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3	NASSAU COUNTY LEGISLATURE
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7	RICHARD NICOLELLO, Presiding Officer
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13	GOVERNMENT SERVICES AND OPERATIONS COMMITTEE
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16	JAMES KENNEDY, Chairman
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20	1550 Franklin Avenue
21	Mineola, New York
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23	Monday, March 12, 2018 5:36 P.M.
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2	LIST OF SPEAKERS
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1	Government	Services/	′3-12-18
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- 2 CHAIRMAN KENNEDY: At this time I
- 3 will call the Government Services and
- 4 Operations Committee to order. Clerk to
- 5 call the roll.
- 6 CLERK PULITZER: Legislator
- 7 Joshua Lafazan?
- 8 LEGISLATOR LAFAZAN: Here.
- 9 CLERK PULITZER: Legislator
- 10 Drucker?
- 11 LEGISLATOR DRUCKER: Here.
- 12 CLERK PULITZER: Ranking Member
- 13 Ellen Birnbaum?
- 14 LEGISLATOR BIRNBAUM: Here.
- 15 CLERK PULITZER: Legislator
- 16 Ferretti?
- 17 LEGISLATOR FERRETTI: Here.
- 18 CLERK PULITZER: Legislator
- 19 Thomas McKevitt?
- LEGISLATOR MCKEVITT: Here.
- 21 CLERK PULITZER: Vice Chairwoman
- 22 Denise Ford?
- LEGISLATOR FORD: Here.
- 24 CLERK PULITZER: Chairman James
- 25 Kennedy?

- 1 Government Services/3-12-18
- 2 CHAIRMAN KENNEDY: Here.
- 3 CLERK PULITZER: We have a
- 4 quorum.
- 5 CHAIRMAN KENNEDY: There is one
- 6 item on the agenda today which is Clerk Item
- 7 98-18, it is a local law to increase the
- 8 protection of the consumers of Nassau County
- 9 by amending the County Charter and the
- 10 Administrative Code in relation to combining
- 11 the Taxi and Limousine Commission with the
- 12 Office of Consumer Affairs to create a
- 13 Department of Consumers Affairs and defining
- 14 the duties of that department.
- 15 LEGISLATOR FERRETTI: So moved.
- 16 LEGISLATOR FORD: Second.
- 17 CHAIRMAN KENNEDY: Moved by
- 18 Legislator Ferretti, seconded by Legislator
- 19 Ford. The item is before us. Do we have
- 20 anyone here to speak about this?
- MS. ROTHCHILD: Legislator
- 22 Kennedy, we have Greg May here to discuss
- 23 Clerk Item 98-18.
- 24 CHAIRMAN KENNEDY: Thank you.
- MR. MAY: Good evening. Good

- 1 Government Services/3-12-18
- 2 afternoon or evening, I don't know if we
- 3 officially switched over yet or not.
- 4 This is a local law that is going
- 5 to combine, if approved, the Taxi and
- 6 Limousine Commission with the Office of
- 7 Consumer Affairs consolidating the functions
- 8 of both departments allowing for cross
- 9 training of the consumer affairs
- 10 investigators and Taxi and Limousine
- 11 investigators so that we will be stronger
- 12 together than we were separated.
- 13 That is the elevator pitch. I'm
- 14 happy to answer any questions that the body
- 15 may have.
- 16 CHAIRMAN KENNEDY: So the
- 17 legislation allows the Commissioner to issue
- 18 temporary licenses to aid in the recovery
- 19 from natural or other disasters?
- MR. MAY: That's correct.
- 21 CHAIRMAN KENNEDY: Do other
- 22 jurisdictions issue this type of license?
- MR. MAY: I'm not sure if other
- 24 jurisdictions issue this type of license but
- 25 we've experienced this especially with the

- 1 Government Services/3-12-18
- 2 aftermath of Hurricane Sandy, was a need to
- 3 get the pool of contractors to be wider than
- 4 it was at the time.
- 5 I can certainly look into it for
- 6 the Full Legislature if there are similar
- 7 measures in other jurisdictions. But we
- 8 believe as an emergency measure it was
- 9 necessary and unfortunately may be necessary
- 10 in the future.
- 11 It's certainly not my preference
- 12 to issue anyone a temporary license. We
- 13 want them to go through the full process but
- 14 in the event there is some kind of natural
- 15 disaster, obviously we want to do everything
- 16 we can to allow people to get back into
- 17 their homes in as timely a manner and as
- 18 safe a manner as possible.
- 19 CHAIRMAN KENNEDY: Could you
- 20 explain just explain like a bird's eye view
- 21 of what this legislation -- just explain a
- 22 little more, what the purpose of this is?
- MR. MAY: Of the legislation
- 24 broadly?
- 25 CHAIRMAN KENNEDY: Yes, just a

- 1 Government Services/3-12-18
- 2 broad overview of legislation.
- 3 MR. MAY: So in 2014, this body
- 4 separated the Taxi and Limousine function
- 5 from the Office of Consumer Affairs. It
- 6 created a stand alone department that I was
- 7 appointed the head of.
- 8 When the Taxi and Limousine
- 9 Commission was created, we were issuing
- 10 about 300, 350 violations a year under the
- 11 Office of Consumer Affairs.
- 12 The first year we were in
- operation, 2015 we issued about 350, 380
- 14 violations.
- The following year was when we
- 16 first had our Taxi and Limousine
- 17 investigators on board. We issued about
- 18 4,800 violations. This past year we issued
- 19 about 6,500 violations. That was 2016.
- We brought in about \$1.2 million
- 21 to the county; last year we brought in about
- 22 \$1.8 million to the county.
- We were able to build out
- 24 essentially from scratch a management system
- 25 for all of our taxi registrations, driver

- 1 Government Services/3-12-18
- 2 licenses, violations issued company owners,
- 3 a really comprehensive system that was
- 4 originally developed under the Apex
- 5 Development Group from the Department of
- 6 Information Technology.
- 7 I usually take this time to give
- 8 a shout out to the Department of Information
- 9 Technology especially their Apex Development
- 10 Group, they are excellent and always enjoyed
- 11 working with them in the products that
- 12 they've produced for the county as CSEA
- 13 union employees is I think bar none one of
- 14 the highlights of this county, the work that
- 15 these guys pump out for us.
- 16 Anyway, with the Apex program
- 17 that we developed, we were able to issue
- 18 violations in the street, we have a number
- 19 of vehicles that are equipped with
- 20 computers, printers, internet access and
- 21 everything is done in real time.
- 22 The Office of Consumer Affairs is
- 23 not quite there.
- So what we are planning on doing,
- 25 as we combine the two departments we're

- 1 Government Services/3-12-18
- 2 going to be able to build-out the computer
- 3 system that we developed for the Taxi and
- 4 Limousine Commission and we're going to be
- 5 able to take the investigators from TLC and
- 6 use them to shore up the investigators in
- 7 the Office of Consumer Affairs.
- 8 We have two separate tranches of
- 9 employees, I think three, we have weights
- 10 and measures, inspectors, we have Consumer
- 11 Affairs investigators, we have clerks and we
- 12 all have now Taxi and Limousine
- investigators.
- By combining the two departments
- 15 we are going to support the missions of both
- 16 departments; the weights and measure
- inspectors handle the Article 16 of the
- 18 Agricultural and Markets Law, State Law.
- 19 We have about six staffers in
- 20 that division.
- 21 The Consumer Affairs
- 22 investigators in the Office of Consumers
- 23 Affairs, I think there are seven of them
- 24 currently. There are five currently in the
- 25 Taxi and Limousine investigator position.

- 1 Government Services/3-12-18
- 2 When we combine the departments,
- 3 we will have 12 individuals able to go out
- 4 and do enforcement day-to-day. You serve
- 5 the longer winded version of what I had said
- 6 earlier. We are going to be able to combine
- 7 the resources of both departments and use
- 8 them in a much more proactive manner to
- 9 protect the consumers in Nassau County.
- 10 CHAIRMAN KENNEDY: Are you adding
- any powers to the Department of Consumers
- 12 Affairs?
- MR. MAY: I don't believe we are
- 14 specifically adding any powers to the
- 15 Department of Consumers Affairs.
- The section of law you just read
- 17 from would be the powers of the Commissioner
- 18 allows me to issue temporary licenses,
- 19 suspend licenses, waive certain requirements
- 20 for licensees as they deem fit based on
- 21 review of an applicant's application, or
- 22 their qualifications.
- But, in reviewing the law, I
- 24 don't think we're adding anything to the
- 25 Office of Consumer Affairs.

- 1 Government Services/3-12-18
- 2 CHAIRMAN KENNEDY: I was
- 3 concerned that possibly some less than
- 4 scrupulous people could obtain licenses and
- 5 possibly cause harm to county residents who
- 6 may have suffered from a natural disaster.
- 7 MR. MAY: Certainly we don't want
- 8 that and unfortunately we have learned quite
- 9 a lot from our experience during Hurricane
- 10 Sandy. I'm sure as many of you know, we
- 11 have been to community events with
- 12 Legislator Ford and seen the unfortunate
- 13 results in many cases good contractors who
- 14 took on too much work, and fewer cases bad
- 15 contractors who took on any work.
- Our goal is to review everyone's
- 17 qualifications to make sure that the
- 18 individuals who are licensed by that
- 19 department, this department, are qualified
- 20 and capable individuals.
- 21 Again, unfortunately Hurricane
- 22 Sandy was a learning event for everyone.
- 23 It's how do you strike the right balance
- 24 between getting people back in their homes
- and really clamping down on the businesses?

- 1 Government Services/3-12-18
- 2 It's not easy, but I've lived in this county
- 3 my entire life. I've never seen the
- 4 devastation like Super Storm Sandy. I think
- 5 we all hope we never see the devastation of
- 6 Super Storm Sandy. So the plan would be
- 7 that we would not be issuing temporary
- 8 licenses.
- 9 I think under extraordinary
- 10 circumstances, God forbid, it may be
- 11 necessary, but certainly that's not the
- 12 plan.
- 13 CHAIRMAN KENNEDY: Legislator
- 14 Birnbaum.
- 15 LEGISLATOR BIRNBAUM: Hi. So do
- 16 have you figured out any anticipated cost
- 17 savings as a result of the consolidation?
- 18 MR. MAY: There are certain
- 19 savings on the staffing end, the most
- 20 obvious being that we will not have to hire
- 21 additional investigators for the Office of
- 22 Consumer Affairs by consolidating my
- 23 department into the Office of Consumer
- 24 Affairs. We pick up five investigators that
- 25 will enforce the 28 or so consumer

- 1 Government Services/3-12-18
- 2 protection laws that we have on the books.
- 3 There's savings in terms of,
- 4 there's one Commissioner instead of two; one
- 5 deputy instead of two; I mean, there are
- 6 obviously savings on the personnel end.
- 7 I think more importantly we are
- 8 going to see, it's not exactly a savings but
- 9 with the increased presence of enforcement
- 10 on the road, we will see hopefully two good
- 11 things happen, right, we will be able to
- 12 issue more violations which has I guess the
- 13 side benefit of there being some revenue to
- 14 the county but also bringing more people
- 15 into compliance which is what we want in the
- 16 first place.
- 17 The same thing under the Taxi and
- 18 Limousine Commission. We don't really want
- 19 to be issuing violations. What we want is
- 20 for people to be in compliance.
- 21 So with the additional resources
- 22 that we have available, by combining the two
- 23 departments, we expect to be able to realize
- those goals.
- 25 LEGISLATOR BIRNBAUM: So, as a

- 1 Government Services/3-12-18
- 2 result, in terms of staffing needs, you
- 3 won't be eliminating any positions? The
- 4 upper level, but will you be hiring
- 5 additional staff?
- 6 MR. MAY: We don't anticipate
- 7 needing additional staff amongst the
- 8 Consumer Affairs investigators.
- 9 I have recommended to the
- 10 administration, I don't think I'm talking
- 11 out of school here, our weights and measures
- 12 division, as I said, enforces Article 16 of
- 13 the Agriculture and Markets Law. We have
- 14 six employees in that division. I believe
- 15 most if not all of them are of retirement
- 16 age. We have had several people leave due
- 17 to voluntary separation incentives.
- 18 It would be important to get
- 19 people in that department so we can start
- 20 training essentially the new class of
- 21 weights and measure inspectors.
- 22 At this time I don't foresee
- 23 needing a lot of hires in that division. We
- 24 may need help in the clerical department.
- 25 However, I'm hoping advances in

- 1 Government Services/3-12-18
- 2 technology and utilizing the Apex developed
- 3 software that I used for Taxi and Limousine
- 4 commission, we can eliminate a lot of that
- 5 need.
- 6 LEGISLATOR BIRNBAUM: Do we need
- 7 a Charter change of any sort because we're
- 8 eliminating a Commissioner's position?
- 9 MR. MAY: I don't necessarily
- 10 want to speak to whether or not we need a
- 11 Charter change. I think the way the local
- 12 law is drafted is sufficient.
- 13 LEGISLATOR BYNOE: Okay.
- 14 CHAIRMAN KENNEDY: Legislator
- 15 Ford is next.
- 16 LEGISLATOR FORD: Thank you.
- 17 Good afternoon. You're going to move the
- 18 investigators from the TLC over to Consumer
- 19 Affairs?
- 20 MR. MAY: Certainly that is the
- 21 plan. We have to work with the Civil
- 22 Service Commission.
- 23 LEGISLATOR FORD: I was just
- 24 going to say, are the job titles the same?
- MR. MAY: The job titles are

- 1 Government Services/3-12-18
- 2 largely the same. I believe there is a
- 3 difference in grade between the two. And
- 4 obviously we will do everything we can to
- 5 harmonize those and work within civil
- 6 service rules.
- 7 LEGISLATOR FORD: Will there be
- 8 any training requirements for the people to
- 9 take over as to take on investigating for
- 10 Consumer Affairs?
- 11 MR. MAY: There is training that
- 12 would be required. I've already reached out
- 13 to the police department and worked with the
- 14 police academy to train -- actually the
- 15 entire group of investigators, my TLC
- 16 investigators were given I think a two week
- 17 training when they came on.
- 18 We have started the process to
- 19 get them a refresher course. It's been
- 20 about two years since they have had the
- 21 training. We want to give them a refresher
- 22 course so it's is fresh in their minds.
- 23 And then offer training courses
- 24 for the Consumer Affair's investigators and
- 25 the weights and measures inspectors.

- 1 Government Services/3-12-18
- 2 LEGISLATOR FORD: So are you
- 3 going to change it so the Consumer Affairs
- 4 investigators may be able to fill in the
- 5 role as an investigator for the TLC?
- 6 MR. MAY: It would be for both
- 7 sets of individuals to be cross trained.
- 8 For example, if we were to do an item price
- 9 verification, kind of making something up
- 10 here on the fly at the Stop and Shop in
- 11 Carle Place down the road on Old Country
- 12 Road, they can also then swing by the Carle
- 13 Place train station and see if there are any
- 14 unauthorized for-hire vehicles.
- The management of the work force
- 16 will allow us to broadly enforce all of the
- 17 consumer protection laws, in a way cross
- 18 training. The mantra is going to be cross
- 19 training.
- We want all potentially 12
- 21 Consumer Affairs investigators to work with
- 22 and support each other on the broad gamut of
- 23 consumer protection laws.
- 24 LEGISLATOR FORD: Right. It's
- 25 like killing two birds with one stone. But

- 1 Government Services/3-12-18
- 2 how many clerks do you have in the TLC that
- 3 are going to be going over to Consumers
- 4 Affairs as well?
- 5 MR. MAY: No, I have a community
- 6 services representative. I have someone on
- 7 loan from Parks and now I have five TLC
- 8 investigators in the Office of Consumer
- 9 Affairs. There is a Clerk 3, Clerk 2, Clerk
- 10 1. There's a Clerk 1 bilingual.
- Then there are seven
- 12 investigators; two Consumer Affairs
- 13 Investigator 3s, two Consumer Affairs
- 14 Investigator 2s, three Consumer Affairs
- 15 Investigator 1s.
- We just promoted, the promotion
- 17 will be effective this Friday an individual
- 18 from the weights and measures inspector two
- 19 title to the assistant weights and measures
- 20 director one title. That will leave with us
- 21 one weights and measures inspector 2 and
- 22 then four weights and measures inspectors
- 23 1s.
- 24 LEGISLATOR FORD: That's good.
- 25 Just to go back to what Legislator Kennedy

- 1 Government Services/3-12-18
- 2 was touching upon with the temporary
- 3 licenses.
- 4 That would only be during extreme
- 5 emergencies?
- 6 MR. MAY: I am personally very
- 7 hesitant to issue anybody a temporary
- 8 license until we've been fully able to vet
- 9 the individual for whatever that license is.
- 10 And, again, it's really a
- 11 question of bandwidth. If there is God
- 12 forbid one 100,000 homes on the South Shore
- 13 that need to be elevated, cleaned out,
- 14 whatever, we don't want to tell our
- 15 residents and our constituents, no, no, hold
- 16 on. It's going to take a couple of months.
- 17 We have to get more people in, get them
- 18 licensed.
- 19 Again, it's a very particular
- 20 circumstance. We have not had a Super Storm
- 21 Sandy in our recent memory and we haven't
- 22 really had one since.
- I'm not jinxing anything with the
- 24 weather tonight or hurricane season or
- 25 anything else. It just seems like such a

- 1 Government Services/3-12-18
- 2 one off event.
- 3 Again, I hesitate to make any
- 4 offers on the record but certainly if there
- 5 needs to be a declaration of emergency prior
- 6 to issuing these temporary licenses, that
- 7 can certainly be looked at.
- 8 The goal is not to be issuing
- 9 temporary licenses willy nilly especially to
- 10 home improvement contractors who, for
- 11 example, may be lifting someone's house
- 12 eight or 12 feet into the air. We want to
- make sure that everyone's properly vetted
- 14 before they're doing that work.
- 15 LEGISLATOR FORD: I think it's a
- 16 good move actually because I know, we know
- 17 with Sandy, that in some cases especially
- 18 with some of our local people who had worked
- 19 for somebody and then started their own
- 20 company, the delay in their getting
- 21 licenses.
- So where maybe when you happen to
- 23 know the people very well and know the kind
- 24 of work they do, we can expedite their being
- 25 able to do the work. Especially home

- 1 Government Services/3-12-18
- 2 lifters and certain things, I think it is a
- 3 good movement.
- The other, I guess, expansion you
- 5 talked about the arrangement for the redress
- 6 of injuries or damage caused by any
- 7 violation of the article and may otherwise
- 8 provide for the whole bit.
- 9 Is that in response going to --
- 10 maybe you can explain it, but is that going
- 11 to expand your authority to be more vigorous
- 12 and to be able to be more punitive against
- 13 those people that totally take advantage?
- 14 MR. MAY: I would hesitate to say
- on the record that we are looking to be more
- 16 punitive towards anyone.
- 17 I think the idea is to allow us
- 18 to negotiate settlements, in practice it may
- 19 be more of an ability to offer reductions to
- 20 conclude the transaction if it makes more
- 21 sense, especially if a consumer is involved,
- 22 to reduce the violation in the contract it
- 23 may receive.
- 24 If that facilitates the work
- 25 being done or and sort of getting everybody

- 1 Government Services/3-12-18
- 2 out of what the jam is they are in, I
- 3 believe that's what that section is
- 4 referring to.
- 5 Again, I don't know want to say
- 6 we are being punitive. I think the
- 7 violation caps in the law is about \$5,000.
- 8 For example, in the Taxi and Limousine
- 9 Commission the max fine of \$5,000 is
- 10 typically levied after someone has been
- 11 issued three or more violations.
- 12 Again, it's not so much of it
- 13 being punitive, it's about giving us the
- 14 ability to facilitate settlements amongst
- 15 consumers in contract.
- Really the goal is to a consumer
- 17 friendly organization and to be perfectly
- 18 honest we also want to be business friendly.
- 19 I understand that those two impulses are
- 20 intention, but for example the application
- 21 process. We want to be business friendly in
- 22 the sense that we need to streamline the
- 23 application process.
- 24 Right now the application process
- 25 is heavily paper based. The goal is to move

- 1 Government Services/3-12-18
- 2 towards the Apex developed computer based
- 3 application process and division. I don't
- 4 want to commit to any kind of time line here
- 5 for contractors to be able to apply online.
- What year are we in? 2018. The
- 7 idea that somebody should be able to go on
- 8 the Nassau County website, plunk in their
- 9 information and hit send, that we should be
- 10 able to review without waiting for paper
- 11 documents, or anything like that, and that's
- 12 a goal, and I don't want to commit to a time
- 13 line here, but when I say we are trying to
- 14 be both consumer friendly and business
- 15 friendly, those are the kinds of things
- 16 we're talking about.
- 17 LEGISLATOR FORD: Obviously you
- 18 are and I appreciate you don't want to take
- 19 that stance that you would be punitive
- 20 because I understand that sometimes
- 21 businesses have or contractors have a
- 22 reasonable explanation as to why something
- 23 wasn't done.
- 24 But I think I like the movement
- 25 that you are going in; streamlining

- 1 Government Services/3-12-18
- 2 everything and trying to make it because, I
- 3 know, we've been at meetings where we're
- 4 dealing with a lot of people that are
- 5 hurting right now and that feel victimized
- 6 by a system that seems to be very antiquated
- 7 and nonresponsive because they just are
- 8 mired in a lot of bad things happening to
- 9 them.
- 10 So I thank you very much and look
- 11 forward to working with you.
- MR. MAY: Thank you.
- 13 CHAIRMAN KENNEDY: Legislator
- 14 Ferretti and then Legislator Drucker.
- 15 LEGISLATOR FERRETTI: Thank you,
- 16 Mr. Chairman. Mr. May, how are you?
- MR. MAY: Good. Thank you. How
- 18 are you?
- 19 LEGISLATOR FERRETTI: I'm doing
- 20 well. Thank you. Just a couple of
- 21 questions about some of the discretionary
- powers.
- One of them being temporarily
- 24 suspending license requirements.
- MR. MAY: Again, I think that

- 1 Government Services/3-12-18
- 2 sort of falls in the rubric of there being
- 3 some kind of natural disaster. It may be
- 4 that we find that we have drafted
- 5 legislation that maybe does not comport with
- 6 business practice as exists today and we
- 7 need to sort of massage some of the
- 8 application process, maybe some of the
- 9 requirements that we're contemplating under
- 10 the law, doesn't really match what the
- 11 business is or what the industry does or
- 12 should be providing to us.
- 13 LEGISLATOR FERRETTI: Well, if we
- 14 were to suspend them temporary would that
- 15 possibly, and maybe this is a question for
- 16 Mr. Kasschau, open us up to litigation?
- 17 MR. MAY: Well, certainly we
- 18 don't want to do anything that would open us
- 19 up to litigation. Everything would be
- 20 reviewed on a case-by-case basis.
- 21 I don't want to get into
- 22 hypotheticals other than to say it would be
- 23 used sparingly, if at all, under emergency
- 24 situations.
- 25 Certainly if there was something

- 1 Government Services/3-12-18
- 2 that we needed to suspend because it doesn't
- 3 make sense from a business perspective that
- 4 the goal would be to come to this body and
- 5 amend whatever that law is so that we can
- 6 eliminate, the temporary suspension and
- 7 either eliminate the issue completely or get
- 8 your affirmation to know, in fact, this is
- 9 exactly what we wanted.
- 10 LEGISLATOR FERRETTI: Maybe it's
- 11 just the wording that I have here. It says
- 12 suspended in the interest of justice or for
- 13 administrative convenience. So it implies
- 14 not a willy nilly ability to suspend the
- 15 licensing, but --
- MR. MAY: Right. You're looking
- 17 at some of these applications that run into
- 18 eight and ten pages, perhaps not all the
- 19 information is being requested. Again,
- 20 maybe appropriate at this time. We've had
- 21 questions from a law firm -- I won't get
- 22 into the details, talking about our
- 23 electronic repair license. Some of the
- 24 requirements that are required -- sorry,
- 25 that was a real poor English.

- 1 Government Services/3-12-18
- 2 But some of the requirements in
- 3 the application may be don't fit or the
- 4 definitions don't quite fit the business
- 5 they are involved in.
- Again, it's on a case-by-case
- 7 basis and we certainly will be using it
- 8 judiciously and like I said, the plan is to
- 9 be reviewing all of the consumer protection
- 10 laws and working with the administration and
- 11 this body to either streamline or cleanup or
- 12 change as necessary.
- 13 LEGISLATOR FERRETTI: Okay. My
- 14 second question has to do with waiving civil
- 15 penalties.
- Just a week and a half ago, two
- 17 weeks, I received and I'm sure my colleagues
- 18 received a letter from the Chief Deputy
- 19 County Executive strictly prohibiting
- 20 waiving any parks and recreation fees.
- 21 So my question would be, why
- 22 would the Commissioner of Consumer Affairs
- 23 be permitted to waive civil penalties when
- 24 there's absolutely no waiver of any park's
- 25 fees?

1 Government Services/3-12-18 2 MR. MAY: If we are waiving a 3 civil penalty, for example, and I can speak more about this wearing my hat as the TLC 4 5 Commissioner if my investigators issue 6 multiple violations to an individual, they 7 will come to a preconference settlement 8 hearing and we may reduce or otherwise 9 eliminate some of the violations. I don't want to say in exchange 10 11 for anything but as part of a settlement 12 deal. So it would be a similar process. 13 I don't want to say it's more 14 important but we do want to get resolutions on the violations and sometimes it is 15 beneficial to be able to offer somebody, 16 again, and to resolve a complaint, if there 17 is some kind of give and take involved. 18 19 Certainly between now and the 20 Full Legislature I can sit down with the 21 Chief Deputy County Executive and review 22 that policy vis-a-vis the waiver of civil 23 penalties.

traffic ticket understands that that's sort

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But I think anyone who has had a

- 1 Government Services/3-12-18
- 2 of part of the negotiation.
- 3 LEGISLATOR FERRETTI: Thank you.
- 4 CHAIRMAN KENNEDY: Legislator
- 5 Drucker.
- 6 LEGISLATOR DRUCKER: Thank you,
- 7 Mr. May. Just a quick question. You
- 8 haven't done a cost benefit analysis yet, an
- 9 economic cost benefit analysis?
- 10 MR. MAY: It's not a question of
- 11 an economic cost benefit analysis, we know
- 12 that we need staff in the Office of Consumer
- 13 Affairs. We need staff backing up the
- 14 Consumer Affairs investigators.
- So we will be backfilling,
- 16 filling that need with the Taxi and
- 17 Limousine investigators.
- I know based on some rough
- 19 numbers I did for the weights and measures
- 20 inspectors, I believe it's each weights and
- 21 measures inspector brings in roughly about
- \$180,000 to the county per year essentially
- 23 doubling their salary in terms of "revenue."
- Obviously we're not a money making venture
- 25 here.

- 1 Government Services/3-12-18
- I have, like I said, equipment
- 3 available to me in Taxi and Limousine
- 4 Commission that is not available in the
- 5 Office of Consumer Affairs.
- 6 We save money on equipment
- 7 purchases. I have five vehicles that have
- 8 computers, internet and printers available
- 9 to us that Consumers Affairs doesn't have.
- To be very honest with you,
- 11 legislator, my Consumer Affairs
- 12 investigators issue tickets by hand and my
- 13 Taxi and Limousine investigators issue
- 14 tickets based on this Apex developed system
- 15 where it's real time live, they issue a
- 16 violation, if I look at it on the database
- 17 two seconds later we see the violations. It
- 18 is a comprehensive management system.
- 19 These are the kinds of things
- 20 that we are eliminating or taking advantage
- 21 of by combining both departments.
- 22 LEGISLATOR DRUCKER: I understand
- 23 that and that is certainly very laudable
- 24 goals. We, as a legislative body, and this
- 25 committee, I would like to see the numbers.

- 1 Government Services/3-12-18
- 2 Is there any way that you can report back to
- 3 us?
- 4 MR. MAY: Absolutely.
- 5 LEGISLATOR DRUCKER: The goal of
- 6 any consolidation of agencies is cost
- 7 savings. Other than saying there is pieces
- 8 of equipment that are duplicated and the
- 9 tickets are going to be done computer -- I
- 10 need to see numbers.
- MR. MAY: Absolutely. You got
- 12 it.
- 13 LEGISLATOR DRUCKER: When will I
- 14 be able to see that?
- MR. MAY: I will get that to you
- 16 before the Full Legislature.
- 17 LEGISLATOR DRUCKER: Thank you
- 18 very much.
- 19 LEGISLATOR MCKEVITT: Mr. May,
- 20 how are you doing?
- MR. MAY: Very good. Thank you.
- How are you?
- LEGISLATOR MCKEVITT: I'm doing
- 24 just fine. I have a number of questions,
- 25 maybe a little bit arcane, but I just have

- 1 Government Services/3-12-18
- 2 some drafting questions on the way this was
- 3 drafted.
- 4 MR. MAY: I might rope in one of
- 5 my attorneys.
- 6 LEGISLATOR MCKEVITT: One
- 7 question is, what this local law actually
- 8 does is that it amends portions of the
- 9 County Charter as well as the administrative
- 10 code.
- 11 And what it appears to do is it
- 12 takes a number -- right now the County
- 13 Charter just gives a basic overview which
- 14 pretty much says there shall be a Department
- of Consumer Affairs. It doesn't say a lot
- 16 more than that.
- 17 MR. MAY: I think it says Office
- 18 of Consumer Affairs. It doesn't even
- 19 actually say department of Consumer Affairs.
- 20 My understanding and Mr. Podlesak who is
- 21 part of the drafting team on this, but as I
- 22 understand it, the way he intended the
- 23 drafting to go we are actually through this
- 24 law creating the Department of Consumer
- 25 Affairs, as opposed to -- and I'm doing air

- 1 Government Services/3-12-18
- 2 quotes for the record, "the Office of
- 3 Consumer Affairs."
- 4 I think actually the way it works
- 5 is we are collapsing the Office of Consumer
- 6 Affairs into the Taxi and Limousine
- 7 Commission as opposed to the other way
- 8 around.
- 9 I guess now we are really getting
- 10 into the weeds. I don't know if that's too
- 11 arcane or just arcane enough.
- 12 LEGISLATOR MCKEVITT: Arcane for
- 13 all of us at this point. I think what it
- 14 does is, it essentially takes the framework
- 15 which was in the administrative code and
- 16 creates a new department, I quess, in the
- 17 County Charter just to make things more
- 18 streamlined.
- 19 What is interesting, there is one
- 20 power which is mentioned in the
- 21 administrative code which is mentioned in
- 22 the Charter for the first time and not in
- 23 the administrative code, and that is under
- 24 proposed section 2158(B) which is to assess
- 25 and collect such fines and penalties as may

- 1 Government Services/3-12-18
- 2 be authorized by statute, local law,
- 3 ordinance or regulation.
- 4 That language currently does not
- 5 exist anywhere in the Administrative Code
- 6 but I guess that's what it really is, that's
- 7 what your department has been doing for
- 8 probably decades anyway.
- 9 MR. MAY: That's correct. We
- 10 issue violations under the rules and
- 11 regulations under the ordinance, under local
- 12 law, and we collect fines based on those
- 13 violations.
- 14 LEGISLATOR MCKEVITT: I quess
- 15 from a drafting standpoint I was wondering
- 16 why that phrase was put in the County
- 17 Charter but was not put in the
- 18 Administrative Code where it seems like
- 19 everything else duplicates each other.
- Just seems like there's a portion
- 21 which seems to be missing from the way I
- 22 read the regulations that's drafted.
- MR. MAY: Again, I think your
- 24 instinct is correct and Mr. Podlesak was
- 25 looking to streamline the way the department

- 1 Government Services/3-12-18
- 2 was developed under the law.
- I don't know that I can give you
- 4 a more satisfactory answer than that. Is
- 5 there anything else that you are looking
- 6 for?
- 7 LEGISLATOR MCKEVITT: No. I just
- 8 wanted to make sure I wasn't missing
- 9 something in my own reading.
- MR. MAY: I don't think so. When
- 11 we were given the opportunity to take a
- 12 crack at merging both departments we wanted
- 13 to do it in the most streamline way
- 14 possible.
- 15 LEGISLATOR MCKEVITT: One thing I
- 16 also noticed that the local law does, it
- 17 eliminates the Taxi and Limousine board that
- 18 currently now exists and I was wondering
- 19 what the reason was behind that?
- 20 MR. MAY: I believe if that
- 21 wasn't already changed by amendment we will
- 22 be submitting an amendment in the nature of
- 23 a substitution that provides for the Taxi
- 24 and Limousine board.
- 25 LEGISLATOR MCKEVITT: Okay. One

- 1 Government Services/3-12-18
- 2 other question I have, regarding the new
- 3 change regarding the administrative code,
- 4 obviously as far as the world concerning the
- 5 Traffic and Limousine Commissioner's world
- 6 is, it changed significantly about a year
- 7 ago which you and I had great talks about
- 8 last year, and over our concerns the law is
- 9 what it is today.
- 10 I'm just curious from a policy
- 11 point, have you noticed since that law has
- 12 gone into effect, dealing with the
- 13 transportation network companies, has there
- 14 been a decline in for example the amount of
- 15 licenses, as far as the TLC that's being
- 16 issued?
- I assume at some point we're
- 18 going to see a shift in the market and I'm
- 19 wondering if you were already observing it
- 20 at this point?
- MR. MAY: We are observing it.
- 22 Anecdotally, I don't have the hard numbers
- 23 for you right now. There has been a drop
- 24 off in the number of license applications
- 25 that we get.

- 1 Government Services/3-12-18
- Now Nassau County is in a
- 3 somewhat unique position, when we issue a
- 4 license to an individual, it is actually to
- 5 allowed them to drive into a reciprocal
- 6 jurisdiction. In other words, a Nassau
- 7 County driver cannot drive into New York to
- 8 do a drop off or pick up unless they have a
- 9 Nassau County license and the same goes for
- 10 if they were going to Suffolk County,
- 11 Westchester County or any of the licensing
- 12 jurisdictions as defined by Article 188, or
- 13 181 of the General Municipal Law, Section
- 14 181 of the General Municipal Law, and the
- 15 VTL 498 which governs reciprocity.
- 16 We were meeting with one of the
- 17 T&C companies last week and they mentioned
- 18 they have about 13,000 drivers on the road
- or 13,000 drivers that have addresses in
- 20 Nassau County.
- I wish had 13,000 drivers coming
- 22 in and getting licensed. It's certainly
- 23 going to be a C change or we are in the
- 24 middle of a C change in the transportation
- 25 network or industry driven largely by the

- 1 Government Services/3-12-18
- 2 transportation network companies.
- 3 LEGISLATOR MCKEVITT: I quess you
- 4 mentioned before in that you were able to
- 5 collect about \$1.8 million in fines but,
- 6 again, because of the nature of the new
- 7 state regulation we are assuming that number
- 8 is going to go down in the future all
- 9 because there's going to be less vehicles
- 10 that you're able to regulate?
- 11 MR. MAY: That's is largely
- 12 correct and, again, unfortunately, this is a
- 13 nuance stance and we are not all capable of
- 14 following along.
- We've actually seen in January an
- 16 increase in the number of violations that
- 17 have been issued.
- I think what we are seeing is,
- 19 that is a result of their being so many new
- 20 T&C drivers on the road, the state law was
- 21 relatively comprehensive in preventing
- 22 localities from regulating transportation
- 23 network companies, however there are a few
- 24 aspects of the state law that we do issue
- 25 violations off of.

- 1 Government Services/3-12-18
- 2 It is Section 1696 of Article 44B
- 3 of the Vehicle and Traffic Law. It requires
- 4 that all transportation network companies
- 5 present a company issued decal in their
- 6 window.
- 7 The decal has to be reflective at
- 8 night, has to be removable, has to be
- 9 visible at a distance of something like 50
- 10 feet. Then we see a lot of drivers are not
- 11 actually complying with what we consider to
- 12 be the bare minimum of compliance with New
- 13 York State Law. I understand that that
- 14 doesn't sound like that big of a deal.
- That is the only indicator that a
- 16 vehicle is not actually acting as a bandit
- 17 cab and I think it's our job to ensure that
- 18 when people get into even a transportation
- 19 network company vehicle that they are
- 20 getting into the vehicle that they had
- 21 requested.
- 22 We have seen individuals who
- 23 arrive at my office because they were given
- 24 a violation for not having the sticker in
- 25 the window and they tried to tell us, well,

- 1 Government Services/3-12-18
- 2 I printed it off the internet. Nothing
- 3 prevents me from printing the Uber decal off
- 4 the internet and slapping it on my window
- 5 and picking up outside of a bar.
- 6 Again, it's sort of the bare
- 7 minimum requirement that these vehicles are
- 8 required to have, as opposed to having a TC
- 9 plated car which is out of New York City.
- Now that I mentioned it, you
- 11 probably have never not see these. The NC
- 12 plated cars in Nassau County, these are all
- 13 plates that begin with N, end in C, and they
- 14 indicate that these are legitimate for hire
- vehicles under the transportation network
- 16 law, Article 44B of the Vehicle and Traffic
- 17 Law.
- 18 It's basically any of us show up
- 19 in our car with the regular passenger plates
- 20 on them, and there's no otherwise outward
- 21 indicator that this is the car you are
- 22 supposed to be taking. Certainly and I
- 23 don't want to make the case for the
- 24 transportation network companies, but there
- 25 are safeguards built into the app that

- 1 Government Services/3-12-18
- 2 should prevent that.
- 3 But we've had an incidence where
- 4 someone was driving for a transportation
- 5 network company who used his son's
- 6 credentials to log in the system. He wasn't
- 7 the person that was supposed to be driving
- 8 the vehicle at all.
- Anyway, that was sort of the
- 10 long-winded answer. We have seen oddly an
- 11 increase in violations although I think your
- 12 instinct is correct that we will see fewer
- 13 violations over time.
- 14 What I can say certainly is that
- 15 the amount on the violation has been sharply
- 16 reduced. Unregistered operation of the for
- 17 hire vehicle carried a first time fine of
- 18 \$1,500. The violation of the state law
- 19 carries a fine of about \$250.
- Even if we sort of make up for
- 21 the violations in volume, we're still not
- 22 really making up for them, again, "quality."
- 23 I guess that's the issue, the fact that I
- 24 guess except for that very limited
- 25 jurisdiction, the regulation or the

- 1 Government Services/3-12-18
- 2 enforcement of the laws of the T&C, is there
- 3 really anything going on?
- 4 LEGISLATOR MCKEVITT: Technically
- 5 it's within the DMV, I guess the police
- 6 department, but, beyond that, there really
- 7 is no more enforcement of that, is there?
- 8 MR. MAY: Correct. There is not
- 9 a lot of on the ground enforcement from the
- 10 DMV and I'm going to be very clear here,
- 11 that is not casting aspersions at all
- 12 towards the DMV, we have a pretty solid
- 13 working relationship with them.
- 14 In government and to be honest,
- 15 privately, having to do with the DMV, it's
- 16 not how the Simpsons depicted them 25 years
- 17 ago, that New York State DMV is a pretty
- 18 well oiled machine.
- 19 But, no, the way the law is
- 20 drafted the T&C company itself is the
- 21 licensor of the drivers. They are the ones
- 22 who are doing the background checks, vetting
- 23 and they are saying to the public, we have
- 24 checked this person and they are eligible to
- 25 drive the car.

- 1 Government Services/3-12-18
- 2 As opposed to Nassau County TLC,
- 3 if we issue someone a license, it's
- 4 subsequent to a New York State DCJS criminal
- 5 background check, which is a fingerprint
- 6 background check, has a full look back on
- 7 someone's criminal history record. If
- 8 somebody has a violation going back to the
- 9 '70s.
- 10 We get that report, I believe the
- 11 T&Cs are limited to a seven year look back.
- 12 We require an annual drug test and the way
- 13 the T&C law is structured, the T&Cs are
- 14 supposed to have a zero tolerance policy for
- 15 drug and alcohol abuse but that is dependent
- 16 upon the passenger of the vehicle reporting
- 17 their driver to the T&C company under the
- 18 suspicion of operating under the influence
- 19 of either drugs or alcohol.
- So I don't know that I would say
- 21 it's quite as rigorous as what we put our
- 22 drivers through, but, again, legislator,
- 23 your instinct is correct, there is less that
- 24 we are able to do.
- Unfortunately, as a consequence

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Government Services/3-12-18
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2
    of the change in state law.
3
                LEGISLATOR MCKEVITT: Thank you.
4
                CHAIRMAN KENNEDY: Any other
    questions or comments?
5
6
                (No verbal response.)
7
                Is there any public comment?
8
                (No verbal response.)
9
                All those in favor of passing
10
    this item signify by saying aye.
11
                (Aye.)
12
                Those opposed?
1.3
                (No verbal response.)
14
                The item passes unanimously.
15
                MR. MAY: Thank you.
16
                CHAIRMAN KENNEDY: Motion to
17
    adjourn. Seconded?
18
                LEGISLATOR FORD: Second.
19
                CHAIRMAN KENNEDY: By Denise
    Ford. All in favor say aye.
20
21
                (Aye.)
22
                Now we are adjourned. Thank you.
23
                (Whereupon, the Government
24
    Services and Operations Committee adjourned
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at 6:05 p.m.)

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