two-year terms. On January 1, 2010, Edward Mangano was inaugurated as County Executive, and George Maragos as County Comptroller. The County Treasurer is appointed by the County Executive and confirmed by the County Legislature.

#### **County Officials**

County Executive – Edward P. Mangano

Edward P. Mangano was elected as County Executive on November 3, 2009 and sworn into office on January 1, 2010. Prior to becoming County Executive, Mr. Mangano gained extensive experience as a County Legislator, where he served the 17th Legislative District for seven terms until leaving the position in 2009. Notable among Mr. Mangano's many accomplishments as Legislator were helping revitalize the former Grumman property, attracting more than 15,000 jobs to the site, establishing a Senior Citizen and Community Center, and preserving and protecting open space in the County.

A graduate of Hofstra University and Hofstra Law School, Mr. Mangano was admitted to the New York State Bar in 1988. He went on to have a successful career in printing and publishing newspapers, as well as serving as counsel to the law firm of Rivkin Radler LLP.

Mr. Mangano also has been active in many charitable and fraternal organizations.

## County Legislators

Kevan M. Abrahams Judith A. Jacobs Francis X. Becker, Jr. Howard J. Kopel Joseph V. Belesi Vincent T. Muscarella Judi Bosworth Richard J. Nicolello John J. Ciotti Joseph K. Scannell Peter J. Schmitt David W. Denenberg Dennis Dunne, Sr. Robert Troiano Denise Ford Rose Marie Walker Norma L. Gonsalves Wayne H. Wink, Jr Diane Yatauro

Presiding Officer, County Legislature – Peter J. Schmitt

Peter J. Schmitt, a Republican, was elected to the first Nassau County Legislature on November 5, 1995. He represents the 12th Legislative District, which encompasses Massapequa, Massapequa Park, portions of Seaford and portions of North Massapequa. Legislator Schmitt was re-elected by wide margins in subsequent elections. He served as the Legislature's Deputy Presiding Officer from 1996 through 1999, Minority Leader from 2000 through 2009, and as of January 2010, the Presiding Officer and Majority Leader.

Long active in volunteer service to the Massapequas, Legislator Schmitt is Trustee of the Massapequa Historical Society, Past President of the Treehaven Civic Association, Past Chairman of the Massapequa Heart Fund, member and Past President of the Kiwanis Club of Massapequa, member and past Officer of the B.P.O. Elks 2162 and a member of Ancient Order of Hibernians, Division 15. He has received awards and been cited for his community and civic contributions by several organizations including the American Cancer Society, the Village of Massapequa Park and the Massapequa Chamber of Commerce. He is also a recipient of the Estabrook Award from Hofstra University.

Legislator Schmitt received his Bachelor of Arts degree from Hofstra University.

County Comptroller – George Maragos

George Maragos was elected as County Comptroller on November 3, 2009 and sworn into office on January 1, 2010. Mr. Maragos has over 35 years of senior management positions and accomplishments with leading organizations in banking, consulting and information systems. Mr. Maragos is the founder of SDS Financial Technologies, an organization providing financial information and online trading services to the financial industry. As president of SDS Technologies, he guided the firm's growth for 20 years.

Prior to SDS Technologies, Mr. Maragos was a Vice President of Citicorp and the Director of Telecommunications for Treasury Systems. Prior to Citibank, Mr. Maragos was a Vice President at the Chase Manhattan Bank. Earlier positions held by Mr. Maragos were with Booz Allen and Hamilton, as an Associate, and with Bell-Northern Research, as Manager of Communications Planning.

Mr. Maragos holds an M.B.A. from Pace University, and a Bachelor of Electrical Engineering Degree from McGill University.

Deputy County Executive for Finance – Timothy P. Sullivan

Timothy P. Sullivan was appointed Deputy County Executive for Finance in January 2010. Mr. Sullivan has over twenty years of progressive financial analysis and control background with municipalities, large corporations, and "think tank" academic research organizations. Prior to his current position he was Director of Financial Planning for the Long Island Power Authority ("LIPA"). His responsibilities included the administration of LIPA's long-term financial planning, including oversight of financial modeling and economic forecasting. In addition, Mr. Sullivan was responsible for the financial implementation of one of the most ambitious energy efficiency programs in the country.

Prior to that position, Mr. Sullivan was the head of revenue and economic analysis for NIFA. In this role, he played a key role in the development of the County's first Multi-Year Financial Plan. In 1996 Mr. Sullivan served as the initial director of the budget office for the newly-created County Legislature. He has also performed research for Wharton Econometric Forecasting Associates.

Mr. Sullivan has a B.A. in History and an M.A. in International Economics from Fordham University.

County Treasurer – John A. Mastromarino

John A. Mastromarino was appointed Nassau County Treasurer on July 19, 2010. Prior to his appointment as Treasurer, Mr. Mastromarino served as Deputy County Comptroller in charge of Accounting, Payroll, and Claims. From 1994 to 2010, Mr. Mastromarino was Comptroller of the Town of Hempstead, responsible for all aspects of finances, including budget preparation, payroll, cash flow management, investments, capital borrowing and financial statement preparation. Prior to 1994, Mr. Mastromarino served as a partner in a CPA firm providing auditing and management advisory services.

Mr. Mastromarino earned a B.B.A. degree in Accounting and Economics from St. John's University and is a Certified Public Accountant.

County Budget Director - Jeffrey Nogid

Jeffrey Nogid was appointed Budget Director in March 2010. Prior to this position, he served as the County's Debt Manager beginning in March 2003. Prior to his appointment as Debt Manager, Mr. Nogid worked for Enron Corp., for its Treasurer managing the firm's commercial paper and receivable sales programs and issuing long term debt, and in the Commodities Group overseeing the risk management of the interest rate and currency exposures of the commodity portfolios. From 1986 to 1996 Mr. Nogid worked for a variety of money center banks performing back and middle office functions.

Mr. Nogid earned a B.A. from the University at Stony Brook.

County Attorney – John Ciampoli

John Ciampoli was appointed County Attorney in January 2010. The County Attorney is the chief legal officer of the County, leading a large team of lawyers plus support staff. A graduate of the Loyola School, Pace University and Hofstra Law School, he is admitted to the practice of law before the Federal and State of New York courts.

Mr. Ciampoli has been a prominent practitioner of election law and constitutional law in the New York State Courts. A seasoned litigator and appellate attorney, he has regularly appeared before the Court of Appeals (the highest Court in the State) and the four Appellate Divisions of the Supreme Court. He previously served as Counsel to the New York State Board of Elections and has also held various staff positions in the State Legislature, including most recently Special Counsel to the New York State Senate Republican Conference.

# **County Government**

### County Executive

The County Executive is the chief administrator of County government, supervising the performance of all County agencies and departments including, but not limited to, OMB, law enforcement, economic development, planning, social services, public works and parks. The County Executive appoints department heads, commissioners, and other employees. In addition, the County Executive proposes to the County Legislature the County's operating budget and capital budget and multi-year financial plans.

## County Legislature

Pursuant to the County Charter, the County Legislature meets to consider the approval of County laws, ordinances and resolutions, including those relating to multi-year financial plans, budgets, capital plans and capital budgets, certain contracts, the appointment of department heads and tax rates and levies. See "Budget Process and Controls" within this section. The County Legislature is also empowered to hold public investigative hearings. Ordinances, resolutions and local laws require at least ten affirmative votes for passage, except that bond ordinances and certain other actions require at least thirteen votes.

#### **County Financial Management**

The Deputy County Executive for Finance is responsible for all budget and finance matters in the County - overseeing OMB, the Office of the County Treasurer, the Purchasing Department and the Department of Assessment - and is the County Executive's principal liaison with the County Comptroller and the Assessment Review Commission ("ARC").

#### Key Departments

OMB. OMB is primarily responsible for developing the County's operating budgets, capital plans and budgets and multi-year financial plans, as well as quarterly and monthly financial reports. OMB also works with departments to develop smart government initiatives, the status of which budget examiners review monthly. OMB assigns a deputy budget director to each key County operational area to serve as its chief financial officer, providing expertise on budget and finance matters such as capital planning and revenue management. OMB is also responsible for financial reporting and performance measurement used by the County's management, departments, fiscal monitors, investors and the public.

County Treasurer. The Office of the County Treasurer is responsible for managing the County's cash receipts and disbursements, maintaining the County's bank accounts and investing County funds on a daily basis. The office also coordinates with the County Comptroller's Office to ensure that all transactions are recorded in a timely fashion and the County's books and records are accurate and complete. The County Treasurer is responsible for the issuance of all County debt obligations. The Office of the County Treasurer also tracks the use of bond and note proceeds, and the investment of unexpended funds, to monitor potential arbitrage rebate liability.

<u>Purchasing Department</u>. The Purchasing Department purchases all materials, supplies, and equipment for the County, except for the Board of Elections, pursuant to applicable procurement procedures, and is responsible for price and vendor selections, placement of purchase orders and contract administration.

#### Financial Policies

<u>Debt Policy</u>. The goals and objectives of the County's debt management policy are as follows: (1) to guide the County and its managers in policy and debt issuance decisions; (2) to maintain appropriate capital assets for present and future needs; (3) to promote sound financial management; (4) to protect and enhance the County's credit rating; (5) to ensure the legal and prudent use of the County's debt issuance authority; and, (6) to evaluate debt issuance options.

The policy provides that debt issuance will be planned to achieve relatively level debt service while matching debt service to the useful life of facilities. The policy also states that the County will avoid the use of bullet or balloon maturities except in those instances where these maturities serve to make existing overall debt service level (to the extent permissible under the Local Finance Law). The County may elect a more rapid or other debt service structure, such as declining debt service (i.e., equal principal amortization), at its discretion.

Fund Balance Policy. The County Executive's fund balance and reserve policy draws upon the recommendations of the Government Finance Officers Association, the National Advisory Council on State and Local Government Budgeting and the credit rating agencies. The policy outlines an approach to the accumulation and use of unreserved fund balance and reserve funds that takes into consideration issues that are specific to the County. It identifies an array of reserve funds that helps the County stabilize its budget and finance important policy objectives. The policy sets recommended levels of unreserved fund balance of no less than 4% and no more than 5% of normal prior-year expenditures made from the general fund and the County-wide special revenue funds. Additionally, the policy calls for maintaining a combined level of financial resources in unreserved fund balance and reserve funds of no less than 5% and a target of 7.5% of normal prior-year expenditures. The policy outlines the conditions under which the County's unreserved fund balance ought to be replenished, and identifies the appropriate uses for unreserved fund balance, reserve funds, and any projected operating surpluses. As of December 31, 2009, the County's unreserved fund balance totaled \$68.5 million or 2.74% of the County's prior-year expenditures. The County also maintains various reserves created pursuant to GML; these reserves totaled approximately \$14.4 million as of December 31, 2009. See "COUNTY FINANCIAL CONDITION - Financial Projections and 2011 Budget and 2011-2014 Multi-Year Financial Plan" herein. These reserves may be utilized with the approval of the County Legislature.

Investment Policy. Under the law of the State, the County is permitted to invest only in the following investments: (1) special time deposits or certificates of deposits in a bank or trust company located and authorized to do business in the State; (2) obligations of the United States of America; (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America; (4) obligations of the State (or public authorities of the State as may be provided by law); (5) with the approval of the State Comptroller, tax anticipation notes and revenue anticipation notes issued by any municipality (other than the County), school district or district corporation in the State; (6) certain certificates of participation issued on behalf of political subdivisions of the State; and (7) in the case of County monies held in certain reserve funds established pursuant to law, obligations issued by the County. The law further requires that all bank deposits, in excess of the amount insured under the Federal Deposit Insurance Act, be secured by a pledge of eligible securities (or a pro rata portion of a pool of eligible securities), an eligible surety bond or an eligible letter of credit, as those terms are defined in the law. The County's investment policy authorizes the County to

enter into repurchase agreements, subject to certain restrictions. From time to time, the County Legislature adopts resolutions setting forth the County's investment policy in accordance with the above statutory limitations, which policy currently substantially mirrors (1) through (7) above. The primary objectives of the County's investment program are to: (1) comply with all applicable provisions of law; (2) safeguard the principal of all investments; (3) provide sufficient liquidity to ensure that monies invested are available to meet expenditures and fulfill obligations as they come due; and (4) obtain the maximum rate of return that is consistent with the preceding objectives.

<u>Swap Policy</u>. State law does not empower the County to enter into interest rate exchange agreements, i.e., swaps. NIFA and the Nassau Health Care Corporation ("NHCC"), respectively, are statutorily empowered, under certain circumstances, to enter into swaps. NIFA and NHCC, respectively, have executed several LIBOR-based swaps to hedge their variable rate debt exposure and to enhance the savings expected to be generated by various refundings of outstanding debt, which conform to the County's swap policy described below.

To the extent that the swaps into which NIFA has entered do not perform as expected, the County's financial position will be positively or negatively affected. Pursuant to the Stabilization Agreement and the Successor Agreement (each as described herein), the interest and net swap payments are made by the County on behalf of NHCC and are netted against the service and other payments the County makes to NHCC. Accordingly, NHCC bears the exposure for swaps that under-perform expectations and benefits in the event the swaps outperform expectations.

The County utilizes a swap policy to guide its decisions regarding swaps. The policy identifies six reasons for entering into swaps: optimize the County's capital structure; achieve appropriate asset/liability match; actively manage or reduce interest rate risk; provide greater financial flexibility; generate interest rate savings; and enhance investment yields.

The County's swap policy puts forth a series of recommended terms for swap agreements. The policy recommends the use of ISDA swap documentation, including the Schedule to the Master Agreement, the Credit Support Annex, and a Swap Confirmation. The policy recommends that swaps should provide for optional termination at market at any time and in the event of a counterparty credit downgrade. The policy also recommends that swap agreements should only be made with qualified swap counterparties, and that the County should seek to diversify counterparty credit risk.

LIBOR-based interest rate swaps carry certain risks, notably basis risk, counterparty risk, rollover risk, tax risk, and termination risk. Working with NIFA and NHCC, respectively, the County has made efforts to mitigate these risks. As recommended by the swap policy, the County regularly monitors these risks.

#### Risk Management

The County is exposed to various risks of loss related to torts, property loss, employee injuries, motor vehicle accidents and errors and omissions of its employees. The County's Risk Management Unit monitors and directs policies and procedures to reduce and control the County's overall risk exposures. The County self-insures for most risk exposures. The County has transferred some of its risk by means of both property and liability insurance coverage for all police helicopters. The County also maintains a blanket fidelity bond covering all County employees. The County has established minimum insurance requirements for all contractors and vendors providing services to the County.

The County has centralized all risk management responsibilities to provide improved control and management of the cost of risk for the County. As part of this process the County's claims management procedures have been revised to accelerate the investigation of claims and increase subrogation efforts. A dedicated Fraud Prevention Program with a Special Investigation Unit has been established for further investigation of some claims. A safety inspection and investigation program has been implemented. A full review of all insurance programs has been completed.

The County continues to focus on the management of its workers' compensation program. The Risk Management Unit is actively working with the third-party administrator for the workers' compensation claims management program to find ways to reduce and control losses. Improved claims management programs, including early investigations of workers' compensation claims, have been introduced. Detailed reports have been developed to target safety improvements needed and areas requiring further management of loss exposures. Subrogation efforts and the transfer of losses to the State second injury fund have been increased resulting in significant savings. The use of lump sum settlements has been increased. Improved procedures and preparation for workers compensation hearings has resulted in a significant increase in favorable decisions.

Risk management policies and procedures for key risk-related areas are being developed to further reduce losses. Since implementing its Motor Vehicle Risk Management Policy and Procedure, the County has experienced a significant reduction in the number of accidents involving County-owned motor vehicles. A Work Place Violence Policy and Procedure has been developed to conform to new State regulations. Efforts have been expanded to increase subrogation recoveries.

#### **Budget Process and Controls**

The County Charter requires the County Executive to submit, no later than September 15<sup>th</sup> of each year, to the County Legislature for its review an annual operating budget for the ensuing fiscal year (January 1<sup>st</sup> through December 31<sup>st</sup>) and a multi-year financial plan. Each year during a control period (as described herein), the NIFA Act requires the County to submit the proposed budget to NIFA, which must be consistent with the accompanying multi-year financial plan.

The County Legislature holds budget hearings after the County Executive submits his proposed budget. After the conclusion of the public hearings, the County Legislature may reduce, increase or strike out any item of appropriation in the proposed budget. Prior to any increase, however, another public hearing is necessary. The County Executive has the power to veto any item that constitutes an addition or increase in the proposed budget. The County Legislature has the power to override such a veto by affirmative vote of at least thirteen out of its nineteen members and then approve by ordinance the final budget. Within ten days of the final approval of the budget by the County Legislature, the County Executive may veto any item that constitutes a change from the proposed budget, while at the same time approving the remainder of the budget. The County Legislature may override any such vetoed item within seven days by an affirmative vote of at least thirteen members. Upon final adoption of the budget,

the County Legislature must pass an appropriation ordinance for such budget and levy taxes for the ensuing year not later than October 30th.

During the year, the County Executive may recommend changes to the adopted budget. Transfers of spending authority between departments and certain transfers within departments require approval by majority vote of the County Legislature. The County Executive may also recommend appropriating revenues not recognized in the adopted budget. Such supplemental appropriations require approval by thirteen affirmative votes of the County Legislature.

The County has established controls to ensure compliance with adopted budgets. OMB and the County Comptroller supervise and control the expenditure and encumbrance of appropriations, and monitor revenues. The County's financial management system provides for on-line inquiries of budgeted and actual obligations and revenues, which are used to analyze current activity and historical trends, and to formulate forecasts of future operating results. Appropriations that have not been expended or encumbered lapse at the end of the year.

#### **COUNTY FINANCIAL CONDITION**

# **Financial Projections**

The County ended Fiscal Year 2009 with an operating surplus of \$1.2 million. The County projects to end Fiscal Year 2010 with an operating surplus of approximately \$400,000.

# 2011 Budget and 2011-2014 Multi-Year Financial Plan

The County Executive submitted the proposed 2011 Budget to the County Legislature on September 15, 2010. The County Legislature adopted the budget on October 30, 2010, which included legislative amendments totaling \$56.5 million. The adopted 2011 Budget includes \$2.7 billion in appropriations, excluding interdepartmental and inter-fund transfers, to support the Major Operating Funds. The 2011 Budget growth is 3.1% over the 2010 Budget. The 2011 Budget includes a modest sales tax growth rate of 3.75%.

Figure 1 below shows the gap projections contained in the 2011-2014 Multi-Year Financial Plan. The County's 2011 Budget is balanced.

# FIGURE 1 SUMMARY OF GAP PROJECTIONS 2011-2014 MULTI-YEAR FINANCIAL PLAN MAJOR OPERATING FUNDS (IN MILLIONS)

	2012	2013	2014
Projected Baseline Gap	\$ (162.2)	\$ (220.1)	\$ (271.0)
Gap Closing Measures			
Financing Options/Asset Sales	_		
Public-Private Partnerships	125.0	125.0	125.0
Privatization of LI Bus	9.6	9.6	9.6
Debt Restructuring	5.0	5.0	10.0
Surplus Land Sales		10.0	15.0
Expense Reductions	_		
Department Efficiencies	20.0	25.0	30.0
Headcount Reductions	5.0	10.0	20.0
Workers Compensation	3.0	3.0	4.0
Revenue Initiatives	_		
Value of New Construction	3.0	6.0	9.0
Increased Departmental Revenues	3.0	3.0	3.0
Shared Services - Improved Accounts Receivable Processing	3.0	3.0	3.0
Cedar Creek Driving Range	3.0	3.0	3.0
Hub Revenues		20.0	30.0
GIS Map Usage		10.0	10.0
Assessment Reform	_		
Debt Service on Assessment Reform	2.0	8.0	14.0
	\$19.4	\$20.5	\$14.6

# FIGURE 2 RESERVED FOR FUTURE USE

As described in the 2011-2014 Multi-Year Financial Plan, the County is projecting a budget gap of \$162.2 million in 2012, \$220.1 million in 2013 and \$271.0 million in 2014.

As indicated in Figure 1, the County's gap closing plan is grouped into four areas: (1) assessment reform; (2) expense reductions; (3) revenue initiatives; and (4) financing options and asset sales.

The County plans to implement some or all of the gap-closing measures described above in this section to produce savings and/or generate revenues in order to close the projected gaps during the 2011-2014 Multi-Year Financial Plan period. One or more of these items may require State legislation, agreement by collective bargaining units, actions by the County legislature, and/or other actions beyond the control of the administration of the County. No assurance can be made that any such actions will be taken and/or necessary agreement will be achieved.

The County has identified a number of potential risks to its future financial performance. Such risks include, but are not limited to, a decline in County sales tax revenues, a decline in the real estate market, the inability to achieve various gap closing measures, the County's exposure to potentially adverse legal judgments, the continued commitment to institutionalization of financial and managerial reforms, the stability of NHCC, the future of the New York Racing Association and Off-Track Betting Corporations in the State, and the recognition of the liability associated with retiree health insurance required by GASB Statement No. 45 ("GASB 45") issued by the Government Accounting Standards Board ("GASB"). GASB 45 requires municipalities and school districts to account for other postemployment benefits ("OPEB") much like they account for pension liabilities, generally adopting the actuarial methodologies used for pensions, with adjustments for the different characteristics of OPEB and the fact that most municipalities and school districts have not set aside any funds against this liability. The County is in compliance with the requirements of GASB 45 and as of December 31, 2010, the County's unfunded accrued liability for OPEB is \$3.614 billion.

The 2011-2014 Multi-Year Financial Plan identifies a number of contingencies the County could exercise in the event that risks emerge which threaten the County's financial performance. For example, the County may continue using surplus current-year resources, if any, to defray non-recurring expenses in the out-years of the Multi-Year Financial Plan. The County has established various restricted reserve funds pursuant to the GML. The Employee Accrued Liability Reserve Fund had reserves of approximately \$14.4 million as of December 31, 2009. These reserves may be utilized with the approval of the County Legislature.

As discussed herein, the County is required to close substantial future budgetary gaps in order to maintain balanced operating results. There can be no assurance that the County will continue to maintain balanced operating results as required by State law without revenue increases or reductions in County services or entitlement programs.

For its normal operations, the County depends on aid from the State both to enable the County to balance its budget and to meet its cash flow requirements. There can be no assurance that there will not be reductions in State aid to the County from amounts currently projected, that State budgets will be adopted by the April 1 statutory deadline, that interim appropriations will be enacted or that any such reductions or delays will not have adverse effects on the County's cash flow or revenues. In addition, the annual federal budget negotiation process could result in a reduction or a delay in the receipt of federal reimbursements that could have adverse effects on the County's cash flow or revenues.

The County's projections in its multi-year financial plans are based on various assumptions which are uncertain and may not materialize. Such assumptions are described throughout this Reoffering Circular and include the condition of the regional and local economies, the provision of State and federal

aid and the impact on County revenues and expenditures of any future federal or State policies affecting the County.

Actual revenues and expenditures may be different from those forecasted in the multi-year financial plans.

Except for information expressly attributed to other sources, all financial and other information presented herein has been provided by the County from its records. The presentation of such information is intended to show recent historical data and is not intended to indicate future or continuing trends in the financial position or other affairs of the County.

The factors affecting the County's financial condition described throughout the Reoffering Circular, including but not limited to those in this "APPENDIX A – INFORMATION ABOUT THE COUNTY", are complex and are not intended to be summarized in this section. The Reoffering Circular, including the Appendices, should be read in its entirety.

#### MONITORING AND OVERSIGHT

In addition to the oversight role of OMB within the administration, various entities monitor and review the County's finances pursuant to State or local law, including the County Comptroller, the County Office of Legislative Budget Review, NIFA, independent auditors and the State Comptroller.

#### Internal

County Comptroller

In accordance with the County Charter, the County Comptroller maintains and audits the County's accounts. His powers include: auditing County departments and contractors to identify and prevent waste, fraud and abuse; reviewing contract payment terms, determining that funds are available for payment, and that payment of vendor claims are appropriate; monitoring the County's budget and financial operations; preparing the County's year-end financial statements; and issuing fiscal impact statements on matters that significantly affect the financial health of the County.

# Certificate of Achievement for Excellence in Financial Reporting

The Government Finance Officers Association of the United States and Canada ("GFOA") has awarded a Certificate of Achievement for Excellence in Financial Reporting (a "Certificate") to the County for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2008. A Certificate is valid for a period of one year only. The County believes that its current comprehensive annual financial report continues to meet the Certificate program's requirements and intends to submit it to GFOA to determine its eligibility for another Certificate.

#### Office of Legislative Budget Review

The non-partisan Office of Legislative Budget Review, established by the County Charter, analyzes financial data such as budgets, Multi-Year Financial Plans (as defined herein) and capital plans on behalf of the County Legislature. The Office of Legislative Budget Review publishes reports from time to time on budgets, Multi-Year Financial Plans and the operations of select County departments. Such reports are available at the Office of Legislative Budget Review, 1550 Franklin Avenue, Mineola, New York 11501.

#### External

*NIFA* 

Since enactment in 2000 of the Nassau County Interim Finance Authority Act, codified as Title I of Article 10-D of the State Public Authorities Law (the "NIFA Act"), creating NIFA, the County's finances have been subject to oversight by NIFA, a corporate governmental agency and instrumentality of the State constituting a public benefit corporation. Under the NIFA Act, NIFA has both limited authority to oversee the County's finances, including covered organizations as defined in the NIFA Act ("Covered Organizations") and discussed further below, and upon the declaration of a control period (described below), additional oversight authority. The interim finance period under the NIFA Act expired at the end of 2008.

Pursuant to the NIFA Act, NIFA performs ongoing monitoring and review of the County's financial operations, including, but not limited to: recommending to the County and the Covered Organizations measures related to their operation, management, efficiency and productivity; consulting with the County in preparation of the County's budget; reviewing and commenting on proposed borrowings by the County (as more fully described below); determining whether to make transitional State aid available; and performing audits and reviews of the County, any of its agencies and any Covered Organization.

As part of its oversight responsibilities, NIFA is required to review the terms of and comment on the prudence of each issuance of bonds or notes proposed to be issued by the County, and no such borrowing may be made unless first reviewed and commented upon by NIFA. NIFA reviewed the terms of and commented upon the issuance of the Bonds at the time of their original offering.

NIFA is further empowered to impose a control period, as defined in the NIFA Act, upon its determination that any of the following events has occurred or that there is a substantial likelihood and imminence of its occurrence: (1) the County shall have failed to pay the principal of or interest on any of its bonds or notes when due or payable; (2) the County shall have incurred a major operating funds deficit of 1% or more in the aggregate in the results of operations during its fiscal year assuming all revenues and expenditures are reported in accordance with generally accepted accounting principles ("GAAP"); (3) the County shall have otherwise violated any provision of the NIFA Act and such violation substantially impairs the marketability of the County's bonds or notes; or (4) the County Treasurer certifies at any time, at the request of NIFA or on the County Treasurer's initiative, that on the basis of facts existing at such time, the County Treasurer cannot certify that securities sold by or for the benefit of the County in the general public market during the fiscal year immediately preceding such date and the then current fiscal year are satisfying the financing requirements of the County during such period and that there is a substantial likelihood of a similar result from such date through the end of the next succeeding fiscal year. The NIFA act lists another event that could have triggered a control period had it occurred during the interim finance period (which, as noted, has expired).

During a control period NIFA would be required to withhold transitional State aid and is empowered, among other things, to approve or disapprove proposed contracts and borrowings by the County and Covered Organizations; approve, disapprove or modify the County's Multi-Year Financial Plan; issue binding orders to the appropriate local officials; impose a wage freeze; and terminate the control period upon finding that no condition exists which would permit imposition of a control period. NIFA has never imposed a control period nor does the County anticipate that it will do so in the foreseeable future.

Under the NIFA Act, the County and the Covered Organizations are prohibited from filing any petition with any United States district court or court of bankruptcy for the composition or adjustment of municipal indebtedness without the approval of NIFA and the State Comptroller, and no such petition may be filed while NIFA bonds remain outstanding. Under the NIFA Act, the term Covered Organizations includes NHCC and any other governmental agency, public authority or public benefit corporation which receives or may receive monies directly, indirectly or contingently from the County, with certain statutory exceptions. In addition, pursuant to Chapter No. 685 of the Laws of 2003, the Nassau County Sewer and Storm Water Finance Authority is a Covered Organization under the NIFA Act. See "SEWER AND STORM WATER RESOURCES SERVICES" herein.

#### Independent Auditors

The County retains independent certified public accountants to audit the County's financial statements. The current audit report covers the years ended December 31, 2009 and 2008 and may be found attached as APPENDIX B to this Reoffering Circular. The County's financial statements are prepared in accordance with GAAP.

#### State Comptroller

The Department of Audit and Control of the State Comptroller's office periodically undertakes performance audits and is also authorized to perform compliance reviews to ascertain whether the County has complied with the requirements of various State and federal laws.

#### STATEMENT OF REVENUES AND EXPENDITURES

# **Major Operating Funds**

The 2011 Budget contains five major operating funds (the "Major Operating Funds") - the General Fund, the Police Headquarters Fund, the Police District Fund, the Fire Prevention Fund and the Debt Service Fund - that support the primary operations of the County. The Police Headquarters Fund and the Fire Prevention Fund are special revenue funds with the same tax base as the General Fund. The Police District Fund does not have the same tax base as the General Fund.

The General Fund contains revenues and expenses for all County departments and offices other than the Fire Commission and the Police Department. The County frequently transfers funds between departments and offices in the General Fund to address needs as they arise. Revenues in this fund come primarily from County sales tax collections and a designated portion of the County property tax. Other sources of revenue include departmental fees, permits and licenses and investment income.

The Police Headquarters Fund contains revenues and expenses for services the Police Department provides to all County residents, including crime investigations, ambulance services, traffic safety, highway patrol and administrative/support services. Revenues in this fund come primarily from a designated portion of the County property tax, special taxes, and various fines, permits and fees.

The Police District Fund contains revenues and expenses for the crime prevention services the Police Department's eight precincts provide to a portion of the County's residents. Revenues in this fund come primarily from a designated portion of the County property tax and various fines, permits and fees. Of the Major Operating Funds, the Police District Fund is the only one that does not fund County-wide services. Only areas of the County receiving such services pay the Police District property tax.

The Fire Prevention Fund contains revenues and expenses for the Fire Commission, which ensures compliance with County fire safety codes and coordinates the operations of the various local fire districts. Revenues in this fund come primarily from a designated portion of the County property tax and various fees, fines, permits and licenses.

The Debt Service Fund contains all interest and principal payments for the County's debt obligations, including administrative costs in connection with such borrowings, and accounts for NIFA sales tax set-asides. Because the County charges debt service payments to specific projects in departments, the Debt Service Fund is entirely supported by revenues transferred from other funds.

#### Revenues

The County derives its revenues from a variety of sources. The largest of these are the sales tax, the property tax, federal and State aid and departmental revenues. Figure 3 shows Major Operating Funds revenues

FIGURE 3
REVENUES (MAJOR OPERATING FUNDS)

REVENUES CATEGORY	2007	2008	<u>2009</u>	2010 Projections	2011 Budget
SALES TAX	\$1,010,508,507	\$1,000,687,790	\$951,152,888	\$1,000,727,308	\$1,023,336,134
PROPERTY TAX	762,485,720	776,248,828	803,322,733	803,542,136	800,315,632
STATE AID	193,583,548	202,687,268	204,446,835	214,543,827	221,536,707
FEDERAL AID	112,112,114	110,045,026	161,886,184	183,011,233	151,793,992
DEPARTMENTAL REVENUES	92,087,472	86,930,037	96,027,120	95,083,366	122,566,484
OTHER REVENUES	370,510,796	323,877,637	286,863,609	294,833,334	504,326,506
INTERFUND/IN- TERDEPARTMENT AL REVENUES	322,426,180	343,423,974	370,297,725	416,309,416	426,438,176
TOTAL	\$2,863,714,337	\$2,843,900,560	\$2,873,997,094	\$3,008,050,620	\$3,250,313,631

Note: Sales tax totals reflect collections prior to NIFA set-asides.

#### Sales Tax

The largest source of revenues for the County in the Major Operating Funds is the sales and compensating use tax (referred to herein as the "sales tax"), which constitutes approximately 36.2% of the total revenues in the 2011 Budget (excluding interdepartmental and interfund revenues). Figure 4 shows budgeted and actual (if available) sales tax revenues compared to budgeted and actual total revenues for the Major Operating Funds. See "COUNTY FINANCIAL CONDITION".

# FIGURE 4 BUDGETED AND ACTUAL SALES TAX REVENUES COMPARED TO BUDGETED AND ACTUAL TOTAL REVENUES (MAJOR OPERATING FUNDS)

<u>Budgeted</u>			<u>Actual</u>			
Fiscal <u>Year</u>	Total <u>Revenues</u>	Sales Tax <u>Revenues</u>	Sales Tax as % of Total <u>Revenues</u>	Total <u>Revenues</u>	Sales Tax <u>Collected</u>	Sales Tax Collected as % of Total <u>Revenues</u>
2011	\$2,823,875,455	\$1,023,336,134	36.2%	N/A	N/A	N/A
2010	2,617,423,860	1,003,083,023	38.3%	N/A	N/A	N/A
2009	2,520,764,724	1,037,778,713	41.2%	\$2,503,699,369	\$951,152,888	38.0%
2008	2,470,011,978	1,042,557,825	42.2%	2,500,476,584	1,000,687,790	40.0%
2007	2,410,825,867	1,030,913,922	42.8%	2,541,288,157	1,010,508,507	39.8%

Note: Sales tax totals reflect collections prior to NIFA set-asides. All data excludes interdepartmental and interfund revenues.

The County's sales tax is collected by the State. The total current sales tax rate in the County is 8-5/8%, of which (i) 4-3/8% is the State's share (including a 3/8% component that is imposed within the Metropolitan Commuter Transportation District pursuant to Section 1109 of the State Tax Law) and (ii) 4-1/4% is the County's share, out of which the County (a) must allocate a 1/4% component to towns and cities within the County under a local government assistance program established by the County and authorized pursuant to Section 1262-e of the State Tax Law and (b) is authorized to allocate up to a 1/12% component to the villages within the County under a local government assistance program.

The County has enacted legislation to implement a local government assistance program with the villages for its 2010 fiscal year, allocating \$1.25 million of sales tax to the villages.

Pursuant to Section 1261 of the State Tax Law, all sales taxes, other than (i) amounts payable to towns, cities and villages in the County pursuant to a local government assistance program established by the County and (ii) amounts which the State Comptroller has reserved for refunds of taxes and the State's reasonable costs in administering, collecting and distributing such taxes, are paid by the State Comptroller to NIFA as long as NIFA bonds are outstanding. These monies are applied by NIFA in the following order of priority: first pursuant to NIFA's contracts with bondholders to pay debt service on NIFA notes and bonds, second to pay NIFA's operating expenses not otherwise provided for, and third pursuant to NIFA's agreements with the County to the County as frequently as practicable.

The State has authorized the County to continue to impose the 4-1/4% local sales tax until November 30, 2011, and the County Legislature has implemented this authorization. Absent such local implementation, the County portion of sales tax would have been reduced to 3% on November 30, 2009.

The State has, in the past, enacted amendments to the State Tax Law to exempt specified goods and services from the imposition of sales taxes, or to reduce the rate of such taxes on such goods and

services. There can be no assurance that future proposals will not result in additional exemptions or reductions.

# Real Property Tax

The County's second largest source of revenues in the Major Operating Funds is the real property tax, which constitutes approximately 28.3% of total revenues in the 2011 Budget (excluding interdepartmental and interfund revenues). The levy of the property tax is at the sole discretion of the County, subject to constitutional and statutory limitations. The County is only at approximately 17.43% of its constitutional tax limit. See "REAL PROPERTY ASSESSMENT AND TAX COLLECTION – Real Property Tax Limit" herein. Figure 5 shows property tax levies in the Major Operating Funds.

FIGURE 5 PROPERTY TAX LEVY (MAJOR OPERATING FUNDS)

Fund	2008 Levy	2009 Levy	<b>2010 Levy</b>	<b>2011 Levy</b>
Police District Fund	\$332,325,833	\$345,035,890	\$343,354,134	\$364,488,774
Police Headquarters Fund	279,632,013	289,073,953	279,980,342	245,665,677
General Fund	145,858,384	156,498,471	162,838,578	174,506,692
Fire Prevention Fund	<u>15,554,824</u>	<u>15,465,535</u>	15,400,795	15,654,489
Total	\$773,371,054	\$806,073,849	\$801,573,849	\$800,315,632

The percentage of Major Operating Funds revenues derived from the property tax has varied in recent years depending on the size of the annual property tax levy. Figure 6 shows budgeted and actual (if available) property tax revenues compared to budgeted and actual total revenues for the Major Operating Funds.

### FIGURE 6 BUDGETED AND ACTUAL PROPERTY TAX REVENUES (MAJOR OPERATING FUNDS)

**Budget** Actual

Fiscal Year	Total Revenues	Property Tax Revenues	Property Tax as % of Total Revenues	Total Revenues	Property Tax Collected	Property Tax Collected as % of Total Revenues
2011	\$2,823,875,455	\$800,315,632	28.34%	N/A	N/A	N/A
2010	2,617,423,860	801,573,849	30.62%	N/A	N/A	N/A
2009	2,520,764,724	806,073,849	31.98%	\$2,503,699,369	\$803,322,733	32.09%
2008	2,470,011,978	773,371,054	31.31%	2,500,476,584	776,248,828	31.04%
2007	2,410,825,867	758,371,054	31.46%	2,541,288,157	762,485,720	30.00%

Note: All data excludes interdepartmental and interfund transfer revenues.

The County typically collects approximately 97% of its levy in the fiscal year in which it is due. Most of the remaining 3% is collected within two years, as shown in Figure 7.

## FIGURE 7 PROPERTY TAX COLLECTIONS VERSUS LEVY (IN THOUSANDS) (MAJOR OPERATING FUNDS)

Fiscal Year <u>Beginning</u>	Total Real <u>Property Tax</u>	Uncollected at End of Fiscal <u>Year</u>	Percentage Uncollected at End of Fiscal <u>Year</u>	Uncollected as of September 30, 2010	Percentage Uncollected as of September 30, 2010
January 1, 2010	\$801,574	N/A	N/A	N/A	N/A
January 1, 2009	806,074	\$25,910	3.21%	\$1,174	0.146%
January 1, 2008	773,371	19,306	2.50%	585	0.076%
January 1, 2007	758,371	18,205	2.40%	720	0.095%
January 1, 2006	738,711	19,291	2.61%	522	0.071%

See "REAL PROPERTY ASSESSMENT AND TAX COLLECTION" herein.

#### State and Federal Aid

Approximately 13.2% of the total revenues in the 2011 Budget (excluding interdepartmental and interfund revenues) come from federal and State reimbursement, mainly for human services and other mandated entitlement programs. Consequently, changes in the amount of County revenues derived from federal and State aid result from the levels of payments in connection with public assistance, day care, foster care, early intervention and special education. Overall, federal and State aid levels have dropped slightly in recent years in some non-mandated areas, such as State probation aid, State transportation aid

and federal reimbursement for local correctional center custody of aliens held on behalf of the federal government.

#### Departmental Revenues

Departmental revenues include a wide variety of receipts generated by County departments, including parks usage fees, inspection fees, registration and licensing fees, data sales and permit fees.

#### Other Revenues

The remainder of the County's revenues come from several sources, among which are prior-year recoveries, contract disencumbrances, interest and penalties on delinquent taxes, investment income, miscellaneous revenues and special taxes. These include the off-track betting tax, the hotel/motel occupancy tax, the entertainment surcharge and the motor vehicle registration surcharge.

#### **Expenditures**

The County charges expenditures to the Major Operating Funds to fund personnel-related costs, Medicaid, other social services entitlement programs, contractual services, debt service and a variety of other expenditures. Figure 8 shows annual expenditures by category.

FIGURE 8
EXPENDITURES BY CATEGORY
(MAJOR OPERATING FUNDS)

EXPENDITURE CATEGORY	2007	2008	2009	2010 Projected	2011 Budget
SALARIES & WAGES	\$850,523,710	\$840,753,123	\$789,728,959	\$813,562,873	\$811,895,435
FRINGE BENEFITS	403,805,624	393,413,771	388,332,836	398,613,077	444,545,037
MEDICAID	218,991,351	225,227,469	227,852,906	235,500,000	242,763,290
DSS ENTITLEMENT PROGRAMS	146,071,410	150,846,234	167,570,552	189,081,207	196,131,651
CONTRACTUAL SERVICES	129,142,585	121,876,191	118,732,603	122,532,135	127,645,006
ADMINISTRATIVE EXPENSES	72,679,227	69,405,902	65,211,548	66,904,506	66,815,928
DEBT SERVICE (Interest & Principal)*	122,447,059	106,761,315	109,476,407	122,839,074	150,096,395
LOCAL GOVERNMENT ASSISTANCE	60,603,147	60,474,022	56,091,788	58,884,799	61,531,155
MASS TRANSPORTATION	46,933,855	47,581,487	47,818,616	46,819,670	47,873,726
OTHER EXPENSES	466,606,952	482,031,495	529,448,498	536,637,630	551,325,833
INTERFUND/INTERDEPARTMENTAL TRANSFERS	322,133,378	343,423,974	370,215,544	416,309,416	549,690,175
TOTAL	\$2,839,938,298	\$2,841,794,984	\$2,870,480,256	\$3,007,684,387	\$3,250,313,631

<sup>\*</sup> Does not include value of NIFA set-asides which are included in Other Expenses.

Figure 9 shows annual expenditures by fund, excluding interfund and interdepartmental expenses, in the Major Operating Funds.

#### FIGURE 9 EXPENDITURES BY FUND (MAJOR OPERATING FUNDS)

Fund	2007	2008	2009	2010 Projections	2011 Budget
GENERAL FUND	\$1,569,234,706	\$1,530,442,588	\$1,551,531,381	\$1,620,205,158	\$1,684,113,996
DEBT SERVICE FUND	292,695,316	292,006,903	303,933,020	312,518,285	355,461,424
POLICE DISTRICT FUND	322,405,353	334,883,228	314,854,612	334,208,976	351,798,453
POLICE HEADQUARTERS FUND	315,462,357	321,724,781	311,535,648	307,130,779	290,171,281
FIRE PREVENTION FUND	18,007,187	19,313,511	<u>18,410,051</u>	<u>17,311,773</u>	19,075,301
Total	\$2,517,804,919	\$2,498,371,011	\$2,500,264,712	\$2,591,374,971	\$2,700,623,455

#### Personnel-Related Expenditures

The largest category of expenditures in the Major Operating Funds is for personnel-related costs, including employee earnings and fringe benefits expenses, which comprise approximately 46.5% of total Major Operating Funds expenditures in the 2011 Budget (excluding interdepartmental and interfund expenses).

#### **Employee Earnings**

Employee earnings include base wages, overtime, termination pay and other payments made to employees. Growth relates primarily to annual step increases and cost of living increases pursuant to collective bargaining agreements (see Appendix F - COUNTY WORKFORCE, for details of wage packages and agreements). The County's full-time workforce has been reduced by 421 people in the Major Operating Funds between November 2009 and October 2010, as shown in Figure 10 (excluding contract employees).

#### FIGURE 10 FULL-TIME EMPLOYEES

<b></b>	Full-Time
Date	Employees
November 2009	8,529
October 2010	8,108

#### **Health Insurance Contributions**

Currently, the County pays the entire cost of health insurance coverage for all active employees and retirees other than non-union employees hired since January 1, 2002, for whom it pays 90% of the cost for family coverage and 95% of the cost for individual coverage. The vast majority of County

employees are enrolled in the State's Empire Plan, though the County offers several other plans to its employees.

Health insurance rates are set by the State with respect to employees enrolled in the Empire Plan. Figure 11 displays the growth in the County's health insurance costs.

#### FIGURE 11 HEALTH INSURANCE COSTS

Health Insurance Category	2007	2008	2009	2010 Projected	2011 Budget
Active			_		
Employees	\$108,138,677	\$113,409,154	\$112,177,159	\$113,918,074	\$126,428,169
Retirees	96,680,561	102,926,601	104,495,861	116,467,837	122,816,167
Total Health Insurance	\$204,819,238	\$216,335,755	\$216,673,020	\$230,385,911	\$249,244,336

#### Pension Contributions

The majority of County employees are members of the New York State and Local Employees' Retirement System (the "ERS"), a defined benefit plan. Sworn County police officers are members of the New York State and Local Police and Fire Retirement System (the "PFRS"), also a defined benefit plan. Faculty members at Nassau Community College ("NCC") have the option, within 30 days of appointment, of choosing between membership in the ERS; the New York State Teachers Retirement System (the "TRS"), a defined benefit plan; and the Teachers Insurance Annuity Association/College Retirement Equities Fund (the "TIAA/CREF"), a defined contribution plan. Personnel employed prior to July 27, 1976, except those selecting the TIAA/CREF option, do not contribute to ERS or TRS, as the County fully funds their pension costs. The Community College Fund is not one of the Major Operating Funds (see "Other Funds" within this section); therefore, employees of NCC are not defined as full-time County employees.

The County is required to make contributions on behalf of its employees into the pension system (employees hired on or after July 27, 1976 who worked less than ten years are required to contribute 3% of their gross salaries). The County's expenses are funded on an actuarial basis determined by the State, and the County is assessed on an annual basis for its share of the State retirement system's pension costs. The County's local pension contributions have risen dramatically since fiscal year 2000. In particular, in fiscal year 2000 the County's average contribution was 0.1% of payroll for ERS members and 8.3% for PFRS members. In fiscal year 2011, the contribution rate will average 12.6% of payroll for ERS members and 18.6% for PFRS members. This has resulted in substantial increases in the County's pension costs, as shown in Figure 12.

The County used \$26.4 million, \$24.5 million and \$0.5 million of the Retirement Contribution Reserve Fund in 2007, 2008 and 2009, respectively, to pay part of its 2007, 2008 and 2009 pension bills from the State. No funds will be used for this purpose in 2010 and 2011.

#### FIGURE 12 PENSION COSTS

Pension System	2007	2008	2009	2010 Projected	2011 Budget
Employees Retirement System (ERS)	\$31,812,324	\$31,295,828	\$40,860,838	\$37,579,785	\$52,002,901
Police and Fire Retirement System (PFRS)	49,942,580	45,619,445	55,241,155	52,033,189	56,346,678
Sub-total	\$81,754,904	\$76,915,273	\$96,101,993	\$89,612,974	\$108,349,579
Draw from reserve fund	26,400,000	24,500,000	494,452	0	0
<b>Total Pension Payments</b>	\$108,154,904	\$101,415,273	\$96,596,445	\$89,612,974	\$108,349,579

#### Medicaid

Under the State Medicaid cap law, certain of the County's Medicaid expenses are capped at a formula-derived base amount, which is a percentage increase from certain actual 2005 local share expenses, less certain 2005 Medicaid-related revenues (the Medicaid base). The County's required local share of Medicaid disproportionate share payments to NHCC are not subject to the cap.

The County projects that its 2011 Medicaid expenditures, other than its required local share of Medicaid disproportionate share payments to NHCC, will be \$242.8 million. The County's required local share of Medicaid disproportionate share payments to NHCC is expected to be approximately \$50 million in 2011. In the past, in addition to certain other monies, the County has met its disproportionate share payment obligations to NHCC using tobacco securitization revenues. By the end of 2009, tobacco securitization revenues were substantially exhausted as a source of funding for disproportionate share payments. The County expects to fund its 2011 and later disproportionate share payments through intergovernmental transfer payments from NHCC. The 2011-2014 Multi-Year Financial Plan reflects Medicaid expenses (excluding the County's required local share of Medicaid disproportionate share payments to NHCC) of \$245.8 million in 2012, \$248.8 million in 2013 and \$251.8 million in 2014.

#### Other Social Services Entitlement Programs

Other County Department of Social Services entitlement programs comprise approximately 7.3% of the 2011 Budget, such as payments for public assistance, foster care, day care and preventive services, the majority of which are partially reimbursed by the federal government or the State. In recent years, this expenditure category has remained relatively flat, primarily due to declining public assistance and day care caseloads and State-mandated rate increases.

#### Contractual Services

Contractual services total 4.7% of the 2011 Budget. This category covers payments to outside vendors for a variety of services, including community-based human services programming, consulting services and legal services.

#### Debt Service

Debt service expenditures, which include interest and principal payments and NIFA set-asides, total \$355.5 million in the 2011 Budget. See "COUNTY INDEBTEDNESS AND DEBT LIMITATIONS" herein.

#### Other Expenses

The remainder of the County's expenditures falls into several categories including: special education; the local government assistance program to cities, towns and villages; mass transportation subsidies; and other-than-personal services costs for utilities and administrative expenses.

#### Other Funds

In addition to the Major Operating Funds, the County allocates revenues and expenditures into several other special revenue funds. Among these are:

The Community College Fund supports the County's financial obligations with respect to NCC, which receives approximately 30% of its operating revenues from a dedicated property tax levied Countywide.

The Sewer and Storm Water Resources District Fund is self-supporting and contains funding for the County's sewage disposal and collection system as well as the storm water resources system. It covers expenses related to County Department of Public Works employees assigned to these functions, associated debt service and other costs.

The Capital Fund contains expenses associated with the County's infrastructure improvement program and bonded judgments and settlements, including property tax refunds. The bulk of revenue supporting the Capital Fund comes from the proceeds of debt issued by or on behalf of the County. A lesser amount originates from non-County sources such as the federal government and the State. Other amounts come from County operating funds.

The County receives outside funding, primarily from the federal government and the State, that completely funds the cost of certain programs, most of which are for health and human services and public safety, which it allocates to the Grant Fund. Because generally accepted accounting principles preclude the County from assuming grant revenues in the budget before receipt is assured, outside reimbursements and expenses are recognized in the Grant Fund by supplemental appropriation only after the fiscal year has started and receipt of the funds is assured.

The Open Space Fund contains revenues generated from County real estate sales, private gifts and grants to preserve undeveloped land in the County.

#### COUNTY INDEBTEDNESS AND DEBT LIMITATIONS

#### **Computation of County Debt Limit**

The Constitutional limit of total indebtedness that can be incurred by the County is 10% of the average full valuation of real estate for the latest five years. See "COUNTY INDEBTEDNESS AND DEBT LIMITATION – Constitutional Provisions." Figure 13 sets forth the debt limit of the County and its debt contracting margin. As shown in Figure 13, the County has substantial additional debt issuance capacity.

#### FIGURE 13 STATEMENT OF CONSTITUTIONAL DEBT MARGIN (AS OF SEPTEMBER 30, 2010) (IN THOUSANDS)

 $Average\ Full\ Valuation\ of\ Real\ Estate\ for\ the\ Fiscal\ Years\ Ended\ in\ 2006\ Through\ 2010$ 

2010 Full Valuation	\$252,854,423
2009 Full Valuation	257,054,119
2008 Full Valuation	261,249,503
2007 Full Valuation	244,238,960
2006 Full Valuation	212,313,809
Total	\$1,227,710,814
Average Full Valuation	\$245,542,163
Constitutional Debt Margin:	
Constitutional Limit of Total Indebtedness, 10% Average Full Valuation	\$24,554,216
Outstanding Indebtedness:	
General Improvement	\$1,075,000
NIFA Bonds	1,752,600
Sewer and Storm Water Resources District	77,800
Environmental Facilities Corporation	122,829
Notes	270,000
Real Property Liabilities	8,670
Guarantees	277,495
Contract Liabilities	<u>243,416</u>
<b>Total Outstanding Indebtedness:</b>	\$3,827,810
Less: Constitutional Exclusions:	
Cash and Investments - Capital Projects Funds	\$297,161
Tax and Revenue Anticipation Notes Payable	<u>270,000</u>
Less: Total Exclusions	\$567,161
Net Outstanding Indebtedness (13.28%)	\$3,260,649
Constitutional Debt Margin (86.72%)	\$21,293,568

#### **Bonded Indebtedness**

Figure 14 shows outstanding County and NIFA bonds and the purposes for which such debt was issued.

#### FIGURE 14 BONDED INDEBTEDNESS (AS OF OCTOBER 31, 2010)

General Purposes <sup>1</sup>	
County Debt	\$1,018,403,078
NIFA Debt <sup>3</sup>	<u>1,708,519,784</u>
Subtotal	2,726,922,862
Sewer Districts Purposes <sup>2</sup>	
County Debt	253,390,922
NIFA Debt <sup>3</sup>	44,080,216
Subtotal	\$297,471,138
Total	\$3 024 394 000

<sup>&</sup>lt;sup>1</sup> Includes debt issued for certain County-wide projects to EFC.

See the appendices herein for a list of outstanding County and NIFA obligations.

The County has historically funded substantially all of its capital expenditures with bond proceeds. See "CAPITAL PLANNING AND BUDGETING" herein. Prior to 2006, the County funded all payments of property tax refunds with bond proceeds. See "REAL PROPERTY ASSESSMENT AND TAX COLLECTION – Real Property Assessment – *Administrative Review of Assessments*", "LITIGATION – Property Tax Litigation" and "COUNTY FINANCIAL CONDITION – 2011 Projected Budget and 2011-2014 Multi-Year Financial Plan" herein. See "LITIGATION" herein.

Figure 15 sets forth the amount of County debt that has been authorized but unissued by purpose.

<sup>&</sup>lt;sup>2</sup> Includes debt issued for Nassau County Sewer and Storm Water Resources District purposes to EFC.

<sup>&</sup>lt;sup>3</sup> Based on actual payment dates, without regard to NIFA set asides.

#### FIGURE 15 SUMMARY OF BONDS AUTHORIZED BUT UNISSUED (AS OF OCTOBER 31, 2010) (IN THOUSANDS)

Purpose	Amount Authorized but Unissued			
	_			
Community College	\$ 37,	906		
Health	69,	730		
Information Technology	94,	653		
Infrastructure	467,	036		
Land Acquisition	47,	099		
Mass Transportation	69,	560		
Miscellaneous	21,	710		
Parks & Recreation		005		
Public Safety	111,			
Sewer & Storm Water	401,			
Special Equipment		279		
Property Tax Refunds & Other-	,			
Judgments & Settlements	<u>31,</u>	<u>376</u>		
Total	\$1,437,	225		

The authorized amounts in Figure 15 refer to amounts for which the County has adopted ordinances authorizing the issuance of debt for capital projects and other purposes pursuant to the Local Finance Law, but has not yet issued debt pursuant to such authority. Such authorization expires ten years after adoption of the approving bond ordinance if it has not been used, encumbered or rescinded prior to that time. See "CAPITAL PLANNING AND BUDGETING" herein.

#### **Debt Service Requirements**

Figure 16, Figure 17 and Figure 18 set forth the principal and interest payments on various categories of outstanding County bonds and NIFA bonds.

#### FIGURE 16 TOTAL COUNTY AND NIFA DEBT SERVICE (AS OF OCTOBER 31, 2010)

		County Bonds 1,2			NIFA Bonds <sup>3</sup>			Total	
Date	<u>Principal</u>	Interest	<u>Total</u>	Principal	Interest	Total	<u>Principal</u>	Interest	<u>Total</u>
12/31/2010	\$5,930,000	\$51,238,470	\$57,168,470	\$39,915,000	\$25,059,305	\$64,974,305	\$45,845,000	\$76,297,775	\$122,142,775
12/31/2011	87,698,500	59,924,108	147,622,608	128,023,333	73,399,880	201,423,214	215,721,833	133,323,988	349,045,822
12/31/2012	71,347,500	55,651,857	126,999,357	146,708,333	67,583,798	214,292,131	218,055,833	123,235,654	341,291,487
12/31/2013	67,984,000	52,507,472	120,491,472	152,926,667	60,703,161	213,629,828	220,910,667	113,210,633	334,121,300
12/31/2014	64,028,000	49,500,637	113,528,637	152,090,000	53,615,810	205,705,810	216,118,000	103,116,446	319,234,446
12/31/2015	65,554,000	46,793,504	112,347,504	140,431,667	46,639,794	187,071,461	205,985,667	93,433,298	299,418,965
12/31/2016	60,056,000	43,938,886	103,994,886	133,050,000	40,140,166	173,190,166	193,106,000	84,079,052	277,185,052
12/31/2017	61,205,000	41,104,036	102,309,036	123,518,333	34,164,369	157,682,702	184,723,333	75,268,405	259,991,738
12/31/2018	61,755,000	38,145,680	99,900,680	119,360,000	28,488,805	147,848,805	181,115,000	66,634,485	247,749,485
12/31/2019	63,268,000	35,741,502	99,009,502	122,945,000	23,131,657	146,076,657	186,213,000	58,873,160	245,086,160
12/31/2020	66,058,000	32,689,379	98,747,379	110,611,667	17,726,670	128,338,336	176,669,667	50,416,049	227,085,715
12/31/2021	67,661,000	29,392,240	97,053,240	88,308,333	12,785,322	101,093,656	155,969,333	42,177,563	198,146,896
12/31/2022	70,714,000	26,179,249	96,893,249	75,753,333	8,741,539	84,494,872	146,467,333	34,920,788	181,388,121
12/31/2023	59,255,000	22,871,619	82,126,619	59,053,333	5,213,922	64,267,255	118,308,333	28,085,540	146,393,874
12/31/2024	57,195,000	20,130,989	77,325,989	40,923,333	2,514,764	43,438,098	98,118,333	22,645,754	120,764,087
12/31/2025	54,050,000	17,416,899	71,466,899	14,566,667	651,488	15,218,155	68,616,667	18,068,387	86,685,053
12/31/2026	43,570,000	14,930,641	58,500,641	0	0	0	43,570,000	14,930,641	58,500,641
12/31/2027	45,480,000	12,862,112	58,342,112	0	0	0	45,480,000	12,862,112	58,342,112
12/31/2028	32,110,000	10,614,408	42,724,408	0	0	0	32,110,000	10,614,408	42,724,408
12/31/2029	23,515,000	9,149,406	32,664,406	0	0	0	23,515,000	9,149,406	32,664,406
12/31/2030	18,995,000	7,973,321	26,968,321	0	0	0	18,995,000	7,973,321	26,968,321
12/31/2031	20,065,000	6,876,807	26,941,807	0	0	0	20,065,000	6,876,807	26,941,807
12/31/2032	14,365,000	5,711,572	20,076,572	0	0	0	14,365,000	5,711,572	20,076,572
12/31/2033	15,165,000	4,894,711	20,059,711	0	0	0	15,165,000	4,894,711	20,059,711
12/31/2034	14,705,000	4,057,968	18,762,968	0	0	0	14,705,000	4,057,968	18,762,968
12/31/2035	14,435,000	3,226,159	17,661,159	0	0	0	14,435,000	3,226,159	17,661,159
12/31/2036	15,275,000	2,371,698	17,646,698	0	0	0	15,275,000	2,371,698	17,646,698
12/31/2037	16,165,000	1,457,123	17,622,123	0	0	0	16,165,000	1,457,123	17,622,123
12/31/2038	9,455,000	744,975	10,199,975	0	0	0	9,455,000	744,975	10,199,975
12/31/2039	4,735,000	248,588	4,983,588	0	0	0	4,735,000	248,588	4,983,588
12/31/2040	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	\$1,271,794,000	\$708,346,013	\$1,980,140,013	\$1,648,185,000	\$500,560,449	\$2,148,745,449	\$2,919,979,000	\$1,208,906,462	\$4,128,885,462

<sup>1.</sup> Payments under County guarantees in connection with NHCC debt are not included in the chart.

<sup>2.</sup> Includes debt service payable on the bonds issued to EFC without regard to the subsidy provided by the State. Such subsidy is expected to be at least 33 1/3% of interest for the life of the obligations.

<sup>3.</sup> Based on a monthly 1/6th interest, 1/12th principal payment basis for a fiscal year ending February 28, and the interest rate on the NIFA 2008 Series A-E variable rate bonds is calculated using the fixed rate swap plus 100 basis points. Total NIFA principal amount is net of the NIFA debt service set asides.

FIGURE 17
COUNTY AND NIFA DEBT SERVICE ON SELF-SUPPORTING DEBT ISSUED FOR COUNTY SEWER AND STORM WATER RESOURCES PURPOSES

(AS OF OCTOBER 31, 2010)

		County Bonds 1,2			NIFA Bonds <sup>3</sup>			Total	
<u>Date</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>	Interest	<u>Total</u>	<u>Principal</u>	Interest	<u>Total</u>
12/31/2010	\$1,705,435	\$12,512,912	\$14,218,347	\$983,540	\$673,056	\$1,656,597	\$2,688,976	\$13,185,968	\$15,874,944
12/31/2011	21,972,922	12,680,526	34,653,447	3,246,981	1,974,185	5,221,166	25,219,902	14,654,711	39,874,613
12/31/2012	19,454,507	11,609,464	31,063,971	3,701,775	1,823,388	5,525,163	23,156,282	13,432,852	36,589,134
12/31/2013	16,743,187	10,676,572	27,419,759	3,562,245	1,649,536	5,211,781	20,305,432	12,326,108	32,631,540
12/31/2014	16,116,672	9,835,119	25,951,791	3,573,733	1,488,742	5,062,476	19,690,406	11,323,861	31,014,267
12/31/2015	15,377,536	9,060,400	24,437,936	3,273,348	1,329,553	4,602,901	18,650,884	10,389,953	29,040,837
12/31/2016	12,624,496	8,367,572	20,992,068	3,656,879	1,183,062	4,839,941	16,281,374	9,550,635	25,832,009
12/31/2017	11,871,733	7,754,855	19,626,588	3,579,598	1,022,756	4,602,354	15,451,331	8,777,611	24,228,942
12/31/2018	11,842,891	7,146,460	18,989,350	3,804,788	861,955	4,666,743	15,647,679	8,008,415	23,656,093
12/31/2019	12,265,545	6,564,330	18,829,875	3,997,267	693,127	4,690,394	16,262,812	7,257,457	23,520,270
12/31/2020	12,779,145	5,901,593	18,680,739	3,511,942	519,818	4,031,760	16,291,088	6,421,411	22,712,498
12/31/2021	12,013,563	5,202,826	17,216,389	2,670,281	365,019	3,035,299	14,683,844	5,567,844	20,251,688
12/31/2022	12,530,863	4,543,568	17,074,432	2,151,702	244,463	2,396,166	14,682,566	4,788,031	19,470,597
12/31/2023	10,492,609	3,881,337	14,373,946	1,758,000	145,797	1,903,797	12,250,609	4,027,134	16,277,743
12/31/2024	9,358,946	3,342,932	12,701,878	1,108,017	66,579	1,174,596	10,466,963	3,409,512	13,876,474
12/31/2025	7,389,168	2,824,610	10,213,778	386,723	17,257	403,980	7,775,891	2,841,867	10,617,757
12/31/2026	4,716,999	2,501,596	7,218,595	0	0	0	4,716,999	2,501,596	7,218,595
12/31/2027	4,922,103	2,264,401	7,186,504	0	0	0	4,922,103	2,264,401	7,186,504
12/31/2028	5,082,098	2,014,843	7,096,941	0	0	0	5,082,098	2,014,843	7,096,941
12/31/2029	4,413,277	1,768,599	6,181,876	0	0	0	4,413,277	1,768,599	6,181,876
12/31/2030	4,485,832	1,540,739	6,026,571	0	0	0	4,485,832	1,540,739	6,026,571
12/31/2031	4,715,889	1,300,539	6,016,428	0	0	0	4,715,889	1,300,539	6,016,428
12/31/2032	3,994,092	1,046,796	5,040,888	0	0	0	3,994,092	1,046,796	5,040,888
12/31/2033	4,192,653	838,947	5,031,599	0	0	0	4,192,653	838,947	5,031,599
12/31/2034	3,100,271	647,157	3,747,427	0	0	0	3,100,271	647,157	3,747,427
12/31/2035	2,162,807	498,228	2,661,035	0	0	0	2,162,807	498,228	2,661,035
12/31/2036	2,291,327	366,837	2,658,163	0	0	0	2,291,327	366,837	2,658,163
12/31/2037	2,424,518	227,146	2,651,664	0	0	0	2,424,518	227,146	2,651,664
12/31/2038	1,249,849	123,366	1,373,215	0	0	0	1,249,849	123,366	1,373,215
12/31/2039	1,099,988	57,749	1,157,738	0	0	0	1,099,988	57,749	1,157,738
12/31/2040	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	\$253,390,922	\$137,102,017	\$390,492,939	\$44,966,818	\$14,058,295	\$59,025,113	\$298,357,740	\$151,160,312	\$449,518,052

<sup>1.</sup> Payments under County guarantees in connection with NHCC debt are not included in the chart.

<sup>2.</sup> Includes debt service payable on the bonds issued to EFC without regard to the subsidy provided by the State. Such subsidy is expected to be at least 33 1/3% of interest for the life of the obligations

<sup>3.</sup> Based on a monthly 1/6th interest, 1/12th principal payment basis for a fiscal year ending February 28, and the interest rate on the NIFA 2008 Series A-E variable rate bonds is calculated using the fixed rate swap plus 100 basis points. Total NIFA principal amount is net of the NIFA debt service set asides.

FIGURE 18 COUNTY AND NIFA DEBT SERVICE ON DEBT ISSUED FOR COUNTY GENERAL PURPOSES (AS OF OCTOBER 31, 2010)

		County Bonds 1,2			NIFA Bonds <sup>3</sup>			Total	
<u>Date</u>	<u>Principal</u>	Interest	<u>Total</u>	<u>Principal</u>	Interest	<u>Total</u>	Principal	Interest	Total
12/31/2010	\$4,224,565	\$38,725,558	\$42,950,123	\$38,931,460	\$24,386,249	\$63,317,709	\$43,156,024	\$63,111,807	\$106,267,832
12/31/2011	65,725,578	47,243,582	112,969,160	124,776,352	71,425,696	196,202,048	190,501,931	118,669,278	309,171,209
12/31/2012	51,892,993	44,042,392	95,935,385	143,006,558	65,760,410	208,766,968	194,899,551	109,802,802	304,702,353
12/31/2013	51,240,813	41,830,900	93,071,714	149,364,422	59,053,624	208,418,046	200,605,235	100,884,525	301,489,760
12/31/2014	47,911,328	39,665,518	87,576,846	148,516,267	52,127,067	200,643,334	196,427,594	91,792,585	288,220,179
12/31/2015	50,176,464	37,733,104	87,909,568	137,158,319	45,310,241	182,468,560	187,334,783	83,043,345	270,378,128
12/31/2016	47,431,504	35,571,314	83,002,818	129,393,121	38,957,103	168,350,224	176,824,626	74,528,417	251,353,043
12/31/2017	49,333,267	33,349,181	82,682,448	119,938,736	33,141,613	153,080,348	169,272,003	66,490,794	235,762,796
12/31/2018	49,912,109	30,999,220	80,911,330	115,555,212	27,626,850	143,182,062	165,467,321	58,626,070	224,093,391
12/31/2019	51,002,455	29,177,173	80,179,627	118,947,733	22,438,530	141,386,263	169,950,188	51,615,703	221,565,890
12/31/2020	53,278,855	26,787,786	80,066,640	107,099,725	17,206,852	124,306,576	160,378,579	43,994,638	204,373,217
12/31/2021	55,647,437	24,189,415	79,836,852	85,638,053	12,420,304	98,058,356	141,285,490	36,609,718	177,895,208
12/31/2022	58,183,137	21,635,680	79,818,817	73,601,631	8,497,076	82,098,707	131,784,768	30,132,756	161,917,524
12/31/2023	48,762,391	18,990,282	67,752,673	57,295,334	5,068,124	62,363,458	106,057,725	24,058,406	130,116,131
12/31/2024	47,836,054	16,788,057	64,624,111	39,815,317	2,448,185	42,263,502	87,651,371	19,236,242	106,887,613
12/31/2025	46,660,832	14,592,289	61,253,121	14,179,944	634,231	14,814,175	60,840,776	15,226,520	76,067,296
12/31/2026	38,853,001	12,429,046	51,282,046	0	0	0	38,853,001	12,429,046	51,282,046
12/31/2027	40,557,897	10,597,711	51,155,608	0	0	0	40,557,897	10,597,711	51,155,608
12/31/2028	27,027,902	8,599,564	35,627,467	0	0	0	27,027,902	8,599,564	35,627,467
12/31/2029	19,101,723	7,380,807	26,482,530	0	0	0	19,101,723	7,380,807	26,482,530
12/31/2030	14,509,168	6,432,582	20,941,750	0	0	0	14,509,168	6,432,582	20,941,750
12/31/2031	15,349,111	5,576,268	20,925,379	0	0	0	15,349,111	5,576,268	20,925,379
12/31/2032	10,370,908	4,664,776	15,035,684	0	0	0	10,370,908	4,664,776	15,035,684
12/31/2033	10,972,347	4,055,765	15,028,112	0	0	0	10,972,347	4,055,765	15,028,112
12/31/2034	11,604,729	3,410,811	15,015,540	0	0	0	11,604,729	3,410,811	15,015,540
12/31/2035	12,272,193	2,727,931	15,000,124	0	0	0	12,272,193	2,727,931	15,000,124
12/31/2036	12,983,673	2,004,861	14,988,534	0	0	0	12,983,673	2,004,861	14,988,534
12/31/2037	13,740,482	1,229,977	14,970,459	0	0	0	13,740,482	1,229,977	14,970,459
12/31/2038	8,205,151	621,609	8,826,760	0	0	0	8,205,151	621,609	8,826,760
12/31/2039	3,635,012	190,838	3,825,850	0	0	0	3,635,012	190,838	3,825,850
12/31/2040	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	\$1,018,403,078	\$571,243,996	\$1,589,647,074	\$1,603,218,182	\$486,502,154	\$2,089,720,336	\$2,621,621,260	\$1,057,746,150	\$3,679,367,410

<sup>1.</sup> Payments under County guarantees in connection with NHCC debt are not included in the chart.

<sup>2.</sup> Includes debt service payable on the bonds issued to EFC without regard to the subsidy provided by the State. Such subsidy is expected to be at least 33 1/3% of interest for the life of the obligations

<sup>3.</sup> Based on a monthly 1/6th interest, 1/12th principal payment basis for a fiscal year ending February 28, and the interest rate on the NIFA 2008 Series A-E variable rate bonds is calculated using the fixed rate swap plus 100 basis points. Total NIFA principal amount is net of the NIFA debt service set asides.

Prior to July of 2000, the County's debt issuance policy produced rapidly declining debt service and accelerating principal amortization. These practices produced large debt service payments in the first five to ten years after the bonds were issued. The consistent utilization of these amortization structures created a high near-term debt service burden, which rapidly declined. NIFA has issued debt (on behalf of the County) based on a level annual debt service amortization structure with a 20-year term. This practice creates substantially equal annual payments of debt service for each series of bonds and has effectively extended the weighted average life of the County's total outstanding debt and has created an almost level debt service burden in the future.

The County was involved in a number of interest rate exchange transactions in 2004. During that year, NIFA issued \$600 million in auction rate securities (which were subsequently converted to variable-rate bonds) that were hedged through a series of LIBOR-based interest rate swaps and NHCC, backed by a guaranty by the County, entered into three LIBOR-based interest rate swaps with a notional amount of \$219.6 million that hedged a like amount of variable rate demand obligations. Though the County is not a counter-party to any of these interest rate exchange agreements, the County's financial position may be affected in certain instances by their performance. The County understands and regularly monitors these risks. See "THE COUNTY – County Financial Management – *Financial Policies* – Swap Policy" and "NASSAU HEALTH CARE CORPORATION" herein.

#### **Refunded Bonds**

Various outstanding County serial bond issues have been refunded for present value debt service savings, in addition to County bonds restructured by NIFA. The County anticipates the refinancing of outstanding indebtedness whenever the present value savings of such transactions, taking into account costs of issuance, so warrant, provided that the refinancing opportunity meets the criteria established in the County's debt policy. See "THE COUNTY – County Financial Management – *Financial Policies* – Debt Policy" herein.

#### **Capital Leases**

The County has entered into various capital leases, installment sales contracts and lease purchase agreements. Figure 19 shows the future minimum lease payments due on such obligations and the present value of these minimum payments.

#### FIGURE 19 MINIMUM LEASE PAYMENTS CAPITAL LEASES (IN THOUSANDS) (AS OF DECEMBER 31, 2009)

Fiscal Year Ending December 31:	
2010	\$766
2011	777
2012	787
2013	799
2014	810
2015-2019	4,235
2020-2024	4,579
2025-2026	<u>557</u>
Future Minimum Payments	\$13,310
Less Interest	7,828
Present Value of Future Minimum Lease	\$5,482
Payments	

#### **Short-Term Indebtedness**

The County expects from time to time to issue bond anticipation notes ("BANs"), tax anticipation notes ("TANs") and revenue anticipation notes ("RANs").

#### **Bond Anticipation Notes**

The County utilizes BANs for short-term financing of capital expenditures with the expectation that the principal amount thereof will be refinanced with the proceeds of long-term bonds or repaid with State or federal funds. Figure 20 shows recent and expected issuance of BANs by the County.

#### FIGURE 20 BOND ANTICIPATION NOTES (IN MILLIONS)

	2008	2009	<b>2010</b> <sup>1</sup>	2011 1
Bond Anticipation Notes	\$125.00	\$0.00	\$0.00	\$0.00

<sup>&</sup>lt;sup>1</sup> Projected

#### Cash Flow Notes

The County has periodically issued RANs and TANs to fund the County's short-term cash flow needs. Figure 21 shows recent and expected issuance of RANs and TANs by the County.

FIGURE 21 CASH FLOW NOTES (IN MILLIONS)

Obligation	2007	2008	2009	$2010^{1}$	2011 1
Revenue Anticipation Notes	\$75	\$105	\$190	\$210	\$240
Tax Anticipation Notes	<u>125</u>	<u>132</u>	<u>150</u>	<u>270</u>	<u>150</u>
Total	\$200	\$237	\$340	\$480	\$390

<sup>&</sup>lt;sup>1</sup> Projected.

The County expects to continue to undertake one or more cash flow borrowings annually.

#### **Recent and Projected Bond Issuances**

The following table shows the County's recent and projected bond issuances.

FIGURE 22 COUNTY BONDS (IN MILLIONS)

 2009	2010 <sup>1</sup>	2011		
\$515	\$363	\$245		

See "CAPITAL PLANNING AND BUDGETING" herein for additional information concerning the County's projected borrowings.

#### **Constitutional Provisions**

Limitations on indebtedness (some of which apply to guarantees by the County of NHCC debt as hereinafter described below under the heading "NASSAU HEALTH CARE CORPORATION") are found in Article VIII of the State Constitution and are implemented by the Local Finance Law. The provisions of Article VIII referred to in the following summaries are generally applicable to the County and the obligations authorized by its County Legislature. There is no constitutional limitation on the amount that may be raised by the County by tax upon real estate in any fiscal year to pay principal of and interest on County indebtedness.

#### Article VIII, Section 1

The County shall not give or loan any money or property to or in aid of any individual or private corporation, association or private undertaking nor shall the County give or loan its credit to or in aid of any of the foregoing or a public corporation. This provision does not prevent the County from contracting indebtedness for the purpose of advancing to a town or school district pursuant to law the amount of unpaid taxes returned to the County. Notwithstanding the provisions of Article VIII, Section 1 of the State Constitution, Article 17, Section 7 provides that the State Legislature may authorize a municipality to lend its money or credit to or in aid of any corporation or association, regulated by law as to its charges, profits, dividends, and disposition of its property or franchises, for the purpose of providing hospital or other facilities for the prevention, diagnosis or treatment of human disease, pain, injury, disability,

<sup>&</sup>lt;sup>1</sup> Projected.

deformity or physical condition, and for facilities incidental or appurtenant thereto as may be prescribed by law.

#### Article VIII, Section 2

The County shall not contract indebtedness except for a County purpose. No such indebtedness shall be contracted for longer than the period of probable usefulness of the purpose or, in the alternative, the weighted average period of probable usefulness of the several purposes, for which it is contracted and in no event may this period exceed forty years. The County must pledge its faith and credit for the payment of the principal of and the interest on any of its indebtedness. Except for certain short-term indebtedness contracted in anticipation of the collection of taxes and indebtedness to be paid within one of the two fiscal years immediately succeeding the fiscal year in which such indebtedness was contracted, all indebtedness shall be paid in annual installments. Indebtedness must be paid in annual installments commencing not more than two years after the debt was contracted and no installment shall be more than 50% in excess of the smallest prior installment unless the governing body of the County provides for and utilizes substantially level or declining annual debt service payments. Provision shall be made annually by appropriation by the County for the payment of interest on all indebtedness and for the amounts required for the amortization and redemption of serial bonds.

#### Article VIII, Section 4

The County shall not contract indebtedness which including existing indebtedness shall exceed 10% of the five-year average full valuation of taxable real estate therein. The average full valuation of taxable real estate of the County is determined pursuant to Article VIII, Section 10 of the State Constitution by taking the assessed valuations of taxable real estate on the last completed assessment roll and the four preceding rolls and applying to such rolls the ratio as determined by the State Office of Real Property Tax Services or such other State agency or official as the State Legislature shall direct which such assessed valuation bears to the full valuation. The Local Finance Law requires that the face value of the principal amount of guarantees by the County of NHCC debt, as executed and delivered, be deemed indebtedness for the purpose of this constitutional provision. See "NASSAU HEALTH CARE CORPORATION" herein. Article VIII, Section 5 and Article VIII, Section 2-a, of the State Constitution enumerate exclusions and deductions from the Constitutional debt limit. Such deductions include indebtedness incurred for water and certain sewer facilities.

#### **Statutory Provisions**

Title 8 of the Local Finance Law contains the statutory limitations on the power to contract indebtedness. Section 104.00 limits, in accordance with Article VIII, Section 4 of the Constitution, the ability of the County to contract indebtedness to 10% of the five-year average full valuation of taxable real estate. The statutory provisions implementing constitutional provisions authorizing deductions and excluding indebtedness from the debt limits are found in Title 9 and Title 10 of the Local Finance Law. In addition to the constitutionally enumerated exclusions and deductions, deductions are allowed for cash or appropriations for debt service pursuant to the authority of a decision of the State Court of Appeals. NIFA is not subject to the provisions of the Local Finance Law; however, obligations issued by NIFA on behalf of the County count toward the County's debt limit.

#### **Statutory Procedure**

In general, the State Legislature has, by the enactment of the Local Finance Law, authorized the power and procedure for the County to borrow and incur indebtedness subject, of course, to the

constitutional and statutory provisions set forth above. The power to spend money, however, generally derives from other law, including but not limited to the County Charter and the County Law.

Pursuant to the Local Finance Law, the County Charter and the County Law, the County authorizes the issuance of bonds by the adoption of an ordinance, approved by a super-majority vote of the voting strength of the members of the County Legislature, the finance board of the County. Customarily, the County Legislature has delegated to the County Treasurer, as chief fiscal officer of the County, the power to authorize and sell bond anticipation notes in anticipation of authorized bonds. The Local Finance Law also provides that where a bond ordinance is published with a statutory form of estoppel notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:

- 1. such obligations are authorized for a purpose for which the County is not authorized to expend money; or
- 2. (a) there has not been substantial compliance with the provisions of law which should have been complied with in the authorization of such obligations; and (b) an action, suit, or proceeding contesting such validity, is commenced within twenty days after the date of such publication; or
- 3. such obligations are authorized in violation of the provisions of the State Constitution.

Each bond ordinance usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (State Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto. Historically, the County has authorized bonds for a variety of County objects or purposes.

The Local Finance Law permits bond anticipation notes to be renewed each year provided annual principal installments are made in reduction of the total amount of such notes outstanding, commencing no later than two years from the date of the first of such notes and provided that such renewals do not extend five years beyond the original date of borrowing.

In general, the Local Finance Law also contains provisions providing the County with power to issue certain other short-term general obligation indebtedness including budget notes, capital notes, revenue anticipation notes and tax anticipation notes.

#### **CAPITAL PLANNING AND BUDGETING**

The County Charter requires the County to have a four-year capital plan and an annual capital budget. The Charter sets forth deadlines for the County Executive to submit a proposed capital plan and capital budget to the County Legislature, describes the minimum informational requirements to be contained therein, and contains a schedule and structure for the legislative review, modification and approval process.

#### Capital Plan(s) and Capital Budget(s)

The County Legislature has approved the capital budget for fiscal year 2010 (as it may be amended from time to time, the "2010 Capital Budget") and the capital plan for fiscal years 2010-2013 (as it may be amended from time to time, the "2010-2013 Capital Plan"). The 2010 Capital Budget is approximately \$187.5 million, the revenue for which is a combination of long-term debt (or bond anticipation notes) and local, State or federal aid. The amount of such debt projected to be issued by or on behalf of the County for objects or purposes in the 2010 Capital Budget is approximately \$166.8 million. The amount of debt issued by the County each year will vary depending upon capital expenditure requirements. County financings often include prior-year approved capital items. The major components of the 2010 Capital Budget and the 2010-2013 Capital Plan are listed in Figure 23.

FIGURE 23 2010-2013 CAPITAL PLAN

Category	2010	2011	2012	2013
Buildings	\$20,900,000	\$32,800,000	\$33,400,000	\$71,000,000
Equipment	4,610,000	3,250,000	2,500,000	2,400,000
Infrastructure	19,630,000	33,500,000	9,500,000	7,550,000
Parks	11,875,000	9,950,000	21,850,000	6,550,000
Property	Ī	1,000,000	-	-
Public Safety	23,040,000	11,325,000	7,650,000	15,600,000
Roads	26,900,000	35,701,000	27,485,000	25,000,000
Technology	14,015,218	20,824,782	21,180,000	1,600,000
Traffic	15,774,500	5,633,500	17,480,000	-
Transportation	2,937,500	5,368,800	5,257,000	-
BCP	7,500,000	-	-	-
Sewer and Storm Water	40,350,000	49,499,666	54,325,000	13,400,000
Environmental Bond Act	-	-	-	-
Total	\$187,532,218	\$208,852,748	\$200,627,000	\$143,100,000
Non Debt Financed	\$20,770,000	\$36,003,000	\$36,628,000	\$28,000,000
Debt Financed	\$166,762,218	\$172,849,748	\$163,999,000	\$115,100,000

#### REAL PROPERTY ASSESSMENT AND TAX COLLECTION

#### **Real Property Assessment**

The County Assessor assesses all real property within the County to support the County's property tax levy and the tax levies for the three towns, all but one of the 56 school districts, and approximately 225 County and town special districts. The County is one of only two county assessing units in the State.

#### Property Tax Refunds

The County pays refunds of property taxes levied or imposed by the County Legislature, which, in addition to County taxes, includes those of the towns, special districts and all but one of the school

districts in the County. Based on a provision of the County Administrative Code, the County does not charge the cost of such refunds to the towns, special districts and school districts, as would otherwise be required by the State Real Property Tax Law ("RPTL"). See "LITIGATION - Property Tax Litigation" herein. The County is currently challenging the legal basis for reliance on the Code provision as an exception to the RPTL and local legislation has been enacted to repeal said Code provision beginning with assessment rolls finalized in April 2012 and thereafter.

Administrative Review of Assessments

Administrative review of assessments in the County is the responsibility of ARC, which is headed by a chairman appointed by the County Executive. During the tentative roll period, corrections of assessments by ARC do not generate refund liability for the County. In addition to its ability to correct the tentative assessment roll, ARC is authorized to resolve administratively up to three years of pending litigation. See "LITIGATION – Property Tax Litigation" herein.

#### **Real Property Tax Limit**

The amount that may be raised by the County tax levy on real estate in any fiscal year for purposes other than for debt service on County indebtedness is limited to two per centum (2.0%) of the average five-year full valuation of real estate of the County in accordance with the provisions of Article VIII of the State Constitution (1-1/2%) and the County Law (additional 1/2%), less certain deductions as prescribed therein. There is no constitutional limitation on the amount that may be raised by the County by tax upon real estate in any fiscal year to pay principal of and interest on County indebtedness.

Figure 24 sets forth the real property taxing limit of the County.

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### FIGURE 24 COMPUTATION OF CONSTITUTIONAL TAXING POWER (IN THOUSANDS)

Year Roll Completed 2010 2009 2008 2007 2006 Total	Full Valuation of Real Estate (d) \$252,854,423 257,054,119 261,249,503 244,238,960 212,313,809 \$1,227,710,814
Five-Year Average Full Valuation	\$245,542,163
Tax Limit (a)	\$4,910,843
Total Exclusions <sup>(b)</sup> Total Taxing Power for 2010 Levy	\$467,383 \$5,378,226
Total Levy for 2010 <sup>(c)</sup> Tax Margin Percentage of Taxing Power Exhausted	\$855,749 \$4,522,477 17.43%

- (a) The State Constitution limits the tax on real estate to one and one-half per centum of the average five-year full valuation, and provides that the State Legislature may prescribe a method to increase this limitation to not to exceed two per centum. The tax limit was raised to two per centum by provisions of the County Law and a resolution adopted by the County Board of Supervisors, predecessor to the County Legislature.
- (b) Interest on and principal of all indebtedness for fiscal year 2010 is excluded from the calculation of real estate taxes limited under the provisions of Article VIII, Section 10 of the State Constitution.
- (c) Includes the tax levies for the General Fund, the Police District Fund, the Police Headquarters Fund, the Fire Prevention Fund, and the Community College Fund.
- (d) Full valuation figures are computed by the State Office of Real Property Tax Services.

#### **Largest Real Property Taxpayers**

Figure 25 shows the largest real property taxpayers in the County.

#### FIGURE 25 LARGEST REAL PROPERTY TAXPAYERS 2010

Taxpayer	Taxable Assessed Value <sup>1</sup>	Taxable Assessed Value (%)
KEYSPAN GAS EAST	\$15,462,304	1.85%
LIPA	15,149,542	1.81%
VERIZON NEW YORK	6,287,810	0.75%
RETAIL PROPERTY TRUST	4,183,200	0.50%
CLK-HP	2,824,849	0.34%
GREEN ACRES MALL	2,147,701	0.26%
SUNRISE MALL LLC	1,839,542	0.22%
REXCORP PLAZA SPE LLC	1,771,549	0.21%
1 PARK LAKE SUCCESS LLC	1,532,052	0.18%
RECKSON ASSOCIATION	1,435,194	0.17%
BROADWAY MALL EAT II LLC	1,410,380	0.17%
PEOPLE OF THE STATE OF NEW YORK	1,328,928	0.16%
FEIGA-OLIVE TREE/MARCUS AVE LLC	1,280,474	0.15%
WE'RE ASSOCIATES INC	1,216,973	0.15%
E Q K GREEN ACRE L P	1,166,848	0.14%
W & S ASSOCIATES LP	1,110,000	0.13%
JQ ASSOCIATES	1,109,855	0.13%
ONE-TWO JERICHO PLAZA OWNER LLC	1,089,043	0.13%
CORPORATE PROPERTY INVESTORS	990,241	0.12%
TREELINE FRANKLIN AVENUE PLAZA LLC	950,317	0.11%
FIFTH AVENUE OF LONG ISLAND REALTY	922,534	0.11%
TREELINE 100-400 GCP LLC	807,006	0.10%
JMM RACEWAY INC MATTONE GROUP	771,427	0.09%
P1 WESTBURY LLC	747,693	0.09%
COUNTRY GLEN LLC	<u>684,421</u>	<u>0.08%</u>
TOTAL (Top 25)	\$68,219,883	8.15%
TOTAL TAX BASE	\$837,451,885	100.00%

<sup>&</sup>lt;sup>1</sup> The amounts reflect a level of assessment of 1% of full value.

#### Collection

County, Town and Special District Taxes

General taxes are billed on January 1 for the fiscal year January 1 through December 31, with semi-annual payments due by February 10 and August 10. Unpaid general taxes become delinquent on March 1 and September 1, respectively. Tax statements are mailed and taxes are collected by the receivers of taxes for each of the three towns and the two cities within the County. General taxes include taxes for the County, towns, special districts, and any other special assessments.

The receivers of taxes take the total tax proceeds they collect, deduct the amount of the levies for town and special districts and any other special assessments and then pay the difference to the County. Thus the County bears the responsibility for collection of delinquent general taxes. See "Delinquency Procedure" within this section.

The receivers of taxes are required to pay to the County Treasurer on the fifteenth day of each month all County taxes they have collected prior to the first day of such month.

School District Taxes

School district taxes for the school fiscal year of July 1 through June 30 are billed on October 1, with semi-annual payments due by November 10 and May 10. Unpaid school district taxes become delinquent on December 1 and June 1, respectively.

Uncollected taxes are returned by the town receivers to the County after December 1 and June 1. The County pays the school districts the amounts billed and uncollected by the receivers. Thus the County bears the responsibility for collection of delinquent school district taxes. See "Delinquency Procedure" within this section. This procedure covers all but one of the school districts in the County.

The County is authorized to pay monies due to the school districts from funds on hand or may borrow monies for such purpose pursuant to the provisions of the Local Finance Law.

Delinquency Procedure

In the event taxes are not paid when due, the following occurs:

(a) General taxes due on January 1 and not paid by February 10 or August 10 are charged a 2% penalty. During the "late periods" of February 11 through February 28 and August 11 through August 31, principal and the 2% penalty may be paid at the town or city. If payment is made during this "late period," the town or city keeps the 2% penalty. After the late period, commencing September 1, payments may be made only to the County.

On September 1, the County imposes a 5% penalty on the total amount then due (the original principal plus the 2% penalty), and a \$90 listing fee. Thereafter, a 1% compounded penalty is imposed on the first day of each subsequent month on the total amount then owing. For example, after August 31, if unpaid, the amount owed is principal plus the 2% penalty, plus 5% of that total, plus 1% interest compounded per month, plus \$90. On April 1, another 1% of that total amount is added to the balance owed.

After the third Monday in December, an advertising fee of \$90 is imposed in addition to all other fees; this compensates the County for advertising the uncollected tax receivable which will be offered for sale at a tax lien auction in the subsequent February.

(b) School taxes due on October 1 and not paid by November 10 or May 10 are charged a 2% penalty. During the "late periods" of November 11 through November 30 and May 11 through May 31, principal and the 2% penalty may be paid at the town or city. If payment is made during this "late period," the town or city keeps the 2% penalty. After the late period, commencing June 1, payments may be made only to the County.

On June 1, the County imposes a 5% penalty on the total amount then due (the original principal plus the 2% penalty) and a \$90 listing fee. Thereafter, a 1% compounded penalty is imposed on the first day of each subsequent month on the total amount then owing. For example, after May 31, if unpaid, the amount owed is principal plus the 2% penalty, plus 5% of that total, plus 1% interest compounded per month, plus \$90.

After the third Monday in December, an advertising fee of \$90 is imposed in addition to all other fees; this compensates the County for advertising the uncollected tax receivable which will be offered for sale at a tax lien auction in the subsequent February.

(c) The County holds an annual tax lien sale. This sale commences on the third Tuesday of each February. The taxpayer is charged an additional statutory 10% interest per each six month period, for a maximum of 24 months if he pays his taxes after the tax lien sale. The liens are sold at public auction to a bidder offering to accept the lowest rate of interest; bidding begins at 10% and moves downward. The most desirable properties have their liens purchased for less than 10% interest because the property owners will likely pay off their taxes quickly to avoid losing their property to foreclosure. The successful bidder only receives the amount bid, for example 4%. The differential, in this case 6%, accrues to the County. Uncollected tax receivables which are not sold at auction become tax liens owned by the County at the highest rate (10%).

Successful bidders at the time of sale are required to deposit with the County Treasurer 10% of the amount of the tax lien (the total amount owed to the County the day of the lien sale) and the remaining 90% within thirty days of the sale. The holder of a tax lien for a property other than those classified as Class One or as a Class Two condominium pursuant to section 1802 of the RPTL, if it has not been satisfied within 24 months of the sale date, may obtain a deed of conveyance from the County Treasurer or foreclose his tax lien. The holder of a tax lien for a property classified as Class One or as a Class Two condominium pursuant to section 1802 of the RPTL, if it has not been satisfied within 24 months of the sale date, may commence a foreclosure action provided the property owner has not been granted a one-year extension, which may be renewed, through hardship designation, or provided that the property owner has not been granted a 24-month extension through an alternate designation on all said liens sold on or before June 30, 1994.

The County Treasurer has at times sold groups of County owned tax liens in bulk.

#### NASSAU HEALTH CARE CORPORATION

Nassau Health Care Corporation ("NHCC") is a public benefit corporation that provides health care primarily to the County's uninsured and underinsured population. Pursuant to State authorizing legislation (hereinafter referred to as the "NHCC Act"), the County transferred its hospital, nursing home and health centers and clinics to NHCC effective September 29, 1999 as provided in the Acquisition Agreement between the County and NHCC dated as of September 24, 1999. The County and NHCC subsequently entered into the Stabilization Agreement dated as of September 22, 2004 in order to stabilize the financial condition of NHCC. The County and NHCC then entered into the Successor Agreement dated as of November 1, 2007 to clarify the relationship between the parties. The NHCC Act also permits the County (i) to enter into contracts with NHCC for services; (ii) to appropriate sums of money to defray NHCC's project costs or other expenses; (iii) to lend its money or credit to NHCC; and (iv) to issue County notes and bonds for NHCC objects or purposes.

Under the NHCC Act, NHCC is governed by a board of fifteen directors, eight of whom are appointed by the Governor (two on recommendation of the County Executive, three on recommendation of the majority leader of the County Legislature, one on recommendation of the minority leader of the County Legislature, one on recommendation of the Speaker of the State Assembly and one on recommendation of the Temporary President of the State Senate), four by the County Legislature and three by the County Executive.

#### **County-guaranteed NHCC Bonds**

In 1999 NHCC issued approximately \$259.7 million of its Series 1999 Bonds, which bonds were guaranteed by the County. The proceeds of the Series 1999 Bonds were used to fund the acquisition price, working capital, reserves, capitalized interest and cost of issuance.

In 2004 NHCC issued approximately \$303.4 million of its Series 2004 Bonds, and used a portion of the proceeds of such bonds, together with other available funds (including the release of reserve funds), to refund the Series 1999 Bonds. At that time, the County ceased to be obligated under its guaranty of the Series 1999 Bonds. The County provided a guaranty on said Series 2004 Bonds.

There were three components to the Series 2004 Bonds: approximately \$18.3 million in tax-exempt fixed-rate bonds; approximately \$65.5 million of taxable auction rate bonds; and approximately \$219.6 million in synthetic fixed-rate debt, in which tax-exempt variable rate bonds were hedged with a percentage of LIBOR swap. Approximately \$39.7 million of the auction rate bonds were defeased in 2008 and the balance of such auction rate bonds were converted to variable rate.

As a result of higher than expected remarketing rates for the Series 2004 variable rate bonds, in 2009 NHCC issued its Series 2009 A Bonds and Series 2009 B, C and D Bonds, respectively, to refund all outstanding Series 2004 variable rate bonds. The Series 2009 A Bonds and Series 2009 B, C and D Bonds are variable rate bonds secured by letters of credit. The County has also provided a guaranty on such bonds.

LIBOR-based interest rate swaps carry certain risks. See "COUNTY INDEBTEDNESS AND DEBT LIMITATIONS – Debt Service Requirements" and "THE COUNTY – County Financial Management – *Financial Policies* – Swap Policy" herein. The Successor Agreement provides that the County offset all debt service related payments, including payments to swap counterparties, against any payments it makes to NHCC.

#### SEWER AND STORM WATER RESOURCES SERVICES

#### **Nassau County Sewer and Storm Water Finance Authority**

The Nassau County Sewer and Storm Water Finance Authority (the "SSWFA") exercises its powers through a seven-member governing board appointed by the County Executive. The presiding officer and the minority leader of the County Legislature each nominate two of the appointees, and the County Comptroller nominates one of the appointees. Vote by a supermajority of the SSWFA board is required to approve all borrowing and to approve contracts for more than \$50,000.

The SSWFA is not authorized to hire employees. Also, by its terms, the SSWFA enabling legislation is not intended to alter or modify the County's responsibility to provide sewerage services and storm water services. As a result, County employees continue to operate and maintain all County sewer and storm water resources facilities. In addition, the legislation prohibits the County from transferring to the SSWFA any real property upon which County sewer or storm water resources facilities are located.

Further, the SSWFA is a Covered Organization under the NIFA Act. See "MONITORING AND OVERSIGHT – External – *NIFA*" herein.

The SSWFA became operational in 2004 and entered into a financing and acquisition agreement with the County establishing the respective rights and obligations of the parties with respect to the terms of SSWFA financing, including the transfer of County sewer and storm water resources assets to the SSWFA as part of such financing. Pursuant to the County Charter, the County Legislature approved the financing and acquisition agreement in 2004. The SSWFA began issuing debt in 2004.

#### Nassau County Sewer and Storm Water Resources District

Upon the affirmative vote of the County Legislature in 2003, the County's prior 27 sewage collection and three sewage disposal districts (the "Prior Districts") were abolished, dissolved and merged into the Nassau County Sewer and Storm Water Resources District (the "District"). At such time, all of the rights, privileges, duties, responsibilities and obligations of the Prior Districts became the rights, privileges, duties, responsibilities and obligations of the District. The County budget adopted for each fiscal year contains a separate section for the District and is thus subject to the approval of the County Legislature.

Upon dissolution of the Prior Districts, such districts' fund balance was transferred to the SSWFA for the limited purposes of supporting necessary capital investments, debt service, debt service-related expenses and reserve requirements in a manner consistent with the rate stabilization program contained in the legislation creating the District.

The County annually assesses, levies and collects from the several lots and parcels of land within the District, the expenses of the District, including the annual amount needed to pay the remaining principal of and interest on debt issued by the County, or by NIFA on the County's behalf, or both, that were charged to the Prior Districts, and any amounts needed to pay to the SSWFA the cost of any services, including but not limited to financing and refinancing, provided by the SSWFA to the District by agreement between the SSWFA and the County. Assessments levied pursuant to the provisions of the legislation are collected by each city and town receiver of taxes in the County, and required to be maintained in a segregated account until distributed to the County or its designee as directed by the County. The County has directed each receiver of taxes to distribute such assessments to the SSWFA or its designee. The enabling legislation also establishes a framework for the transition to uniform assessments for recipients of sewer and storm water resources services in the County. Previously, the County had maintained separate budgets on behalf of each of the Prior Districts and levied separate assessments on behalf of each. Pursuant to the legislation the District is divided into zones of assessment that mirror the boundaries of the Prior Districts, except for certain areas that were not receiving sewerage services, which are now excluded. Through 2007, assessments for sewerage services could not exceed the 2003 level for their respective Prior Districts, and no separate assessment for storm water resources services could be assessed until after 2007. Between 2007 and the end of 2013, the legislation requires that the County transition to three zones of assessment: one zone of assessment for areas of the District receiving storm water resources services, one zone of assessment for areas of the District receiving sewage collection and disposal services, and one zone of assessment for areas of the District receiving sewage disposal, but not sewage collection, services.

#### LITIGATION

The County, its officers and employees are defendants in a number of lawsuits. Such litigation includes, but is not limited to, actions commenced and claims asserted against the County arising out of alleged torts, civil rights violations, breaches of contracts including union and employee disputes,

condemnation proceedings, medical malpractice actions and other alleged violations of law. The County intends to defend itself vigorously against all claims and actions.

The County self-insures for all significant risks (everything except helicopter accidents and employee bonding). See "THE COUNTY – County Financial Management – Risk Management" herein. The County annually appropriates sums for the payment of judgments and settlements relating to such actions, which appropriations may be financed, in whole or in part, pursuant to the Local Finance Law by the issuance of County bonds or notes. Estimated liabilities of approximately \$225 million for settlement of litigation and malpractice claims (excluding tax certiorari claims) were recorded as a long-term liability in the County's government-wide financial statement of net assets at December 31, 2009 and 2008. Approximately \$275.2 and \$248.9 million has been accrued as a liability at December 31, 2009 and 2008, respectively, related to workers' compensation claims where the County Attorney can reasonably estimate the ultimate outcome. In 2008 the methodology used to estimate the long-term liability for workers' compensation claims was changed from valuations discounted by 6% (compounded) to full values. The liability for certain other asserted and unasserted malpractice claims cannot be estimated as of December 31, 2009. All malpractice occurrences prior to September 29, 1999 are the responsibility of the County; subsequent malpractice occurrences in connection with NHCC are the responsibility of NHCC. Such amounts are only estimates, and no assurance can be given that additional claims will not be made or that the ultimate liability on existing and future claims will not be greater.

The County is a party to numerous claims and legal actions for refunds of real property taxes asserted by taxpayers seeking review of assessments. See "Property Tax Litigation – Assessments" within this section

#### **Property Tax Litigation**

Assessments

The County is a party to numerous claims and legal actions for refunds of real property taxes asserted by taxpayers seeking review of assessments. The County intends to defend itself vigorously against all such claims and actions.

The amount for all such claims in each of the fiscal years 2005 to 2009, inclusive, is shown below (in millions):

2009	\$114.5
2008	98.8
2007	87.1
2006	70.5
2005	250.7

The County Comptroller recorded a long-term liability of \$164 million for estimated future property tax refunds in the County's government-wide financial statement of net assets as of December 31, 2009. In recent years the courts, the Department of Assessment and the Assessment Review Commission have acted to expedite the resolution of outstanding claims. In this effort, the court calendar has been doubled to accommodate increased caseload. In addition, the County Treasurer's office has applied additional staff to expedite payments. The 2010 Budget includes \$50 million in operating funds for property tax refunds. The County intends to use the proceeds of borrowings to fund some or all of the payment of property tax refunds in 2010, 2011 and the out-years of the 2011-2014 Multi-Year Financial Plan. See "COUNTY FINANCIAL CONDITION – 2011 Budget and 2011-2014 Multi-Year Financial Plan" herein.

No assurance can be given as to the County's ultimate liability on existing and future refund claims. Furthermore, these amounts do not include litigation relating to real estate taxation other than challenges to assessments. For a discussion of such other litigation, see "Other Pending Property Tax Litigation" within this section.

#### Other Pending Property Tax Litigation

New York Telephone Company, New York Water Service Corporation, Long Island Water Corporation and KeySpan (the "Utilities") have each filed actions and proceedings in the State Supreme Court, Nassau County, challenging the determination of their taxes in 1997, 1998, 1999, and 2000 in the non-County-wide special districts such as police, fire, water and library districts. The Utilities allege that the County erroneously placed all parcels in classes pursuant to the RPTL in calculating their assessed values for the payment of special district taxes. The Supreme Court, Nassau County declared that the assessments violated the RPTL and constitutional requirements of equal protection. The court directed that discovery be conducted and a trial held to determine the amount of tax refunds, if any, to be awarded to the Utilities. The Appellate Division, Second Department, in 2002 determined that the County violated the RPTL, but granted the County summary judgment dismissing the complaints on the grounds that no refunds should be awarded because of the fiscal impact on the special districts. In 2004 the Court of Appeals remitted the case to the Supreme Court for a trial on both the amount of the refunds due and whether those damages would have such an adverse impact on the County that no refunds should be ordered. The County moved for partial summary judgment on the methodology for calculating the refunds and the trial Court decided the motion against the County. The County moved to dismiss all claims and the trial court ruled against the County. The County has also moved to dismiss the separate but related proceedings brought by KeySpan alleging the same violations of the RPTL. The KeySpan case has now been stayed, pending the determination of the an appeal in the Appellate Division in a different case which raises a legal issue which may be dispositive of the Utilities cases. In a decision dated August 3, 2010, the Appellate Division rendered a decision in said different case, in which it determined such legal issue against the County. The County has moved for re-argument and for leave to appeal that decision. The County intends to continue to defend itself vigorously in these actions and proceedings. It is not possible to predict the outcome of these actions and proceedings or their ultimate impact on the County's financial condition. The County cannot state with certainty the amount of a refund if the court were to order one, but has estimated, depending on the methodology of calculation, that such refund could be as high as \$200 million.

#### **Other Litigation**

(i) In *Restivo et al. v. County of Nassau, et al.* and *Kogut v. County of Nassau, et al.*, plaintiffs are suing in their own behalf for compensatory and punitive damages arising out of their 1985 arrests and 1986 convictions in the rape and murder of Theresa Fusco. In 2003 the Nassau County District Attorney's Office joined plaintiffs' (then defendants') counsel in a motion to vacate the judgment of conviction against them because DNA technology disclosed that John Kogut, John Restivo and Dennis Halstead were not the sources of the DNA found in the victim's body. Based upon Mr. Kogut's prior confession, he was re-tried in 2005. After a bench trial, the County Court Judge acquitted Mr. Kogut. Shortly thereafter, the indictment against Mr. Restivo and Mr. Halstead was dismissed. The County filed motions to dismiss the respective actions. The U.S. District Court granted much of the relief sought by the County and dismissed many of the claims in the respective complaints. All plaintiffs made motions asking the Judge to reconsider her decision. Upon reconsideration, the Court reinstated many of the plaintiffs' claims. In a subsequent ruling, the Court denied the County's request to certify a question to the Second Circuit. The stay on discovery, which had been pending until determination of the motions to dismiss, has been lifted. Depositions and document discovery continue. The County will continue to

defend itself vigorously in these proceedings. It is not possible to predict the outcome of these actions and proceedings or their ultimate impact on the County's financial condition.

(ii) In re: Nassau County Strip Search Cases is a class action lawsuit concerning the County's former policy of strip searching non-felony arrestees upon their admission to the County Correctional Center even if there was no suspicion that they were secreting drugs, weapons or other contraband. These searches were ended in 1999 as a result of another lawsuit. Three cases that were later consolidated into this class action were then filed seeking damages for arrestees searched during the last three years that the policy was in effect. (Claims for searches before this were barred by the statute of limitations.) Key rulings by the U.S. Second Circuit Court of Appeals in August 2006 and the District Court in March 2008 "certified" the case as a class action on behalf of approximately 17,000 non-felony arrestees admitted to the correctional center between May 20, 1996 and June 1, 1999, and allowed it to go forward based on a theory that everyone searched suffered a common "injury to human dignity." A non-jury trial to determine the amount of this common injury was held on November 30 through December 16, 2009, and on September 22, 2010 Judge Denis Hurley issued a decision awarding each of these class members \$500 per strip search. A key question now to be determined is whether the County must pay this amount for each of approximately 23,000 searches sustained by the 17,000 class members, regardless of how many actually file claims (with unclaimed awards to be distributed in an undetermined manner), or must only pay those who file claims. The resolution of this issue is of financial significance since the average claim rate in strip search class actions has been only about 20%. Therefore, it will mean the difference between the County being responsible for approximately \$2 million to \$3 million in expected claims or for approximately \$11.5 million. In addition, a second trial stage is contemplated in which individual class members could seek additional compensation for any actual injuries they could document. Expected motions by the plaintiffs to broaden this trial to include all class members, and by the County to preclude it as improper in a class action, and a likely appeal of the novel "human dignity" theory on which the first award was based, make it difficult to approximate what the ultimate financial impact of the case, if any, will be.

With the exception of the litigation discussed above, based on historical precedent, no litigation is pending by or against the County which will be finally determined so as to result individually or in the aggregate in final judgments against the County which would materially adversely affect the financial condition of the County.

#### **TAX RATES**

Figures 26 and 27 show County tax rates. The tables do not include local, town, city, school, village or special district tax rates for the respective political subdivisions in the County.

FIGURE 26

GENERAL COUNTY TAX RATES

COUNTY-WIDE PURPOSES BY FUND AND CLASS (I-IV)

PER \$100 OF ASSESSED VALUATION - FISCAL YEAR BEGINNING AS SHOWN

							Town	of North Hen	npstead			Town of			
	1/1/2010	1/1/2009	Town of He 1/1/2008	mpstead 1/1/2007	1/1/2006	1/1/2010	1/1/2009	1/1/2008	1/1/2007	1/1/2006	1/1/2010	1/1/2009	1/1/2008	1/1/2007	1/1/2006
Genera	al County (a)														
I	23.168	22.067	21.106	18.965	6.092	23.158	22.067	21.108	18.968	6.094	23.161	22.068	21.100	18.961	6.092
II	15.475	15.777	17.577	15.990	13.049	15.465	15.776	17.578	15.993	13.050	15.468	15.778	17.570	15.986	13.048
III	20.360	23.256	22.340	19.896	18.352	20.350	23.256	22.342	19.898	18.354	20.354	23.257	22.333	19.892	18.352
IV	12.796	13.731	14.559	14.085	12.239	12.786	13.730	14.561	14.088	12.241	12.790	13.732	14.553	14.081	12.238
Comm	unity College														
I	6.965	6.911	6.852	6.957	3.908	6.965	6.911	6.852	6.957	3.908	6.965	6.911	6.852	6.957	3.908
II	5.201	5.463	6.034	6.212	6.105	5.201	5.463	6.034	6.212	6.105	5.201	5.463	6.034	6.212	6.105
III	6.321	7.184	7.138	7.190	7.781	6.321	7.184	7.138	7.190	7.781	6.321	7.184	7.138	7.190	7.781
IV	4.587	4.992	5.334	5.734	5.850	4.587	4.992	5.334	5.734	5.850	4.587	4.992	5.334	5.734	5.850
Police	Headquarters														
I	37.703	38.662	38.532	41.706	21.873	37.703	38.662	38.532	41.706	21.873	37.703	38.662	38.532	41.706	21.873
II	28.154	30.560	33.931	37.238	34.172	28.154	30.560	33.931	37.238	34.172	28.154	30.560	33.931	37.238	34.172
III	34.218	40.194	40.140	43.103	43.550	34.218	40.194	40.140	43.103	43.550	34.218	40.194	40.140	43.103	43.550
IV	24.831	27.924	29.997	34.377	32.740	24.831	27.924	29.997	34.377	32.740	24.831	27.924	29.997	34.377	32.740
Fire Pr	evention														
I	2.091	2.088	2.162	2.300	1.352	2.091	2.088	2.162	2.300	1.352	2.091	2.088	2.162	2.300	1.352
II	1.561	1.650	1.904	2.054	2.112	1.561	1.650	1.904	2.054	2.112	1.561	1.650	1.904	2.054	2.112
III	1.898	2.171	2.252	2.377	2.692	1.898	2.171	2.252	2.377	2.692	1.898	2.171	2.252	2.377	2.692
IV	1.377	1.508	1.683	1.896	2.024	1.377	1.508	1.683	1.896	2.024	1.377	1.508	1.683	1.896	2.024
County	/ Parks														
I				Part of	4.596					4.596					4.596
П	Part of General	Part of General	Part of General	General County for	7.180	Part of General	Part of General	Part of General	Part of General	7.180	Part of General	Part of General	Part of General	Part of General	7.180
III	County for 2010	County for 2008	County for 2007	2007	9.150	County for 2010	County for 2009	County for 2008	County for 2007	9.150	County for 2010	County for 2009	County for 2008	County for 2007	9.150
IV					6.879					6.879					6.879
Enviro	nmental Bond														
I	1.233	0.678	1.042	0.631		1.233	0.678	1.042	0.631		1.233	0.678	1.042	0.631	
II	0.921	0.536	0.918	0.564	Not	0.921	0.536	0.918	0.564	Not Levied	0.921	0.536	0.918	0.564	Not
III	1.119	0.705	1.085	0.652	Levied for 2006	1.119	0.705	1.085	0.652	for 2006	1.119	0.705	1.085	0.652	Levied for 2006
IV	0.812	0.49	0.811	0.520		0.812	0.49	0.811	0.520		0.812	0.49	0.811	0.520	

<sup>(</sup>a) The County Legislature determines the general County tax rate for each of the towns and cities in the County after allocation of certain sales and compensating use tax revenues in the County.

## FIGURE 27 GENERAL COUNTY TAX RATES COUNTY-WIDE PURPOSES, BY FUND AND CLASS (I-IV) PER \$100 OF ASSESSED VALUATION - FISCAL YEAR BEGINNING AS SHOWN

				City of Glen C	Cove				City of Long	Beach
	1/1/2010	1/1/2009	1/1/2008	1/1/2007	1/1/2006	1/1/2010	1/1/2009	1/1/2008	1/1/2007	1/1/2006
Genera	l County (a)									
I	23.161	22.085	21.125	18.979	6.120	30.374	30.000	29.545	27.766	12.367
II	15.467	15.795	17.595	16.004	13.076	22.680	23.709	26.015	24.792	19.324
III	20.353	23.274	22.358	19.909	18.380	27.566	31.189	30.779	28.697	24.627
IV	12.789	13.748	14.578	14.099	12.266	20.002	21.663	22.998	22.887	18.514
Comm	unity College									
I	6.965	6.911	6.852	6.957	3.908	6.965	6.911	6.852	6.957	3.908
II	5.201	5.463	6.034	6.212	6.105	5.201	5.463	6.034	6.212	6.105
III	6.321	7.184	7.138	7.190	7.781	6.321	7.184	7.138	7.190	7.781
IV	4.587	4.992	5.334	5.734	5.850	4.587	4.992	5.334	5.734	5.850
Police l	Headquarters									
I	37.703	38.662	38.532	41.706	21.873	37.703	38.662	38.532	41.706	21.873
II	28.154	30.560	33.931	37.238	34.172	28.154	30.560	33.931	37.238	34.172
III	34.218	40.194	40.140	43.103	43.550	34.218	40.194	40.140	43.103	43.550
IV	24.831	27.924	29.997	34.377	32.740	24.831	27.924	29.997	34.377	32.740
Fire Pre	evention									
I	2.091	2.088	2.162	2.300	1.352	2.091	2.088	2.162	2.300	1.352
II	1.561	1.650	1.904	2.054	2.112	1.561	1.650	1.904	2.054	2.112
III	1.898	2.171	2.252	2.377	2.692	1.898	2.171	2.252	2.377	2.692
IV	1.377	1.508	1.683	1.896	2.024	1.377	1.508	1.683	1.896	2.024
County	Parks									
I					4.596					4.596
II	Part of General	Part of	Part of	Part of General	7.180	Part of	Part of	Part of General	Part of General	7.180
III	County for	General County	General County	County for	9.150	General County	General County	County	County for	9.150
IV	2010	for 2009	for 2008	2007	6.879	for 2010	for 2009	for 2008	2007	6.879
Enviro	nmental Bond									
I	1.233	0.678	1.042	0.631		1.233	0.678	1.042	0.631	
II	0.921	0.536	0.918	0.564	Not Levied	0.921	0.536	0.918	0.564	Not Levied
III	1.119	0.705	1.085	0.652	for 2006	1.119	0.705	1.085	0.652	for 2006
IV	0.812	0.49	0.811	0.520		0.812	0.49	0.811	0.520	

<sup>(</sup>a) The County Legislature determines the general County tax rate for each of the towns and cities in the County after allocation of certain sales and compensating use tax revenues in the County.

Figure 28 shows tax rates for special districts in the County. Beginning in 2004, County sewage collection and disposal districts became zones of assessment within the consolidated Nassau County Sewer and Storm Water Resources District.

FIGURE 28
TAX RATES FOR SPECIAL DISTRICTS/ZONES OF ASSESSMENT
BY FUND AND CLASS (I-IV)
PER \$100 OF ASSESSED VALUATION-FISCAL YEAR BEGINNING AS SHOWN

	1/1/2010	1/1/2009	1/1/2008	1/1/2007	1/1/2006
Police District					
I	49.552	49.561	49.521	52.412	31.048
II	46.156	49.182	50.476	55.049	56.928
III	123.505	138.637	146.549	160.156	190.842
IV	52.113	55.504	55.626	61.009	61.735
Sewage Distric	ets:				
Disposal Distri	ict No. 1				
I	12.833	12.212	12.212	19.886	11.799
II	3.256	3.280	6.031	10.143	11.595
III	98.619	47.926	41.085	64.429	68.839
IV	14.487	13.866	13.195	22.663	22.945
Disposal Distri	ict No. 2				
I	12.826	12.212	12.212	14.173	10.403
II	11.993	119.480	12.200	14.833	18.736
III	31.598	34.658	36.365	44.280	63.771
IV	13.564	13.846	13.987	16.855	21.077
Disposal Distri	ict No. 3				
I	12.788	12.212	12.212	15.177	8.852
II	11.420	11.913	12.075	15.392	15.793
III	31.387	33.197	36.120	45.809	50.649
IV	13.057	13.243	13.118	16.901	16.893
Collection Dist	trict No. 1				
I	5.505	5.204	5.204	19.578	14.206
II	1.397	1.398	2.571	9.985	13.959
III	42.305	20.423	17.509	63.428	82.880
IV	6.215	5.909	5.623	22.311	27.625
Collection Dist	trict No. 2 <sup>(a)</sup>				
I	5.188	4.648	3.779	6.605	4.756
II	5.236	4.879	4.096	7.278	9.604
III	12.617	12.746	11.429	22.395	30.294
IV	5.269	4.941	4.051	5.819	6.950
Collection Dist	trict No. 3 <sup>(a)</sup>				
I	5.099	5.204	4.832	5.999	5.289
II	4.529	5.194	4.992	6.069	9.507
III	13.080	14.425	14.681	18.494	30.908
IV	5.294	5.886	5.389	7.008	10.635

<sup>(</sup>a) Rate shown is the average rate of all former districts/zones of assessment within each listed district.

#### **Property Tax Levies**

Figure 29 below lists the percentage of the total tax levy of all political subdivisions (by category) that real property taxes bear in relation to each other.

# FIGURE 29 COUNTY OF NASSAU, NEW YORK PROPERTY TAX LEVIES COUNTY, TOWN, CITY, VILLAGE GOVERNMENTS AND SPECIAL DISTRICTS 2005 THROUGH 2008 (\$ IN THOUSANDS)

	2008		2007		2006		2005	
	Tax Levy	% of Total						
Nassau County Government	823,620	15.35%	806,732	15.59%	785,257	15.76%	783,512	16.41%
Sewer & Storm Water Consolidated	103,932	1.94%	118,932	2.30%	138,932	2.79%	138,932	2.91%
Environmental Bond Fund	7,375	0.14%	4,128	0.08%		0.00%	-	0.00%
Town & City Governments	231,735	4.32%	220,779	4.27%	206,090	4.14%	208,654	4.37%
Incorporated Villages	383,097	7.14%	367,733	7.11%	367,408	7.37%	344,668	7.22%
School Districts	3,309,803	61.70%	3,167,626	61.20%	3,010,688	60.43%	2,833,955	59.34%
Special Districts:								
Fire	101,065	1.88%	96,001	1.85%	97,873	1.96%	88,558	1.85%
Fire Protection	17,524	0.33%	16,882	0.33%	15,853	0.32%	15,292	0.32%
Garbage, Refuse & Sanitary	207,014	3.86%	201,869	3.90%	191,776	3.85%	174,235	3.65%
Lighting	15,972	0.30%	15,358	0.30%	14,525	0.29%	14,194	0.30%
Park	68,345	1.27%	67,036	1.30%	64,291	1.29%	80,837	1.69%
Parking & Improvement	44,294	0.83%	43,807	0.85%	42,116	0.85%	49,159	1.03%
Sewer Special	14,809	0.28%	13,776	0.27%	12,866	0.26%	12,015	0.25%
Water	35,546	0.66%	34,975	0.68%	34,295	0.69%	31,739	0.66%
Total Special Districts	504,569	9.41%	489,704	9.46%	473,595	9.51%	466,029	9.76%
Totals	5,364,131	100.00%	5,175,634	100.00%	4,981,970	100.00%	4,775,750	100.00%

Data extracted from County of Nassau, Comprehensive Annual Financial Report of the Comptroller for the Fiscal Years ended December 31, 2009 and 2008.

#### APPENDIX B

### GENERAL PURPOSE AUDITED FINANCIAL STATEMENTS FOR FISCAL YEARS ENDED DECEMBER 31, 2009 AND 2008

THE FINANCIAL STATEMENTS OF THE COUNTY AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2009 AND 2008, INCLUDED IN APPENDIX B, HAVE BEEN AUDITED BY DELOITTE & TOUCHE LLP, INDEPENDENT AUDITORS. THE FOLLOWING IS AN EXCERPT FROM SUCH AUDIT. THE AUDITED FINANCIAL STATEMENTS AND OPINION WERE PREPARED AS OF THE DATE THEREOF AND HAVE NOT BEEN REVIEWED AND/OR UPDATED IN CONNECTION WITH THE PREPARATION AND DISSEMINATION OF THIS OFFICIAL STATEMENT. THE AUDITORS HAVE NOT BEEN ASKED TO AND HAVE NOT REVIEWED OR COMMENTED UPON THE OFFICIAL STATEMENT.



#### MANAGEMENT DISCUSSION AND ANALYSIS

Nassau County's Comprehensive Annual Financial Report ("CAFR") complies with the requirements of Governmental Accounting Standards Board Statement No. 34 ("GASB 34"). This section of the report, required under GASB 34, presents Management's Discussion and Analysis ("MD&A") of the County's financial activities and performance for the fiscal years ended December 31, 2009 and 2008. This section should be read in conjunction with the letter of transmittal and the County's financial statements.

#### FINANCIAL HIGHLIGHTS

- The County's net worth declined by \$290.6 million during 2009 to negative \$5.0 billion. The
  decline was due to increases in estimated long-term liabilities for workers compensation, post
  employment benefits, and property tax refunds. The total increase in Long-Term Liabilities was
  partially offset by a slight increase in Capital Assets.
- The County generated a budgetary surplus of \$1.2 million in its primary operating funds (General, Police Headquarters, Police Districts and Fire Safety) in 2009.
- In 2009, the County paid \$114.5 million in refund payments to residential and commercial
  property taxpayers who successfully challenged their assessments. The Administration funded
  the tax certiorari payments by using \$50 million from the operating budget and \$64.5 million by
  the issuance of debt.
- These financial statements are presented in accordance with Generally Accepted Accounting Principles ("GAAP"). In addition, certain statements present GAAP to budgetary basis conversion columns to present actual results on a budgetary basis. Unreserved fund balance in the County's primary operating funds total \$64.2 million on a budgetary basis (\$50.9 million is in the General Fund and \$13.3 million in the Police District Fund). Unreserved and undesignated fund balance in the Sewer and Storm Water District Fund totals \$55.1 million on a GAAP basis.

#### ANALYSIS OF GOVERNMENT-WIDE FINANCIAL STATEMENTS FOR 2009

GASB 34 requires the inclusion of two types of financial statements in the CAFR: government-wide financial statements and fund financial statements.

Government-wide financial statements provide information about the County as a whole using the *economic* resources measurement focus and the accrual basis of accounting. The economic resources measurement focus looks at the transactions and events that have increased or decreased the total economic resources of the government as a whole during the accounting period being reported. The accrual basis of accounting requires

revenues to be recognized as soon as they are earned, regardless of the timing of related inflows of cash, and it requires expenses to be recognized as soon as liabilities are incurred, regardless of the timing of related outflows of cash. These statements present a long-term view of the County's finances.

There are two government-wide financial statements: the *statement of net assets* and the *statement of activities*. The statement of net assets reports everything the County owns (its assets) and owes (its liabilities) as of the end of the year. Net assets are what remain after all liabilities have been recorded; they signify the net worth of the government. This statement is designed to display assets and liabilities in order of their basic liquidity and maturity while presenting the basic accounting relationship applicable to public sector entities: *assets* – *liabilities* = *net assets*. This statement also presents all of the County's economic resources – that is, all of its assets and liabilities, both financial and capital. The statement of activities tracks the County's annual revenues and expenses as well as any other transactions that increase or reduce net assets. It divides the County's activities into three elements: its governmental activities, its business-type activities (currently not applicable), and the activities of its component units.

#### The Statement of Net Assets

The statement of net assets for the 2009 fiscal year shows that Nassau County has a deficit balance of \$5 billion. Table 1 shows that the County's net worth declined by \$290.6 million during 2009 primarily due to increases in the estimated long-term liability for workers compensation, post employment benefits, and property tax refunds. The increase in workers compensation was primarily the result of a prior year change in the methodology used to estimate the liability. Property tax refund accruals resulted from the inclusion of the Assessment Review Commission's estimate of the additional liability associated with use of more current data.

Table 1
Summary of Net Assets (Deficit)
(dollars in millions)

**Total Primary Governmental Activities** 2009 2008 Change **Current and Other Assets** \$ 1,647.9 1.593.0 54.9 Capital Assets 2,464.5 2,389.3 75.2 **Total Assets** 4,112.4 3,982.3 130.1 Long-Term Liabilities 7.671.0 493.9 8,164.9 Other Liabilities 957.4 1,030.6 (73.2)**Total Liabilities** 9.122.3 8,701.6 420.7 **Net Assets** Invested in Capital Assets, Net of Related Debt 1,503.4 1,356.9 146.5 Restricted 143.1 56.7 86.4 Unrestricted (6,656.4)(6,132.9)(523.5)Total Net Assets (Deficit) (5.009.9) \$ <u>(4.719.3)</u> \$ (290.6)

The County's total assets increased by \$130.1 million in 2009 from \$4.0 billion to \$4.1 billion. The increase in Capital Assets of \$75.2 million was primarily due to the completion of general capital improvements, sewer and storm water improvements, and open space purchases.

Table 1 also shows that total liabilities increased in 2009 by \$420.7 million. This was primarily due to the increases in Long-Term Liabilities partially offset by a decrease in Other Liabilities from the conversion of short term notes to bonds.

The County has \$1.5 billion invested in its capital assets, recorded at acquisition cost, net of related debt. Capital assets are used by the County in the provision of services to the taxpayers; hence, this investment of County equity is allocated in the County's capital assets and is not immediately available to support future expenses.

Finally, the County's Statement of Net Assets shows a deficit balance of \$5 billion in net assets at December 31, 2009, which represents an increase in the deficit of \$290.6 million since the close of the 2008 fiscal year. Unrestricted net assets reflect all liabilities that are not related to the County's capital assets and which are not expected to be repaid from restricted resources. Accordingly, the County will have to allocate future revenues towards the payment of these liabilities.

As of December 31, 2009, Nassau County and its blended component units had a combined \$3.5 billion in

outstanding long-term debt. The County's debt indicators and ratios are disproportionately high. This is because the County has historically issued long-term debt to finance judgments, settlements, and the payment of real property tax refunds resulting from successful grievances of property tax assessments.

Nassau County is responsible under State law for guaranteeing the tax levy of the three towns within the County, all but one of the 56 school districts, and approximately 200 special districts. Prior to the court ordered mass property revaluation which was completed in 2002, the County had not reassessed its residential properties since 1938, nor had it reassessed its commercial properties since 1986. Even after the revaluation, over one-hundred thousand grievances have been filed annually by residential and commercial property owners protesting the accuracy of the assessed values assigned to their properties.

#### The Statement of Activities

The Statement of Activities for the fiscal year that ended December 31, 2009 details the decline in the County's net worth from 2008 to 2009. Table 2 summarizes the changes in the County's net assets. Several factors impacted the County's net worth. They include:

- Revenue from operating grants increased by \$50.4 million primarily due to increased Federal Aid related to the Federal Medicaid Assistance Program, State Aid in the Departments of Social Services and Mental Health and Chemical Dependency and Developmental Disabilities. The increases were primarily driven by three factors; incremental reimbursement in federal and state aid due to higher social services caseloads, revenue maximization efforts in Social Services and increases in grants to Mental Health and Chemical Dependency and Developmental Disabilities and Social Services.
- Sales Tax revenues decreased \$48.9 million from 2008, as the County experienced a decline in sales tax revenue due to the recession. For the region, lower sales tax growth is projected, due to slowing economic activity from higher unemployment and a declining regional housing market.
- Capital Grants increased by \$48.4 million, primarily because of an increase in receipts from New York State for the purchase of new buses and an increase in federal aid of \$12.8 million.
- Investment Income declined by \$34.9 million due to the lower level of interest rates as compared to 2008.
- Revenue from Property taxes increased due to a levy increase of \$30.2 million.

- Revenue from Tobacco Settlements increased in 2009 by \$8.1 million. Those funds are disbursed by the County to the Nassau Health Care Corporation.
- Corrections costs increased by \$41.5 million principally due to salary increases resulting from labor agreements.
- Social Services expense increased by \$20.5 million due to higher TANF and Safety Net caseloads
  and increases in the cost of Medicaid. This was partially offset by the increased state aid
  discussed above.

Table 2
Change in Net Assets
(dollars in millions)

	2009		2008	С	hange
Revenues					
Program Revenues					
Charges for Services	\$ 178.2	\$	174.0	\$	4.2
Operating Grants	463.4		413.0		50.4
Capital Grants	63.5		15.1		48.4
General Revenues					
Property Taxes	919.7		889.5		30.2
Sales Taxes	949.7		998.6		(48.9)
Other Taxes	41.1		39.0		2.1
Tobacco Settlement Revenues	82.2		74.1		8.1
Investment Income	13.8		48.7		(34.9)
Other General Revenues	 26.0		26.4		(0.4)
Total Revenues	 2,737.6	_	2,678.4		59.2
Expenses					
Legislative	10.1		10.1		
Judicial	51.0		53.0		(2.0)
General Government	752.1		759.2		(7.1)
Protection of Persons	725.8		719.0		6.8
Health	268.2		259.5		8.7
Public Works	218.2		224.6		(6.4)
Recreation and Parks	33.4		43.1		(9.7)
Social Services	539.8		519.3		20.5
Corrections	253.6		212.1		41.5
Education	11.5		10.7		8.0
Interest on Long Term Debt	 164.5	_	<u> 159.6</u>		4.9
Total Expenses	 3,028.2	_	2,970.2		58.0
Decrease in Net Assets	(290.6)		(291.8)		1.2
Net Assets - (Deficit) Beginning	 (4,719.3)		(4,427.5)		(291.8)
Net Assets - (Deficit) Ending	\$ (5,009.9)	\$	(4,719.3)	\$	(290.6)

#### **ANALYSIS OF FUND FINANCIAL STATEMENTS FOR 2009**

The remaining statements in the CAFR are fund financial statements (governmental fund statements and fiduciary fund statements) that focus on individual parts of the County government, reporting on the County's operations in more detail than the government-wide statements. Funds are accounting devices that the County uses to keep track of specific sources of funding and spending on particular programs. The fund financial statements employ

the current financial resources measurement focus and are presented using the modified-accrual basis of accounting. The current financial resources measurement focus requires the fund financial statements to report near-term inflows and outflows of financial resources. To achieve this objective, the application of the accrual basis of accounting must be modified so that the fund financial statements report only those transactions and events that affect inflows and outflows of financial resources in the near future.

The County's governmental fund statements (balance sheet and statement of revenues, expenditures, and changes in fund balance) tell how the general governmental services were financed in the short term as well as what money remains for future spending. These statements present the government's current financial resources (which include its cash and assets that will become cash in the next year) and the current liabilities that these assets will be used to retire.

The County's general operations are financed through four primary operating funds: the General Fund; the Fire Prevention, Safety, Communication, and Education Fund; the Police Headquarters Fund; and the Police District Fund. In 2007, the County Parks and Recreation Fund was merged into the General Fund. With the exception of the Police District Fund, the remaining primary operating funds have identical tax bases; accordingly, the resources in these funds are fungible. The County also has a debt service fund into which resources are transferred to pay current and future debt service obligations. The County's sewer and storm water operations are funded through a sewer and storm water resources district, which through state legislation, consolidated three sewage disposal district maintenance funds as well as a sewage collection district maintenance fund for the twenty-seven sewer collection districts located throughout Nassau County. The County also has a Technology Fund, an Open Space Fund, as well as a series of other non-major operating and capital project funds.

#### The Governmental Fund Statements

Nassau County ended the 2009 fiscal year with a budgetary surplus of \$1.2 million aggregated across its primary operating funds. This surplus resulted from the County's ability to meet the unprecedented budgetary challenges from the national credit crisis. This aforementioned crisis led to lower sales tax revenue and lower investment income. Key measures taken to reduce expenses included limiting hiring of personnel to key positions, implementation of an inventory management initiative, and negotiated pay deferrals.

Table 3
Summary of Changes in Unreserved Fund Balance
Major Operating Funds and Sewer and Storm Water District Fund
(dollars in millions)

	2009	2008		C	hange
Primary Operating Funds					_
General Fund	\$ 52.1	\$	57.9	\$	(5.8)
Fire Commission	0.1				0.1
Police Headquarters	1.8		1.6		0.2
Police District	 14.5		(6.4)		20.9
Total Primary Operating Funds	\$ 68.5	\$	53.1	\$	15.4
Sewer and Storm Water District Fund	\$ 107.8	\$	129.5	\$	(21.7)

As Table 3 shows, accumulated unreserved, undesignated fund balance in the primary operating funds totaled \$68.5 million at the end of 2009 on a financial reporting basis. On a budgetary basis, the County ended 2009 with accumulated unreserved and undesignated fund balance totaling \$64.2 million. Unreserved fund balance in the Sewer and Storm Water District declined by \$21.7 million on a GAAP basis, reflecting the use of fund balance to pay down debt and to cushion the effects of the rate harmonization of the old sewer districts into the new zones of assessments.

Specific factors that contributed to the County's fiscal performance were as follows:

- The County's workforce management program limited new hiring primarily to essential and/or
  emergency functional areas, and throughout the year, full-time staffing levels were below
  budgeted levels. For example, on December 31, 2009, full-time staffing in the primary operating
  funds was 734 positions below the budget allotment of 9,235.
- By controlling spending on contracts and restricting purchasing via better inventory management, the County achieved a \$16.5 million favorable variance to budget, primarily in the General Fund.
- Due to borrowing for capital improvements later in the year than projected, lower debt service costs resulted in a budgetary surplus of \$6.5 million.
- Partially offsetting these positive results were negative factors including an \$86.7 million budgetary shortfall in sales tax revenues and a \$14.7 million budgetary shortfall in investment income due to lower interest rates. These negative variances are primarily a result of slower economic activity due to the negative effects of the credit crisis, higher unemployment, and lower consumer confidence.

#### **CAPITAL INVESTMENTS**

The County completed a number of capital projects during the 2009 fiscal year, including \$12.3 million in park improvements and upgrades and \$27.2 million in road improvements. The Police and Fire Communication Center in Westbury continues to undergo structural expansion and improvements and is expected to be completed in 2010.

The County made capital improvements during 2009 in the following areas:

Table 4
Capital Improvements
January 1, 2009 to December 31, 2009
(dollars in millions)

Project Category	Amou				
Building Consolidation Plan	\$	32.5			
Building Improvements		7.2			
Environmental Bond Act		3.9			
Equipment		1.9			
Infrastructure and Economic Development		12.7			
Open Space Property Purchases		26.6			
Parks		12.3			
Property Acquisition		0.2			
Public Safety		14.8			
Roads		27.2			
Sewer and Storm Water		37.1			
Technology		14.0			
Traffic		12.7			
Miscellaneous		0.7			
Total	\$	203.8			

Detailed information on capital asset activity is available in the Notes to the Financial Statements Exhibit X-15, Note 7.

#### **DEBT**

Nassau County and its blended component units – Nassau Interim Finance Authority ("NIFA"), Nassau County Tobacco Settlement Corporation ("NCTSC"), and the Nassau County Sewer and Storm Water Finance Authority ("NCSSWFA") - had approximately a combined \$3.5 billion in outstanding long-term debt as of December 31,

2009, representing a net increase of \$216 million over the combined long-term debt outstanding as of December 31, 2008. The County also provides a direct-pay guarantee of \$261.5 million outstanding from the refunding and new money debt issued in October of 2004 by the Nassau Health Care Corporation and \$16 million outstanding from the refunding and new money debt issued in June of 2005 by the Nassau Regional Off-Track Betting Corporation. Since the two corporations are discretely-presented component units of the County, their debt is not itemized in Table 5 below.

Table 5
Changes in Long-Term Debt Obligations
(dollars in thousands)

	Balance <u>31-Dec-08</u>	Additions	Reductions	Balance 31-Dec-09
General Obligation County Bonds Sewage Purpose Bonds SRF Revenue Bonds Total county Long -Term Debt	\$ 539,492 79,065 138,810 757,367	\$ 475,405 29,700 505,105	\$ 127,163 18,030 8,725 153,918	\$ 887,734 90,735 130,085 1,108,554
NIFA Sales Tax Secured Bonds	1,875,075	303,100	425,575	1,752,600
Tobacco Settlement Asset-Backed Bonds	426,351		5,820	420,531
Sewer Financing Authority	175,795		6,545	169,250
Total Long Term Debt	\$ 3,234,588	\$ 808,205	\$ 591,858	\$ 3,450,935

In 2009, the County issued \$505.1 million of long-term debt to fund its capital program and to repay \$125 million of BANs and refund \$51.3 million of outstanding debt. The County did not issue any new debt through the State Revolving Loan Fund ("SRF") during 2009. The SRF is administered by the New York State Environmental Facilities Corporation which provides interest-subsidized loans to local governments for eligible environmental projects (e.g. sewer and storm water improvement initiatives).

Offsetting new issuances was a decrease in NIFA's long-term debt of \$122.5 million during the 2009 fiscal year. This decrease reflects the maturation and run-off of the existing NIFA debt.

The amount of outstanding debt of the NCTSC was reduced due to \$5.8 million of maturities.

During fiscal year 2009, the NCSSWFA had \$6.5 million of bonds mature.

The County issued two cash flow notes during the 2009 fiscal year. Management anticipates issuing one or more

cash flow notes in 2010.

Detailed information on long-term debt activity is available in the Notes to the Financial Statements Exhibit X-15, Note 9.

#### NASSAU COUNTY'S CREDIT RATING

In May 2010, Fitch IBCA and Moody's Investor Services released their new recalibrated ratings. Both Agencies changed their ratings for the County as part of their recalibrations. In June 2010, Fitch IBCA, and Standard and Poor's reaffirmed the County's ratings, with no change from ratings while, at the same time Moody's Investors Services changed their outlook for the County's ratings to negative.

#### **CONCLUSION**

The County's net worth declined by \$290.6 million during 2009 to negative \$5 billion. This decline was primarily driven by the increases in long-term liabilities for Workers Compensation, Other Post Employment Benefits, and Tax Certiorari refund claims. The negative balance in total net worth is principally driven by borrowing for real property tax refunds, the liability for health insurance for retirees, and other liabilities for which there are no corresponding assets.

During 2009, the County generated a slight positive budgetary surplus of \$1.2 million across its primary operating funds. This surplus resulted from the County's ability to meet the budgetary challenges and revenue shortfalls during 2009 by limiting hiring of personnel, implementation of spending controls, and negotiating pay deferrals.. At the end of 2009, unreserved, undesignated fund balance in the County's primary operating funds stood at \$64.2 million on a budgetary basis.

Nassau County faces difficult challenges as do other municipalities around the Country. The administration is committed to pursuing recurring cost reduction and revenue maximization before relying on taxpayers to bear any additional burden.

#### **BASIC FINANCIAL STATEMENTS**

#### EXHIBIT X-1 COUNTY OF NASSAU, NEW YORK

STATEMENT OF NET ASSETS
DECEMBER 31, 2009 (Dollars in Thousands)

	Brimani Causannant	
	Primary Government	
	Governmental Activities	Component Units
ASSETS	7.007.000	
CURRENT ASSETS:		
Cash and Cash Equivalents Investments, Including Accrued Interest (Note 2)	\$ 501,707 98,480	\$ 86,099
Assets Whose Use is Limited- Current	·	22,685
Sales Tax Receivable Interest Receivable	101,854 2,760	
Student Accounts and Loans Receivable	2,760	7,222
Less Allowance for Doubtful Amounts		(2,821)
Due from Other Governments (Note 3) Less Allowance for Doubtful Accounts	195,593 (1,752)	8,257
Other Receivables	(1,732)	7,470
Accounts Receivable	46,563	329,367
Less Allowance for Doubtful Accounts Real Property Taxes Receivable	700.00	(221,603)
Less Allowance for Doubtful Accounts	82,897 (9,463)	
Due from Component Unit (Note 6)	17,041	
Inventories Prepaids	99,658	5,585
Other Assets - Current	13,258	7,762
Total Current Assets	1,148,596	250,023
	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
NON CURRENT ASSETS: Deferred Financing Costs	189,437	6,186
Less Accumulated Amortization	(54,446)	(3,100)
Deferred Charges	351,890	
Assets Whose Use is Limited Capital Assets Not Being Depreciated (Note 7)	822,486	73,311 18,064
Depreciable Capital Assets (Note 7)	2,976,579	719,358
Less Accumulated Depreciation	(1,334,634)	(454,213)
Deposits Held by Trustees Deposits Held in Custody for Others		19,076 1,656
Tax Sale Certificates (Note 5)	5,434	1,030
Tax Real Estate Held for Sale (Note 4) Other Assets	6,998	9,638
Total Non Current Assets	2,963,744	389,976
Total Assets	4,112,340	639,999
LIABILITIES		
CURRENT LIABILITIES:	00.005	40.400
Accounts Payable Accrued Liabilities	83,325 137,976	43,130 26,214
Tax Anticipation Notes Payable	150,000	20,211
Revenue Anticipation Notes Payable	190,000	4.740
Accrued Interest Payable Notes Payable - Current	19,574	1,712 56
Due to Primary Government (Note 6)		1,455
Deferred Revenue - Current Current Portion of Long Term Liabilities (Note 9)	29,032 332,313	19,125 9,190
Other Liabilities - Current	15,103	27,015
Total Current Liabilities		
	957,323	127,897
NON CURRENT LIABILITIES: Notes Payable		1,045
Serial Bonds Payable (Notes 9 and 10)	3,240,625	294,162
Deferred Bond Premium (Net of Amortization)	106,682	2,132
Deferred Revenue Accrued Vacation and Sick Pay (Note 9 and 15)	16,055 513,565	91,719
Deferred Payroll	68,478	,
Estimated Workers' Compensation Liability (Notes 9 and 15)	251,012	
Estimated Tax Certiorari Payable (Notes 9 and 15) Estimated Liability for Litigation and Malpractice (Notes 9 and 15)	114,313 219,418	33,100
Liability for Future Pension Expense		2,235
Capital Lease (Note 8) Other Liabilities - Non Current	5,426	32,960
Deposits Held in Custody for Others	14,366	1,656
Insurance Reserve Liability		1,973
Postemployment Retirement Benefits Liability	3,614,983	436,470
Total Non Current Liabilities	8,164,923	897,452
Total Liabilities	9,122,246	1,025,349
NET ASSETS		
Invested in Capital Assets, Net of Related Debt	1,503,411	134,407
Restricted:	-,,	
General Second Programme		1,675
Special Revenue Nassau Community College Foundation Fund		
Donor Imposed Stipulations		1,274
Direct Scholarships		111
Restricted Scholarships Capital Projects	143,133	1,132 707
Debt Service	1,12,100	19,076
Student Loans Unrestricted Deficit	(6,656,450)	496 (544 228)
	(0,000,400)	(544,228)
Total Deficit	\$ (5,009,906)	\$ (385,350)

## EXHIBIT X-1 COUNTY OF NASSAU, NEW YORK

STATEMENT OF NET ASSETS DECEMBER 31, 2008 (Dollars in Thousands)

	Primary Government Governmental	Component
ASSETS	Activities	Units
CURRENT ASSETS: Cash and Cash Equivalents	\$ 468,078	\$ 69,281
Investments, Including Accrued Interest (Note 2) Assets Whose Use is Limited- Current	110,466	
Sales Tax Receivable	91,212	18,246
Interest Receivable Student Accounts and Loans Receivable	3,177	7 902
Less Allowance for Doubtful Amounts		7,802 (2,557)
Due from Other Governments (Note 3)	168,070	4,148
Less Allowance for Doubtful Accounts Other Receivables	(1,751)	5,434
Accounts Receivable Less Allowance for Doubtful Accounts	29,383	327,226
Real Property Taxes Receivable	67,525	(217,806)
Less Allowance for Doubtful Accounts	(6,995)	
Due from Component Unit (Note 6) Inventories	39,257	5,579
Prepaids	103,414	
Other Assets - Current	17,257	18,658
Total Current Assets	1,089,093	236,011
NON CURRENT ASSETS: Deferred Financing Costs	174,588	8,475
Less Accumulated Amortization	(45,180)	(2,827)
Deferred Charges Assets Whose Use is Limited	363,848	58,149
Capital Assets Not Being Depreciated (Note 7)	713,595	18,427
Depreciable Capital Assets (Note 7)	2,905,825	673,662
Less Accumulated Depreciation Deposits Held by Trustees	(1,230,127)	(430,048) 11,027
Deposits Held in Custody for Others		1,638
Tax Sale Certificates (Note 5) Tax Real Estate Held for Sale (Note 4)	4,162 6,481	
Other Assets		8,344
Total Non Current Assets	2 002 402	246.047
	2,893,192	346,847
Total Assets	3,982,285	582,858
LIABILITIES		
CURRENT LIABILITIES:		
Accounts Payable	86,587	40,647
Accrued Liabilities Tax Anticipation Notes Payable	179,289 132,000	24,361
Bond Anticipation Notes Payable	122,616	
Revenue Anticipation Notes Payable Accrued Interest Payable	105,000 11,370	1,923
Notes Payable - Current	11,370	52
Due to Primary Government (Note 6)	00.000	6,185
Deferred Revenue - Current Current Portion of Long Term Liabilities (Note 9)	22,869 341,161	18,179 8,479
Other Liabilities - Current	29,647	10,602
Total Current Liabilities	1,030,539	110,428
NON CURRENT LIABILITIES:		
Notes Payable		189
Serial Bonds Payable (Notes 9 and 10)	3,019,613	287,233
Deferred Bond Premium (Net of Amortization) Deferred Revenue	62,943 11,796	2,270
Accrued Vacation and Sick Pay (Note 9 and 15)	532,827	85,247
Deferred Payroll Estimated Workers' Compensation Liability (Notes 9 and 15)	38,567 231,414	
Estimated Tax Certioran Payable (Notes 9 and 15)	88,982	
Estimated Liability for Litigation and Malpractice (Notes 9 and 15) Liability for Future Pension Expense	219,469	40,856 2,386
Capital Lease (Note 8)	5,482	2,300
Other Liabilities - Non Current Deposits Held in Custody for Others	3,366	46,867
Deposits Held in Custody for Others Insurance Reserve Liability		1,638 1,944
Postemployment Retirement Benefits Liability	3,456,529	399,335
Total Non Current Liabilities	7,670,988	867,965
Total Liabilities		
•	8,701,527	978,393
NET ASSETS		
Invested in Capital Assets, Net of Related Debt Restricted:	1,356,866	124,373
General		1,651
Special Revenue		.,
Nassau Community College Foundation Fund Donor Imposed Stipulations		1,124
Direct Scholarships		82
Restricted Scholarships	50 7:0	982
Capital Projects Debt Service	56,742	2,883 11,027
Student Loans		508
Unrestricted Deficit	(6,132,850)	(538,165)
Total Deficit	\$ (4,719,242) \$	(395,535)
	(1),	(,

**EXHIBIT X-2** 

#### COUNTY OF NASSAU, NEW YORK

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009 (Dollars in Thousands)

Net (Expense) Revenue and Changes in Net Assets

		Pr	ogram Revenues		Primary Government	
		Charges for	Operating		Governmental	
Functions/Programs	Expenses	Services	Grants	Capital Grants	Activities	Component Units
Primary Government:						
Legislative	\$ 10,108			\$	\$ (9,834)	\$
Judicial	51,142	19,705	6,373		(25,064)	
General Government	752,102	45,522	34,097		(672,483)	
Protection of Persons	725,762	37,462	19,305		(668,995)	
Health	268,204	22,245	142,760		(103,199)	
Public Works	218,257	9,146	193	63,479	(145,439)	
Recreation and Parks	33,369	19,665			(13,704)	
Social Services	539,817	17,903	242,455		(279,459)	
Corrections	253,576	5,300	18,255		(230,021)	
Education	11,457	1,011			(10,446)	
Debt Service Interest	164,498				(164,498)	
Total Primary Government	\$ 3,028,292	\$ 178,233	\$ 463,438	\$ 63,479	(2,323,142)	
Component Units	\$ 856,850	\$ 671,729	\$ 149,755	\$ 42,768		7,402
	General Reven	ues:				
	Property Taxe	26			\$ 919,653	
	Sales Taxes	23			949,710	
	Other Taxes				41,149	
		ement Revenue and To	hacco Receints		82,210	
	Investment Inco		bacco i teceipis		13,757	2,783
	Other	onic			25,999	2,700
		ral Revenues			2,032,478	2,783
	Total Gene	rai Revenues			2,032,476	2,703
	Change in N	Net Assets			(290,664)	10,185
	Subtotal				(290,664)	10,185
	Net Assets (Def	ficit) - Beginning			(4,719,242)	(395,535)
	Net Assets (Def	ficit) - Ending			\$ (5,009,906)	\$ (385,350)

EXHIBIT X-2
COUNTY OF NASSAU, NEW YORK

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008 (Dollars in Thousands)

Net (Expense) Revenue and Changes in Net Assets

		Progr	am Revenues		Primary Government	
		Charges for	Operating	Capital	Governmental	
Functions/Programs	Expenses	Services	Grants	Grants	Activities	Component Units
Drivers Comments						
Primary Government:		•	•	•	<b>A</b> (0.000)	•
Legislative	\$ 10,126		*	\$	\$ (9,893)	\$
Judicial	52,998	17,953	6,722		(28,323)	
General Government	759,162	43,712	32,824		(682,626)	
Protection of Persons	718,984	33,285	11,304		(674,395)	
Health	259,517	22,208	153,913		(83,396)	
Public Works	224,577	7,612	436	15,106	(201,423)	
Recreation and Parks	43,125	19,775			(23,350)	
Social Services	519,326	19,227	188,826		(311,273)	
Corrections	212,124	7,420	18,940		(185,764)	
Education	10,741	2,579			(8,162)	
Debt Service Interest	159,632				(159,632)	
Total Primary Government	\$ 2,970,312	\$ 174,004	\$ 412,965	\$ 15,106	(2,368,237)	
Component Units	\$ 897,352	\$ 646,894	\$ 141,717	\$ 75,499		(33,242)
	General Revent Taxes: Property Taxe Sales Taxes Other Taxes Tobacco Settle		pacco Receipts		\$ 889,519 998,733 38,991 74,078	
	Investment Inco	ome			48,701	5,328
	Other				26,423	
	Total Gene	ral Revenues			2,076,445	5,328
	Change in N	let Assets			(291,792)	(27,914)
	Subtotal				(291,792)	(27,914)
	Net Assets (Def	ficit) - Beginning			(4,427,450)	(367,621)
	Net Assets (Def	ficit) - Ending			\$ (4,719,242)	\$ (395,535)

EXHIBIT X-3 COUNTY OF NASSAU, NEW YORK

GOVERNMENTAL FUNDS
BALANCE SHEET
DECEMBER 31, 2009 (Dollars in Thousands)

ASSETS	Gene <u>Fun</u>			NIFA General <u>Fund</u>		Debt Service <u>Fund</u>	Pres S Comm and E	Fire vention, afety, nunication ducation		Police District Fund	Hea	Police dquarters Fund		ewer and orm Water District Fund		Capital Fund		Nonmajor vernmental <u>Funds</u>	Go	Total vernmental <u>Funds</u>
Cash Investments (Note 2) Sales Tax Receivable	\$ 6	66,734	\$	701 101,854	\$	3,692	\$	1,809	\$	14,015	\$	15,388	\$	145,999	\$	171,649	\$	81,720 98,480	\$	501,707 98,480 101,854
Interest Receivable Due from Other Governments (Note 3) Less Allowance for Doubtful Accounts		73,260 (1,752)						4				2,944				5,756		164 13,629		164 195,593 (1,752)
Accounts Receivable Real Property Taxes Receivable Less Allowance for Doubtful Accounts Tax Sale Certificates (Note 5)	1 8	16,230 32,897 (9,463) 5,434								50		3,976		341		10		25,956		46,563 82,897 (9,463) 5,434
Tax Real Estate Held for Sale (Note 4) Interfund Receivables (Note 6) Prepaids Due from Component Units (Note 6)	27 3	6,998 77,472 39,136 21,743		144		147,868		189 743		16,760 31,020		36,857 25,536		419 1,761		96,048		39,500 1,462		6,998 615,257 99,658 21,743
Other Assets		6,933		35	_			115		3,001		2,951	_		_	204	_	19		13,258
TOTAL ASSETS	\$ 68	35,622	\$	102,734	<u>\$</u>	151,560	\$	2,860	<u>\$</u>	64,846	<u>\$</u>	87,652	\$	148,520	\$_	273,667	<u>\$</u>	260,930	<u>\$</u>	1,778,391
LIABILITIES AND FUND EQUITY																				
LIABILITIES:																				
Accounts Payable Accrued Liabilities Tax Anticipation Notes Payable (Note 9) Revenue Anticipation Notes Payable (Note 9)	6 15	54,236 57,331 50,000	\$	13	\$		\$	3 172	\$	188 4,616	\$	1,180 1,599	\$	4,650 2,940	\$	11,999	\$	11,069 61,354	\$	83,325 138,025 150,000 190.000
Deferred Revenue Interfund Payables (Note 6) Due to Component Units (Note 6)	5	32,928 55,447		102,055		151,560		2,586		45,201		81,398		26,497 63		137,701 3,001		33,401 12,812 1,638		66,329 615,257 4,702
Other Liabilities	1	15,103	_		_				_						_			14,366		29,469
Total Liabilities	56	65,045		102,068		151,560	_	2,761	_	50,005		84,177	_	34,150	_	152,701	_	134,640		1,277,107
FUND EQUITY:																				
Fund Balances: Reserved for Retirement of Temporary Financing Reserved for Encumbrances Restricted - Senior Liquidity Reserve Unreserved and Designated for Ensuing Year's Budget (Note 13):	6	68,459						43		310		1,639		6,531		4,648 191,337		4,187 140,116 24,009		8,835 408,435 24,009
Special Revenue														52,785						52,785
Unreserved Nonmajor Fund Balances (Deficits): Special Revenue Capital Projects Debt Service	,	<b>5</b> 2 440		666				56		14,531		1,836		55,054		(75,019)		(11,348) (48,728) 18,054		(11,348 (48,728 18,054 49,242
Unreserved Major Fund Balances (Deficits) (Note 13) Total Fund Equity		52,118 20,577	_	666 666	_		_	56 99	_	14,841	=	3,475	_	114,370	_	120,966	_	126,290		501,284
Commitments and Contingencies (Note 15)																				
TOTAL LIABILITIES AND FUND EQUITY	\$ 68	85,622	\$_	102,734	\$	151,560	\$	2,860	\$	64,846	\$	87,652	\$	148,520	\$	273,667	\$	260,930	\$	1,778,391

The reconcilitation of the fund balances of governmental funds to the net assets of governmental activities in the Statement of Net Assets is presented in an accompanying statement.

EXHIBIT X-3

#### COUNTY OF NASSAU, NEW YORK

GOVERNMENTAL FUNDS

BALANCE SHEET DECEMBER 31, 2008 (Dollars in Thousands)

ASSETS		Seneral Fund		NIFA General <u>Fund</u>		Debt Service Fund	Comi and	Fire evention, Safety, munication Education Fund		Police District Fund	Head	Police Iquarters Fund	St	ewer and orm Water District Fund		Capital <u>Fund</u>		lonmajor vernmental <u>Funds</u>	Go	Total evernmental Funds
Cash Investments (Note 2) Sales Tax Receivable Interest Receivable	\$	58,280	\$	264 510 91,212	\$	1,951	\$	475	\$	12,694	\$	2,075	\$	138,791	\$	176,572	\$	76,976 109,956 563	\$	468,078 110,466 91,212 563
Due from Other Governments (Note 3)		155,665										1,622						10,783		168,070 (1,75
Less Allowance for Doubtful Accounts Accounts Receivable Real Property Taxes Receivable Less Allowance for Doubtful Accounts Tax Sale Certificates (Note 5) Tax Real Estate Held for Sale (Note 4)		(1,751) 24,580 67,525 (6,995) 4,162 6,481								179		2,149		617				1,858		29,383 67,525 (6,995 4,162 6,48
Interfund Receivables (Note 6)		218,548				28,946 189		819		1,227 32,816		7,016 28,186		8,591 1,496				58,100 1,596		322,428 103,414
Prepaids Due from Component Units (Note 6)		38,312 38,889				109								, -		200		1,745		40,634 17,25
Other Assets	_	8,727		35			_	140		3,860		3,798		456	_	206	_		_	
TOTAL ASSETS	\$	612,423	\$	92,021	\$	31,086	<u>\$</u>	1,434	<u>\$</u>	50,776	\$	44,846	\$	149,951	\$	176,778	\$	261,612	\$	1,420,927
LIABILITIES AND FUND EQUITY																				
LIABILITIES:																				
Accounts Payable Accrued Liabilities Bond Anticipation Notes Payable (Note 9) Tax Anticipation Notes Payable (Note 9)	\$	59,520 98,492 132,000	\$	27	\$		\$	17 148	\$	713 14,540	\$	926 993	\$	4,530 3,461	\$	11,709 57,242	\$	9,172 61,659 14,617	\$	86,58 179,32 71,85 132,00
Revenue Anticipation Notes Payable (Note 9) Deferred Revenue Interfund Payables (Note 6)		105,000 27,872 41,511		92,010		31,086		1,258		41,429		39,776		7,227		62,351		27,238 5,780		105,00 55,11 322,42
Due to Component Units (Note 6) Other Liabilities		17,487	_						_		_	45		63	_	94 625		1,175 14,901		1,37 33,01
Total Liabilities		481,882		92,037		31,086	_	1,423	_	56,682	_	41,740	_	15,281	_	132,021		134,542	_	986,69
FUND EQUITY:																				
Fund Balances: Reserved for Retirement of Temporary Financing Reserved for Encumbrances Restricted - Senior Liquidity Reserve		72,597								542		1,522		5,147		4,679 195,388		136,925 24,009		4,679 412,12 24,009
Restricted - certain Equality Reserve General Special Revenue		10,000												59,496				_,,		10,00 59,49
Unreserved Nonmajor Fund Balances (Deficits): Special Revenue Capital Projects Debt Service																		(31,613) (23,728) 21,477		(31,61 (23,72 21,47
Unreserved Major Fund Balances (Deficits) (Note 13) Total Fund Equity	_	47,944 130,541	=	(16) (16)			_	11	_	(6,448) (5,906)	_	1,584 3,106	_	70,027 134,670	=	(155,310) 44,757	=	127,070	_	(42,20 434,23
Commitments and Contingencies (Note 15)																				
TOTAL LIABILITIES AND FUND EQUITY	\$	612,423	\$	92,021	\$_	31,086	\$	1,434	\$	50,776	\$	44,846	\$	149,951	\$	176,778	\$	261,612	\$	1,420,92

The reconciliation of the fund balances of governmental funds to the net assets of governmental activities in the Statement of Net Assets is presented in an accompanying statement.

#### COUNTY OF NASSAU, NEW YORK

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS DECEMBER 31, 2009 (Dollars in Thousands)

#### Amounts reported for governmental activities in the Statement of Net Assets are different because:

Total fund balances - governmental funds	\$ 501,284
Revenue recorded in the statement of net assets is recorded as deferred revenue in the governmental funds	20,445
Premium on debt issued is recorded in the governmental funds as revenue. In the statement of activities, the premium is amortized over the lives of the debt Capital assets used in governmental activities are not financial	(105,885)
resources and therefore are not reported in the funds, net  Other long-term assets are not available to pay for current-period	2,464,431
expenditures and, therefore, are deferred in the funds Long-term liabilities are not due and payable in the current period	486,881
and accordingly are not reported in the funds: Bonds payable	(3,240,625)
GASB 45 liability Other long term liabilities Current extinue of long term liabilities and short term actors pounds	(3,614,983) (1,172,212) (332,313)
Current portion of long term liabilities and short term notes payable  Accrued expenses and interest payable	 (16,929)

See accompanying notes to financial statements.

Net assets (deficit) of governmental activities

\$ (5,009,906)

#### COUNTY OF NASSAU, NEW YORK

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS DECEMBER 31, 2008 (Dollars in Thousands)

#### Amounts reported for governmental activities in the Statement of Net Assets are different because:

\$ 434,233
20,445
(62,943)
2,389,293
493,256
(3,070,370)
(3,456,529)
(1,116,741)
 (341,161) (8,725)

See accompanying notes to financial statements.

Net assets (deficit) of governmental activities

\$ (4,719,242)

EXHIBIT X-5

COUNTY OF NASSAU, NEW YORK

GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2009 (Dollars in Thousands)

TON THE YEAR ENDED DECEMBER 31, 2009 (Dollars in Thous	General	NIFA General	Debt Service	Fire Prevention, Safety, Communication and Education	District	Police Headquarters	Sewer and Storm Water District	Capital	Nonmajor Governmental	Total Governmental
REVENUES:	Fund	Fund	Fund	<u>Fund</u>	Fund	Fund	Fund	Fund	<u>Funds</u>	Funds
Interest and Penalties on Taxes	\$ 25,998	\$	s	\$	\$	\$	\$	\$	\$	\$ 25,998
Licenses and Permits Fines and Forfeits	8,404				2,432	377	316		4.740	11,529
Interest Income	23,016 2,117	117		1	1,059 139	22	355	623	1,718 2,001	25,793 5,375
Rents and Recoveries	18,650	""	42	'	37	(21)	108	4,921	781	24,498
Tobacco Settlement Revenue	15,166					, ,				15,166
Tobacco Proceeds Tobacco Receipts									43,155 23,889	43,155 23,889
Departmental Revenue	68,455			5,602	3,462	19,867	1,566	46	2,782	101,780
Interdepartmental Revenue	153,954			0,002	409	9,378	593		296	164,630
Federal Aid State Aid	161,509					379		14,855	65,738	242,481
Sales Tax	202,106 704,819	182,711		148		2,194		8,108	35,927	248,483 887,530
Preempted Sales Tax in Lieu of Property Taxes	62,180	102,711								62,180
Property Taxes	155,190			15,466	345,036	289,074			114,887	919,653
Payments in Lieu of Taxes Special Taxes	6,158 9,022					23,601			2,368	6,158 34,991
Other Revenues	10,060			29	1,393	1,894	175		72	13,623
	,									
Total Revenues	1,626,804	182,828	42	21,246	353,967	346,765	3,113	28,553	293,594	2,856,912
EXPENDITURES:										
Current:										
Legislative	10,100									10,100
Judicial General Administration	47,778 226,337	4 404							3,287 32,809	51,065 260,307
Protection of Parsons	17,263	1,161		20,708	349,354	343,784			14.999	746,108
Health	222,934			20,700	349,004	545,764			49,871	272,805
Public Works	113,113						82,090		5	195,208
Recreation and Parks Capital Outlay - General	24,533							162,473	1,938	26,471 162,473
Capital Outlay - Sewage Districts								102,475	30,962	30,962
Social Services	541,844								7,131	548,975
Corrections Education	247,009 9,945								1,669	248,678
Payments for Tax Certiorari and Other Judgments	120,180									9,945 120,180
Other	116,649								43,155	159,804
Total Current	1,697,685	1,161		20,708	349,354	343,784	82,090	162,473	185,826	2,843,081
Debt Service:										
Principal			78,715				25,300		99,891	203,906
Interest Financing Costs			30,761				8,179		111,041 254	149,981 12,345
•			12,091							
Total Debt Service			121,567				33,479		211,186	366,232
Total Expenditures	1,697,685	1,161	121,567	20,708	349,354	343,784	115,569	162,473	397,012	3,209,313
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(70 804)	494 667	(404 EDE)	£00	4.612	2.004	(440.456)	(122.020)	(100 410)	(252.404)
OVER (ONDER) EXPENDITORES	(70,881)	181,667	(121,525)	538	4,613	2,981	(112,456)	(133,920)	(103,418)	(352,401)
OTHER FINANCING SOURCES (USES):										
Other Financing Sources - Premium on Bonds Transfers In	244242		26,996	254	40.004	20.440	4.040	4.575	24,343 337	51,339
Transfers in of investment income	314,643 623		276,651	654	16,291	29,410	1,816 1,521	1,575	337	641,377 2,144
Transfers Out	(255,079)		(316,963)	(1,104)	(157)	(32,022)	(9,326)	(20,890)	(5,836)	(641,377)
Transfers Out of Investment Income				. ,				(623)	(1,521)	(2,144)
Deposited with Escrow Agent for Defeasance Transfers In from NIFA	730	1,463	(51,285)						(338,050) 181,718	(389,335) 183,911
Transfers Out to NIFA	730	(182,448)							(1,463)	(183,911)
Transfers in from SFA		, -, -, -,					98,145		50,841	148,986
Transfers Out to SFA Issuance of Bonds			236,883					230,067	(148,986) 341,255	(148,986) 808,205
Redemption of Notes			(50,757)					230,007	341,233	(50,757)
Total Other Financing Sources (Uses)	60,917	(180,985)	121,525	(450)	16,134	(2,612)	92,156	210,129	102,638	419,452
NET CHANGE IN FUND BALANCES	(9,964)	682		88	20,747	369	(20,300)	76,209	(780)	67,051
TOTAL FUND BALANCES (DEFICITS) AT BEGINNING OF YEAR	130,541	(16)		11	(5,906)	3,106	134,670	44,757	127,070	434,233
TOTAL FUND BALANCES AT END OF YEAR	\$ 120,577	\$ 666	\$	\$ 99	\$ 14,841	\$ 3,475	\$ 114,370	\$ 120,966	\$ 126,290	\$ 501,284
	.,,,,,,									

COUNTY OF NASSAU, NEW YORK

GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2008 (Dollars in Thousands)

	General Fund	NIFA General Fund	Debt Service Fund	Fire Prevention, Safety, Communication and Education Fund	Police District Fund	Police Headquarters Fund	Sewer and Storm Water District Fund	Capital Fund	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:							_	_		
Interest and Penalties on Taxes	\$ 26,423	\$	\$	\$	\$	\$	\$	\$	\$	\$ 26,423
Licenses and Permits	7,515				1,511	884	266			10,176
Fines and Forfeits	21,936			_	83				2,122	24,141
Rents and Recoveries	6,333 28,757	841		5 14	592 277	35 147	2,807 252	3,926 1,474	5,105 272	19,644 31,193
Tobacco Settlement Revenue	23,000			14	211	147	232	1,474	212	23,000
Tobacco Proceeds									29,415	29,415
Tobacco Receipts									21,663	21,663
Departmental Revenue Interdepartmental Revenue	62,246 125,872			5,397	3,374 377	17,697 10,989	1,935 836	24	2,815 352	93,488 138,426
Federal Aid	109,579				3//	466	636	6,208	51,831	168,084
State Aid	201,007			195		1,485		6,371	48,433	257,491
Sales Tax	754,792	181,512								936,304
Preempted Sales Tax in Lieu of Property Taxes Property Taxes	62,429 150,691				222 222	270 222			111,315	62,429 889,519
Payments in Lieu of Taxes	4,154			15,555	332,326	279,632			111,315	4,154
Special Taxes	9,831					21,895			3,111	34,837
Other Revenues	9,036			26	1,312	1,800	156	964	1,629	14,923
Total Revenues	1,603,601	182,353		21,192	339,852	335,030	6,252	18,967	278,063	2,785,310
	1,003,001	102,333		21,192	339,032	333,030	0,232	10,807	2/0,003	2,765,310
EXPENDITURES:										
Current;										
Legislative Judicial	10,118									10,118
General Administration	49,998 217,187	1,137							3,053 33,015	53,051 251,339
Protection of Persons	13,238	1,137		21,237	352,374	342,709			8,935	738,493
Health	214,808			2.,24.		• 1-1			48,377	263,185
Public Works	93,589						87,519		165	181,273
Recreation and Parks Capital Outlay	34,244							440.522	1,784	36,028
Sewage Districts								149,533	27,801	149,533 27,801
Social Services	518,409								6,424	524,833
Corrections	205,186								2,001	207,187
Education Payments for Tax Certiorari and Other Judgments	8,656									8,656
Other	115,717 123,649								29,415	115,717 153,064
Total Current	1,604,799	1,137		21,237	352,374	342,709	87,519	149,533	160,970	2,720,278
Debt Service:										
Principal			80,600				29,466		96,893	206,959
Interest			26,162				8,723		119,144	154,029
Financing Costs			4,765						1,954	6,719
Total Debt Service			111,527			<del></del>	38,189		217,991	367,707
Total Expenditures	1,604,799	1,137	111,527	21,237	352,374	342,709	125,708	149,533	378,961	3,087,985
EXCESS (DEFICIENCY) OF REVENUES										
OVER (UNDER) EXPENDITURES	(1,198)	181,216	(111,527)	(45)	(12,522)	(7,679)	(119,456)	(130,566)	(100,898)	(302,675)
OTHER FINANCING SOURCES (USES):										
Other Financing Sources - Premium on Bonds			7,719						1,081	8,800
Transfers In Transfers In of Investment Income	188,720		283,965	832		13,536				487,053
Transfers Out	3,926 (269,778)		(180,157)	(738)	(115)	(3,692)	218 (6,836)	(23,741)	(1,996)	4,144 (487,053)
Transfers Out of Investment Income	(203,110)		(100,107)	(730)	(110)	(3,092)	(0,000)	(3.926)	(218)	(4,144)
Deposited with Escrow Agent for Defeasance	(21,585)							,,	(768,150)	(789,735)
Transfers In from NIFA Transfers Out to NIFA	3,109	2,146							184,597	189,852
Transfers In from SFA		(184,927)					103,940		(4,925) 164,088	(189,852) 268,028
Transfers Out to SFA							(13,792)		(254,236)	(268,028)
Issuance of Notes	50,757									50,757
Issuance of Bonds	38,276							223,897	911,170	1,173,343
Total Other Financing Sources (Uses)	(6,575)	(182,781)	111,527	94	(115)	9,844	83,530	196,230	231,411	443,165
NET CHANGE IN FUND BALANCES	(7,773)	(1,565)		49	(12,637)	2,165	(35,926)	65,664	130,513	140,490
TOTAL FUND BALANCES (DEFICITS) AT BEGINNING OF YEAR	138,314	1,549		(38)	6,731	941	170,596	(20,907)	(3,443)	293,743
TOTAL FUND BALANCES (DEFICITS) AT END OF YEAR	\$ 130,541	\$ (16)	<u>\$</u>	\$ 11	\$ (5,906)	\$ 3,106	\$ 134,670	\$ 44,757	\$ 127,070	\$ 434,233

#### COUNTY OF NASSAU, NEW YORK

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009 (Dollars in Thousands)

Amounts reported for governmental activities in the Statement of Activities are different be-	cause:			
Net change in fund balances - total governmental funds			\$	67,051
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period Purchase of capital assets Depreciation expense Other	\$	212,797 (110,680) (26,979)		75,138
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs,				
premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.				
Effect of GASB 45 and GASB 48 (net)		(170,412)		
Proceeds from sales of bonds		(808,205)		
Redemption of notes		50,757		
Principal payments of bonds and payments for refunded bonds		591,860		
Accrued interest payable		(8,204)		
Additions to and amortization of debt issuance costs		5,583		
Amortized deferred liabilities		(42,942)		
Change in long-term liabilities		(51,290)		
			_	(432,853)
Change in net assets - governmental activities			<u>\$</u>	(290,664)

COUNTY OF NASSAU, NEW YORK

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008 (Dollars in Thousands)

#### Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds		\$	140,490
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period Purchase of capital assets	\$ 195,276		
Depreciation expense Other	(111,531) (13,256)		70,489
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs,	(12,23)		,
premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the			
net effect of these differences in the treatment of long-term debt and related items.  Effect of GASB 45 and GASB 48 (net)	(113,717)		
Proceeds from sales of bonds	(1,173,343)		
Proceeds from sales of BANs	(50,757)		
Principal payments of bonds and payments for refunded bonds	994,609		
Accrued interest payable	1,930 (1,263)		
Additions to and amortization of debt issuance costs  Amortized deferred liabilities	20,254		
Change in long-term liabilities	(180,484)		
Change in ong-term natinues	 (100,100)	_	(502,771)
		•	(204 700)
Change in net assets - governmental activities		<u>*</u>	(291,792)

EXHIBIT X-7 COUNTY OF NASSAU, NEW YORK

See accompanying notes to financial statements.

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TOTAL BUDGETARY AUTHORITY AND ACTUAL GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2009 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual	GAAP to Budgetary Basis Conversion (Note 12)	Actual on a Budgetary Basis	Variance Over (Under)
evenues:						
Interest and Penalties on Taxes	\$ 22,500	\$ 25,600	\$ 25,998	\$	\$ 25,998	\$ 398
Licenses and Permits	8,257	8,257	8,404		8,404	147
Fines and Forfeits	27,248	27,248	23,016		23,016	(4,232
Interest Income	16,000	16,000	2,117		2,117	(13,883
Rents and Recoveries	30,987	30,987	18,650		18,650	(12,337
Tobacco Settlement Revenue	15,300	15,300	15,166		15,166	(134
Departmental Revenue	79,473	79,473	68,455		68,455	(11,018
nterdepartmental Revenue	180,004	180,124	153,954		153,954	(26,170
ederal Aid	118,898	121,174	161,509		161,509	40,335
State Aid	227,562	227,648	202,106		202,106	(25,542
Sales Tax	974,155	974,155	704,819		704,819	(269,336
Preempted Sales Tax in Lieu of Property Taxes	63,623	63,623	62,180		62,180	(1,443
Property Taxes	156,498	156,498	155,190		155,190	(1,308
Payments in Lieu of Taxes	6,130	6,130	6,158		6,158	28
Special Taxes	10,581	10,581	9,022		9,022	(1,559
Other Revenues	11,290	11,290	10,060	(108,957)	(98,897)	(110,187
otal Revenues	1,948,506	1,954,088	1,626,804	(108,957)	1,517,847	(436,241
penditures:						
Current:						
Legislative	12,103	12,093	10,100	205	10,305	1,788
Judicial	53,098	53,064	47,778	(1,846)	45,932	7,132
General Administration	252,807	257,826	226,337	2,584	228,921	28,905
Protection of Persons	18,435	18,685	17,263	(1,039)	16,224	2,461
Health	273,136	273,952	222,934	21,028	243,962	29,990
Public Works	137,412	138,036	113,113	211	113,324	24,712
Recreation and Parks	27,921	27,899	24,533	1,083	25,616	2,283
Social Services	574,018	576,356	541,844	16,255	558,099	18,257
Corrections	265,075	267,865	247,009	1,076	248,085	19,780
Education	19,836	10,022	9,945		9,945	77
Payments for Tax Certiorari and Other Judgments	50,000	50,000	120,180	(76,009)	44,171	5,829
Other	114,087	117,712	116,649	(2,872)	113,777	3,935
otal Expenditures	1,797,928	1,803,510	1,697,685	(39,324)	1,658,361	145,149
xcess (Deficiency) of Revenues						
Over (Under) Expenditures	150,578	150,578	(70,881)	(69,633)	(140,514)	(291,092
ther Financing Sources (Uses):						
ransfers in			314,643		314,643	314,643
ransfers In of Investment Income ransfers Out	(070.22.)	(070.07.	623		623	623
ansfer in from NIFA	(272,621)	(272,621)	(255,079) 730		(255,079) 730	17,542 730
tal Other Financing Sources (Uses)	(272,621)	(272,621)	60,917		60,917	333,538
et Change in Fund Balance	(122,043)	(122,043)	(9,964)	(69,633)	(79,597)	42,446
nd Balance (Deficit) at Beginning of Year	122,043	122,043	130,541		130,541	8,498
and Balance (Deficit) at End of Year						

EXHIBIT X-7 COUNTY OF NASSAU, NEW YORK

See accompanying notes to financial statements.

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TOTAL BUDGETARY AUTHORITY AND ACTUAL GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual	GAAP to Budgetary Basis Conversion (Note 12)	Actual on a Budgetary Basis	Variance Over (Under)
Revenues:						
Interest and Penalties on Taxes	\$ 22,500	\$ 25,301	\$ 26,423	\$	\$ 26,423	\$ 1,122
Licenses and Permits	7,509	7,509	7,515		7,515	6
Fines and Forfeits Interest Income	26,571 23,455	26,571 23,455	21,936 6,333		21,936 6,333	(4,635) (17,122)
Rents and Recoveries	29,031	30,296	28,757	(140)	28,617	(1,679)
Tobacco Settlement Revenue	23,000	23,000	23,000	(140)	23,000	(1,070)
Tobacco Proceeds		91,126	,			(91,126)
Departmental Revenue	71,119	71,119	62,246		62,246	(8,873)
Interdepartmental Revenue	154,270	154,280	125,872		125,872	(28,408)
Federal Aid State Aid	119,969	120,109	109,579		109,579	(10,530)
Sales Tax	219,954	221,096	201,007		201,007	(20,089)
Preempted Sales Tax in Lieu of Property Taxes	978,174 64,384	978,174 64,384	754,792 62,429		754,792 62,429	(223,382) (1,955)
Property Taxes	145,858	145,858	150,691		150,691	4,833
Payments in Lieu of Taxes	6,306	6,306	4,154		4,154	(2,152)
Special Taxes	10,780	10,780	9,831		9,831	(949)
Other Revenues	12,185	12,186	9,036	(11,570)	(2,534)	(14,720)
Total Revenues	1,915,065	2,011,550	1,603,601	(11,710)	1,591,891	(419,659)
Expenditures:						
Current:						
Legislative	11,964	12,085	10,118	448	10,566	1,519
Judicial	52,888	52,399	49,998	394	50,392	2,007
General Administration	254,399	252,056	217,187	9,025	226,212	25,844
Protection of Persons	14,489	14,248	13,238	51	13,289	959
Health	259,517	259,000	214,808	18,382	233,190	25,810
Public Works	112,635	109,966	93,589	3,087	96,676	13,290
Recreation and Parks	40,108	40,057	34,244	2,735	36,979	3,078
Social Services Corrections	558,542	559,764	518,409	18,057	536,466	23,298
Education	241,277 19,922	235,987 22,722	205,186	20,330	225,516	10,471 14,066
Payments for Tax Certiorari and Other Judgments	40,000	40,000	8,656 115,717	(75,763)	8,656 39,954	14,066
Other	131,845	222,251	123,649	(14,502)	109,147	113,104
Total Expenditures	1,737,586	1,820,535	1,604,799	(17,756)	1,587,043	233,492
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	177,479	191,015	(1,198)	6,046	4,848	(186,167)
Other Financing Sources (Uses):						
Transfers In			400 705		400 700	400 700
Transfers in Transfers in of investment income			188,720		188,720	188,720
Transfers Out	(286,815)	(300,351)	3,926 (269,778)		3,926 (269,778)	3,926 30,573
Deposited with Escrow Agent for Defeasance	(200,013)	(300,331)	(21,585)		(21,585)	(21,585)
Transfer In from NIFA			3,109		3,109	3,109
Issuance of Notes			50,757	(50,757)	,	
Issuance of Bonds			38,276	(16,691)	21,585	21,585
Total Other Financing Sources (Uses)	(286,815)	(300,351)	(6,575)	(67,448)	(74,023)	226,328
Net Change in Fund Balance	(109,336)	(109,336)	(7,773)	(61,402)	(69,175)	40,161
Fund Balance (Deficit) at Beginning of Year	109,336	109,336	138,314		138,314	28,978
Fund Balance (Deficit) at End of Year	\$	\$	\$ 130,541	\$ (61,402)	\$ 69,139	\$ 69,139

#### COUNTY OF NASSAU, NEW YORK

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TOTAL BUDGETARY AUTHORITY AND ACTUAL FIRE PREVENTION, SAFETY, COMMUNICATION AND EDUCATION FUND FOR THE YEAR ENDED DECEMBER 31, 2009 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual	GAAP to Budgetary Basis Conversion (Note 12)	Actual on a Budgetary Basis	Variance Over (Under)
Revenues:						
Rents and Recoveries Interest Income Departmental Revenue State Aid Property Taxes Other Revenues	\$ 60 5,797 190 15,466	\$ 60 5,797 190 15,466 25	\$ 5,602 148 15,466 29	(29)	\$ 5,602 148 15,466	\$ (59) (195) (42) (25)
Total Revenues	21,538	21,538	21,246	(29)	21,217	(321)
Expenditures:						
Current: Protection of Persons	21,029	21,030	20,708	70	20,778	252
Total Expenditures	21,029	21,030	20,708	70	20,778	252
Excess of Revenues Over Expenditures	509	508	538	(99)	439	(69)
Other Financing Uses:						
Transfers In Transfers Out	(520)	584 (1,104)	654 (1,104)	-	654 (1,104)	70
Total Other Financing Sources (Uses)	(520)	(520)	(450)		(450)	70
Net Change in Fund Balance	(11)	(12)	88	(99)	(11)	1
Fund Balance (Deficit) at Beginning of Year	11	12	11		11	(1)
Fund Balance (Deficit) at End of Year	\$	\$	\$ 99	\$ (99)	\$	\$

#### COUNTY OF NASSAU, NEW YORK

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TOTAL BUDGETARY AUTHORITY AND ACTUAL FIRE PREVENTION, SAFETY, COMMUNICATION AND EDUCATION FUND FOR THE YEAR ENDED DECEMBER 31, 2008 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual	GAAP to Budgetary Basis Conversion (Note 12)	Actual on a Budgetary Basis	Variance Over (Under)	
Revenues:							
Rents and Recoveries Interest Income Departmental Revenue State Aid Property Taxes Other Revenues	\$ 60 5,651 150 15,555 26	\$     60     5,651     150     15,555     26	\$ 14 5 5,397 195 15,555 26	(26)	\$ 14 5 5,397 195 15,555	\$ 14 (55) (254) 45 (26)	
Total Revenues	21,442	21,442	21,192	(26)	21,166	(276)	
Expenditures:							
Current: Protection of Persons	21,066	21,898	21,237	(15)	21,222	676	
Total Expenditures	21,066	21,898	21,237	(15)	21,222	676	
Excess of Revenues Over Expenditures	376	(456)	(45)	(11)	(56)	400	
Other Financing Uses:							
Transfers In Transfers Out	(489)	832 (489)	832 (738)		832 (738)	(249)	
Total Other Financing Sources (Uses)	(489)	343	94		94	(249)	
Net Change in Fund Balance	(113)	(113)	49	(11)	38	151	
Fund Balance (Deficit) at Beginning of Year	113	113	(38)		(38)	(151)	
Fund Balance (Deficit) at End of Year	\$	\$	\$ 11	\$ (11)	\$	\$	

#### COUNTY OF NASSAU, NEW YORK

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TOTAL BUDGETARY AUTHORITY AND ACTUAL POLICE DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2009 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual	GAAP to Budgetary Basis Conversion (Note 12)	Actual on a Budgetary Basis	Variance Over (Under)	
Revenues:							
Rents and Recoveries Licenses and Permits Fines and Forfeits Interest Income Departmental Revenue Interdepartmental Revenue Property Taxes Other Revenue	\$ 350 2,828 100 2,120 3,912 527 345,036 1,090	\$ 350 2,828 100 2,120 3,912 527 345,036 1,090	\$ 37 2,432 1,059 139 3,462 409 345,036 1,393	(1,393)	\$ 37 2,432 1,059 139 3,462 409 345,036	\$ (313) (396) 959 (1,981) (450) (118) (1,090)	
Total Revenues	355,963	355,963	353,967	(1,393)	352,574	(3,389)	
Expenditures:							
Current: Protection of Persons	367,663	369,634	349,354	111	349,465	20,169	
Total Expenditures	367,663	369,634	349,354	111	349,465	20,169	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(11,700)	(13,671)	4,613	(1,504)	3,109	16,780	
Other Financing Sources (Uses):							
Transfers In Transfer Out	11,210 (129)	11,210 (157)	16,291 (157)		16,291 (157)	5,081	
Total Other Financing Sources (Uses)	11,081	11,053	16,134		16,134	5,081	
Net Change in Fund Balance	(619)	(2,618)	20,747	(1,504)	19,243	21,861	
Fund Balance (Deficit) at Beginning of Year	619	2,618	(5,906)		(5,906)	(8,524)	
Fund Balance (Deficit) at End of Year	\$	\$	\$ 14,841	\$ (1,504)	\$ 13,337	\$ 13,337	

#### COUNTY OF NASSAU, NEW YORK

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TOTAL BUDGETARY AUTHORITY AND ACTUAL POLICE DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2008 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority	Actual	GAAP to Budgetary Basis Conversion (Note 12)	Actual on a Budgetary Basis	Variance Over (Under)	
Revenues:							
Rents and Recoveries Licenses and Permits Fines and Forfeits Interest Income Departmental Revenue Interdepartmental Revenue Property Taxes Other Revenue	\$ 150 2,150 475 120 3,188 440 332,326 1,062	\$ 150 2,150 475 120 3,188 440 332,326 1,062	\$ 277 1,511 83 592 3,374 377 332,326 1,312	(1,312)	\$ 277 1,511 83 592 3,374 377 332,326	\$ 127 (639) (392) 472 186 (63) (1,062)	
Total Revenues	339,911	339,911	339,852	(1,312)	338,540	(1,371)	
Expenditures:							
Current: Protection of Persons	351,048	358,948	352,374	(12,221)	340,153	18,795	
Total Expenditures	351,048	358,948	352,374	(12,221)	340,153	18,795	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(11,137)	(19,037)	(12,522)	10,909	(1,613)	17,424	
Other Financing Sources (Uses):							
Transfers In Transfer Out	10,408 (119)	10,408 (119)	(115)		(115)	(10,408)	
Total Other Financing Sources (Uses)	10,289	10,289	(115)		(115)	(10,404)	
Net Change in Fund Balance	(848)	(8,748)	(12,637)	10,909	(1,728)	7,020	
Fund Balance (Deficit) at Beginning of Year	848	8,748	6,731		6,731	(2,017)	
Fund Balance (Deficit) at End of Year	\$	\$	\$ (5,906)	\$ 10,909	\$ 5,003	\$ 5,003	

#### COUNTY OF NASSAU, NEW YORK

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TOTAL BUDGETARY AUTHORITY AND ACTUAL POLICE HEADQUARTERS FUND FOR THE YEAR ENDED DECEMBER 31, 2009 (Dollars in Thousands)

	Original Budget	Total Budgetary Authority Actual		GAAP to Budgetary Basis Conversion (Note 12)	Actual on a Budgetary Basis	Variance Over (Under)	
Revenues:							
Licenses and Permits Rents and Recoveries Interest Income Departmental Revenue Interdepartmental Revenue Federal Aid State Aid Property Taxes Special Taxes Other Revenues	\$ 1,345 200 129 20,267 14,895 428 2,589 289,074 23,453 1,458	\$ 1,345 200 129 20,267 14,895 428 2,589 289,074 23,453 1,458	\$ 377 (21) 22 19,867 9,378 379 2,194 289,074 23,601 1,894	<b>\$</b> (1,894)	\$ 377 (21) 22 19,867 9,378 379 2,194 289,074 23,601	\$ (968) (221) (107) (400) (5,517) (49) (395) 148 (1,458)	
Total Revenues	353,838	353,838	346,765	(1,894)	344,871	(8,967)	
Expenditures:				-			
Current: Protection of Persons	350,623	349,594	343,784	1,581	345,365	4,229	
Total Expenditures	350,623	349,594	343,784	1,581	345,365	4,229	
Excess (Deficiency) of Revenues Over (Under) Expenditures	3,215	4,244	2,981	(3,475)	(494)	(4,738)	
Other Financing Sources (Uses):							
Transfers In Transfers Out	(5,247)	26,375 (32,022)	29,410 (32,022)		29,410 (32,022)	3,035	
Total Other Financing Sources (Uses)	(5,247)	(5,647)	(2,612)		(2,612)	3,035	
Net Change in Fund Balance	(2,032)	(1,403)	369	(3,475)	(3,106)	(1,703)	
Fund Balance (Deficit) at Beginning of Year	2,032	1,403	3,106		3,106	1,703	
Fund Balance (Deficit) at End of Year	\$	\$	\$ 3,475	\$ (3,475)	\$	\$	
See accompanying notes to financial statements							

#### COUNTY OF NASSAU, NEW YORK

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TOTAL BUDGETARY AUTHORITY AND ACTUAL POLICE HEADQUARTERS FUND FOR THE YEAR ENDED DECEMBER 31, 2008 (Dollars in Thousands)

	Origir Budg		tary	GAAP to Budgetary Basis Conversion (Note 12)	Actual on a Budgetary Basis	Variance Over (Under)	
Revenues:							
Licenses and Permits	\$	1,345 \$ 1	,345 \$ 884	\$	\$ 884	\$ (461)	
Rents and Recoveries		200	200 147		147	(53)	
Interest Income		129	129 35		35	(94)	
Departmental Revenue			7,452 17,697		17,697	245	
Interdepartmental Revenue	15	5,643 15	5,643 10,989		10,989	(4,654)	
Federal Aid		428	428 466		466	38	
State Aid		862	862 1,485		1,485	623	
Property Taxes	279	9,632 279	632 279,632		279,632		
Special Taxes	23	3,453 23	3,453 21,895		21,895	(1,558)	
Other Revenues		1,477 1	,477 1,800	(1,800)		(1,477)	
Total Revenues	340	),621 340	0,621 335,030	(1,800)	333,230	(7,391)	
Expenditures:							
Current:							
Protection of Persons	220	9,561 350	),501 342,709	1,306	344,015	6,486	
Protection of Persons		350	342,709	1,300	344,015	0,400	
Total Expenditures	339	,561 350	,501 342,709	1,306	344,015	6,486	
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		,060 (9	(7,679)	(3,106)	(10,785)	(905)	
Other Financing Sources (Uses):							
Transfers In		40	1010 40 500		10 500	2,596	
Transfers Out	,,		),940 13,536		13,536		
Transfers Out	(;	3,349) (3	(3,692)		(3,692)	(343)	
Total Other Financing Sources (Uses)	(3	3,349)7	,591 9,844		9,844	2,253	
Net Change in Fund Balance	(2	(2,289)	2,289) 2,165	(3,106)	(941)	1,348	
	,	,	,	(-,,	(2.17)	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Fund Balance (Deficit) at Beginning of Year	2	2,289 2	2,289 941		941	(1,348)	
Fund Balance (Deficit) at End of Year	\$	\$	\$ 3,106	\$ (3,106)	\$	¢	
. and addition (Bollon) at Elia of Teal	Ψ	Ψ	9 3,100	<b>3</b> (3,100)	4	¥	

#### COUNTY OF NASSAU, NEW YORK

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TOTAL BUDGETARY AUTHORITY AND ACTUAL SEWER & STORM WATER DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2009 (Dollars in Thousands)

	Original <u>Budget</u>	Total Budgetary <u>Authority</u>	<u>Actual</u>	GAAP to Budgetary Basis Conversion	Actual on a Budgetary <u>Basis</u>	Variance Over (Under)	
Revenues:							
Licenses and Permits Rents and Recoveries Interest Income Departmental Revenue Interdepartmental Revenue Other Revenues Total Revenues	\$ 242 830 6,074 5,726 496	\$ 242 830 6,074 5,726 496	\$ 316 108 355 1,566 593 175 3,113	(175) (175)	\$ 316 108 355 1,566 593 2,938	\$ 74 (722) (5,719) (4,160) 97 (10,430)	
Expenditures:							
Current: Public Works	176,200	176,200	115,569	6,511	122,080	54,120	
Total Expenditures	176,200	176,200	115,569	6,511	122,080	54,120	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(162,832)	(162,832)	(112,456)	(6,686)	(119,142)	43,690	
Other Financing Sources (Uses):							
Transfers In of Investment Income		1,236	1,521		1,521	285	
Transfers In Transfers Out	(8,090)	(9,326)	99,961 (9,326)		99,961 (9,326)	99,961	
Total Other Financing Sources (Uses)	(8,090)	(8,090)	92,156		92,156	100,246	
Net Change in Fund Balance	(170,922)	(170,922)	(20,300)	(6,686)	(26,986)	143,936	
Fund Balance (Deficit) at Beginning of Year	170,922	170,922	134,670		134,670	(36,252)	
Fund Balance (Deficit) at End of Year	\$	\$	\$ 114,370	\$ (6,686)	\$ 107,684	\$ 107,684	

#### COUNTY OF NASSAU, NEW YORK

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TOTAL BUDGETARY AUTHORITY AND ACTUAL SEWER & STORM WATER DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2008 (Dollars in Thousands)

Revenues:	Original <u>Budget</u>	Total Budgetary <u>Authority</u>	<u>Actual</u>	GAAP to Budgetary Basis Conversion	Actual on a Budgetary <u>Basis</u>	Variance Over (Under)	
Licenses and Permits Rents and Recoveries	\$ 216	\$ 216	\$ 266	\$	\$ 266 252	\$ 50	
Interest Income	471 6.000	471 6.000	252 2.807		252	(219)	
Departmental Revenue	1,464	1,464	2,807 1,935		1,935	(3,193) 471	
Interdepartmental Revenue	479	479	836		836	357	
Interfund Revenue	12,280	12,280	030		630	(12,280)	
Other Revenues	12,200	12,200	156	(156)		(12,200)	
Total Revenues	20,910	20,910	6,252	(156)	6,096	(14,814)	
701017107011000		20,910	0,232	(130)	0,090	(14,014)	
Expenditures:							
Current:							
Public Works	177,450	177,451	125,708	5,114	130,822	46,629	
Total Expenditures	177,450	177,451	125,708	5,114	130,822	46,629	
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	(156,540)	(156,541)	(119,456)	(5,270)	(124,726)	31,815	
Other Financing Sources (Uses):							
Transfers In of Investment Income			218		218	218	
Transfers In from SFA	103,932	103,932	103,940		103,940	8	
Transfers Out	(10,939)	,	(6,836)		(6,836)	(6,836)	
Transfers Out to SFA	(,555)		(13,792)		(13,792)	(13,792)	
			(10,702)		(10,102)	(10,102)	
Total Other Financing Sources (Uses)	92,993	103,932	83,530		83,530	(20,402)	
Net Change in Fund Balance	(63,547)	(52,609)	(35,926)	(5,270)	(41,196)	11,413	
Fund Balance (Deficit) at Beginning of Year	63,547	52,609	170,596		170,596	117,987	
Fund Balance (Deficit) at End of Year	\$	\$	\$ 134,670	\$ (5,270)	\$ 129,400	\$ 129,400	

## COUNTY OF NASSAU, NEW YORK

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUND DECEMBER 31, 2009 (Dollars in Thousands)

AGENCY FUND	Balance December 31,		
ASSETS:	<u>20</u>	009	
Cash	\$	76,932	
Due From Component Unit		1,339	
TOTAL ASSETS	<u>\$</u>	<u>78,271</u>	
LIABILITIES:			
Accounts Payable	\$	1,821	
Other Liabilities		76,450	
TOTAL LIABILITIES	\$	78,271	

## **COUNTY OF NASSAU, NEW YORK**

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUND DECEMBER 31, 2008 (Dollars in Thousands)

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ASSETS:	Balance December 31, <u>2008</u>		
Cash Due From Component Unit TOTAL ASSETS	\$ 86,77 3,91 \$ 90,68	2	
LIABILITIES:			
Accounts Payable Other Liabilities	\$ 20 90,47		
TOTAL LIABILITIES	\$ 90.68	2	

EXHIBIT X-13 COUNTY OF NASSAU, NEW YORK

STATEMENT OF NET ASSETS
ALL DISCRETELY PRESENTED COMPONENT UNITS
DECEMBER 31, 2009 (WITH THE NASSAU COMMUNITY COLLEGE AUGUST 31, 2009)
(Dollars in Thousands)

	Nassau Community College	Nassau Health Care Corporation	Nassau Regional Off-Track Betting Corp.	Nassau County Industrial Development Agency	Total
<u>ASSETS</u>					
CURRENT ASSETS: Cash and Cash Equivalents Assets Whose Use is Limited - Current Student Accounts and Loans Receivable Less Allowance for Doubtful Accounts Due from Primary Government	\$ 54,925 7,222 (2,821)	\$ 18,528 22,685	\$ 9,254	\$ 3,392	\$ 86,099 22,685 7,222 (2,821) 1,228
Due from Other Governments Other Receivables Accounts Receivable Less Allowance for Doubtful Accounts Inventories	8,257 1,150	1,228 6,320 328,933 (221,603) 5,585	134	300	8,257 7,470 329,367 (221,603) 5,585
Other Assets - Current	240	7,112	404	6	
Total Current Assets	68,973	168,788	9,792	3,698	251,251
NON CURRENT ASSETS: Deferred Financing Costs Less Accumulated Amortization Assets Whose Use is Limited Capital Assets Not Being Depreciated Depreciable Capital Assets Less Accumulated Depreciation Deposits Held by Trustees Deposits Held in Custody for Others Other Assets - Non Current	2,787 (1,412) 3,645 215,371 (109,498) 19,076 1,656	2,867 (1,528) 73,311 12,498 464,514 (326,104)	532 (160) 1,921 39,398 (18,545)	75 (66)	6,186 (3,100) 73,311 18,064 719,358 (454,213) 19,076 1,656 9,638
Total Non Current Assets	131,625	235,196	23,146	9	389,976
Total Assets	200,598	403,984	32,938	3,707	641,227
LIABILITIES					
CURRENT LIABILITIES: Accounts Payable Accrued Liabilities Accrued Interest Payable Notes Payable - Current	11,444	27,514 19,065 1,712	4,163 7,149 56	9	43,130 26,214 1,712 56
Due To Primary Government Deferred Revenue Current Portion of Long Term Liabilities Other Liabilities - Current	2,231 19,061 5,315 429	2,420 24,962	452 1,455 1,624	64	2,683 19,125 9,190 27,015
Total Current Liabilities	38,480	75,673	14,899	73	129,125
NON CURRENT LIABILITIES: Notes Payable Serial Bonds Payable Accrued Vacation and Sick Pay Estimated Liability for Litigation Deposits Held in Custody for Others Insurance Reserve Liability Deferred Bond Premium (Net of Amortization) Liability for Future Pension Expense Postemployment Retirement Benefits Liability Other Liabilities - Non Current	912 49,302 50,080 600 1,656 1,973 2,132 1,334 274,560	230,325 41,571 32,500 901 115,091 32,960	133 14,535 46,819	68	1,045 294,162 91,719 33,100 1,656 1,973 2,132 2,235 436,470 32,960
Total Non Current Liabilities	382,549	453,348	61,487	68	897,452
Total Liabilities	421,029	529,021	76,386	141	1,026,577
NET ASSETS					
Invested in Capital Assets, Net of Related Debt Restricted: General Special Revenue	56,218	68,908 1,675	9,273	8	134,407 1,675
Nassau Community College Foundation Fund Donor Imposed Stipulations Direct Scholarships Restricted Scholarships Capital Projects Debt Service Student Loans Unrestricted (deficit)	1,274 111 1,132 707 19,076 496 (299,445)	(195,620)	(52,721)	3,558	1,274 111 1,132 707 19,076 496 (544,228)
Total Net Assets (deficit)	\$ (220,431)	\$ (125,037)	\$ (43,448)	\$ 3,566	\$ (385,350)

#### COUNTY OF NASSAU, NEW YORK

STATEMENT OF NET ASSETS
ALL DISCRETELY PRESENTED COMPONENT UNITS
DECEMBER 31, 2008 (WITH THE NASSAU COMMUNITY COLLEGE AUGUST 31, 2008)
(Dollars in Thousands)

	Nassau Community <u>College</u>	Nassau Health Care Corporation	Nassau Regional Off-Track Betting Corp.	Nassau County Industrial Development <u>Agency</u>	<u>Total</u>
<u>ASSETS</u>					
CURRENT ASSETS: Cash and Cash Equivalents Assets Whose Use is Limited - Current Student Accounts and Loans Receivable Less Allowance for Doubtful Accounts	\$ 46,430 7,802 (2,557)	\$ 4,978 18,246	\$ 12,693	\$ 5,180	\$ 69,281 18,246 7,802 (2,557)
Due from Other Governments Other Receivables Accounts Receivable Less Allowance for Doubtful Accounts Inventories	4,148 610	4,823 326,996 (217,806) 5,579	204	1 26	4,148 5,434 327,226 (217,806) 5,579
Other Assets - Current	2,329	15,722	598	9	18,658
Total Current Assets	58,762	158,538	13,495	5,216	236,011
NON CURRENT ASSETS: Deferred Financing Costs Less Accumulated Amortization Assets Whose Use is Limited Capital Assets Not Being Depreciated Depreciable Capital Assets	2,836 (1,378) 3,641 205,225	5,107 (1,325) 58,149 12,498 430,835	532 (124) 2,288 37,530	72	8,475 (2,827) 58,149 18,427 673,662
Less Accumulated Depreciation Deposits Held by Trustees Deposits Held in Custody for Others Other Assets - Non Current	(104,214) 11,027 1,638	(308,277)	(17,495)	(62)	(430,048) 11,027 1,638 8,344
Total Non Current Assets	118,775	205,331	22,731	10	346,847
Total Assets	177,537	363,869	36,226	5,226	582,858
LIABILITIES					
CURRENT LIABILITIES: Accounts Payable Accrued Liabilities Accrued Interest Payable Notes Payable - Current	4,476	32,834 17,487 1,923	3,255 6,874 52	82	40,647 24,361 1,923 52
Due To Primary Government Deferred Revenue Current Portion of Long Term Liabilities Other Liabilities - Current	1,784 18,101 4,959 2,129	2,931 2,065 8,473	1,470	78	6,185 18,179 8,479 10,602
Total Current Liabilities	31,449	65,713	13,106	160	110,428
NON CURRENT LIABILITIES: Notes Payable Serial Bonds Payable Accrued Vacation and Sick Pay	38,379 47,971	232,864 37,224	189 15,990	52	189 287,233 85,247
Estimated Liability for Litigation Deposits Held in Custody for Others Insurance Reserve Liability Deferred Bond Premium (Net of Amortization) Liability for Future Pension Expense	2,500 1,638 1,944 2,270 1,334	38,356 1,052			40,856 1,638 1,944 2,270 2,386
Postemployment Retirement Benefits Liability Other Liabilities - Non Current	277,848	75,734 46,188	45,753 679		399,335 46,867
Total Non Current Liabilities	373,884	431,418	62,611	52	867,965
Total Liabilities	405,333	497,131	75,717	212	978,393
NET ASSETS					
Invested in Capital Assets, Net of Related Debt Restricted: General	62,682	53,056 1,651	8,625	10	124,373 1,651
Special Revenue  Nassau Community College Foundation Fund Donor Imposed Stipulations Direct Scholarships Restricted Scholarships Capital Projects Debt Service Student Loans	1,124 82 982 2,883 11,027 508				1,124 82 982 2,883 11,027 508
Unrestricted (deficit)	(307,084)	(187,969)	(48,116)	5,004	(538,165)
Total Net Assets (deficit)	\$ (227,796)	\$ (133,262)	\$ (39,491)	\$ 5,014	\$ (395,535)

EXHIBIT X-14

#### COUNTY OF NASSAU, NEW YORK

STATEMENT OF ACTIVITIES
DISCRETELY PRESENTED COMPONENT UNITS - PROPRIETARY
FOR THE YEAR ENDED DECEMBER 31, 2009 (WITH THE NASSAU COMMUNITY COLLEGE AUGUST 31, 2009)
(Dollars in Thousands)

	Nassau Community <u>College</u>	Nassau Health Care <u>Corporation</u>	Nassau Regional Off-Track Betting Corp.	Nassau County Industrial Development <u>Agency</u>	<u>Total</u>
Expenses	\$ 203,236	\$ 591,869	\$ 66,955	\$ 1,865	\$ 863,925
Program Revenues:					
Charges for Services Operating Grants and Contributions Capital Grants and Contributions	57,525 149,755	552,740 42,768	61,081	383	671,729 149,755 42,768
Total Program Revenues	207,280	595,508	61,081	383	864,252
Net (Expenses) Program Revenues	4,044	3,639	(5,874)	(1,482)	327
General Revenues (Expenses):					
Investment Income Other	2,181 1,140	563 4,023	5 1,912	34	2,783 7,075
Net General Revenues (Expenses)	3,321	4,586	1,917	34	9,858
Change in Net Assets	7,365	8,225	(3,957)	(1,448)	10,185
Net Assets (Deficits) - Beginning of Year	(227,796)	(133,262)	(39,491)	5,014	(395,535)
Net Assets (Deficits) - End of Year	\$ (220,431)	\$ (125,037)	\$ (43,448)	\$ 3,566	\$ (385,350)

See accompanying notes to financial statements.

EXHIBIT X-14

# COUNTY OF NASSAU, NEW YORK

STATEMENT OF ACTIVITIES
DISCRETELY PRESENTED COMPONENT UNITS - PROPRIETARY
FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH THE NASSAU COMMUNITY COLLEGE AUGUST 31, 2008)
(Dollars in Thousands)

	Co	Nassau ommunity College	He	Nassau ealth Care orporation		Nassau Regional Off-Track Betting Corp.	Nassau County Industrial Development <u>Agency</u>	<u>Total</u>
Expenses	\$	212,424	\$	585,966	\$	73,719	\$ 2,207	\$ 874,316
Program Revenues:								
Charges for Services Operating Grants and Contributions Increase in Net Assets - Foundation Capital Grants and Contributions	******	58,100 141,717		521,627 3,611 71,888	_	65,978	1,189	646,894 141,717 3,611 71,888
Total Program Revenues		199,817	_	597,126	_	65,978	1,189	864,110
Net (Expenses) Program Revenues		(12,607)		11,160	_	(7,741)	(1,018)	(10,206)
General Revenues (Expenses):								
Investment Income Other		2,579 (94)		2,396 (25,638)		231 2,696	122	5,328 (23,036)
Net General Revenues (Expenses)		2,485	_	(23,242)		2,927	122	(17,708)
Change in Net Assets		(10,122)		(12,082)		(4,814)	(896)	(27,914)
Net Assets (Deficits) - Beginning of Year		(217,674)		(121,180)	_	(34,677)	5,910	(367,621)
Net Assets (Deficits) - End of Year	\$	(227,796)	\$	(133,262)	\$	(39,491)	\$ 5,014	\$ (395,535)

See accompanying notes to financial statements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity - The County of Nassau (the "County"), incorporated in 1899, contains three towns, two cities and 64 incorporated villages. In conformance with the Governmental Accounting Standards Board ("GASB") Statement No. 14, as amended by GASB No. 39, The Financial Reporting Entity, these financial statements present the County (the primary government) which includes all funds, elected offices, departments and agencies of the County, as well as boards and commissions, since the County is financially accountable for these and its legally separate component units. A primary government is financially accountable for a component unit if its officials appoint a voting majority of the organization's governing body, and it is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government, or the organization is fiscally dependent upon the primary government as defined by GASB No. 14. The Nassau County Interim Finance Authority ("NIFA") is included, because exclusion would be misleading. The County continuously assesses the need to include various organizations within the County whose status as a component unit may change due to financial dependence, legislative developments or level of influence the County may exercise over such entity.

**Discretely Presented Component Units** - Financial data of the County's component units that are not part of the primary government is reported in the component unit's column in the government-wide financial statements, to emphasize that these component units are legally separate from the County. They include the following:

(a) The Nassau Community College (the "College") provides educational services under New York State Education Law. It is reported as a component unit - governmental as the County appoints its governing body, the County approves its budget, issues debt for College purposes and provides approximately 26% of the College's 2009 budgeted revenues through a Countywide real property tax levy. The College has authority to enter into contracts under New York State Education Law and to sue and be sued. The College is presented in accordance with policies prescribed by the Governmental Accounting Standards Board ("GASB"): Statement No.35, Basic Financial Statements – and Management's Discussion and Analysis for Public Colleges and Universities, and in accordance with the New York State Education Law. Therefore, the College is discretely presented. This component unit is presented as of and for its fiscal years ended August 31, 2009 and 2008.

Financial Reporting Entity – GASB Statement No. 39, an amendment of GASB Statement No. 14, was issued and became effective for the year ended August 31, 2006. This statement provided additional guidance in determining whether certain organizations for which the primary government is not financially accountable should be reported as component units based on the nature and significance of their relationship with the primary government. As a result of this statement, the College's financial statements include two component units as of August 31, 2009 and 2008.

These financial statements present the College (the primary government) and its component units, the Nassau Community College Foundation, Inc. and the Faculty-Student Association of Nassau Community College, Inc. As defined in GASB Statement No. 39, component units are legally separate entities that are included in the College's reporting entity because of the significance of their operating or financial relationships with the College. The College has elected to include the financial statements of the component units, even though the amounts reported in the component units' financial statements are not significant to the reporting entity.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Discretely Presented Component Units (Continued)

Each component unit is reported separately to emphasize that they are legally separate from the primary government. Each of the College's discretely presented component units has a fiscal year end of August 31<sup>st</sup>, the same as that of the College.

(b) Nassau Health Care Corporation (the "NHCC") is a public benefit corporation created in 1997 by an act of the New York State Legislature for the purpose of acquiring and operating the health facilities of Nassau County, State of New York. Effective September 29, 1999 (the "Transfer Date"), a transaction was executed which transferred ownership of the County health facilities to the NHCC which included Nassau University Medical Center, A. Holly Patterson Extended Care Facility, Faculty Practice Plan, Nassau Health Care Foundation ("NHCF"), and the Health Centers. Concurrent with the transaction, \$259.7 million of Nassau Health Care Corporation Health System Revenue Bonds, Series 1999 were issued. During 2004, \$303.4 million of Nassau Health Care Corporation Bonds, Series 2005 were issued to refund the Corporation's Revenue Bond Series 1999, fund certain capital projects and provide working capital. In 2009, a portion of the Series 2004 Bonds were redeemed with the issuance of Series 2009 bonds. The bonds are insured and guaranteed by the County. NHCC is fiscally dependent on the County should certain NHCC debt service reserve funds fall below their requirements. NHCC is considered to be a component unit of the County and is presented as a proprietary type component unit on the accrual basis of accounting. The Corporation accounts for its investment in the limited liability company using the equity method. A successor agreement (the "Successor Agreement") in 2007 clarifies the services provided by the Corporation to the County and establishes the mechanism for payments to the Corporation by the County and provides the Corporation with capital funding and is in effect until 2029.

In March 2008, the Corporation received approval from the New York State Department to amend the NHCF's certificate of incorporation. The NHCF's purpose was restated to be limited to supporting, maintaining, and otherwise benefiting and being responsive to the needs and objectives of the Corporation. In 2008, the Corporation consolidated the NHCF which increased net assets by approximately \$ 3.6 million.

The Board of the NHCC consists of fifteen voting and three nonvoting Directors. Eight voting Directors are appointed by the Governor, four by the County Legislature and three by the County Executive. The nonvoting Directors are the Chief Executive Officer of NHCC, one individual appointed by the County Executive and one individual appointed by the County Legislature. The directors serve staggered five-year terms. The County Executive selects one of the voting directors as Chairman of the Board.

(c) The Nassau Regional Off-Track Betting Corporation (the "OTB") was created by the New York State Legislature as a public benefit corporation. It is reported as a component unit as the County Legislature appoints its governing body and receives 4.375% of winning wagers made at Nassau County racetracks and all net operating profits from OTB. These revenues are recorded in the County's General Fund. The OTB is shown as a proprietary type component unit, and is presented on the accrual basis of accounting for its fiscal years ended December 31, 2009 and 2008, respectively. Over the past several years the OTB has experienced continuing mandated expenses in personnel and other costs and increases in the statutory distribution requirements of New York State laws. These factors, coupled with the uncertain conditions in the general economy and the inability to gain relief on statutory payments to the racing industry, create an uncertainty as to the OTB's ability to continue as a going concern. The accompanying consolidated financial statements do not include any adjustments that might result from the outcome of these uncertainties. In addition, the 2008 financial statements have been restated to correct the accounting for its

**EXHIBIT X-15** 

#### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Discretely Presented Component Units (Continued)

postemployment retirement benefit plan resulting in a net assets (deficit) increase of approximately \$795 thousand as of December 31, 2008 and to correct the classification of amounts due to various governmental units and the accounting for certain items affecting its capital acquisition fund, resulting in an increase in net assets (deficit) of approximately \$1.5 million as of December 31, 2008.

(d) The Nassau County Industrial Development Agency (the "NCIDA") is a public benefit corporation established pursuant to the New York State General Municipal Law. The NCIDA's purpose is to arrange long-term low interest financing with the intent of developing commerce and industry in the County. It is reported as a component unit as the County appoints its governing body and may remove the NCIDA board at will. The County has at times provided support to the NCIDA in the form of employees and facilities. Support expenditures would be included in the County's General Fund under personal services. The NCIDA has sole authority for establishing administrative and fiscal policy in the pursuit of its objectives. The County is not liable for any obligations or deficits the NCIDA may incur, nor does it share in any surpluses. The NCIDA is shown as a proprietary type component unit and is presented on the accrual basis of accounting for its fiscal years ended December 31, 2009 and 2008, respectively.

#### **Blended Component Units**

(a) <u>Nassau County Interim Finance Authority</u> (the "Authority" or "NIFA") is included as a blended component unit of the County's primary government pursuant to GASB No. 14 because exclusion would be misleading. It acts as a temporary financial intermediary to the County and is authorized to act as an oversight authority to the County under certain circumstances. It reports using the governmental model and its funds are reported as part of the County's general funds, debt service funds and capital projects funds.

NIFA is a corporate governmental agency and instrumentality of the State of New York (the "State") constituting a public benefit corporation created by the Nassau County Interim Finance Authority Act, Chapter 84 of the Laws of 2000, as supplemented by Chapter 179 of the Laws of 2000 and as may be amended from time to time, including, but not limited to, Chapter 528 of the Laws of 2002, and Chapters 314 and 685 of the Laws of 2003 (the "Act"). The Act became effective June 23, 2000. Although legally separate and independent of Nassau County, the Authority is a component unit of the County for County financial reporting purposes and, accordingly, is included in the County's financial statements.

The Authority is governed by seven directors, each appointed by the Governor, including one each appointed upon the recommendation of the Majority Leader of the State Senate, the Speaker of the Assembly, and the State Comptroller. The Governor also designates the chairperson and vice chairperson from among the directors. At present one Director's position is vacant and the vice chairperson has not been designated.

The Authority has power under the Act to monitor and oversee the finances of Nassau County, and upon declaration of a "Control Period" as defined in the Act, additional oversight authority. Although the Act currently provides that the Authority may no longer issue new bonds or notes, other than to retire or otherwise refund Authority debt, the Authority was previously empowered to and did issue its bonds and notes for various County purposes, defined in the Act as "Financeable Costs." No bond of the Authority

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Blended Component Units (Continued)

may mature later than January 31, 2036, or more than 30 years from its date of issuance.

Revenues of the Authority ("Revenues") consist of sales tax revenues, defined as net collections from sales and compensating use taxes, penalties and interest authorized by the State and imposed by the County on the sale and use of tangible personal property and services in the County ("Sales Tax Revenues"), and investment earnings on money and investments on deposit in various Authority accounts. Sales tax revenues collected by the State Comptroller for transfer to the Authority are not subject to appropriation by the State or County. Revenues of the Authority that are not required to pay debt service, operating expenses, and other costs of the Authority are payable to the County.

(b) The Nassau County Tobacco Settlement Corporation ("NCTSC") is a special purpose local development corporation organized under the Not-for-Profit Corporation Law of the State of New York and is an instrumentality of, but separate and apart from Nassau County. Although legally separate and independent of Nassau County, NCTSC is considered an affiliated organization under Governmental Accounting Standards Board Statement No. 39 "Determining whether Certain Organizations are Component Units" and reported as a component unit of the County for County financial reporting purposes and, accordingly, is included in the County's financial statements.

The NCTSC board of directors has three members, one of whom must meet certain requirements of independence: (i) one elected by the County Legislature, (ii) one, who must be the County Treasurer, *ex officio*, designated by the County Executive and (iii) one selected by (i) and (ii). As of December 31, 2009, one position was vacant.

On November 23, 1999, NCTSC entered into a Purchase and Sale Agreement dated as of October 1, 1999 with the County pursuant to which NCTSC acquired from the County all of the County's right title and interest under the Master Settlement Agreement (the "MSA") and the Consent Decree and Final Judgment (the "Decree"). These rights include the County's share of all Tobacco Settlement Revenues received after November 23, 1999 and in perpetuity to be received under the MSA and the Decree. The consideration paid by NCTSC to the County for such acquisition consisted of \$247,500,000 cash (of which \$77,500,000 was paid into escrow for the benefit of the County) and the sole beneficial interest in NCTSC Residual Trust, a Delaware business trust to which NCTSC has conveyed a residual interest in all the Tobacco Settlement Revenues, annually received in excess of those required to pay debt service on the Series A Bonds (the "Residual"). NCTSC's right to receive Tobacco Settlement Revenues is its most significant asset and is expected to produce funding for all its obligations.

On March 31, 2006, NCTSC, issued \$431,034,246 of Nassau County Tobacco Settlement Corporation Tobacco Settlement Asset-Backed bonds, Series 2006. Proceeds were used to refund all of NCTSC's 1999 Bonds and creation of a Residual Trust Fund for the benefit of the County and Senior Liquidity Reserve to pay future debt service on the new bonds.

(c) <u>The Nassau County Sewer and Storm Water Finance Authority</u> ("NCSSWFA") is a public benefit corporation established in 2003 by the State of New York under the Nassau County Sewer and Storm Water Finance Authority Act, codified as Title-10-D of Article 5 of the Public Authorities Law of the State. The NCSSWFA was established for the purpose of refinancing outstanding sewer and storm water resources debt issued by or on behalf of the County and financing future County sewer and storm water resources projects.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Blended Component Units (Continued)**

The NCSSWFA may issue debt in an amount up to \$350,000,000 for such purposes (exclusive of debt issued to refund or otherwise repay the NCSSWFA debt).

The NCSSWFA has acquired all of the sewer and storm water resources facilities, buildings, equipment and related assets other than land of the County pursuant to a Financing and Acquisition Agreement dated as of March 1, 2004 by and between the NCSSWFA and the County.

The NCSSWFA is to pay for the assets acquired in installments by undertaking to pay debt service on outstanding bonds issued by or on behalf of the County to finance the assets acquired ("County Bonds"). In addition, as part of such purchase price, the NCSSWFA may, at the request of the County, refinance County Bonds. Most of the NCSSWFA's revenues are derived through the imposition by the County of assessments for sewer and storm water resources services. The County has directed each city and town receiver of taxes to pay all such assessments directly to the trustee for the NCSSWFA's bonds. The NCSSWFA retains sufficient funds to service all debt (including County Bonds), and pay its operating expenses. Excess funds are remitted to the Nassau County Sewer and Storm Water Resources District (the "District"). The District is responsible for the operations of the County's sewer and storm water resources services.

Complete financial statements of the individual component units can be obtained from their respective administrative offices:

Nassau Community College One Education Drive Garden City, New York 11530

Nassau County Industrial Development Agency 1550 Franklin Avenue Mineola, New York 11501

Nassau County Interim
Finance Authority
170 Old Country Road
Suite 205
Mineola, New York 11501

Nassau County Sewer and Storm Water Finance Authority 240 Old Country Road Mineola, New York 11501 Nassau Regional Off-Track Betting Corp. 220 Fulton Avenue Hempstead, New York 11550

> Nassau Health Care Corporation 2201 Hempstead Turnpike East Meadow, New York 11554

Nassau County Tobacco Settlement Corporation 240 Old Country Road Mineola, New York 11501

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Accounting Pronouncements

In accordance with GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting, the County applies all applicable GASB pronouncements and only Financial Accounting Standards Board ("FASB") Statements and Interpretations issued on or before November 30, 1989 that do not conflict with GASB pronouncements.

The County prepares its financial statements in accordance with GASB Statement No. 34 (as amended by Statement No. 37), which represents a very significant change in the financial reporting model used by state and local governments. Statement No. 34 requires government-wide financial statements to be prepared using the accrual basis of accounting and the economic resources measurement focus. Government-wide financial statements do not provide information by fund, but distinguish between the County's governmental activities and activities of its discretely presented component units on the Statement of Net Assets and Statement of Activities. Significantly, the County's Statement of Net Assets includes both noncurrent assets and noncurrent liabilities of the County, which were previously recorded in the General Fixed Assets Account Group and the General Long-term Obligations Account Group. In addition to the capital assets previously recorded in the General Fixed Assets Account Group, the County retroactively capitalized infrastructure assets that were acquired beginning with fiscal year ended December 31, 1980. In addition, the government-wide statement of activities reflects depreciation expenses on the County's capital assets, including infrastructure.

In addition to the government-wide financial statements, fund financial statements continue to be reported using the modified accrual basis of accounting and the current financial resources measurement focus. Accordingly, the accounting and financial reporting for the County's General Fund, NIFA General Fund, Debt Service Fund, Fire Prevention, Safety, Communication and Education Fund, Police District Fund, Police Headquarters Fund, Capital Fund, and Sewer and Storm Water District Fund is similar to that previously presented in the County's financial statements, although the format of financial statements has been modified by Statement No. 34.

Statement No. 34 also requires supplementary information. Management's Discussion and Analysis includes an analytical overview of the County's financial activities. In addition, a budgetary comparison statement is presented that compares the adopted and modified General Fund's, Major Special Revenue Funds' and Nonmajor Special Revenue Funds' budgets with actual results.

The Nassau Community College prepares its financial statements in accordance with GASB No. 35, "Basic Financial Statements and Management's Discussion and Analysis for Public Colleges and Universities".

Statement No. 38 requires certain disclosures to be made in the notes to the financial statements concurrent with the implementation of Statement No. 34. While this Statement did not affect amounts reported in the financial statements of the County, certain note disclosures have been added and or amended including descriptions of activities of major funds, violations of legal or contractual provisions, future debt service and lease obligations in five year increments, short-term obligations, interest rates, and interfund balances and transactions.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. <u>BASIS OF PRESENTATION</u>

The accounting policies of the County of Nassau conform to accounting principles generally accepted in the United States of America ("GAAP") as applicable to governments. The following is a summary of the more significant policies:

Government-wide Statements: The government-wide financial statements, *i.e.* the Statement of Net Assets and the Statement of Activities, display information about the primary government and its component units. These statements include the financial activities of the overall government except for fiduciary activities. Eliminations of internal activity have been made in these statements. The primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. All of the activities of the County as primary government are governmental activities.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: (i) charges for services such as rental revenue from operating leases on buildings, lots, etc (ii) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other revenues not properly included among program revenues are reported as general revenues.

**Fund Financial Statements:** The fund financial statements provide information about the County's funds, including fiduciary funds and blended component units. Separate statements for the governmental and fiduciary fund categories are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non major funds.

The County uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. Funds are classified into three categories: governmental, fiduciary, and proprietary. There are no proprietary funds at the County. Each category, in turn, is divided into separate "fund types."

The County reports the following major governmental funds:

<u>General Fund</u> - The General Fund is the general operating fund of the County through which the County provides most Countywide services. Its principal sources of revenue are sales tax, the Countywide real property tax, other local taxes and charges, departmental revenues, and Federal and State aid.

<u>NIFA General Fund</u> - The NIFA General Fund accounts for sales tax revenues received by NIFA and for general operating expenses as well as distributions to Nassau County. The NIFA Debt Service Fund accounts for the accumulation of resources for payment of principal and interest on the Authority's bonds. Only that portion of bonds payable expected to be financed from expendable available resources is reported as a liability of the NIFA Debt Service Fund. The NIFA Capital Projects Fund accounts for the financial resources to be transferred to the County for its Financeable Costs.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. <u>BASIS OF PRESENTATION</u> (Continued)

<u>Debt Service Fund</u> - The debt service fund is established to account for the payment of the principal of and interest on outstanding bonds and other long-term obligations of the County.

<u>Fire Prevention, Safety, Communication and Education Fund</u> - This fund is used to enforce the Nassau County Fire Prevention Ordinance, coordinate services to the County's Volunteer Fire Departments, investigate arson and provide education at the Fire/Police Emergency Medical Service (EMS) Academy. Revenues are raised primarily through a special property tax levied on a County-wide basis.

<u>Sewer and Storm Water District Fund</u> - This fund consists of the sewage treatment and collection districts and is responsible for the operation and repair of the County sewage collection areas and maintaining and enhancing the region's water environment.

<u>Police District Fund</u> - This fund is used to provide police services to those areas of the County that do not maintain their own local police forces. Revenues are raised principally through a special real property tax levied only in those areas served by the County police. This fund does not include Police Department headquarters expenses which are funded through the Police Headquarters Fund.

<u>Police Headquarters Fund</u> - This fund is used to record all the costs of police headquarters. Revenues are raised principally through a special real property tax levied on a County-wide basis. The Police Department headquarters services the entire County with all police services that the local police departments cannot provide.

<u>Capital Fund</u> - This fund is used to account for the cost of County general improvement capital construction projects. Some of the major project initiatives included in this fund are aimed at enhancements to County buildings, rehabilitation of County roadways, drainage improvements, redevelopment of park facilities and major capital equipment purchases. Funding for these projects is primarily provided by the issuance of long term debt but also may be supplemented by Federal and State aid grant awards.

Additionally, the County reports the following fund type:

<u>Fiduciary Fund</u> - The fiduciary fund is an agency fund used to account for resources received and held by the County as the agent for others. These resources include among other things, withholdings for payroll taxes and garnishments. Use of this fund facilitates the discharge of responsibilities placed upon the County by law or other authority. Individual accounts are maintained for all other escrow-type and fiduciary accounts required by law or other authority in administering such monies received by the County.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. <u>BASIS OF PRESENTATION</u> (Continued)

New Accounting Standards

In June 2004, GASB issued Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. The Statement establishes standards for the measurement, recognition, and display of Other Postemployment Benefits ("OPEB") expense and related liabilities (assets), note disclosures, and, if applicable, required supplementary information in the financial reports of state and local governmental employers. OPEB includes postemployment healthcare, as well as other forms of postemployment benefits (e.g., life insurance) when provided separately from a pension plan. The approach followed in the Statement generally is consistent with the approach adopted in Statement No. 27, Accounting for Pensions by State and Local Governmental Employers, with modifications to reflect differences between pension benefits and OPEB. Statement No. 45 improves the relevance and usefulness of financial reporting by: (i) recognizing the cost of benefits in periods when the related services are received by the employer; (ii) providing information about the actuarial accrued liabilities for promised benefits associated with past services and whether and to what extent those benefits have been funded; and (iii) providing information useful in assessing potential demands on the employer's future cash flows. The requirement applies to any state or local government employer that provides OPEB. As a result, the County has implemented GASB statement No. 45 for the fiscal year ended December 31, 2007. Prior to the implementation of GASB Statement No. 45, the County's postretirement benefits were accounted for on a pay-as-you-go basis.

In July 2005, GASB issued statement No. 47, *Accounting for Termination Benefits*. There was no impact on the County's financial statements as a result of the implementation of Statement No. 47. For termination benefits provided through a deferred benefit OPEB plan, the provisions of this Statement have been implemented in conjunction with Statement No. 45.

In January 2006, GASB issued GASB Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations. The County has implemented this Statement for the fiscal year ended December 31, 2008 and determined that the adoption of this statement had no impact on the County's financial statement.

In June 2007, GASB issued Statement 51, Accounting and Financial Reporting for Intangible Assets. The County has implemented this Statement for the fiscal year ended December 31, 2008.

In November 2007, GASB issued Statement 52, Land and Other Real Estate Held as Investments by Endowments, which has been implemented beginning with fiscal years ending December 31, 2009. The County has determined that there is no impact from Statement No. 52 on its financial position or results of operations resulting from the adoption.

In June 2008, GASB issued Statement No.53, Accounting and Financial Reporting for Derivative Instruments, which should be implemented beginning with fiscal year ending December 31, 2010.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. <u>BASIS OF PRESENTATION</u> (Continued)

The County has not completed the process of evaluating the impact that will result from implementing this Statement and is therefore unable to determine the impact that adopting this Statement will have on its financial position and results of operations.

In February 2009, GASB issued Statement No.54, Fund Balance Reporting and Governmental Fund Type Definitions, which should be implemented beginning with fiscal years ending December 31, 2011. The County has not completed the process of evaluating the impact that will result from implementing this Statement and is therefore unable to determine the impact that adopting this will have on its financial position and results of operations when such statement is adopted.

In March 2009, GASB issued Statement No.55, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments and Statement No. 56, Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards, which were both effective immediately. Neither of these Statements have an impact on the County's financial statements.

In December 2009, GASB issued Statement No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, an amendment to Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, and Statement No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans and issued Statement No. 58, Accounting and Financial Reporting for Chapter 9 Bankruptcies.

Statement No. 57 clarifies actuarially determined OPEB measures reported by an agent multiple-employer OPEB plan and its participating employers. Those measures should be determined by a common date and at a minimum frequency to satisfy the agent multiple-employer OPEB plan's financial reporting requirement. This Statement is effective for financial statements for periods beginning after June 15, 2011. The County has not completed process of evaluating the impact that will result from implementing this Statement and is therefore unable to determine the impact that adopting this will have on its financial position and results of operations when such statement is adopted.

Statement No. 58 is effective for financial statements for periods beginning after June 15, 2009. The objective of this Statement is to provide accounting and financial reporting guidance for governments that have petitioned for protection from creditors by filing for bankruptcy under Chapter 9 of the United States Bankruptcy Code. The County has not completed the process of evaluating the impact that will result from implementing this Statement and is therefore unable to determine the impact that adopting this will have on its financial position and results of operations when such statement is adopted.

# B. BASIS OF ACCOUNTING AND MEASUREMENT FOCUS

The basis of accounting determines when transactions are reported on the financial statements. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the County either gives or receives value without directly receiving or giving equal value in

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. BASIS OF ACCOUNTING AND MEASUREMENT FOCUS (Continued)

exchange, include, for example sales and property taxes, grants, and donations. On an accrual basis, revenue from sales taxes is recognized when the underlying 'exchange' transaction takes place. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

All discretely presented component units-proprietary funds are accounted for on a flow of economic resources measurement focus.

Governmental funds are accounted for on the modified accrual basis of accounting. Governmental fund revenues are recognized in the accounting period in which they become susceptible to accrual (i.e., both measurable and available to finance expenditures of the fiscal period). Revenue items accrued are property taxes and sales taxes, provided the revenue is collected within 60 days of the fiscal year end; and reimbursable amounts from Federal and State supported programs, provided the revenue is collected within one year of year-end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, with the following exceptions that are in conformity with accounting principles generally accepted in the United States of America: general long-term obligation principal and interest are reported only when due, vacation and sick leave when paid, pension costs when due, and judgments and claims when settled. Discretely presented component units proprietary funds are accounted for on the accrual basis of accounting. Their revenues are recognized in the period earned and expenses are recognized in the period incurred. Proprietary funds' unbilled services receivable are recognized as revenue.

The fiduciary fund is accounted for on the cash basis of accounting for the purpose of asset and liability recognition.

Transfers among funds are recognized in the accounting period in which the interfund receivable and payable arise

Nassau Community College - The College reports as a special purpose government engaged only in business type activities as defined in GASB Statement No. 35 "Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities".

#### C. <u>BUDGETS AND BUDGETARY ACCOUNTING</u>

An appropriated budget is legally adopted for each fiscal year for the General Fund, Debt Service Fund and each of the Special Revenue Funds, with the exception of NIFA, NCSSWFA, NCTSC, Open Space Fund and the Grant Fund. NIFA funds consist of sales tax revenues collected by the State Comptroller and transferred to the fund and are not subject to appropriation by the State or County. NCTSC Funds consist of Tobacco Settlement Revenues received annually as a result of a Master Settlement Agreement between the Tobacco Settlement Corporation and Tobacco Manufacturing Companies. The Grant Funds are appropriated for the life of specific grants, not for annual fiscal periods. Accordingly, the Grant Funds are excluded from the Combined Statement of Revenues, Expenditures, and Changes in Fund Balance presented for budgeted special revenue funds. The budget amounts as shown include prior year encumbrances carried forward as well as current year authorizations. In the case of the Grant Fund, an appropriated budget is legally adopted for the life of each grant as it is received. The County Legislature also authorizes and rescinds spending and financing authority in a Capital Budget. Each project authorized has continuing budget authority until

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. <u>BUDGETS AND BUDGETARY ACCOUNTING</u> (Continued)

the project is completed or rescinded. All appropriated budgets are adopted by ordinance of the County Legislature on the same modified accrual basis of accounting used to report revenues and expenditures except that appropriations are not provided for certain interfund indirect costs and encumbrances are treated as charges to appropriations when incurred. All supplemental appropriations amending appropriated budgets as originally adopted are also provided by ordinance of the Legislature. During the fiscal years ended December 31, 2009 and 2008, supplemental appropriations for the General Fund, Debt Service Fund and for the Special Revenue Funds and appropriation budgets for the Grant Fund were adopted and are included in the Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budgeted Funds as follows (dollars in thousands):

		2009		2008
Supplemental Appropriations:				
General Fund	\$	5,583	\$	96,485
Police District				7,900
Police Headquarters				10,940
Fire Prevention, Safety, Communication and Education				832
Total Supplemental Appropriations		5,583		116,157
Grant Fund Appropriated Budgets		137,167		222,418
Total Supplemental Appropriations and Grant Fund Appropriated Budgets	<u>\$</u>	142,750	<u>\$</u>	338,575

Appropriations which have not been expended or encumbered by the end of the fiscal period lapse at that time.

The County followed these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The proposed budget must be presented to the County Legislature and NIFA not later than September 15. (For the College, the proposed budget is submitted on or before the second Monday in July for the fiscal year commencing the following September 1.) The proposed budgets include proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Budgets must be adopted by the County Legislature no later than October 30 of the prior year. (For the College, the budget is legally enacted on or before the third Monday in August.)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. <u>BUDGETS AND BUDGETARY ACCOUNTING</u> (Continued)

- 4. The appropriated budget can be legally amended by the County Legislature subsequent to its initial adoption. Proposed amendments can be submitted by the County Executive to the Legislature at any time during the fiscal year. These proposed amendments are then voted on by the Legislature at the next available meeting. Amendments which are legally approved by the Legislature are immediately reflected in the operating appropriated budget.
- 5. Formal budgetary integration is employed as a management control device during the year for the governmental funds. The legal level of budgetary control is exercised at the object appropriation level within a departmental control center. The County Legislature must approve all transfers and supplemental appropriations at this level.

#### D. <u>ENCUMBRANCES</u>

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental funds. Encumbrances outstanding at year-end are reported as reservations of fund balances since they do not constitute expenditures or liabilities.

# E. <u>CASH AND INVESTMENTS</u>

Cash includes amounts in demand deposits as well as short-term investments with original maturities of three months or less from the date acquired by the County. Investments are carried at cost, which approximates market, and are fully collateralized in accordance with the New York State Local Finance Law.

# F. <u>CAPITAL ASSETS</u>

All capital assets which are acquired or constructed for general governmental purposes are reported as expenditures in the fund that finances the asset acquisition and are accounted for and reported in the government-wide financial statements, as capital assets, if they meet the County's capitalization criteria. These statements also contain the County's infrastructure elements that are now required to be capitalized under GAAP. Infrastructure assets include public domain assets such as roads, bridges, streets, sidewalks, curbs and gutters, drainage systems, lighting systems, and the like. Real property acquired in 1984 and prior (except for infrastructure assets) is recorded at historical cost based on an appraisal performed in 1984. Real property acquired after 1984 as well as all infrastructure assets are recorded at historical cost. Capital leases are classified as capital assets in amounts equal to the lesser of the fair market value or the present value of net minimum lease payments at the inception of the lease. Equipment with a unit cost of \$5,000 or more is included in the financial statements as general capital assets of the County. Electronic equipment valued at a unit cost of \$500 or more and all other equipment valued at \$1,000 or more is inventoried and recorded for internal control purposes. Donated capital assets, if material, are stated at their fair market value as of the date of the donation. Intangible assets are classified as capital assets if identifiable. Intangible assets are characterized as an asset that lacks physical substance, is nonfinancial in nature, and has an initial useful life extending beyond a single reporting period. All of the County's intangible capital assets have indefinite useful lives.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. <u>DEPRECIATION</u>

Depreciation is defined by the AICPA as a method of accounting which aims to distribute the cost or value of tangible capital assets, less any salvage value, over the estimated useful life of the assets in a systematic and rational manner. GASB 34 states that capital assets should be depreciated over their estimated useful lives, unless they are inexhaustible. Pursuant to GASB 34, accumulated depreciation is reported for land improvements, buildings, equipment and infrastructure. (The County's land improvements consist of exhaustible capital assets such as swimming pools, parking lots, and playgrounds.) Land, which is an inexhaustible asset, and construction in progress are not depreciated. Land improvements, buildings, equipment, and infrastructure are depreciated, using straight-line method of depreciation, over their estimated useful lives of 20 years for land improvements, 40 years for buildings, 3 to 25 years for equipment and 15 to 40 years for infrastructure. Capital lease assets are amortized over the term of the lease or the life of the asset, whichever is less.

Depreciation is recorded by the proprietary type entities, as follows:

Nassau Community College - Depreciation on buildings, land improvements and infrastructure, and equipment is calculated using the straight line method over the assets' estimated useful lives, ranging from 5 to 50 years. Library books and audiovisual items are not depreciated.

Nassau Health Care Corporation - Depreciation is provided over the estimated useful life of each class of depreciable assets and is computed using the straight–line method. Interest cost incurred on borrowed funds during the period of construction of capital assets is capitalized as a component of the cost of acquiring these assets.

Nassau Regional Off-Track Betting Corporation - For capital improvement assets, depreciation and amortization are recorded over the assets' estimated useful lives using the straight-line method (4 to 20 years) and are charged directly against the assets. No charge to operations is recorded. For all other assets, depreciation and amortization are computed on the straight-line method and charged to operations over the assets' estimated useful lives (3 to 10 years). Leasehold improvements are amortized over their estimated useful lives, or the remaining term of the leases, exclusive of renewal options.

Nassau County Industrial Development Agency - Depreciation is calculated on the straight-line basis over an estimated useful life of five years, utilizing the half-year convention.

Nassau County Sewer and Storm Water Finance Authority - Capital assets are depreciated over their economic useful life using straight-line method.

#### H. INVENTORIES AND PREPAID EXPENSES

Inventory on hand is not significant and is recorded as an expenditure in the period purchased. Prepaid expenses represent amounts paid as of year end which will benefit future operations and are accounted for using the consumption method.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### I. RESERVES

Portions of governmental fund equity are reserved for specific purposes, and are therefore not available as spendable resources.

#### J. ACCUMULATED UNPAID VACATION, SICK PAY, AND OTHER EMPLOYEE BENEFITS

County employees receive vacation time, sick leave, and other benefits pursuant to the labor contract or County ordinance covering their terms of employment. The cash value of these accumulated unpaid employee benefits and the related employer costs (e.g. Social Security) has been accrued and reported with other long-term liabilities in the government-wide financial statements of net assets. The compensated absences for the governmental funds are treated as long term as they will not be liquidated with expendable available financial resources. For those employees who have retired prior to December 31, 2009, any accumulated and unpaid benefits as of that date have been recorded in the government-wide financial statements of net assets.

#### K. GRANTS AND OTHER INTERGOVERNMENT REVENUES

Federal and State grants and assistance awards made on the basis of entitlement periods are recorded as intergovernmental receivables and revenues when entitlement occurs. All other Federal and State reimbursement type grants are recorded as intergovernmental receivables and revenues when the related expenditures or expenses are incurred.

#### L. REAL PROPERTY TAX

County real property taxes are levied on or before the third Monday in December and recorded as a receivable on January 1, the first day of the fiscal year. They are collected in two semiannual installments, payable on January 1 and July 1 by the town and city receivers of taxes together with the town and city tax levies, all of which become a lien on January 1. At year-end, adjustments are made for taxes that are estimated to be uncollectible, or collectible but not available soon enough in the next year to finance current period expenditures. The town receivers of taxes likewise collect real property taxes for all towns, school districts and special districts in the County, and return to the County after June 1 any uncollected taxes receivable. Pursuant to the Nassau County Administrative Code, the County assumes the burden of such uncollected taxes, and has the responsibility for their collection from the taxpayers.

The New York State constitutional limit of real property taxation for counties is set at two percent of the average full valuation of real estate for the five years preceding the current year for general government services other than the payment of principal and interest on its long-term debt. The constitutional tax limit controlling the levy of County real property taxes for 2009 and 2008 fiscal years was \$ 4.5 billion and \$4.1 billion, respectively. The constitutional tax margin was \$ 3.5 billion or approximately 78.5% in 2009 and \$3.2 billion or approximately 77.2% in 2008.

Property tax revenue is recognized in the year for which it is levied provided that it is payable and collected before the current fiscal year-end or within 60 days thereafter in order to be available to pay for liabilities of the current fiscal year. Property tax revenue not so available is presented as deferred revenue for the fund financial statements. Additionally, the government-wide financial statements recognize real estate tax

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### L. <u>REAL PROPERTY TAX (Continued)</u>

revenue which is not available to the governmental fund type in the fiscal year for which the taxes are levied.

#### M. INTERFUND TRANSACTIONS

During the course of normal operations, the County has numerous transactions among funds, including transfers of resources to provide services, construct assets, and service debt. The accompanying financial statements generally reflect such transactions as operating transfers. The General Fund provides administrative and other services to other funds. Amounts charged to the users for these services are based on the County's cost allocation plan and are treated as revenues in the General Fund and as expenditures or operating expenses in the user funds.

#### N. NOTES PAYABLE

Tax anticipation notes and revenue anticipation notes are generally recorded as fund liabilities in the fund receiving the proceeds. Bond anticipation notes are classified as fund liabilities in the funds receiving the proceeds unless all legal steps have been taken to refinance the notes and the intent is supported by an ability to consummate refinancing the short-term note on a long-term basis at which time they are recorded in the government-wide financial statement of net assets.

#### O. LONG-TERM LIABILITIES

For long-term liabilities, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. All long-term liabilities are reported in the government-wide financial statement of net assets. Long-term liabilities expected to be financed from discretely presented component unit operations are accounted for in those component unit financial statements.

#### P. ISSUANCE COSTS

In the governmental fund types, issuance costs are recognized as expenditures in the period incurred. Issuance costs recorded in the government-wide financial statements units are deferred and amortized over the term of the bonds using the bonds-outstanding method, which approximates the effective interest method. Bond discounts are presented as a reduction of the face amount of bonds payable, whereas issuance costs are recorded as deferred charges.

#### Q. <u>CLAIMS AND CONTINGENCIES</u>

The County is self-insured with respect to risks including, but not limited to, property damage, personal injury, and workers' compensation. In the fund financial statements, expenditures for judgments and claims and workers' compensation are recorded when paid. In the government-wide financial statements the estimated liability for all judgments and claims is recorded as a liability.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### R. RECLASSIFICATIONS

Certain reclassifications were made to the 2008 financial statements to conform to the 2009 presentation.

#### S. USE OF ESTIMATES

Significant accounting estimates reflected in the County's financial statements include estimated tax certiorari liability, the allowance for doubtful accounts, allowance for property taxes, accrued liabilities, workers' compensation claims, accrued vacation and sick leave, deferred payroll, estimated malpractice liability, liability for litigation and claims, and depreciation. Actual results could differ from these estimates.

#### 2. DEPOSITS AND INVESTMENTS

In accordance with General Municipal Law of the State of New York, the County may invest in certificates of deposits, money market and time deposit accounts, repurchase agreements, obligations of the United States Government and obligations of the State of New York and its various municipal subdivisions.

**Deposits** - As required by law, all cash deposits and cash equivalents are required to be fully collateralized or insured. At December 31, 2009 and 2008, the carrying amount of the County's deposits was approximately \$501.7 and \$468.1 million, respectively, and the bank balance was \$620.1 and \$597.3 million, respectively. The bank balance was covered by Federal depository insurance or by collateral consisting of obligations of the United States Government held by the County's agent in the County's name.

*Investments* – Total cash and cash equivalents amounted to \$578.6 and \$554.8 million in 2009 and 2008 respectively, which consisted of approximately \$578.6 and \$554.7 million in money market interest bearing bank accounts at rates averaging .97% and 2.77% annually, respectively.

The investments at December 31, 2009 and 2008 consisted of U.S. Treasury Notes and other obligations of the U.S. government which are explicitly guaranteed by the U.S. government and therefore not considered to have credit risk.

Interest rate risk is the risk that the fair value of investments could be adversely affected by the change in interest rates. Duration limits are used to control the portfolios exposure to interest rate changes. Investments are limited to less than one year in duration.

#### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 2. DEPOSITS AND INVESTMENTS (Continued)

#### Investments (Continued)

The following table summarizes the County's unrestricted cash and investment position at December 31, 2009, all investments mature in less than one year (dollars in thousands):

# 2009

	<u>Total</u>	Cash and Cash Equivalents	Investments
Cash Treasury Notes and Investments	\$ 578,639 98,480	\$ 578,639	\$ 98,480
Totals	\$ 677,119	\$ 578,639	\$ 98,480
Governmental Funds Fiduciary Funds	\$ 600,187 76,932	\$ 501,707 76,932	\$ 98,480
Totals	\$ 677,119	\$ 578,639	\$ 98,480

The following table summarizes the County's unrestricted cash and investment position at December 31, 2008 (dollars in thousands):

# 2008

		Cash and Cash	
	<b>Total</b>	<b>Equivalents</b>	<u>Investments</u>
Cash	\$ 554,748	\$ 554,748	\$
Treasury Notes and Investments	110,566	100	110,466
Totals	<u>\$ 665,314</u>	\$ 554,848	\$ 110,466
Governmental Funds Fiduciary Funds	\$ 578,544 <u>86,770</u>	\$ 468,078 86,770	\$ 110,466
Totals	\$ 665,314	\$ 554,848	<u>\$ 110,466</u>

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 2. DEPOSITS AND INVESTMENTS (Continued)

#### Investments (Continued)

The County maintains a consolidated disbursement account with a financial institution on behalf of the College. At August 31, 2009 and 2008, the College had a cash balance of \$51.2 and of \$43.1 million, respectively; and the bank balance was \$50.1 and \$42.9 million, respectively. The bank balance is covered by Federal depository insurance or by collateral consisting of obligations of the United States Government held by the County's agent in the County's name.

At August 31, 2009 and 2008, the carrying amount (fair value) of the College's investments was \$0.

#### 3. DUE FROM OTHER GOVERNMENTS

The account "Due from Other Governments" at December 31, 2009 and 2008 represents aid, grants, and other amounts receivable from the State and Federal governments. The following summarizes such receivables (dollars in thousands):

# **DUE FROM OTHER GOVERNMENTS**

	2009							2008							
Fund	2	<u> Fotal</u>	F	ederal	Sta	te/Other*		<u>Total</u>	Ī	ederal	Sta	te/Other*			
General Police Headquarters Capital Projects Fire Commission Fund	\$	173,260 2,944 5,756 4	\$	61,261 406 5,279	\$	111,999 2,538 477 4	\$	155,665 1,622	\$	55,376 404	\$	100,289 1,218			
Nonmajor Governmental		13,629		9,818		3,811	_	10,783	_	7,028		3,755			
Totals	\$	195,593	\$	76,764	\$	118,829	\$	168,070	\$	62,808	\$	105,262			

<sup>\*</sup> Includes \$ 10,134 and \$10,070 of sales taxes receivable at December 31, 2009 and 2008, respectively.

#### 4. TAX REAL ESTATE

The account "Tax Real Estate" includes real property which the County has acquired through foreclosure proceedings. The property is valued at the amount of the delinquent tax liens which could not be sold and which the County was required to retain.

Real property designated as Tax Real Estate is accounted for as an asset of the General Fund inasmuch as it is not being considered for use by the County at this time, but rather is available for sale to private buyers. Since any taxes unpaid to other funds from this property were paid to those funds by the General Fund, no portion of this asset is allocable to those other funds.

Certain real property which was acquired by the County as Tax Real Estate and subsequently designated for public use is currently not available for sale and is included as part of the capital assets in the government-wide financial statements of net assets.

**EXHIBIT X-15** 

NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 5. TAX SALE CERTIFICATES

The account "Tax Sale Certificates" includes the amount of delinquent real property tax liens which could not be sold and which the County was required to retain. It also includes the value of tax sale certificates bought by the public which the County subsequently reacquired upon default of the purchaser.

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 6. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

#### A. <u>Interfund Receivables, Payables and Transfers (dollars in thousands)</u>

The individual fund Interfund Receivables and Interfund Payables as of December 31, 2009 and 2008 are reconciled as follows:

	General	NIFA General	Debt Service	Fire Co	mm	Police Districts	Police Headquar		Sewer & Storm Water District			N	onmajor		
December 31, 2009	Fund	Fund	Fund	Fun	d	Fund	Fund		Fund	C	apital Fund		Funds		Total
														_	
INTERFUND RECEIVABLE															
General Fund	\$	\$	\$	\$	\$	3	\$		\$	\$	46,315	\$	9,132	\$	55,447
NIFA General	72,174												29,881		102,055
Debt Service Fund	110,403				181	16,133	24,	506					337		151,560
Fire Comm Fund	1,957										629				2,586
Police District	19,517						11,4	156			14,228				45,201
Police Headquarters	54,514										26,884				81,398
Sewer & Storm District	18,847		5,905								1,745				26,497
Capital Fund			137,701												137,701
Nonmajor Funds	60	144	4,262		8 _	627		395	419		6,247	_	150		12,812
TOTAL RECEIVABLE	\$ 277,472	\$ 144	\$ 147.868	\$	189 \$	16,760	\$ 36.8	357	\$ 419	\$	96.048	\$	39,500	\$	615,257
										-					
INTERFUND PAYABLE															
General Fund	\$	\$ (72,174)	\$ (110,403)	\$ (1	,957) \$	(19,517)	\$ (54,5	514)	\$ (18,847	) \$		\$	(60)	\$	(277,472)
Nifa General													(144)		(144)
Debt Service									(5,905	)	(137,701)		(4,262)		(147,868)
Fire Comm Fund			(181)						•	-			(8)		(189)
Police District			(16,133)										(627)		(16,760)
Police Headquarters			(24,506)			(11,456)							(895)		(36,857)
Sewer & Storm District			, , ,			(,,							(419)		(419)
Capital Fund	(46,315)				(629)	(14,228)	(26,8	384)	(1,745	)			(6,247)		(96,048)
Nonmajor Funds	(9,132)	(29,881)	(337)		,,	(,,	(,-	,					(150)		(39,500)
-								_							
TOTAL PAYABLE	\$ (55,447)	\$ (102,055)	\$(151,560)	\$(2	.586) \$	(45.201)	\$ (81.3	98)	\$ (26,497	) \$	(137,701)	<u>\$</u>	(12.812)	\$_	(615,257)

<u>2009</u>				Т	ransfers In:				
Transfers Out:	General Fund	Debt Service Fund	Fire Comm Fund	Police District	Police Headquarters Fund	Sewer & Storm District	Capital Fund	Nonmajor Funds	Total
General Fund	\$	\$ 255,079	\$	\$	\$	\$	\$	\$	\$ 255,079
Debt Service Fund	268,455		654	16,291	29,410	1,816		337	316,963
Fire Comm Fund	631	473							1,104
Police District		157							157
Police Headquarters	27,118	4,904							32,022
Sewer & Storm District		9,326							9,326
Capital Fund	18,439	2,451							20,890
Nonmajor Funds		4,261		<del></del>			1,575		5,836
TOTAL	\$ 314.643	\$ 276.651	\$ 654	\$ 16.291	\$ 29,410	\$ 1.816	\$ 1.575	\$ 337	\$ 641.377

<sup>\*</sup> Interfund transactions are described in Note 1(L)

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 6. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)

# A. <u>Interfund Receivables, Payables and Transfers (dollars in thousands)</u> (Continued)

December 31, 2008	General Fund	NIFA General Fund	Debt Service Fund	Fire Comm Fund	Police Districts Fund	Police Headquarters Fund	Sewer & Storm Water District Fund	Capital Fund	Nonmajor Funds	Total
INTERFUND RECEIVABLE										
General Fund	\$	\$	\$	\$	\$	\$	\$ 7,927	\$	\$ 33,584 \$	41,511
NIFA General	68,194								23,816	92,010
Debt Service Fund	31,086									31,086
Fire Comm Fund	768		490							1,258
Police District	36,055		115			5,259				41,429
Police Headquarters	36,084		3,692							39,776
Sewer & Storm District			7,227							7,227
Capital Fund	46,217		15,426			708				62,351
Nonmajor Funds	144		1,996		1,227	1,049	664			5,780
TOTAL RECEIVABLE	\$_218,548	<u>s</u>	\$ 28,946	<u>s</u>	\$ 1.227	\$ 7.016	\$ 8,591	\$	\$ 58.100 <b>\$</b>	322,428
INTERFUND PAYABLE										
General Fund	\$	\$ (68,194)	\$ (31,086)		. , , , ,	, ,		\$ (46,217)		(218,548)
Debt Service				(490)	(115)	(3,692)	(7,227)	(15,426)	(1,996)	(28,946)
Police District									(1,227)	(1,227)
Police Headquarters					(5,259)			(708)	(1,049)	(7,016)
Sewer & Storm District	(7,927)								(664)	(8,591)
Nonmajor Funds	(33,584)	(23,816)				-			(700)	(58,100)
TOTAL PAYABLE	\$ (41.511)	\$ (92,010)	\$ (31,086)	\$ (1.258)	\$ (41,429)	\$ (39,776)	\$ (7,227)	\$ (62,351)	\$ (5,780) \$	(322,428)

2008	Transfers In:										
	General	Debt Service	Fire Comm	Police Headquarters							
Transfers Out:	Fund	Fund	Fund	Fund		Total					
General Fund	\$	\$255,410	\$ 832	\$ 13,536	\$	269,778					
Debt Service Fund	180,157					180,157					
Fire Comm Fund	248	490				738					
Police District		115				115					
Police Headquarters		3,692				3,692					
Sewer & Storm District		6,836				6,836					
Capital Fund	8,315	15,426				23,741					
Nonmajor Funds		1,996			-	1,996					
TOTAL	\$ 188,720	\$283,965	S 832	\$ 13,536	\$	487,053					

<sup>\*</sup> Interfund transactions are described in Note 1(L)

#### 6. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)

#### A. Interfund Receivables, Payables and Transfers (Continued)

The outstanding balances between funds result primarily from the time lag between the date the reimbursement is received and the date the interfund goods and services are provided.

#### B. Due from/Due to Primary Government and Component Units

The total amounts shown as Due to Primary Government and Due from/to Component Units at December 31, 2009 and 2008 do not offset each other as they include accounts of the Nassau Community College at the end of their fiscal years on August 31, 2009 and 2008. The following reconciles the December 31, 2009 and 2008 amounts by carrying forward the Nassau Community College transactions affecting these accounts from September 1, 2009 through December 31, 2009 and from September 1, 2008 through December 31, 2008, respectively.

#### **Dollars in Thousands**

		200	9		 2	008	
Net Due to Primary Government (Exhibit X-1)		<u>\$</u>	8	(1,455)		\$	(5,145)
Nassau Community College Transactions from September 1, to December 31:							
Increase in due to ATF Decrease (Increase) in due to (from) Capital fund Decrease in due to Grant fund Decrease in due to General fund Subtotals	\$	(1,304) 3,214 308 2,140		4,357	\$ (3,879) (2,564) 52 2,578		(3,813)
Nassau Health Care Corporation  Net Change in Encumbrances			(	21,282)			(34,211)
Due From Component Units - Fiduciary per Balance Sheet (Exhibit X-12)  Net Due From Component Units - Governmental per Balance Sheet (Exhibit X-12)	X-1)	_		1,339 17,041			3,912 39,257
Net Due from Component Units - Fiduciary and Governmental		9	\$	1,455		<u>\$</u>	5,145

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 7. CAPITAL ASSETS

The following schedules for the 2009 and 2008 capital assets are reconciled to the 2009 and 2008 amounts reported on Exhibit X-1 in the tables below:

# 2009 Summary of Capital Asset Balances (dollars in thousands) Primary

	<u>G</u>	overnment	N	CSSWFA	To	tal per X-1
Capital Assets Not Being Depreciated	\$	822,486	\$		\$	822,486
Depreciable Capital Assets		1,921,145		1,055,434		2,976,579
Accumulated Depreciation		(1,116,440)		(218,194)		(1,334,634)
Capital Assets - Net	<u>\$</u>	1,627,191	<u>\$</u>	837,240	\$	2,464,431

# 2008 Summary of Capital Asset Balances (dollars in thousands) Primary

	Government		NCSSWFA		 otal per X-1
Capital Assets Not Being Depreciated	\$	713,595	\$		\$ 713,595
Depreciable Capital Assets		1,859,396		1,046,429	2,905,825
Accumulated Depreciation		(1,051,415)		(178,712)	(1,230,127)
Capital Assets - Net	\$	1,521,576	\$	867,717	\$ 2,389,293

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 7. CAPITAL ASSETS (Continued)

Activity for capital assets excluding the Nassau Community College, which are capitalized by the County, is summarized below (dollars in thousands):

	]	Balance,						Balance,
	Dec	cember 31,					De	ecember 31,
Primary Government		2008	_	Additions		Reductions		2009
Governmental activities:								
Capital Assets, Not Being Depreciated:								
Land	\$	198,390	\$	26,592	\$		\$	224,982
Intangibles		8,804						8,804
Construction in progress		506,401		108,868		26,569		588,700
Total Capital Assets, Not Being Depreciated		713,595		135,460	_	26,569		822,486
Capital Assets, Being Depreciated:								
Land Improvements		78,472						78,472
Buildings		635,693		1,885				637,578
Equipment		448,939		49,944		6,576		492,307
Infrastructure		696,292		16,496		,		712,788
Total Capital Assets, Being Depreciated		1,859,396		68,325	_	6,576		1,921,145
Total Capital Assets		2,572,991		203,785		33,145		2,743,631
Less Accumulated Depreciation:								
Land Improvements		37,769		3,477				41,246
Buildings		264,739		14,342				279,081
Equipment		304,580		33,345		6,173		331,752
Infrastructure		444,327	_	20,034				464,361
Total Accumulated Depreciation		1,051,415		71,198	_	6,173		1,116,440
Total Capital Assets, Being Depreciated - net		807,981	_	(2,873)	_	403		804,705
Governmental Activities Capital Assets - net	\$	1,521,576	\$	132,587	<u>\$</u>	26,972	\$	1,627,191

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 7. CAPITAL ASSETS (Continued)

	Balance, December 31,			Balance, December 31,
Primary Government	2007	Additions	Reductions	2008
Governmental activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 145,168	\$ 53,239	\$ 17	\$ 198,390
Intangibles	Ψ 143,100	8,804	Ψ 17	8,804
Construction in progress	416,811	102,321	12,731	506,401
Total Capital Assets, Not Being Depreciated	561,979	164,364	12,748	713,595
1				
Capital Assets, Being Depreciated:				
Land Improvements	77,894	578		78,472
Buildings	635,096	597		635,693
Equipment	434,585	17,775	3,421	448,939
Infrastructure	685,096	11,196		696,292
Total Capital Assets, Being Depreciated	1,832,671	30,146	3,421	1,859,396
Total Capital Assets	2,394,650	194,510	16,169	2,572,991
Less Accumulated Depreciation:				
Land Improvements	34,250	3,519		37,769
Buildings	250,101	14,638		264,739
Equipment	274,256	33,237	2,913	304,580
Infrastructure	423,480	20,847	•	444,327
Total Accumulated Depreciation	982,087	72,241	2,913	1,051,415
Total Capital Assets, Being Depreciated - net	850,584	(42,095)	508	807,981
Governmental Activities Capital Assets - net	\$ 1,412,563	\$ 122,269	<u>\$</u> 13,256	\$ 1,521,576

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 7. CAPITAL ASSETS (Continued)

The table below presents the reconciliation of the reduction of Construction in Progress to the additions to Capital Assets.

2009 Reconciliation of Reductions of Construction In Progress to Additions to Capital Assets (dollars in thousands)

	Primary			
	Government	NCSSWFA	Total	
Transfer from Construction in Progress	\$ (26,569)	\$	\$ (26,569)	
Additions to Capital Assets:				
Capital Assets being Depreciated				
Land Improvements	\$	\$	\$	
Buildings	1,885	8,086	9,971	
Infrastructure	16,496	102	16,598	
	<u>\$ 18,381</u>	\$ 8,188	\$ 26,569	

# 2008 Reconciliation of Reductions of Construction In Progress to Additions to Capital Assets (dollars in thousands)

	P	rimary				
	Go	vernment	NCS	SWFA	Total	
Transfer from Construction in Progress	<u>\$</u>	(12,731)	\$		<u>\$</u>	(12,731)
Additions to Capital Assets:						
Capital Assets being Depreciated						
Land Improvements	\$	438	\$		\$	438
Buildings		597		425		1,022
Infrastructure		11,196		75		11,271
	\$	12,231	\$	500	\$	12,731

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 7. CAPITAL ASSETS (Continued)

Depreciation expense was charged to functions of the County for the fiscal year ended December 31, 2009 and 2008 as follows (dollars in thousands):

December 31, 2009	Land Improvements	Buildings	<b>Equipment</b>	Infrastructure	<b>Total</b>	
Functions:						
Legislative	\$	\$ 6	\$ 2	\$	\$ 8	
Judicial	80	1,231	269		1,580	
General Administration	60	598	1,119		1,777	
Protection of Persons	9	1,843	7,392		9,244	
Health		113	274		387	
Public Works	44	263	3,133	19,408	22,848	
Recreation and Parks	3,219	2,120	650	626	6,615	
Social Services	60	185	56		301	
Corrections		4,582	365		4,947	
Other Expenditures/MSBA		660	9,001		9,661	
Metropolitan Transportation Au	ıthority		11,084		11,084	
Misc. Unclassified	5	2,741			2,746	
Total Depreciation Expense	\$ 3,477	\$ 14,342	\$ 33,345	\$ 20,034	\$ 71,198	

<b>December 31, 2008</b>	Land Improvements	Buildings	<b>Equipment</b>	<u>Infrastructure</u>	<u>Total</u>
Functions:					
Legislative	\$	\$ 6	\$ 2	\$	\$ 8
Judicial	80	1,231	270		1,581
General Administration	60	598	1,454		2,112
Protection of Persons	9	1,839	7,247		9,095
Health		113	300		413
Public Works	30	269	2,943	20,208	23,450
Recreation and Parks	3,275	2,093	667	639	6,674
Social Services	60	189	69		318
Corrections		4,582	355		4,937
Other Expenditures/MSBA		660	8,846		9,506
Metropolitan Transportation Au	ıthority		11,084		11,084
Misc. Unclassified	5	3,058			3,063
Total Depreciation Expense	\$3,519	\$ 14,638	\$ 33,237	\$ 20,847	\$ 72,241

#### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 7. CAPITAL ASSETS (Continued)

Sources of funding of the general capital assets at December 31, 2009 and 2008 were as follows (dollars in thousands):

	2009		2008		
Long Term Serial Bonds	\$ 2,333	3,997 \$	2,201,078		
Temporary Financing and Bond Anticipation Notes	59	9,921	59,922		
Federal Grants	11	,523	10,593		
New York State Grants	88	3,972	48,551		
General Fund Revenues	117	7,942	117,703		
Special Revenue Funds Revenues	60	),118	61,041		
Gifts	27	7,755	27,755		
Acquisitions Prior to December 31, 1985	31	7,946	40,891		
Capitalized Lease		5,457	5,457		
Total Funding Sources	\$ 2,743	3,631 \$	2,572,991		

General capital assets of the County by function at December 31, 2009 and 2008 were as follows (dollars in thousands):

		2009	2008		
Legislative	\$	365	\$	365	
Judicial		81,076		80,864	
General Administration		172,695		145,602	
Protection of Persons		163,489		157,885	
Health		8,243		8,848	
Public Works		1,821,777		1,796,696	
Recreation and Parks		214,950		214,176	
Social Services		25,727		25,736	
Corrections		192,233		192,491	
Other Expenditures/MSBA		187,887		148,433	
Metropolitan Transportation Authority		140,040		140,040	
Misc. Unclassified		193,079		193,079	
Construction in Progress		588,700		506,401	
Intangible Assets	And services which	8,804		8,804	
Total		3,799,065		3,619,420	
Less: Accumulated Depreciation		1,334,634		1,230,127	
Total Net Capital Assets	\$	2,464,431	<u>\$</u>	2,389,293	

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 7. CAPITAL ASSETS (Continued)

The following is a summary of the Nassau County Sewer and Storm Water Finance Authority capital assets at cost, except as noted (dollars in thousands):

Capital Assets	Balance December 3 2007	1, Additions	Reductions	Balance December 31, 2008	Additions	Reductions	Balance December 31, 2009
Buildings Equipment Infrastructure Total Capital Assets	\$ 317,69 74 727,23 1,045,66	1 266 1 75		\$ 318,116 1,007 727,306 1,046,429	\$ 8,086 817 102 9,005	\$	\$ 326,202 1,824 727,408 1,055,434
Less Accumulated Depreciation: Buildings Equipment Infrastructure Total Accumulated Depreciation	32,34 22 106,85 139,42	3 66 9 29,951		41,613 289 136,810 178,712	9,380 148 29,954 39,482		50,993 437 166,764 218,194
Capital Assets - net	\$ 906,24	1 \$ (38,524	) \$	\$ 867,717	\$ (30,477)	\$	\$ 837,240

Total combined capital assets of the County, including its blended component unit, Nassau County Sewer and Storm Water Finance Authority as of December 31, 2009, is \$3,799,065 with Accumulated Depreciation of \$1,334,634.

The following is a summary of the Nassau Community College capital assets at cost, except as noted (dollars in thousands):

	_	alance gust 31,			Balance ugust 31,			Balance August 31,
		2007	Additions	Reductions	2008	Additions	Reductions	2009
Capital Assets Not Being Depreciated			Haditions	reductions	=000	- I da di la	- Transferre	
Land	\$	2,733	\$	\$	\$ 2,733	\$	\$	\$ 2,733
Library		904	4		908	4		912
Total Capital Assets, Not Being Depreciated		3,637	4		3,641	4		3,645
Capital Assets Being Depreciated								
Land Improvements		1,133			1,133			1,133
Infrastructure		1,275	1,628		2,903	1,716		4,619
Buildings		166,212	767		166,979	2,976		169,955
Building Improvements		25,653	896		26,549	5,245		31,794
Equipment		6,531	821	253	7,099	405	225	7,279
Total Capital Assets, Being Depreciated		200,804	4,112	253	 204,663	10,342	225	214,780
Total Capital Assets		204,441	4,116	253	 208,304	10,346	225	218,425
Less Accumulated Depreciation:								
Land Improvements		799	38		837	26		863
Infrastructure		799	116		915	225		1,140
Buildings		79,045	3,123		82,168	3,162		85,330
Building Improvements		13,311	1,231		14,542	1,359		15,901
Equipment		5,412	248	253	 5,407	698	222	5,883
Total Accumulated Depreciation		99,366	4,756	253	 103,869	5,470	222	109,117
Net Capital Assets Being Depreciated		101,438	(644)	***************************************	 100,794	4,872	3	105,663
Capital Assets - net	\$	105,075	\$ (640)	\$	\$ 104,435	\$ 4,876	\$ 3	\$ 109,308

#### 7. CAPITAL ASSETS (Continued)

Capital assets of the Faculty-Student Association, the Component unit of Nassau Community College as of August 31, 2009 and 2008, respectively, consisted of the following (dollars in thousands):

	Aug	lance gust 31, 2009	Balance August 31, 2008	
Furniture and equipment	\$	366	\$	337
Vans		225		225
		591		562
Less accumulated depreciation		(381)		(345)
Total Capital assets (net)	\$	210	\$	217

Total depreciable capital assets of the Nassau Community College and Faculty-Student Association, the component unit of Nassau Community College as of August 31, 2009, was \$215,371 with accumulated depreciation of \$109,498

#### 8. LEASES

The County leases some property and equipment. Leased property having elements of ownership is recorded in the government-wide financial statements. The related obligations, in amounts equal to the present value of minimum lease payments payable during the remaining term of the leases, are also recorded in the government-wide financial statements. The County leases a building valued at \$5.5 million, under a capital lease. Other leased property, not having elements of ownership, are classified as operating leases. Both capital and operating lease payments are recorded as expenditures when payable. Total expenditures on such leases for the fiscal year ended December 31, 2009 and 2008 were approximately \$8.4 and \$7.7 million, respectively.

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 8. LEASES (Continued)

The County (excluding discretely presented component units) had future minimum payments under capital and operating leases with a remaining term in excess of one year as follows (dollars in thousands):

						Total			
	Capital		Capital Operating		Capital & Operating				
	<b>Lease</b>		Leases		Leases				
Governmental Activities									
Fiscal Year ending December 31:									
2010	\$	766	\$	7,419	\$	8,185			
2011		777		7,545		8,322			
2012		787		7,689		8,476			
2013		799		7,646		8,445			
2014		810		6,945		7,755			
2015-2019		4,235		14,341		18,576			
2020-2024		4,579				4,579			
2025-2026	_	557				557			
Future Minimum Payments		13,310	\$	51,585	\$	64,895			
Less Interest		7,828							
Present value of future									
minimum lease payments	<u>\$</u>	5,482							

The County also leases County-owned property to others and the leases are classified as operating leases. Total rental revenue on these leases for 2009 and 2008 was \$6.0 and \$6.0 million, respectively.

As of December 31, 2009, the following future minimum rentals are provided for by the leases:

Fiscal year ending December 31:		Lea	ating ses usands)
		_	
	2010	\$	6,169
	2011		6,216
	2012		6,231
	2013		6,271
	2014		6,204
	2015-2019		22,693
	2020-2024		8,854
	2025-2029		1,616
	2030-2033		337
Total		\$	64,591

These leases are for land and buildings with the total cost and carrying amount of \$10,552,023 for land, and the original cost of \$19,793,464, which has been fully depreciated for buildings at December 31, 2009.

#### 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS

#### County of Nassau Notes Payable

On June 4, 2009, the County issued Series A Revenue Anticipation Notes in the amount of \$190 million to finance cash flow needs within the County. The notes were offered in three tranches, \$25 million bear interest at 1.5%, \$50 million bear interest at 1% and \$115 million bear interest at 2%. The notes matured April 15, 2010.

On December 3, 2009, the County issued \$90 million Tax Anticipation Notes, Series 2009A and \$60 million Tax Anticipation Notes, Series 2009B, (the "2009A Notes" and "2009B Notes", respectively). The Notes were issued to finance cash flow needs of the County. The 2009A Notes bear interest at the rate of 1.5% per annum, pay interest only at maturity, and will mature on September 15, 2010. The 2009B Notes bear interest at the rate of 3.0% per annum, pay interest only at maturity, and will mature on October 15, 2010.

During 2009, the County did not issue any Bond Anticipation Notes.

# 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### County of Nassau Notes Payable (Continued)

Governmental fund notes payable of the County, including the range of interest rates, issue dates, and maturity dates, are as follows (dollars in thousands):

		salance, ember 31, <u>2007</u>	<u>A</u>	dditions	Re	eductions		Balance, ecember 31, 2008	A	dditions	<u>R</u>	eductions		Balance, cember 31, 2009
General Fund:														
Tax Anticipation Notes -														
(1.5% to 3.75% issued 2007 to 2009,														
maturity dates in 2008 to 2010)	\$	125,000	\$	132,000	\$	125,000	\$	132,000	\$	150,000	\$	132,000	\$	150,000
Revenue Anticipation Notes -														
(1.0% to 4.25% issued in 2007 to 2009,														
maturity dates in 2008 to 2010		75,000		105,000		75,000		105,000	_	190,000		105,000		190,000
Total General Fund	<u>S</u>	200,000	\$	237,000	\$	200,000	<u>\$</u>	237,000	\$_	340,000	<u>\$</u>	237,000	\$	340,000
County Capital Projects Funds: Bond Anticipation Notes - (2.5% issued in 2007 to 2008, maturity dates in 2008 to 2009):														
General County Projects	\$	77,175	\$	57,242	\$	77,175	\$	57,242	\$		\$	57,242	\$	
Tax Certiorari and Other Judgments*				50,757		50,757								
Sewage and Storm water Projects		2,406		3,782		2,406		3,782				3,782		
Sewage Disposal Districts		6,796		10,835		6,796		10,835				10,835		
Sewage Collection Districts		21			_	21			_		_		_	
Total County Capital Projects Funds	\$	86,398	<u>\$</u>	122,616	<u>\$</u>	137,155	\$	71,859	\$_	1 112	<u>\$</u>	71,859	\$	
Component Unit:														
Bond Anticipation Notes -														
(2.5% to 3.625% issued 2007 to 2008.														
maturity dates in 2008 to 2009)														
Nassau Community College	S	947	\$	2,384	\$	947	\$_	2,384	\$		\$	2,384	\$	

<sup>\*</sup> The \$50,757 million of Bond Anticipation Notes (BANS) issued in the General Fund for Tax Certiorari and Other Judgment payments have been redeemed by bonds issued in June 2009. Such General Improvement Bonds, 2009 Series C, mature beginning October 1, 2010 through 2039 at interest rates 5.0% to 5.25%.

#### Reconciliation of BANS reported 2008

BANS outstanding per above and Exhibit X-3	\$ 71,859
BANS used for Tax Certiorari and Other Judgments reported as long	
term debt due to funding by bonds June 2009	 50,757
BANS outstanding per Exhibit X-1	\$ 122,616

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### Long - Term Obligations

Long-term obligations of the County, NIFA, NCTSC and NCSSWFA are recorded in the government-wide financial statements of net assets. The amounts including the range of interest rates, issue dates, and maturity dates, are as follows (dollars in thousands):

	Balance December			Balance December			Balance December 31,	Due Within
	31, 2007	Additions	Reductions	31, 2008	Additions	Reductions	2009	One Year
General Long-Term Obligations Debt:								
General Obligation County Bonds - (2.00% to 11.50%, issued in 1970 through 2009, maturity dates 2002 through 2028)	\$ 363,300	\$ 272,863	\$ 96,671	\$ 539,492	\$ 475,405	\$ 127,163	\$ 887 734	\$ 75,434
Sewage purpose bonds - (2.20% to 7.90%, issued in 1970 through 2009, maturity dates 2002	2 232,200	2,2,000	70,071	0 337,172	,	• 127,100	001,73	• /5,15
through 2033) - County State Water Pollution Control Revolving Fund revenue bonds - (1.46% to 7.10%, issued in 1991	83,392	20,000	24,327	79,065	29,700	18,030	90,735	12,980
through 2005, maturity dates 2002 through 2034) - County	147,379		8,569	138,810		8,725	130,085	8,916
Total Serial Bonds - County	594,071	292,863	129,567	757,367	505,105	153,918	1,108,554	97,330
Sales Tax Secured Bonds -NIFA, various interest rates % and maturity dates Nassau County Sewer and Storm Water Finance	1,958,525	728,240	811,690	1,875,075	303,100	425,575	1,752,600	104,415
Authority System Revenue Bonds, Series 2004A&B &Series 2008A (2004-2028) Tobacco Settlement Asset-Backed Bonds, Series	72,225	152,240	48,670	175,795		6,545	169,250	7,295
A (variable rate) Term Bond Due 2029 with mandatory sinking fund redemptions 2004-2039 - NCTSC, Series 2006A&B	431,034		4,683	426,351		5,820	420,531	1,270
Total Serial Bonds - NIFA, NCSSWFA, NCTSC	2,461,784	880,480	865,043	2,477,221	303,100	437,940	2,342,381	112,980
Total Serial Bonds	3,055,855	_1,173,343	994,610	3,234,588	808,205	591,858	3,450,935	210,310
Other: Deferred Payroll	45,267	23,627	15,295	53,599	42,946	16,679	79,866	11,388
Accrued Vacation and Sick Pay Capital Lease Obligations	560,579	48,665	38,338	570,906	35,321	61,895	544,332	30,767
Estimated Tax Certiorari Payable	5,550	125 001	28	5,522	120 790	40	5,482	56
Estimated Liability for Litigation & Malpractice Claims	101,849	135,901	98,768	138,982	139,789	114,458	164,313	50,000
	225,000	17,329	17,329	225,000	4,091	4,091	225,000	5,582
Estimated Liability for Workers' Compensation	124,196	147,269	22,549	248,916	48,872	22,566	275,222	24,210
Total Other	1,062,441	372,791	192,307	1,242,925	271,019	219,729	1,294,215	122,003
Total General Long-Term Obligations	\$4,118,296	\$ 1,546,134	\$ 1,186,917	\$ 4,477,513	\$ 1,079,224	\$ 811,587	\$ 4,745,150	\$332,313

Revenues from the Special Revenue Sewer Funds will be utilized to finance the debt service for the Sewer purpose bonds and a portion of the State Water Pollution Control Revolving Fund revenue bonds. All other debt service will be financed by the Debt Service Fund. Also, for the governmental activities, claims and judgments are generally liquidated by the general fund and compensated absences are liquidated principally by the general, police, and fire safety funds.

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### <u>Long - Term Obligations (Continued)</u>

The annual requirements and sources to amortize the County's General Obligation serial bonds payable as of December 31, 2009 are as follows (dollars in thousands):

#### **Debt Service Requirements**

#### Sources

Year Ending		<u>Principal</u>	]	Interest	rest Total		G	eneral County Budgets	 Sewer District Budgets		<u>Total</u>
2010	\$	97,045	\$	51,148	\$	148,193	\$	115,019	\$ 33,174	\$	148,193
2011		86,058		46,463		132,521		104,375	28,146		132,521
2012		62,928		42,936		105,864		80,043	25,821		105,864
2013		59,288		40,092		99,380		76,628	22,752		99,380
2014		55,343		37,448		92,791		71,415	21,376		92,791
2015-2019		257,841		152,189		410,030		328,504	81,526		410,030
2020-2024		254,164		91,420		345,584		283,314	62,270		345,584
2025-2029		142,650		41,489		184,139		158,105	26,034		184,139
2030-2034		54,763		17,478		72,241		56,652	15,589		72,241
2035-2039	_	38,474		5,756		44,230		39,241	4,989		44,230
Total	\$	1,108,554	\$	526,419	\$	1,634,973	\$	1,313,296	\$ 321,677	\$	1,634,973

The County's constitutional debt margin was approximately \$20.2 and \$18.7 billion and total long-term obligation bonds authorized but unissued for general County and sewage district purposes were approximately \$1,220.4 and \$1,399.0 million at December 31, 2009 and 2008, respectively.

#### NIFA Long-Term Debt

A summary of changes in long-term debt for governmental activities is as follows (dollars in thousands):

		Balance					Balance			
	De	cember 31,				De	ecember 31,	Due within		
		2008	Additions	R	Reductions	_	2009	one year	_N	on-current
Bonds payable:										
Sales tax secured bonds payable	\$	1,875,075	\$ 303,100	\$	(425,575)	\$	1,752,600	\$ 104,415	\$	1,648,185
Premiums		53,015	24,343		(4,569)		72,789	4,566		68,223
Total bonds payable		1,928,090	327,443		(430,144)		1,825,389	108,981		1,716,408
OPEB liability		892	41		(15)		918			918
Compensated absences		268		_	(7)	_	261	***************************************	_	261
Total long term debt	\$	1,929,250	\$ 327,484	\$	(430,166)	\$	1,826,568	\$ 108,981	\$	1,717,587

Bonds of the Authority are issued pursuant to an Indenture, as supplemented and amended (the "Indenture") between the Authority and the United States Trust Company of New York and its successor The Bank of

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### NIFA Long-Term Debt (Continued)

New York Mellon (the "Trustee"), under which the Authority has pledged its right, title and interest in the revenues of the Authority to secure repayment of Authority debt. The Act provides that the Authority's pledge of its revenues represents a perfected first security interest on behalf of holders of its bonds. The lien of the indenture on the revenues for the security of Authority bonds is prior to all other liens thereon. The Authority does not have any significant assets or sources of funds other than sales tax revenues and amounts on deposit pursuant to the indenture. The Authority does not have independent taxing power. As of December 31, 2009, the Authority had outstanding sales tax secured bonds in the amount of \$1,752,600,000, maturing through the year 2025 which are comprised of fixed and variable rate bonds issued at variable rates, which are discussed below. Other than a possible refunding of its debt if market conditions permit, the Authority has no plans or authority to issue additional bonds, expect to cover the costs of issuance incurred in connection with the refunding of its bonds.

Fixed Rate Bonds - The Authority has outstanding fixed rate bonds at rates ranging between 1% and 6%. Interest on the Authority's fixed rate bonds is payable on May 15 and November 15 of each year, and interest on the variable rate bonds is payable on the first business day of each month. Principal on all bonds is payable on November 15. A debt service account has been established under the indenture to provide for the payment of interest and principal of bonds outstanding under the indenture. The trustee makes monthly deposits to the debt service account in the amount of debt service accrued through the end of that month. For the fixed rate bonds, this is essentially one-sixth of the next interest payment and one-twelfth of the next principal payment. For the variable rate bonds, this is one twelfth of the next principal payment and the amount needed to maintain a prudent level of funding in excess of the anticipated interest expense to be accrued that month. Because of this monthly deposit requirement, the amount accrued for debt service in the Authority's financial statements in any year will not be the same as the debt service on the bonds paid to bondholders in that year.

Variable Rate Bonds - Interest rates on the variable rate bonds are currently reset weekly by a remarketing agent at the minimum rate necessary for the bonds to have a market value equal to the principal amount. Interest rates are set separately for each series of variable rate bonds. The variable rate bonds are in most circumstances subject to tender at the option of the bondholder. Payment of the purchase price of eligible Series 2008 A-E bonds are subject to optional or mandatory tender for purchase and if not remarketed by the remarketing agent, payment will be made under and pursuant to, and subject to the terms, conditions and provisions of liquidity facility agreements. The liquidity facility agreements are slated to expire between April 30, 2010 and April 30, 2012 and are subject to extension or early termination. Bonds that are purchased by financial institutions under the liquidity facility and not remarketed, if any, must be paid over a five year period. If this was to occur, annual Authority debt service expense would increase substantially. A debt service account has been established under the indenture to provide for the payment of principal of bonds outstanding under the indenture. The trustee makes monthly deposits to the debt service account in the amount of principal debt service this is one-twelfth of the next principal payment and makes payments of accrued interest monthly.

The County has assumed responsibility for calculating and paying arbitrage rebate liability on bonds or notes issued by the Authority; however, any payments would be made by the Authority. In 2009, shortly after receiving a rebate report from the County, NIFA paid to the Federal government arbitrage rebate payments totaling \$415,457, which included late payment interest totaling \$22,343.

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### NIFA Long-Term Debt (Continued)

Aggregate debt service to maturity as of December 31, 2009, is as follows (dollars in thousands):

Years Ending December 31,	Principal	Interest*	Total		
Beccinoci 51,	Finicipai	Interest	10121		
2010	\$ 104,415	\$ 73,662	\$ 178,077		
2011	119,745	69,178	188,923		
2012	144,580	63,844	208,424		
2013	150,965	57,064	208,029		
2014	156,850	50,293	207,143		
2015-2019	646,770	161,018	807,788		
2020-2024	407,425	47,371	454,796		
2025	21,850	889	22,739		
	\$ 1,752,600	\$ 523,319	\$ 2,275,919		

<sup>\*</sup>Interest on the Variable Rate Bonds is calculated at 5%. During 2009 the interest rate on the Variable Rate Bonds ranged from 0.11% to 4.5%.

#### Refunding Bond -

#### In 2009, NIFA had two major transactions that affected its bonds:

At the beginning of 2009, NIFA had \$910.56 million of Variable Rate Demand Bonds ("VRDBs") outstanding (accounting for 48.5% of NIFA's debt portfolio), of which \$600 million were hedged and \$310.56 million were unhedged. During 2009 two major transactions occurred that changed the composition of NIFA debt as well as its liquidity providers.

#### Transaction Number One - NIFA Refunding:

In the first transaction NIFA issued \$303.10 million of NIFA 2009A fixed rate bonds to refund a par amount of \$338.05 million of NIFA's bonds, as follows:

- \$310.56 million of NIFA's variable rate portfolio consisting of: Series 2002A, Series 2002B, Series 2008F, and \$5.055 million of its Series 2008E (current refunding).
- \$27.49 million of NIFA's 2000A and 2001A fixed rate bonds (advance refunding).

In addition to the bond proceeds, sources of funds that were used to finance the defeasance of the above mentioned bonds, includes a premium on the refunding bonds of approximately \$24.3 million and a debt service payment from the Authority of approximately \$15.8 million.

In conjunction with the advance refunding (related to the 2000A and 2001A Series noted above), proceeds were used to purchase US Government State and Local Government Series securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service of \$27,490,000 of sales tax secured bonds. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the statement of net assets. At December 31, 2009, there is approximately \$12.8 million of defeased debt remaining relating

#### 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### Refunding (Continued)

to this issuance. The total refunding (current and advance) is expected to result in a present value savings of approximately \$32.1 million.

#### Transaction Number Two - Changing Liquidity Providers:

As part of a separate transaction, NIFA also removed Dexia as the liquidity provider for the Series 2008C, the Series 2008D, and the remaining \$50 million of the Series 2008E VRDBs. JP Morgan replaced Dexia on the Series 2008C and BNP Paribas replaced Dexia on the Series 2008E bonds. The Series 2008D bonds were tranched into Series 2008D-1 and Series 2008D-2, with Bank of America providing liquidity for Series 2008D-1 and BNP Paribas providing liquidity for Series 2008D-2.

#### **SWAP AGREEMENTS**

**Board-Adopted Guidelines** - On March 25, 2004, NIFA adopted guidelines ("Interest Rate Swap Policy") with respect to the use of swap contracts to manage the interest rate exposure of its debt. The Interest Rate Swap Policy establishes specific requirements that must be satisfied for NIFA to enter into a swap contract.

**Objectives of Swaps** - To protect against the potential of rising interest rates, to achieve a lower net cost of borrowing, to reduce exposure to changing interest rates on a related bond issue or in some cases where Federal tax law prohibits an advance refunding, and to achieve debt service savings through a synthetic fixed rate. In an effort to hedge against rising interest rates, NIFA entered into nine separate pay-fixed, receive-variable interest rate Swap Agreements during FY 2004 (the "Swaps").

**Background** - NIFA entered into the following six swap contracts with an effective date of April 8, 2004, in connection with the issuance of \$450 million in auction rate securities to provide for the refunding or restructuring of a portion of the County's outstanding bonds, refunding of certain outstanding NIFA bonds, tax certiorari judgments and settlements to which the County is a party, other legal judgments and settlements, County capital projects and to pay costs of issuance. These auction rate securities were subsequently refunded on May 16, 2008 with variable rate demand bonds and the swap agreements transferred to the 2008 Bond Series A-E.

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### NIFA Long-Term Debt (Continued)

- \$72.5 million notional amount (2004 Series B swap agreement) with Goldman Sachs Mitsui Marine Derivative Products, L.P. ("GSMMDP")
- \$72.5 million notional amount (2004 Series C swap agreement) with Goldman Sachs Mitsui Marine Derivative Products, L.P.
- \$80 million notional amount (2004 Series D swap agreement) with Goldman Sachs Mitsui Marine Derivative Products, L.P.
- \$72.5 million notional amount (2004 Series E swap agreement) with UBS AG
- \$72.5 million notional amount (2004 Series F swap agreement) with UBS AG
- \$80 million notional amount (2004 Series G swap agreement) with UBS AG

NIFA entered into the following three swap contracts with an effective date of December 9, 2004, in connection with the issuance of \$150 million in Auction Rate Securities to provide for the refunding of a portion of the County's outstanding bonds, tax certiorari judgments and settlements to which the County is a party, other legal judgments, and settlements and to pay costs of issuance. These auction rate securities were subsequently refunded on May 16, 2008 with variable rate demand bonds and the swap agreements transferred to the 2008 Bond Series A-E.

- \$50 million notional amount (2004 Series I swap agreement) with Goldman Sachs Mitsui Marine Derivative Products, L.P.
- \$50 million notional amount (2004 Series J swap agreement) with UBS AG
- \$50 million notional amount (2004 Series K swap agreement) with Morgan Stanley Capital Services ("MSCS")

**Fair Value** - Replacement interest rates on the swaps, as of December 31, 2009, are reflected in the chart entitled "Interest Rate Swap Valuation" (the "Chart"). As noted in the chart, replacement rates were lower than market interest rates on the effective date of the swaps. Consequently, as of December 31, 2009, the swaps had negative fair values. In the event there is a positive fair value, NIFA would be exposed to the credit risk of the counterparties in the amount of the swaps' fair value should the Swap be terminated.

The total value of each swap, including accrued interest, is provided in the chart. The total value of each swap listed represents the theoretical value / (cost) to NIFA if it terminated the swap as of the date indicated, assuming that a termination event occurred on that date. Negative fair values may be offset by reductions in total interest payments required under the related variable interest rate bonds. The market value is calculated at the mid-market for each of the swaps. Fair values were estimated using the zero coupon methodology. This methodology calculates the future net settlement payments under the swap agreement, assuming the current forward rates implied by the yield curve correctly anticipate future spot rates. These payments are then discounted using rates derived from the same yield curve. As of December 31, 2009, the total market-to-market valuation, net of accruals, of NIFA's swaps was negative \$32,884,301. In the event that both parties continue to perform their obligations under the swap, there is not a risk of termination and neither party is required to make a termination payment to the other. NIFA is not aware of any event that would lead to a

#### **EXHIBIT X-15**

## COUNTY OF NASSAU, NEW YORK

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

## 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### Fair Value (Continued)

termination event with respect to any of its swaps.

**Risks Associated with the Swap Agreements** - From NIFA's perspective, the following risks are generally associated with swap agreements:

• Credit/Counterparty Risk - The counterparty becomes insolvent or is otherwise not able to perform its financial obligations. In the event of deterioration in the credit ratings of the counterparty or NIFA, the swap agreement may require that collateral be posted to secure the party's obligations under the swap agreement.

Under the swap agreements, neither party has to collateralize its termination exposure unless its ratings, or that of the insurer, fall below certain triggers. For the Authority, there is no requirement to collateralize until the Authority is at an A3/A- level, and then only for the amount over \$50 million (threshold amount) of exposure. The threshold amount declines if the Authority falls into the BBB ratings category.

NIFA's swap policy requires that counterparties have credit ratings from at least one nationally recognized statistical rating agency that is within the two highest investment grade categories, without distinction as to grade within the category. If after entering into an agreement the ratings of the counterparty or its guarantor or credit support party are downgraded below the described ratings by any one of the rating agencies, then the agreement is subject to termination unless the counterparty provides either a substitute guarantor or assigns the agreement, in either case, to a party meeting the rating criteria reasonably acceptable to NIFA or collateralizes its obligations in accordance with the criteria set forth in the transaction documents. The counterparties have the ratings set forth below. The table shows the diversification, by percentage of notional amount, among the various counterparties that have entered into agreements with NIFA.

Counterparty		lars in llions	Notional percentage			
GSMMDP	\$	275	45.8%			
UBS AG		275	45.8%			
MSCS	*****	50	8.4%			
	\$	600	100.0%			

NIFA insured its performance in connection with the swaps associated with the Series 2004 B-G bonds with Ambac Assurance Corporation ("Ambac"), which is rated Ca/CC/NR (Moody's/S&P/Fitch), including NIFA termination payments. NIFA's payments to the counterparties on the swaps associated with the Series 2004 I-K bonds are insured with CDC IXIS Financial Guaranty North America, Inc. ("CIFG NA"), which is rated Ca/CC/NR (Moody's/S&P/Fitch). However, termination payments from NIFA are not guaranteed except on NIFA's swap with UBS AG, where it is guaranteed up to a maximum of \$2 million.

• Basis Risk - The variable interest rate paid by the counterparty under the swap and the variable interest rate paid by NIFA on the associated variable interest rate bonds are not the same. If the counterparty's rate

# 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### NIFA Long-Term Debt (Continued)

under the swap is lower than the bond interest rate, then the counterparty's payment under the swap agreement does not fully reimburse NIFA for its interest payment on the associated bonds. Conversely, if the bond interest rate is lower than the counterparty's rate on the swap, there is a net benefit to NIFA.

NIFA is exposed to basis risk on the swaps. NIFA is paying a fixed rate of interest to the counterparties and the counterparties are paying a variable rate to NIFA represented by a percentage of the One-Month LIBOR ("London Inter-bank Offered Rate"), rate plus a fixed spread. The amount of the variable rate swap payments received from the counterparties does not normally equal the actual variable rate payable to the bondholders. Should the historical relationship between LIBOR and NIFA's variable rate on its bonds move to converge, the expected cost savings may not be realized. Conversely, should the relationship between LIBOR and NIFA's variable rate on its bonds move to diverge, there is a benefit to NIFA.

• *Termination Risk* - The swap agreement will be terminated and NIFA will be required to make a large termination payment to the counterparty.

The swaps use International Swaps and Derivative Association ("ISDA") documentation and use standard provisions regarding termination events with one exception: if the termination amount is over \$5 million for the Authority, the Authority can pay such excess amount over six months, financing the delay at LIBOR, plus 1%. However, adverse termination for credit deterioration is unlikely due to NIFA's current credit rating. NIFA or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the contract. In addition, NIFA may terminate the swaps at their fair market value at any time. NIFA would be exposed to variable rates if the counterparty to the swap defaults or if the swap is terminated. A termination of the swap agreement may also result in NIFA making or receiving a termination payment. NIFA is not aware of any event that would lead to a termination event with respect to any of its swaps.

• Rollover Risk - The notional amount under the swap agreement terminates prior to the final maturity of the associated bonds, and NIFA may be exposed to then market rates and cease to get the benefit of the synthetic fixed rate for the duration of the bond issue.

NIFA is not exposed to rollover risk, because the notional amounts under the swaps do not terminate prior to the final maturity of the associated variable interest auction rate bonds.

# **EXHIBIT X-15**

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

## NIFA Long-Term Debt (Continued)

As of December 31, 2009, NIFA's Interest Rate Swap Valuation is as follows:

	Swap Agreements	2004 Series B	2004 Series C	2004 Series D	2004 Series E	2004 Series F	2004 Series G	2004 Series I	2004 Series J	2004 Series K	<u>Total</u>
	Notional Amount	\$ 72,500,000	\$ 72,500,000	\$ 80,000,000	\$ 72,500,000	\$ 72,500,000	\$ 80,000,000	\$ 50,000,000	\$ 50,000,000	\$ 50,000,000	\$ 600,000,000
	Counterparty	GSMMDP	GSMMDP	GSMMDP	UBS	UBS	UBS	GSMMDP	UBS	MSCS	
۵	Counterparty Rating (1)	Aal/AAA/NR	Aa1/AAA/NR	Aal/AAA/NR	Aa3/AA/AA	Aa3/AA/AA	Aa3/AA/AA	Aal/AAA/NR	Aa3/AA/AA	A2/A/A	
02	Effective Date	April 8, 2004	April 8, 2004	April 8, 2004	April 8, 2004	April 8, 2004	April 8, 2004	December 9, 2004	December 9, 2004	December 9, 2004	
	Maturity Date	November 15, 2024	November 15, 2024	November 15, 2016	November 15, 2024	November 15, 2024	November 15, 2016	November 15, 2025	November 15, 2025	November 15, 2025	
	NIFA Pays	3.146 %	3.146 %	3.002 %	3.146 %	3.146 %	3.003 %	3.432 %	3.432 %	3.432 %	
	Replacement Rate	2.519 %	2.519 %	2.122 %	2.519 %	2.519 %	2.126 %	2.756 %	2.756 %	2.756 %	
	NIFA Receives	60% of LIBOR plus 16 basis points weekly (Tuesday)	60% of LIBOR plus 16 basis points weekly (Friday)	60% of LIBOR plus 26 basis points monthly (4th Monday)	60% of LIBOR plus 16 basis points weekly (Tuesday)	60% of LIBOR plus 16 basis points weekly (Friday)	60% of LIBOR plus 26 basis points monthly (5th Thursday)	61.5% of LIBOR plus 20 basis points	61.5% of LIBOR plus 20 basis points	61.5% of LIBOR plus 20 basis points	
	Net Accrued	\$ (290,239)	\$ (290,239)	\$ (291,779)	\$ (290,239)	\$ (290,239)	\$ (282,034)	\$ (199,263)	\$ (199,263)	\$ (199,263)	\$ (2,332,558)
	Net Present Value	(3,582,787)	(3,585,369)	(3,404,145)	(3,582,787)	(3,585,369)	(3,397,790)	(3,137,832)	(3,137,832)	(3,137,832)	(30,551,743)
	Total Fair Value of Swap	\$ (3,873,026)	\$ (3,875,608)	\$ (3,695,924)	\$ (3,873,026)	\$ (3,875,608)	\$ (3,679,824)	\$ (3,337,095)	\$ (3,337,095)	\$ (3,337,095)	\$ (32,884,301)

(1) Moody's/S&P/Fitch

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### NIFA Long-Term Debt (Continued)

**Swap Payments and Associated Debt** - Using rates as of December 31, 2009, debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same for their term, is shown below. As rates vary, variable-rate bond interest payments and net swap payments will vary. Swap payments and associated variable-rate debt is as follows (dollars in thousands):

Years Ending Variable-Ra			Bonds	Int	erest Rate			
December 31,	Principal	I	nterest	Sv	vaps, Net		Total	
2010	\$	\$	1,397	\$	17,030	\$	18,427	
2011			1,397		17,030		18,427	
2012			1,400		17,024		18,424	
2013	31,100		1,386		16,929		49,415	
2014	45,300		1,315		16,075		62,690	
2015-2019	299,650		4,681		61,051		365,382	
2020-2024	215,100		1,139		16,531		232,770	
2025	8,850		15		239		9,104	
T-4-1	£ (00,000	•	10.720	•	161,000	e	774 (20	
Total	\$ 600,000	\$	12,730	\$	161,909	\$	774,639	

### NCSSWFA Long-Term Debt

The Authority issued its System Revenue Bonds, 2008 Series A (the "2008A Bonds") pursuant to the Authority's General Revenue Bond Resolution dated as of March 1, 2004, as supplemented by a First Supplemental Resolution dated as of March 1, 2004.

The 2008A Bonds were issued to refund the 2004 Series A (the "2004A Bonds") variable rate Authority Bonds, to refund all outstanding Commercial Paper at December 31, 2008, and to pay for the related costs of issuance and refinancing.

Each 2008A Bond maturing on November 1, 2023 and November 1, 2028 are subject to redemption on or after November 1, 2018 at the option of the Authority, in whole, or in part by lot on any date, at a Redemption Price of 100% of the principal amount of such 2008A Bond or portions thereof to be redeemed, plus accrued interest to the date of redemption. The 2008A Bonds bear interest rates ranging from 3.250% to 5.375%, per annum.

Berkshire Hathaway Assurance Corporation has provided a bond insurance policy for the Series 2008A bonds. The Authority issued its System Revenue Bonds, 2004 Series B (the "2004B Bonds") pursuant to the Authority's General Revenue Bond Resolution dated as of March 1, 2004, as supplemented by a Second

#### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

## 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

# NCSSWFA Long-Term Debt (Continued)

Supplemental Resolution dated as of October 1, 2004. The 2004B Bonds include a \$1,787,498 original issue premium.

The 2004B Bonds were issued to refund a portion of the County Bonds associated with the System and to pay for the related costs of issuance and refinancing.

Each 2004B Bond maturing on and after October 1, 2015, is subject to redemption on or after October 1, 2014, at the option of the Authority, in whole on any date, or in part by lot on any interest payment date, at a redemption price of 100% of the principal amount of such 2004B Bond or portion thereof to be redeemed, plus accrued interest to the date of redemption. The 2004B Bonds bear interest rates ranging from 2.5% to 5.0%, per annum.

MBIA Insurance Corporation has provided a bond insurance policy for each of the Series 2004B bonds.

As of December 31, 2009 there was no commercial paper outstanding.

Aggregate debt service to maturity as of December 31, 2009 is as follows (dollars in thousands):

Years Ending	P	rincipal		Interest		Total
2010	\$	7,295	\$	8,321	\$	15,616
2011		7,360		7,992		15,352
2012		7,800		7,679		15,479
2013		7,955		7,310		15,265
2014		8,425		6,956		15,381
2015 - 2019		46,475		28,979		75,454
2020 - 2024		53,620		16,305		69,925
2025 - 2028		30,320	_	4,181		34,501
Total	\$	169,250	\$	87,723	<u>\$</u>	256,973

#### NCTSC Long-Term Debt

In 1999, the NCTSC issued \$294,500,000 of the 1999 Bonds. On April 5, 2006, NCTSC issued \$431,034,246 of Tobacco Settlement Asset-Backed Bonds, Series 2006 ("Series 2006 Bonds") pursuant to an Amended and Restated Indenture dated as of March 1, 2006 ("Indenture"). The Series 2006 Bonds consist of the "Series 2006A-1 Taxable Senior Current Interest Bonds" of \$42,645,000, the "Series 2006A-2 Senior Convertible Bonds" of \$37,905,610, the "Series 2006A-3 Senior Current Interest Bonds" of \$291,540,000, and the "Series 2006B-E Subordinate CABs" of \$58,943,636. Unless otherwise indicated, defined terms have the meanings ascribed to them in the Offering Circular for the Series 2006 Bonds dated March 31, 2006.

### 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### NCTSC Long-Term Debt (Continued)

NCTSC used the proceeds from the Series 2006 Bonds, along with other funds, to (i) refund all of the 1999 Bonds then-currently outstanding in the aggregate principal amount of \$272,125,000; (ii) fund a Senior Liquidity Reserve for the Series 2006 Senior Bonds of \$24,009,156; (iii) pay the costs of issuance of the Series 2006 Bonds; (iv) fund certain projected requirements for the Operating Account; (v) fund interest on the Series 2006 Bonds through the December 1, 2007 payment; and (vi) pay certain amounts to the NCTSC Residual Trust as registered owner of the Residual Certificate. Pursuant to the Indenture, TSRs paid on or after April 1, 2009, are subject to the lien of the Indenture.

The payment of the Series 2006 Bonds is dependent on the receipt of TSRs. The amount of TSRs actually collected is dependent on many factors including cigarette consumption and the continued operations of the Participating Manufacturers. Such bonds are secured by and payable solely from TSRs and other collateral pledged under the Indenture.

Failure to pay when due any Swap Payment or interest on Senior Bonds or any Serial Maturity or Turbo Term Bond Maturity for Senior Bonds, among other things, will constitute an event of default.

As described in the Offering Circular, the Series 2006 Bonds were issued with various schedules for, among other things, the payment of interest, principal, sinking fund installments and/or Turbo Redemptions. NCTSC's projected Sinking Fund Installments and interest payments are as follows (dollars in thousands):

Year								
<b>Ending</b>	<u>P</u>	rincipal		<u>Interest</u>	<b>Total Debt Service</b>			
2010	\$	1,270	\$	19,316	\$	20,586		
	Þ	,	Ф	,	Ф	,		
2011		1,610		19,217		20,827		
2012		1,965		19,095		21,060		
2013		2,340		18,948		21,288		
2014		2,695		18,776		21,471		
2015-2019		20,490		90,566		111,056		
2020-2024		35,265		87,081		122,346		
2025-2029		47,174		70,376		117,550		
Thereafter		307,722		1,052,866		1,360,588		
	\$	420,531	<u>\$</u> _	1,396,242	<u>\$</u>	1,816,772		

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

## Nassau Community College Long-Term Debt

Long-term liability activity for the year ended August 31, 2009 follows (dollars in thousands):

	E	3alance <u>2008</u>	<u>A</u>	dditions	Red	ductions	Balance 2009		Current <u>Portion</u>
General obligation bonds Dormitory Authority-State	\$	10,425	\$	7,009	\$	3,300	\$ 14,134	\$	1,443
of NY bonds		31,546		8,805		2,116	38,234		1,623
Endo note payable				935		3	932		20
Litigation liability		2,500				1,900	600		
Postemployment retirement									
benefits payable		277,848		3,347		6,635	274,560		
Insurance reserve liability		1,944		29			1,973		
Accrued compensated									
absences		49,338	_	2,972			 52,310	_	2,229
Total long-term liabilities	\$	373,600	\$	23,097	\$	13,954	\$ 382,743	\$_	5,315

## 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### Nassau Community College Long-Term Debt (Continued)

Dormitory Authority - State of New York - The College has entered into financing agreements with the Dormitory Authority - State of New York (the "Authority" or DASNY) for the purpose of financing the State's one-half share of various capital construction costs. The Bonds are special obligations of the Authority, payable from amounts to be appropriated each year by the State pursuant to a provision of the State Education Law, and from moneys in the Debt Service Reserve Fund held by the trustee. The amounts to be appropriated annually are assigned under the agreement from the County to the Authority. The Authority has no taxing power. Accordingly, under the constitution of the State of New York, the availability of funds to make annual payments is subject to annual appropriations being made by the State Legislature. The State Education Law that allows the State to make these appropriations does not constitute a legally enforceable obligation of the State and the State is not legally required to appropriate such funds. The Bonds are not a debt of the State and the State is not liable for them.

The aggregate amount due the Authority under the agreement in each bond year is equal to debt service on the bonds plus certain administrative and other expenses of the Authority. No revenues or assets of the College or the County have been pledged or will be available to pay the debt service on the bonds. The County has not pledged its full faith and credit to the payments of principal and interest on the bonds. The Authority will not have title to, a lien on, or a security interest in any of the projects being financed by the bonds or in other property of the County or College.

County of Nassau - The County of Nassau has issued general obligation serial bonds for various College construction projects. The amount of serial bonds outstanding at August 31, 2009, is \$14,133,784, and principal is scheduled to mature from 2010 to 2040. This debt is the obligation of the County. No revenues or assets of the College have been pledged or will be available to pay debt service on the bonds. The County has pledged its full faith and credit to the payment of principal and interest on the bonds.

# 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

Nassau Community College Long-Term Debt (Continued)

As of August 31, 2009, principal and interest payments relating to the DASNY and General Obligation bonds are as follows (dollars in thousands):

Principal		G	General	Endo	
Year Ending August 31,	DASNY	Ob	ligations	Note	Total
Principal					
2010	\$ 1,623	\$	1,443	\$ 19	\$ 3,085
2011	1,702		1,542	22	3,266
2012	1,456		939	24	2,419
2013	1,506		887	26	2,419
2014	1,559		569	28	2,156
2015-2019	10,633		2,492	176	13,301
2020-2024	10,178		2,201	262	12,641
2025-2029	4,602		1,441	375	6,418
2030-2034	2,730		1,002		3,732
2035-2039	2,245		1,474		3,719
2040			144		144
Total	\$ 38,234	\$	14,134	\$ 932	\$ 53,300

Interest Year Ending August 31,		DASNY	_	eneral ligations	Endo Note	Total		
Interest								
2010	\$	1,632	\$	580	\$ 74	\$	2,287	
2011		1,809		571	72		2,453	
2012		1,728		508	70		2,306	
2013		1,680		464	68		2,213	
2014		1,628		424	66		2,118	
2015-2019		6,876		1,787	298		8,960	
2020-2024		3,953		1,249	207		5,408	
2025-2029		2,131		831	78		3,041	
2030-2034		1,054		569			1,624	
2035-2039		384		238			622	
2040				4	 ,		4	
Total	\$	22,876	\$	7,226	\$ 934	\$	31,036	

## 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### Nassau Community College Long-Term Debt (Continued)

Interest on the DASNY and General Obligation bonds range from 3.094% to 5.628% and from 2% to 9%, respectively. The current amortization expense for the deferred financing costs for these bonds is \$228,018.

During fiscal 2009, DASNY issued 2008C and 2009F Bonds of which \$565,208 and \$8,239,742, respectively, were allocated to the College.

On December 18, 2008, the County issued Bond Anticipation Notes in the amount of \$125,000,000 of which \$2,384,415 were issued on behalf of the College to temporarily fund capital project expenditures. The Notes were paid in full on October 15, 2009. In April 2009, the County issued \$99,000,000 General Obligation Bonds Series A, of which \$1,860,875 were earmarked for the various College construction projects. In July 2009, the County issued \$135,300,000 General Obligation Bonds Series C, of which \$3,897,001 was earmarked for the various College construction projects. In August 2009, the County issued \$50,875,000 General obligation Bonds, Refunding Series E, of which \$1,250,885 were issued to refund existing College related debt in the amount of \$1,260,966.

#### NHCC Long-Term Debt

Long-term debt at December 31, 2009 and 2008 consists of the following (dollars in thousands):

	December 31, 2009	De	2008
2004 Series A Bonds payable at varying dates through August 1, 2022			
bearing interest at taxable variable rates	\$	\$	25,775
2004 Series B Bonds payable at varying dates through August 1, 2014			
at tax-exempt fixed interest rates ranging from 3.0% to 5.0%	14,670		16,735
2004 Series C Bonds payable at varying dates through August 1, 2029			210 (10
bearing interest at tax-exempt variable rates			219,610
2009 Series A bonds payable at varying dates throught August 1, 2022;			
variable rate demand bonds bearing interest at taxable variable rates	2		
with an average of approximately 4.61% in 2009	25,995		
2009 Series B, C and D bonds payable at varying dates through August 1, 2029;			
variable rate demand bonds bearing interest at tax-exempt variable rates			
with an average of approximately 3.46% in 2009	220,840		
	261,505		262,120
Deferred loss on refunding	(29,232)	)	(27,860)
Net unamortized bond premium	472		669
Current portion	(2,420)	1	(2,065)
Total long term debt	\$ 230,325	<u>\$</u>	232,864

#### 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

## NHCC Long-Term Debt (Continued)

In October 2004, the Series 2004 Bonds were issued to refund the Corporation's Series 1999 Revenue Bonds, finance capital projects and pay the costs of issuance, including the required premium of the Bond Insurer. The transaction resulted in the Corporation receiving approximately \$41,000 of cash, of which \$26,000 was available for working capital and \$15,000 for new capital project financing. The net present value savings from lower debt service payment requirements was approximately \$22,000. The refunded Series 1999 Revenue Bonds outstanding at December 31, 2008 was approximately \$242,157. The remaining amount outstanding was fully redeemed in 2009.

In 2008, the Corporation received a \$37,000 grant award from the Health Care Efficiency and Affordability Law for New Yorkers Capital Grant Program ("HEAL NY"), as established pursuant to Section 2818 of the Public Health Law. In June 2008, a portion of the HEAL NY grant award was used by the Corporation to redeem approximately \$33,700 of the 2004 Series A (taxable) auction rate securities, terminate a portion of the taxable swap outstanding, and pay transaction costs. The HEAL NY grant award was recognized as a grant for capital asset acquisitions and retirement of long-term debt.

In September 2008, a portion of the Series 2004 Series A and 2004 Series C bonds were not remarketed and the Corporation was required to draw on its Standby Purchase Agreement to purchase the bonds, at which time they became bank term bonds, which were outstanding at December 31, 2008. The potential for this conversion transaction was provided for in the original financing agreements.

In April 2009, Series 2009 A (taxable), B, C and D bonds were issued as variable rate demand bonds ("VRDBs") backed by new letters of credit ("LOCs") to redeem the 2004 Series A and 2004 Series C outstanding bank term bonds. The LOCs are scheduled to expire in April 2011 and April 2012. If the Corporation draws on the LOCs to purchase the Series 2009 bonds, the VRDBs will convert to bank term bonds and repayment will commence no earlier than 270 days from the drawing date. Principal amounts related to the Series 2009 A bonds mature annually each August 1, beginning in fiscal 2013 through fiscal 2022. Principal amounts related to the Series 2009 B, C, and D bonds mature annually each August 1, beginning in fiscal 2015 through fiscal 2029.

The County guarantees to the Trustee and the owners of Series 2009 Bonds the full and prompt payment of the principal and interest of the Series 2004 and Series 2009 Bonds. The County guaranty may be amended without consent of the bond owners.

In connection with the issuance of the Series 2004 and 2009 Bonds, the Corporation incurred a loss of approximately \$38 million and \$3.7 million, respectively. The loss (the difference between the reacquisition price and the net carrying amount of the old debt) is carried as a deferred item, net in long-term debt in the accompanying consolidated balance sheets. The total deferred loss to be amortized has not been adjusted for the prepayment in 2008 of a portion of outstanding debt and the issuance of the Series 2009 Bonds; however, future amortization of the deferred loss was so adjusted.

#### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

## NHCC Long-Term Debt (Continued)

Amortization of the deferred loss is \$2.3 million in each of the years ended December 31, 2009 and 2008.

Pursuant to the Stabilization Agreement and, subsequently, the Successor Agreement, the County deposits subsidies, payable to the Corporation monthly, in an escrow account reserved for payment of the Series 2009 Bonds.

In connection with the issuance of the Series 2004 Bonds, the Corporation entered into interest rate swap agreements with commercial banks to effectively convert interest payments on the variable interest rate Series C Bonds to a fixed interest rate based on a total initial notional amount of \$220 million that declines as debt is repaid. The fixed interest rate paid by the Corporation under the swap agreements is 3.46% and the variable rate received is based on LIBOR. The swap agreements remain in place for the Series 2009 bonds and expire on August 1, 2029.

The Corporation also entered into a cancelable swap agreement with a commercial bank to effectively convert interest payments on the variable interest rate for the Series 2004 A Bonds to a fixed interest rate based on an initial notional amount of \$65 million that declines as debt is repaid. The fixed interest rate paid by the Corporation under the swap agreement is 4.61% and the variable rate received is based on LIBOR. The swap agreement remains in place for the Series 2009 bonds and expires on August 1, 2012.

The swap agreements expose the Corporation to market risk, in the event of changes in interest rates, and credit risk, in the event of nonperformance by the counterparty. However, the Corporation believes that the risk of a material impact to its consolidated financial condition arising from such events is low. The County guarantees payments to the swap contract counterparties. The fair value of the derivative instruments was a liability of approximately \$17.6 million and \$39.5 million at December 31, 2009 and 2008, respectively.

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 9. NOTES PAYABLE AND LONG-TERM OBLIGATIONS (Continued)

#### NHCC Long-Term Debt (Continued)

Principal payments on long-term debt are due annually on August 1. Interest payments are due semiannually on February 1 and August 1. Estimated interest is based on the original amortization schedules. Payments applicable to long-term debt for years subsequent to December 31, 2009 are as follows (dollars in thousands):

		<u>Principal</u>	Estimated Interest
2010	\$	2,420	\$ 10,183
2011		2,440	10,062
2012		4,815	9,940
2013		4,360	9,700
2014		4,520	9,484
2015 - 2019		70,650	41,013
2020 - 2024		82,980	26,050
2025 - 2029	_	89,320	 10,093
	\$	261.505	\$ 126,525

#### 10. REFINANCING OF LONG-TERM OBLIGATIONS

Prior to December 31, 2009, the County defeased certain general obligation bonds and Combined Sewer District Bonds by refinancing them and placing the proceeds of the new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. As of December 31, 2009 and 2008, approximately \$258.5 million and \$319.4 million of outstanding bonds (including NIFA), respectively, are considered defeased.

#### 11. PENSION PLANS

Plan Descriptions - The County participates in the New York State and Local Employees' Retirement System ("ERS"), the New York State and Local Police and Fire Retirement System ("PFRS") and the Public Employees' Group Life Insurance Plan ("Systems"). These are cost-sharing multiple-employer defined benefit retirement systems. The Systems provide retirement benefits as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law ("NYSRSSL"). As set forth in the NYSRSSL, the Comptroller of the State of New York (Comptroller) serves as sole trustee and administrative head of the Systems. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of the Systems and for the custody and control of their funds. The Systems issue a publicly available financial report that includes financial statements and required supplementary information.

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 11. PENSION PLANS (Continued)

#### Plan Descriptions (Continued)

That report may be obtained by writing to the New York State and Local Retirement Systems, 110 State Street, Albany, NY 12244.

**Funding Policy** - The Systems are noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976 who contribute 3% of their salary. The State passed legislation in 2000 that suspends the 3% contribution for employees who have 10 years or more of credited service. In addition, members who meet certain eligibility requirement will receive one month's additional service credit for each completed year of service up to a maximum of two additional years of service credit. Under the authority of the NYSRSSL, the NYS Comptroller shall certify annually the rates expressed as proportions of payroll of members, which shall be used in computing the contributions required to be made by the employers to the pension accumulation fund. The County is required to contribute an actuarially determined amount.

In addition, legislation enacted in New York State during 2004 changed the date by which municipalities are required to make yearly New York State & Local Retirement System contributions, from December 15 to February 1 of the following year. Consistent with GASB's guidance, the County recognized this liability during 2004 for financial reporting purposes. As a result of the new State legislation, which was enacted to grant counties budgetary relief, the Nassau County Legislature established a reserve to fund anticipated higher pension costs in 2006, 2007 and 2008. During 2009, the County used approximately \$.5 million of the Retirement Contribution Reserve Fund to offset a portion the 2009 pension expense, bringing the reserve balance to zero.

The required contributions for the current year and two preceding years were (dollars in thousands):

	<u>ERS</u>	<u>PFRS</u>
2009	\$42,637	\$52,555
2008	\$46,306	\$55,882
2007	\$50,642	\$56,575

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

## 12. RECONCILIATION OF GAAP FUND BALANCES TO BUDGETARY BASIS

The following reconciles fund balances at December 31, 2009 as prepared on a GAAP basis to the budgetary basis of reporting (dollars in thousands):

								Prevention,						
		CI	]	Police District	He		Co	Safety, ommunication			C.	mital Fund		Vonmajor vernmental
		General		Fund		Fund	aı	nd Education	<u>υ</u>	istrict Fund	Ca	ipitai Fund		Funds
Fund Balances at December 31, 2009 Prepared in														
Accordance with GAAP	\$	120,577	\$	14,841	\$	3,475	\$	99	\$	114,370	\$	120,966	\$	126,290
Add:														
Funding for Tax Certiorari and Other Judgements		76,009												
Funding for Termination Pay		29,174		16,291		29,410		654		1,816				
Medicare and Pension Benefits - Accrual Basis Only		(1,174)		(1,194)		(1,836)		(56)		(155)				
Less:														
Encumbrances		(68,459)		(310)		(1,639)		(43)		(6,531)				
Payments for Tax Certiorari and Other Judgments Payments for Termination Pay		(76,009)		(1 ( 201)		(20.410)		((5.1)		(1.016)				
Unbudgeted Grant Fund		(29,174)		(16,291)		(29,410)		(654)		(1,816)				(23,582)
Unbudgeted NCTSC General Fund														(68)
Unbudgeted Open Space Fund														(1,445)
Unbudgeted Sewage Disposal Construction Fund														(13,546)
Unbudgeted Sewage Disposal Construction Fund  Unbudgeted Sewer and Storm Water District Fund														(8,613)
Unbudgeted Sewage Collection Construction Fund														
-												(120.066)		(8)
Unbudgeted Capital Project Fund												(120,966)		
Unbudgeted NCTSC Debt Service Fund														(24,243)
Unbudgeted SFA General Fund														(25,938)
Unbudgeted SFA Debt Service Fund														35
Unbudgeted NIFA Debt Service Fund	_		_		_				_		_		_	(17,820)
Fund Balances at December 31, 2009 Prepared on the														
Budgetary Basis of Reporting	\$	50.944	\$_	13,337	\$		<u>\$</u>		\$	107,684	\$_		\$	11.062

# 12. RECONCILIATION OF GAAP FUND BALANCES TO BUDGETARY BASIS (Continued)

The following reconciles fund balances at December 31, 2008 as prepared on a GAAP basis to the budgetary basis of reporting (dollars in thousands):

								Fire						
							]	Prevention,					_	
				Police		Police		Safety,		Sewer &				onmajor
			J	District	He	-		mmunication					Gov	vernmental
		General		Fund		Fund	an	nd Education	Dis	strict Fund	Ca	pital Fund		Funds
Fund Balances at December 31, 2008 Prepared in														
Accordance with GAAP	\$	130,541	\$	(5,906)	\$	3,106	\$	11	\$	134,670	\$	44,757	\$	127,070
Add:														
Funding for Tax Certiorari and Other Judgements		75,763												
Medicare and Pension Benefits - Accrual Basis Only		11,195		11,451		(1,584)		(11)		(123)				
Less:														
Encumbrances		(72,597)		(542)		(1,522)				(5,147)				
Payments for Tax Certiorari and Other Judgments		(75,763)												(00.155)
Unbudgeted Grant Fund														(29,177)
Unbudgeted NCTSC General Fund														561
Open Space Fund														(1,438)
Unbudgeted Sewage Disposal Construction Fund														(5,621)
Unbudgeted Sewer and Storm Water District Fund														(6,216)
Unbudgeted Sewage Collection Construction Fund														(148)
Unbudgeted Capital Project Fund												(44,757)		
Unbudgeted NCTSC Debt Service Fund												, , ,		(25,230)
Unbudgeted SFA General Fund														(29,169)
· ·														. , ,
Unbudgeted NIFA Debt Service Fund	_		_		_		_		_					(20,256)
Fund Balances at December 31, 2008 Prepared on the														
Budgetary Basis of Reporting	<u>s</u>	69,139	<u>\$</u>	5,003	<u>\$</u>		<u>\$</u>		\$	129,400	\$		<u>\$</u>	10.376

#### 13. DESIGNATION OF UNRESERVED FUND BALANCES

Portions of the unreserved fund balances at December 31, 2009 and 2008 were designated as sources of revenue in the ensuing year's operating budgets as follows (dollars in thousands):

Nonmajor Governmental Funds	Total Fund Balance (Deficit) <u>Unreserved</u>	Fund Balance Unreserved and Designated for Ensuing Year's Budget	Fund Balance (Deficit) Unreserved and <u>Undesignated</u>
December 31, 2009	\$ (42,022)	\$	\$ (42,022)
December 31, 2008	\$ (33,864)	\$	\$ (33,864)
Major Governmental Funds			
December 31, 2009	\$ 102,027	\$ 52,785	\$ 49,242
December 31, 2008	<u>\$ 27,288</u>	\$ 69,496	\$ (42,208)

#### 14. OTHER POSTEMPLOYMENT BENEFITS

**Plan Description** - The County provides health care benefits in accordance with New York State Health Insurance Rules and Regulations administered by the New York State Department of Civil Service (the "NYSHIP" plan). The County's several union contracts and ordinances require the County to provide all eligible enrollees with either the NYSHIP plan or other equivalent health insurance. Substantially all of the County's retirees and employees are enrolled in the NYSHIP Plan. NYSHIP is a defined benefit agent multiple-employer healthcare plan. Under the provisions of the NYSHIP Plan, premiums are adjusted on a prospective basis for any losses experienced by the NYSHIP Plan. The County has the option to terminate its participation in the NYSHIP Plan at any time without liability for its respective share of any previously incurred loss.

Funding Policy - Eligibility for health benefits upon retirement are governed by Ordinance bargaining unit, age, and years of service. Non-union employees hired after August 2008 are required to have 10 years of governmental service, 5 of which must be with the County to be eligible for post retirement health insurance benefits. CSEA employees hired after August 2003 are required to have 10 years of County employment. All other employees are eligible after 5 years of service. The County contributes 100% of the health insurance costs for the Government Employees Health Insurance program for all police officers and County employees who retired after December 31, 1975, with the exception of Ordinance employees retired after January 1, 2002 who are required to contribute either 5% or 10% of the cost depending on coverage. For employees who retired prior to December 31, 1975, the County's contribution is reduced in accordance with the union agreement applicable to their respective retirement dates. Nassau County is not required by law to provide funding other than the pay-as-you-go amount necessary to provide current benefits to retirees and eligible beneficiaries/dependents. The County recognizes the expenditure of providing current and postretirement health care benefits in the year to which the insurance

## 14. OTHER POSTEMPLOYMENT BENEFITS (Continued)

## Funding Policy (Continued)

premiums apply. NYSHIP plan insurance premiums are billed in advance and therefore the County has recorded a prepaid asset for these amounts at December 31, 2009 and 2008. The total cost for providing health care benefits was \$226.0 and \$225.4 million in 2009 and 2008, respectively, of which approximately \$107.0 and \$105.3 million was for retirees and approximately \$119.0 and \$120.1 million was for active employees and other eligible individuals, in 2009 and 2008 respectively. In 2009 and 2008, the subsidy provided by the Medicare Reform Act of 2003 to employers who continued prescription drug coverage for its Medicare eligible retirees of \$7.3 and \$6.5 million respectively was recorded as income.

Annual OPEB Cost and Net OPEB Obligation - The County provides group health care benefits for retirees (and for eligible dependents and survivors of retirees). The following are the retiree contributions for non-union (Ordinance #543) employees:

- Hired prior to January 1, 2002 or earning less than \$30,000 in the year of retirement: none
- O Hired on or after January 1, 2002 and earning more than \$30,000 per year in the year of retirement: 5% of premium for single coverage and 10% of the premium for family coverage (contribution rate are the same for Medicare eligible and Medicare ineligible participants)
- o Union employees (CSEA Local 830): none
- o Public safety employees: none
- Employees who retired prior to 1976 pay contributions (varies as a percentage of the premium)

An actuarially determined valuation of these benefits was performed by an outside consultant to estimate the impact of changes in GASB accounting rules applicable to the retiree medical benefits for retired employees and their eligible dependents.

The County elected to record the entire amount of the Unfunded Actuarial Accrued Liability ("UAAL"), totaling approximately \$3.5 billion in the fiscal year ended December 31, 2007, and not to fund the UAAL. The UAAL, including accrued interest relating to postemployment benefits is approximately \$3.6 billion as of December 31, 2009 which included both the County and an allocation of the Nassau Health Care Corporation's cost as of December 31, 2009. The County is not required by law or contractual agreement to provide funding for postemployment retirement benefits other than the pay-as-you-go amount necessary to provide current benefits to retirees and eligible beneficiaries/dependents. During the fiscal year ended December 31, 2009, the County paid \$107.0 million on behalf of the Plan.

The County's annual OPEB cost (expense) is calculated based on the annual required contribution ("ARC") of the employer, an amount that was actuarially determined by using the Projected Unit Credit Method (one of the actuarial cost methods that meet the requirements with of the GASB Statement No. 45). The portion of this Actuarial Present Value allocated to a valuation year is called the Normal Cost. The County uses a level dollar amount and an amortization period of one year on an open basis.

Under this method, actuarial gains/losses, as they occur, reduce/increase future Normal Costs.

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 14. OTHER POSTEMPLOYMENT BENEFITS (Continued)

## Annual OPEB Cost and Net OPEB Obligation (Continued)

The following table shows the elements of the County's annual OPEB cost for the year, the amount actually paid, and changes in the County's net OPEB obligation to the plan for the year ended December 31, 2009. (dollars in thousands):

#### Calculation of ARC and Annual OPEB Cost

	Nassau County	*Nassau Community College	** Nassau Health Care Corportation	Nassau Regional Off-Track Betting	Nassau County Interim Finance	Total
Amortization of UAAL	\$ 3,614,786	\$ 269,211	\$ 17,445	\$ 45,755	\$ 854	\$ 3,948,051
Normal Cost at the Beginning of year	101,904	11,495	25,675	1,793	76	140,943
Interest on Normal Cost	4,331	489	1,091	76	3	5,990
Annual Required Contribution	3,721,021	281,195	44,211	47,624	933	4,094,984
Interest on net OPEB Obligations	146,865	11,809	3,367	1,945	38	164,024
Adjustment to ARC	(3,602,502)	(289,657)	(4,721)	(47,698)	(930)	(3,945,508)
Total Annual OPEB cost	265,384	3,347	42,857	1,871	41	313,500
Actual Contributions	106,956	6,635	3,487	805	15	117,898
Increase in net OPEB obligation	158,428	(3,288)	39,370	1,066	26	195,602
Net OPEB Obligation at December 31, 2008	3,455,637	277,848	79,221	45,753	892	3,859,351
Net OPEB Obligation at December 31, 2009	\$ 3,614,065	\$ 274,560	\$ 118,591	\$ 46,819	\$ 918	\$ 4,054,953

<sup>\*</sup> Nassau Community College data as of fiscal year ended August 31, 2009

As of December 31, 2009, the OPEB liability was approximately \$3.6 billion and the 2009 payroll cost was \$831.2 million or 434.8% of the unfunded liability amount. The County's annual OPEB cost, the actual annual OPEB amount contributed to the plan, and the net OPEB obligation for the fiscal years ended December 31, 2009, 2008 and 2007, were as follows (dollars in thousands):

					Percentage of Annua	ıl
Fiscal Year	scal Year Annual			ual Annual	OPEB Cost	Net OPEB
Ended	_0	PEB Cost	OPE	B Cost Paid	Contributed	Obligation
12/31/2009	\$	265,384	\$	106,956	40.3%	\$ 3,614,065
12/31/2008		207,002		105,347	50.9%	3,455,637
12/31/2007		3,452,801		98,819	2.9%	3.352,982

<sup>\*\*</sup> Nassau Health Care Corporation uses a 30 year basis for amortization

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

## 14. OTHER POSTEMPLOYMENT BENEFITS (Continued)

**Actuarial Methods and Assumptions -** The OPEB-specific actuarial assumptions used (which is required at least biennially) in the January 1, 2009, OPEB actuarial valuations are as follows:

Valuation date:

January 1, 2009

Actuarial cost method:

Projected Unit Credit Method

Discount rate:

4.25% per annum

Per-capita retiree contributions:

Retiree contributions are assumed to increase

at the same rates as incurred claims.

Health insurance benefits are provided by the New York State Health Insurance Plan. This also includes a reimbursement of Medicare Part B premium. Benefits vest at five to ten years of service and are subject to continuous participation in NYSHIP.

The premium rate is used for all non-Medicare eligible retirees and dependents with basic medical coverage.

Monthly premium rates for fiscal year 2009 are shown in the following table:

Pre-65 Non-Medicare:							
Single	\$	598.58					
Family		1,282.17					
Post- 65 Medicare:							
Single		359.22					
Family		803.45					
Medicare (Part B) - per person		96.40					

Medicare Part B premiums for 2009 are \$96.40 per person monthly and are assumed to increase by the following trend rates:

Year	Trend Rates
2009	6.33 %
2010	6.00
2011	5.75
2012	5.50
2013	5.25
2014 +	5.00

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

# 14. OTHER POSTEMPLOYMENT BENEFITS (Continued)

No retiree assumed to have income in excess of the threshold, which would result in increasing Part B premium above 25% of Medicare Part B Costs.

**Health Care Cost Trend Rate ("HCCTR")** - Covered medical expenses are assumed to increase by the following percentages:

HCCTR Assumptions

Years Ending	Annual Rates of Increase
2009	8.00 %
2010	7.25
2011	6.50
2012	6.00
2013	5.50
2014 and later	5.00

**Mortality** - Mortality rates are those recommended by the actuary:

Preretirement

	TRS						
Age	Male	Female	ERS	PFRS			
20	0.0075 %	0.0043 %	0.0510 %	0.0600 %			
30	0.0428	0.0262	0.0550	0.0600			
40	0.0518	0.0349	0.0980	0.0640			
50	0.1326	0.0818	0.2070	0.1430			
60	0.1771	0.1331	0.4210	0.7430			

Postretirement

	ERS		PFRS	TRS		
Age	Male	Female	Unisex	Male	Female	
50	0.2441 %	0.2177 %	0.2594 %	0.2579 %	0.2294 %	
60	0.7365	0.5332	0.6976	0.6624	0.5525	
70	1.8246	1.2686	1.8828	1.8241	1.2021	
80	4.6846	3.4091	5.4210	5.3926	3.5874	
90	14.5417	11.0872	14.7447	15.7604	12.2460	

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

## 14. OTHER POSTEMPLOYMENT BENEFITS (Continued)

The cost of providing health care to retirees not including the accrual for prior service costs, totaled \$107.0 million during fiscal year 2009 and \$105.3 million during fiscal year 2008.

It should be noted that actuarial valuations have inherent limitations, reflect a long-term perspective, and involve estimates of the value of the reported amounts and assumptions about the probability of events far into the future, and that actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each valuation and of the pattern of sharing of costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal and contractual funding limitations on the pattern of costs sharing between the employer and plan members in the future. Actuarial methods and assumptions used also include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

#### Required Supplemental Information:

The schedule of funding progress presents the results of OPEB valuations as of January 1, 2009, 2008 and 2007 for the fiscal year ending December 31, 2009. The schedule provides trend information about whether the actuarial values of the plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits (dollars in thousands):

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL	)*	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll (b-a)/c
1/1/2009 1/1/2008 1/1/2007	\$ 0 0 0	\$ 3,467,42 3,316,12 3,222,20	1	3,467,421 3,316,121 3,222,200	0.0% 0.0% 0.0%	\$ 831,168 882,420 890,843	417.2% 375.8% 361.7%

<sup>\*</sup> Based on the Projected Unit Credit Actuarial Cost Method.

**NOTES TO FINANCIAL STATEMENTS** YEARS ENDED DECEMBER 31, 2009 AND 2008

#### 15. CONTINGENCIES AND COMMITMENTS

#### A. Claims and Litigation

The County, its officers and employees are defendants in litigation. Such litigation includes, but is not limited to, actions commenced and claims asserted against the County arising out of alleged torts, alleged breaches of contracts (which include union and employee disputes), condemnation proceedings, medical malpractice actions and other alleged violations of law. The County selfinsures for everything except helicopter accidents and employee bonding. The County annually appropriates sums for the payment of judgments and settlements of claims and litigation, which appropriations may be financed, in whole or in part, pursuant to the Local Finance Law by the issuance of County debt. The County intends to defend itself vigorously against all claims and in all litigation. Estimated liabilities of approximately \$225 million for claims and litigation (excluding tax certiorari claims) have been recorded as a long-term liability in the governmentwide financial statement of net assets as of December 31, 2009 and 2008. The County Attorney is of the opinion that the ultimate resolution of such claims and litigation outstanding at December 31, 2009 will not result in a material adverse effect on the County's financial position. Approximately \$275.2 and \$248.9 million has been accrued as a liability at December 31, 2009 and 2008, respectively, related to workers' compensation claims where the County Attorney can reasonably estimate the ultimate outcome. In 2008 the methodology used to estimate the longterm liability for worker's compensation claims was changed from valuations discounted by 6% (compounded) to full values. The liability for certain other asserted and unasserted malpractice claims cannot be estimated as of December 31, 2009. All malpractice occurrences prior to September 29, 1999 are the responsibility of the County. Subsequent malpractice occurrences arising from events in connection with NHCC are the responsibility of NHCC.

#### В. Tax Certioraris

In fiscal 2009 and 2008, respectively, there were approximately 128,770 and 132,992 taxpayers' claims filed against the Board of Assessors, for the incorrect determination of assessed valuation (certiorari proceedings) for the 2010 (May 1, 2009) and 2009 (May 1, 2008) assessment roll, respectively. The total amount of tax certiorari bonds issued and outstanding by both the County and NIFA was approximately \$1.2 billion at December 31, 2009 and \$1.2 billion at December 31, 2008. This amount has been included with serial bonds reported in the government-wide financial statement of net assets. An amount estimated for future settlements and judgments of \$164.3 million and \$139.0 million has also been recorded as a long-term liability in the government-wide financial statements of net assets at December 31, 2009 and 2008, respectively. In prior years, tax certiorari settlements were financed by the issuance of long-term debt or through BANs which are thereafter refinanced by bond issuances. Pursuant to NIFA enabling legislation, beginning in 2006, the County began to pay a portion of property tax refunds from operating funds. For the year ended December 31, 2009, tax certiorari expenditures were \$114.5 million, \$50 million financed by operating funds in addition to \$64.5 million of borrowed funds. For the year ended December 31, 2008, tax certiorari payments were \$98.8 million.

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2009 AND 2008

## 15. CONTINGENCIES AND COMMITMENTS (Continued)

#### C. Contingencies under Grant Programs

The County participates in a number of Federal and State grant programs some of which are funded under the American Recovery and Reinvestment Act (ARRA). These programs are subject to financial and compliance audits by the grantors or their representatives. As of December 31, 2009, the audits of certain programs have not been completed. Provisions for certain expected disallowances, where considered necessary, have been made as of December 31, 2009. In the County's opinion, any additional disallowances resulting from these audits will not be material.

#### D. Certain Third - Party Reimbursement Matters

Net patient service revenue of NHCC's health facilities included amounts estimated to be reimbursable by third-party payer programs. Such amounts are subject to revision based on changes in a variety of factors as set forth in the applicable regulations. It is the opinion of NHCC's management that adjustments, if any, would not have a material effect on the County's financial position.

#### E. Insurance

The County carries property insurance on its police helicopters and a blanket fidelity bond covering all County employees. Essentially all other risks are assumed directly by the County. The County suffered no material property losses during 2009 and 2008.

#### F. Accumulated Vacation and Sick Leave Entitlements

County employees are entitled to accumulate unused vacation leave and sick leave up to certain contractual amounts. At current salary levels, the County's liability for the payment of these accumulations is approximately \$544.1 and \$570.9 million at December 31, 2009 and 2008, respectively. At August 31, 2009 and 2008, the Nassau Community College's vacation leave and sick leave liability was \$52.3 and \$49.3 million, respectively.

#### G. <u>Deferred Payroll</u>

The County has entered into agreements with the Civil Service Employees' Association ("CSEA"), the Police Benevolent Association, ("PBA"), Superior Officers Association, ("SOA"), and the Detective Association, Inc. ("DAI"), and certain Ordinance employees, to defer 10 days pay which shall be paid to the employee on separation of service at the salary rate then in effect. The County has also entered into bargaining agreements with CSEA, PBA, SOA, DAI, and ShOA that include deferrals of wages and longevity that cover various periods of time during 2007 through 2011 and are scheduled to be paid to the employee during the period 2009 through 2015 depending on the bargaining unit, or at termination at the rate earned. The amount deferred at December 31, 2009 and 2008 was approximately \$ 56.7 million and \$33.1 million, respectively. This deferral is reported as a long-term liability in the government-wide financial statement of net assets, as certain contractual arrangements to provide for the payment of these commitments at specific dates in future fiscal periods. The College, a component unit of the County, entered into a similar agreement in 1992 payable to eligible employees on September 1, 2002. The amount

#### 15. CONTINGENCIES AND COMMITMENTS (Continued)

## G. <u>Deferred Payroll</u> (Continued)

deferred at the College close of August 31, 2009 and 2008 was approximately \$ 1.0 million and \$1.1 million, respectively, and is also reported in the government-wide financial statement of net assets. In addition, termination pay for accumulated leave in excess of \$5,000 for CSEA and Ordinance members shall be paid by the County in three equal installments of accumulated days on the three consecutive Januarys following termination. The amount deferred at December 31, 2009 and 2008 was approximately \$ 22.2 million and \$19.4 million, respectively, and is also reported in the government-wide financial statement of net assets.

## H. <u>Capital Commitments</u>

At December 31, 2009 and 2008, there were capital project contract commitments of \$260.3 and \$233.1 million, respectively.

## I. MTA Commitment

Under the Mass Transportation Funding Agreement (the "Agreement") between the County and Metropolitan Transportation Authority (the "MTA") dated as of December 30, 1996, The County agreed to pay \$102 million over time to the MTA for MTA capital improvements in return for a cash payment or payments totaling \$51 million. As of December 31, 2009, the MTA has paid the County \$51 million under the agreement and the County has paid to the MTA approximately \$83 million for such capital improvements. There has been a long-term disagreement between the County and the MTA which is the subject of litigation as to the validity of any claim by the MTA to any further payments under the Agreement. Authorization for the County to fund any potential further payments under the Agreement nevertheless remains available under approved County bond ordinances.

## 16. NASSAU HEALTH CARE CORPORATION ("NHCC")

Effective September 29, 1999, the Nassau Health Care Corporation (the "NHCC") acquired the "Health Facilities" of the County. The purchase, pursuant to the terms of an acquisition agreement between the NHCC and the County (the "Acquisition Agreement"), resulted in the transfer of all real property owned by the County on which the Nassau University Medical Center and A. Holly Patterson Extended Care are situated, as defined. Additionally, as defined in the Acquisition Agreement, the County assumed the net accounts receivable and the majority of liability balances, as defined, of the Health Facilities which existed on September 28, 1999, as well as commitments to making annual historic mission payments, funding certain capital projects and other costs associated with NHCC.

#### 16. NASSAU HEALTH CARE CORPORATION ("NHCC") (Continued)

At December 31, 2009 and 2008, the NHCC had total net assets deficiency of \$125.0 million and \$133.3 million, respectively. The deficiency arose from operating losses and the adoption of Governmental Accounting Standards Board Statement No. 45. NHCC plans to reduce its net asset deficiency by achieving profitability, continuing to progress with collecting on patient accounts, especially those accounts eligible for Medicaid that are being processed by the Department of Social Services, and cash flow provided by government subsidies and funding of capital projects. NHCC has undertaken a number of initiatives to reduce its operating losses and sustain positive cash flows. Such actions include continued revenue cycle enhancements, changes to medical management practices, improved supply chain and inventory management and further cost reductions and a major modernization program. The modernization program includes significant investments in real estate consolidation, facility improvements, clinical equipment and information technology, the replacement (rebuilding) of the nursing home and enhancements to the community health centers. The Successor Agreement, which commenced in November 2007 and is in effect to 2029, clarifies the services provided by NHCC to the County and establishes the mechanism for payments to the Corporation. The agreement also provides NHCC with capital funding.

#### 17. FUND BALANCE SURPLUS/DEFICIT

The following non-major governmental funds reported surplus/deficits as of December 31 (dollars in thousands):

	<u>2009</u>		2008	
Tobacco Settlement Corporation: General Fund Debt Service Fund Total	\$ <u>\$</u>	68 24,243 24,311	\$ <u>\$</u>	(561) 25,230 24,669
Sewer Financing Authority: General Fund Debt Service Fund	\$	25,903	\$	29,169
Total	\$	25,903	\$	29,169

#### 18. SUBSEQUENT EVENT

In June 2010 the County issued two series of Revenue Anticipation Notes totaling \$210 million. Series A for \$130 million bears interest varying from 1.25% to 2% and is due March 15, 2011, and Series B for \$80 million which bears interest of 1.25% and is due April 15, 2011.

\* \* \* \* \* \*

# APPENDIX C

# FORMS OF ORIGINAL AND CONVERSION BOND COUNSEL OPINIONS



#### APPENDIX C-1

#### FORM OF APPROVING OPINION OF BOND COUNSEL

Upon the original issuance and delivery of the Bonds being remarketed as described in this Reoffering Circular, Orrick, Herrington & Sutcliffe LLP, New York, New York, Bond Counsel, delivered its approving opinion in the form set forth in this Appendix C-1. Bond Counsel has not undertaken to update such approving opinion.

[Letterhead of Orrick, Herrington & Sutcliffe LLP]

December 13, 2007

County of Nassau, State of New York

Re: County of Nassau, New York

\$75,000,000 Multi-Modal General Obligation Bonds, Series 2007

#### Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by the County of Nassau, New York (the "County"), of \$75,000,000 aggregate principal amount of Multi-Modal General Obligation Bonds, 2007 Series, dated the Date of Delivery and consisting of \$35,000,000 Multi-Modal General Obligation Bonds, 2007 Series A maturing on December 1, 2023 (the "Series A Bonds") and \$40,000,000 Multi-Modal General Obligation Bonds, 2007 Series B maturing on December 1, 2024 (the "Series B Bonds", with the Series A Bonds, collectively, the "Bonds"). The Bonds are issued pursuant to the Constitution and statutes of the State of New York and proceedings of the finance board of the County.

In such connection, we have reviewed the Constitution and statutes of the State of New York, the Tax Certificate of the County dated the date hereof (the "Tax Certificate"), the Bond Determinations Certificate of the County dated the date hereof (the "County Certificate"), a certified copy of proceedings of the finance board of the County and such other documents and matters to the extent we deemed necessary to render the opinions set forth herein.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof. Accordingly, this opinion is not intended to, and may not, be relied upon in connection with any such actions, events or matters. Our engagement with respect to the Bonds has concluded with their issuance, and we disclaim any obligation to update this letter. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies)

and the due and legal execution and delivery thereof by, and validity against, any parties other than the County. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents referred to in the second paragraph hereof. Furthermore, we have assumed compliance with all covenants and agreements contained in the County Certificate and the Tax Certificate, including (without limitation) covenants and agreements compliance with which is necessary to ensure that future actions, omissions or events will not cause interest on the Bonds to be included in gross income for federal income tax purposes. We call attention to the fact that the rights and obligations under the Bonds, the County Certificate, and the Tax Certificate and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against counties in the State of New York. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum, choice of venue or waiver provisions contained in the documents described in the second paragraph hereof. Finally, we undertake no responsibility for the accuracy, completeness or fairness of the Official Statement or other offering materials relating to the Bonds and express no opinion with respect thereto.

Based on and subject to the foregoing and in reliance thereon, as of the date hereof, we are of the following opinions:

- 1. The Bonds constitute valid and binding obligations of the County.
- 2. The County Certificate has been duly executed and remains in full force and effect.
- 3. The County Legislature has power and is obligated to levy ad valorem taxes without limitation as to rate or amount upon all property within the County's boundaries subject to taxation by the County for the payment of the Bonds and the interest thereon.
- 4. Interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 and is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York). Interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although we observe that interest on the Bonds is included in adjusted current earnings in calculating corporate alternative minimum taxable income. We express no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

#### **APPENDIX C-2**

#### FORM OF OPINION OF BOND COUNSEL TO BE DELIVERED UPON CONVERSION

[Letterhead of Orrick, Herrington & Sutcliffe LLP]

December 1, 2010

County of Nassau, State of New York

RE: County of Nassau, New York

Multi-Modal General Obligation Bonds, Series 2007

We have acted as bond counsel to the County of Nassau, New York (the "County") in connection with the reoffering of the County's \$31,270,000 aggregate principal amount of Multi-Modal General Obligation Bonds, 2007 Series A (the "Series A Bonds") and \$36,060,000 Multi-Modal General Obligation Bonds, 2007 Series B (the "Series B Bonds", and together with the Series A Bonds, the "Bonds") issued pursuant to the Constitution and statutes of the State of New York, proceedings of the finance board of the County, and a Bond Determinations Certificate of the County Treasurer dated December 13, 2007 (the "Bond Determinations Certificate"). Capitalized terms not otherwise defined herein shall have the meanings ascribed thereto in the Bond Determinations Certificate.

On the date hereof, the Bonds are being converted to and reoffered as Fixed Rate Bonds to maturity (the "Conversion" and such reoffered and converted Bonds, the "Converted Bonds"). While in the Fixed Rate Mode, the Converted Bonds shall not be subject to optional tender for purchase.

In connection with such Conversion, we have reviewed the Bond Determinations Certificate, the Tax Certificate and Agreement (the "Tax Certificate and Agreement") of the County, opinions of counsel to the County, certificates of the County and others, and such other documents, opinions and matters to the extent we deemed necessary to render the opinions set forth herein.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof, and we disclaim any obligation to update this opinion. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies) and the due and legal execution and delivery thereof by, and validity against, any party other than the County. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents, and of the legal conclusions contained in the opinions referred to above. Furthermore, we have assumed compliance with all covenants and agreements contained in the Bond Determinations Certificate and the Tax

Certificate and Agreement, including (without limitation) covenants and agreements compliance with which is necessary to assure that future actions, omissions or events on and after the date of issuance of the bonds have not caused and will not cause interest on the Bonds to be included in gross income for federal income tax purposes. We call attention to the fact that the rights and obligations under the Bonds, the Bond Determinations Certificate and the Tax Certificate and Agreement and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles and to the exercise of judicial discretion in appropriate cases. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum or waiver provisions contained in the foregoing documents. Nothing in this letter should imply that we have considered or in any manner reaffirm any of the matters covered in any opinion we rendered on the date of or in connection with issuance of the Bonds. Finally, we undertake no responsibility for the accuracy, completeness or fairness of any remarketing circular or other offering material relating to the Bonds and express no opinion with respect thereto.

No opinion is expressed herein as to whether interest on the Bonds, other than in their form as the Converted Bonds, is excludable from gross income for federal income tax purposes or as to any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

Based on and subject to the foregoing, and in reliance thereon, we are of the following opinions as of the date hereof:

- 1. The Conversion of the Bonds from the Weekly Rate to bear interest at a Fixed Rate is authorized or permitted by the Bond Determinations Certificate. The conversion will not, in and of itself, adversely affect any exclusion from gross income of interest on the Bonds or the Converted Bonds from gross income for purposes of Federal income taxation.
- 2. Interest on the Converted Bonds is excludable from gross income for federal income tax purposes under Section 103 of the Code. Interest on the Converted Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although we observe that interest on the Converted Bonds is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Interest on the Converted Bonds is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York). We are not expressing any opinion regarding other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Converted Bonds.

These opinions are furnished by us as bond counsel to the County solely for purposes of Section 2.11(B)(b) of the Bond Determinations Certificate. No attorney-client relationship has existed or exists between our firm and the Fiscal Agent in connection with the Bonds or by virtue of this opinion, and we disclaim any obligation to update this opinion.

Very truly yours,

## APPENDIX D OUTSTANDING OBLIGATIONS



## County of Nassau, New York General Obligation Bonds of the County and Nassau County Interim Finance Authority Bonds as of October 31, 2010

#### **County General Improvement Bonds**

			Original Interest		Principal Outstanding as
Dated Date		Original Issue Size	Rates	Maturity	of 10/31/10
8/24/10	General Improvement Series 2010D (BABs)	\$15,105,000	5.20% - 5.375%	2026 -2027	\$15,105,000
8/24/10	General Improvement Series 2010C	\$126,620,000	4.00% - 5.00%	2012 -2026	\$126,620,000
6/24/10	General Improvement Series 2010B (BABs)	\$82,060,000	5.05% - 6.70%	2019 -2037	\$82,060,000
6/24/10	General Improvement Series 2010A	\$13,280,000	3.00% - 5.00%	2012 -2018	\$13,280,000
12/15/09	General Improvement Series 2009I (BABs)	\$35,000,000	5.75% - 6.20%	2025 -2031	\$35,000,000
12/15/09	General Improvement Series 2009H	\$55,215,000	2.00% - 4.00%	2010 -2025	\$51,895,000
9/9/09	General Improvement Series 2009G (BABs)	\$26,400,000	5.25% - 5.38%	2023 -2025	\$26,400,000
9/9/09	General Improvement Series 2009F	\$83,600,000	4.00% - 5.00%	2011 -2023	\$83,600,000
8/19/09	General Improvement Refunding Series 2009E	\$50,875,000	3.00% - 5.00%	2010 -2018	\$46,245,000
7/21/09	General Improvement Series 2009C	\$135,300,000	5.00% - 5.25%	2010 -2039	\$134,780,000
5/5/09	General Improvement Series 2009A	\$99,000,000	2.50% - 5.00%	2011 -2029	\$99,000,000
7/8/08	General Improvement Refunding Series 2008D	\$22,285,000	4.00% - 5.00%	2009 -2019	\$21,980,000
7/8/08	General Improvement Series 2008C	\$149,525,000	0.00% - 5.00%	2010 -2028	\$141,725,000
1/22/08	General Improvement Series 2008A	\$105,000,000	3.25% -5.00%	2009 -2028	\$98,160,000
12/13/07	General Improvement Series 2007A	\$35,000,000	VRDB	2009 -2023	\$33,180,000
12/13/07	General Improvement Series 2007B	\$40,000,000	VRDB	2009 -2024	\$38,080,000
7/1/99	General Improvement Series 1999C	\$138,388,000	5.13% -5.25%	2001 -2019	\$4,525,000
8/1/97	General Improvement Refunding Series 1997A	\$110,230,000	3.85% -6.00%	1998 -2013	\$14,375,000
2/24/94	General Improvement Refunding Series 1994A	\$168,850,000	2.20% -6.50%	1994 -2015	\$95,000
6/10/93	General Improvement Refunding Series 1993H	\$73,740,000	2.40% -5.50%	1993 -2017	\$1,360,000
11/1/85	General Improvement Series 1985X	\$35,680,000	7.80% -8.00%	1986 -2015	\$1,090,000
7/1/85	General Improvement Series 1985W	\$20,560,000	7.30% -7.40%	1986 -2015	\$315,000
11/1/84	General Improvement Series 1984V	\$31,880,000	8.50% -8.80%	1985 -2014	\$575,000
7/1/84	General Improvement Series 1984U	\$21,980,000	9.00% -9.30%	1985 -2014	\$140,000
12/1/83	General Improvement Series 1983T	\$38,230,000	8.50% -8.80%	1984 -2013	\$930,000
3/1/83	General Improvement Series 1983R	\$44,080,000	8.00% -8.10%	1984 -2012	\$440,000
12/1/82	General Improvement Series 1982Q	\$18,860,000	9.38% -9.38%	1983 -2011	\$80,000
7/1/82	General Improvement Series 1982P	\$28,060,000	11.25% -11.50%	1983 -2011	\$125,000
5/1/81	General Improvement Series 1981N	\$33,530,000	9.10% -10.00%	1982 -2011	\$50,000
Total					\$1,071,210,000

County Combined Sewer District Bonds; Sewer and Storm Water Resources District Bonds

	ewers Series 2009D	\$14,700,000			
5/5/00 Sa		\$14,700,000	5.00% -5.50%	2010 -2039	\$14,655,000
3/3/09 30	ewers Series 2009B	15,000,000	4.00% -6.00%	2011 -2034	\$15,000,000
1/22/08 Se	ewers Series 2008B	20,000,000	3.00% -5.00%	2009 -2033	\$19,110,000
7/1/99 Se	ewers Series 1999D	1,957,000	5.30% -5.50%	2001 -2019	\$105,000
11/1/97 Se	ewers Refunding Series 1997A	20,545,000	4.50% -6.00%	2000 -2013	\$3,220,000
2/24/94 Se	ewers Refunding Series 1994B	83,835,000	2.20% -6.00%	1994 -2016	\$8,655,000
6/10/93 Se	ewers Refunding Series 1993G	80,845,000	2.80% -5.45%	1994 -2015	\$11,175,000
6/10/93 Se	ewers Refunding Series 1993E	35,045,000	2.80% -5.50%	1994 -2016	\$5,835,000
Total					\$77,755,000

## County Bonds Issued to New York State Environmental Facilities Corporation ("EFC")

Dated Date		Original Issue Size	Original Interest Rates	Maturity	Principal Outstanding as of 10/31/10
3/3/05	EFC Series 2005A	\$1,774,980	2.09% -4.57%	2006 -2034	\$1,510,000
3/4/04	EFC Series 2004 B	4,065,914	1.06% -4.60%	2004 -2028	\$3,235,000
7/24/03	EFC Series 2003F	8,506,016	0.79% -4.61%	2004 -2029	\$6,580,000
3/20/03	EFC Series 2003B	42,530,000	2.54% -6.26%	2003 -2029	\$31,005,000
8/7/02	EFC Series 2002I	36,018,000	1.81% -5.38%	2003 -2022	\$24,248,000
7/25/02	EFC Series 2002G	7,380,000	2.03% -5.80%	2003 -2028	\$5,630,000
6/20/02	EFC Series 2002F	59,220,000	2.52% -6.18%	2002 -2024	\$42,035,000
12/16/98	EFC Series 1998G	20,780,000	2.95% -4.90%	1999 -2017	\$5,515,000
10/15/92	EFC Series 1992B	28,870,000	3.00% -6.65%	1993 -2012	\$1,715,000
5/1/92	EFC Series 1992A	32,869,000	3.25% -6.60%	1993 -2012	\$1,307,000
5/15/91	EFC Series 1991B	35,010,000	4.75% -7.10%	1992 -2011	\$49,000
Total					\$122,829,000

#### Nassau County Interim Finance Authority Bonds

Dated Date		Original Issue Size	Original Interest Rates	Maturity	Principal Outstanding as of 10/31/10
4/21/09	NIFA Series 2009A	\$303,100,000	1.00% -5.00%	2009 -2025	\$298,850,000
5/16/08	NIFA Series 2008E	55,055,000	VRDB	2013 -2014	\$50,000,000
5/16/08	NIFA Series 2008D	150,000,000	VRDB	2014 -2017	\$150,000,000
5/16/08	NIFA Series 2008C	150,000,000	VRDB	2017 -2019	\$150,000,000
5/16/08	NIFA Series 2008B	125,000,000	VRDB	2019 -2021	\$125,000,000
5/16/08	NIFA Series 2008A	125,000,000	VRDB	2021 -2025	\$125,000,000
12/15/05	NIFA Series 2005D	143,795,000	3.25%-5.00%	2007-2025	\$119,640,000
7/14/05	NIFA Series 2005A	124,200,000	3.25%-5.00%	2011-2024	\$124,200,000
12/9/04	NIFA Series 2004 H,I,J,K	337,275,000	2.15%-5.25%	2005-2025	\$155,455,000
4/8/04	NIFA Series 2004A	153,360,000	2.00%-5.00%	2005-2013	\$75,735,000
5/21/03	NIFA Series 2003 A&B	514,475,000	2.00%-6.00%	2004-2023	\$354,450,000
6/27/01	NIFA Series 2001A	181,480,000	4.00%-5.38%	2002-2021	\$24,270,000
Total					\$1,752,600,000

Total County and NIFA Obligations

\$3,024,394,000



## APPENDIX E

UNDERLYING INDEBTEDNESS OF POLITICAL SUBDIVISIONS WITHIN THE COUNTY



#### UNDERLYING INDEBTEDNESS OF POLITICAL SUBDIVISIONS WITHIN THE COUNTY

The estimated gross outstanding bonded indebtedness of other governmental entities and political subdivisions within the County, based on unverified information furnished by such entities, is described below. These figures also include the gross outstanding bonded indebtedness of the County. These figures do not include the indebtedness of the school districts and certain other taxing districts within the County. The figures are shown as of December 31 for each of the years as shown. The underlying indebtedness is an aggregate figure so that the gross bonded debt per capita and net bonded debt per capita figures show only total bonded debt in the County divided by the estimated population in the County. Actual per capita bonded debt varies as a function of geographic and jurisdictional location within the County.

# Figure 1 GENERAL COUNTY GOVERNMENT, TOWNS AND CITIES COMPUTATION OF DIRECT AND OVERLAPPING NET DEBT FOR THE FISCAL PERIODS ENDED AS SHOWN (DOLLARS in Thousands)

	2008	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	2003
DIRECT DEBT, COUNTY OF NASSAU: General Government:						
Bonds	\$3,145,010 *	\$3,089,821 *	\$3,192,191 *	\$3,198,498 *	\$3,130,057 *	\$2,934,168 *
Other Debt Obligations	110,383	78,122	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u> *
Total	3,255,393	3,167,943	3,192,191	3,198,498	3,130,057	2,934,168
Sewer & Storm Water District Fund						
Bonds	\$393,670	\$302,996	\$336,440	\$371,042	\$400,458	\$416,447 **
Other Debt Obligations	14,617	9,223	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	408,287	312,219	336,440	371,042	400,458	416,447
Total Direct Debt,						
County of Nassau:						
Bonds	\$3,538,680	\$3,392,817	\$3,528,631	\$3,569,540	\$3,530,515	\$3,350,615
Other Debt Obligations	125,000	87,345	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	3,663,680	3,480,162	3,528,631	3,569,540	3,530,515	3,350,615

<sup>\*</sup>Beginning with fiscal year 1999, County of Nassau direct debt also includes blended component units, NHCC (proprietary component unit) and DASNY debt.

SOURCE: County of Nassau, Comprehensive Annual Financial Report of the Comptroller for Fiscal Years ended December 31, 2009 and 2008 (including data received from respective towns and cities as to which the County makes no representations). Such data for 2009 and later is not yet available.

<sup>\*\*</sup> Prior to 2004 Sewer funds listed separately, combined for comparison purposes

# FIGURE 2 GENERAL COUNTY GOVERNMENT, TOWNS AND CITIES COMPUTATION OF DIRECT AND OVERLAPPING NET DEBT FOR THE FISCAL PERIODS AS SHOWN (Dollars in Thousands)

	2008	2007	2006	2005	2004	<u>2003</u>
OVERLAPPING DEBT, TOWNS AND CITIES Town of Hempstead						
Bonds	\$1,228,273	\$1,153,943	\$1,119,647	\$1,050,612	\$988,954	\$871,471
Other Debt Obligations	39,712	78,502	71,950	29,336	77,920	152,269
Less Sinking Funds	(2,345)	-	(4,191)	(1,435)	(1,605)	(1,611)
Total	1,265,640	1,232,445	1,187,406	1,078,513	1,065,269	1,022,129
Town of North Hempstead:						
Bonds	\$626,050	\$676,906	\$601,741	\$660,883	\$599,574	\$619,421
Other Debt Obligations	33,221	22,966	20,387	35,550	63,990	98,143
Less Sinking Funds		(565)	(540)	(105)	(114)	(53)
Total	\$659,271	\$699,307	\$621,588	\$696,328	\$663,450	\$717,511
Town of Oyster Bay:						
Bonds	\$678,859	\$698,343	\$653,792	\$597,447	\$626,207	\$566,167
Other Debt Obligations	173,625	128,201	96,922	141,085	76,152	74,153
Less Sinking Funds			<del></del>	<del></del> _	<del></del>	(871)
Total	\$852,484	\$826,544	\$750,714	\$738,532	\$702,359	\$639,449
City of Glen Cove:						
Bonds	\$54,665	\$56,016	\$34,166	\$35,884	\$34,605	\$28,530
Other Debt Obligations	12,100	12,109	18,142	<u>17,123</u>	16,054	<u>19,115</u>
Total	\$66,765	\$68,125	\$52,308	\$53,007	\$50,659	\$47,645
City of Long Beach:						
Bonds	\$39,450	\$39,851	\$52,390	\$39,657	\$64,673	\$34,204
Other Debt Obligations	10,000	-	-	-	-	10,000
Less Sinking Funds						(418)
Total	\$49,450	\$39,851	\$52,390	\$39,657	\$64,673	\$43,786
Total Overlapping Debt,						
Towns and Cities:						
Bonds	\$2,627,297	\$2,625,059	\$2,461,736	\$2,384,483	\$2,314,013	\$2,119,793
Other Debt Obligations	268,658	241,778	207,401	223,094	234,116	353,680
Less Sinking Funds	(2,345)	(565)	(4,731)	(1,540)	(1,719)	(2,953)
Total	\$2,893,610	\$2,866,272	\$2,664,406	\$2,606,037	\$2,546,410	\$2,470,520
TOTAL DIRECT & OVERLAPPING						
NET DEBT:	06.165.055	06.015.056	05.000.355	#5.051.022	05.044.530	05 450 400
Bonds	\$6,165,977	\$6,017,876	\$5,990,367	\$5,954,023	\$5,844,528	\$5,470,408
Other Debt Obligations	393,658	329,123	207,401	223,094	234,116	353,680
Less Sinking Funds	(2,345)	(565)	(4,731)	(1,540)	(1,719)	(2,953)
Total	\$6,557,290	\$6,346,434	\$6,193,037	\$6,175,577	\$6,076,925	\$5,821,135

SOURCE: County of Nassau, Comprehensive Annual Financial Report of the Comptroller for Fiscal Years ended December 31, 2009 and 2008 (including data received from respective towns and cities as to which the County makes no representations). Such data for 2009 and later is not yet available.



## APPENDIX F

## **COUNTY WORKFORCE**



#### **COUNTY WORKFORCE**

As of October 21, 2010, the full-time County workforce totaled 8,183. This represents a decrease of 429 full-time positions in the Major Operating Funds, including contract employees, when compared to November 1, 2009 and is evidence of the County's workforce reduction initiative.

#### **County Employees**

County employees are represented by six labor organizations recognized under the provisions of the New York State Taylor Law. These are the Nassau County Civil Service Employees Association ("CSEA"), the Nassau County Police Benevolent Association ("PBA"), the Detectives Association, Inc. ("DAI"), the Superior Officers Association ("SOA"), the Sheriff Officers Association ("ShOA") and the Investigators Police Benevolent Association ("IPBA"). The following table summarizes labor organization enrollment:

Full Time County Workforce as of October 21, 2010

	<b>Full-Time</b>
Labor Organization	<b>Employees</b>
CSEA	4,005
PBA	1,721
DAI	386
SOA	367
ShOA	1,018
IPBA	39
Non-Labor Organization	572
Sub Total	8,108
Contract Employees	75
Total	8,183

#### Civil Service Employees Association (CSEA)

The CSEA represents all County titles other than those represented by the other unions and those titles classified as management or confidential. The County entered into a Stipulation of Agreement amending the established contract for the CSEA. The County's current contract covers January 1, 2008 through December 31, 2015. The total wage increase is 25.55% over that period, with 0% increase in the first year. Other features of the award include:

- Special separation incentive for full time employees who met all of the requirements was effective June 15, 2009. In addition to the 2009 separation incentive, the County established a Voluntary Retirement Incentive Program requiring a retirement effective date between June 22, 2010 and August 2, 2010;
- There shall be no layoffs of bargaining unit members through December 31, 2011. The County may not unilaterally cut an employee's pay through closings or furloughs through December 31, 2011;
- Wage increases owed for the period April 1, 2010 to November 1, 2010 will be paid in the first pay period of 2014, or upon separation of service, whichever occurs first; likewise, increases due April 1, 2011 to November 1, 2011 will be paid in the first pay period of 2015, or upon separation of service, whichever occurs first;

- The County implemented a two-week lag payroll after July, 2009. This 10-day contractual deferral was banked and employees are to be paid upon separation from County employment, at their then current rate of pay;
- Reduction of overtime rate for certain titles;
- Ending the practice of allowing married couples who are County employees to obtain duplicate health benefits;
- Consolidation of certain functions in the Parks Department, the Department of Information Technology and Department of Public Works;
- Elimination of a "gain-sharing" provision whereby the County had been required to share health care savings with the union; and
- The ability to establish a merit pay system for unionized workers.

#### Police Benevolent Association (PBA)

The PBA represents all of the County's full-time police officers. On July 2, 2007, the panel for the PBA interest arbitration issued its award to both parties, covering the six-year period from January 1, 2007 through December 31, 2012. The County entered into a Stipulation of Agreement amending the established contract for the PBA. The County's current contract covers January 1, 2007 through December 31, 2015 (the "2007 Award"). The total wage increase is 27.25% over that period. Other features of the award include the following key provisions:

- Wage and longevity increases set forth in the 2007 Award due for the period April 1, 2007 to September 30, 2007, shall be paid on January 1, 2011; wage and longevity increases set forth in the 2007 Award due for the period April 1, 2008 to August 31, 2008, shall be paid on January 1, 2011; and wage and longevity increases set forth in the 2007 Award due for the period April 1, 2009, to September 30, 2009, shall be paid on January 1, 2012;
- Added one step to the compensation plan which expires December 31, 2015. In addition police officers hired between January 1, 2004 and July 31, 2008 shall receive a one step jump. This jump in step will occur on the date that such officers would otherwise have reached the second to last step of the salary plan;
- Special separation incentive for full time employees who met all of the requirements was effective June 15, 2009. In addition to the 2009 separation incentive, the County established a Voluntary Retirement Incentive Program ("VRIP") requiring a retirement effective date between September 15, 2010 and November 1, 2010. The termination pay cap (described below) shall be considered null and void for those employees who participate in and meet all the eligibility requirements of the County's VRIP;
- The County implemented a two-week lag payroll after July, 2009. This 10-day contractual deferral was banked and employees are to be paid upon separation from County employment, at their then current rate of pay;
- Further minimum staffing relief;
- Termination pay cap at no greater than twice an officer's final year salary;

- Revised calculation denominator for termination pay that reflects a 5% reduction from previous levels;
- The ability for the County to civilianize approximately 50 positions currently occupied by sworn officers;
- Elimination of dual County health insurance coverage when an officer's spouse or domestic partner is also covered in the County's health insurance plan;
- Establishment of a benefit fund to be managed by the PBA to secure dental, optical and legal benefits for members in lieu of County coverage; and
- Increased annual longevity payments for officers.

Detectives Association, Inc. (DAI)

On January 11, 2007, the panel for the DAI interest arbitration issued its award, covering the six-year period from January 1, 2007 through December 31, 2012. The County entered into a Stipulation of Agreement amending the established contract for the DAI. The County's current contract covers January 1, 2007 through December 31, 2015 (the "2008 Award"). The total wage increase is 27.37% over that period. Other features of the award include the following key provisions:

- Wage increase delays. Wage and longevity increases set forth in the 2008 Award due for the period July 1, 2007 to December 31, 2007, shall be paid on January 1, 2011; wage and longevity increases set forth in the 2008 Award due for the period July 1, 2008 to October 31, 2008, shall be paid on January 1, 2011; and wage and longevity increases set forth in 2008 Award due for the period July 1, 2009, to December 31, 2009, shall be paid on January 1, 2012;
- Ends the practice of middle-level PBA members being promoted to detectives and receiving increases of approximately \$25,000. Now, the first detective step will be indexed at \$2,400 above what they would have made had he or she stayed a police officer;
- Detectives designated between January 9, 2008 and February 28, 2009 shall receive a one step jump at the second to last step;
- The County implemented a two-week lag payroll after July, 2009. This 10-day contractual deferral was banked and employees are to be paid upon separation from County employment, at their then current rate of pay;
- Special separation incentive for full time employees who met all of the requirements was effective June 15, 2009. In addition to the 2009 separation incentive, the County established a Voluntary Retirement Incentive Program (VRIP) requiring a retirement effective date between September 15, 2010 and November 1, 2010. The termination pay cap (described below) shall be considered null and void for those employees who participate in and meet all the eligibility requirements of the County's VRIP;
- The County received several work-rule concessions that will result in the more efficient operation of the Police Department;
- Eliminated the wasteful practice of allowing a detective and his or her spouse who is also a County employee to have two health insurance plans;

- Reduced termination pay by 5% and capped it at no more than 2 times the final salary of the detective; and
- Reduced sick leave accruals from 26 days per year to 24, beginning the process of reducing excessive leave accruals in public employment.

#### Superior Officers Association (SOA)

On May 6, 2009, the panel for the SOA interest arbitration issued its award, covering the six-year period from January 1, 2008 through December 31, 2013. The County entered into a Stipulation of Agreement amending the established contract for the SOA. The County's current contract covers January 1, 2008 through December 31, 2015 (the "2008 Award"). The total wage increase is 31.45% over that period. Other features of the award include the following key provisions:

- Wage and longevity increases set forth in the 2008 Award due for the period April 1, 2008 to December 31, 2008, shall be paid on January 1, 2011; wage and longevity increases set forth in the 2008 Award due for the period April 1, 2009 to December 31, 2009, shall be paid on January 1, 2012;
- Elimination of Step 5 for members promoted to sergeant after the date of the 2008 Award;
- Establishment of a benefit fund to be managed by the SOA to secure legal benefits for members in lieu of County coverage;
- Eliminated the wasteful practice of allowing a SOA member and his or her spouse who is also a County employee to have two health insurance plans;
- Special separation incentive for full time employees who met all of the requirements was effective June 15, 2009. In addition to the 2009 separation incentive, the County established a Voluntary Retirement Incentive Program (VRIP) requiring a retirement effective date between September 15, 2010 and November 1, 2010. The termination pay cap (described below) shall be considered null and void for those employees who participate in and meet all the eligibility requirements of the County's VRIP;
- Reduced termination pay by 5% and capped it at no more than 2 times the final salary of the Detective;
- Reduced sick leave accruals from 26 days per year to 24, beginning the process of reducing excessive leave accruals in public employment; and
- The County implemented a two-week lag payroll after July, 2009. This 10-day contractual deferral was banked and employees are to be paid upon separation from County employment, at their then current rate of pay.

#### Sheriff Officers Association (ShOA)

ShOA and the County negotiated an agreement which was ratified by the County Legislature on April 28, 2008. The contract covers the period January 1, 2005 through December 31, 2012. It established a frozen first salary step of \$30,000 for the life of the contract. The first year of the contract contains no increase (0%); on January 1, 2006 there was a 3.25% increase; and on July 1, 2007 there was a 3.5% increase. Starting April 1, 2008 and on each April 1 through 2012, steps 2-10 receive a 1% increase and top step receives 3.65%. Other significant savings include a reduction of the overtime rate from 1.74 times base to 1.5 times base. In addition, certain contractual rules that had increased total overtime costs were reduced. The County entered into a Stipulation of Agreement amending the established contract for the ShOA extending it through December 31, 2015. Effective January 1, 2013 and 2014 an increase of 3.5% for all steps and effective January 1, 2015 an increase of 3.75%.

- The County implemented a two week lag payroll after July, 2009. This 10 day contractual deferral was banked and employees are to be paid upon separation from County employment at their then current rate of pay;
- Wage increases for the period April 1, 2010 to November 1, 2010, shall be paid on January 1, 2014; wage increases for the period April 1, 2011 to November 1, 2011, shall be paid on January 1, 2015;
- Overtime calculation on January 1, 2010 from 1.75 to 1.5;
- Special separation incentive for full time employees who met all of the requirements was effective June 15, 2009. In addition to the 2009 separation incentive, the County established a Voluntary Retirement Incentive Program (VRIP) requiring a retirement effective date between September 15, 2010 and November 1, 2010. The termination cap shall be considered null and void for those employees who participate in and meet all the eligibility requirements of the County's VRIP;
- May accrue an additional 35 days of sick leave; and
- Effective January 2012, members not at top pay will jump step 10 which will expire December 31, 2015.

Investigators Police Benevolent Association (IPBA)

The IPBA represents investigators employed by the Nassau County District Attorney having decertified from the CSEA in December 2004. Since that time they have been working under the terms of the CSEA contract. Negotiations did not result in a successor agreement and the parties have agreed to submit the matter to binding arbitration utilizing the same panel that determined the PBA and DAI awards discussed above.

#### **Nassau Community College Employees**

Not considered employees in the Major Operating Funds, members of the Nassau Community College Federation of Teachers ("NCCFT") and the Adjunct Faculty Association ("AFA"), total approximately 740 full-time faculty and 3,600 part-time faculty, respectively. The contract which commenced September 1, 2008 for the NCCFT expires August 31, 2013. The contract for the AFA, which commenced October 1, 2005, expired on September 30, 2010.

## The wage package for the NCCFT is:

Effective <u>Date</u>	Wage <u>Increase</u>
9/1/08 9/1/09	2.75%
9/1/10	1.09%
9/1/11 9/1/12	2.75% 2.50%

## The wage package for the AFA is:

Effective	Wage
<u>Date</u>	<u>Increase</u>
11/01/05	3.9%
9/01/06	3.9%
9/01/07	3.9%
9/01/08	3.9%
9/01/09	3.9%

## APPENDIX G ECONOMIC AND DEMOGRAPHIC PROFILE



#### ECONOMIC AND DEMOGRAPHIC PROFILE

#### **Overview**

Established in 1899, Nassau County (the "County") is the site of some of New York State's (the "State") earliest colonial settlements, some of which date to the 1640's. With a total land area of 287 square miles and a population of over 1.3 million, the County is bordered to the west by the New York City borough of Queens, to the east by Suffolk County, to the north by Long Island Sound and to the south by the Atlantic Ocean. Together, the northern and southern boundaries of the County comprise nearly 188 miles of scenic coastline. The County includes 3 towns, 2 cities, 64 incorporated villages, 56 school districts and various special districts that provide fire protection, water supply and other services. Land uses within the County are predominantly single-family residential, commercial and industrial.

## **Population**

Table 1 below shows the County's population from 1970 to 2009. The County's population has experienced two major growth periods over the past 100 years, reaching a peak of approximately 1,428,080 residents in 1970. Between 1970 and 1990, the County's population decreased 10% to 1,287,348 residents. By 2009, the U.S. Census Bureau estimates the County's population had increased by 5.4% (from 1990) to approximately 1,357,429 residents. Based upon U.S. Census Bureau data, residents over 75 years of age are the fastest growing segment of the population, increasing by 125% from 42,100 in 1970 to 94,880 in 2000.

TABLE 1
COUNTY POPULATION, 1970-2009

<b>Year</b>	<b>Population</b>
2009	1,357,429*
2008	1,353,151*
2007	1,353,061*
2006	1,351,870
2000	1,336,073
1990	1,287,348
1980	1,321,582
1970	1,428,080

SOURCES: U.S. Census Decennial, \*U.S. Census 2009 Population Estimates.

#### Economic Indicators

#### Median Household Income

As shown in Table 2, the County's estimated median household income was \$92,776 in 2009, significantly higher than those of the State (\$54,659) and the United States as a whole (\$50,221). Moreover, the County has a smaller percentage of families below the poverty level (3.5%) than the State (10.8%) and the United States (10.5%).

TABLE 2

MEDIAN HOUSEHOLD INCOME IN THE COUNTY
IN COMPARISON TO THE STATE AND THE U.S., 2009

Area	Median Household <u>Income</u>	Families Below Poverty (%)
County	\$92,776	3.5
State	54,659	10.8
United States	50,221	10.5

SOURCE: U.S. Census, 2009 American Community Survey

#### Consumer Price Index

The Consumer Price Index ("CPI") represents changes in prices of a typical market basket of all goods and services that are purchased by households over time and is used to gauge the level of inflation. The CPI includes user fees such as water and sewer service and sales and excise taxes paid by the consumer, but does not include income taxes and investment items such as stocks, bonds, and life insurance. Annual totals and increases in the CPI for both the New York-Northern New Jersey-Long Island, NY-NJ-CT-PA Consolidated Metropolitan Statistical Area ("CMSA") and U.S. cities between the years 2000 and 2009 are shown in Table 3 below. (1)

As indicated in Table 3 below, prices in the CMSA rose by .42% in 2009. The 2009 U.S. city average percentage decrease was .37%.

<sup>-</sup>

<sup>(1)</sup> Throughout this document references are made to the U.S. Office of Management and Budget's definitions of metropolitan areas that are applied to U.S. Census Bureau data. These areas include Metropolitan Statistical Areas ("MSAs"), Consolidated Metropolitan Statistical Areas ("CMSAs") and Primary Metropolitan Statistical Areas ("PMSAs"). An MSA is a county or group of contiguous counties that contains at least one city with a population of 50,000 or more, or a Census Bureau-defined urbanized area of at least 50,000 with a metropolitan population of at least 100,000. An MSA with a population of one million or more and which meets various internal economic and social requirements is termed a CMSA, consisting of two or more major components, each of which is recognized as a PMSA. For example, the Nassau-Suffolk PMSA is part of the New York-Northern New Jersey – Long Island, NY-NJ-CT-PA CMSA.

TABLE 3
CONSUMER PRICE INDEX, 2000-2009

Year	U.S. City Average (1,000s)	Percentage Change	NY-NJ-CT-PA CMSA (1,000s)	Percentage Change
2009	214.5	37%	236.8	.42%
2008	215.3	3.8%	235.8	3.9%
2007	207.3	2.8%	226.9	2.8%
2006	201.6	3.2%	220.7	3.8%
2005	195.3	3.4%	212.7	3.9%
2004	188.9	2.7%	204.8	3.5%
2003	184.0	2.3%	197.8	3.1%
2002	179.9	1.6%	191.9	2.6%
2001	177.1	2.8%	187.1	2.5%
2000	172.2	3.4%	182.5	3.1%

SOURCE: U.S. Department of Labor, Bureau of Labor Statistics

## Retail Sales and Business Activity

The County is served by six major regional shopping centers: Broadway Mall in Hicksville, Roosevelt Field in Garden City, Green Acres Mall in Valley Stream, Americana Manhasset in Manhasset, Sunrise Mall in Massapequa, and the Simon Mall at the Source in Westbury. According to the International Council of Shopping Centers, a global trade association of the shopping center industry, these regional malls have a total of 7,370,000 square feet of gross leaseable area.

The County boasts a wide range of nationally recognized retailers that provide goods and services, including home furnishing stores, supermarkets and gourmet food markets, electronic stores, and bookstores. Major retailers in the County include Saks Fifth Avenue, Bloomingdales, Lord & Taylor, Nordstrom's, Macy's, Sears, JC Penney, Marshals, Old Navy, Kohl's and Target. Commercial outlet stores in the County include, but are not limited to Costco, Bed, Bath & Beyond and Best Buy. In addition, there are designer boutique shops and specialty department stores such as Barneys, Brooks Brothers, Giorgio Armani, Ralph Lauren and Prada, and jewelers such as Tiffany & Co., Cartier and Van Cleef & Arpels.

Based on the 2007 Economic Census, Retail Trade, the County ranked second in the State to New York County (Manhattan) in retail sales (see Table 4).

TABLE 4

RETAIL SALES ACTIVITY RANKED BY COUNTY IN THE STATE (in thousands)

	2007 Rank	2007 Retail Sales	2002 Rank	2002 Retail Sales
New York (Manhattan)	1	38,797,518	1	\$26,431,688
Nassau	2	24,312,618	2	20,048,923
Suffolk	3	23,319,943	3	18,884,440
Kings	4	15,431,858	6	11,397,935
Queens	5	14,587,146	5	11,733,654
Westchester	6	14,205,055	4	12,055,687
Erie	7	11,217,146	7	10,053,437
Monroe	8	8,496,065	8	7,612,733
Onondaga	9	6,363,051	9	5,451,227
Orange*	10	5,729,216		N/A

<sup>\*</sup>Orange County was not among top ten in 2002.

SOURCE: 2007 Economic Census, Retail Trade

## **Employment**

Table 5 compares employment totals and unemployment rates in the County to adjoining municipalities, the State and the United States. The County had a workforce of approximately 648,500 employees in 2009. The unemployment rate in the County was 6.9% in 2009 versus 4.7% in 2008. 2009 marked the thirteenth consecutive year in which the County's unemployment rate was less than or equal to Suffolk County (7.3%), and less than New York City (9.5%), the State (8.4%), and the United States (9.3%).

TABLE 5

### ANNUAL AVERAGE EMPLOYMENT (in thousands) AND UNEMPLOYMENT RATE (%), 2000-2009

Year	Nass	au County	Suffol	k County	New Y	ork City	New Y	ork State	Unite	d States
	Employ- ment	Unemployment- Rate	Employ- ment	Unemploy- ment Rate						
2009	648.5	6.9	738.2	7.3	3,606	9.5	8,886	8.4	139,877	9.3
2008	669.4	4.7	762.1	4.9	3,731	5.4	9,158	5.3	145,362	5.8
2007	671.7	3.7	761.4	3.9	3,699	4.9	9,125	4.5	146,047	4.6
2006	670.5	3.8	756.4	4.0	3,642	5.0	9,070	4.6	144,427	4.6
2005	662.6	4.1	745.9	4.2	3,557	5.8	8,947	5.0	141,730	5.1
2004	655.1	4.5	734.8	4.7	3,469	7.1	8,816	5.8	139,252	5.5
2003	649.1	4.7	723.8	4.8	3,413	8.3	8,704	6.4	137,736	6.0
2002	649.5	4.7	717.9	4.7	3,429	8.0	8,721	6.2	136,485	5.8
2001	651.3	3.7	714.6	3.8	3,452	6.1	8,744	4.9	136,933	4.7
2000	655.5	3.3	710.8	3.4	3,454	5.8	8,751	4.5	136,891	4.0

SOURCES: Compiled by the County from: New York State Department of Labor; U.S. Department of Labor, Bureau of Labor Statistics.

## Key Employment Trends

As indicated in Table 6, the annual average employment in non-farm jobs for the year 2009 in the Nassau-Suffolk PMSA<sup>(2)</sup> dropped by 2.95%. Only the Education and Health Services, the Government and the Information industries experienced any growth in the level of employment during this period. The Manufacturing, the Trade, Transportation and Utilities, and the Financial industries fell to their lowest points in this decade. Eighty-nine percent of jobs within the PMSA are in service producing industries.

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<sup>(2)</sup> Prior to 2004, statistical information compiled by the U.S. Census Bureau, the U.S. Department of Labor and other sources was compiled on the basis of MSAs, including the Nassau-Suffolk PMSA. Beginning in 2004, the U.S. Office of Management and Budget revised its geographic Census definitions and replaced MSAs with Core Based Statistical Areas ("CBSAs"). The County is now part of the New York-Newark-Edison, NY-NJ-PA CBSA.

**TABLE 6** 

# ANNUAL AVERAGE NASSAU-SUFFOLK EMPLOYMENT, NON-FARM, BY BUSINESS SECTOR 2001-2009

(in thousands)

Nassau-Suffolk Employment by Industry	2001	2002	2003	2004	2005	2006	2007	2008	2009
			Goods 1	Producing					
Natural Resources Construction & Mining	62.4	64.3	64.4	66.4	66.7	69.8	72.0	73.1	65.1
Manufacturing	98.9	92.1	88.4	88.2	86.9	85.9	83.8	81.3	75.0
Total Employment Goods Producing	161.2	156.4	152.8	154.6	153.6	155.7	155.8	154.4	140.0
Troducing			Service	Producing					
Trade, Transportation & Utilities	271.4	267.3	270.4	271.3	270.9	270.7	273.7	272.4	258.1
Financial Activities	81.9	82.2	82.7	83.4	81.6	80.4	79.2	75.0	70.3
Information Educational & Health Services	32.9 184.4	32.5 191.2	29.1 196.8	28.9 200.7	29.4 203.0	29.2 206.2	27.9 210.8	27.1 215.7	27.6 220.3
Leisure & Hospitality	88.8	90.1	92.6	95.7	95.8	97.5	99.2	99.4	98.3
Other Services Professional & Business Services	49.7 158.5	50.1 154.1	50.7 153.4	51.4 159.7	51.9 159.8	51.9 158.6	52.7 164.2	53.6 163.1	52.7 154.0
Government	194.1	196.3	198.9	196.9	198.7	198.7	202.1	203.2	205.3
Total Employment Service Producing	1,061.7	1,063.7	1,074.6	1,087.9	1,091.0	1,093.2	1,109.6	1,109.5	1086.6
Total Non- Farm	1,222.9	1220.1	1,227.3	1,242.6	1,244.6	1,248.9	1,265.6	1,264.0	1,226.7

SOURCE: New York State Department of Labor

Note: Totals may not equal the sum of the entries due to rounding.

Table 7 compares the employment shares by business sector and industry in the Nassau-Suffolk PMSA to the United States. The percentage of jobs within each category is fairly consistent with national figures. Nationwide, 14% of jobs were in the goods producing sector compared to 11% in the Nassau-Suffolk PMSA.

TABLE 7

PERCENTAGE OF NON-FARM EMPLOYMENT
BY BUSINESS SECTOR, 2009

BUSINESS SECTOR	Nassau- Suffolk PMSA (%)	United States (%)
GOODS PRODUCING		
Natural Resources*, Construction & Mining Manufacturing Total Goods Producing	5 <u>6</u> 11	5 <u>9</u> 14
SERVICE PROVIDING** OR SERVICE PRODUCING	*	
Trade, Transportation & Utilities Financial Activities* or Finance, Insurance & Real	21	22
Estate**	6	7
Assorted Services	45	44
Government	<u>17</u>	<u>17</u>
Total Service Providing / Producing	89	90

Note: Totals may not equal 100% due to rounding.

SOURCES: Compiled by the County from: New York State Department of Labor (Nassau-Suffolk PMSA) and the U.S. Department of Labor, Bureau of Labor Statistics (United States).

## Major County Employers

Table 8 below shows the major commercial and industrial employers headquartered in the County.

TABLE 8

MAJOR COUNTY COMMERCIAL AND INDUSTRIAL EMPLOYERS, 2009

Company	Type of Business	Employees
North Shore – LIJ Health Systems	Health Care	38,000 *
Cablevision Systems Corp.	Cable and pay television	16,705
Griffon Corp.	Specialty building products	5,300
Alcott Group	Professional employers organization	4,900
Winthrop Healthcare Systems	Health Care	4,345
1-800-Flowers	Flowers & gifts	4,000
National Envelope	Envelope manufacturer	4,000
Systemax, Inc.	Computers & related products	3,535
NY Community Bancorp Inc.	Banking	2,834
P.C. Richard & Sons	Appliance, electronics retailer	2,600

SOURCES: Compiled by the County from Crain's Book of Lists 2009; \* North Shore – LIJ Medical System Human Resources Center.

<sup>\*</sup>Nassau-Suffolk PMSA

<sup>\*\*</sup>United States

## Construction Activity

Table 9 below is a composite list of construction activity in the County for residential, business, industrial and public buildings for the years 2000 through 2009. Overall construction activity has been uneven since 1996, reaching its high point in 2000 with 1,887 permits issued. By 2003, the number of permits issued had decreased to 800. Construction activity in the County rebounded in 2004 and 2005 as evidenced by the 1,383 and 1,719 permits issued, respectively. In 2006, building activity was slower with only 1,446 building permits issued for new construction. Building activity fell again with only 943 building permits issued in 2007, but rebounded in 2008 by increasing by almost 100% to 1,847. There is insufficient data available to draw any conclusion about all county construction activity in 2009. However, based on Single Family Dwelling data, the 2009 activity is less than 50% of that of any year since 2003.

TABLE 9
COUNTY CONSTRUCTION ACTIVITY, 2000 - 2009

<u>Year</u>	Single- Family Dwellings	Other Housing Units*	Business Buildings	Industrial Buildings	Public Buildings	Total
2009	334	8	N/A	N/A	N/A	342
2008	822	1,046	N/A	N/A	N/A	1,868
2007	790	126	20	3	4	943
2006	993	415	30	4	4	1,446
2005	921	756	37	1	3	1,718
2004	771	577	23	4	8	1,383
2003	564	203	23	2	8	800
2002	603	482	24	2	5	1,116
2001	614	884	30	21	16	1,565
2000	790	1,009	58	21	9	1,887
Totals	7,202	5,506	245	58	57	13,068

SOURCE: 2000 – 2007 Nassau County Planning Commission; 2008-2009 US Census Bureau Building Permits based on estimate and imputation. US Census Bureau Building Permits track new residential buildings only. \*Other housing units includes two-family, multi-family dwellings and conversions.

Table 10 below shows the number and estimated dollar value of building permits issued for Class 4 property in the County for the years 2002 through 2007. Class 4 property includes commercial, industrial, institutional buildings and vacant land. As indicated in the table, there were 27 building permits issued for Class 4 properties in 2007.

TABLE 10

NUMBER AND VALUE OF BUILDING PERMITS ISSUED,
CLASS 4 PROPERTY, 2002-2007

Year	Number of Permits Issued	<b>Estimated Value of Permits</b>
2007	27	\$ 13,129,100
2006	38	59,862,365
2005	41	29,535,410
2004	15	7,339,475
2003	33	25,043,100
2002	32	20,052,498

SOURCE: Nassau County Planning Commission.

According to the data provided by CB Richard Ellis, there were 24,953,000 square feet of office space in Class A buildings in the County in first quarter of 2010. These buildings had a 16.8% vacancy rate. More than 50,000 square feet of office space construction was completed during 2009-2010.

## Housing

New residential construction activity in the County declined appreciably between 2008 and 2009. The value of new residential construction decreased by 58%, as shown in Table 11.

TABLE 11
COUNTY NEW RESIDENTIAL CONSTRUCTION ACTIVITY

Year	Value of New Residential Construction (in thousands)	No. of New Dwelling Units By Building Permit
2009*	\$156,870	378
2008*	374,000	1,868
2007*	272,576	822
2006	368,875	1,452
2005	373,879	1,435
2004	293,642	1,177
2003	195,435	978
2002	222,722	985
2001	229,464	989
2000	266,259	1,506

SOURCES: U.S. Census Bureau, Construction Statistics Division-Building Permit Branch based on estimate and imputation (2000-2009); figures from US Census Bureau; Construction Statistics Division-Building Permit Branch based on estimate and imputation. New York State Association of Realtors provided residential price information.

Table 12 shows the breakdown of new housing units by type and size.

TABLE 12

NUMBER OF COUNTY NEW RESIDENTIAL HOUSING UNITS AUTHORIZED BY BUILDING PERMIT BY SIZE CATEGORY

Year	1 Family	2 Family	3-4 Family	5 or more  Family	<b>Total</b>
2009	334	8	0	0	342
2008	822	6	0	1,040	1,868
2007	737	18	4	63	822
2006	1,291	38	4	119	1,452
2005	1,197	44	7	187	1,435
2004	735	68	0	374	1,177
2003	635	44	8	291	978
2002	740	30	3	212	985
2001	688	32	4	265	989
2000	753	142	6	605	1,506

SOURCES: U.S. Census Bureau, Construction Statistics Division-Building Permit Branch based on estimate and imputation (2000-2009); no data from the Nassau County Building Activity Reports was used because that report did not track 3-4 Family units and 5- or- more- Family units as distinct categories before 2005.

According to the 2009 U.S. Census Bureau, American Community Survey, the estimated number of housing units in the County increased from 458,151 in 2000 to 459,111 in 2009. The most current available data (US Census Bureau State and County Quick Facts, 2000) indicates that the County had a higher percentage of owner-occupied units (80%) than the State (66%) and the nation (53%) as a whole.

Table 13 shows County existing home sales. In 2009, the annual median sales price decreased by 8.79% while the number of homes sold rose by 4%.

TABLE 13
COUNTY EXISTING HOME SALES, 2000-2009

Year	Median Sales Price	No. of Homes Sold
2009	\$415,000	7,710
2008	455,000	7,410
2007	490,000	8,778
2006	490,000	9,435
2005	489,000	10,343
2004	440,000	10,111
2003	395,000	8,646
2002	350,000	8,654
2001	290,000	7,545
2000	252,500	7,002

SOURCES: Compiled by the County from: The October 2001 LIPA Annual Business Fact Book, 1997-2000; Multiple Listing Service of Long Island Inc., 2001-2005; New York State Association of Realtors, 2006-2009

#### **Transportation**

MTA Long Island Bus ("MTALIB"), a subsidiary of the Metropolitan Transportation Authority, is the County's principal public surface transit provider and the third largest suburban bus system in the United States. Operating a network of 48 routes, the MTALIB provides transit service for most of the County as well as parts of eastern Queens and western Suffolk County. This includes service across the Queens-Nassau line to subway and bus stations in Flushing, Far Rockaway and Jamaica. The density of MTALIB's route network conforms to the development pattern of the County. MTALIB operates approximately 309 fixed route buses and 93 paratransit vehicles. MTALIB has an average ridership of 105,000 passengers each weekday and serves 96 communities, 46 Long Island Rail Road stations, most area colleges and universities, as well as employment centers and shopping malls.

The Long Island Rail Road (the "LIRR") is the largest and busiest commuter railroad in the United States, carrying approximately 83 million passengers in 2009. On an average weekday, the LIRR carries about 287,000 passengers.

The LIRR provides train service for the entire County. Its infrastructure includes 381 route miles of track, 296 at-grade-crossings, and 124 stations on 11 branch lines. These branches provide service through the County to eastern destinations in Suffolk County and western destinations of Penn Station in Manhattan, Flatbush Avenue in Brooklyn, as well as Jamaica and Hunters Point/Long Island City in Queens. Completion of the East Side Access project, which began tunneling work in 2007, will add a new hub in Grand Central Terminal, bringing LIRR customers directly to Manhattan's East Side. On weekdays, about 70% of the system's passenger trips occur during morning and evening peak travel periods.

Through its capital program, the LIRR has renovated Jamaica Station (Queens) and the mezzanine at Jamaica providing links to the subway and the AirTrain to John F. Kennedy International Airport ("JFK").

A major project completed in 2006 was the \$45 million intermodal center at Mineola that provides easy access to parking and seamless transfers to seven local bus lines operated by MTALIB. The center has more than 700 parking spaces in a four-level garage, two elevators that connect to the station platforms, and a pedestrian overpass that connects the north and south sides of the station.

Other important projects are the continual maintenance of tracks, ties, and switches and renovations underway at numerous stations. The LIRR also is currently installing a fiber-optic communications system for greater safety and is consolidating antiquated control towers into one modern center at Jamaica Station. Traditionally serving a Manhattan-bound market, the LIRR has undertaken extensive efforts to augment its reverse-commute and off-peak service to meet the needs of businesses in Nassau and Suffolk counties.

The County highway system consists of over 4,000 miles of paved roads that include parkways, highways, major arteries, collector streets, and local streets, which are operated and maintained by different levels of government. The eight major east-west roadways that provide direct through service to New York City and Suffolk County are: Northern Boulevard, Long Island Expressway, Northern State Parkway, Jericho Turnpike, Hempstead Turnpike, Southern State Parkway, Sunrise Highway, and Merrick Road.

The County is located within close proximity to JFK and LaGuardia Airport ("LaGuardia"), both located in Queens County, and to Islip Long Island MacArthur Airport ("Islip MacArthur"), located in Suffolk County. JFK and LaGuardia are easily accessible to County residents by all major east-west roadways as well as airport shuttle service. The AirTrain service, a light rail system connecting Jamaica Station in Queens to JFK, opened in early 2004. Islip MacArthur is accessible by the Long Island Expressway and Sunrise Highway, as well as the LIRR.

To help eliminate delays, congestion, and trouble spots on its highway network, the County receives federal and state funding through the federal Transportation Improvement Program ("TIP"), and is a voting member of the Nassau-Suffolk Transportation Coordinating Committee. The TIP is a compilation of transportation improvement projects, such as preserving and upgrading bridges, and highways and making system-wide capacity and safety improvements scheduled to take place during a five-year period. The current TIP covers the years 2008-2012, and work will begin in early 2011 on an updated TIP for 2012 - 2015.

#### **Utility Services**

Electrical service is provided to the County by the Long Island Power Authority ("LIPA"), which became Long Island's non-profit electric utility in 1998. LIPA's electric system, which serves 1.1 million customers, is operated by National Grid, the largest investor-owned electric generator in the State. National Grid, which is the largest distributor of natural gas in the northeast United States, also provides gas distribution in the County. The incorporated villages of Freeport and Rockville Centre operate their own electrical generation plants.

LIPA's governing legislation requires the utility to make payments in lieu of taxes ("PILOTS") to municipalities and school districts commensurate with property taxes that would have been received by each jurisdiction from the Long Island Lighting Company ("LILCO"), the County's former provider of electrical service. LIPA is also required to make PILOTS for certain State and local taxes which would otherwise have been imposed on LILCO. Numerous private companies in the County provide telephone service.

#### Health and Hospital Facilities

Rated among the best health and hospital facilities in the country, thirteen hospitals located in the County provide 4,669 certified hospital beds. In addition, according to the New York State Board of Professions, the County is served by 8,170 licensed medical doctors, 2,029 dentists, 670 chiropractors, 333 podiatrists, and 19,265 registered nurses. The North Shore-Long Island Jewish Health System is the County's largest health care employer (approximately 38,000 employees). The North Shore University Hospital is the recipient of the Joint Commission on Accreditation of Healthcare Organizations (JCAHO) Codman Award, the first health system to attain this distinction. The Codman Award recognizes excellence in performance measurement.

Other hospitals of note in the County include the Nassau University Medical Center in East Meadow, St. Francis Hospital in Roslyn, the Winthrop-University Hospital in Mineola, and the Memorial-Sloan Kettering Cancer Center at Mercy Medical Center in Rockville Centre.

#### Media

The daily newspaper Newsday is circulated in the County and Suffolk and Queens Counties. Approximately 77 weekly newspapers cover news and events in the County. Some of these focus on events in specific towns, villages and communities, and others focus on niche industries, such as Long Island Business News – a 57-year-old publication that covers both Nassau and Suffolk Counties.

The County is home to two broadcast television stations, Channels 21 and 57, and receives nine additional VHF and UHF stations. In addition, News 12 provides local news coverage (on cable only). Cable programming is available throughout the County via Cablevision Systems Corp., and provides access to channels with a local focus. Satellite programming and service by Verizon is also available in the County.

Because of its proximity to New York City, events in the County attract regular coverage in New York City newspapers such as the New York Times, the Daily News, and the New York Post. Radio coverage includes nine County-based stations and 52 regional and neighboring stations that consider the County as part of their listening area.

#### **Educational Facilities**

There are 56 school districts in the County, with a total enrollment of 264,485 students according to the State Education Department. Individual school boards and the Board of Cooperative Educational Services (BOCES) are the primary managers of these school districts and provide services such as career training for high-school students and adults, special

education, alternative schools, technology education and teacher training. Various public and private organizations manage the County's other educational facilities. The County's non-public schools, which are located in a number of municipalities, provide education in the State Regents program as well as in special and technical programs.

Many County public schools have received national recognition. A 2010 Newsweek magazine article cited five County high schools among the top 100 public high schools in the nation.

Over 138,000 students attend County colleges and universities, some of which are highly specialized and have garnered nationwide attention for their programs. These institutions include: Long Island University/C.W. Post College, Adelphi University, Hofstra University, New York Institute of Technology, U.S. Merchant Marine Academy, Nassau Community College, Webb Institute, Molloy College, and the State University of New York/Old Westbury.

Colleges and universities in the County promote cross-disciplinary research, technology development and an integrated curriculum to prepare students for the growing bioscience industry. Undergraduate and graduate level programs available throughout the County's institutions of higher learning specialize in fields such as biology, chemistry, biochemistry, engineering, and physical sciences in courses such as bioengineering, biotechnology and pharmacology.

#### Recreational and Cultural Facilities

The County has numerous recreational and cultural facilities. One of the most popular destinations among the County's parks and beaches is the 2,413-acre Jones Beach State Park in Wantagh. With approximately six to seven million visitors annually, Jones Beach State Park features a six-mile ocean beachfront, a two-mile boardwalk, and the 11,200-seat Jones Beach Theater performing arts center, which attracts world-class musical acts. There are dozens of other public beaches located along both the Atlantic Ocean and the Long Island Sound shorelines. In addition, the County is home to the 930-acre Eisenhower Park in the Town of Hempstead, Bethpage State Park in Farmingdale, and numerous small local parks and campgrounds which offer a broad spectrum of recreational opportunities.

On a national level, the County is home to many high profile professional sporting events and teams. The Bethpage Golf Course, located in Bethpage State Park, hosted the 2002 U.S. Open and the 2009 U.S. Open. Belmont Racetrack, located in Elmont, is home to the Belmont Stakes, the third race in horse racing's prestigious Triple Crown. The Nassau Veterans Memorial Coliseum in Uniondale is home to the four-time Stanley Cup Champion New York Islanders of the National Hockey League. Eisenhower Park's 80,000 square foot Aquatic Center is the largest pool in the Northern Hemisphere.

In terms of cultural and historic resources, the County boasts fifteen museums, including the County-owned Cradle of Aviation Museum and the Long Island Children's Museum in Garden City, as well as historic sites such as Old Bethpage Village and Theodore Roosevelt's estate at Sagamore Hill in Cove Neck.

In an effort to preserve open space and natural and scenic resources for additional recreational opportunities, in 2003 the County created the Open Space Fund, which receives 5% of the proceeds from County land sales for open space land acquisition purposes.

#### Water Service and Sanitary Sewer Facilities

There are 48 public water suppliers in the County providing water service to over 90% of the County's residents. Approximately 3,550 residents of the less densely populated northern sections of the County draw their water from private wells.

The natural geology of the County yields three major aquifers situated atop bedrock. These aquifers serve the County with fresh water and are continuously recharged by precipitation.

The County's population remained essentially stable throughout the First decade of the 21<sup>st</sup> Century, exhibiting only a small increase of about 1.6 percent. The small increase in population had a negligible effect on water demand in the County. The sizable fluctuations in annual public water demand are a result of hot and dry weather patterns during the summer months.

Public water supply withdrawal during the base pumping months remained rather consistent during the 2000 - 2003 period at approximately 142 million gallons per day (mgd). During peak pumping months late spring and summer, pumping can increase considerably and is quite variable in response to weather conditions. The annual water demand between 2000 - 2003 ranged from 185 mgd to 200 mgd during the peak pumping period.

Recharge of the groundwater system has increased from 332 mgd to 341 mgd as a result of the County's storm water recharge basins capturing storm water for aquifer recharge. Based upon the peak months' average, this leaves a daily recharge surplus of between 141 to 156 million gallons. This recharge surplus ensures ample amounts of fresh water for the future. Furthermore, proposed developments and redevelopments within the County are required to retain all storm water on site. This requirement will ensure that the aquifer continues to be recharged.

The County Department of Public Works maintains and operates the County's sewerage and water resources facilities. In 2003, upon the approval of the County Legislature, state legislation created a single, County-wide sewer and storm water resources district, replacing the County's prior three sewage disposal districts and 27 sewage collection districts.

Most sewage collected in the County's sewer system is treated at either the Bay Park Sewage Treatment Plant ("Bay Park") in East Rockaway or the Cedar Creek Water Pollution Control Plant ("Cedar Creek") located in Wantagh. Sewage collected within the area corresponding to the former County sewage collection district of Lido Beach is processed at the City of Long Beach's sewage treatment plant.

In 2008, the County assumed responsibility for the operation and maintenance of the Glen Cove Water Pollution Control Facility, sewage pumping stations, and the collection system piping. In 2008, inter-municipal agreements were entered into with each of the Village of Lawrence and the Village of Cedarhurst to consolidate each village's sewer system into the County's sewer system.

Six villages in the County (Freeport, Garden City, Hempstead, Mineola, Rockville Centre and Roslyn) own and operate their own sewage collection systems which discharge sewage to the County's disposal system. The sewage collected by these systems is processed at one of the County-operated sewage treatment plants, either Bay Park or Cedar Creek. In addition, there are several sewage collection systems and treatment plants within the County that are operated by other governmental agencies or special districts.







