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6	NASSAU COUNTY LEGISLATURE
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8	RICHARD NICOLELLO
9	PRESIDING OFFICER
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11	RULES COMMITTEE
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13	LEGISLATOR RICHARD NICOLELLO
14	CHAIR
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16	
17	Theodore Roosevelt Building
18	1550 Franklin Avenue
19	Mineola, New York
20	
21	Reconvened Meeting
22	March 5, 2018
23	11:18 A.M.
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2	APPEARANCES:
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4	LEGISLATOR RICHARD NICOLELLO
5	Chair
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7	LEGISLATOR STEVEN RHOADS
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9	LEGISLATOR ROSE MARIE WALKER
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11	LEGISLATOR KEVAN ABRAHAMS
12	Ranking member
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14	LEGISLATOR DELIA DERIGGI-WHITTON
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16	LEGISLATOR SIELA BYNOE
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1	Rules - 3-5-18					
2	LEGISLATOR NICOLELLO: The rule					
3	committee is reconvened. We have two items on					
4	an addendum. We will need a motion to suspend					
5	the rules. Motion by Legislator Rhoads.					
6	Second by Legislator DeRiggi-Whitton. Any					
7	discussion of the motion to suspend the					
8	rules? Any public comment? All in favor					
9	signify by saying aye. Those opposed? The					
10	rules are suspended. I'm going to call these					
11	two items together, items $E-24$ and $E-25$.					
12	E-24 is a resolution authorizing					
13	the county executive to execute an amendment					
14	to a personal services agreement between the					
15	County of Nassau, acting on behalf of the					
16	Nassau County Department of Assessment and					
17	Smith Valuation Services, Inc. d/b/a Standard					
18	Valuation Services.					
19	E-25 is a resolution authorizing					
20	the county executive to execute an amendment					
21	to a personal services agreement between the					
22	county of Nassau, acting on behalf of the					
23	Nassau County Department of Assessment and					
24	Michael Haberman Associates, Inc.					
25	Those motions are moved by					

- 1 Rules 3-5-18
- 2 Legislator Rhoads. Seconded by Minority
- 3 Leader Abrahams. The items are before the
- 4 committee.
- 5 Before we get to the
- 6 administration's presentation I have a request
- 7 by Jerry Laricchiuta, the president of the
- 8 CSEA, to make a statement.
- 9 MR. LARICCHIUTA: Good morning
- 10 members of the Rules Committee. Thank you for
- 11 giving CSEA a moment to come up and explain
- 12 our position here.
- So, number one, I just want to
- 14 apologize for the shortness of notification by
- 15 us. We only found out about this late
- 16 Thursday evening. We tried to do some work
- 17 Friday and hence, we are here today and we are
- 18 going to ask the committee to consider some of
- 19 our options here.
- Let me just run the reel back.
- 21 Real quick let me run you back to 2011 when 69
- of the 400 people that lost their jobs in
- Nassau County due to layoffs. Of the 400 that
- were laid off we were lucky enough to get back
- 25 240 workers because staffing was so critically

- 1 Rules 3-5-18
- low and remains that way probably even more so
- 3 today than back in 2011. However, in the
- 4 Assessment Department we were unsuccessful in
- 5 getting anyone back. Standard Valuation I
- 6 believe, I hate using people's name, I know
- 7 Matt Smith is the name of the person that runs
- 8 that company, I believe the company is
- 9 Standard Valuation and I know Haberman is yet
- 10 another one.
- Back in 2011 when then county
- 12 executive, Ed Mangano, decided to freeze
- assessment rolls he basically laid off 69
- workers from assessment. And let me tell you,
- as a union leader I have been in this business
- a pretty long time, doing it 20 something
- years, but I've been local A30 president for
- 18 almost 13 years now. Some day I will be able
- 19 to look back on my career. But I will tell
- you one thing, the one thing I will never get
- over, the thing hurt the most is the layoffs.
- 22 When people lose their jobs I failed them. We
- 23 tried like hell. We tried to get the
- legislators and the county executive at the
- time to not lay these people off.

1	Rules - 3-5-18				
2	What we proved was and what we				
3	found was the contract that they were				
4	approving back then for Standard Valuation,				
5	I'm not sure about the other one, was in				
6	direct violation of our contract. And our				
7	contract is pretty easily read. It basically				
8	says nobody shall be laid off as a direct				
9	result of a transfer of unit work. Meaning,				
10	in simple language, you can't be laid off if				
11	your job is subcontracted out as a result.				
12	You cannot be laid off. And they were.				
13	We brought that to arbitration and				
14	it took over two years to settle. I can't				
15	tell you how many hearings we had. These poor				
16	people that lost their jobs had to show up				
17	time and time again to the union office and go				
18	through hours of debate.				
19	In 2013 arbitrator Bonnie				

- Weinstock, who doesn't work with us any more,
- 21 no longer on our panel, but she rendered a
- decision that said this. The county illegally
- laid these folks off. Therefore, I'm going to
- give them back pay. However, because there's
- now been stipulated by the county and by at

- 1 Rules 3-5-18
- 2 the time Standard Valuation and everyone else
- 3 that was speaking, the services would no
- 4 longer be needed I cannot bring them back to
- 5 work. Unfortunately, I can't bring them back
- 6 to work because their services are no longer
- 7 needed because of the new Mangano plan to
- 8 freeze assessment. We don't need people out
- 9 in the field reassessing houses, doing
- 10 computer modeling, all kinds of various work
- 11 that these assessors do.
- I have two beautiful, wonderful
- 13 people that I call my experts and if you ever
- 14 want to know about assessment these are the
- people that you should be talking to. These
- are the people in the trenches that do this
- 17 every day.
- We were stuck with the fact that
- 19 people got laid off. County was stuck with
- 20 the fact that they did it illegally. They had
- 21 to pay over a million dollars in back pay.
- 22 Whatever the contract was back then add a
- 23 million to that of taxpayer money. But under
- the stipulation that Standard Valuation would
- 25 never be brought back on the scene to do these

- 1 Rules 3-5-18
- jobs again I could not get them back to work.
- Fast forward to now. We find out
- 4 that not only is there a contract before Rules
- 5 today, but in fact this has been going on
- 6 since 2015 unbeknownst to this union. We did
- 7 not know they were back to work in 2015. We
- 8 would have taken action back then. Now when
- 9 you get a contract and legislators get these
- 10 contracts and this is nothing. This is a
- 11 small stack. The whole contract is like four
- inches thick, which we got Thursday night.
- 13 Actually Friday morning.
- But on page one of every contract
- is a little section number 3 that says was
- 16 CSEA, under section 32(a) compliance,
- 17 notified. Under both the 2015 contract and
- this current contract the answer is no. Right
- off the bat that's a violation of our
- 20 contract. Which means if I bring this to a
- 21 subcontracting grievance we will win and the
- 22 county will pay dearly once again. Which we
- don't want to see. We're not here for
- conflict by the way. I want to make this very
- 25 clear. This is not something that I'm trying

- 1 Rules 3-5-18
- 2 to make anybody here look -- I know we have a
- 3 new administration. They're getting their
- 4 feet wet. We have yet to meet with her. Our
- 5 first official meeting with the county
- 6 executive is today. About ten days ago we
- 7 were able to get an appointment with the
- 8 county executive. We're the largest union in
- 9 the county. We have 38 departments. There's
- a whole load of issues going on but we had to
- 11 give her time to get her feet wet and to learn
- 12 the job. We knew that from the beginning.
- So our first meeting is today at
- 14 three. Yet we find out that the Rules is
- 15 hearing arguments on this contract and they
- want to pass this contract today at 11. So we
- did meet with Helena Williams on Friday, and I
- got great respect for Mr. Nicolello. I think
- 19 he's doing a very good job up there as
- 20 majority leader. We were able to talk to him
- 21 and he wanted to know what's our problem and I
- told him just what I'm telling you now.
- What we are asking for, in all
- 24 fairness, this is not -- I know there's a time
- 25 frame but we cannot rush this again. We

- 1 Rules 3-5-18
- 2 messed it up the first time by rushing it.
- 3 Newsday's story on how the inequities, I
- 4 know. I've got a \$2,600 tax increase in one
- 5 year, and when I called my assessment people
- 6 they gave me the pizza analogy. Which is the
- best analogy in the world. Did you challenge
- 8 your taxes? No, I never did. Well, let me
- 9 explain it. There's eight slices in a pizza.
- 10 If six of them get smaller two of them have to
- 11 get a lot bigger. The best analogy you'll
- 12 ever get. The pizza always remains the
- 13 pizza. My slice got a lot bigger that year.
- 14 I have been challenging them since every year
- because if you don't the slice is going to get
- 16 even bigger.
- 17 That's a result of I believe a
- mistake they made back in '11 by taking away
- 19 the right of our assessment people to
- 20 challenge these attorneys when they want to
- 21 represent hundreds of thousands of residents
- in tax challenges. But what Smith company
- did, they need 63,000 of these challenges done
- in two months. There is no way our Assessment
- Department could do that even with the

- 1 Rules 3-5-18
- 2 staffing then. So he bundled them up into
- 3 63,000 agreements and everybody won. Whoever
- 4 challenged one -- we know the slice got
- 5 bigger.
- Today we are in the same situation
- 7 and now over the years the disparity in
- 8 taxes -- I'm paying \$4,000 a year to my
- 9 neighbor and I'm not blowing him up. I don't
- 10 want him giving me a call later on. But I
- 11 know there's a disparity. We all know, we
- 12 agree with that. It's broken. Let's not rush
- into it again. The people that can fix this
- 14 are the people in the Assessment Department.
- 15 If the county executive needs time then she
- 16 has to sit down and negotiate something with
- the union. That's all we're asking for is
- 18 negotiate something with this union so we can
- 19 allow this to go through without a challenge
- to cost the taxpayers even yet more money and
- 21 stop this contract.
- So, I appreciate the time. This
- was not meant for any reason to upset anyone.
- 24 If anybody has any technical questions on why
- 25 I believe this is a violation of our contract

- 1 Rules 3-5-18
- that's why I brought the two girls from
- 3 assessment. They know better than I'll ever
- 4 know. We read the contract. This contract is
- 5 also a direct violation of our contract. It
- 6 is work that we do. I thank you for your
- 7 time. If anybody has any questions I will
- 8 answer them, otherwise I will sit down and
- 9 shut up.
- 10 LEGISLATOR NICOLELLO: Thank you
- 11 Jerry. I just wanted to say from our
- 12 perspective we have been receiving briefings
- from both Haberman and from Standard Valuation
- 14 Services, Matt Smith's firm. They have
- impressed upon us the need that these
- 16 contracts move forward as soon as possible.
- 17 The work they have to do, the work that has to
- get done, must be completed by the summer, by
- the early summer, by June, in order for the
- values to be sent to the Office of Real
- 21 Property Services in the state so that this
- 22 process can be -- so the new assessed values
- 23 can be issued by the end of this year. It's
- something that in the old contract was
- supposed to have been done last year.

Τ	Rules - 3-5-18				
2	Be that as it may we have that				
3	pressure on one side. On the other side we				
4	hear you. We hear what you're saying. If				
5	this work is to be done, supposed to be done				
6	by labor unions pursuant to contract that's a				
7	deep concern to us. We want to make sure the				
8	county is abiding by our contracts. We want				
9	to make sure that we're not exposing ourselves				
10	to liability as it going forward. We have the				
11	two balancing competing factors that we are				
12	considering. And it's my intention, I'm going				
13	to open it up to the floor, my intention today				
14	with this is to hear out the presentation that				
15	the administration is going to make on this				
16	and then at the end of that to either table				
17	this or recess the hearing, one or the other,				
18	until a week goes by to give you additional				
19	time and to urge the county executive to sit				
20	down with the CSEA, to sit down with yourself				
21	and the representatives and come to an				
22	agreement.				
23	This contract is for this year but				
24	this is an issue that's going to go on for				
25	years as we try to correct our assessment				

- 1 Rules 3-5-18
- 2 mess. This is a process that's going to
- 3 unfold every year for years to come. So
- 4 there's a lot at stake.
- 5 MR. LARICCHIUTA: Majority Leader
- 6 Nicolello, thank you. I understand fully. I
- 7 want the committee to understand there are two
- 8 main points here. One is I need the committee
- 9 to understand that through no fault of County
- 10 Executive Curran and no fault of this Rules
- 11 Committee and no fault of the union all what
- 12 you said makes a lot of sense except it should
- be getting done by assessment, people in the
- 14 Assessment Department not a subcontractor.
- 15 This is work that should be done in-house, but
- 16 we can't do it right now because we don't have
- enough staff. So that's point one I need to
- 18 make.
- And point two would be, I don't
- 20 know if a week is enough. I'm not trying to
- 21 play games here, but if the county executive
- 22 and their administration says we're just
- 23 ignore him for a week. We know that the
- pressure is on Nicolello and Rules. They're
- going to have to get this done. Then we're

- 1 Rules 3-5-18
- 2 sitting here with an empty gun. You know what
- 3 I mean. You can't even say that in public
- 4 today. You know what I mean. Our threat is
- 5 veiled by the fact that we are under
- 6 constraint of a time line. If we can get it
- 7 done in a week and negotiate something with
- 8 the county executive absolutely we will be in
- 9 favor of moving this on.
- We don't want to hinder the
- 11 county. Assessment is a huge problem. But
- it's a huge problem caused by the county not
- by the people that work in assessment.
- 14 Let me make one statement and this
- is a fact, you can look it up and we can show
- 16 you where we got it from. Prior to 2011, even
- though we had this county quarantee and this
- whole mess and people's taxes were raised
- 19 seemed like by chance, when assessment was
- done totally by the Assessment Department, 90
- 21 percent of the assessment values that were
- 22 given fell within five percent of the selling
- 23 price of that home. So let me repeat that.
- 90 percent of the valuations given by our
- 25 Assessment Department on a house fell within

- 1 Rules 3-5-18
- 2 five percent of the selling price. That's
- 3 pretty good.
- 4 Now, I'm not saying it was perfect
- because we know it wasn't. We went through
- 6 the whole should the assessor be elected, then
- 7 appointed, do we have qualified people running
- 8 the department. It got into a big myriad
- 9 mess. Little blame should be left on the
- 10 people in the trenches doing it. I want the
- 11 committee to understand those two points are
- 12 very important. One, it should be done
- eventually. Realistically we couldn't do it
- 14 today because you laid them all off. We only
- 15 have a handful left. We need to restock,
- 16 restaff the Assessment Department.
- 17 And two, we are going to do the
- 18 best we can. I don't know if a week is
- 19 enough. I don't want to have a gun to my head
- 20 to say you have a week or else. Because then
- 21 I don't have any leverage in negotiating with
- 22 the county executive.
- 23 LEGISLATOR NICOLELLO: I think
- the week puts pressure on the administration
- 25 to get this done. I think it makes sure they

- 1 Rules 3-5-18
- 2 sit down with you and listen to you and work
- 3 this out. That's what the purpose of the week
- 4 is. It's not to put pressure on the union but
- 5 it's to make sure the administration actually
- 6 sits down with you.
- 7 Anyone else? Legislator Rhoads.
- 8 LEGISLATOR RHOADS: I certainly
- 9 agree and thank you so much Jerry for coming
- 10 here and advising us, bringing us up to speed
- on that. To be perfectly honest I'm kind of
- 12 dumbfounded. I would think that given the
- importance of this particular issue I would
- 14 think that the first thing the administration
- would do is probably reach out to labor to
- 16 make sure in the very first instance moving
- 17 forward we don't have an issue. I was
- 18 surprised to hear that that had already not
- 19 taken place.
- But we certainly can't consider it
- 21 today. I think the intention is for us to be
- 22 able to at least learn about the contract to
- 23 get some information on the record and to
- 24 allow time for those conversations to take
- 25 place.

1	Rules - 3-5-18				
2	The assessment problem is a major				
3	issue. I think there's universal agreement on				
4	both sides of the aisle that there needs to be				
5	comprehensive solution to that. I think the				
6	system when it was initially created came with				
7	a set of problems. I think that unfortunately				
8	in the process of trying to fix those problems				
9	there was a whole new set of perhaps larger				
10	problems that have been created. And since				
11	the administration has indicated the desire to				
12	tackle this we want to make sure in that				
13	process we're deliberate and we want to make				
14	sure whatever solution comes out of that				
15	process that solution is one that's going to				
16	work. We don't want to be in that same				
17	situation where we keep creating a larger set				
18	of problems down the road. We want to be				
19	deliberative. We want the administration to				
20	think those problems through and we certainly				
21	intend to participate in that process to make				
22	sure that whatever solution we come up with				
23	that solution is in the best interests of the				
24	taxpayers of Nassau County. And that's				
25	exactly what both labor and those of us, the				

- 1 Rules 3-5-18
- 2 administration and those of us in the
- 3 legislature all want to see happen.
- 4 Especially the people working in the
- 5 Assessment Department. They want to see a
- 6 fair and equitable system that serves the
- 7 taxpayers. We want to make sure that
- 8 happens. But I appreciate you bringing it to
- 9 our attention.
- 10 MR. LARICCHIUTA: Thank you
- 11 Legislator Rhoads. I appreciate it.
- 12 LEGISLATOR NICOLELLO: Thank you
- 13 Jerry. Invite the administration back up to
- 14 make the presentation. Before they start I
- wanted to thank Mr. Haberman, Mr. Smith
- 16 Mr. Peysner who is in the back of the room.
- 17 They have given us, majority members, minority
- members, individuals, our staff, multiple
- 19 presentations on this assessment issue, on
- what the work that has been done and what will
- 21 be done. We have been thoroughly briefed, but
- 22 we would like to give the administration the
- 23 time to put the case on the record.
- MS. ROTHSCHILD: Good morning. We
- 25 have Deputy County Executive John Chiara and

- 1 Rules 3-5-18
- 2 Deputy County Executive Mark Page to present
- 3 on behalf of the administration.
- 4 MR. CHIARA: Good morning
- 5 majority leader, minority leader, members of
- 6 the committee. My name is John Chiara, deputy
- 7 county executive for compliance.
- I think to everyone it's pretty
- 9 clear based on their experience and working in
- 10 the communities that you all represent that
- 11 our tax rolls and our assessment system is
- broken. And it's due to the fact that in 2011
- the rolls were frozen. Since then there has
- 14 been no updates to the rolls. What our task
- 15 force recognized was that there really hasn't
- been any updates to it since 2009. And what
- this has created is an unequal and unfair
- 18 system for all taxpayers in Nassau County.
- 19 It's shifted the tax burden by approximately
- 20 \$1.7 billion in an unfair manner.
- 21 It's also created a system where
- the county hasn't been able to stabilize it's
- 23 finances. Mr. Page is going to address that
- 24 after I speak. What the administration is
- asking is that we move forward the work that's

- 1 Rules 3-5-18
- 2 already been started by Mr. Haberman and SVS.
- 3 That's a systematic review that began in
- 4 2015. These two amendments are critical of
- 5 all the money that was already spent to move
- 6 forward so in 2019 we will be in a position
- 7 where we can have a tentative roll for a
- 8 non-reappraisal reassessment. This is the
- 9 first step in creating a fair tax system for
- 10 all of your residents.
- I think the majority leader said it
- earlier, is that really time, unfortunately,
- is not on our side here. If we're not able to
- 14 move these contracts forward in a timely
- 15 manner, and it is true, it is quite clear that
- the Department of Assessment is not equipped
- to do this because of the tax cuts, the cuts
- that have happened over the last seven, eight
- 19 years.
- 20 But time is not on our side because
- 21 if we can't move forward with these contracts
- then we're not going to be able to move
- 23 forward with the tentative roll in 2019. And
- 24 it really, as I think the majority leader said
- earlier, it really backs up. This work needs

- 1 Rules 3-5-18
- 2 to be completed by the summer, early fall so
- 3 notices can be sent out in the early fall to
- 4 the residents in accordance with the law.
- 5 Again, under the law there must be
- 6 a uniform assessment. That's a requirement
- 7 that the county has or any assessment unit
- 8 has. It's something that this county has not
- 9 been able to do pretty much since the rolls
- were frozen in 2011. Until we begin to fix
- 11 that there's going to continue to be a
- 12 structural imbalance that not only creates,
- again, unfairness across the board for all the
- 14 taxpayers of Nassau County, but again it makes
- it almost impossible to balance our budget.
- I want to bring up Mr. Page to
- 17 discuss the issues that create such a dilemma
- 18 for balancing the budget and dealing with the
- 19 cert issues.
- MR. PAGE: Good morning. Mark
- 21 Page, Deputy County Executive for Finance. I
- 22 appreciate the opportunity to speak to you
- this morning. The urgency in extending these
- 24 contracts has to do with the circumstances we
- 25 find ourselves in right now. The fact is that

- 1 Rules 3-5-18
- in 2017 the county has paid about \$90 million
- 3 in cert judgments. That's basically
- 4 challenges by taxpayers on the amount of tax
- 5 they paid in prior years, which at the end of
- 6 the challenge proceeding determined were valid
- 7 in a scale as I said about \$90 million in
- 8 2017. That number has been growing year by
- 9 year. I think in 2016 I think it was \$75
- 10 million.
- 11 At the end of 2016, the last year
- 12 where we have audited financial statements for
- the amount of those claims which were pending
- in one way or another was about \$340 million.
- 15 How does this problem relate to these
- 16 contracts?
- We're in a situation where our
- 18 basic assessment rolls are for many taxpayers
- who grieve are determined in the
- 20 decision-making process to be wrong. That
- 21 means that although we collect the property
- 22 tax in the year that it's levied and the
- 23 county has spent it on important needs, as
- this determination process goes on, and it can
- 25 take years, eventually the money that was

- 1 Rules 3-5-18
- 2 spent when the tax came in turns out not to
- 3 have really been there and we have to give
- 4 back a considerable amount of it to taxpayers
- 5 who shouldn't have actually paid us that much
- 6 in the year when we spent the taxes.
- 7 The way ultimately to turn around
- 8 this problem is to have a fairer tax
- 9 assessment roll and this administration is
- 10 trying to get to that point as soon as
- 11 possible. We're very much focused on the
- tentative assessment roll due next January,
- 13 January 2019, and we believe that as a
- 14 practical matter the resources available to us
- 15 to get there on a very tight schedule as a
- 16 practical matter right now for the county are
- 17 the two contracts before you.
- That \$90 million that was spent on
- 19 cert judgments in 2017 is basically money that
- 20 the county collects in taxes from whatever
- 21 source that we don't have available to spend
- on services now that we clearly need.
- To put that in a somewhat broader
- context, for a number of years the county has
- 25 had similar amounts owing on judgments and has

- 1 Rules 3-5-18
- 2 borrowed money to cover the cost. We now have
- 3 bonds outstanding through 2043 that were
- 4 issued to pay for these costs. Our annual
- 5 interest and principal payments on those bonds
- 6 in 2018 are \$128 million. So, that's another
- 7 \$128 million that's coming out of our money to
- 8 pay claims on taxes that were determined to be
- 9 wrong and the cost was financed way behind us
- 10 now.
- 11 You can think of it as perhaps a
- 12 piece of our deficit financing. If you look
- 13 at the whole amount of the deficit financing
- that we're now paying back for it's about \$178
- 15 million. The 125 is part of the 178. That
- 16 178 you add the 90 that we paid out of current
- funds in 2017 and you're talking a little bit
- 18 below \$300 million. That's money we're
- 19 spending now for services that the county used
- 20 back whenever. We don't have to spend on what
- 21 we need now.
- One way of looking at that is that
- the county's total property tax collection for
- sort of general purposes in a year is around
- 25 \$800 million. You look at this number, which

- 1 Rules 3-5-18
- is 270 some odd added together, we're actually
- 3 spending more than a third of the property tax
- 4 we collect each year not on what we need now
- 5 but to pay back what we already spent behind
- 6 us.
- 7 The big chunk of that is these
- 8 challenges to the fairness of our property tax
- 9 assessment. That was the \$90 million in
- 10 2017. We need to turn this around and a major
- 11 step here to turn it around is to get an
- 12 assessment roll which is fair and which we can
- defend. We need that step to stop this annual
- 14 additional cost of paying cert judgments which
- just keeps coming along with this. Even when
- we get it it's not going to stop instantly but
- at least it will get us the foothold to turn
- 18 around this problem.
- 19 Time urgency. That \$90 million in
- 20 2017, I don't know what the numbers are going
- 21 to be in 2018. In the budget, which this
- 22 administration inherited, the budget
- 23 allocation for that purpose is \$30 million.
- It's not 90. We don't control the expense
- 25 particularly. Time spent, more years, more of

- 1 Rules 3-5-18
- this cost. We need a new, proper assessment
- 3 roll and then we need to maintain it to turn
- 4 around this problem. I would be happy to
- 5 answer your questions.
- 6 LEGISLATOR NICOLELLO: Thank you
- 7 Mr. Page and Mr. Chiara. You both laid out
- 8 the big picture rational for taking action on
- 9 assessment. I would like to focus on the
- 10 contracts that are before us. Is there anyone
- 11 from the administration here who can talk
- 12 about that? These two contracts.
- MR. CHIARA: Yes. Mr. Denion and
- 14 Mr. Gregware.
- 15 LEGISLATOR NICOLELLO: Mr. Page.
- 16 LEGISLATOR ABRAHAMS: I have a
- quick question before Mr. Denion comes up.
- 18 First, I want to thank you for being here
- 19 today as well as Mr. Chiara and Mr. Denion as
- 20 well. It sounds like to me, based off of what
- 21 I heard you say, and I want to make sure I
- 22 heard you correctly, were you implying that
- this plan would reduce refund payments to
- 24 residential and commercial taxpayers? The
- 25 contracts that are being for us to today with

- 1 Rules 3-5-18
- 2 Haberman and Standard Valuation?
- MR. PAGE: Yes. I believe that
- 4 they're a vital step towards as rapidly as
- 5 possible correcting the assessment roll of the
- 6 county, which is necessary.
- 7 LEGISLATOR ABRAHAMS: In regards
- 8 to residential, let's stay there for a second,
- 9 what was the county's liability in 2018 that
- 10 was residential? Because it was our
- understanding that residential was a very
- 12 small proportion because the previous
- administration was resolving these cases
- 14 before the next tax year went into place. So
- the liability to the county was very minimal.
- 16 So, what was the number? You mentioned many
- 17 numbers. What was the number that you were
- 18 able to find in 2017?
- MR. PAGE: The \$90 million number
- 20 is almost entirely commercial. There's
- another number, which I don't have at the
- 22 moment, but what happens is that if a property
- owner grieves and then settles on what their
- 24 number should be before the final tax levy for
- 25 that year happens, the cost of lowering a

- 1 Rules 3-5-18
- 2 particular taxpayer's bill is covered in the
- final tax levy. It doesn't hang on as a debt
- 4 that has to be paid later. But in the tax
- 5 levy it's actually the slices in the pizza
- 6 that one of my predecessor this morning was
- 7 talking about.
- What happens is, if you need a
- 9 certain amount of money from that class of
- 10 property and somebody grieves and his value
- goes down and it's settled at that, then the
- 12 tax rate, the percentage that's levied on the
- whole class goes up. So that those who don't
- 14 grieve pay for those who didn't and it's built
- in. It's a number and a practice which is
- incremental frankly on the \$90 million I'm
- 17 already talking about in '17 but it's payment
- 18 mechanism is kind of built in.
- 19 LEGISLATOR ABRAHAMS: I
- 20 understand that. But the \$90 million, if I
- 21 understand correctly, was generated based off
- 22 of liability because this is liability --
- these are commercial ratepayers and if I
- understand you correctly, the \$90 million is
- 25 majority commercial, very little residential.

- 1 Rules 3-5-18
- 2 And since most of it is commercial it is our
- 3 understanding and our impression that since so
- 4 little of it is residential that that
- 5 liability has occurred.
- 6 So, going forward, if we're talking
- 7 about the systematic review of what the two
- 8 contracts presented to us today, those
- 9 systematic reviews will not necessarily reduce
- the residential liability for the county in
- 11 the out years. That's what I'm really driving
- 12 at.
- Is what you're proposing today for
- 14 the residential -- and we will get to the
- 15 commercial -- is that going to reduce the
- 16 county's ability. Because, as far as I know,
- there is very little liability and the
- 18 liability is basically generated from the
- 19 backlog of years and years and that number is
- 20 a very small number now. Are you somehow
- 21 saying that residential liability is going to
- 22 grow and this systematic review is going to
- 23 fix that? Because the liability, based on
- your own number of \$90 million, is very little
- 25 already. So I'm not too sure. I want to make

- 1 Rules 3-5-18
- 2 sure I understand what you're presenting today
- 3 in regards to residential. The reassessment
- 4 plan as it pertains to residential.
- 5 MR. PAGE: As it pertains to
- 6 residential, if we hold on to the practice of
- 7 settling residential grievances as they come
- 8 in and basically in the final tax levy setting
- 9 the rate so that the money is effectively
- 10 there to pay for the settlement by levying on
- 11 the whole class more -- if you stay with the
- 12 practice --
- 13 LEGISLATOR ABRAHAMS: Why would
- 14 we be paying for the settlement? What
- 15 settlement?
- MR. PAGE: The reason that the
- 17 liability number doesn't include much for
- 18 residential property, class one, is that as a
- 19 current matter we've already paid them in the
- 20 way the property tax levy is set for that
- 21 class. The settlement and then the levy is
- 22 set. The levy is set to cover effectively the
- payment to the grieving residential property
- owner.
- 25 LEGISLATOR NICOLELLO: We can go

- 1 Rules 3-5-18
- 2 back to this later on. I really want to focus
- on what these contracts do.
- 4 LEGISLATOR ABRAHAMS: I think
- 5 that's what I was trying to do. I'm trying to
- 6 understand are the contracts going to address,
- 7 as the administration has presented it, it
- 8 sounds like to me they are implying the
- 9 contracts will address the future liability.
- 10 Which there should be no future liability. I
- want to understand what the contract is going
- 12 to do.
- 13 LEGISLATOR NICOLELLO: I think
- 14 what he's talking about in terms of liability
- there is, as you know, we all know, there is
- outstanding refund liability for commercial in
- 17 hundreds of millions of dollars that will
- still be drawing down, number one.
- Number two, they you also have the
- 20 fact that we borrowed money over the years and
- 21 those interest and principal payments will
- have to be made as Mr. Page indicated until
- 23 2043. I think that's the point that he was
- 24 making. I don't know that it goes into what
- we are doing today.

- 1 Rules 3-5-18
- 2 MR. PAGE: There's also a certain
- 3 amount of old residential property amounts
- 4 owing.
- 5 LEGISLATOR ABRAHAMS: I
- 6 understand.
- 7 MR. PAGE: I think that having a
- 8 fairer roll means that you won't have the
- 9 problems of some people grieving and some
- 10 not. Having a better done assessment roll so
- that the values of the properties are proper
- in relation to each other means that you don't
- have the unfairness of the system that we now
- 14 have to a degree.
- 15 Also, the settlement process that
- we go through, which does its best to conclude
- 17 grievances by residential property owners
- quickly has a further effect of basically
- 19 addressing grievances with a very strong
- impetus to settle them before the final tax
- levy, not to defend the county assiduously. .
- 22 Because it's important to the county to settle
- 23 so that it does not in fact end up with a
- 24 liability later.
- 25 LEGISLATOR ABRAHAMS: Correct.

- 1 Rules 3-5-18
- 2 That's why I didn't think the liability was
- 3 anything at all.
- Just for the record, during the
- 5 months of January -- we're going through it
- 6 now -- the months between January 3rd and
- 7 normally it's March 1st, the county executive
- 8 has extended that period into April -- people
- 9 have an opportunity to grieve their taxes.
- 10 Them grieving their taxes in that period, if
- they were resolved to the best of their
- 12 satisfaction that tax roll wouldn't be until
- 13 the 2019-2020 tax roll.
- 14 It was also our understanding that
- those cases, people that grieve between this
- 16 period, a large majority of them are being
- 17 resolved prior to that tax roll in September
- of 2019 being implemented. Therefore reducing
- 19 any level of liability going forward.
- I understand, as the presiding
- officer has indicated, I understand there's
- 22 backlogs and stuff. I'm talking about going
- forward. Obviously we are considering this
- contract on a going forward basis.
- 25 So what I would really need to

1	Rules	_	3-5-18
			_

- 2 understand from you is, the residential
- 3 grievances that are taking place that could
- 4 create liability for the county in the out
- 5 years, what exactly is that number that is not
- 6 being resolved prior to that 2019 tax roll
- 7 going into effect? Because then, in essence,
- 8 from my perspective could be our potential
- 9 liability, if any at all. Can you give me
- 10 that number? What percentage that would be of
- 11 properties that are taxpayers not resolved
- 12 going into that 2019 tax roll? I'm asking you
- to do it based off historicals of course.
- MR. PAGE: I will get you that
- 15 number. I don't have it with me at this
- 16 moment. I think though that one needs to
- think a little bit more broadly in terms of
- 18 the value that is resolved in the settlement
- 19 process before the final tax levy on
- 20 residential properties. Because that too is
- 21 costing others of the county's taxpayers to
- 22 cover in the amount of property tax they pay.
- LEGISLATOR ABRAHAMS: Absolutely.
- 24 LEGISLATOR NICOLELLO: We're
- still in the assessment big picture right

- 1 Rules 3-5-18
- 2 now. I would like to hear about these
- 3 contracts. We can always ask Mr. Page to come
- 4 back up and continue this discussion but let's
- 5 get to the contracts please.
- 6 MR. GREGWARE: Dan Gregware,
- 7 county attorney's office. Before you you have
- 8 two contract amendments to the SVS contract
- 9 and the Michael Haberman contract that were
- originally I guess commenced back in 2015.
- 11 These amendments are going to allow these
- 12 contractors continue performing maintenance on
- 13 the systematic review program. These
- 14 contracts extensions will take us to the end
- of 2018. And then the end goal of these
- 16 contract amendments will be eventually to be
- able to produce final market values to be
- 18 utilized in the 2019 tentative tax roll.
- So, these are the two contracts
- 20 generally. SVS also has an economic units
- 21 component of their scope of work that was
- 22 previously not addressed in the original
- 23 contract. That is also being added to the SVS
- 24 contract. As you can see, there's a time and
- 25 performance schedule in the proposed

- 1 Rules 3-5-18
- 2 amendments. There's also a payment schedule.
- 3 SVS is proposing an increase of \$1,142,000 and
- 4 the Michael Haberman increase is proposed at
- 5 \$1,484,812. I don't know if you have any
- 6 additional questions.
- 7 LEGISLATOR NICOLELLO: These
- 8 contracts are for these firms to do a
- 9 systematic review, correct?
- 10 MR. GREGWARE: The original
- 11 contracts in 2015 were to do a systematic
- 12 review. These two are to enable them to
- 13 perform the systematic review. Once they
- 14 complete the systematic review the produce
- 15 reports and those reports identify certain
- 16 deficiencies. Those deficiencies are
- 17 corrected at the Assessment Department. At
- 18 the end of the day we need final market values
- 19 to be utilized for the tentative tax roll.
- 20 So this is to enable us to continue
- 21 the maintenance to bring us to final market
- value so that we can utilize them for the
- 23 tentative roll.
- 24 LEGISLATOR NICOLELLO: Tell us
- what the difference is between a systematic

- 1 Rules 3-5-18
- 2 review and a full revaluation.
- 3 MR. GREGWARE: The systematic
- 4 review is more aligned with identifying
- 5 deficiencies in the county's systems. And it
- 6 also is based on a modeling system as opposed
- 7 to going to each individual properties and
- 8 doing a complete evaluation of each individual
- 9 property. It's more done on a modeling
- 10 basis. I know the contractors here, Michael
- 11 Haberman as well as Neil Peysner, could
- 12 probably speak to the specifics of what would
- 13 be involved in the comparisons of the two.
- 14 LEGISLATOR NICOLELLO: And
- there's differences in procedure, correct?
- 16 Each homeowner would get a notice. They have
- the ability for a hearing.
- MR. GREGWARE: Right. In a full
- 19 revaluation notice would definitely be
- 20 produced to the homeowners. In a systematic
- 21 review situation I believe notices would still
- 22 be provided to the homeowners but it would
- 23 have to be at a certain -- 60 days prior. So
- they would still be doing the notices in this
- 25 scenario as well.

1	Rules - 3-5-18
2	LEGISLATOR NICOLELLO: The
3	contract that was passed I believe in 2015 for
4	the systematic review anticipated that the
5	work would be done in time for January '18.
6	That did not happen. Why?
7	MR. GREGWARE: The work was
8	completed. The scope of the work was never
9	intended to produce a final market value
10	number. It was to identify deficiencies and
11	to I guess eventually assist the department to
12	be able to produce final market value
13	numbers. But based on the time line that we
14	have we're going to need the help from the
15	contractors in order to continue that
16	maintenance and to help us correct those
17	deficiencies to be able to produce those final
18	market value numbers.
19	LEGISLATOR NICOLELLO: Was there
20	something that the county did not do that
21	frustrated the ability to complete the work
22	when it was supposed to be completed?
23	MR. GREGWARE: I wasn't fully
24	involved with the back and forth with the
25	Assessment Department and the contractors. I

- 1 Rules 3-5-18
- 2 know the contractors produced reports that did
- 3 identify certain, and I don't know if it's
- 4 necessarily deficiencies in the county and as
- far as getting back to the contractors, but I
- 6 think it was more in line with there's
- 7 deficiencies in their modeling and how they go
- 8 about doing their assessment process.
- 9 LEGISLATOR NICOLELLO: The
- 10 process from here forward if we approve the
- 11 contracts would be that the contractors would
- 12 continue their modeling, they would continue
- 13 to do their review to some time later this
- 14 spring, early summer, correct?
- MR. GREGWARE: The goal would be
- 16 to produce preliminary reports by July 1st.
- 17 That's what the Office of Real Property, ORPS,
- is asking that the county produce a
- 19 preliminary report. So they are going to help
- 20 us produce those preliminary reports in the
- 21 summertime by July 1, and once ORPS, we
- 22 contact with ORPS, maybe ORPS will make
- 23 certain recommendations and then we can
- 24 continue to be able to produce the market
- values by November 30th.

1	Rules - 3-5-18
2	LEGISLATOR NICOLELLO: It goes to
3	the state and the state does whatever it does
4	in terms of reviewing, issuing recommendations
5	and that type of thing?
6	MR. GREGWARE: Correct.
7	LEGISLATOR NICOLELLO: It comes
8	back and there's more to be done at this level
9	or is it finalized at that point?
10	MR. GREGWARE: After the
11	preliminary report portion I guess the
12	ultimate goal would be for ORPS to maybe make
13	recommendations and the county to implement
14	those recommendation to be able to produce
15	market value by the end of November.
16	LEGISLATOR NICOLELLO: Then at
17	that point in this year what does the county
18	do in terms of alerting homeowners to what has
19	transpired?
20	MR. GREGWARE: We are required to
21	notice the homeowners 60 days prior to I guess
22	the tentative roll. So the tentative roll
23	goes out January 1st. So it would be 60 days
24	prior we would have to notify homeowners.
25	LEGISLATOR NICOLELLO: So by

- 1 Rules 3-5-18
- 2 November 1st or thereabouts?
- 3 MR. GREGWARE: Correct.
- 4 LEGISLATOR NICOLELLO: I don't
- 5 know if you know this but what does that
- 6 notice contain. Does it tell them what their
- 7 estimated market value is?
- 8 MR. GREGWARE: Yes.
- 9 LEGISLATOR NICOLELLO: Does it
- 10 give them an anticipated tax consequence of
- 11 the new value?
- MR. DENION: Conal Denion, County
- 13 Attorney's Office. It basically would be a
- 14 preliminary look at the tentative roll. So
- market values, assessed values. What they
- would be seeing in January they're going to
- 17 see in November.
- 18 LEGISLATOR NICOLELLO: You will
- 19 have the market value and then you will have
- the assessed value which is when you apply
- 21 that percentage.
- MR. DENION: Tax rate.
- 23 LEGISLATOR NICOLELLO: Not the
- tax rates but the percentage, correct? The
- 25 ratio?

- 1 Rules 3-5-18
- MR. DENION: That as well, right,
- 3 exactly. That just starts the process. As
- 4 you said, they will come in and if they
- 5 challenge they will come in to ARC and talk
- 6 about the AVs.
- 7 LEGISLATOR NICOLELLO: The
- 8 ultimate goal of this process is to have
- 9 better values, correct? To remedy the
- deficiencies in the county's tax roll both
- 11 commercial, residential and utilities and the
- 12 like?
- MR. DENION: Correct.
- 14 LEGISLATOR NICOLELLO: What
- 15 you're telling us is these contracts have to
- be, the work has to start at some point in the
- 17 near future if this is going to be completed
- in time for this year?
- MR. DENION: That's correct.
- 20 LEGISLATOR NICOLELLO: Anyone
- 21 have questions? Legislator Rhoads.
- 22 LEGISLATOR RHOADS: Thank you
- 23 Mr. Chairman in this case.
- Mr. Denion, just so I understand,
- 25 so the work that's been done under this

- 1 Rules 3-5-18
- 2 contract previously was to review the county's
- 3 systems so that we can figure out what was
- 4 wrong with the process that the county has
- 5 been using, correct?
- 6 MR. DENION: That and moved
- 7 toward eventually getting new values, yes.
- 8 LEGISLATOR RHOADS: That part of
- 9 the work has been done?
- 10 MR. DENION: It's my
- 11 understanding, correct.
- 12 LEGISLATOR RHOADS: So now this
- part of the work is supposed to be to assist
- 14 us in establishing market values that actually
- 15 match or assessed values that actually match
- using modeling what market value actually is
- with respect to homes in particular
- 18 neighborhoods?
- MR. DENION: Be careful. The
- 20 appraisers are going to come up, the
- 21 contractors are going to come up with the
- 22 market values that should reflect the true
- 23 market values out there.
- 24 LEGISLATOR RHOADS: And the idea
- is that the assessed valuation, because we are

- 1 Rules 3-5-18
- 2 supposed be a market value based assessment
- 3 system, that the assessed value will at some
- 4 point match ideally the market value; is that
- 5 right?
- 6 MR. DENION: Actually, the market
- 7 values we want as true as possible. Then, as
- 8 you know, the county uses a fractional level
- 9 of assessment. Currently for a residential
- 10 .25 percent and the other class is one
- 11 percent. The AV is a reflection of those
- 12 percentages as applied and other things
- according to law that affect the assessed
- 14 value.
- 15 LEGISLATOR RHOADS: Which brings
- 16 up an interesting point. Since you speak of
- 17 fractional assessment, one of the things that
- 18 has been done I believe starting with the
- 19 Suozzi administration was that the level of
- 20 assessment was changed. Initially when the
- 21 new assessment system was put into place there
- 22 was no fractional assessment. The level of
- assessment was 1.0, just as it is for class
- two, three and four properties today,
- 25 correct?

- 1 Rules 3-5-18
- MR. DENION: Well, that is a
- 3 fraction but it was a different one. It was a
- 4 higher fraction for class one.
- 5 LEGISLATOR RHOADS: The fraction
- 6 was one for two, three and four. It's not a
- 7 fraction. It's one.
- MR. DENION: Just be careful.
- 9 Anything under 100 is a fraction in this case.
- 10 LEGISLATOR RHOADS: But it's 1.0
- 11 but for this particular --
- MR. DENION: Which is one percent
- 13 level assessment.
- 14 LEGISLATOR RHOADS: But for this
- particular class of properties you now have a
- 16 .25 level of assessment?
- 17 MR. DENION: Right.
- 18 LEGISLATOR RHOADS: Going
- 19 forward, whatever system we have in place, we
- 20 want to make sure is consistent. What I
- 21 believe first happened under the Suozzi
- 22 administration and may or may not have
- 23 continued, you guys can certainly tell me, is
- that under I believe it's Article 18 -- you're
- 25 familiar with the 6-20 rule -- that we cannot

- 1 Rules 3-5-18
- 2 raise, the county cannot raise the assessment
- of any home greater than six percent in one
- 4 tax year or greater than 20 percent over a
- 5 period of five, right?
- 6 MR. DENION: Yes.
- 7 LEGISLATOR RHOADS: And that by
- 8 changing the level of assessment you in effect
- 9 are able to circumvent that 6-20 rule?
- 10 MR. DENION: Are you asking me
- 11 whether that was done? That was done 15 years
- 12 ago they did that.
- 13 LEGISLATOR RHOADS: Going forward
- 14 we would need some -- obviously this is a
- major change that's going to take place with
- 16 how assessments are done here. We would want
- 17 some commitment from the administration that
- we're going to comply with the 6-20 rule
- that's set forth in state law and we are not
- 20 going to change the level of assessment to
- 21 circumvent that.
- MR. DENION: I'm going to ask
- John Chiara to answer your question.
- MR. CHIARA: I think you've seen
- 25 the proposal from the county executive. It's

- 1 Rules 3-5-18
- 2 been well circulated.
- 3 LEGISLATOR RHOADS: Is that
- 4 actually going to be issued? Because it's
- 5 dated February 23rd. We're here on March 5th
- 6 already. What's the hesitation?
- 7 MR. CHIARA: The hesitation from
- 8 the administration?
- 9 LEGISLATOR RHOADS: Yes.
- MR. CHIARA: That is a draft
- 11 that's been circulated for debate with the
- 12 county executive and with the majority and the
- 13 minority.
- 14 LEGISLATOR RHOADS: I don't think
- there's any debate on our part.
- MR. CHIARA: Excuse me,
- 17 discussions. Not in this chamber. I believe
- there has been a lot of discussions about
- 19 that. That is a proposal that the county
- 20 executive has made. It's sort of irrelevant
- 21 if -- the main issue is that if there's going
- 22 to be no -- if these -- because of the
- 23 stagnation that we have with the rolls right
- 24 now and the fact that there is nothing is
- moving, the rolls are not moving in any

- 1 Rules 3-5-18
- direction for the last 11 years -- excuse
- 3 me since 2011 -- there actually is no --
- 4 without these two amendments moving forward
- 5 the six and 20 proposal by the county
- 6 executive is moot.
- 7 LEGISLATOR RHOADS: Understood.
- 8 But we do want to assure before we move
- 9 forward with this process that there is a
- 10 commitment from the county executive to abide
- 11 by 6-20. Because at the end of this process
- we can't have people being reassessed and
- having their assessment jump tens of
- 14 percentage points theoretically. It's going
- to have to be phased in in accordance with the
- 16 law.
- 17 MR. CHIARA: Right. And actually
- 18 the proposal was made by the county executive
- because the phase-in is an idea of fairness in
- that individual residents of the county,
- 21 because the fact the county has failed to do
- their proper assessment, this phase-in is
- 23 necessary in order to make it fair for
- individual residents who have to plan on their
- individual yearly finances for the phase-in.

- 1 Rules 3-5-18
- 2 That's one of the reasons why the county
- 3 executive proposed that. Because a phase-in
- 4 is necessary in order to ensure the economics
- of each individual resident rather than the
- 6 county as a whole. I think that's why the
- 7 county executive proposed to that to the
- 8 legislature.
- 9 LEGISLATOR RHOADS: My
- 10 understanding is that if this advances the
- 11 county executive will be making that
- 12 commitment?
- MR. CHIARA: Yes.
- 14 LEGISLATOR RHOADS: That's good.
- 15 That's the right answer.
- MR. CHIARA: If this doesn't
- advance the whole thing is moot. Which is the
- 18 unfortunate nature of it.
- 19 LEGISLATOR RHOADS: To be honest,
- 20 the state law is never moot. We are
- 21 committing to something that we're supposed to
- 22 be doing under operation of state law. We
- 23 shouldn't make this provision more than what
- 24 it is. What the county executive is
- essentially agreeing to do is abide by the law

- 1 Rules 3-5-18
- 2 she's supposed to abide by.
- MR. CHIARA: We are going to
- 4 comply with the state law.
- 5 LEGISLATOR RHOADS: That's good.
- 6 Excellent.
- Now where we are at this point is
- 8 fine, we know what the county has been doing
- 9 wrong. We now are going to reset the market
- values to more accurately reflect,
- 11 reestablish, get a better picture of assessed
- valuations so that it matches market value.
- What's the next step in the process?
- MR. DENION: After what? After
- we publish a tentative roll?
- 16 LEGISLATOR RHOADS: My point is,
- fine, we've paid these outside companies now
- 18 to assess the county's systems and how it is
- 19 we actually set our assessment rolls to better
- 20 reset the process going forward to make sure
- 21 we do it correctly. Now we're going to get
- 22 new valuations under this contract. What's
- 23 the next step in the process?
- MR. CHIARA: The next step, as I
- 25 think the committee is aware, is that the task

- 1 Rules 3-5-18
- 2 force is looking at what the next steps that
- 3 have to occur. Which is going to include
- 4 having more people at the Department of
- 5 Assessment to be able to handle sort of the
- 6 customers from coming in and understanding
- 7 their assessment.
- And not only that, they're going to
- 9 have to continue to update the rolls moving
- 10 forward, which has not been done, which is the
- 11 reason why I think in previous administration
- was easy way to cut people because there was
- 13 not a need to that. Moving forward it will be
- 14 the Department of Assessment that will be
- 15 responsible for updating the rolls depending
- on how they decide to do it, if it's yearly or
- every couple of years, that needs to be keep
- 18 updating. That's something that needs to
- 19 be -- there needs to be more personnel at the
- 20 Board of Assessment.
- 21 LEGISLATOR RHOADS: Can you walk
- 22 us through what's a non-reappraisal
- reassessment versus a revaluation?
- MR. DENION: That's a term ORPS
- uses. According to ORPS there's two types you

- 1 Rules 3-5-18
- 2 can do. You can do the full reappraisal
- 3 reassessment which is individually going out
- 4 and taking pictures and revaluating parcels
- 5 individually.
- 6 LEGISLATOR RHOADS: How many
- bedrooms you have? How many bathrooms you
- 8 have?
- 9 MR. DENION: They have that data
- 10 but this is a more intense look at it. Versus
- 11 the non-reappraisal reassessment takes the
- 12 result of your systematic review, trending,
- 13 fixing particular areas like the economic
- units and the cost of depreciation, problems.
- 15 And then coming up with values that really are
- 16 much, much more reflective of the true market
- values without going through the cost and
- 18 expense and time it takes to go through that
- 19 full reappraisal reassessment.
- 20 LEGISLATOR RHOADS: How does that
- 21 contrast with the revaluation?
- MR. DENION: It's a different
- 23 approach. It's not as intense I guess would
- be the word. Going out like what was done 15
- years ago of individually looking at every

- 1 Rules 3-5-18
- 2 parcel. Visiting property. That sort of
- 3 thing. There are great tools they can use now
- 4 they didn't use 15 years ago. The computers
- 5 are better. The aerial shots are better. All
- 6 those things are better now that they can
- 7 bring to bear to not have to do those things
- 8 because it takes a lot longer and it costs a
- 9 lot more money.
- 10 LEGISLATOR RHOADS: Okay. I
- 11 would yield now.
- 12 LEGISLATOR NICOLELLO: Legislator
- 13 Bynoe.
- 14 LEGISLATOR BYNOE: Thank you
- 15 Presiding Officer. Good afternoon. There was
- 16 some discussion about trying to create some
- 17 equality to the assessment system in the sense
- 18 that there is separate and unequal as reported
- 19 by Newsday, and others have talked today about
- 20 the fact that those who have not grieved are
- 21 shouldering the burden of the tax bills,
- 22 right? So, Legislator Rhoads just questioned
- whether the administration would be looking to
- 24 carry out an executive order. And Deputy
- 25 County Executive Chiara you said she is in

- 1 Rules 3-5-18
- 2 fact intending to carry out the executive
- 3 order; is that correct?
- 4 MR. CHIARA: She's not going to
- 5 carry out the executive order if nothing
- 6 passes. There would be no need to.
- 7 LEGISLATOR BYNOE: Then you know
- 8 my question. In the event that this passes
- 9 then she intends to carry out the executive
- 10 order?
- MR. CHIARA: Yes.
- 12 LEGISLATOR BYNOE: So the
- executive order, as I understand, states that
- 14 there would be no adjustment to the LOA,
- 15 correct? That it would stay .025?
- MR. CHIARA: Yes.
- 17 LEGISLATOR BYNOE: .25.
- So last week, along with members of
- 19 the senior staff, we undertook an exercise, an
- analysis and looked at some of the properties,
- information that was provided for some of the
- 22 properties by SVS as it relates to what the
- 23 current county market value is and what the
- 24 proposed SVS number would be. And when we
- 25 looked at I believe it was Harriman in

- 1 Rules 3-5-18
- 2 Hempstead and Liberty in Williston Park and we
- 3 looked at those numbers it indicated that in
- 4 fact in the early onset this is not creating
- 5 any opportunity for this to be a more
- 6 equitable system.
- 7 In fact, what was actually
- 8 occurring was creating more of a disparity for
- 9 those properties in Hempstead on Harriman
- versus those on Liberty Avenue.
- 11 So it's my contention that if we
- don't adjust the LOA that we are going to have
- individuals who have in most cases been
- 14 carrying the load and those that have been
- paying upwards of 88 percent and the such of
- 16 their assessed value that they in fact now
- 17 would be in a worse off situation. That they
- in fact would further burdened by this
- 19 process. So not adjusting the LOA creates
- 20 that situation.
- 21 And I would like to know if we
- 22 considered those people when we agreed to not
- 23 execute an executive order. If we considered
- those that are currently paying basically
- 25 their fair share in terms of assessed value

- 1 Rules 3-5-18
- 2 that -- I shouldn't say paying their fair
- 3 share -- that they're allowing for their
- 4 properties to be assessed at the almost
- 5 appropriate level, thereby being burdened
- 6 because others are grieving and they're paying
- 7 less than 40 percent, less than 50 percent of
- 8 their value. Did we consider those people in
- 9 this plan?
- 10 MR. CHIARA: The issue, and not
- 11 speaking about any specific property, the
- 12 issues right now, the situation we're in, is
- that because, as Mr. Page was saying earlier,
- 14 because we don't have a defensible role
- 15 that -- there's no defensible position that
- 16 those people could take -- as taxes go up --
- as the individual property values are lowered
- 18 by assessment versus those that have not
- 19 grieved, then when those are leveled out there
- will be fairness to all the taxpayers.
- 21 LEGISLATOR BYNOE: But not if we
- 22 don't adjust the LOA. We aggravate the
- 23 conditions for those that are currently
- 24 paying -- they're paying based on their
- assessed values that have been not grieved.

1	Rules - 3-5-18
2	Those that have not grieved. We are going to
3	slowly escalate those that have grieved at 41
4	percent of their assessed value and they're
5	not going to get to 100 percent for 12 and 20
6	years out. But those that are paying that
7	have not grieved in many cases are reaching
8	their 100 percent value within two years.
9	Thereby increasing the disparity between what
10	they're paying and what the others would be
11	paying based on the proposed market value.
12	MR. CHIARA: I think I said
13	earlier, going back to it, there is a general
14	idea of fairness because some of those people
15	that have been because the county has
16	failed to have what they're required to do,
17	which is to have a uniform assessment system
18	by the law of fairness is that we believe
19	that it needs to be phased in over time.
20	So the individuals on the other
21	side are able to similar arguments have
22	taken place in Washington about what the
23	economic effect of having a dramatic tax
24	increase on certain people is and it's phased

in over time. That's why the six and 20

25

- 1 Rules 3-5-18
- 2 rule -- the county executive has proposed
- 3 following the six and 20 rule so that it's
- 4 phased in over time. So there's no drastic
- 5 consequences to many, many residents.
- 6 The thing that's difficult to
- 7 answer because we don't have a tax system that
- 8 is -- rolls that are accurate and fair, is how
- 9 actually individual -- the taxpayers would be
- 10 affected in each individual thing when the
- 11 tentative rolls come out.
- 12 LEGISLATOR BYNOE: In fairness
- 13 you're saying we are going to introduce it
- 14 over time. Which I don't disagree about. We
- should maybe looking to implement this either
- over time by adjusting the LOA so that there
- is an opportunity to strike some level of a
- 18 balance, some semblance of a balance. Because
- what we do now is aggravate the situation by,
- in fact, not adjusting the LOA, thereby
- 21 burdening those that have not grieved their
- 22 taxes further.
- I hear your point about the
- 24 executive order but there is a counter
- 25 argument to that executive order that I think

- 1 Rules 3-5-18
- 2 burdens taxpayers who are the most vulnerable
- 3 here in Nassau County. Those who are not
- 4 grieving. So, the point to me is that this
- 5 executive order shields some but burdens
- 6 others. So I have a concern about the
- 7 executive order. I have a concern that we're
- 8 not entertaining the fact that we should be
- 9 introducing an LOA that somehow shares the
- 10 burden, shares the pain across all of those
- 11 households and doesn't put it on those that
- 12 simply have not grieved. For that fact, I'm
- really concerned about moving forward with
- 14 this. I think in light of fairness and in
- light of trying to bring some equality back to
- 16 the discussion it has to take place.
- I have bared witness to the
- administration out in the community at Black
- 19 History Month programs where there's a large
- 20 majority of nonminority community members
- 21 stating that they were working to bring some
- level of equality here. I'm actually shocked
- 23 to know today that we're putting in an
- 24 executive order that really does deliver the
- 25 contrary.

L	Rules -	3-5-18

- So, I'm concerned and I don't know
- 3 how many properties fall into this example,
- 4 fall into this category, but I can tell you
- 5 with the example utilized by SVS where they
- 6 compare and contrast Harriman and Liberty, I
- 7 can tell you in Harriman, where I believe we
- 8 had 12 properties to look at, seven of those
- 9 fall into this category.
- 10 MR. DENION: Legislator Bynoe, I
- 11 seen those examples from the vendor but I
- 12 think you said your staff might have done
- 13 further analysis on this. Would you be able
- 14 to share that? We haven't seen that yet.
- 15 LEGISLATOR BYNOE: Sure, we can
- share that. But again, the further analysis
- that we conducted illustrated that seven of
- 18 those properties of the 11 fall into a
- 19 category to which they escalate and within two
- years they are paying almost at 100 percent.
- 21 Thereby, again, shouldering the majority of
- 22 the burden. And we will share that
- 23 information.
- 24 LEGISLATOR NICOLELLO: I wanted
- 25 to make a point about this discussion that has

- 1 Rules 3-5-18
- 2 not been raised before. It appears based on
- 3 what we have seen in areas of the county and
- 4 many of the areas or areas of people of color,
- 5 areas that are economically depressed, have
- 6 been grieving at a lesser extent than other
- 7 areas of the county.
- 8 But let's make sure that we
- 9 understand the effects of this which is that
- 10 65 percent to 70 percent of your taxes go to
- 11 your school district. So, in areas that
- 12 area-wide, school district-wide people tend
- 13 not to grieve it will have little effect, the
- 14 new assessed values will have little effect
- because in those areas within those school
- districts there's going to be little change
- because they have not been grieving and the
- 18 skew of their assessed values is not there.
- There will be some to the extent of
- 20 the 30 percent or so of your town taxes and
- 21 county taxes because there you're comparing
- 22 say someone living in Bellmore versus someone
- 23 living in Syosset.
- But for your school taxes, for
- example, someone living in Bellmore, whether

- 1 Rules 3-5-18
- 2 someone lives in Syosset is not going up as
- 3 much as they should has no effect on the
- 4 amount you're paying in your school taxes in
- 5 Bellmore.
- 6 Going back to the pizza analogy.
- 7 The only pizza you're talking there is among
- 8 Bellmore residents. Or you can take any town
- 9 in the county. Take Mineola. If you're
- 10 living in Mineola the only pizza you're
- 11 talking about in terms of your school taxes is
- 12 people living in Mineola. So if people in
- 13 Mineola did not grieve and people in other
- 14 parts of the county did grieve, any
- disproportionate effect of change in assessed
- 16 value would not affect them in terms of their
- 17 school taxes. You're just comparing
- 18 yourselves to the school taxes.
- 19 So the universe of what we're
- 20 talking about is really people who are paying
- 21 town and county taxes as opposed to other
- 22 people in the town and county as opposed to
- 23 school taxes.
- 24 LEGISLATOR BYNOE: One statement
- 25 I want to make. So, your discussion is about

- 1 Rules 3-5-18
- the school taxes and saying it's 70 percent of
- 3 what we pay so it's only 30 percent of the
- 4 their tax burden. Nonetheless, my point is
- 5 that there is still a disparity even in that
- 6 30 percent. Let's not minimize that. And for
- 7 someone who is really on a fixed income or
- 8 working several jobs to even keep up with the
- 9 tax rate to which they are currently faced
- with I wouldn't downplay the fact that that's
- 11 going to have some impact for them.
- 12 But I also wanted to state that
- while it presents in majority minority
- 14 communities, there are people across Nassau
- 15 County that will be faced with the same
- 16 issue. And when looking at that data I was
- actually surprised at some of the areas that
- 18 also did not grieve that are not majority
- minority communities. So, while I address the
- 20 fact that it was stated at an NAACP event.
- 21 addressing a crowd of majority minority
- residents, this is an issue that is actually
- 23 systemic and it's throughout the whole
- 24 county. Thank you.
- 25 LEGISLATOR NICOLELLO: That's

- 1 Rules 3-5-18
- 2 accurate. Throughout every community there
- 3 has been people who have grieved their taxes
- 4 and people who have not. It does appear based
- on what I was shown that some of the minority
- 6 areas tended to grieve less for whatever
- 7 reason.
- 8 LEGISLATOR BYNOE: Newsday
- 9 illustrated that point very well and I agree
- with the assessment. My point is that while
- it presents in majority minority communities
- there are communities throughout Nassau County
- that would be affected by not looking at
- 14 striking some level of fairness by adjusting
- 15 that LOA and allowing for the pain to be
- shared across the county. Thank you.
- 17 LEGISLATOR NICOLELLO: I don't
- think we're disagreeing. I think the only
- 19 point I was making is that in terms of those
- areas, area wide where people tend not to
- 21 grieve, the affects of abiding by state law
- 22 will be less pronounced especially with
- 23 respect to school taxes. Because again when
- you're talking about school tax bills you're
- 25 not worrying about if I live in Mineola I'm

- 1 Rules 3-5-18
- 2 not worrying about what someone's paying
- 3 school taxes in Syosset or elsewhere. It's
- 4 simply limited.
- 5 Legislator DeRiggi-Whitton.
- 6 LEGISLATOR DERIGGI-WHITTON: So,
- 7 if we were going to go about this in a perfect
- 8 world and say the quickest way to eliminate
- 9 the situation that Legislator Bynoe was
- 10 discussing would that involve ignoring the LOA
- or increasing it or not taking that into
- 12 account?
- MR. DENION: I think you will
- 14 have an LOA, but I think what the legislator
- was proposing was that you would reduce that
- 16 fraction from .25 to a much lower fraction.
- 17 What was done 15 years ago.
- 18 LEGISLATOR DERIGGI-WHITTON: That
- would make it a fair system in a more timely
- 20 way?
- 21 MR. DENTON: I don't know to
- 22 fairness or not but it would have the effect I
- 23 think that she is requesting.
- 24 LEGISLATOR DERIGGI-WHITTON: I
- want to say something. I understand that Rich

- 1 Rules 3-5-18
- 2 Nicolello's point is it's really only the
- 3 county portion so it's less than the major
- 4 part of your tax bill. But the reason that we
- 5 have the state putting the limit on it is
- 6 because it's substantial enough that it makes
- 7 a difference in someone's budget. So, we
- 8 can't have it both ways. We can't say we have
- 9 to abide by the state and say we can only
- 10 increase it six percent. But these people
- that haven't, for whatever reason, haven't
- 12 grieved their taxes aren't really getting
- 13 hurt.
- 14 LEGISLATOR NICOLELLO: No one
- 15 said that. No one said that. The point I was
- 16 making was very clear. That when you look at
- school taxes the impact if it's area wide of
- 18 people grieving or not grieving the impact of
- 19 changes in assessment is much less than if you
- 20 examine a community where people tend not to
- 21 grieve as opposed to the community where
- 22 people tend to grieve. No is saying there's
- 23 no impact.
- 24 LEGISLATOR DERIGGI-WHITTON: So
- 25 there is impact which is why the six percent

- 1 Rules 3-5-18
- is there. The bottom line is these people who
- do not have, for whatever reason, I see this
- 4 in some of my -- I think people are afraid to
- 5 come to question their taxes because they're
- 6 afraid of them going up. They have misbeliefs
- 7 in the system. They don't want to touch it.
- 8 Unfortunately because of those misbeliefs
- 9 they're paying more. And now for us to try to
- 10 fix that situation, if that's really what our
- intent is, we're not going to be able to do
- 12 that as quickly as I think these people might
- deserve because of protecting those that have
- 14 already grieved their taxes and paying less.
- Would you say that that's basically
- the situation as far as trying to balance out
- 17 the roll?
- MR. CHIARA: The proposal by the
- 19 county executive is a balancing between moving
- 20 as quickly forward to a fair tax roll so that
- 21 all residents, those that grieved and those
- that haven't grieved over the last seven
- years, are treated the same. And also to
- 24 phase in the effects, the dramatic effects
- 25 that could occur if people's taxes go up

- 1 Rules 3-5-18
- 2 dramatically. That's the balanced approach
- 3 that the administration has taken. That's the
- 4 intent of the six and 20 by the state as
- 5 well.
- It's so people's -- if the effects
- 7 are not felt in one year and phased in. I
- 8 know all of us are going to feel the effects
- 9 of what's happening in Washington with losing
- 10 a lot of our property tax deduction. The same
- 11 argument was there. A lot of people felt that
- there should be a phase-in so that it could be
- 13 fair.
- The flip side of that, many people
- 15 argued that certain people are going to be
- 16 treated not quite exactly right. But right
- 17 now a majority of the rolls are so unfair that
- 18 there's -- we don't even have a basis to
- 19 really talk about fairness. Again, I don't
- 20 know if that answers your question.
- 21 LEGISLATOR NICOLELLO: Legislator
- 22 Bynoe.
- 23 LEGISLATOR BYNOE: So, we believe
- 24 that if we allow for the 6-20 rule to be in
- 25 play and for each year the property can't

1	Rules -	3-5-18	2
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- 2 exceed the six percent increase, right? And
- 3 not adjusting the LOA is fair for a property
- 4 owner in Hempstead whose current county market
- 5 is 243 and SVS says the proposed market value
- 6 would be 275, we think that they should get a
- 7 six percent increase along with the folks out
- 8 in Williston Park that's at 273,200 at county
- 9 market value. Where SVS says that the value
- 10 is 652.
- I could actually give you an
- 12 example even on Harriman Street where I
- believe that someone's property value, the
- 14 current county market value is 180 and SVS
- says it would go up to 280. I agree even on
- 16 that same block that an adjustment to the LOA
- would bring some level of equality a lot
- 18 quicker to that family living on the same
- 19 street with assessed values that differ by
- 20 \$100,000, as well as a situation out in
- 21 Williston Park where someone's assessed value
- is been beaten down into the ground to 273
- when we know it's upwards of 652. I don't see
- how we think that's an opportunity to
- 25 prescribe any kind of equality to this

- 1 Rules 3-5-18
- 2 process.
- 3 LEGISLATOR NICOLELLO: The only
- 4 issue I have is with your words you said the
- 5 6-20 rule to be in play. Let's make it clear,
- 6 this is a state law. It's not just an
- 7 arbitrary figure that somebody came up with.
- 8 It's New York State law that says you can't
- 9 have your assessed value increase more than
- 10 six percent a year or more than 20 percent
- 11 over five years.
- 12 LEGISLATOR BYNOE: I agree that
- 13 that is state law. But I also noted that
- 14 state law also allows us to adjust the LOA so
- that we can deal with situations where there
- 16 are such huge disparities.
- 17 LEGISLATOR NICOLELLO: The
- question is whether we are going to manipulate
- 19 the level of assessment to achieve the result
- we may want to achieve. In other words, to
- 21 make an end run around the state law.
- 22 Anyway.
- 23 Any other questions for these
- 24 gentlemen? I think we would like to hear from
- 25 the vendors themselves but Legislator Rhoads

- 1 Rules 3-5-18
- 2 has a question for Mr. Page.
- 3 LEGISLATOR RHOADS: Hi deputy
- 4 County Executive for Finance. Thank you for
- 5 coming back up. I kind of wanted to follow-up
- 6 on the point that the minority leader was
- 7 attempting to make before just so we can get a
- 8 framework on where we are right now. There
- 9 was some confusion and I just want to see if
- we can add some clarity to it.
- In terms of where we are now on the
- 12 residential side Nassau County is not
- incurring any additional debt in the
- 14 resolution of residential challenges today; is
- 15 that correct?
- 16 MR. PAGE: I think that's
- 17 correct.
- 18 LEGISLATOR RHOADS: And good, bad
- or indifferent the reason we're not incurring
- any additional debt is because we've adopted a
- 21 system where we resolve the grievances as
- 22 quickly as we can to make sure that those
- 23 resolutions are in place for the final
- 24 assessment rolls so that no one is actually
- 25 paying us any money that they theoretically

- 1 Rules 3-5-18
- 2 don't owe us, correct?
- MR. PAGE: Yes. I think that
- 4 that settlement process --
- 5 LEGISLATOR RHOADS: Good, bad or
- 6 indifferent. I understand that by adopting
- 7 that strategy I think everyone fully
- 8 understands that there's a host of issues
- 9 created by doing that. But as it stands right
- 10 now with that system Nassau County is not
- incurring any additional debt. In other
- words, we're not floating bonds to pay out any
- 13 settlements because there are no settlements
- 14 to be paid. They're all incorporated within
- 15 the final assessment roll. That's already
- 16 been determined.
- 17 MR. PAGE: That's true of the
- 18 current grievances in residential. I think
- there's a backlog of grievances on residential
- that we haven't paid and eventually we will
- 21 presumably pay and what we pay it with remains
- 22 to be seen.
- 23 LEGISLATOR RHOADS: We're talking
- 24 from prior years. But as of 2017, for 2017 we
- didn't incur any additional liability?

- 1 Rules 3-5-18
- 2 MR. PAGE: No is a very extreme
- 3 statement. I think you're basically right but
- 4 there are some exceptions to that. But you're
- 5 basically right.
- 6 LEGISLATOR RHOADS: On the
- 7 commercial side we're not able to resolve
- 8 those claims prior to the assessment roll
- 9 being set. So there is an actual payment that
- 10 has to go to a commercial property that
- 11 grieves their taxes and successfully grieves
- 12 those taxes, right? They have actually paid
- money out of pocket.
- MR. PAGE: Yes.
- 15 LEGISLATOR RHOADS: Now, you're
- 16 familiar with the DAF, Deferred Assessment
- 17 Fund. Is the county at this point, as of
- 18 2017, just looking at 2017, have all the
- 19 successful grievances been paid out of the
- 20 money that was collected through the Deferred
- 21 Assessment Fund?
- MR. PAGE: No.
- 23 LEGISLATOR RHOADS: What
- 24 additional liability in terms of bonding did
- 25 the county incur in 2017 as a result of the

- 1 Rules 3-5-18
- 2 successful challenges of commercial property
- 3 tax grievances?
- 4 MR. PAGE: In 2017 the county
- 5 didn't issue any bonds to cover current
- 6 expenses, which is what this would generally
- 7 be. It used a certain amount of I think just
- 8 operating cash and a certain amount of fund
- 9 balance to pay out cert judgements. I don't
- 10 believe it actually issued any bonds for this
- 11 purpose in 2017.
- 12 LEGISLATOR RHOADS: Can you tell
- us how much money was collected in DAF versus
- 14 how much money was paid out of DAF? Or
- 15 globally how much was paid out in successful
- 16 commercial challenges?
- MR. PAGE: I need to get that for
- you because I don't know of that \$90 million
- paid out in 2017 there's a chunk of it back
- 20 residential claims and there's a chunk of it
- 21 that is commercial. I don't know that
- 22 breakdown. How much of it was paid out of
- 23 DAF? None.
- One of the problems with DAF as it
- 25 currently exists is that it's specific to

- 1 Rules 3-5-18
- 2 individual property owners in individual
- years. And generally, or very often, when a
- 4 property owner comes in to resolve their
- 5 claims and hopefully get paid, there will be a
- 6 period of time before DAF as well as DAF for a
- 7 particular DAF participant property owner, and
- 8 I think that we're making great progress at
- 9 this point, we're certainly pushing on it, to
- 10 figure out how to access the DAF piece which
- is funded as opposed to the prior piece which
- isn't and to divide them up so we can at least
- respond to the taxpayer to the extent they're
- 14 covered by DAF and there's money in the DAF
- 15 fund.
- 16 LEGISLATOR RHOADS: So at this
- point it's a logistical issue as to how best
- 18 to access the DAF funds because that's set up
- 19 on an individual tax basis.
- MR. PAGE: That's a piece of it,
- 21 yes. Individual taxpayer basis and it's only
- 22 got the two years that it's been in
- 23 existence. And much, to a considerable
- degree, what we resolve other than through the
- 25 settlement process on residential takes

- 1 Rules 3-5-18
- 2 several years to happen. So that what we're
- 3 actually paying out and what we paid out in
- 4 '17 is mostly for periods before DAF existed
- on the commercial side.
- 6 LEGISLATOR RHOADS: So on the
- 7 commercial side when someone challenges their
- 8 taxes and you're having a hearing on that in
- 9 theory you're settling for multiple years not
- 10 just one?
- MR. PAGE: Generally yes.
- 12 LEGISLATOR RHOADS: And some of
- those years are without the DAF payment?
- MR. PAGE: Yes.
- 15 LEGISLATOR RHOADS: Moving
- 16 forward though, since we are in this year, on
- a year on year basis theoretically DAF exists
- 18 to cover whatever disputed, whatever liability
- is created by the disputed assessment for
- 20 individual properties? In other words, if
- 21 somebody is just challenging 2018 --
- MR. PAGE: I'm with you. We have
- in '18 an appropriation already there of \$30
- 24 million for cert claims. The best estimate I
- have been able to get of how much we think we

- 1 Rules 3-5-18
- will be able to access DAF to make additional
- 3 payments beyond that is maybe \$30 million by
- 4 the end of calendar '18.
- 5 LEGISLATOR RHOADS: In theory,
- 6 the idea behind DAF is that there should be no
- 7 operating money within the budget other than
- 8 what's in DAF that would pay any disputed
- 9 commercial assessment going forward. In other
- 10 words, it's supposed to zero out.
- 11 MR. PAGE: That is the theory.
- 12 LEGISLATOR RHOADS: All of this
- is theory.
- MR. PAGE: That one, yeah.
- 15 LEGISLATOR RHOADS: You would be
- able to get us that breakdown for next week?
- MR. PAGE: Between the amount of
- 18 claims paid in '17 that were on commercial and
- 19 the amount on residential?
- 20 LEGISLATOR RHOADS: Yes.
- MR. PAGE: Yes.
- 22 LEGISLATOR RHOADS: Thank you
- 23 very much.
- 24 LEGISLATOR ABRAHAMS: Just
- 25 hearing Legislator Rhoads questioning and

1	Rules -	3-5-18

- obviously having an opportunity to hear from
- 3 other folks in the administration, to me it
- 4 becomes more clearer and this is was what I
- 5 was driving at earlier. On a going forward
- 6 basis, as we take the Standard Valuation
- 7 Services contract under consideration, the
- 8 contract would do very little in addressing
- 9 the tax, I'm sorry, the debt the county would
- 10 carry going forward very little. I'm
- understanding the debt on a going forward
- 12 basis, this contract is more for the sense
- that we are trying to create, and I know it's
- 14 been debated by Legislator Bynoe as well as
- others, the fairness, which we understand, in
- 16 making sure that folks in all parts of the
- 17 county are paying their fair share.
- But in terms of taking this
- 19 contract under consideration for it addressing
- 20 future tax certiorari debt it does very little
- 21 to do that on the residential. Now hearing
- from other members of the administration am I
- 23 right by making that assessment? That this
- 24 contract does very little to reduce the debt
- in the out years? Not the backlog and not

- 1 Rules 3-5-18
- 2 from what's --
- MR. PAGE: If you assume that the
- 4 county is going to continue with the
- 5 settlement process that it's been using for
- 6 the last few years on residential
- 7 properties -- I think when you get into how
- 8 that addresses the merit property by property
- 9 of a particular grievance I think it has a
- 10 bunch of problems.
- 11 LEGISLATOR ABRAHAMS: I agree.
- 12 What I'm saying is that assuming -- unless the
- administration is proposing a change to that
- 14 process in resolving those cases prior to the
- 15 next tax year of when those new valuations --
- 16 I'm sorry, when the new assessed values would
- 17 go into implementation. Unless you're talking
- about a proposed change I'm assuming we are
- 19 going to keep that system in place.
- 20 Under that assumption, back to my
- 21 previous question.
- MR. PAGE: Yes, you're right
- 23 under that assumption. I think that this
- 24 administration is doing it's best to achieve a
- 25 fair assessment roll and certainly for this

1	Rules	-	3-5-18

- year we're looking to maintain the practice of
- 3 prior years in not landing ourselves with a
- 4 big liability for residential properties that
- 5 haven't been settled before the final roll.
- 6 So we stay on the pattern of what we've done.
- 7 I think that the question of
- 8 whether we get delayed on the new assessment
- 9 roll and time passes and whether we can really
- 10 continue to hold on to the settlement practice
- 11 for residentials that we've had for the last
- 12 few years, whether that's really sustainable I
- think is an open question. I can't answer
- 14 it. I'm not comfortable we can stay there.
- 15 LEGISLATOR ABRAHAMS: I just want
- to make sure as we take the next few weeks as
- we are considering these contracts and I'm
- 18 glad Legislator Rhoads he actually asked some
- of the questions I was going to ask in regard
- 20 to the commercial side. I just want to make
- 21 sure as we engage in a process to evaluate
- these contracts that we are taking them into
- 23 consideration of what the expectation would be
- of what we plan to see from these contracts.
- I would hate to have any of our

- 1 Rules 3-5-18
- 2 members or the public believe that by
- 3 considering these contracts, I'm sorry,
- 4 contract as it pertains to the residential
- 5 side, that we would be reducing our
- 6 liability. Because when I have my forums I
- 7 talk about the liability to the county. But
- 8 generally I focus that liability on the
- 9 backlog and then on the commercial. I usually
- do not talk about it from the residential
- 11 standpoint. So I don't want the public to
- think they are generating taxing liability by
- them grieving their taxes and they're
- 14 contributing to the problem.
- Which, in essence, this contract in
- 16 itself does not address -- would not curtail
- any liability because the liability on the
- 18 residential end does not exist to the
- magnitude we've seen in the past. That's all
- 20 I was trying to drive at.
- 21 MR. PAGE: I think that's right
- 22 at this time. The question of whether the
- 23 current practice is sustainable going forward
- 24 I think is open.
- 25 LEGISLATOR NICOLELLO: Legislator

- 1 Rules 3-5-18
- 2 Walker has a question.
- 3 LEGISLATOR WALKER: I would just
- 4 like to know if we moved ahead with these
- 5 contracts what would be the margin of error
- 6 between an actual assessment of each property
- 7 than going with the modeling and moving
- 8 forward with these contracts as they stand
- 9 now?
- 10 MR. PAGE: What would be the
- 11 margin of error?
- 12 LEGISLATOR WALKER: In other
- words, I don't want to see us move forward in
- 14 this direction only to find that down the road
- we didn't do an actual assessment of each
- 16 property. That we find ourselves in a similar
- 17 situation not far down the road where everyone
- is grieving their taxes and continues as they
- 19 continue to grieve every year anyway but find
- us in that same situation where they're over
- 21 assessed. We're really not accomplishing what
- 22 we want to accomplish.
- MR. PAGE: I think that there's
- absolutely no question that going forward with
- 25 these contracts and taking advantage of the

- 1 Rules 3-5-18
- work that they've already done and adding the
- incremental piece that we're asking for now
- 4 will give us an assessment roll which is far
- better than what we're living with right now.
- In a perfect world would we take
- 7 more time and resources to try to sort of get
- 8 the last incremental piece in terms of making
- 9 this accurate? We probably would. But we're
- 10 not living in a perfect world.
- 11 As time passes we are continuing to
- 12 tax people on a valuation pattern that
- basically doesn't make sense in many cases.
- 14 It causes a tremendous volume of grievances
- 15 that we have. Just in their number it's very
- 16 hard to respond to them reasonably one by
- one.
- 18 At the end of the day assessment,
- 19 you know, what is a property worth? If I sell
- 20 my house to you this afternoon and we're all
- 21 set, money changes hands, by tonight I'm going
- to be thinking I should have asked for more
- because it closed. And you're probably going
- to be thinking I paid too much. I could have
- 25 gotten it for less if I pushed him harder.

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2	The reason I say that is this
3	question of valuing a given property, what is
4	the market value, it's a very imperfect
5	enterprise at best. And maybe with more time
6	and resources this could be done better than
7	the admittedly accelerated effort that we're
8	doing with these contractors. But we think we
9	will be in a much better place than we are now
10	with their work product. As a practical
11	matter, that's what we're trying to do for the
12	county as quickly as we are able.
13	LEGISLATOR RHOADS: Mr. Page,
14	this may be better answered by Mr. Smith or
15	one of the vendors. I think the point that
16	we're trying to drive at is obviously this is
17	an inexact science. When you take two houses
18	that are right next to each other, myself and
19	my neighbor's house, we're not looking at
20	necessarily what's inside the house. We could
21	have the same number of bedrooms, same number
22	of bathrooms, same square footage. But my
23	neighbor's house the bathrooms may be fully
24	updated and the kitchen may be fully updated
25	and the basement is finished. Whereas, in

- 1 Rules 3-5-18
- 2 mine I haven't touched the house in 20 years.
- 3 You will never be able to tell the difference
- 4 between the two and they'll probably wind up
- being valued close to or at the same.
- 6 There has to be with the system we
- 7 have now an idea of what our margin of error
- 8 is in terms of the difference between what we
- 9 value a home at and what it's actual market
- value might be versus using modeling
- 11 technology. Maybe the answer is there is no
- 12 answer. But at least we want to make sure we
- get something with respect to the question.
- 14 How confident are the vendors in
- the modeling technology that it is equal to,
- 16 better than doing a direct assessment? Or is
- it simply a cost factor? A direct valuation
- of each property.
- MR. PAGE: You need to hear from
- 20 them. I think generally in assessment
- 21 challenges there are some jurisdictions that
- 22 have a range of maybe five percent up and
- down. So if you come in challenging and
- you're within that band then the tax levying
- district has that as a defense. Just as one

- 1 Rules 3-5-18
- 2 straw in the wind in terms of margins that
- 3 people recognize here.
- 4 MR. PEYSNER: Good afternoon.
- 5 Neil Peysner representing Standard Valuation
- 6 Services. Good afternoon Presiding Officer
- 7 and members of the committee.
- 8 I would like to try to address this
- 9 question. Although I'm not a statistician,
- 10 it's very important that we get the numbers
- and values as fair as possible. That's the
- 12 bottom line. That's the end goal that we are
- trying to achieve here. But we're not doing
- 14 this in a vacuum. That's why earlier in the
- discussion today we talked about ORPS, Office
- of Real Property Tax Services. They are
- involved in every step of the way as well.
- 18 They're going to test the numbers to make sure
- 19 that they're within certain statistical
- 20 quidelines. And their CODs, PRDs. I'm not
- 21 going to go into what those statistics mean,
- 22 but we've applied them because we have a
- 23 modeler on staff, who is an extraordinary
- 24 modeler, a top notch statistician,
- 25 mathematician and we felt having him on our

- 1 Rules 3-5-18
- 2 team was the most appropriate thing to do.
- Again, the numbers aren't just sent
- 4 out randomly. There's a lot of statistical
- 5 analysis that goes into them and there are
- 6 certain guidelines that ORPS has for certain
- 7 municipalities of certain types and certain
- 8 types of properties. Certainly if you have a
- 9 homogeneous community, homogeneous
- 10 neighborhood, you would expect a certain kind
- of results to fall within a very narrow
- 12 quideline. As you deal with more complex
- areas there are guidelines that apply to that
- 14 as well.
- 15 As we are trying to say, probably
- 16 within ten percent plus or minus is within
- acceptable guidelines. And that's how you
- 18 judge the success of a revaluation. It's all
- 19 tested by statistics. It's not a comparison
- between one neighbor and another. It's the
- overall statistics of the entire unit, the
- 22 entire municipality. It's tested by ORPS.
- 23 It's tested by us before we even consider
- 24 applying those numbers to the general
- 25 population. If you want to follow-up I will

- 1 Rules 3-5-18
- 2 do my best.
- 3 LEGISLATOR RHOADS: I appreciate
- 4 your answer and I'm satisfied with your
- 5 answer.
- 6 LEGISLATOR ABRAHAMS: I have a
- 7 question for you but just want to I don't know
- 8 if it's Mr. Page or Mr. Chiara come back up.
- 9 I have a question in regards to the out years
- of future grievances. Do we believe that if
- 11 we undertake these contracts that we would see
- 12 a reduction in the amount of people grieving
- on both the residential and commercial end?
- 14 And also, would we see a reduction in the
- 15 amount of cases that are unfavorable for the
- 16 county?
- 17 MR. PAGE: Unfavorable? I think
- 18 yes and yes in the long run. I think we would
- 19 couple the new assessment roll with thinking
- 20 hard about our settlement policies and
- 21 defense. We would hope that the roll was much
- 22 more defendable on the county's side. Whether
- that will -- in the long run you're looking to
- have your taxpayers have more confidence that
- the roll is fair so that they don't grieve as

- 1 Rules 3-5-18
- 2 much. How do you get there from here? How
- 3 quickly can you expect to get there from
- 4 here? Are you really going to change the
- 5 culture in the first year that you have a new
- 6 assessment roll? Not so clear. But over time
- 7 it should be yes and yes to your questions.
- 8 LEGISLATOR ABRAHAMS: I guess my
- 9 next question is for Mr. Peysner. Obviously
- 10 coming from your background of being an expert
- in this field, and the county has debated the
- 12 potential executive order for six and 20, but
- coming from your practice, and I understand no
- one up here wants to see any taxpayer,
- 15 regardless of where they live, be hit with a
- 16 tax bill that jumps up and that's the reason
- why the administration is even discussing the
- 18 potential of a six and 20.
- But that being said, if you had
- your opportunity to reduce future liability,
- 21 future debt for the county, I understand
- you're not a member of the administration,
- would the practice be to basically just fix,
- if it was possible, fix the system by
- 25 basically just in essence blowing it up or is

- 1 Rules 3-5-18
- 2 the best way to phase it in over a period of
- 3 time? Which I would believe if we phase it in
- 4 over a period of time in some of the cases
- 5 where the market values are so much lower, as
- 6 in the case that Legislator Bynoe brought up,
- 7 are so much lower than where they should be
- 8 tax liability firms will still have the
- 9 ability to grieve those taxes because our
- 10 system is still in flux.
- 11 Then when you add in factors of
- 12 market values changing over a period of time,
- just in the last five years we've all seen our
- 14 home properties spike up a little bit, go down
- 15 a little bit, it seems like it's a constant
- 16 moving target. To rely on, even though I
- think there is some merit in looking at a six
- and 20, by it prolonging us actually getting
- 19 an accurate assessment does it hurt us from
- the standpoint point of being able to have an
- 21 accurate assessment in the fastest way
- 22 possible so we reduce the potential liability
- of allowing taxing certiorari firms from
- 24 continuing to get clients to grieve their
- 25 taxes. I would like your opinion. It was a

- 1 Rules 3-5-18
- 2 long-winded question and statement.
- MR. PEYSNER: You're making very
- 4 good points. We are charged with having very
- 5 fair values and making sure it's fair across
- 6 the board. Once you start applying different
- 7 policy issues it's really beyond my
- 8 expertise. I can see the good in doing it one
- 9 way and I can also see the positives in
- 10 another way. I'd rather have John Chiara just
- talk about this and I'll try to follow up the
- 12 best I can.
- 13 LEGISLATOR ABRAHAMS: Thank you
- 14 Neil.
- MR. CHIARA: Again, the approach
- that the administration has taken is a
- 17 balancing between the last -- the inequities
- and the indefensible tax roll that we
- 19 currently have and moving forward so there can
- 20 be a fairness for all taxpayers. Again, it's
- 21 a balance the administration has taken.
- 22 LEGISLATOR ABRAHAMS: I think
- there is tremendous merit in what you're
- trying to do. I'm not arguing against what
- you're trying to do. What I'm asking is in

1	Rules -	3-5-18	2
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- 2 that effort to achieve fairness in the way you
- 3 are trying to achieve it in the form of a six
- 4 and 20 does that hurt the county from future
- 5 potential liability because we don't have our
- 6 system being corrected as fast as it could?
- 7 That's what I'm driving at.
- 8 MR. CHIARA: I think when the
- 9 administration, again, some members of the
- 10 staff of the legislature have been part of it,
- 11 when the administration has taken this
- 12 approach they heard voices from SVS, from
- 13 Haberman and we feel this is the best approach
- we can take in order to achieve a tentative
- 15 roll in January '19. If the county doesn't
- 16 get a tentative roll in 2019 we're in a much
- more challenging fiscal place. First because
- we're pushing out, as Mr. Page said, pushing
- out the financial issues even further into the
- future into the unknowing.
- Obviously we all understand the
- 22 continuous pattern of bonding out our debt has
- created so many challenging issues for every
- community. And when you bond out the debt all
- 25 taxpayers are paying for it. It is all

- 1 Rules 3-5-18
- 2 these -- I don't know if I'm not addressing
- 3 it -- but it's all these issues that have led
- 4 to this balanced approach to moving forward.
- 5 Because where we are right now if we have to
- 6 continue to defend a roll that is indefensible
- 7 we'll have to, on the residential side, we'll
- 8 have to continue -- be forced to settle. I'm
- 9 not speaking for the county attorney's office
- 10 but be forced to have to settle. No matter
- what, we won't have an option to defend is
- where we are right now.
- On the commercial side we'll
- 14 continue to have years in the future that we
- don't have good values and will be seeing
- 16 massive refunds.
- 17 LEGISLATOR ABRAHAMS: I agree
- with you that if you proceed with the current
- 19 format it could do that. But my ultimate
- 20 question is that, using the analogy if you had
- a dilapidated house that bad plumbing,
- 22 asbestos, several issues with it, it seems by
- taking the analogy of the six and 20 we would
- do the plumbing this year and then three years
- down the road we'll address the flooring and

- 1 Rules 3-5-18
- 2 maybe down the road after address that some of
- 3 the electricity and electric issues.
- 4 Or the perspective could be let's
- 5 just knock down the house and start over.
- 6 Though it would be a culture shock and I'm not
- 7 advocating for this one bit, but I need
- 8 accurate information to make a proper
- 9 decision. It would be a culture shock to many
- of our residents if they saw their taxes
- 11 jumped up. But at the same time, and this is
- 12 what I'm trying to drive at, would it give us
- a more accurate system faster which reduces
- 14 the level of grievances as well as the level
- of opportunity for the county to lose in
- 16 unfavorable cases faster is what I'm driving
- 17 at. Does it do that faster if we do something
- 18 similar to what Legislator Bynoe has been
- 19 referring?
- 20 MR. CHIARA: Right now if you
- look, again, if you just look at the past
- 22 several years we've seen, as the residents of
- Nassau County's lack of belief in our
- 24 assessment system, we've seen the dramatic
- increases by, I don't know, ten, 20, 30

- 1 Rules 3-5-18
- 2 percent year after year of challenges.
- I think to answer part of your
- 4 question, based on a system that I think
- 5 everyone, including the administration, is
- 6 giving a longer opportunity for those to
- 7 grieve. The administration has allowed
- 8 resources to help those people grieve. Taking
- 9 that sort of position where I think everyone
- 10 here agrees that the system is not
- 11 defensible. That system we're in leaves us no
- options except to continue doing what's been
- done for the last several years. I would say
- 14 a couple years after '11 when it really became
- 15 an issue. Which is we cannot take a position
- in court or at SCAR or at ORPS to defend our
- 17 rolls.
- But at the same point, no matter
- what happens in the future all residents of
- 20 Nassau County will still have the equal
- opportunity to grieve their taxes based upon
- 22 whether it's over assessed or whether it's
- unfair, whether they're being assessed at an
- unequal assessment to their neighbor. That
- 25 still continues to be. It's what we're trying

- 1 Rules 3-5-18
- 2 to strive for is a balance to get to that fair
- 3 system as soon as we can so the residents of
- 4 Nassau County, certain residents aren't
- 5 disparately impacted by the system.
- 6 LEGISLATOR ABRAHAMS: I think we
- 7 agree we both want a fair system and both want
- 8 it as fast as possible. I quess that's what
- 9 we will be debating over the next two weeks,
- 10 how do we get to a fairer system as fast as
- 11 possible. I think everyone up here would want
- to see a system which reduces the county's
- debt as it pertains to commercial as quickly
- 14 as possible and also reduces the amount of
- unfavorable cases to the county as it pertains
- 16 to the residential end. Which would in my
- mind, earmark the fact that we have a very
- 18 accurate system if we have people, residents
- that are challenging and they're challenging
- and they're not successful. That would mark
- 21 to me we are doing our job.
- 22 And though I think every resident,
- every taxpayer in this county has their right
- to grieve their taxes, we have a system where
- 25 basically they should not have to grieve their

- 1 Rules 3-5-18
- 2 taxes to ensure that their assessment is
- 3 fair. And right now that is not the case.
- 4 They have to grieve to get it to be fair and
- 5 we should have a system in place where they
- 6 should not have to do that. But I thank each
- and every one of you for your candor today.
- 8 LEGISLATOR NICOLELLO: Legislator
- 9 Walker.
- 10 LEGISLATOR WALKER: Another quick
- 11 question if Mr. Peysner could answer this.
- 12 I'm going to use my area for example. I live
- in Hicksville in a Levitt home. Basically
- 14 Levitt's, no basement. You know how Levitt
- built those I live in what is considered
- 16 Levitt ranches, which is all in my
- development.
- 18 However, many of those Levitt homes
- are now blown up, pushed out, done this, done
- 20 that. Some of them, very few, but some of
- them when they did an extension even put a
- 22 basement under their extension. Whatever.
- How would the assessment move
- forward, when you said you look at
- development, you look at municipality, you

- 1 Rules 3-5-18
- look at an area, whatever, how would you be
- 3 able to tell like the difference in -- if a
- 4 resident asked me okay, this new way of doing
- 5 it how exactly is it done? Can you explain it
- 6 to me so that the neighbor who's done all
- 7 these extended things their house is one value
- 8 and this house that's basically still the
- 9 basic Levitt, obviously you're not seeing
- 10 what's inside, but --
- MR. PEYSNER: Again, the success
- of the revaluation and the product, which is
- the final values, is a function of the data
- that's available. So starting off, since this
- is a systematic review, we're not going out
- 16 feet on the ground, taking pictures, taking
- measurements, we know all that. We're
- 18 starting with the county's data.
- 19 So the county collected data over
- the course of many years, there's building
- 21 permits that get filed, files of different
- 22 information. That information we gather and
- that information gets gathered in our modeling
- 24 system.
- In addition to that, we're looking

- 1 Rules 3-5-18
- 2 at sales because the sales in a particular
- 3 market are going to give you your best
- 4 indication of market value for a property.
- 5 So, we're taking sales files of every type of
- 6 property and every area, there's probably
- 7 15,000 sales or so each year. We've looked at
- 8 probably five years worth of sales. Those
- 9 sales are going to determine what the values
- are for every property type, every property
- size, properties with multiple bathrooms,
- bedrooms, fireplaces, basements, no
- 13 basements. Because of the data that we have
- 14 and the modeling skills that are used to
- develop the models, the models are going to
- 16 use that data and determine what the proper
- value is by analyzing all those sales.
- So, in essence, a house that's
- bigger, all other things being equal, will
- 20 have a higher value than a smaller house. A
- 21 house with a basement, if the model determines
- 22 that the basement contributes to value that
- 23 house will have more value. It's not
- subjective, it's very objective, with the
- 25 model determining all of the various

- 1 Rules 3-5-18
- 2 adjustments to properly value any type of a
- 3 house, any type of amenity or difference
- 4 between houses. Even as far as locational
- 5 issues. If you're on a busy street or if you
- 6 abut a golf course. As long as that data is
- 7 collected properly in the system and it's
- 8 something that we can use in the model the
- 9 model will determine what the proper
- 10 adjustment should be and make sure everything
- 11 gets factored and valued properly.
- 12 Then there's a whole testing
- 13 procedure as well. It just doesn't spit out
- 14 numbers and that's the end of it. We have
- teams of people that review these numbers to
- 16 make sure they make sense. We're going to
- maybe use multiple listing service and just to
- bounce it off to see if the values that the
- model is creating are accurate. And maybe
- 20 look at listings because listings aren't
- 21 necessarily included in the modeling process.
- 22 But we will do that as part of the review
- 23 process to make sure all the numbers fit in
- line with various communities and are
- 25 accounting for all the differences in the

- 1 Rules 3-5-18
- 2 amenities and differences in physical
- 3 characteristics.
- 4 LEGISLATOR WALKER: Thank you.
- 5 LEGISLATOR NICOLELLO: Any other
- 6 questions for Mr. Peysner? Anyone have any
- questions for Mr. Haberman? Thank you very
- 8 much Mr. Peysner. I would just ask either
- 9 Mr. Page or Mr. Chiara come back up for a
- 10 moment or both.
- 11 LEGISLATOR RHOADS: I guess we've
- 12 come full circle at this point and we're going
- to end up where we began. Obviously we
- 14 started off with a statement from Jerry
- 15 Laricchiuta from CSEA that he hasn't been
- 16 brought into the loop on this process. At the
- beginning I think we have an understanding
- that we're going to be postponing this for a
- 19 week to allow the administration to sort of
- 20 get its ducks in a row and consult with and
- 21 meet with the CSEA to make sure that at the
- very beginning of this process we're not
- 23 creating another issue.
- 24 Can I have the commitment from the
- administration that they will be meeting with

- 1 Rules 3-5-18
- 2 Jerry Laricchiuta to address the concerns that
- 3 he has raised before next week so we can move
- 4 forward with the process in a way that serves
- 5 the taxpayers?
- 6 MR. CHIARA: Yes.
- 7 LEGISLATOR NICOLELLO: Thank
- 8 you. That was it gentlemen. Thank you very
- 9 much. I believe Mr. Laricchiuta wanted to
- 10 speak.
- MR. LARICCHIUTA: Thank you
- 12 Mr. Chairman. When we first got here this
- morning the idea and the intent, and it
- 14 remains, to see if we can work something out
- with the administration going forward, right?
- 16 However, I just want to remind the committee
- that prior to the layoffs in '11 and prior to
- 18 the contracts that went out under the previous
- 19 county executive administration, yes, our
- 20 Assessment Department was slow. We're
- outdated in technology. We need an severe
- 22 upgrade in technology and we need a severe
- 23 upgrade in staffing.
- Now fast forward of course we need
- 25 both even more. Technology is one of the

- 1 Rules 3-5-18
- 2 reasons we are slow and the staffing is
- 3 certainly a big issue. But listening to some
- 4 of the testimony from both the county and the
- 5 vendor, I just want to remind everybody that
- 6 the system is today broke. It's not better
- 7 than it was in 2011. All we did was package
- 8 up thousands of rebates to people that
- 9 challenged their grievances.
- 10 Mr. Chairman, I just want to say, I
- 11 think there's a misunderstanding. Maybe I
- 12 misunderstood you. When you said it only
- effects 30 percent of the property tax bill,
- 14 whatever the Assessment Department comes out
- with and these vendors, I don't believe that's
- 16 correct. Because as a personal, I only know
- from my personal, and I asked the two ladies
- that I would like for a real quick minute for
- 19 you to hear them, when my taxes went up \$2,600
- and I thought the bank made a mistake, because
- 21 they have taken out a lot more for my mortgage
- 22 payment, they got back to me and said no, no
- your taxes went up \$2,600. They actually
- 24 did. \$1,900 of that was school taxes. \$1,900
- of \$2,600 was school taxes. When I called the

- 1 Rules 3-5-18
- 2 assessment department they said yes, because
- 3 you didn't grieve.
- I want you to be clear on that.
- 5 The whole tax bill it's not just the 30
- 6 percent. 16 percent of the taxes come to the
- 7 county and then you have the special districts
- 8 and the towns. Yes, that's about 30 percent.
- 9 The other 65 percent is the schools. But that
- 10 also is effected. If you don't grieve your
- 11 school taxes will go up substantially.
- 12 If you don't mind. Would you
- 13 mind?
- 14 LEGISLATOR NICOLELLO: Not at
- 15 all. Just before you do that I think just to
- 16 clarify, what I was referring to if you had
- one community that no one in that community
- 18 challenged their taxes and you had another
- 19 community, another school district, where
- 20 everyone did, there's two separate school
- 21 districts. So community-wide in those two
- 22 extreme examples, which doesn't exist, there
- would be no affect on the community that did
- 24 not grieve their taxes in their school taxes
- because that other community that does doesn't

- 1 Rules 3-5-18
- 2 pay into the school district. Different
- 3 circumstances.
- 4 MR. LARICCHIUTA: I do think we
- 5 all agree, this committee seems to get it,
- 6 that the system that we have in place today is
- 7 archaic. Legislator Bynoe brought out a good
- 8 point. But the issue is it's archaic because
- 9 we live in a county where, and you made the
- 10 point, if you don't have the resources to
- 11 grieve you could have a house in an area where
- the values are 300,000 and pay about the same
- taxes if you live up north that's worth
- 14 \$700,000. That's a broken system. I don't
- believe it's broken because of the county
- 16 Assessment Department. I believe it's broken
- because of some decisions made by the prior
- administration and the fact that we just threw
- up our hands and said here. Now who's making
- 20 all the money? The attorneys that are
- 21 attacking and challenging for the residents
- 22 that do grieve.
- So, I just want to clear the air
- that I'm no expert in assessment, but I think
- 25 it would be important for the committee, just

- 1 Rules 3-5-18
- 2 briefly, we don't want to take up a lot of
- your time, these two young ladies are experts
- 4 in assessment. One does the modeling and they
- 5 both do assessment, and I think it would be
- 6 important to listen to them for a minute or
- 7 two each.
- 8 LEGISLATOR NICOLELLO: Go ahead.
- 9 MS. RYAN: Hello. My name is
- 10 Eileen Ryan. I'm a deputy assessor. I've
- been with the Department of Assessment for 23
- 12 years. I have been involved with our revals
- up until the time they were frozen. In the
- last model I did run completely by myself. We
- use a very similar situation as Mr. Peysner
- 16 was talking about. In fact, I sat with
- 17 Mr. Peysner and their modeler for an hour or
- 18 two and showed them our modeling system. We
- do use the same statistical quidelines to
- 20 demonstrate that our values are fair and
- 21 equitable.
- 22 When we first did the reval we were
- sued by taxpayers and the judge at the time,
- Dana Winslow, did put a cap on the amount of
- 25 residential properties that could go beyond

- 1 Rules 3-5-18
- the six percent. The six and 20 you're
- 3 correct, that is the state law. At the time
- 4 our level of assessment was 2.11. How were we
- 5 going to get around that six percent and still
- 6 have a fair and equitable roll? We had to
- 7 lower that level of assessment that you're
- 8 discussing down to one percent. Now we were
- 9 back to fair and equitable law. So it's a
- doable thing.
- 11 The other piece that I wanted to
- discuss well, the economic units that they're
- discussing in the contract, those have already
- 14 been established by Assessment Review
- 15 Commission and they have been studied
- 16 extensively. We certainly could review those
- and adopt those. So that work's been done.
- 18 As far as the other situation, the
- 19 level of assessment chart that I handed out
- 20 earlier, if you look at it you'll see some
- 21 frozen year. 2012 was the model that I have
- 22 done. You can see if you go down at the
- totals all the way down, you'll see our
- values, our total assessed values, have
- decreased tremendously. While on the number

- 1 Rules 3-5-18
- of parcels column you will see that hasn't
- 3 changed much at all. This is in a rising
- 4 market.
- If you look at the last two columns
- 6 we do have a level of assessment right now of
- 7 .0025 and there's a stipulated level of
- 8 assessment that's been agreed upon to settle
- 9 these values and it's in a descending order.
- 10 So that has decimated our assessed value. And
- 11 the affect of that is to cause the tax rates
- 12 to skyrocket. All of that is outside of
- assessment. That has nothing to do with us.
- 14 That was imposed on us. So our role has been
- destroyed by that level of thinking. I think
- 16 that's all my points.
- 17 LEGISLATOR ABRAHAMS: Ms. Ryan,
- thank you again for being here today. I don't
- 19 know if you had a chance to understand or
- follow the analysis that's been put forward by
- 21 the contracts that are here.
- MS. RYAN: Absolutely. We do the
- 23 same thing.
- 24 LEGISLATOR ABRAHAMS: I
- 25 understand that's an issue that

- 1 Rules 3-5-18
- 2 Mr. Laricchiuta has brought to our attention
- 3 as well. However, I did want to ask you a
- 4 more simple question in regards to -- and I
- 5 understand the issue between the county and
- 6 the CSEA, but would it be your estimation that
- 7 we should go forward with something to the
- 8 magnitude that's being before us today?
- 9 MS. RYAN: We need to do a reval
- 10 yesterday. We're way past that. That's
- 11 really impacting the inequitableness of our
- 12 roll. Before you were making a point about
- the six and 20 rule and you were concerned
- 14 that people would be blindsided by tax bills
- 15 that go up. That's going on now. We have
- 16 people calling up crying, saying I did nothing
- to my house. But because they didn't grieve
- they're getting the big pizza slice. We have
- 19 no control over that. There's nothing we can
- 20 do until we do a reval. I think everybody in
- this room is on that same page. We can all
- 22 agree on that.
- 23 LEGISLATOR ABRAHAMS: Thank you.
- MS. FRADELLA: Good afternoon.
- 25 My name is Vicky Fradella. I'm a residential

- 1 Rules 3-5-18
- field assessor. I'm not going to say too much
- 3 because Eileen touched on everything. What I
- 4 do want to say is there are two things I
- 5 noticed that I believe are our biggest issues
- 6 that this contract really isn't going to
- 7 resolve. That is the level of assessment
- 8 issue, which we can all see it doesn't
- 9 address.
- 10 And also there was a statement made
- 11 that we were going to use the data that we
- 12 currently have in place to bring forward a new
- 13 roll. We are approximately four years behind
- on property collection. Mostly because of the
- 15 slow down and the lack of staffing.
- 16 A reassessment is not going to
- 17 correct the incorrect data. Somebody asked
- 18 about a basement versus a non-basement. I
- 19 live in a Levittown as well. I'm one of those
- 20 people that have a basement. I'm using myself
- 21 as an example. I grieve every year. So I
- 22 have a much lower assessed value and a much
- lower tax bill then my neighbor who has no
- 24 assessment, about 500 square feet less than me
- and is paying \$16,000 a year for a house that

- 1 Rules 3-5-18
- 2 is extraordinary smaller than mine. The
- 3 contracts don't address that. They don't
- 4 address the level of assessment issue. They
- 5 don't address the staffing issue and they
- 6 don't address the data collection portion.
- 7 But we do have in place a sales
- 8 team that collects the data regularly and
- 9 validates those sales. We do have in place a
- data collection staff. Although it has been
- diminished through the last administration.
- We do have in place models and a system for
- 13 collecting the data and running a reval. So
- 14 I'm not entirely sure what the point of the
- 15 contract is.
- 16 LEGISLATOR NICOLELLO:
- 17 Mr. Peysner, I was wondering the backlog and
- data collection how do we overcome that?
- MR. PEYSNER: I can't speak for
- 20 the Assessment Department. I know they have
- 21 teams in place to try to do their best with
- 22 collecting data, stay on top of data. I don't
- 23 know for certain how far behind they are.
- They are behind. They are somewhat behind in
- 25 their sales verification process. But they're

- 1 Rules 3-5-18
- behind. But we have as much data as we have
- 3 and as much up to date data as they can
- 4 provide to us. I can't speak for the
- 5 department on what they --
- 6 LEGISLATOR NICOLELLO: No, no.
- 7 My point was how do you compensate for that
- 8 apparent lack of information because the data
- 9 collection is behind? How do you compensate
- in establishing values based on this
- 11 systematic review?
- MR. PEYSNER: The data that's
- provided to us that is the only data that we
- 14 can use basically. We do have building permit
- 15 files and we're trying to match up building
- 16 permits with the property files so we have a
- 17 complete database of inventory for
- 18 properties.
- There's always going to be, as we
- 20 said before, it's a moving target. Properties
- 21 are changing on a daily basis. There has to
- 22 be a cut off time when we can look at data and
- apply the models and apply what we need to do
- to go forward. But that very next day things
- are changing again. We think we have the best

- 1 Rules 3-5-18
- 2 available. Again, it all gets tested against
- 3 ratio and other sales. I think at the end of
- 4 the day the values and the end result are
- 5 going to prove that they're within statistical
- 6 measures and it's a reasonable valuation.
- 7 LEGISLATOR NICOLELLO: Kevan had
- 8 a question.
- 9 LEGISLATOR ABRAHAMS: My question
- was, I think the chairman answered one of my
- 11 question in regards to -- because obviously
- 12 hearing how data is collected and how it's
- used, I wanted to ensure that we weren't
- 14 building a model or a systematic review that
- uses stale data for lack of a better term.
- 16 But I did have a question -- I'm sorry ma'am,
- 17 can you tell my your name?
- MS. FRADELLA: Vicky Fradella.
- 19 LEGISLATOR ABRAHAMS: You
- 20 mentioned guite a bit -- obviously we
- 21 understand this because I don't think
- 22 Mr. Peysner or Standard Valuation or Michael
- 23 Haberman claimed that their contract did
- anything in regards to LOA. You mentioned a
- 25 couple of times that these contracts do

- 1 Rules 3-5-18
- 2 anything to address the LOA. I understand, I
- 3 know there are policymakers in the county and
- 4 they're in charge of making sure they're
- 5 encouraging and pushing policy. But would it
- 6 be your estimation that in order to truly
- 7 achieve fairness in the fastest and most
- 8 appropriate way we have to take under
- 9 consideration the LOA with some level of
- 10 systematic review?
- MS. FRADELLA: Absolutely. I
- think until we have an equal level of
- assessment for properties that are grieved and
- 14 properties that aren't grieved we're not going
- to reach a fair and equitable roll.
- 16 LEGISLATOR ABRAHAMS: Thank you
- 17 so much Vicky.
- MR. LARICCHIUTA: Thank you
- 19 Mr. Nicolello, Mr. Abrahams, Rules Committee.
- 20 I just want to make sure that I impress upon
- 21 you, I don't want you to take this as this is
- 22 just a union issue because we do that in the
- 23 grievance room with arbitrators. This is
- 24 not. This has been a systemic long-term issue
- and it's really about yes, my assessors in the

- 1 Rules 3-5-18
- 2 Assessment Department but it's about getting
- 3 it done and getting it done right.
- 4 Eventually we know we have to work
- 5 something out. If the county executive wants
- 6 to really get rolling in 2018 she's going to
- 7 have to work something out with this union
- 8 contractually in order to allow these
- 9 contracts, which violate our contract, to go
- 10 forward. Something is going to have to be
- 11 worked out.
- 12 On the bigger scheme it's not about
- unionism. I'm not here as a dock worker.
- 14 We're here to say look, we tried it the other
- way for seven or eight years. It's broken
- 16 today worse than it every was. Let's resupply
- the staff at the assessment department
- office. Let's see if we can work something
- out with the county executive. Then starting
- 20 next year or whatever we want to make sure
- 21 that Nassau County residents are treated
- fairly, taxed properly and it's all done
- in-house. We don't need to have contractors
- 24 and vendors when we have an Assessment
- Department. And if it were not for the

- 1 Rules 3-5-18
- 2 layoffs in 2011 we wouldn't be having this
- 3 conversation today and we wouldn't be in this
- 4 archaic system with two houses next to each
- 5 other having 20 percent difference in property
- 6 tax.
- 7 So anyway, thank you again for your
- 8 time. I really do appreciate it and we look
- 9 forward to meeting soon.
- 10 LEGISLATOR NICOLELLO: Thank you
- 11 Jerry. I think everyone up here, everyone in
- this room, understands we have to put more
- 13 resources into the Assessment Department both
- in terms of personnel and in terms of
- 15 technology. We understand that the Assessment
- 16 Department is about half of what it was.
- 17 Republican, Democrat, whoever we are, we know
- that has to go on going forward. We can do
- whatever we do this year to get the values
- 20 closer to where they should be. But again,
- 21 it's an ongoing process and the year after
- that and the year after that if we don't put
- the resources in we'll just find ourselves
- 24 back in the same place. Thank you.
- 25 Any other questions?

1	Rules - 3-5-18
2	LEGISLATOR RHOADS: One follow-up
3	issue based on Ms. Fradella's testimony. We
4	are about four years behind on the information
5	that we I guess updating the system through
6	the building department and bringing those
7	changes and incorporating those within our
8	valuation system. I know the presiding
9	officer had asked if there was a mechanism by
10	which the vendor was going to account for
11	that. I do want to draw to the attention of
12	the administration that that's kind of a big
13	issue. If you're behind four years behind on
14	data collection you're going to need to bring
15	that up to speed in order to get your
16	valuations right. I don't want to go through
17	this process, I don't want to spend all this
18	money, I don't want to go through a
19	reevaluation of how it is that we assess our
20	properties and at the end the day we're
21	putting these folks in the position of having
22	to start off with inaccurate data that's
23	behind and ineffective. There's got to be
24	some sort of solution, whether it's with this

contract, whether it's additional staffing to

25

- 1 Rules 3-5-18
- 2 help with the backlog but something's got to
- 3 be done to make sure that the values we're
- 4 putting into the system are accurate.
- 5 Otherwise the values that come out of the
- 6 system are never going to be accurate.
- 7 LEGISLATOR NICOLELLO: I think
- 8 we're good. Is there any other discussion or
- 9 questions among the legislators? Is there any
- 10 public comment?
- MS. MEREDAY: Meta Mereday,
- 12 Baldwin resident. I'm just concerned again
- with regard to how these decisions are going
- 14 to be documented moving forward. Where is the
- overall reporting process as it pertains to
- 16 the success so that residents, those of us who
- are still living here and trying to address
- 18 the increasing number of zombie homes in our
- 19 neighborhoods and communities, where is the
- 20 overall benchmarking or oversight that's going
- 21 to give us some level of protection?
- 22 Because there has been some of us
- that have been before this body to address the
- 24 rising issue with regard to the property
- 25 assessment. So whether we talk about inside

4		
	Rules -	3-5-18

- 2 workers or outside contractors this is still a
- 3 very big hole that you're still looking at the
- 4 same and diminishing number of people to try
- 5 to address.
- 6 Unfortunately, Nassau County is
- becoming such the butt of unnecessary, I
- 8 wouldn't say unnecessary but sad commentary.
- 9 Just looking at a recent Newsday editorial in
- 10 the cartoon section where they have the
- 11 cartoon about the pothole season is here again
- 12 and they're actually doing cannonballs. So if
- we look at the situation with our roads and
- 14 infrastructure and marry that to what is
- 15 happening in this whole property assessment,
- 16 there is some serious concerns as we once
- again are looking at someone outside that we
- 18 are paying and committing tax dollars to to
- 19 address this issue.
- I think I would have to agree with
- the previous speaker as to the employees that
- we are bringing in for these various positions
- 23 having the credibility and the experience and
- the expertise to help for the long term.
- 25 Because we're not putting our best foot

- 1 Rules 3-5-18
- 2 forward because a lot of our residents are
- 3 fleeing. And that particularly is impactful
- 4 for me working in the veteran space because
- 5 now I have to introduce myself to the new
- 6 sheriff in Suffolk County to make sure I can
- 7 postpone the eviction processes that will be
- 8 impacting a new set of veterans and seniors in
- 9 the community.
- 10 I'm hoping that there is true
- oversight as we look at this down the road to
- 12 make sure that the money that then money that
- is being expended for this work is actually
- 14 going to be done and that there is going to be
- some true reporting to the taxpayers and the
- 16 residents as to what has been accomplished.
- 17 Because we're just churning in the same boat.
- 18 And to have to see something like this in
- 19 Newsday along with having to duck and dodge
- the bad roads that are all over Nassau County
- 21 it really is starting to get very telling and
- 22 it's sad. Thank you.
- 23 LEGISLATOR NICOLELLO: Thank
- 24 you. Legislator Bynoe.
- 25 LEGISLATOR BYNOE: Just one

1	Rules - 3-5-18
2	moment. I just wanted to echo the sentiments
3	of Legislator Rhoads and request that if
4	there's any information to be provided to the
5	legislative body regarding the stale data that
6	is presumably going to be used to move forward
7	and have a plan to adjust for that we want to
8	make sure we have that information as well.
9	My fear is that we're building a house on a
10	faulty foundation and it's going to crumble
11	and we have to start out on good footing.
12	Thank you.
13	LEGISLATOR NICOLELLO: Legislator
14	Rhoads makes a motion to table. Seconded by
15	Minority Leader Abrahams. All in favor of
16	tabling signify by saying aye. Those
17	opposed? Carries unanimously. The item is
18	tabled. I'm going to put this committee in
19	recess once again. Thank you.
20	(TIME NOTED: 1:49 P.M.)
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4	CERTIFICATION
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8	I, FRANK GRAY, a Notary
9	Public in and for the State of New
10	York, do hereby certify:
11	THAT the foregoing is a true and
12	accurate transcript of my stenographic
13	notes.
14	IN WITNESS WHEREOF, I have
15	hereunto set my hand this seventh day of
16	March 2018
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19	
20	FRANK GRAY
21	
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