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4	NASSAU COUNTY LEGISLATURE
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6	RICHARD NICOLELLO
7	PRESIDING OFFICER
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10	LEGISLATIVE SESSION
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13	County Executive and Legislative Building
14	1550 Franklin Avenue
15	Mineola, New York
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17	
18	Monday, June 18, 2018
19	1:14 P.M.
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2	APPEARANCES:
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4	LEGISLATOR RICHARD J. NICOLELLO
5	Presiding Officer
6	9th Legislative District
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8	LEGISLATOR HOWARD KOPEL
9	Deputy Presiding Officer
10	7th Legislative District
11	
12	LEGISLATOR DENISE FORD
13	Alternate Presiding Officer
14	4th Legislative District
15	
16	LEGISLATOR KEVAN ABRAHAMS
17	Minority Leader
18	1st Legislative District
19	
20	LEGISLATOR SIELA BYNOE
21	2nd Legislative District
22	
23	LEGISLATOR CARRIE SOLAGES
24	3rd Legislative District
25	

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2	LEGISLATOR DEBRA MULE
3	5th Legislative District
4	
5	LEGISLATOR C. WILLIAM GAYLOR III
б	6th Legislative District
7	
8	LEGISLATOR ELLEN BIRNBAUM
9	10th Legislative District
10	
11	LEGISLATOR DELIA DERIGGI-WHITTON
12	11th Legislative District
13	
14	LEGISLATOR JAMES KENNEDY
15	12th Legislative District
16	
17	LEGISLATOR THOMAS MCKEVITT
18	13th Legislative District
19	
20	LEGISLATOR LAURA SCHAEFER
21	14th Legislative District
22	
23	LEGISLATOR JOHN FERRETTI, JR.
24	15th Legislative District
25	

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2	LEGISLATOR ANDREW DRUCKER
3	16th Legislative District
4	
5	LEGISLATOR ROSE WALKER
6	17th Legislative District
7	
8	LEGISLATOR JOSHUA LAFAZAN
9	18th Legislative District
10	
11	LEGISLATOR STEVEN RHOADS
12	19th Legislative District
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14	MICHAEL PULITZER
15	Clerk of the Legislature
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- 2 LEGISLATOR NICOLELLO: Call to
- 3 order the meeting. Legislator Gaylor could
- 4 you lead us in the Pledge of Allegiance.
- 5 (Whereupon Pledge of Allegiance was
- 6 recited.)
- 7 LEGISLATOR NICOLELLO: Thank you
- 8 Legislator Gaylor.
- 9 Would you please call the roll.
- 10 MR. PULITZER: Thank you
- 11 Mr. Nicolello. Deputy Presiding Officer
- 12 Howard Kopel.
- 13 LEGISLATOR KOPEL: Here.
- MR. PULITZER: Alternate Deputy
- 15 Presiding Officer Denise Ford.
- 16 LEGISLATOR FORD: Here.
- 17 MR. PULITZER: Legislator Siela
- 18 Bynoe.
- 19 LEGISLATOR BYNOE: Here.
- 20 MR. PULITZER: Legislator Carrie
- 21 Solages.
- MR. PULITZER: Legislator Debra
- 23 Mule.
- 24 LEGISLATOR MULE: Here.
- MR. PULITZER: Legislator C.

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- William Gaylor III.
- 3 LEGISLATOR GAYLOR: Present.
- 4 MR. PULITZER: Legislator Vincent
- 5 Muscarella. Legislator Ellen Birnbaum.
- 6 LEGISLATOR BIRNBAUM: Here.
- 7 MR. PULITZER: Legislator Delia
- 8 DeRiggi-Whitton.
- 9 LEGISLATOR DERIGGI-WHITTON:
- 10 Here.
- 11 MR. PULITZER: Legislator James
- 12 Kennedy.
- 13 LEGISLATOR KENNEDY: Here.
- MR. PULITZER: Legislator Thomas
- 15 McKevitt.
- 16 LEGISLATOR MCKEVITT: Here.
- 17 MR. PULITZER: Legislator Laura
- 18 Schaefer.
- 19 LEGISLATOR SCHAEFER: Here.
- 20 MR. PULITZER: Legislator John
- 21 Ferretti, Jr.
- 22 LEGISLATOR FERRETTI: Here.
- MR. PULITZER: Legislator Arnold
- 24 Drucker.
- 25 LEGISLATOR DRUCKER: Here.

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- 2 MR. PULITZER: Legislator Rose
- 3 Marie Walker.
- 4 LEGISLATOR WALKER: Here.
- 5 MR. PULITZER: Legislator Joshua
- 6 Lafazan.
- 7 LEGISLATOR LAFAZAN: Here.
- 8 MR. PULITZER: Legislator Steven
- 9 Rhoads.
- 10 LEGISLATOR RHOADS: Present.
- 11 MR. PULITZER: Minority Leader
- 12 Kevan Abrahams.
- 13 LEGISLATOR ABRAHAMS: Here.
- MR. PULITZER: Presiding Officer
- 15 Richard Nicolello.
- 16 LEGISLATOR NICOLELLO: Here.
- MR. PULITZER: We have a quorum
- 18 sir.
- 19 LEGISLATOR NICOLELLO: Thank you
- 20 Mr. Pulitzer. We have a couple of
- 21 presentations to make before we move into
- 22 public comment. The plan for today is we will
- do the presentations involving the top cops.
- We have some special presentations to several
- 25 individuals who have been honored and inducted

- 1 Full Leg 06-18-18
- into the New York State Veterans Hall of
- Fame. After that we will have a half hour of
- 4 public comment and then the consent calendar
- 5 and then after that we are going to consider
- 6 the emergency items which relate, at least
- 7 two, to home rule requests.
- 8 Start things off let's do the honor
- 9 to have a presentation on the top cops. Jimmy
- 10 McDermott here?
- 11 MR. MCDERMOTT: Thank you for
- 12 having us. Thank you to the legislature for
- 13 honoring our top cops which you do every
- 14 month.
- On April 20, 2018 at approximately
- 16 3:45 p.m. officers Anthony Albanese and
- 17 Roberto Varela were working in the Fourth
- 18 Precinct station house when a civilian ran
- into the station house and said his friend,
- 20 Paul Breslin, was in the car outside. They
- 21 were on the way to the doctor. He passed out
- 22 and he is unresponsive.
- 23 So officer Albanese and officer
- Varela ran outside to the car. They checked
- on him and saw he wasn't breathing. He didn't

- 1 Full Leg 06-18-18
- 2 have a pulse. Officer Albanese immediately
- 3 began CPR and they hooked up the defibrillator
- 4 with the assistance of desk officer James
- 5 Crawford. They continued CPR. They got a
- 6 pulse back. The officers put the aided in a
- 7 police ambulance. The aided was transported
- 8 to South Nassau Hospital and he's alive today
- 9 because of their quick and decisive actions.
- We are here today to honor Officers Anthony
- 11 Albanese and Roberto Varela for their hard
- work and dedication in saving Paul's life.
- Paul is not here today. He wanted
- 14 to be here but Paul is a volunteer fireman in
- 15 the Hewlett Fire Department and he's an EMT
- and he saves lives. Basically by saving his
- 17 life you're saving others.
- I also wanted to make note that he
- was in the Fourth Precinct station house when
- 20 he came and that's a fully operational and
- 21 fully staffed precinct. They had the manpower
- 22 and training to save Paul's life. Thank God
- 23 for that and we have these two officers here
- today and congratulations guys.
- 25 LEGISLATOR NICOLELLO:

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- 2 Commissioner Ryder would you like to say a few
- 3 words.
- 4 COMMISSIONER RYDER: Good
- 5 afternoon and thank you once. Again it shows
- 6 that the training that our officers go through
- 7 is one of the best. The facilities that we
- give them to train in we are hoping to improve
- 9 on them going forward with our new police
- 10 academy. I want to commend both of these
- officers. Their professionalism and heroic
- 12 acts is what make us shine every day.
- 13 Sometimes we get put in a bad light because of
- 14 a few but the majority of these officers in
- our county are doing an excellent job and it's
- all because of everything that you have given
- 17 then. Thank you very much.
- 18 LEGISLATOR NICOLELLO: Thank you
- 19 Commissioner.
- MR. VARELA: I just want to thank
- 21 you guys for honoring us today. I think I
- 22 speak for both us, we don't do this for the
- 23 awards. This is our job. This is what we
- love to do. The training that the county
- 25 provided us allowed us to make a difference

- 1 Full Leg 06-18-18
- and save somebody's life. I want to thank you
- 3 guys for that.
- 4 LEGISLATOR NICOLELLO: I just
- 5 wanted to add it points up to two things. The
- 6 training and professionalism of Nassau
- 7 County's fine police department and one of the
- 8 best, if not the best, in the nation. But
- 9 also for these individual officers, officers
- 10 Albanese and Varela, you're quick thinking,
- 11 you're calm under pressure and it's truly
- inspirational to all of us. Thank you for
- what you've done.
- MR. MCDERMOTT: Thank you.
- 15 LEGISLATOR NICOLELLO: We going
- to move on to the superior officers and then
- have everyone up for a photograph.
- MR. BLACK: Thank you for having
- us today and thank you for doing these awards
- on a monthly basis. I'm here today with
- 21 Sergeant James Crawford, who was the third
- 22 member of the three people who went out to
- 23 save Mr. Breslin's life.
- They were on the desk at a quarter
- to four on the 20th of April when Mr.

- 1 Full Leg 06-18-18
- 2 Breslin's friend came running in saying his
- 3 friend was having some type of medical
- 4 emergency in the car. Sergeant Crawford,
- 5 Officer Varela and Officer Albanese responded
- 6 like a team like they've been trained to.
- 7 They carried the proper equipment with them.
- 8 They brought the portable AED with them. They
- 9 checked for a pulse. Found no pulse. They
- 10 set up the AED. Started CPR. Sergeant
- 11 Crawford called for immediate assistance from
- 12 a county bus and any other available resources
- that would have been needed.
- 14 The result we have is that
- 15 Mr. Breslin is alive and well today thanks to
- the training received and the quick actions by
- 17 Sergeant Crawford and the two officers. As
- Jim McDermott said, who wouldn't normally be
- 19 at a police precinct center but were in a
- 20 fully staffed command.
- 21 On behalf of the SOA thank you for
- 22 what you provide us with every day so we can
- go out and do the job and help the citizens.
- 24 Thank you.
- 25 LEGISLATOR NICOLELLO:

- 1 Full Leg 06-18-18
- 2 Commissioner.
- 3 COMMISSIONER RYDER: Again I will
- 4 be real brief. The men and woman of this
- 5 department the leadership comes from the men
- 6 and women that sit to your left, my right.
- 7 Some of those that you will be dealing with
- 8 today in one of your issues. But it's leaders
- 9 that men and women want to follow because they
- 10 respect them. James Crawford is one of those
- 11 leaders and we very much congratulate him for
- 12 the work he's done for us. Thank you.
- MR. CRAWFORD: I'd just like to
- 14 say thank you and the police officers I was
- working with that day I couldn't have ask for
- 16 a better group. They jumped into action.
- Working as a team and couldn't ask for a
- better outcome than we had. Thank you.
- 19 LEGISLATOR NICOLELLO: Thank you
- 20 Sergeant Crawford. I would also want to
- 21 congratulate you and thank you for your
- 22 actions that helped saved this individual's
- life. As said before, by saving his life in
- fact there's a ripple affect because he saves
- 25 others lives.

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2	Also we don't get the SOA up here
3	as often, superior officers, because of the
4	nature of the job being the supervisory work
5	you do inside the precinct. But certainly the
6	success of this department is due in great
7	measure to the work that our supervisors, our
8	sergeant et cetera are doing for the police
9	department. Thank you very much. It was
10	great to have you here.
11	Invite up John Wighaus and
12	Detectives Association for a presentation.
13	MR. MALONEY: John Wighaus, the
14	president, extends his regards. He was not

17 My name is detective Michael

18 Maloney, sergeant at arms of the Detectives

able to make it here he had a personal

19 Association. I would like to thank Presiding

Officer Nicolello, Minority Leader Abrahams

21 and full legislative body for honoring for

22 detective Padawano today.

15

16

matter.

Detective Padawano, while working

with Homeland Security, began an investigation

into AMS World Inc., which is a company

- 1 Full Leg 06-18-18
- located in Wantagh, in the Legislative 19th
- 3 district. The company is in the business of
- 4 assembling and repairing various Apple and
- 5 Samsung cell phones through imported goods and
- 6 parts from China.
- 7 During a five month investigation
- 8 Detective Padawano was able to identify two
- 9 individuals as the owners of AMS World. Their
- 10 business was being operated from a residence
- and from an office, both located in Wantagh.
- 12 The individuals were purchasing various cell
- phone parts and accessories direct from China
- 14 and were being imported through JFK and being
- delivered to the residence located in
- 16 Wantagh.
- During his investigation, numerous
- shipments from China were inspected which were
- 19 being shipped to AMS World and to the
- 20 individuals identified. Those shipments were
- 21 carefully inspected and deemed counterfeit
- 22 through the origins of the shipment. The
- 23 packing of the products with black tape
- 24 covering the trademarks, logos and the
- products themselves, which are not authorized

- 1 Full Leg 06-18-18
- 2 to be sold by China from Apple and Samsung.
- 3 All shipments had samples removed and were
- 4 deemed counterfeit through Apple and Samsung
- 5 personnel after being dismantled and carefully
- 6 inspected.
- 7 These shipments included Apple and
- 8 Samsung cell phones, screens, batteries,
- 9 cameras, backs, unlabeled boxes, labels,
- 10 chargers, ear plugs being sold to the general
- 11 public as real genuine products.
- The only way to gain access to the
- office suite, which was being used as a cell
- 14 phone store, was by appointment. Detective
- 15 Padawano made contact with one of the subjects
- through Facebook and made an appointment to go
- 17 to the office suite. Detective Padawano met
- with one of the subjects and purchased four
- 19 iPhones along with accessories and received a
- 20 sales receipt for the agreed price. The
- 21 purchased products were then examined by Apple
- 22 personnel and deemed counterfeit.
- While present in the office suite
- 24 Detective Padawano observed numerous boxes
- 25 containing Apple and Samsung items.

- 1 Full Leg 06-18-18
- 2 Surveillance was conducted by members of the
- 3 Asset Forfeiture Bureau and the individuals
- 4 identified were observed doing banking, moving
- 5 and shipping and inspecting boxes of
- 6 counterfeit goods from the residence to the
- 7 office location and the individuals were
- 8 making numerous deliveries with their vehicles
- 9 to serviceable repair cell phone locations
- 10 throughout Nassau County.
- 11 Search warrants were then obtained
- 12 and executed at both locations and two
- subjects were arrested at the scene. Recovery
- during the execution of the search warrants
- was approximately \$1.2 million in US currency,
- along with over 1,000 models of iPhones, Apple
- cell phones and counterfeit labels, cell phone
- parts and accessories. Over 300 Samsung cell
- 19 phones along with cell phone parts and
- 20 accessories. The property seized was deemed
- 21 counterfeit by Apple and Samsung personnel and
- 22 had a value of over \$1 million US currency.
- 23 Both defendants were charged with two counts
- of E felony and a conspiracy in the fifth
- degree misdemeanor.

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- 2 On behalf of John Wighaus and
- 3 myself and the rest of the Detectives
- 4 Association we would like to thank detective
- 5 Padawano for his hard work and the full
- 6 legislative body for meeting with us recently
- 7 and listening to our concerns of the status of
- 8 the detective division and also for your
- 9 continued support for the detectives in Nassau
- 10 County. I present Detective Padawano.
- MR. PADAWANO: I would just like
- to thank the legislature for taking the time
- out and thank the commissioner for honoring
- 14 myself and our colleagues that are in the room
- 15 today. The officers and the sergeant that
- saved the gentleman's life. Thank you again
- 17 for your time.
- 18 COMMISSIONER RYDER: For the
- 19 record, you heard Wantagh mentioned twice.
- 20 Legislator Rhoads nor I were involved in that
- 21 investigation at all.
- But again, you know what forfeiture
- does for us. Joe was one of my guys that I
- 24 chose to come over to asset forfeiture, again,
- from the fourth squad. Looks like it's a day

- 1 Full Leg 06-18-18
- in the life of the Fourth Precinct here.
- 3 But that money is used to fight
- 4 gangs, opiates, crime in general and
- 5 terrorism. The work that he did, I had some
- 6 knowledge on that investigation, he did an
- outstanding job and the forfeiture work
- 8 supports everything we do and so we thank him
- 9 very much.
- 10 LEGISLATOR NICOLELLO: Why don't
- 11 you guys come up. Thank you detective for
- 12 your hard work, your dedication. It shows you
- the range of skills, the range of
- 14 accomplishments that our police department is
- 15 able to achieve.
- Moving right along. We are going
- to take the opportunity today to recognize
- 18 three very special Nassau County residents who
- were recently inducted into the New York State
- 20 Veterans Hall of Fame. Actually one of the
- 21 gentleman was unable to join us Mr. Cologne
- but I would invite Ms. Burgess and Mr. Ralph
- 23 Esposito to come to the podium.
- MR. ESPOSITO: Selinthia had to
- 25 leave. We had clients.

- 1 Full Leg 06-18-18
- 2 LEGISLATOR NICOLELLO: Did
- 3 Ms. Burgess leave too?
- 4 MR. ESPOSITO: Yes.
- 5 LEGISLATOR NICOLELLO: Maybe I
- 6 will say a few words about you.
- 7 Ralph enlisted in the United States
- 8 Navy in 1961 and served on the Ticonderoga CVA
- 9 14 aircraft carrier. Here in Nassau County he
- 10 has served as a first responder for 43 years
- 11 as a member of the Elmont Fire Department and
- 12 is very dedicated to veterans' causes as a
- 13 member of the American Legion and VFW. Ralph
- 14 is currently the director of the Nassau County
- 15 Veteran Services Agency.
- 16 Today we want to reiterate our
- thankfulness, gratefulness and admiration for
- 18 all that you have done for our nation and for
- our county and most importantly for the
- veterans who are here in Nassau County. Thank
- 21 you Ralph.
- MR. ESPOSITO: I want to thank
- 23 the legislators also. Thank you for being
- 24 always there for all our veterans. The 70,000
- veterans that we serve in Nassau County.

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- 2 Truthfully, I don't deserve this. My agency
- deserves it. They're the ones that really do
- 4 the work.
- 5 LEGISLATOR NICOLELLO: We now are
- 6 going to have public comments which will last
- 7 30 minutes. Each member of the public who's
- 8 called we ask to do your very best to keep
- 9 within the three minutes. If you hit the
- 10 three minute limit then we ask you to wrap up
- 11 at that point. If we keep everyone to within
- three minutes I believe we can finish off
- everyone who has put a slip in so that we are
- 14 not having anyone wait until after the
- 15 legislature's business is done.
- Before we hit the public comment,
- we do have one more presentation to make. I
- would ask our county attorney, who is here.
- MR. KASSCHAU: Mr. Presiding
- 20 Officer, Mr. Minority Leader, dear
- 21 legislature, thank you for allowing me the
- opportunity to talk with you today.
- 23 My greatest privilege as your
- county attorney is the opportunity to work
- with truly fantastic legal staff in the county

- 1 Full Leg 06-18-18
- 2 attorney's office. This collegial group of
- 3 smart, dedicated attorneys who work behind the
- 4 scenes with quiet determination to facilitate
- 5 much of what the county does on a daily
- 6 basis. Many of these hard working individuals
- 7 have gone on to do great things outside of the
- 8 county attorney's office. Some have gone on
- 9 to become jurists of one kind or another. In
- 10 fact, I saw Judge Vogel here a moment ago.
- 11 Others have gone on to build lucrative careers
- in private practice. Sometime by suing their
- 13 former employer. Much to our chagrin. And
- 14 still other have gone on to areas of public
- 15 service such as legislators, Legislator
- 16 Rhoads, FBI agents, town attorneys and
- 17 legislative counsel.
- 18 Very few however stay on throughout
- 19 their entire career carrying the torch and
- 20 shepparding the institutional knowledge that
- 21 helps guide the county from one generation to
- 22 the next.
- In just a few short days Nassau
- 24 County will be losing one of its greatest
- 25 torch carriers. On June 21, 2018 will be

- 1 Full Leg 06-18-18
- deputy county attorney Gerald "Jerry" Podlesak
- 3 last day in the county attorney's office.
- 4 Over his nearly 40 years of public service to
- 5 the county Jerry has taken on a role bigger
- 6 than he is. And he is not a small man.
- 7 Serving as office historian, mentor and
- 8 friend.
- 9 Jerry started his truly astonishing
- 10 career at the county attorney's office as a
- 11 law intern in June of 1981. I was three years
- old at the time. He was promoted to the title
- of law assistant in 1982 and was designated
- deputy county attorney in 1983. Jerry has
- 15 continued in that role -- save for a brief
- 16 break working in Washington D.C. -- For the
- 17 last 35 years.
- In June 2011 Jerry began working in
- the appeals and legal counsel bureau where he
- was eventually promoted to bureau chief.
- 21 Since that time Jerry has shaped in some way
- 22 every piece of legislation that has come
- 23 before this honorable legislature.
- Jerry, there are few people who are
- as caring, selfless and dedicated as you are.

- 1 Full Leg 06-18-18
- 2 You are a fantastic attorney and have been a
- 3 tremendous friend and asset both to your
- 4 coworkers and to this county. We will miss
- 5 you dearly but wish you nothing but the best
- 6 in your retirement. Thanks Jerry.
- 7 LEGISLATOR NICOLELLO: Before you
- 8 speak I wanted to say on behalf of the
- 9 majority -- I'm sure the minority will have
- 10 remarks -- it's been a pleasure to work with
- 11 you. There were many, many long days, long
- 12 evenings. You have been great in terms of
- getting us the information that we've needed.
- 14 You've been courteous at all times,
- 15 professional at all times. You have done a
- 16 magnificent job in the roll that you have here
- and I know that before you did what you did
- with the legislative liaison you did
- 19 tremendous work in appeals. I thank you for
- your service to the county and I thank you for
- all that you have done on our behalf to keep
- 22 the legislature moving.
- 23 LEGISLATOR ABRAHAMS: Before you
- start, I just wanted to take this opportunity
- 25 as well. Serving in the legislator now for

- 1 Full Leg 06-18-18
- the last 16 years and being able to witness
- 3 Jerry has come to the podium many times. And
- 4 for our public that may not have had the
- 5 opportunity to hear Jerry at the podium, he is
- 6 not shy about telling you what he thinks. So
- 7 from that standpoint we appreciate his
- 8 opinion, his direction. Sometimes we didn't
- 9 always agree with it, but we felt that we knew
- 10 he was giving it to us straight from the
- 11 perspective of the county.
- We wish you nothing but the best
- 13 Jerry. Hopefully there will be much greener
- 14 pastures and a very warm climate. Get out of
- these New York winters. Either way, we want
- 16 to wish you the best.
- 17 MR. PODLESAK: Thank you very
- 18 much. I wanted to let you all know that I am
- 19 now going into the ice cream business. I will
- 20 be distributing ice cream. That will be my
- 21 new career after leaving the county. But
- 22 seriously, thank you all very much.
- 23 LEGISLATOR NICOLELLO: We will
- 24 proceed with public comment. There was just
- one slip I wanted to mention this, this slip

- 1 Full Leg 06-18-18
- is towards the back. I won't be calling it
- 3 for a while. Just to let you know, Jane
- 4 Thomas has put a slip in for LICAP, which is
- on the calendar but it's not being called
- 6 today. Of course you are welcome to stay and
- 7 give your remarks but just to let you know
- 8 that the LICAP legislation is not being called
- 9 on today's calendar.
- 10 First speaker, Dina Epstein,
- 11 trustee of Sea Cliff.
- MS. EPSTEIN: Good afternoon. My
- 13 name is Dina Epstein. I am a trustee of the
- 14 village of Sea Cliff. I'm here to speak in
- 15 favor of a plastic bag ordinance. We have in
- 16 Sea Cliff what we call a carry out bag law.
- 17 Our law was passed and went into effect on
- 18 Earth Day this year. I am asking that the
- 19 county enact such a law county-wide, as
- 20 Suffolk County did, because you will see that
- your constituents really want it, need it and
- it's going to get to the point where they're
- 23 going to demand it. So I'm asking for the
- legislature to give the people what they want
- 25 before they get to the point where they do

- 1 Full Leg 06-18-18
- 2 demand it.
- We have had nothing but success and
- 4 accolades in our village because of our carry
- out bag law. It came to our attention by an
- 6 advocacy group and we didn't just pass the
- 7 law, we explored it, we educated our
- 8 constituents and we took this as an
- 9 opportunity to kind of change people's
- 10 behavior. The future is going to be
- 11 plastic-free, so we thought we would ease the
- 12 way for our residents. So our residents have
- 13 received this really well.
- What we did was we showed films,
- showed a film called Bag It on three occasions
- 16 sponsored by the village. Also other
- 17 community groups showed this film. We had
- 18 community-wide discussions. We had newspaper
- 19 articles and we had a lot of public comment.
- We sent letters out to all of the businesses
- that were going to be affected and we invited
- them to comment at our public hearing for the
- 23 law.
- I'm going to tell you we have
- controversy in our village. We have contested

- 1 Full Leg 06-18-18
- 2 elections and we have a lot of different
- opinions. Everything we wanted to do really
- 4 raises hackles and there's back and forth. No
- 5 different than this body. When we presented
- 6 the plastic bag law to the village of Sea
- 7 Cliff we had zero opposition. None. Nobody
- 8 spoke in opposition to this law. None of the
- 9 businesses. There were no emails. There were
- 10 no phone calls. Nobody came to speak out
- 11 against this law.
- 12 And I'm telling you that it's a
- good idea, people want it, and I'm urging this
- 14 body to enact it for Nassau County. I think
- it's a winner, and I think you will see that
- it will make you popular back with your
- people.
- We are a waterfront community but
- 19 all of Long Island is a waterfront community.
- Nobody wants to go to the beaches and see
- 21 plastic debris and see bags waiving in the
- 22 branches. If you can be in the forefront of
- 23 that I think it would be a great thing. Thank
- you and have a good evening.
- 25 LEGISLATOR NICOLELLO: Thank

- 1 Full Leg 06-18-18
- 2 you. Carol Berglie.
- MS. BERGLIE: I'm a new board
- 4 member with the Coalition to Save Hempstead
- 5 Harbor, and I'm speaking here for that
- 6 organization. We are hoping that you will
- 7 push ahead with the Mule suggestion for the
- 8 take out bag legislation. Suffolk County has
- 9 legislation. Forty countries all over the
- world have introduced measures to take control
- of the use of plastic. The reason for that is
- 12 that 1,000,000 birds and 100,000 sea mammals
- are killed every year because of plastic
- 14 either by being tangled in it or consuming
- 15 it. It really is a bandwagon thing. Even the
- queen of England is pushing for plastic
- 17 controls. It really seems perfectly natural
- 18 that Nassau County would want to be part of
- 19 it.
- 20 I understand there's some
- 21 opposition to it because of the cost. A bag
- 22 can have advertising on it. Perhaps if you
- work with companies who want that kind of
- advertising you can give away the bags in the
- 25 stores to people and they can reuse them. All

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- of these things are worthy of consideration.
- 3 Thank you.
- 4 LEGISLATOR NICOLELLO: Thank you
- 5 Carol. Pete Gaffney.
- 6 MR. GAFFNEY: Good afternoon
- 7 everyone. I wish I had 30 minutes but I only
- 8 have three minutes just to tell you what's on
- 9 my mind. Basically the expression see
- 10 something and say something it needs to be
- 11 changed. It needs to be see something do
- 12 something.
- The Long Island third rail
- 14 project. Get involved. It's happening very
- 15 quickly and the contractor's design and build
- 16 philosophy is making dynamic changes to what's
- happening within the Long Island Railroad
- 18 right away. It's going to affect all of us
- 19 right away. So please get involved everyone.
- What about the future? The county
- 21 should be having discussions with the Long
- 22 Island Railroad and state about the idea of
- 23 light rail systems going north and south. No
- one wants to take a bus after riding on the
- train for half an hour to an hour. It needs

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- 2 to be smoothless and seamless. We need to get
- 3 that going. It's going to help get some of
- 4 the vehicles off the road.
- 5 Overall the county roads are a
- 6 disaster. Even the county executive says so.
- 7 About three months ago she asked for a study
- 8 on the shape of county roads. I wonder how
- 9 that's going? Has it been completed? I
- 10 understand the county is not in the best shape
- 11 financially and they need to get rid of NIFA
- 12 but we got to be able to provide funds for
- 13 roads. They're just a total disaster.
- 14 The federal and state government
- they've offered some serious dollars to offset
- 16 the high cost of road repair. Since 2016
- 17 about \$8 billion has been made available. I
- 18 wonder if Long Island is getting our fair
- 19 share. Are we? That's what I would like to
- 20 know.
- 21 The other thing is utilities. They
- are digging up our roadways and not repairing
- 23 them properly. They are creating a big
- 24 problem and major expense. They will do the
- 25 road and do a quick surface thing and half the

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- time they don't even come back to seal it the
- 3 proper way. Who is checking on that from our
- 4 roads? It's costing us money for the way they
- 5 are deteriorating.
- A couple of things. Two roads that
- 7 I want to talk about, Glen Cove Road and Old
- 8 Country Road. Glen Cove was repaved about two
- 9 or three years ago. There are over 30 surface
- 10 cracks, transverse cracks on the roadways.
- 11 They are actually deteriorating now to the
- 12 point it's developing pot holes. So, why
- 13 can't we have this thing done again? See
- 14 something do something. I have called them on
- three different occasions. Nothing's been
- done. We need to have it taken care of.
- 17 Old Country Road is a joke. Have
- 18 you seen the mile long transverse cracks on
- 19 both sides?
- We also need to do some mitigation
- 21 as far as the roadway is concerned. The
- 22 traffic is ridiculous. Especially during rush
- 23 hour and also on weekends. We need to do
- something. People don't want to shop like in
- 25 Roosevelt Field or in some of the retail

- 1 Full Leg 06-18-18
- locations. It's even become so bad in
- 3 Roosevelt Field now they've taken on a border
- 4 and actually have about 200 cars.
- 5 MR. PULITZER: Sir your time has
- 6 expired.
- 7 MR. GAFFNEY: Will do.
- 8 Again, all I just want to say is
- 9 see something do something. Thank you.
- 10 LEGISLATOR NICOLELLO: Thank you
- 11 Mr. Gaffney. Just one thing real briefly is
- 12 Old Country Road unfortunately is not
- scheduled to be repaved until 2019. We had
- 14 asked about it. Unfortunately, again, there
- 15 are roads in Nassau County that are even in
- worse shape. They are doing those roads and
- 17 Old Country Road is scheduled to be repaved in
- 18 2019.
- 19 Gene Monahan.
- MR. MONAHAN: I'm here to talk
- 21 about the ordinance that was passed this past
- 22 fall prohibiting gasoline deliveries to boats
- 23 and a letter in now going out to boaters
- 24 saying it's not allowed according to the New
- 25 York State Fire Code. That's only a partial

- 1 Full Leg 06-18-18
- 2 truth and that seems to be all the information
- 3 that happens is partial and incomplete
- 4 information. It actually is allowed in the
- 5 New York State Fire Code. We are not trying
- 6 to be an approved marine fueling facility.
- 7 Which is the regulation that's quoted. There
- 8 is a specific thing for tank trucks and it
- 9 says in the beginning of the fire code, where
- there is a conflict between a general
- 11 requirement and a specific requirement the
- 12 specific requirement shall be applicable.
- 13 All of these codes are taken from
- 14 the international fire code.
- Up and down the east coast, from
- 16 Massachusetts to Florida, there are other
- 17 states that allow this. Here it's just taken
- 18 by the word of the fire marshal that this is
- 19 the way it should be done. He's made comments
- 20 that Nassau is different because it's more
- 21 congested. Yet the city of Miami puts out
- 22 bids to have gasoline delivered to their fire
- 23 boats, police boats.
- 24 Other misinformation from the fire
- 25 marshal, he stated in court that all marinas

- 1 Full Leg 06-18-18
- 2 have overhead fire suppression. Not true.
- 3 That marinas have a boom in the
- 4 water ready to be deployed around boats. Not
- 5 true. When he came and arrested me for
- 6 delivering gas to boats he said due to his
- 7 knowledge and experience my truck was not
- 8 grounded. I don't carry a spill kit. Then in
- 9 court he testified he has no training and
- 10 knowledge of tank trucks because the
- 11 manufacturer testified it is grounded and
- we've always carry a spill kit.
- 13 At your next safety meeting I would
- 14 appreciate it if you would like to hear
- 15 honest, complete answers ask us to show up and
- we will be happy to give you the whole truth
- as to what's going on with this and that would
- allow your constituents to save some money and
- 19 stop sending you the letters to have this
- 20 ordinance repealed. Thank you.
- 21 LEGISLATOR KOPEL: Thank you.
- 22 Mr. Allan Hunter.
- MR. HUNTER: Hello. I'm Allan
- Hunter, treasurer for the Nassau County Green
- 25 Party, and I wish to address the proposed

- 1 Full Leg 06-18-18
- 2 plastic bag fee. I understand some people are
- 3 opposed to it because they think it will
- 4 impose an inconvenience and hardship on people
- 5 shopping in Nassau County. I wouldn't call it
- 6 a hardship but we do want and need it to be
- 7 enough of an inconvenience to prompt a change
- 8 in people's habits. We have that having to
- 9 forking over a nickel for each plastic bag at
- the checkout counter will lead to people they
- 11 stocking their cars with canvass bags and
- 12 automatically grabbing a handful of them
- before entering the store.
- 14 As it stands now, the lasting
- imagine that some visitors will have of Long
- 16 Island consists of rows of winter trees with
- 17 plastic bags waving in the branches and
- 18 flooded streets and gutters clogged with nasty
- 19 clots of plastic bags and debris.
- The process of producing plastic
- 21 bags is environmentally destructive and then
- the bags persist in the environment not only
- as an eyesore, plastic bags end up in our
- oceans. It hurts the fishing. It affects
- other species who are strangled by it or eat

- 1 Full Leg 06-18-18
- 2 it and then can't digest. Or whose food
- 3 sources are impaired by it.
- I have been told that this measure
- 5 may be bottled up in the Nassau County
- 6 Legislature due to the fact that we have a
- 7 Republican majority. But this shouldn't be a
- 8 partisan issue. Yes, I appear before you as a
- 9 Green but my dad, who used to describe himself
- 10 somewhere to the right of Jessie Helms and
- 11 Strom Thurmond, likes to tell the story of
- 12 going camping in the river and seeing some
- young men throwing a bag of trash in the river
- 14 as they were striking camp. My dad and his
- friend confronted them telling them you pick
- 16 that up. They made them wade out into the
- 17 river and retrieve their waste and pack it up
- 18 with them. Conservatives have their own
- 19 ecological tradition. Leave the nothing but
- your footprints. Leave the place nice for
- 21 future generations to enjoy. Be responsible
- 22 stewards of our natural resources.
- The plastic bag fee is an idea
- 24 whose time has come. Just like the 1960s laws
- 25 that prohibited littering. People used to

- 1 Full Leg 06-18-18
- 2 toss trash out their car window without
- 3 thinking. It was normal. Then an issue was
- 4 made of it. Laws and policies were set down
- 5 and may change public awareness and habits
- 6 changed. Thank you for your time.
- 7 LEGISLATOR KOPEL: Thank you.
- 8 Gerald Ottavino.
- 9 MR. OTTAVINO: Good afternoon.
- 10 Gerald Ottavino. I'm a member of Water for
- 11 Long Island and cochair of Beach Bay Civic
- 12 Association's Environmental Committee and a
- 13 resident of Point Lookout on Long Beach
- 14 barrier island. This morning I emailed most
- of you a full testimony, and I hope you
- 16 received it and read it before now.
- 17 I'm here to speak primarily on
- 18 Resolution 146-18, which I know has been
- 19 postponed, but I must inform you, and I will
- 20 be frank, you cannot have it both ways. You
- 21 cannot be for protecting your respective
- 22 constituencies, the environment and Nassau
- 23 County's sole source aquifer system and our
- 24 drinking water and still vote in favor for
- 25 Resolution 146-18. That would be impossible,

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- 2 a gross contradiction, and in some cases a
- 3 full misrepresentation of your stated
- 4 positions on this vital issue.
- 5 Voting for Resolution 146-18 would
- 6 be voting to further aguifer system's demise
- 7 and drinking water depletion and degradation
- 8 in Nassau. In particular the Lloyd Aguifer
- 9 System on Long Beach barrier island. That's
- 10 where I reside. To protect your
- 11 constituencies, the underground environment,
- the county's sole source aguifer system and
- our drinking water you must vote against
- 14 Resolution 146-18. Which I know has been
- postponed.
- 16 Further, it's the county, and
- 17 specifically this legislature, that are
- 18 ultimately charged with protecting the welfare
- of the public trust and its groundwater
- 20 resources in Nassau County, not LICAP.
- 21 Passing the resolution would be surrendering
- this charge and paramount responsibility to
- 23 protect the welfare of your constituencies and
- that of the public trust resources. You would
- 25 be surrendering them to private interest.

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- In addition, it would be a blatant
- 3 conflict of interest if the legislature
- 4 approves the legislation because it would be
- 5 an unconscionable violation of your
- 6 stewardship and the public's trust in it.
- Basically, I'm asking you to vote
- 8 for drinking water here in Nassau County and
- 9 not for people whispering in other people's
- 10 ears behind closed doors. LICAP is a full
- 11 conflict of interest. It's using public
- 12 resources for private interest. Thank you for
- 13 your time.
- 14 LEGISLATOR KOPEL: Thank you.
- 15 Next is Susan Brockman.
- MS. BROCKMAN: Thank you. Good
- 17 afternoon. I've met with several of you over
- 18 the last few weeks to talk to you about the
- 19 bag bill that is awaiting your vote. By now
- you are well versed. You already know about
- 21 how well the bag bill is working in Suffolk
- 22 County. You know how well the bag bill is
- working in Long Beach and Sea Cliff. You know
- that many cities across this country are
- 25 taking steps to reduce plastic waste. You

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- 2 know about the science showing that there will
- 3 very soon be more plastic in the ocean than
- 4 fish. Let me repeat that. More pieces of
- 5 plastic in the ocean than fish.
- 6 Scientifically proven.
- 7 You must also must know that this
- 8 is the moment. You have the chance to make
- 9 important real change. Do it so the streets
- 10 you drive through every day will have less
- 11 garbage. Do it so your beach experience is
- 12 positive. Do it so your kids and grandkids
- have the same clean beaches and a healthier
- 14 world. Do it for the marine life that is
- 15 suffering.
- This is a nonpartisan issue as was
- mentioned before and I really believe that.
- 18 There is no excuse for single use. The world
- is moving in that direction. Nassau County
- 20 needs to do that as well.
- 21 And to help you get started on that
- I have brought a reusable bag for each member
- of the legislature. It's only for light
- grocery shopping because it's not a big bag.
- 25 Inside is some very important literature and

- 1 Full Leg 06-18-18
- 2 some photographs of the cases of some whales
- 3 and turtles and other sea creatures that are
- 4 suffering due to plastic. I hope you will
- 5 take a look at what's inside the bag. Maybe
- 6 it's the size of your lunch. But using it
- 7 every day, setting an example for those who
- 8 you live with, those you work with and for
- 9 your constituents. They see you are on the
- vanguard of doing the right thing. It's where
- 11 we are. It's where the world is right now.
- 12 You can't go a day or two without seeing
- 13 something about plastic pollution in the
- 14 paper. It's our turn to do something about
- 15 it. Thank you.
- 16 LEGISLATOR KOPEL: Thank you.
- 17 You're going to distribute bags. With lunch?
- 18 Richard Clolery.
- MR. CLOLERY: To the members of
- 20 the legislature, we certainly have had an
- 21 interesting winter this year. Our roads are a
- 22 complete mess. I'm sure you've heard about
- the people in Hicksville having problems with
- pot holes as well as everywhere in Nassau
- 25 County. You know what's interesting? is how

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- 2 much we as a county spend on roads every year
- i.e. the Hicksville parking lot. Which still
- 4 is being rebid on for repairs by the way. Yet
- 5 we as a county cannot properly fund our bus
- 6 system.
- 7 Look, I get it. This town still
- 8 has a car culture going on. For that reason
- 9 there are still such reluctance on the issue
- of buses. However, in this county there are
- disabled people who can't afford to drive for
- one reason or another. And the elderly who
- can't drive anymore, because of their age or
- 14 medical condition. You understand what I'm
- 15 saying? Good.
- I know that this is a topic because
- of the current financial situation which is
- why I have been making suggestions the last
- 19 couple of times seeing you people. Especially
- 20 collecting funding from traffic tickets.
- 21 Although, before you do that you might want to
- 22 reexamine the red light camera program.
- 23 There's been complaints rather than promoting
- safety as it should it's pleasantly increasing
- 25 the county's coffers. Something that both

- 1 Full Leg 06-18-18
- 2 parties may need to examine.
- 3 Listen everyone. Especially you
- 4 Laura Curran. The people of Nassau County
- 5 have voted for you and the legislature with
- 6 the understanding that you will work for
- 7 everyone, not just for the drivers or the
- 8 rich. We, the bus riders, need you and the
- 9 legislature to help find a way to fully fund
- 10 the buses. I don't mean to simple enough to
- 11 restore the bus lines that were cut, the M73,
- 12 M74, M47, M50, but to help fund late night and
- 13 weekend bus service for those of us who can't
- 14 afford a car and those who are disabled and
- 15 elderly. That all of us can experience Nassau
- 16 County. If you can't, well, come election
- time we will find people who can. Thank you
- 18 and have a good day.
- 19 LEGISLATOR NICOLELLO: Thank
- 20 you. Joanne Borden.
- MS. BORDEN: Good afternoon. I'm
- here to ask for transgender equal protection
- 23 from harmful discrimination. Nothing
- 24 special. Just protection the same as what
- everyone else has. Our pledge liberty and

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- 2 justice for all has no exceptions. No one.
- 3 That's what all means. Liberty and justice
- 4 for all has been a pledge as far as back as my
- 5 memory goes. I said those words in first
- 6 grade back in 1931. Roughly 40 years after
- 7 public schools first introduced the pledge.
- 8 You personally make that pledge here every
- 9 month.
- So I'm asking you to apply those
- same words to me, to transgender people.
- 12 Including transgender people is not only
- 13 American but is also in line with the
- objective of people of all religions and the
- obligation of their believers.
- I often wonder what is the
- 17 resistant to granting a vote on a politically
- benign amendment like the one proposed? An
- amendment that simply defines the word gender
- to include us. You're own legal counsel and
- the county attorney agree the present law does
- 22 not protect us.
- This is my 80th request before
- you. In the past I have given you reason
- after reason to vote for transgender people's

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- inclusion in our county's life and have shown
- 3 every conceivable objection to giving us
- 4 protection groundless. This is reinforced by
- 5 the fact that there never were any complaints
- from the more than 180 million people who live
- 7 under transgender protection laws. If you
- 8 feel the loss of a few votes from some haters
- 9 I can tell you I have followed over 100
- 10 transgender rights laws that were passed
- 11 elsewhere by Democratic and Republican
- 12 legislatures. Sometimes there are a few lost
- hater votes but they are far outweighed by the
- 14 many LGBTQ and other votes gained by your
- demonstrating a just administration of your
- 16 duties.
- However, that is far less pertinent
- that doing the right thing, the American
- 19 thing. Pass the transgender human rights law
- 20 now right now. Thank you for listening.
- 21 LEGISLATOR NICOLELLO: Thank you
- 22 Joanne. Meta Mereday.
- MS. MEREDAY: Meta Mereday,
- 24 Baldwin resident. I echo all those who have
- 25 spoken with regard to the pot hole issue.

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- 2 It's been epidemic at this point, and I also
- 3 question what contractor is supposed to be
- 4 doing the spot shot pothole repairs. We
- 5 definitely need to get our money back for that
- 6 one.
- 7 Again, the parking is a concern
- 8 here even coming for these meetings, and I am
- 9 hopeful again that our elected officials are
- 10 looking into the situation where I believe
- 11 employees continue to take the spots that are
- supposed to be designated for the visitors
- 13 that are here.
- 14 And I want to speak the bulk of my
- time with regard to my concerns as it pertains
- to I believe another resolution for this Long
- 17 Island commission on aquifer protection as to
- what will be the genesis for this? What
- 19 funding, if any, is going to be appropriated
- 20 for this? Considering there is still a law on
- 21 the books as of 2016 the Veteran-owned
- 22 Business Act that was designed in a three part
- 23 process that has yet to be funded or
- increased. And as I sit here, definitely I
- 25 support the earlier recognition of Ralph

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- 2 Esposito, but I continue to implore this body
- 3 to look at expanding. It's just the same old
- 4 same old that it provides to the veterans
- 5 services, as he said, for our close to 100,000
- 6 veterans that are here.
- 7 Again, about doing the numbers
- 8 because I know you all like to hear stuff
- 9 ideally before it hits Newsday, because you
- 10 have your own title 82 of the Miscellaneous
- 11 Law of Nassau County, the objective is to
- expand opportunities for to service-disabled
- veteran-owned business and you continue to
- 14 fail to do so. Again, you're in violation of
- 15 your own law.
- I have a summary of recommendations
- that I will definitely be willing to share
- with regard to issues that I have brought up
- that talk about leveraging new and existing
- 20 commitments as a vehicle to increase access to
- 21 capital, increasing contracting opportunities,
- increasing awareness, access and utilization
- of veteran-owned small businesses to develop
- 24 government-wide tools and information to
- 25 support buying activities.

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2	Okay, notwithstanding this does
3	pertain to federal doctrine, but this can be
4	scaled down to the county level considering
5	the extensive nature of this bill, of this
6	budget for this county and the fact that Long
7	Island has the largest veteran population in
8	New York State. It could, for a change, be a
9	model.
10	Lastly, as it pertains to
11	transportation, I have submitted information
12	with regard to doing a transportation summit,
13	which is something that we sorely need. We
14	need to get off of the dime or I should say
15	the dollars in Nassau County and effectively
16	fund projects and activities for our
17	veterans. I'm all for the aquifer protection
18	but we've got veterans that have been waiting
19	to get some kind of resources and we're
20	waiting for you all to decide when you're
21	actually going to do it. Stop posing for the
22	pictures and the holidays and start making
23	some real, real tracks. Thank you.
24	LEGISLATOR NICOLELLO: Jane
25	Thomas. She may have left. She was here to

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- 2 speak on LICAP as well. Jim Brown.
- MR. BROWN: Good afternoon. My
- 4 name is Jim Brown. I'm conservation cochair
- of the South Shore Audubon Society. South
- 6 Shore Audubon Society is a chapter of the
- 7 National Audabon Society representing
- 8 approximately 1200 households island wide.
- 9 I'm here before the legislature to
- urge you to pass the plastic bag control bill
- 11 now before you. A total ban on single use
- 12 plastic bags is perhaps the best approach to
- the problems created by these ubiquitous,
- 14 harmful throw away containers. But the Nassau
- bill is a good start in addressing this
- 16 important issue. Having shoppers pay a modest
- price for plastic bags will go a long way to
- 18 cut down on this type of pollution.
- In places where fees have been
- 20 established declines in the use of plastic
- 21 bags are often dramatic. As people are
- incentivized to use recyclable bags, Suffolk
- 23 County has been mentioned here before, two
- 24 communities in Nassau County, Long Beach and
- 25 also Sea Cliff, have shown great strides in

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- 2 reducing this ubiquitous, horrible pollution
- 3 of plastic.
- 4 Plastic is created from petroleum
- 5 compounds and routinely harms wildlife and
- 6 damages both land and sea environments. An
- 7 example of this particularly haunting way in
- 8 which this plastic gets into our life stream
- 9 is it's impact on the albatrosses of Midway
- 10 Island. There are about 1.5 million
- 11 individual birds and they often mistake
- 12 plastic that's found its way into the Pacific
- Ocean for food. It sort of represents their
- 14 best prey, which is squid. They eat it and
- then return and regurgitate this food into
- 16 their young, killing thousands of birds. They
- 17 fly up to 1,000 miles to get this plastic by
- mistake and bring it back to Midway Island.
- 19 It's horrible to see the impact this has had
- 20 on avian life in the Pacific.
- 21 Sea turtles, many of them
- 22 endangered species, also suffer from this
- 23 plastic pollution. The single use plastic
- 24 bags that start on land end up in the sea are
- mistaken for a jelly fish and they eat them

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- and get digestive blockages and they also
- 3 become entangled in floating debris.
- 4 Plastic pollution has become a
- 5 problem for humans, wildlife and the
- 6 environment in general. Discarded plastic is
- 7 not only unsightly but also become injurious
- 8 to the entire food chain. We actually ingest,
- 9 by ingesting animals that have gotten this
- 10 plastic, we have plastic in our own bodies as
- 11 all animals now do.
- We recommend you adopt this law as
- soon as possible to get things started for the
- 14 county and perhaps there will be state-wide
- 15 controls and national controls. Other areas
- 16 have done it. Nassau can do it. Thank you
- 17 very much.
- 18 LEGISLATOR NICOLELLO: Thank
- 19 you. That concludes the public comment
- 20 portion of our meeting. I will be calling the
- 21 consent calendar before going to the
- 22 emergencies. These are items that went
- through the committees and had full debate and
- discussion earlier and the majority and
- 25 minority have agreed have merit and will be

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- 2 passed in a block.
- 3 Item five ordinance 47. Six
- 4 ordinance 48. Seven ordinance 49. Eight
- ordinance 50. Nine ordinance 51. Ten
- 6 ordinance 52. 11 ordinance 53. 12 ordinance
- 7 54. 13 ordinance 55. 14 ordinance 56. Item
- 8 18 Resolution 105. 19 Resolution 106. 23
- 9 Resolution 110. 24 Resolution 111. 25
- 10 Resolution 112. 26 Resolution 113. 27
- 11 Resolution 114. 28, Resolution 115. 29
- 12 Resolution 116. 30 Resolution 117. 31
- Resolution 118. 32 Resolution 119.
- 14 Legislator Ferretti makes a motion
- on those. Seconded by Legislator Mule. All
- those items are before the legislature. Any
- debate or discussion? Any public comment?
- 18 Hearing none, all in favor signify by saying
- 19 aye. Those opposed? They carry unanimously.
- Now we are going to go to the
- emergencies and the reason we are calling the
- 22 emergencies out of order is these are home
- 23 rule messages and there is an urgency to the
- 24 request that we consider these things. Ask
- 25 Mr. Pulitzer if you could call the

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- emergencies. Do 280 and 281 together.
- MR. PULITZER: Thank you. Clerk
- 4 item 280-18. An emergency resolution
- 5 declaring an emergency for immediate action
- 6 upon a resolution requesting the legislature
- of the state of New York to enact and the
- 8 governor to approve an act to amend the Public
- 9 Authority Law in relation to the Nassau County
- 10 Interim Finance Authority.
- 11 This one will be clerk item
- 12 281-18. An emergency resolution declaring an
- emergency for immediate action upon a
- 14 resolution requesting the legislature of the
- 15 state of New York to enact and the governor to
- 16 approve an act to amend the Nassau County
- 17 Administrative Code in relation to the
- 18 administration of real property tax refunds,
- 19 cancellations and credits in Nassau County on
- 20 class four real property.
- 21 LEGISLATOR NICOLELLO: Thank you
- 22 Mr. Pulitzer. Need a motion to accept the
- 23 emergencies I guess moved by Legislator
- 24 Lafazan. Seconded by Legislator McKevitt.
- 25 All in favor of establishing the emergencies

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- 2 signify by saying aye. Those opposed?
- 3 Carries unanimously. I guess we will call the
- 4 items, correct?
- 5 MR. PULITZER: Clerk item 280-18,
- 6 a resolution requesting the legislature of the
- 7 state of New York to enact and the governor to
- 8 approve an act to amend the Public Authorities
- 9 Law in relation to the Nassau County Interim
- 10 Finance Authority.
- 11 Item 281-18, a resolution
- 12 requesting the legislature of the state of
- 13 New York to enact and the governor to approve
- 14 an act to amend the Nassau County
- 15 administrative code in relation to the
- 16 administration of real property tax refunds,
- 17 cancellation and credits in Nassau County on
- 18 class four real property.
- 19 LEGISLATOR NICOLELLO: Thank
- 20 you. Those items are moved by Legislator
- 21 Drucker. Seconded by Legislator Walker. We
- 22 will take questions on both at the same time
- but we will be voting on them separately.
- 24 Then after the questions there will be a
- 25 recess so both caucuses can discuss.

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- 2 Mr. Denion.
- 3 MR. DENION: Thank you Presiding
- 4 Officer. Conal Denion, county attorney's
- 5 office.
- 6 The first home rule relates to
- 7 expanding NIFA's authority to issue additional
- 8 debt in the amount of \$400 million on behalf
- 9 of the county to pay tax certiorari
- 10 settlements or judgements of any kind to which
- 11 the county is a party. It also extends NIFA's
- deadline for issuance until December 31, 2021
- and the date for the final maturity of the
- 14 bonds until January 31, 2041.
- This would be discretionary
- 16 authority on behalf of NIFA and would allow
- the county to clear the refund backlog in
- 18 connection with the proposed improvements to
- 19 the Dispute Assessment Fund for class four
- 20 property refunds.
- 21 Which brings us to the second home
- 22 rule, to amend Section 6-41 of the County
- 23 Administrative Code with regard to the
- 24 disputed assessment fund on class four which
- is are the commercial real property refunds.

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- 2 This Disputed Assessment Fund, or DAF, this
- 3 would further the bill's original purpose and
- 4 the same time to really reduce or eliminate
- 5 some of the complexities and limitations in
- 6 the legislation that have become apparent in
- 7 the last couple of years.
- 8 It would replace the current system
- 9 with a more comprehensive and flexible
- 10 approach. In particular, the county would
- 11 levy charges annually on the class four
- property to fund payments or the refunds and
- 13 cancellations and credits for the refunds
- 14 within the class in the ensuing fiscal year.
- 15 This would be done at the time of the budget
- 16 process. The amount of the levy would be
- capped at no more than ten percent of the
- 18 class four levies on the tax roll for county,
- 19 town, schools and special districts.
- I think that's pretty much the main
- 21 import of the bill.
- 22 LEGISLATOR NICOLELLO: Let's go
- 23 into the first request with respect to
- 24 increasing NIFA's bonding authority. That
- would have the effect of perpetuating NIFA

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- 2 until at least 2041, would it not?
- MR. DENION: At the level of
- 4 having NIFA in place to manage its debt going
- 5 forward correct. It would not necessarily
- 6 continue the control period, which is under a
- 7 separate standard under the statute.
- 8 LEGISLATOR NICOLELLO: NIFA has
- 9 repeatedly made it clear that they do not
- 10 support and in fact prohibited further
- borrowings for the purposes of paying refund
- 12 liability. They have essentially shut the
- prior administration down from doing that.
- 14 Why do we think NIFA would be in support of
- 15 this?
- 16 MR. DENION: I would think that
- it's part of the administration's overall plan
- 18 for addressing the tax certiorari liability.
- 19 New administration. The plan being the two
- 20 bills actually before you, the two home rules
- 21 that the NIFA piece would take care of the
- refund liability going backward approximately
- 23 \$360 million for non-LIPA refunds at the end
- of 2017 with the disputed assessment fund
- legislation taking care of the problem going

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- 2 forward on an annual basis.
- 3 So I think it's those two combined
- 4 that I would hope NIFA sees that as part of a
- 5 long-term solution to finally end borrowing
- 6 for tax certs as part of a solution going
- 7 forward.
- 8 LEGISLATOR NICOLELLO: Have we
- 9 received any sort of communication from NIFA
- 10 as to what their position is on this?
- 11 MR. DENION: I think their
- official position is they're waiting to see if
- the bill passes and then they will address it
- 14 at that point.
- 15 LEGISLATOR NICOLELLO: Again,
- 16 going back to the past, they have refused to
- allow borrowings on this or capped it and
- 18 eventually stopped it at a time when the
- interest rates were lower. So why would this
- 20 be even a viable alternative now when the
- interest rates have gone up? As you have
- 22 indicated, NIFA is remaining silent. Why
- would we do this?
- MR. DENION: I think it's
- 25 necessary -- obviously the home rule is

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- 2 necessary for the state legislature to go
- 3 forward according to the state that they need
- 4 the home rule. So I think we are putting the
- 5 cart before the horse. We need to take this
- 6 step today in order for the state legislature
- 7 to act, we hope in the last couple of days of
- 8 the session, and at that point the authority
- 9 goes to NIFA and we would hope that the
- 10 administration, the legislature would work
- 11 together to convince NIFA that this is in the
- 12 county's best interest to act upon the
- authority and the legislation.
- 14 LEGISLATOR NICOLELLO: If this
- authority was granted would the borrowing come
- back to the legislature for approval or could
- NIFA just go out and do it on its own?
- MR. DENION: The statute requires
- 19 there to be a declaration of need from the
- 20 legislature as in the past.
- 21 LEGISLATOR NICOLELLO: Who else
- 22 has questions? Alternate Deputy Presiding
- Officer and then Legislator Rhoads is next.
- 24 LEGISLATOR KOPEL: Thank you
- 25 Presiding Officer. Just a couple of questions

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- on this one. What is the interest rate
- differential between NIFA borrowing and direct
- 4 borrowing?
- 5 MR. DENION: I don't have that
- 6 before me today. On the terms NIFA has two
- out of three of its ratings are triple A. The
- 8 county is single A. We can get you that
- 9 information. I don't have that with me.
- 10 LEGISLATOR KOPEL: That would be
- interesting to know because the interest rate
- 12 differential, if it's large I guess it's
- 13 something to think about. But if it's not
- 14 that large then the cost would be extension of
- 15 NIFA's existence. Which is not a happy result
- 16 necessarily.
- What about versus the rate that's
- 18 paid? I'm not even talking about the NIFA
- part of it but paying it all off. What is the
- 20 rate that's paid currently on pending claims
- 21 and judgements?
- MR. DENION: The tax certs prior
- to judgement I believe it's a negotiated two
- 24 percent interest rate and then at judgement it
- goes up to the nine percent statutory rate.

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- 2 LEGISLATOR KOPEL: The two
- 3 percent rate is a pretty good deal actually to
- 4 hang on for a while.
- 5 MR. DENION: We want to pay our
- 6 judgements and settlements.
- 7 LEGISLATOR KOPEL: The judgements
- 8 I get, that's nine percent. You want to get
- 9 rid of those as quickly as you can. Certainly
- 10 at a lower rate. But the two percent one
- doesn't seem like we need to be in a all fire
- 12 hurry.
- MR. DENION: I don't know if that
- 14 enters into the calculation. We are trying to
- settle the cases as expeditiously as possible.
- 16 LEGISLATOR KOPEL: You don't
- have, and I would like to know, the NIFA
- 18 versus direct borrowing differential. That's
- 19 I think a pretty interesting and important
- 20 point in my opinion.
- MR. DENION: We will get that for
- 22 you.
- 23 LEGISLATOR KOPEL: Thanks.
- MR. PERSICH: Andy Persich,
- Office of Management and Budget. There is

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- 2 savings by going through NIFA. I think on a
- 3 30 year basis I think overall we save, if I
- 4 read this correctly, bear with me, is around
- 5 \$14 million by borrowing through NIFA.
- 6 LEGISLATOR KOPEL: Over what
- 7 period?
- MR. PERSICH: Hang on. It's a 20
- 9 year period.
- 10 LEGISLATOR KOPEL: 20 year period
- 11 and the savings is?
- MR. PERSICH: \$14.8 million.
- 13 LEGISLATOR KOPEL: On the other
- 14 hand, a dead NIFA saves us a couple of million
- dollars a year in operating expenses. I think
- this comes out more expensive, doesn't it?
- MR. PERSICH: In reference to
- 18 what?
- 19 LEGISLATOR KOPEL: In other
- 20 words, if NIFA's existence is extended how
- 21 many years? 15 years or whatever it is.
- That's two million, three million a year.
- MR. PERSICH: I want to say their
- 24 actual budget is 1.2 but I don't have it in
- 25 front of me.

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- 2 LEGISLATOR KOPEL: I think it's
- 3 closer to two. I'm not great at arithmetic
- 4 but it seems like it's a lot more money than
- 5 we would save by doing this and it seems like
- 6 it might be a more sensible thing if we're
- 7 going to borrow just to borrow without NIFA.
- 8 LEGISLATOR NICOLELLO: Legislator
- 9 Rhoads.
- 10 LEGISLATOR RHOADS: Just had a
- 11 couple of follow-up questions. First of all,
- 12 can somebody explain what is the county's
- total tax certiorari liability as it stands
- 14 today? Because the number -- I will preface
- that by saying I had thought that the number
- that we had spoken about was approaching \$800
- 17 million in tax certiorari liability.
- MR. DENION: Is the question on
- the outstanding liability at the end of 2017
- or the amount of debt outstanding?
- 21 LEGISLATOR RHOADS: The idea
- behind this is that we're going to borrow \$400
- 23 million presumably to settle our entire tax
- 24 certiorari liability, correct?
- MR. DENION: That's right. To

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- 2 clear the backlog.
- 3 LEGISLATOR RHOADS: You want to
- 4 clear the decks. How much is it going to take
- 5 to clear the decks? The number I had I seem
- 6 to recall, I could be wrong, the number I seem
- 7 to recall is substantially more than \$400
- 8 million.
- 9 MR. DENION: The number we are
- 10 expecting, it hasn't been audited yet, but the
- 11 number expecting for the non-LIPA power plant
- property, is about \$360 million. If you add
- the LIPA it's over 500 in the estimate we are
- 14 expecting from the comptroller.
- 15 LEGISLATOR RHOADS: It's over 500
- 16 when you factor in -- the LIPA's properties
- themselves are over \$500 million.
- MR. DENION: When you add those
- to the 360 it takes you up into the 530 range
- 20 or so.
- 21 LEGISLATOR RHOADS: The plan we
- 22 have now would not address in its entirety all
- 23 of the tax certiorari settlements and
- judgements. It would only address those that
- 25 do not involve LIPA?

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- 2 MR. DENION: That's correct. You
- 3 may have read press reports that the county is
- 4 working to try to resolve the LIPA situation
- 5 separately.
- 6 LEGISLATOR RHOADS: What is the
- 7 status of those negotiations, do you know?
- MR. DENION: They are ongoing.
- 9 LEGISLATOR RHOADS: Has there
- 10 been any discussion on LIPA's part with
- 11 respect to that? Is there any interest
- 12 expressed by LIPA in resolving this?
- MR. DENION: I don't want to
- 14 speak to a potential settlement but the
- 15 negotiations are ongoing and the goal is to
- 16 resolve them in the most favorable result for
- that we can get for taxpayers and ratepayers.
- 18 LEGISLATOR RHOADS: Of course it
- 19 is. How exactly would that be funded? In
- other words, if we're using the magic bullet
- 21 now and we're borrowing to settle all of the
- 22 tax certiorari judgements and looking to clear
- the decks, without having any final resolution
- 24 to the LIPA piece aren't we now going to
- 25 borrow \$400 million and still have a

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- 2 substantial amount of debt, a judgement that
- 3 we're going to have to resolve at some point
- 4 in time with money that we really don't have?
- 5 MR. DENION: We are working
- 6 towards a goal on the LIPA power plants to not
- 7 have refund liability. That's a goal we are
- 8 working towards and that's the plan to address
- 9 the LIPA liability.
- 10 LEGISLATOR RHOADS: How exactly
- 11 has the thinking of the county executive
- changed with respect to how we're supposed to
- handle our tax certiorari liability? Because
- 14 for the three plus years that I have been a
- member of the county legislature the
- 16 discussion was continuously we have to wean
- ourselves off of borrowing. Which was a sound
- business practice. NIFA in fact came out and
- said that it wasn't allowing any additional
- 20 tax certiorari borrowing because it's a poor
- 21 fiscal practice that would endanger the
- 22 county's fiscal health. That is something
- that the county executive subscribed to. In
- fact, we created the DAF fund, for example, as
- a means by which to address the accumulation

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- of future tax liability, not to incur that
- 3 future tax liability but having a fund through
- 4 from which those liabilities could be paid.
- Why now, when we were debating
- 6 whether we would borrow 40 or 50 or \$60
- 7 million to address individual's year liability
- 8 and that was opposed, is the county executive
- 9 now promoting borrowing \$400 million to
- 10 address them all at once?
- MR. DENION: I think it goes back
- 12 to what you said when the Disputed Assessment
- 13 Fund legislation was passed the goal and hope
- 14 there was that that would be the long-term
- 15 solution to have it on an going forward basis
- 16 paid out of current funds.
- What we've discovered over the last
- 18 two years since it's come online it's very
- 19 difficult to work with. It took a lot to get
- the money actually allocated into the fund.
- 21 And Beaumont Jefferson, the treasurer, can
- speak to all the work that's been done to try
- 23 to get money out of it. It's caused
- 24 frustration with the property owners, caused
- 25 frustration with their attorneys representing

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- them in these cases on the county side.
- If you look at that it's still kind
- 4 of built up over the last couple of years, the
- 5 backlog, and I thinks it's the combination of
- 6 looking at that new solution, which we are
- 7 looking at today, going forward, solving it as
- 8 a Dispute Assessment Fund as the future
- 9 solution. But the \$400 million is sitting
- 10 there. What do you do? So I think the
- 11 solution is one-time borrowing by NIFA. It's
- 12 not ideal to do it but have NIFA do it. NIFA
- was created to help address the county's tax
- 14 certiorari problem, and therefore in their
- discretion as the oversight authority it makes
- sense for them to come in, clean up the
- problem once and for all and go forward with
- 18 the disputed assessment fund.
- 19 LEGISLATOR RHOADS: Mr. Denion,
- isn't it the case that the issue with DAF is
- 21 not that DAF is not collecting enough money,
- 22 it's the way DAF is structured the county
- 23 can't utilize the money that's been collected
- 24 except for specific properties? In other
- words, it's not one fund that's been used to

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- 2 cover all of the disputed assessments. It's
- 3 property specific.
- 4 MR. DENION: And year specific.
- 5 That's exactly right.
- 6 LEGISLATOR RHOADS: Wouldn't a
- 7 change in legislation be preferable to the
- 8 practice of borrowing wholesale.
- 9 MR. DENION: I think you combine
- 10 the two. You take the DAF and that solves
- 11 your problem going forward and you got the 360
- 12 million -- the borrowing -- the sort of last
- tranche of borrowing by NIFA addresses the
- 14 legacy cost. While we're fixing DAF that goes
- 15 forward. This fixes the years that have sort
- of been locked in and the combination of the
- two I think is what the solution is.
- 18 LEGISLATOR RHOADS: Except we
- 19 have no indication by NIFA that they would
- 20 actually permit us to borrow \$400 million to
- 21 pay off certiorari.
- MR. DENION: Again, it will take
- 23 some discussions with them. But also I think
- the weight of the state legislature, if the
- 25 governor signs the bill, if the state passes

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- the bill, if the county asks for borrowing I
- 3 think that's an indication of consensus that
- 4 this is the solution.
- 5 LEGISLATOR RHOADS: Consensus on
- 6 whose part? NIFA's part?
- 7 MR. DENION: I'm just saying if
- 8 the state legislature passes it and the county
- 9 legislature asks for a bill, asks for
- 10 borrowing -- I'm sorry -- that it would show
- 11 that locally this is seen as the solution to
- tax certs for once and for all. That should,
- we hope, convince NIFA to go forward with the
- 14 borrowing and present it to them.
- 15 LEGISLATOR RHOADS: Aren't we
- 16 concerned at all about the impact it's going
- to have the county's bond rating?
- MR. DENION: We are always
- 19 concerned about that. I think my view of that
- would be is that if we're presenting solutions
- 21 to the rating agencies that's positive is that
- 22 it will have a positive effect on their view
- 23 of us.
- 24 LEGISLATOR RHOADS: The fact that
- we stopped the borrowing for tax certiorari

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- 2 liability is what caused us to receive our
- 3 bond rating increase in the first place. In
- 4 fact, I believe in Moody's statement moving us
- 5 to credit positive is that although the \$60
- 6 million Nassau planned to borrow for the tax
- 7 refunds would have been small relative to the
- 8 county's \$2.9 billion operating budget, the
- 9 elimination demonstrates a willingness to work
- towards halting the use of nonrecurring
- 11 revenue. They used that as justification for
- 12 increasing our rating.
- Why wouldn't just the discussion
- 14 about a reversal of that policy negatively
- impact the county's rating and then to go
- actually go ahead and do it, why would that
- 17 not be devastating?
- MR. DENION: I don't know if they
- 19 would come to that same conclusion. I think
- 20 they would look if the circumstances have
- 21 changed, if the context has changed over the
- last couple of years, combined with state
- legislation on both home rules we're looking
- 24 at, the DAF and the NIFA, I would hope the
- 25 rating agency would look on that as again as a

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- 2 new administration working with the
- 3 legislature, working with the state
- 4 legislature, the governor's office, to come up
- 5 with a once and for all solution for tax
- 6 certs. Working on the success of DAF but
- 7 really fixing it and going forward.
- 8 LEGISLATOR RHOADS: Except the
- 9 fix is a complete reversal of what the
- 10 county's policy has been for the past several
- 11 years. And it seems as though the responses
- 12 to these questions are somewhat speculative.
- We actually don't know what NIFA would do. We
- 14 are hoping if the state legislature agrees,
- we're hoping that if the county legislature
- 16 agrees and the county executive asks for it,
- that NIFA will come around to the idea of
- 18 allowing us to perform that borrowing under
- 19 the theory that somehow their mission has
- 20 changed because the state has weighed in on
- 21 it.
- But we're also speculating as to
- what the reaction of bond rating agencies is
- 24 going to be. If you've got a bond rating
- 25 increase over not borrowing \$60 million to pay

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- 2 tax certiorari for the 2017 year, I don't
- 3 understand how there's not going to a
- 4 devastating decrease in the county's rating if
- 5 turn around and actually not only not borrow
- 6 \$60 million but \$400 million on top of it.
- 7 Won't that make the county's borrowing that we
- 8 do on a regular basis much more expensive to
- 9 do in addition to the cost of keeping NIFA
- around to our deputy presiding officer's
- 11 point?
- MR. JEFFERSON: Good afternoon
- 13 legislators. Beaumont Jefferson, county
- 14 treasurer. We can't speculate on exactly what
- will happen with the rating agency. We did
- 16 not get an increase in the bond rating because
- of not borrowing the \$60 million.
- 18 However, what we can say is that
- 19 the rating agencies are also concerned about
- our long-term tax cert liability and having a
- 21 plan in place to address that long-term
- 22 liability.
- 23 LEGISLATOR RHOADS: If I'm not
- 24 mistaken, the plan was pay as you go, right?
- 25 And we have been doing that for the last

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- 2 several years.
- MR. JEFFERSON: Yes, we have, and
- 4 we have been paying as we go and we also had
- 5 \$60 million that we did not bond for.
- 6 However, we believe that having a plan, and we
- 7 need this body to move forward with that plan,
- 8 is to have a plan to pay down the long-term
- 9 liability and also to give NIFA the ability to
- 10 borrow.
- 11 LEGISLATOR RHOADS: It sounds
- 12 like the plan is simply transferring the
- 13 balances to a different credit card. That's
- 14 essentially what it is.
- MR. DENION: I don't know. The
- 16 \$360 million is a long-term accounting
- 17 liability that's coming online. We've got a
- 18 number of cases that are the subject of
- 19 enforcement actions. Over \$100 million.
- 20 About \$135 million of enforcement actions. So
- we need to start really paying that \$360
- 22 million and this give us the ability to move
- 23 quickly and pay those for what's sitting there
- ready to be paid or going to be ready to be
- 25 paid very quickly.

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- 2 LEGISLATOR RHOADS: Again, we
- 3 have absolutely no idea that NIFA is going to
- 4 approve this. You can go through all of
- 5 these -- wasn't there some consideration that
- 6 there would be some discussion with NIFA
- 7 before we actually voted on this as a county
- 8 legislature under the hope that there would be
- 9 some sort of resolution to this long-term
- 10 problem under the hope that the state
- 11 legislature would wind up passing it? The
- 12 session ends on Wednesday doesn't it? I
- understand why it's an emergency now because
- 14 it's been presented to us now. This is
- 15 something that you've have been talking about
- 16 for some period of time, correct?
- MR. DENION: We've been working
- on it for a while. All through the winter and
- 19 the spring. The state legislature moves at
- 20 its own schedule. This is where we find
- ourselves. But we've been working on it since
- 22 the winter on this.
- 23 LEGISLATOR RHOADS: How long has
- it -- it has senate and assembly bill
- 25 numbers. How long has this been filed with

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- 2 the legislature that it's coming to us two
- 3 days before the end of session?
- 4 MR. SANTORAMO: Mike Santoramo.
- 5 We just got assembly bill numbers on Friday.
- 6 We've got senate bill numbers about ten days
- 7 before that.
- 8 LEGISLATOR RHOADS: Is there any
- 9 indication that this will pass?
- 10 MR. SANTORAMO: As much an
- 11 indication as --
- 12 LEGISLATOR RHOADS: You and I
- both know there's a lot of bills that get
- 14 numbers up there that will never ever pass.
- MR. SANTORAMO: I will tell you
- this, I have been up there a couple of times.
- We have been pitching to both staff and to the
- 18 great elected officials up in Albany. There's
- 19 no quarantees in anything. But I will tell
- you we are working the best we can to try to
- 21 get this through the state legislature.
- 22 Obviously with other obstacles that are going
- on outside of our control. We are doing
- everything within our control to try to get
- 25 this to pass.

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- 2 LEGISLATOR RHOADS: Perhaps you
- 3 know, Mr. Director, have there been any
- 4 discussions with the administration and NIFA
- 5 where NIFA has given any indication if given
- 6 this authority to allow us to exercise it?
- 7 MR. SANTORAMO: I think there has
- 8 been in general conversations with NIFA have
- 9 been positive since the beginning of the
- 10 administration. But NIFA officially cannot --
- obviously you know they can't give an opinion
- on what they will do prior to legislation
- 13 being passed.
- 14 LEGISLATOR RHOADS: I will move
- on at this point Mr. Presiding Officer. I may
- 16 have some follow-up.
- 17 LEGISLATOR NICOLELLO: Sure.
- 18 Initially when we started this I said we would
- just do the two items separately but I think
- 20 they connect with each other. If anyone has
- 21 any questions about DAF and the bonding can
- 22 ask those questions at this time. Deputy
- 23 Presiding Officer has some additional
- 24 questions.
- 25 LEGISLATOR KOPEL: Thank you. So

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- 2 this is -- I'm addressing myself now not to
- 3 the borrowing, which we covered a little
- 4 before, but to the other item which is the
- 5 DAF. This is characterized as a reform of the
- 6 DAF but actually it isn't. Just correct me if
- 7 I'm wrong. It's actually a repeal of DAF and
- 8 a replacement with a tax increase across the
- 9 board and with respect to those types of
- 10 properties, to the commercial properties,
- 11 isn't that true?
- MR. DENION: Not at all
- 13 Legislator.
- 14 LEGISLATOR KOPEL: That's the way
- 15 it looks to me.
- MR. DENION: How so? Would you
- want me to address it?
- 18 LEGISLATOR KOPEL: Here's how I
- 19 understand it. At this point every property
- within the class would be subject to a tax
- increase of up to ten percent levied each year
- 22 as determined by the necessity of the
- 23 percentage that's required to fund these
- 24 disputes. That's the new version; is that
- 25 right?

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- 2 MR. DENION: I wouldn't
- 3 characterize it as such. If you would like
- 4 to --
- 5 LEGISLATOR KOPEL: Go ahead. Do
- 6 it that way.
- 7 MR. DENION: As you know, you are
- 8 familiar with the current framework is that
- 9 what DAF does is create a separate fund which
- 10 is designed to raise enough revenue to pay the
- 11 class four commercial property refunds as they
- 12 come due. The first two years -- the first
- 13 year is about \$96 million came into the fund
- 14 and this year we expect, by the time we
- 15 collect the second half, about 108. We are
- averaging around \$100 million a year.
- 17 Additional to the taxes that are paid by the
- 18 class four to county, town, school et cetera.
- So you've got a current situation
- where the governments are funded, and on top
- of that DAF creates additional funding of
- 22 about \$100 million. That's basically what's
- 23 going to happen when the bill is changed. It
- will still be the governments are funded.
- 25 This doesn't affect taxes for the districts

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- and governments. And the \$100 million or so
- 3 will still come into DAF. What's changing is
- 4 how it comes into DAF.
- 5 Right now the bill -- the law
- 6 requires there to be really some guesswork to
- 7 be done by the Department of Assessment to
- 8 figure out how much per parcel is likely to
- 9 result in a refund. And that money goes into
- 10 DAF, it's tied to that parcel, it's tied to
- 11 that year. You have to wait for the
- 12 resolution of that case. Could be a couple of
- years down the road to see whether or not, say
- 14 the estimate was ten percent, if that ten
- percent was accurate, whether it was 15
- 16 percent or five percent, if there was not
- enough money put in the county has to add
- money, if it was too much some of it goes
- 19 back, distributed back out. That's created a
- lot of problems which Beaumont can speak to.
- 21 LEGISLATOR KOPEL: I would like
- 22 to hear about the problems but take a step
- 23 back for a moment. Under your new proposal,
- let's say I owned a commercial property and I
- 25 did not file for review of the assessment. I

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- would nonetheless be subject to this
- 3 additional levy. That's the way I read it.
- 4 MR. DENION: That's correct but
- 5 currently if you don't file you're still
- 6 subject to the increased tax rate.
- 7 LEGISLATOR KOPEL: You are
- 8 increased to an increased tax rate, that's
- 9 correct. But in this case the tax rate, well,
- 10 it's a completely different thing because in
- other words, people who are not disputing
- 12 their taxes now would be subject to this
- overall bundled increase. The tax rate
- increase probably would not come out to be
- 15 quite the same amount.
- MR. DENION: It would actually be
- 17 a tax decrease for the governments because
- 18 you're --
- 19 I_EGISLATOR KOPEL: I understand
- 20 but what I'm saying is the tax rate increase
- 21 we're talking about this property, this
- 22 hypothetical property that didn't file, the
- increase assessed by the county on all the
- properties would more likely, most likely, be
- 25 considerably higher than the percentage

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- 2 increase which would come about by virtue of
- 3 strictly the increased tax rate it seems.
- 4 MR. DENION: First, I would want
- 5 to say the vast majority of class four
- 6 commercial property owners pay --
- 7 LEGISLATOR KOPEL: Before we say
- 8 the vast majority is my statement correct or
- 9 incorrect?
- 10 MR. DENION: I don't know if I
- would focus on it that way but other than to
- 12 say that property --
- 13 LEGISLATOR KOPEL: But I am
- 14 focusing on it that way. Is it correct?
- MR. DENION: Again, that's a
- 16 pretty significant tax rate increase under the
- 17 current DAF system. If you are the only
- 18 person not filing in class four you're paying
- that increased tax rate for the government
- 20 rates.
- 21 LEGISLATOR KOPEL: So what
- 22 percentage don't file?
- MR. DENION: My understanding is
- it's most but I don't have that.
- 25 LEGISLATOR KOPEL: These are

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- 2 important questions. We kind of need to know
- 3 that if we want to make a decision on this
- 4 kind of thing because what we're doing is now
- 5 you're proposing to change the taxes
- 6 considerably for people who don't file.
- 7 That's a flat out tax increase. Right now
- 8 under the DAF system, as it is, it's people
- 9 who file they're paying their regular taxes.
- 10 Of course, they will be subject to the tax
- bump and the money is placed in an escrow
- 12 account and some proportionate of it might
- come back to them and some proportionate may
- 14 go to the governments, I get that.
- MR. DENION: Even the nonfilers
- subject to that tax rate bump as well.
- 17 LEGISLATOR KOPEL: But the tax
- 18 rate bump they are subject to it but I think
- that the tax rate bump might be relatively
- 20 small compared with the new assessment that's
- 21 proposed.
- The other question is, without
- 23 making this radical, in other words, as I call
- 24 it and I think my initial characterization is
- 25 probably correct, it's a repeal and

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- 2 replacement. It's a completely different
- 3 scheme. It's not the same scheme anymore the
- 4 way this new bill is written. It's not the
- 5 same scheme. And indeed the administration
- 6 doesn't even try to red line it and replace
- 7 portions of it. It's wholesale repeal in the
- 8 legislation and replaced. That's just a fact
- 9 that I saw.
- 10 So, the question is, why can we not
- 11 get the same benefit by tweaking the current
- 12 system? In other words, perhaps we might want
- to commingle funds, A, or B, we might want to
- 14 make sure that the county keeps the overage
- over the refunds. We can do things like that
- that would not make this radical change to the
- 17 system.
- MR. DENION: I don't think it's
- 19 so much a radical change. Again it's, as I
- said, the numbers are about the same overall.
- 21 You're talking about \$100 million coming in
- 22 out of the class four.
- 23 LEGISLATOR KOPEL: So then why do
- 24 it?
- MR. DENION: Because of the

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- 2 reasons Beaumont can talk about, the
- difficulty of tracking, keeping track, paying
- 4 out, waiting. There are technical issues when
- if the numbers don't match. In other words,
- if the person is estimated to pay ten percent
- 7 but it actually -- the county has to put a
- 8 portion in. We have to make sure when they're
- 9 settling the case they are settling by year to
- 10 give you an example. For that year you need
- 11 to be able to --
- 12 LEGISLATOR KOPEL: How does this
- 13 change it? Those problems would still exist.
- MR. DENION: It would not be tied
- to the property or year anymore. So you would
- have a fund that could be drawn upon to pay
- 17 refunds as they come due, which is to the
- 18 benefit --
- 19 I_EGISLATOR KOPEL: If we made a
- 20 change to the DAF we could accomplish that
- 21 anyway without taxing people who didn't
- 22 appeal. It seems like that's something that
- 23 can easily be accomplished.
- MR. DENION: It's not a tax for
- one thing. It was and is a charge. It's not

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- 2 a tax it's a charge.
- 3 LEGISLATOR KOPEL: You can take a
- 4 horse and paint stripes on it doesn't make it
- 5 into a zebra. It doesn't feel different for
- 6 people. It's a charge, it's a tax, it's a
- fee, it's money. If really doesn't make any
- 8 difference to the person who's got to pay it.
- 9 Let's get that straight.
- So, as I say, I'm at a loss over
- 11 here as to why we can't simply make changes to
- 12 something that's generally working. Again,
- 13 you said Beaumont -- Beaumont you're going to
- 14 explain what the difficulties are and why they
- are much more easily remedied under the
- 16 proposed new scheme then under the old scheme
- 17 because I don't see it.
- MR. DENION: Before Beaumont
- 19 speaks I just want to say, we are working
- towards reforming it and changing it and
- 21 making it better and taking the concept that's
- 22 a good idea and really driving it home. I
- think the changes we are proposing really
- do -- you talked about commingling -- we're
- 25 trying to make the fund fungible and I think

- 1 Full Leg 06-18-18
- 2 those things are really what we are
- 3 accomplishing.
- 4 LEGISLATOR KOPEL: Money is
- 5 always fungible.
- 6 MR. DENION: Not under the
- 7 current DAF.
- 8 LEGISLATOR KOPEL: Yes, I know
- 9 it's per parcel. I think that's not the main
- 10 problem. The main problem there is that you
- 11 may have an overage one year and an underage
- 12 next year. The fact that the money is there
- for one particular property that's just an
- 14 accounting entry. There's still a great deal
- of money there in the fund.
- MR. DENION: Again, but it's
- 17 really thousands of little funds because it's
- 18 tied to each parcel each year.
- 19 LEGISLATOR KOPEL: That's not
- 20 going to change.
- MR. DENION: It will change. It
- 22 will not be tied to parcels and years. So
- that's the main reform is to make it usable.
- 24 LEGISLATOR KOPEL: It's not tied
- in terms of allocating or keeping track of the

- 1 Full Leg 06-18-18
- 2 amount of money that each person paid in. I
- 3 get that. What we are simply doing over here
- 4 is we're taking DAF, getting rid of it and
- 5 what we're doing is simply making it class
- 6 fund all of the refunds.
- 7 MR. DENION: Which was the
- 8 original intent of DAF was to make class four
- 9 responsible for class four refunds. Class
- 10 four pays 80 percent of the refunds. That's
- 11 the cost that's now being shared by other
- 12 classes.
- 13 LEGISLATOR KOPEL: Not under DAF.
- MR. DENION: To the extent that
- 15 DAF doesn't cover it --
- 16 LEGISLATOR KOPEL: In other
- words, we're talking about class four refunds
- 18 are going to be completely, just about
- 19 completely covered by DAF.
- MR. DENION: The goal is to
- 21 improve that as well.
- 22 LEGISLATOR KOPEL: Under the
- 23 current system. Class four refunds should be
- 24 pretty much completely covered by DAF. Unless
- we've got the odd case where somebody gets a

- 1 Full Leg 06-18-18
- 2 30 percent reduction or something like that.
- 3 Generally speaking that doesn't happen.
- 4 MR. DENION: The preliminary
- 5 indications are not that it will not happen
- 6 that way in every case and that there will be
- 7 a number of cases where there will be
- 8 underpayments that the county will have to
- 9 make up and that will have to be born by
- 10 residents.
- 11 LEGISLATOR KOPEL: What we can do
- 12 for that is simply reform the system the way
- 13 it is.
- MR. DENION: Which is what we're
- 15 trying to do.
- 16 LEGISLATOR KOPEL: No, you're
- 17 replacing it. I'm sorry I'm quarreling with
- that but this is not reforming the current
- 19 system, it's replacing it. Just making it
- 20 clear, I'm not saying that that's a really bad
- idea. I just don't understand why you need to
- 22 do it. Just as a concept, getting rid of
- 23 something that's not working and replacing it
- with something better that's fine. Nothing
- wrong with that. I'm not sure how it applies

- 1 Full Leg 06-18-18
- 2 here.
- 3 LEGISLATOR NICOLELLO: Minority
- 4 Leader Abrahams.
- 5 LEGISLATOR ABRAHAMS: How are you
- 6 Conal?
- 7 MR. DENION: Fine.
- 8 LEGISLATOR ABRAHAMS: I was
- 9 talking to our counsel, I don't want it to
- 10 seem like any level of disrespect, it's a very
- 11 convoluted item. I was asking our counsel for
- 12 greater clarification. Before I get into the
- technical questions I want to get a greater
- 14 understanding of the platform.
- So, currently NIFA is in a control
- 16 period. And by no stretch of the imagination
- is the administration saying that we are going
- to be in a control period through 2041.
- MR. DENION: That's correct. The
- 20 goal is to be out of it much sooner than that.
- 21 LEGISLATOR ABRAHAMS: Has the
- 22 administration talked about a much larger plan
- that talked about when that control period
- would end between now and 2041?
- 25 MR. DENION: I would defer to the

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- budget office but I would imagine that would
- 3 be part of the September multiyear plan
- 4 presentation.
- 5 MR. PERSICH: We are working on
- 6 the six month multiyear plan which we have to
- 7 get to NIFA by the end of June. Nobody here
- 8 wants to be in a control period. I don't
- 9 think. We're trying to get out of this as
- quick as possible. That's the ultimate goal.
- 11 We have certain budgetary issues that we need
- 12 to address. Tax certs in this county has been
- an issue for over 20 years.
- 14 LEGISLATOR ABRAHAMS: Stay there
- 15 for a second Andy. The control period that we
- 16 are currently in now, I'm not asking for
- specifics, obviously you are going through
- 18 that, that control period you've had
- 19 discussions with NIFA to discuss how that
- 20 control period would end in X year, whether
- 21 that's 2021, 2025, whatever that year is.
- MR. PERSICH: The control period
- we are hoping to end as soon as possible.
- Have a GAAP balanced budget that's accepted by
- 25 NIFA.

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- 2 LEGISLATOR ABRAHAMS: You hit on
- 3 my next question. A GAAP acceptable budget.
- 4 Would the legislation that's before us now,
- 5 and obviously all my colleagues we understand
- 6 that you are not asking for the bonding today,
- you're asking for this change in the state
- 8 law, which this body can consider to bond or
- 9 not to bond in the future. So if this
- 10 legislature decides not to bond the \$200
- 11 million or bond \$400 million we can make that
- decision at the appropriate time. There
- obviously more information to answer the
- 14 questions of Deputy Presiding Officer Kopel
- 15 and Legislator Rhoads. You're not asking for
- 16 that today. You're asking for some it seems
- 17 like to be flexibility?
- MR. PERSICH: Yes, that would be
- 19 correct. Looking for flexibility going
- 20 forward. That's what the administration came
- 21 in looking for.
- 22 LEGISLATOR ABRAHAMS: Basically,
- 23 if I understand this correctly, NIFA's
- oversight period, control period, it's kind of
- tied into one, would end in 2025?

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- 2 MR. PERSICH: Currently yes.
- 3 LEGISLATOR ABRAHAMS: This would
- 4 extend, at least their oversight, to 2041, but
- 5 based off of your meetings with NIFA the
- 6 control period could end as fast as possible
- 7 but before 2041. It could.
- 8 MR. PERSICH: Yes.
- 9 LEGISLATOR ABRAHAMS: The
- 10 likelihood, we could debate further --
- MR. PERSICH: It's another layer
- of oversight. It's tough but we have to
- manage through it. That's the hand we're
- 14 dealt here.
- 15 LEGISLATOR ABRAHAMS: Explain to
- us or this body how us giving this flexibility
- to the administration by voting on this home
- 18 rule today would further enhance our
- opportunity to remove the control period as
- 20 quickly as possible? Because I think that's
- 21 what ultimately is the frustrating aspect to
- the legislature is that we're not able to
- 23 control our finances from a legislative
- 24 standpoint. Contracts, procurement all have
- 25 to go to NIFA for approval.

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 If you are able to convince this
- 3 body that by giving you this flexibility we
- 4 can have a greater understanding of the
- 5 county's meeting it's GAAP acceptable budgets,
- 6 then from that standpoint I think it may
- 7 alleviate some concerns.
- 8 MR. PERSICH: We still have this
- 9 looming liability out there that could become
- 10 callable at any time. Meaning that at any
- 11 given point we could be served with papers
- that say we have to pay \$360 million. We are
- trying to go around that and do this more in a
- 14 systematic way so we don't have significant
- 15 budget impacts in future years.
- These changes that we are
- discussing here going forward I think puts
- this county in a more fiscally stable position
- and will give us the flexibility to get out of
- the control period much quicker.
- 21 LEGISLATOR ABRAHAMS: You're
- 22 saying because of the credit rating, the
- agency, the interest rate is going to be lower
- 24 with NIFA?
- MR. PERSICH: It would save us

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- 2 money. Regardless of that, we still have this
- 3 looming liability out there. So this bonding
- 4 would help us at a cheaper rate. If we save
- 5 money we save money.
- 6 LEGISLATOR ABRAHAMS: The looming
- 7 liability could be addressed by the county
- 8 bonding today. What are we at? A rating with
- 9 some agencies? A2 with a couple of other
- 10 ones?
- 11 MR. PERSICH: Single A.
- 12 LEGISLATOR ABRAHAMS: The county
- could be removed of that liability if this
- 14 legislative body deemed at some point to bond
- for \$360 million. So, I guess what you're
- saying is the financial savings comes from the
- interest rates.
- 18 MR. PERSICH: Correct. It's a 30
- basis point spread between us and NIFA on our
- 20 models that we looked at right now.
- 21 LEGISLATOR ABRAHAMS: So,
- 22 roughly, how much could the county save by
- 23 bonding with NIFA?
- MR. PERSICH: I think I stated
- 25 before it's around 14.8 million over the

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- 2 life. Over 20 years.
- 3 LEGISLATOR ABRAHAMS: The county
- 4 would save \$14.8 million and obviously we, as
- 5 a legislative body, we have to weigh that
- 6 versus having NIFA oversight, not the control
- 7 period, their oversight until 2041?
- 8 MR. PERSICH: I quess the answer
- 9 to that would be yes.
- 10 LEGISLATOR ABRAHAMS: Just for
- 11 the record, I don't know if you can, for the
- 12 record, many of my colleagues were not here
- for the oversight, me, Rich and Vinnie were,
- 14 versus the control period.
- MR. PERSICH: I'm going to defer
- to Conal on this because this gets a little
- tricky because there's the GAAP and there's
- 18 the NIFA GAAP.
- 19 MR. DENION: If the control
- 20 period would end then NIFA would really go
- into a sort of an informal quiet period. It
- 22 would be there to make sure its bonds get paid
- et cetera. But it would also have the ability
- to spring back into a control period if one of
- 25 the triggers in the statute, the one we all

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- worry about is the one percent major operating
- funds deficit, if that were to come back in,
- 4 NIFA would sit and say we find your budget's
- out of compliance by one percent and then they
- 6 could declare a control period again.
- 7 But short of that, they would
- 8 probably go back to commenting on multiyear
- 9 plans. The statute requires them to comment
- on bonding if it's not a control period
- instead of where we are now is that they have
- 12 approval over the multiyear year plan,
- approval over bonding, approval over
- 14 contracts, within the guidelines that they
- 15 promulgated.
- 16 LEGISLATOR ABRAHAMS: Maybe you
- can answer this. By having this flexibility
- and by allowing NIFA to borrow or NIFA giving
- us the authority to borrow 360 -- I know that
- 20 hasn't been determined yet by NIFA whether or
- 21 not they would accept, but assuming they
- 22 accept it, would that allow the administration
- 23 a greater avenue to be able to have a GAAP
- 24 acceptable budget?
- In my mind the goal is to get first

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- 2 to a GAAP acceptable budget because that
- 3 removes NIFA. If giving you this flexibility
- 4 and then at some point considering the \$360
- 5 million that we would have to bond for the
- 6 backlog gets us to a point where we have a
- 7 GAAP acceptable budget faster than us not
- 8 giving you this flexibility, I think that's
- 9 what this legislative body has to understand.
- 10 MR. DENION: I think it's
- 11 helpful. I think you're exactly right. To
- 12 the extent that you have this additional
- borrowing authority which in the near term
- 14 could help you clear out the backlog to where
- 15 the DAF we think in a much more effective and
- 16 efficient way allows you to pay tax certs
- 17 currently. And that would be GAAP compliant,
- 18 that would be NIFA compliant. You sort of
- 19 fence in this outstanding liability, use the
- 20 NIFA borrowing to get rid of it, that the
- 21 period where you're probably not ready to come
- out of the control period, that way you're
- 23 sort of getting rid of it all up front and
- then allow the DAF and current payments to go
- forward on a GAAP compliant basis.

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- 2 LEGISLATOR ABRAHAMS: Couple of
- 3 more things indulge me one second. You talked
- 4 about the \$360 million backlog. Could you
- 5 give us the time frame period in years of when
- 6 that backlog exists? Does it go back to X
- years to where we are now?
- 8 MR. DENION: Can be longer than
- 9 four years. But I think on average it's a
- 10 four year look back. I think most of them,
- 11 because of the way the law works, is that if
- 12 you file every year you have four years to
- bring your case. But there can be extensions
- of that. Some of the cases can be older than
- 15 that. It's four years plus is probably the
- 16 bulk of it. About four years going back.
- 17 LEGISLATOR ABRAHAMS: So it
- 18 probably goes back to 2014. In essence, it
- does include years of when the Disputed
- 20 Assessment Fund has been collecting the
- 21 charge?
- MR. DENION: That's correct.
- 23 LEGISLATOR ABRAHAMS: In those
- years in 2017, '18 we wouldn't use the money
- 25 that we charged for that backlog?

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- 2 MR. DENION: You will. We just
- don't know how effective that's going to be.
- 4 We collect the 96 and 108 million. But we
- 5 don't know how much of that is actually going
- 6 to be used to pay back that liability and how
- 7 much was overestimated or underestimated. We
- 9 just don't know where those results are. We
- 9 said Beaumont was going to address that but
- 10 that's really kind of where we don't have a
- 11 good handle on how effective those two years
- 12 are going to be in paying those refunds.
- 13 LEGISLATOR ABRAHAMS: We don't
- 14 know that because what's tied to the second
- 15 legislation that's before us today in regards
- or it's other reasons?
- MR. DENION: No. The way the DAF
- works now is they estimate per parcel. This
- is going to be a ten percent refund. That's
- 20 going to be a 15 percent refund. We have to
- 21 wait until those cases play out until they're
- settled or there's a judgement and see was it
- 23 ten percent? Was it less or more than ten
- 24 percent? And then see how much you paid
- 25 back. See how much the county has to add.

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- 2 How much -- if the person, you know, didn't
- 3 get as much as they thought and it's going to
- 4 be distributed out. That's what we don't
- 5 really have a good track record on.
- 6 LEGISLATOR ABRAHAMS: I'm sorry
- 7 Beaumont, were you going to say something?
- 8 MR. JEFFERSON: At this point we
- 9 don't have the history on DAF. So, what's
- 10 paid into DAF per parcel we are unable to
- 11 estimate exactly if that ten percent or 15
- percent that was deposited into the DAF fund
- for that specific parcel is an actual amount.
- 14 We need more history in order to tell whether
- 15 the estimates were correct.
- So, at this point we've only
- refunded, as of today, about \$600,000 from
- DAF, and as we continue to pay out of DAF we
- will continue to build history and have an
- idea exactly is the DAF fund enough to cover
- 21 those refunds.
- 22 LEGISLATOR ABRAHAMS: But
- currently in DAF there's 96 million. In 2018
- I think it was said that we are looking to
- 25 collect another 108?

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- 2 MR. JEFFERSON: Yes.
- 3 LEGISLATOR ABRAHAMS: Of the 360
- 4 that's part of the backlog, if my mind is
- 5 working correctly, 96 of that can come off the
- 6 table in regards to future bonding. Am I
- 7 assessing that properly?
- MR. JEFFERSON: We don't have a
- 9 number on that.
- 10 LEGISLATOR ABRAHAMS: The backlog
- 11 goes back four years. It goes back to 2014.
- 12 Which includes 2017. Which in 2017 we
- collected 96 million as part of the DAF. Why
- 14 would the legislature have to consider bonding
- 15 for that 96 if it was already collected in
- 16 2017 for the DAF?
- MR. JEFFERSON: DAF will be used
- unless we have a shortage in DAF where you
- don't have enough to pay. You have to use
- 20 funds from --
- 21 LEGISLATOR ABRAHAMS: Gotcha. If
- 22 it exceeds \$96 million you will like to the
- legislature for bonding but we plan to exhaust
- 24 as much as we can of the 96?
- MR. JEFFERSON: Right. The 96

- 1 Full Leg 06-18-18
- 2 may not be sufficient to cover those
- 3 payments. And the change to the DAF, because
- 4 these funds are not fungible, they're parcel
- 5 specific, I have to make up the difference
- 6 from another source.
- 7 LEGISLATOR ABRAHAMS: That's
- 8 currently how it's configured now. Obviously
- 9 we're going to have greater debate on the
- second home rule that's before us in regards
- 11 to the legislation. The legislation would
- 12 allow you to commingle the parcels and be able
- to pay it all out, I'm assuming.
- MR. JEFFERSON: That would be on
- a go-forward basis if the legislation is
- 16 passed.
- 17 LEGISLATOR ABRAHAMS: You
- wouldn't be able to do it with 2017 disputed.
- MR. JEFFERSON: I don't believe
- 20 that's the law but I will let Conal talk.
- 21 LEGISLATOR ABRAHAMS: So you're
- 22 giving that money back?
- MR. DENION: It's going to be
- 24 administered the way that the original law was
- written. So it goes under and over we're just

- 1 Full Leg 06-18-18
- 2 going to have to suffer where it all goes out
- 3 as time goes on.
- 4 LEGISLATOR ABRAHAMS: Nothing
- 5 further.
- 6 LEGISLATOR NICOLELLO: Legislator
- 7 Drucker.
- 8 LEGISLATOR DRUCKER: I think
- 9 every one of us here in the legislature
- 10 understands the magnitude of the debt this
- 11 county has based on what's transpired over the
- 12 past few years. And there's no question
- 13 remedial action needs to be taken. You talk
- 14 about the looming liability. That looming
- liability existed a year ago when we tried to
- 16 get \$60 million in bonding approved. Now at
- 17 \$400 million. I don't understand how NIFA is
- 18 going to recognize that things have changed so
- 19 dramatically.
- I understand the plan going forward
- 21 and how it does make sense to clear out the
- 22 debt. It does make sense. But we, as elected
- 23 representatives of the residents of this
- county, have an obligation to also -- have you
- 25 all gauged the response or the feelings or

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- 2 opinion of these class four property owners
- and the impact on them and going forward? Did
- 4 anyone ever take that into consideration in
- 5 establishing this plan?
- 6 Because not only is it going to be
- 7 a charge, a fee, whatever, that's going to be
- 8 substantial, raising their carrying charges on
- 9 their properties, but with that added charge
- on their properties I think it would have a
- 11 significant effect on the fair market value of
- those properties which has a ripple effect on
- the economy of the county also. Do you agree
- 14 with any of that?
- MR. DENION: We have been in
- 16 touch pretty extensively with -- most of these
- property owners are represented so we have to
- work through their counsel, through the
- various lawyers representing them in tax
- 20 certiorari cases and we have gotten to the
- 21 point where they are in support of the reforms
- 22 to DAF because they have seen the problems
- 23 upfront with the money going in and not coming
- out. They believe that what we are proposing
- will make it a more workable way of getting

- 1 Full Leg 06-18-18
- the money back to their clients when they have
- 3 a settlement or judgement.
- 4 LEGISLATOR DRUCKER: They are
- 5 banking on this money being the only possible
- 6 way they can see the refunds that are due to
- 7 them in the next couple of years because right
- 8 now they don't see it happening; is that
- 9 correct?
- 10 MR. DENION: They're frustrated
- 11 with the current process and they are looking
- 12 forward to the bill, if it passes, it becomes
- law, to have it be much more functional.
- 14 LEGISLATOR DRUCKER: Thank you
- 15 very much.
- 16 LEGISLATOR NICOLELLO: I have a
- 17 couple of follow-up questions. One is that
- 18 NIFA has categorized issuance of debt as
- 19 deficit. So if NIFA issues \$360 million in
- debt to pay for refunds have they not created
- 21 a \$360 million hole, structural deficit in the
- 22 county's budget?
- MR. DENION: I assume they will
- take the same accounting position as you
- 25 describe. But I think again it will be part

- 1 Full Leg 06-18-18
- of the long-term solution. If we are in a
- 3 control period anyway it may show on a NIFA
- 4 basis a deficit while we are clearing up the
- 5 backlog until we switch to going forward with
- 6 the new DAF paying on a current basis.
- 7 LEGISLATOR NICOLELLO: Turning to
- 8 DAF. I think you need to make a case for
- 9 doing this. And the case, as far as I can see
- 10 that you can make or should be trying to make,
- is that the vast majority of commercial owners
- 12 under the current configuration of DAF as
- opposed to what you want to do is -- what the
- 14 difference is going to be, if any. You
- understand what I'm trying to say?
- MR. DENION: I agree.
- 17 LEGISLATOR NICOLELLO: You said
- the vast majority of property owners challenge
- 19 their assessment. Do you have a percentage?
- 20 MR. JEFFERSON: Yeah. I believe
- 21 that was a question by Legislator Kopel. Out
- of approximately 14,000 class four property
- owners approximately 12,000 property owners
- deposited into the Disputed Assessment Fund in
- 25 2017 and '18.

- 1 Full Leg 06-18-18
- 2 LEGISLATOR NICOLELLO: It's six
- 3 out of every seven property owners files a
- 4 challenge?
- 5 MR. JEFFERSON: Yes.
- 6 LEGISLATOR NICOLELLO: Going back
- 7 to the current configuration of DAF. You've
- 8 had to make estimates as to how much you would
- 9 need, correct? How much the county would
- 10 need. I guess the Department of Assessment
- 11 would have that.
- MR. DENION: That's correct.
- 13 LEGISLATOR NICOLELLO: What were
- 14 those estimates in general? For the first
- 15 year of DAF how much were they estimating they
- would need? Was it ten percent? 15 percent?
- 17 MR. DENION: It varied. Along
- 18 those lines. The law said up to ten. If it
- was over ten they needed a reasonable basis
- 20 for going over ten. But I think ten and
- 21 above. Ten, 20. Do you know if there are
- 22 outliers Beaumont?
- MR. JEFFERSON: For the most part
- 24 it fell within that ten. Some up to 20
- 25 percent.

- 1 Full Leg 06-18-18
- 2 LEGISLATOR NICOLELLO: The
- 3 average, approximately?
- 4 MR. JEFFERSON: 12 to 15. I
- 5 would ask Assessment or ARC to really speak to
- 6 that average.
- 7 LEGISLATOR NICOLELLO: But your
- 8 ballpark is 12 to 15 percent which means they
- 9 were paying 12 to 15 percent more in taxes.
- 10 They were paying 12 to 15 percent more and
- 11 this chunk was going into this DAF fund,
- 12 correct?
- MR. JEFFERSON: Correct.
- 14 LEGISLATOR NICOLELLO: On top of
- 15 what their taxes were?
- MR. JEFFERSON: Yes.
- 17 LEGISLATOR NICOLELLO: In
- addition to that were there changes that had
- 19 to be made to the tax rate?
- 20 MR. DENION: Under the current
- 21 DAF, because that ten or 15 percent was
- 22 removed from the tax roll for purposes of
- taxation, the tax rate necessarily went up by
- that 10 or 15 on average, 12 or whatever that
- turned out to be, so that tax rate is higher

- 1 Full Leg 06-18-18
- 2 under the current DAF then it would be under
- 3 the DAF as reformed.
- 4 LEGISLATOR NICOLELLO: Commercial
- 5 owners, those that challenged, were seeing
- 6 this additional chunk taken out, this ten to
- 7 12 percent or 12 or 15 percent, this
- 8 additional being taken chunk out to be put
- 9 into the Disputed Assessment Fund. In
- 10 addition, they were seeing an increase in the
- 11 tax rate which would equate to an increase in
- 12 taxes?
- MR. DENION: Increase in the rate
- 14 to meet the levy that had to be met.
- 15 LEGISLATOR NICOLELLO: Right.
- 16 Because it was reduced because the DAF funds
- were not counted as part of that?
- MR. DENION: That's correct.
- 19 LEGISLATOR NICOLELLO: That
- 20 explains something because after this went
- 21 into effect we were getting calls that
- 22 commercial property owners were seeing 25, 30
- percent increases in taxes in some cases.
- 24 That's not accurate. Or paying 25 to 30
- 25 percent more after this legislation was

- 1 Full Leg 06-18-18
- 2 implemented.
- 3 MR. DENION: It certainly created
- 4 new revenue. That was the idea. The new
- 5 revenue would pay for the refunds.
- 6 LEGISLATOR NICOLELLO: Do we know
- 7 what the average increase in tax rate was?
- 8 You may have answered this question. What was
- 9 the average tax rate increase?
- MR. DENION: I don't have that.
- 11 It should track to that reduction of AV.
- 12 LEGISLATOR NICOLELLO: Will it
- track to the reduction because of the chunk of
- 14 money being taken out to go into the disputed
- 15 fund?
- MR. DENION: Under the current
- 17 system, right.
- 18 LEGISLATOR NICOLELLO: If you
- were not challenging your tax rate was going
- 20 up say, ballpark, ten to 15 percent?
- 21 MR. DENION: That's correct.
- 22 LEGISLATOR NICOLELLO: If we
- 23 continue on under the current system is it
- estimated that each year that a tax rate will
- have to be adjusted because of the money being

- 1 Full Leg 06-18-18
- 2 taken out to go into the Disputed Assessment
- 3 Fund?
- 4 MR. DENION: That's right. Every
- 5 year you have to do the same process if you
- 6 don't change anything.
- 7 LEGISLATOR NICOLELLO: It seems
- 8 to me if you're saying what you want to do is
- 9 limit it to ten percent. It would seem that
- 10 as a class -- how does that equate? What
- 11 you're telling me is that currently more is
- 12 being taken out because of tax rate increases
- as well as the funds being taken out for DAF.
- 14 You'll be able to raise the same amount of
- money by making this change and limiting it to
- ten percent. Is that what you're selling us?
- MR. DENION: I think that's --
- 18 the idea is we figure that cap probably
- 19 equates to about to \$120 million of the total
- taxes of about \$1.2 billion on class four.
- 21 So, with the way it's been reconstructed,
- 22 being reconstructed that you should still be
- within that range of what would be needed
- every year.
- 25 LEGISLATOR NICOLELLO: Legislator

- 1 Full Leg 06-18-18
- 2 Ferretti.
- 3 LEGISLATOR FERRETTI: Thank you
- 4 Presiding Officer. With regard to the first
- 5 portion, the bonding, obviously I started in
- 6 January so I wasn't here for the last couple
- of years, but my understanding is the previous
- 8 administration essentially asked for the same
- 9 thing which was borrowing to pay these tax
- 10 cert liabilities. What representation do we
- 11 have -- and I know they've made no public
- 12 comment to the media -- everybody is saying we
- don't know how NIFA is going to react to
- 14 this. I think we kind of do. They've already
- said no. Why should we believe they're going
- to change their position? Is there any reason
- 17 whatsoever?
- 18 MR. DENION: Again, for the
- 19 reasons we have been talking about. Is that
- as opposed to the county asking under a plan
- that said that we were going to be done at a
- 22 certain time to a new administration with a
- new plan, change the DAF, make it workable,
- solve the problem going forward. And instead
- of having the county doing the borrowing, this

- 1 Full Leg 06-18-18
- 2 really would be NIFA as the oversight
- 3 authority created to address tax certiorari
- 4 borrowing, one last borrowing for that under
- 5 their auspices, under their discretion, under
- 6 their judgement, working with us, the
- administration, the legislature, following the
- 8 state law.
- 9 And today is just authorization.
- We're not asking, as we said, no one is asking
- 11 for borrowing today. But it really presents
- 12 the opportunity to resolve the problem in a
- 13 rational way. We can talk about the exact
- 14 numbers and exact timing of borrowing when it
- 15 comes you know.
- 16 LEGISLATOR FERRETTI: From NIFA's
- position, not to put you in a position to
- speak for NIFA, but what would the difference
- be between the state borrowing and the county
- 20 borrowing? It's our credit rating that would
- 21 take the hit.
- MR. DENION: Actually it would be
- 23 under NIFA's credit rating. We were saying
- they're higher rated so they would get a
- 25 better interest rate so the borrowing costs

- 1 Full Leg 06-18-18
- would be lower. I think the rating agencies
- 3 like when we work with the oversight
- 4 authority. They've always pointed to NIFA as
- 5 a credit positive that when we're working
- 6 together in a good relationship and that helps
- 7 them think that they know there's the ability
- 8 for the county to right its ship, you know,
- 9 for good going forward. And this would be,
- 10 you know, would take, I think, you know, a
- 11 little bit, you know, just working with the
- 12 rating agencies saying here's the plan.
- 13 Two different pieces working
- 14 together. The NIFA piece is important. The
- 15 DAF piece is important. Together it solves
- the problem going forward looking. And that's
- what they're looking for is that, you know,
- that final resolution of the tax cert issue.
- 19 Which again, it's bedeviled administrations
- 20 and legislatures for decades now.
- 21 LEGISLATOR FERRETTI: You had
- 22 mentioned that the approximate savings by
- doing this bonding would be how much over the
- 24 cost of the bonds?
- MR. DENION: 14.8 million.

- 1 Full Leg 06-18-18
- 2 LEGISLATOR FERRETTI: And we know
- 3 roughly that NIFA has a \$2 million budget,
- 4 correct?
- 5 MR. DENTON: I think that's
- 6 correct from my understanding, yes.
- 7 LEGISLATOR FERRETTI: So this is
- 8 a negative, right? If NIFA was to stay in
- 9 existence as a result of this bond it's
- 10 costing more than it's savings, right?
- MR. DENION: We don't know how
- 12 long NIFA would continue. Right now again
- their bonds go out to 2025. They could refund
- 14 their own bonds, which they still have the
- authority to do. They could push their own
- 16 existence out perhaps. So we don't know what
- the future holds. We don't know that
- 18 necessarily this is the only way that NIFA
- 19 would be extended. If there was a control
- 20 period in the future, say the bonds were about
- 21 to expire and there was control period that
- 22 came in 2024 NIFA would go beyond their
- 23 current bonds for as long as that control
- 24 period.
- 25 LEGISLATOR FERRETTI: If they

- 1 Full Leg 06-18-18
- 2 stayed in existence solely because these bonds
- 3 exist then it would be a net negative?
- 4 MR. DENION: I don't know if
- 5 anyone wants to address that.
- 6 MR. PERSICH: The question is
- 7 what it costs us to run the actual debt
- 8 service I guess that's your question. If NIFA
- 9 is costing us \$2 million, \$14 million over 20
- 10 years, it's probably around \$750,000 in debt
- 11 service. But like Conal says, that's starting
- in 2018 on a 20 year period so. The length of
- savings from them not being here could shrink
- 14 accordingly so.
- 15 LEGISLATOR FERRETTI: I know
- there were some commentary on control period
- versus noncontrol period. Do we still fund
- NIFA to the \$2 million if there is no control
- 19 period?
- 20 MR. PERSICH: Yes. At the
- 21 inception of NIFA that was the plan. That the
- 22 county had to fund them as an agency.
- 23 LEGISLATOR FERRETTI: In terms of
- whether or not there's cost savings as a
- 25 result of this bond it's irrelevant whether

- 1 Full Leg 06-18-18
- there's a control period or not.
- MR. PERSICH: They will be in the
- 4 budget until 2025 theoretically.
- 5 LEGISLATOR FERRETTI: And if we
- 6 were to pass this it will be 2041?
- 7 MR. PERSICH: Exactly.
- 8 LEGISLATOR FERRETTI: Moving on
- 9 to the DAF. I'm better with things when I
- 10 give an example. So maybe I can give you some
- 11 numbers and you explain it to me. Let's
- 12 assume your tax liability is \$10,000. You
- 13 argue your ten percent overassessed so you put
- 14 a ten percent tax cert claim in. Under the
- 15 current system it's my understanding you would
- 16 still pay \$10,000 but \$1,000 of that would go
- in the DAF; is that correct?
- MR. DENION: There's still a
- 19 change in your tax rate. So your \$10,000 --
- 20 the DAF is done on an assessed value basis so
- 21 it's not tax dollars. By taking the \$1,000,
- you are disputing the \$1,000, so \$1,000 of AV
- times the tax rate goes into the Disputed
- 24 Assessment Fund. \$9,000 times the tax rate
- goes for the taxes. However, those tax rates

- 1 Full Leg 06-18-18
- all have to go up, which they do now as the
- 3 Presiding Officer was explaining, they all
- 4 have to go up because of that reduction in
- 5 assessed value.
- 6 LEGISLATOR FERRETTI: Use
- 7 percentages. 90 percent goes to the general,
- 8 your taxes, ten percent goes to the DAF fund,
- 9 correct?
- 10 MR. DENION: Correct. But the
- dollars are going to be more than 10,000
- 12 because of the increased tax rate.
- 13 LEGISLATOR FERRETTI: Under this
- 14 proposal what would happen? Would it still be
- 15 90 percent of what you were paying at that
- 16 time would go into the taxes, ten percent --
- or would it be an additional ten percent up
- 18 and above that \$10,000?
- MR. DENION: Again that's with
- 20 the tax rate. Under the current system,
- 21 because the tax rates increase, the dollars
- wind up being more than \$10,000. Say really
- 23 close to 11,000. Because virtually everyone
- 24 is challenging. Everyone is getting that
- 25 reduction for government taxes. Those

- 1 Full Leg 06-18-18
- 2 government taxes, tax rate, all goes up so
- 3 that they are going to be paying that money
- 4 plus the money that goes into DAF. So you're
- 5 going to be at more than \$10,000, around
- 6 \$11,000 now, and under the new system you're
- 7 going to be around \$11,000 because you're
- 8 going to pay the \$10,000 for taxes plus you're
- 9 going to pay the charge. Which is really,
- 10 again, on an average, because it's all going
- to generate about \$100 million you're going to
- be paying about what you were paying before.
- 13 LEGISLATOR FERRETTI: Except
- 14 everybody is going to be paying that, not the
- 15 six out of seven that --
- MR. DENION: All class four
- 17 commercial, that's right.
- 18 LEGISLATOR FERRETTI: That's a
- 19 significant difference. Has there been any
- 20 studies done as to how this is going to affect
- 21 these local businesses? Could this result in
- 22 layoffs? Has there been any kind of study
- 23 whatsoever into how this could affect
- 24 commercial property?
- 25 MR. DENION: I'm not aware of a

- 1 Full Leg 06-18-18
- 2 study. But again, we think it's positive in
- 3 the sense there is certainty in the system.
- 4 There's a lot of uncertainty now. We've
- 5 talked to their attorneys who believe this is
- 6 a much more efficient way to go about, you
- 7 know, solving the tax cert issue. It doesn't
- 8 do anybody any good if we're collecting money,
- 9 we can't get it out, it's not efficient. No
- one really knows how it works. It's very hard
- 11 to understand. Very hard to explain.
- 12 LEGISLATOR FERRETTI: I quess my
- confusion is, this is going back to what
- 14 Deputy Presiding Officer Kopel said, DAF, we
- 15 just say DAF. DAF stands for something,
- 16 Disputed Assessment Fund. Under what you're
- 17 calling this revised DAF you don't have to
- dispute anything and you're still getting an
- increase. So it's really not DAF.
- MR. DENION: It will be used to
- 21 pay disputed assessments.
- 22 LEGISLATOR FERRETTI: Let's call
- 23 it red light tickets because we can use
- 24 money -- like just because you are using it to
- spend for something doesn't mean that it's

- 1 Full Leg 06-18-18
- 2 accurate.
- MR. DENION: I agree we are
- 4 changing how sort of the calculations are
- being done. But it is still being used to pay
- 6 assessments that were disputed that are now
- 7 coming due.
- 8 LEGISLATOR FERRETTI: But you're
- 9 not disputing and you're still paying into
- 10 that fund. The one out of seven that do not.
- MR. DENION: Again, that's the
- way, again, to work it out so that it's done
- in a way that money comes in and is able to be
- 14 used for the entire class.
- 15 LEGISLATOR FERRETTI: Will more
- 16 revenue, revenue might not be the right word,
- will there be more money in this fund under
- 18 this system than under the current system?
- MR. DENION: It should be about
- the same.
- 21 LEGISLATOR FERRETTI: But if you
- 22 have about the same increase on everyone
- 23 rather than the same increase on six out of
- every seven wouldn't that be more money?
- MR. DENION: No. It will just be

- 1 Full Leg 06-18-18
- 2 distributed differently.
- 3 LEGISLATOR FERRETTI: What do you
- 4 mean distributed? We're talking about money
- 5 coming in, into this fund?
- 6 MR. DENION: But it will come
- 7 from, as you said, it will come from
- 8 everybody. Seven-sevenths instead of
- 9 six-sevenths but it will still be the same
- 10 \$100 million or so comes in because it's not
- 11 being done on a per parcel.
- 12 LEGISLATOR FERRETTI: But it
- won't be the same increase on the people that
- 14 are paying into it right now. It can't be.
- MR. DENION: Again, because the
- of distribution you are adding that
- one-seventh that aren't challenging. They may
- 18 challenge in the future. Everyone may
- challenge now because of the change. We don't
- 20 know what the future holds. But in the end it
- 21 will still be around that same \$100 million
- 22 range of what comes in and be used for
- 23 payment.
- 24 LEGISLATOR FERRETTI: Let's go
- back to my example, not to beat a dead horse.

- 1 Full Leg 06-18-18
- When I presented the example you said that
- 3 that individual commercial property would pay
- 4 roughly the same under the new system as what
- 5 they paid in this system, correct?
- 6 MR. DENION: Correct.
- 7 LEGISLATOR FERRETTI: If that
- 8 individual commercial property is paying
- 9 roughly the same under the new system, but
- 10 under the new system every single commercial
- 11 property in Nassau County is paying into it,
- where under the current system only six our
- seven pay into it, how is that going to
- 14 generate the same sized fund? Wouldn't it be
- one-seventh greater?
- MR. DENION: No because you're
- doing it globally to see -- you're starting
- with your target of what you think the expense
- 19 will be next year. Currently it's done on the
- front end. You add up all those 12,000
- 21 individual estimates and that generates a
- 22 number. That number may or may not be
- 23 effective to pay the refunds for that year
- 24 because you might be guessing wrong.
- Whereas, now you're going to start

- 1 Full Leg 06-18-18
- with what you really think you're be paying
- 3 out for that next year. And then for all of
- 4 that money will be used, none of it will be
- 5 lost. It will all be efficient. If you've
- 6 estimated too much for that year it sits in
- 7 that fund. It can't be used for anything else
- 8 and then you don't have to raise as much the
- 9 following year. It's going to be on a rolling
- 10 basis staying in that fund as opposed to being
- 11 locked in to parcels and years that you have
- 12 sort of wait to see how it all happens. See
- if you have enough money to match where you
- 14 don't have enough money. It takes all that
- 15 complication out of it.
- 16 LEGISLATOR FERRETTI: Sounds very
- 17 complicated to me.
- 18 MR. DENION: It's much simpler
- when it changes, believe me. It really is.
- 20 LEGISLATOR FERRETTI: Thank you.
- 21 LEGISLATOR ABRAHAMS: Ouick
- 22 question in regards to the declaration for
- need that we've established in the past does
- it need a super majority or a simple
- 25 majority?

- 1 Full Leg 06-18-18
- MR. DENION: The statute doesn't
- 3 address it. So that would fall to the general
- 4 rule of being a simple majority.
- 5 LEGISLATOR ABRAHAMS: If the
- 6 definition only requires a simple majority
- 7 then you only need ten votes of the
- 8 legislature to be able to bond for the \$400
- 9 million?
- 10 MR. DENION: Correct. You'll
- 11 remember from back when NIFA was borrowing, in
- 12 addition to the declaration of need they
- 13 typically wanted to see a county bond
- ordinance anytime the borrowed for the
- 15 county. Not saying that they will continue
- 16 that policy but it was always their policy of
- making sure that was a super majority bond
- ordinance whenever they borrowed.
- 19 LEGISLATOR ABRAHAMS: My counsel
- 20 has advised us that that's not legally
- 21 required.
- MR. DENION: That's correct. I'm
- just saying that was their policy in the past.
- 24 LEGISLATOR ABRAHAMS: When was
- 25 the last time they revisited that policy? Or

- 1 Full Leg 06-18-18
- 2 looked at that policy?
- 3 MR. DENION: They haven't
- 4 borrowed for us since 2005 or so.
- 5 LEGISLATOR ABRAHAMS: T think
- from my standpoint, I don't know if this is
- 7 more a statement or question, but what's most
- 8 important is that the class four reassessment
- 9 that's undertaking is about as accurate as we
- 10 can get it. Because the goal would be to pay
- 11 out refunds from the Disputed Assessment Fund
- 12 that cover that. That one, gives the county
- the ability to not have to bond for future tax
- 14 certioraris. But at the same time, two, uses
- 15 the funds that are in the Disputed Assessment
- 16 Fund.
- 17 And then two, in future years if
- 18 the Disputed Assessment Fund, I know Beaumont
- what you had say, if the Disputed Assessment
- 20 Fund is I quess generating more than is
- 21 necessary those taxpayers for that year would
- 22 be able to get money back I'm assuming.
- MR. DENION: Under the old or the
- 24 new?
- 25 LEGISLATOR ABRAHAMS: Give me the

- 1 Full Leg 06-18-18
- 2 version of both.
- 3 MR. DENION: Under the old if
- 4 they paid too much it gets distributed back to
- 5 governments. If they paid too little then we
- 6 have to make up the difference. Whatever they
- 7 get, whatever they paid in they get back.
- 8 Assuming they win their case. If they don't
- 9 get as much as they think they were getting,
- 10 any excess goes back to governments.
- 11 LEGISLATOR ABRAHAMS: Gotcha.
- 12 Nothing further.
- 13 LEGISLATOR NICOLELLO: Any other
- 14 questions? Legislator McKevitt.
- 15 LEGISLATOR MCKEVITT: Just to go
- to one point you were making beforehand as to
- what date that NIFA would no longer be in
- 18 existence, and you mentioned the point that
- 19 NIFA could then continue to refinance its
- 20 bonds and continue to take that date out to a
- 21 certain period, is that what you had mentioned
- 22 before?
- MR. DENION: Speaking
- 24 hypothetically, saying there were some things
- that we wouldn't control that right now they

- 1 Full Leg 06-18-18
- 2 could issue their own debt to refund their own
- 3 bonds which could theoretically take it past
- 4 the current maturity of their bonds.
- 5 LEGISLATOR MCKEVITT: I was just
- 6 actually reading the bill that's in the
- 7 Assembly right now, which is actually A11217,
- 8 and the language that is currently written is
- 9 that if NIFA were to go and refinance it's
- 10 current bonds the statute currently says that
- 11 the bonds of the Authority shall mature no
- 12 longer than January 31, 2036.
- 13 Under the proposed amendment here
- on page two line 48 it brings up 2041. So
- 15 currently in the statute there will be an
- 16 ending date of NIFA in 2036. And on this we
- take out another five years, at least, that's
- what's being considered in Albany right now,
- 19 correct?
- MR. DENION: That's correct. It
- could, theoretically, go from '25 to '26. I'm
- just saying there are things beyond our
- 23 control.
- 24 LEGISLATOR MCKEVITT: Just a
- little side note. When the Municipal

- 1 Full Leg 06-18-18
- 2 Assistance Corporation was created to save New
- 3 York, when they were literally within two
- 4 hours of bankruptcy, that was 33 years. We
- 5 are now '36 going to '41. I just wonder if
- 6 this gets passed if we will ever see the end
- 7 of NIFA. But that's for further
- 8 consideration. Thank you.
- 9 LEGISLATOR NICOLELLO: Legislator
- 10 Rhoads.
- 11 LEGISLATOR RHOADS: Thank you Mr.
- 12 Presiding Officer. I just wanted to make sure
- that I understood. Am I correct in my
- 14 understanding that NIFA has the ability,
- assuming that this is approved today, that's
- an assumption, that NIFA has the ability to
- 17 borrow on its own the \$400 million without the
- 18 county legislature's approval?
- MR. DENION: No. I'm sorry if
- 20 that wasn't clear. Under their statute,
- 21 whenever the borrow for the county it requires
- 22 a declaration of need to come from the county
- legislature through the county executive to
- NIFA requesting a borrowing.
- 25 LEGISLATOR RHOADS: Is that

- 1 Full Leg 06-18-18
- 2 required by the statute authorizing NIFA?
- MR. DENION: That's correct.
- 4 We're not changing that. That's still in
- 5 there. It's been in there. It will stay in
- 6 there.
- 7 LEGISLATOR RHOADS: So
- 8 regardless, they would still need a separate
- 9 vote on a declaration of need to go to NIFA in
- order for them to issue any bonds?
- 11 MR. DENION: That's right.
- 12 LEGISLATOR RHOADS: And the
- refinancing of their existing bonds can be
- done by NIFA without any approval of the
- 15 county legislature?
- MR. DENION: That's correct.
- 17 LEGISLATOR NICOLELLO: Minority
- 18 Leader Abrahams and then Legislator Birnbaum.
- 19 LEGISLATOR ABRAHAMS: Just a real
- 20 quick question. I don't know if this was ever
- 21 established. The administration is seeking us
- to approve a home rule message on these two
- 23 items. But just clarify, I understand the
- impact that NIFA has on the county budget, but
- they're also a state agency who has authority

- 1 Full Leg 06-18-18
- 2 overseeing the county finances already. Just
- 3 explain to me why we actually have to do this
- 4 today by home rule and the state just couldn't
- 5 act on its own being that it's no different
- 6 than any other state agency where they would
- 7 act on their own.
- 8 MR. DENION: With home rules we
- 9 take direction from the state. And when they
- 10 need a home rule then we have to do a home
- 11 rule. Certain things at times they --
- 12 certainly taxation or with oversight with
- 13 NIFA, there are times when they've done it
- 14 without home rule. But it's not within our
- 15 power. Whenever they tell us you need a home
- 16 rule then we need a home rule.
- 17 LEGISLATOR ABRAHAMS: But your
- understanding of the legal interpretation
- 19 would it require a home rule other than the
- state telling us you need a home rule?
- MR. DENION: It's certainly a
- defensible position of theirs that it affects
- us. It's certainly not a general rule, not a
- 24 general law. It's certainly defensible that
- 25 they would ask for a home rule. There are

- 1 Full Leg 06-18-18
- 2 arguments that could be made that it doesn't
- 3 take a home rule. But when they make the
- 4 decision and it's defensible we really don't
- 5 have much of choice.
- 6 LEGISLATOR NICOLELLO: Legislator
- 7 Birnbaum.
- 8 LEGISLATOR BIRNBAUM: Can you
- 9 please explain how the administration of this
- 10 levy would took place? Because, as you said,
- 11 not everybody was paying it before and they
- were paying different amounts, ten to 15
- 13 percent perhaps and that would be ten percent
- on every commercial property owner. How would
- they see this on their tax bill?
- MR. DENION: No more than ten
- percent would be a cap. On the tax bill
- currently under the system if I would maybe
- 19 start there, right now DAF appears as a
- separate charge on the county general tax bill
- and that covers the county, town and school
- 22 pieces. Under the new system it will, again,
- 23 appear on the county tax bill as a separate
- line. It won't be a tax it will be a charge.
- 25 Appear on a separate line. You're already

- 1 Full Leg 06-18-18
- 2 seeing it. You'll still see it. But for the
- 3 reasons we've been talking about it will be
- 4 calculated in a different way but it will be a
- 5 separate line item on the county tax bill.
- 6 LEGISLATOR BIRNBAUM: Will they
- 7 get any explanation?
- 8 MR. DENION: I think there is
- 9 going to be outreach from the Department of
- 10 Assessment and the administration on how it's
- 11 changing. Assuming we get the legislation and
- 12 it goes forward, then we would certainly do
- outreach to explain to class four commercial
- owners exactly what's going on and what the
- 15 changes are.
- 16 LEGISLATOR BIRNBAUM: And do you
- think there will be property owners as a
- 18 result of this who will actually be paying
- less into it than they have been?
- 20 MR. DENION: Sure. It's
- 21 potentially. It's an average. About the
- 22 same. So some will pay more, some less. But
- the magnitude should be about the same. You
- 24 know, larger properties pay more than smaller
- 25 properties because the refunds under the

- 1 Full Leg 06-18-18
- 2 current DAF would be higher and now their
- 3 taxable assessed value will be higher. So I
- 4 think the proportions would be roughly, you
- 5 know, remain constant.
- 6 LEGISLATOR BIRNBAUM: And the
- 7 total amount will be almost the same?
- MR. DENION: Should be about the
- 9 same. That will come as part of the fall
- 10 legislative administrative process on the
- levy. The levy will come as a proposal from
- 12 the county executive. It would be subject to
- the usual process here at the legislature.
- 14 LEGISLATOR BIRNBAUM: And it will
- make paying out much easier?
- MR. DENION: Much easier, faster
- and much more transparent.
- 18 LEGISLATOR KOPEL: Thank you
- 19 Mr. Presiding Officer. I think we are still
- owed an explanation by Beaumont. You were
- 21 going to give us an explanation of how it's so
- 22 much more difficult under the system in terms
- of the administration. Why money comes in and
- 24 out with difficulty.
- MR. JEFFERSON: Deposited into

- 1 Full Leg 06-18-18
- the charges into the DAF fund that's pretty
- 3 simple with the taxes -- we receive the
- 4 funds. It goes into DAF by parcel. The
- 5 difficulty is when you pay out. Since you
- 6 have to pay by parcel ID and the funds that
- 7 are deposited into DAF can only be used for
- 8 that specific parcel.
- 9 In addition to that, since you're
- 10 using those funds only for that parcel you
- 11 have to -- there's additional accounting
- 12 that's required. You have to process each
- parcel separately. If you have a shortage you
- 14 have to take the funds from the general fund.
- 15 If there's an overage it has to go back to the
- 16 municipalities. You also have to track --
- 17 LEGISLATOR KOPEL: For argument's
- sake, if you were to take the two significant
- benefits here, if you were to take the current
- 20 system and revise it such that A, the overage
- 21 did not go back to -- because if you can do it
- one way you can do it the other way -- the
- overage did not go back to the other
- 24 municipalities.
- 25 And B, it's a commingled fund with

- 1 Full Leg 06-18-18
- the ability going forward to use money from
- 3 the fund to, as you needed to, as long as the
- 4 overall thing remained the charge on the
- 5 county, you would have accomplished everything
- 6 that you need to fix this, right?
- 7 MR. JEFFERSON: Before I answer
- 8 that question, also not only is it parcel
- 9 specific it's also the year. I have to
- 10 process --
- 11 LEGISLATOR KOPEL: Understood.
- 12 If you made the change such that you're able
- to use funds with the assurance of course that
- 14 whatever is owed is owed, there would be a
- 15 charge on the county, A. And B, overages
- 16 stayed with the county. That would help I
- quess deal with the previous years and so
- 18 forth. You would have accomplished pretty
- much everything you need?
- 20 MR. JEFFERSON: Well, I won't
- 21 necessarily say that. But what I will say on
- the record, and I believe you mentioned it,
- that six out of seven property owners are
- 24 paying into DAF. I think the way this change
- to legislation is written, this is just my

- 1 Full Leg 06-18-18
- opinion, is we will be able to refund faster.
- 3 I have funds sitting in the DAF fund right now
- 4 from 2017. If I was able to give that back to
- 5 the property owners, and I think if we're
- 6 talking about, you know, I'm able to give that
- back a lot faster than sitting on it and that
- 8 money is fungible it would be much better.
- 9 LEGISLATOR KOPEL: That kind of
- 10 begs the question, if we made this money as a
- 11 pool, if we made it into a pool, in other
- words, we took the current system and we made
- it fungible, in essence we said it's money in
- 14 the pool, everyone knows that should a
- specific property owner be doing a refund
- that's a charge on the county but meanwhile
- the money is in a pool.
- MR. JEFFERSON: That's what this
- 19 does.
- 20 LEGISLATOR KOPEL: Except that
- 21 that seventh property owner is financing
- 22 something that he shouldn't be financing,
- 23 number one.
- Number two, I think what you've
- 25 also just done is you've now, with this, is

- 1 Full Leg 06-18-18
- 2 you've now created a massive incentive so that
- 3 there shouldn't be a single property owner
- 4 that doesn't file because they'd be crazy.
- 5 Now that that seventh property owner is
- 6 getting it in the neck because of this change
- 7 why wouldn't that property owner want to file
- 8 when he didn't before?
- 9 MR. JEFFERSON: I can't tell you
- whether that property owner should be filing.
- 11 All property owners have the ability to file
- or grieve their taxes and whether they pay
- into DAF i think it's really a choice. That
- 14 happens also on the residential side.
- 15 LEGISLATOR KOPEL: Residential
- 16 doesn't have a DAF.
- MR. JEFFERSON: They don't have a
- 18 DAF but they have the ability to decide
- whether they actually want to grieve their
- 20 taxes.
- 21 LEGISLATOR KOPEL: I know that.
- You're not telling us anything that we don't
- 23 already know. I'm simply saying -- I'm not
- 24 going to beat the dead horse over here. I'm
- 25 simple saying that that seventh property owner

- 1 Full Leg 06-18-18
- 2 now has been penalized under the new system
- and unfairly perhaps and is now perhaps more
- 4 incentivised than previously. That's just a
- 5 statement.
- 6 MR. JEFFERSON: As we also
- 7 explained, by having everyone pay into DAF the
- 8 tax rate will be lower.
- 9 LEGISLATOR KOPEL: Of course.
- 10 That seventh out of seven, that one person is
- 11 financing a reduction because he's paying in
- where he didn't before.
- MR. DENION: He's also paying a
- 14 lower tax rate for the governments. All that
- 15 assessed value is staying in the governments.
- 16 LEGISLATOR KOPEL: But that lower
- tax rate is not likely to come up to the same
- 18 amount. The lower tax rate is spread over
- everything and the amount that he's going to
- 20 pay in by virtue of this special, I'll call it
- 21 a special assessments or surcharge I think
- 22 would be better. A tax surcharge. By virtue
- of that I think they end up paying
- considerably more than they might have
- otherwise just because of the increased tax

- 1 Full Leg 06-18-18
- 2 rate.
- By the way, if we went ahead and we
- 4 removed the proviso that the increased -- the
- 5 extra money would go to other jurisdictions,
- 6 that money would stay here and over a period
- of time it would actually operate to lower the
- 8 tax rate. Because you've got surplus money.
- 9 It is in fact a bit of a tax increase. It's
- 10 not one -- it may be subtle and maybe not
- 11 everyone understands it but the DAF was a bit
- of a tax increase because of these factors.
- 13 But if we kept the money, as I say over, a
- 14 period of years it actually works to decrease
- 15 the tax rate.
- 16 LEGISLATOR NICOLELLO: I actually
- wanted to touch on that point between the one
- in seven doesn't challenge and the other six
- of the seven that do. So you take Legislator
- 20 Ferretti's example of two commercial taxpayers
- 21 I guess pay \$10,000 in taxes. Under the
- 22 current system if you don't challenge your
- taxes are going to go up 10 to 12 to 15
- 24 percent because the tax rate is increasing
- because everyone else in participating in the

- 1 Full Leg 06-18-18
- 2 Disputed Assessment Fund.
- MR. JEFFERSON: That's correct.
- 4 LEGISLATOR NICOLELLO: That's
- 5 straight off your \$10,000. On top of your
- 6 \$10,000 that you're paying.
- 7 With respect to someone who
- 8 challenges their taxes, I'm sorry, challenges
- 9 their taxes, you're taking \$1,000 and putting
- 10 it into the Disputed Assessment Fund. That
- 11 commercial owner the tax rate for that
- commercial owner is then applied to \$9,000 in
- 13 tax. I don't know if I messed up the concept
- 14 here. The point of the matter is the tax rate
- is going to be applied to a lower assessed
- value because you've taken that DAF fund out.
- 17 So it seems to me it's a worse
- 18 situation now for the commercial owner who
- does not challenge his taxes because they're
- 20 paying a straight tax increase. Someone who
- does challenge their taxes has put a certain
- 22 number aside which they probably will get back
- as a refund, but their tax rate is going to be
- 24 applied to \$9,000 as opposed to \$10,000.
- There is a 100 percent incentive right now for

- 1 Full Leg 06-18-18
- that one out of seven that's not challenging.
- 3 They should challenge their taxes because
- 4 they're getting the worst case scenario
- 5 currently under the current system. Would you
- 6 agree with that?
- 7 MR. JEFFERSON: That's a fair
- 8 assessment.
- 9 LEGISLATOR NICOLELLO: Legislator
- 10 Rhoads had a question.
- 11 LEGISLATOR RHOADS: It wasn't
- really a question it was more of a statement.
- 13 I don't speak for the entire legislature but I
- 14 certainly speak for me.
- 15 Obviously I voted for the emergency
- 16 for these two items because I recognize the
- 17 significance of the fact that the state
- 18 legislative session right now is slated to end
- on Wednesday and you need to get those
- 20 messages up there.
- I just want to make the point -- if
- 22 the messages are going to be approved -- I
- just want to make the point though that this
- is an emergency because the administration
- 25 made it an emergency. We had a situation

- 1 Full Leg 06-18-18
- where we had a special meeting with respect to
- 3 two other home rule messages, which we
- 4 approved, which the county executive declined
- 5 to sign giving the explanation that she needed
- 6 additional time to be able to review it.
- 7 Despite the fact that these two items,
- 8 identical, she voted on when she was a county
- 9 legislator.
- 10 For us, these are incredibly
- 11 complicated issues. You're dealing with a
- change in NIFA borrowing where we're talking
- about \$400 million of additional debt. You're
- 14 talking about a wholesale change to commercial
- assessment and how we reapply the DAF or how
- 16 we reconfigure the DAF. These are important
- issues that would have been nice to have
- additional time to be able to have a full
- debate or discussion on.
- 20 So for the future I would just ask
- 21 for the same courtesy that the county
- 22 executive expects in that we have more time
- when these issues come up to be able to
- 24 actually do our due diligence and do our
- 25 research and perhaps it would avoid a lot of

- 1 Full Leg 06-18-18
- 2 the questions that we have on the floor trying
- 3 to wrap our heads around something that we
- 4 don't fully understand because we received it,
- 5 in the case of 281, an hour before our
- 6 legislative meeting. If you could pass that
- 7 message along I would appreciate it.
- 8 MR. SANTORAMO: Can I comment
- 9 Legislator? In order to file the emergency,
- in order to file the home rule message
- 11 request, we needed bills from both the state
- 12 Senate and from the Assembly. We did not get
- those bill numbers from the Assembly until
- 14 Friday.
- 15 As it pertains to the actual
- legislation, leadership and staff from your
- 17 caucus was briefed on the legislation early in
- 18 May, received copies of the legislation and
- 19 staff was updated that we would be eventually,
- 20 possibly needing a home rule in order to move
- the legislation. So, there was information
- 22 that was transmitted.
- The only reason that the
- emergencies were filed late was because we
- 25 needed to get the matching bill numbers for

- 1 Full Leg 06-18-18
- 2 legislation that was filed in both the
- 3 Assembly and the Senate. And then when the
- 4 Assembly made some changes the Senate had to
- 5 amend its legislation in order to match.
- In talking, just to go back and
- 7 talk about the home rules that were passed at
- 8 last session, obviously there was an attempt
- 9 by us to get bill numbers so that we could get
- our home rule message requests on the agenda
- 11 for that day. Obviously we weren't able to
- because we didn't get bill numbers in the
- 13 Assembly.
- 14 The county executive was, and our
- administration, was not made similar to how
- there was a briefing on what we were looking
- to do in Albany. We did not get really a
- 18 heads up that there was going to be a home
- 19 rule request put in by the legislature for the
- 20 two bills that were coming up. So when we did
- 21 see it at that point we did not have a
- 22 chance. And because they originated in the
- legislature, the county executive, after a
- 24 super majority, doesn't need to sign those
- 25 pieces. We actually were encouraging the

- 1 Full Leg 06-18-18
- 2 union to get those up as soon as possible so
- 3 that we wouldn't be hold them up so they were
- 4 able to get to Albany right away.
- 5 LEGISLATOR RHOADS: Thank you Mr.
- 6 Santoramo, but you do realize the two home
- 7 rule messages were put through committees the
- 8 week before?
- 9 MS. SANTORAMO: Understood.
- 10 LEGISLATOR RHOADS: So there was
- a week's time before the special session to be
- 12 able to familiarize yourself with the bills
- that the county executive voted on last year.
- MR. SANTORAMO: I can't speak to
- 15 the county executive voting on them last
- 16 year. I can speak to the fact that we didn't
- have adequate time to analyze the bills in
- order to address the legislature.
- 19 LEGISLATOR RHOADS: And we didn't
- 20 have that in my opinion. We didn't have
- 21 adequate time to be able to go back and forth
- 22 with the county executive's office to get a
- 23 full understanding of what these bills
- entailed prior to having the witnesses before
- us today. Perhaps if there are future home

- 1 Full Leg 06-18-18
- 2 rule messages we would have the ability to
- 3 have an interaction ahead of time so that we
- 4 can avoid a lot of the questions here on the
- 5 floor. Appreciate Mr. Santoramo.
- 6 MR. SANTORAMO: Thank you.
- 7 LEGISLATOR NICOLELLO: Legislator
- 8 Ferretti Legislator Ford and then that's it.
- 9 LEGISLATOR FERRETTI: When you
- 10 cut out all the complicated details, the
- 11 bottom line is six out of every seven
- 12 commercial property owners currently grieve,
- and based on what you're telling us, what you
- 14 are testifying to, which quite frankly I will
- 15 believe it when I see it, under this new
- system they will be paying roughly the same as
- what they're paying under the current system.
- 18 MR. DENION: Overall it will be
- 19 roughly the same for people who aren't, you
- 20 know, again, their tax rates are going to come
- down for the governments. They're going to be
- 22 paying what they're not paying into DAF. They
- will be paying in but their rates on the
- 24 government side will come down. We have to
- 25 see how that matches.

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- 2 LEGISLATOR FERRETTI: But the one
- 3 out of seven that currently do not grieve, the
- 4 pizzeria, the barbershop, all these companies
- 5 they're going to be hit with a tax increase.
- 6 That's the bottom line. From what you're
- 7 telling me there's been no study, no outreach
- 8 on how this is going to impact that one out of
- 9 seven commercial properties. Are there going
- 10 to be layoffs? Are some of these businesses
- 11 going to shut down? Have you reached out to
- any chambers of commerce, the administration?
- 13 Has there been any kind of outreach
- 14 whatsoever? Because from what you're telling
- me there's not. And how am I going to go to
- 16 my -- the constituents in my community, to
- those businesses that come to me and say
- they're getting hit with this tax increase and
- 19 they have to close their doors, what am I
- 20 going to say to them?
- 21 Especially in light of the fact
- that the deputy presiding officer makes a
- great point in that this doesn't have to be
- done this way. The changes -- the ultimate
- 25 goal of what you're saying is to be able to

- 1 Full Leg 06-18-18
- 2 use this fund year over year, to use it for
- different properties where you're not locked
- 4 in to one property, that proposal could have
- 5 been made without taxing the entire commercial
- 6 base. So what would you tell -- what should I
- 7 tell my constituents who get this tax increase
- 8 as a result of this if we were to pass this
- 9 today?
- 10 LEGISLATOR NICOLELLO: Legislator
- 11 Ford you go.
- 12 LEGISLATOR FORD: I just want to
- know, I mean, considering like you're hearing
- 14 some of the arguments especially on behalf of
- 15 that sixth or the one out of seven that
- doesn't grieve their assessment, what exactly
- are we doing to correct the assessments for
- 18 the commercial properties so that maybe this
- would be a moot point like four or five years
- 20 down the road?
- 21 MR. DENION: Hopefully it will be
- 22 Legislator. And as you know, we came to the
- legislature earlier in the year to get the
- 24 amendments to the reassessment contracts for
- 25 the Smith firm and Haberman being for the

- 1 Full Leg 06-18-18
- 2 commercial. They are working diligently. We
- 3 expect them to be on track to get their
- 4 proposed values for the reassessment up to the
- 5 state agency this year. We should have the
- 6 reassessment in place by January of 2019 and
- 7 that will be a big step towards making these
- 8 assessments fairer, more accurate and more
- 9 defensible.
- I think there is going to be a lot
- of outreach. There's going to be hiring in
- 12 the Assessment Department, hiring in the
- 13 Assessment Review Commission. So overall,
- 14 that number should come down. The assessment
- should be better. The refund amount should
- 16 come down. The communication should be better
- for that seventh commercial taxpayer to
- 18 understand the system better. I think that
- 19 taxpayer will be able to come in and say
- 20 should I be challenging? I have to understand
- 21 how DAF works. And all those things will work
- 22 together.
- LEGISLATOR FORD: We should be
- 24 trying to stop them from having to grieve
- 25 their assessments. Because I look at this,

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- what we're doing, and it equates to like the
- 3 residential where we made those settlements,
- 4 if it was like ten to 15 percent of your value
- 5 assessment we settled rather than having them
- 6 go to court to fight it or whatever.
- So, we agreed on equity among the
- 8 residential properties that those that grieved
- 9 saw their values go down but those who didn't
- 10 grieve their taxes have stayed high. We are
- 11 higher than most people. So then looking to
- try to balance everything to make it fairer
- 13 for all of those people we are trying to
- 14 decide how to adjust everything so that
- 15 people -- we can start equalizing everybody
- and everybody is paying their fair share of
- 17 taxes.
- 18 My concern is this that I do feel
- bad for the businesses that are not going to
- 20 be grieving. But I want to make sure that if
- it's going to be a temporary fix that's it's
- temporary. That it's not going to be
- 23 something -- because I think Legislator
- 24 Ferretti is correct. There are a lot of small
- businesses that are just getting by. There's

- 1 Full Leg 06-18-18
- 2 so many fees, so many other costs that they
- 3 have, just as hard as it is for residents to
- 4 pay an additional property tax, a lot of our
- businesses, especially the smaller ones, are
- 6 going to find that it might put them right
- 7 over the edge and right out of business.
- I just want to make sure -- and
- 9 then when we say we are going to hire people
- in Assessment I would like to see them hired
- 11 now. Then I know that we are truly working
- 12 toward a fix. Thank you.
- 13 LEGISLATOR NICOLELLO: Legislator
- 14 Bynoe and that's it.
- 15 LEGISLATOR BYNOE: Thank you
- 16 Presiding Officer. I guess what I'm trying to
- wrap around my head here is whether this is
- 18 actually -- we are exposing ourselves to
- 19 litigation in some way or are we stepping on
- 20 the constitutional rights of the business
- owners by requiring they pay or that they fund
- 22 their own refund?
- MR. DENION: I don't believe so.
- Those questions came up a few years ago when
- 25 the original DAF bill was passed. The short

- 1 Full Leg 06-18-18
- answer is that this is the state legislature
- acting as opposed to the county acting. And
- 4 acts of the state legislature are presumed
- 5 constitutional. And in areas of taxation
- 6 courts generally have given a wide birth to
- 7 legislative bodies to determine how taxes are
- 8 distributed, how charges are distributed, who
- 9 bears what burden. That's why we have a class
- 10 system for. The class system has been upheld
- 11 many years ago. Class four is treated
- 12 separately than the residential. I think we
- are on solid ground especially because of the
- 14 state legislation.
- 15 LEGISLATOR BYNOE: If there is
- lawsuits it's not the state that's going to
- 17 have to defend those lawsuits it would be the
- 18 county.
- MR. DENION: It would be both.
- 20 If someone challenges a state legislative act
- 21 then the state does defend that. We would as
- 22 well. Challenging the validity of a state law
- is something that would bring the attorney
- 24 general in.
- 25 LEGISLATOR BYNOE: You can

- 1 Full Leg 06-18-18
- 2 confirm that someone at the state has looked
- 3 at it from that perspective and they have
- 4 rendered an opinion that constitutional laws
- 5 aren't being stepped on.
- 6 MR. DENION: I can't speak to the
- 7 review that goes on at the state level. I can
- 8 just answer your question that if someone did
- 9 challenge they would be bringing in the state
- 10 as a defendant is the way that usually works.
- 11 LEGISLATOR BYNOE: Thank you.
- 12 LEGISLATOR NICOLELLO: We are
- going to take a brief recess and then we will
- 14 be back.
- 15 (Meeting was recessed at 3:50 P.M.)
- 16 (Meeting was reconvened at 4:46
- 17 P.M.)
- 18 LEGISLATOR NICOLELLO: We are
- 19 back from recess. I will call for a vote on
- the first item, which is item 280 of 2018.
- 21 With respect to item 280 of '18, which is the
- 22 NIFA bonding portion of this, all in favor
- 23 signify by saying aye. All opposed? Do that
- 24 again. All in favor of item 280 of 2018
- 25 signify by saying aye. All opposed?

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- 2 LEGISLATOR LAFAZAN: Roll call.
- MR. SANTORAMO: Mr. Presiding
- 4 Officer, can we withdraw the bill now at this
- 5 point?
- 6 LEGISLATOR NICOLELLO: No. It's
- 7 done. We voted it down. So then we have ten
- 8 votes from the majority and one vote from the
- 9 minority makes 11. Seven in favor and 11
- 10 against and the one vote from the minority is
- 11 Legislator Lafazan who voted no. Eleven no's
- 12 seven ayes.
- 13 Item 281 of 2018 have a vote on
- 14 that. All in favor signify by saying aye.
- 15 Those opposed? That item carries
- 16 unanimously.
- Mr. Santoramo, there was an
- indication that these things had to be
- 19 transmitted forthwith to Albany. Is there
- anything else we need to do let us know.
- 21 MR. SANTORAMO: I believe the
- 22 clerk knows. Thank you.
- 23 LEGISLATOR NICOLELLO: Item 265
- of 2018 is a resolution to authorize the
- 25 county assessor and/or the county treasurer

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- and/or the receiver of taxes of the Town of
- 3 Hempstead to correct erroneous assessments of
- 4 certain properties situated in various school
- 5 districts.
- 6 Moved by Legislator Mule. Seconded
- 7 by Legislator Walker. The item is before the
- 8 legislature. Does anyone have any questions
- 9 on this? We all have the backup. We know
- 10 exactly what this is. I'm sorry. We have to
- 11 establish the emergency on this one.
- MR. PULITZER: Call emergency
- 13 resolution for clerk item 265-18. An
- 14 emergency resolution declaring an emergency
- 15 for immediate action upon a resolution to
- 16 authorize the county assessor and/or the
- county treasurer and/or the receiver of taxes
- of the Town of Hempstead to correct erroneous
- 19 real property situated in various school
- 20 districts assessed to designated owners
- 21 appearing on the assessment rolls for the
- 22 specified school and/or county years pursuant
- 23 to this resolution, pursuant to the Real
- 24 Property Tax Law, the County Government Law of
- Nassau County and the Nassau County

- 1 Full Leg 06-18-18
- 2 Administrative Code.
- 3 LEGISLATOR NICOLELLO: Thank you
- 4 Mr. Pulitzer. That emergency is moved by
- 5 Legislator Mule. Seconded by Legislator
- 6 Walker. All in favor of establishing the
- 7 emergency signify by saying aye. Those
- 8 opposed? The emergency is established.
- 9 Do I need to call the item again?
- 10 Let me call the item. It's a resolution to
- 11 authorize the county assessor and/or county
- 12 treasurer and/or receiver of taxes of the town
- of Hempstead to correct erroneous assessments.
- 14 Again, moved by Legislator Mule.
- 15 Seconded by Legislator Walker. Any
- 16 questions? Discussion? Any public comment?
- 17 All in favor signify by saying aye. Those
- 18 opposed? Carries unanimously.
- Back to the regular calendar. We
- are going to do item one and three together.
- 21 Actually we'll do item one, which is a hearing
- on a local law to amend the Nassau County
- 23 Administrative Code to establish an emergency
- 24 ambulance bureau.
- Moved by Legislator Rhoads.

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- 2 Seconded by Legislator Bynoe. That's before
- 3 the legislature. That was introduced -- this
- 4 is something by the legislators themselves.
- 5 We generated this. It is in response to a
- 6 couple of things. One is that NIFA last year
- or a report that was issued by NIFA or
- 8 commissioned by NIFA sought to privatize this
- 9 operation of the county. Something that we
- 10 are adamantly opposed to.
- 11 Secondly, that these AMTs
- 12 especially, this emergency ambulance bureau,
- 13 generates revenue for this county. It makes
- 14 absolutely no sense for this to be in
- 15 jeopardy.
- Thirdly, there are various other
- similar agencies are already in the
- 18 administrative code. This creates some
- 19 equity.
- 20 Anyone want to add anything to
- 21 this? Any public comment? All in favor? I'm
- 22 sorry. Motion to close the hearing by
- 23 Legislator Schaefer. Seconded by Legislator
- 24 DeRiggi-Whitton. All in favor of closing the
- 25 hearing signify by saying aye. Those

- 1 Full Leg 06-18-18
- 2 opposed? Carries unanimously.
- Now we are going to vote on a
- 4 proposed local law, item 3, a local law to
- 5 amend the Nassau County Administrative Code to
- 6 establish an emergency ambulance bureau.
- 7 Again, moved by Legislator Ford.
- 8 Seconded by Legislator Walker. Any debate or
- 9 discussion? Public comment? All in favor
- signify by saying aye. Those opposed?
- 11 Carries unanimously.
- Going to jump over to the two
- appointments who have been waiting here
- 14 patiently, then we will do the Nassau
- 15 Community College budget.
- 16 Item 20 is a resolution to confirm
- the Nassau County Executive's appointment of
- 18 David Moog to the position of Nassau County
- 19 assessor.
- 20 Moved by Legislator Birnbaum.
- 21 Seconded by Legislator McKevitt. It's before
- 22 the legislature.
- MR. MOOG: I'm going to read a
- 24 short statement into the record.
- 25 Good afternoon members of the

- 1 Full Leg 06-18-18
- Nassau County Legislature. Thank you for
- 3 considering my appointment as county
- 4 assessor. It's a privilege to be here. I
- 5 look forward to answering any questions you,
- 6 the members of the legislature, might have.
- 7 The real property tax affects
- 8 virtually every county resident directly or
- 9 indirectly. It is one of the county's largest
- 10 sources of tax revenue. But for the past
- seven years the county has operated with a tax
- 12 roll that's been frozen. No reevaluation of
- the real property has been attempted since
- 14 2011 resulting in litigation as well as an
- increase in the inequity of the assessed
- values throughout the county.
- 17 Also, the assessor's office
- 18 suffered layoffs and a downsizing resulting in
- a staff that's demoralized. If appointed as a
- 20 county assessor I would hope to be able to
- 21 take on the challenge of getting a
- 22 reevaluation of the assessment roll, putting
- the county on a path to reducing litigation
- and inequities while rebuilding the staff of
- 25 the assessor's office.

1	Full	Leg	-	06-18-18

- I believe my experience shows that
- 3 I'm well qualified for the position of county
- 4 assessor. My 22 years working in New York
- 5 City, 16 years of those at the New York City
- 6 Corporation Counsel, have given me insight
- 7 into the complicated world of assessing in a
- 8 jurisdiction like Nassau County. The root of
- 9 many of the problems facing Nassau County lie
- in the same set of real property tax laws that
- 11 govern New York City. Both jurisdictions are
- 12 governed by Article 18 of the Real Property
- 13 Tax Law creating four tax clients with
- 14 limitations on assessment increases on one,
- 15 two and three-family homes. This limitation,
- 16 along with the class share levy and the
- decision by the county to freeze assessments
- 18 since 2011, has created a situation that
- undermines the accuracy and equity of the tax
- 20 roll.
- 21 My years at the Corporation Counsel
- 22 coincide with many of the challenges affecting
- the assessment administration. The meltdown
- of the real estate market following the stock
- 25 market crash in 1987 resulted in my transfer

- 1 Full Leg 06-18-18
- 2 to the Staten Island Field Assessment Office
- 3 from my administrative position. Six
- 4 assessors were transferred from nonvaluation
- 5 divisions to Staten Island Assessment Office
- 6 increasing the staff by 50 percent. Similar
- 7 increases to the field offices were
- 8 accomplished by shifting personnel from
- 9 support units to valuations units.
- While at the Corporation Counsel
- 11 the wholesale bankruptcy of the downtown
- office building market, coupled with the large
- 13 litigation backlog, threatened the bond rating
- of the city. In order to address these issues
- 15 the reassignment of duties from private
- 16 appraisers to in-house assessors was
- accomplished by doubling the assessing staff.
- 18 The in-house assessing staff worked in
- developing evaluation guidelines, a sortable
- 20 database of comparable incoming expense
- 21 statements and a computer software to
- 22 calculate potential litigation liability. I
- developed the guidelines, recruited new
- 24 assessing staff and trained both assessors and
- lawyers in the new systems.

1	Full Leg - 06-18-18
2	The end result was a 60 percent
3	increase in productivity, increased accuracy
4	in the valuation and reduction in the
5	appraisal contracting cost for better tracking
6	and reporting of outstanding litigation.
7	My experience at the Department of
8	Finance and the Corporation Counsel gave me
9	insight on how to handle problems that seem
10	insurmountable at first but were solved
11	through new operating procedures and
12	repurposing personnel.
13	For the past nine years I have been
14	a senior analyst at District Counsel 37, a
15	labor union representing 120,000 employees in
16	New York city. In that role I negotiated
17	labor contracts, attended layoff meetings,
18	provided costings on personal service
19	contracts and reviewed budgets and
20	legislation. I chaired many management
21	meetings and saw firsthand the efforts of
22	various agency directors to reorganize
23	departments or whole agencies.
24	Some of the efforts to reorganize
25	agencies succeeded while others failed.

- 1 Full Leg 06-18-18
- 2 Looking at the intent, reasons and causes of
- 3 the reorganization, I was able to see how much
- 4 effort or lack of effort management put into
- 5 the overall plan. Usually in the absence of
- 6 good intent, reason, cause or a plan not well
- 7 formulated usually failed in producing a
- 8 beneficial reorganization.
- 9 Since I was offered the position by
- 10 the county executive I have met with some
- 11 local elected officials and had a short meet
- 12 and greet with the union president of Local
- 13 830, Jerry Laricchuita. I was asked smart,
- 14 insightful questions about the assessment
- 15 process and the underlying problems of the
- 16 current tax roll.
- I also met with some New York City
- officials who will be advising the City
- 19 Counsel on the Real Property Tax Reform
- 20 Committee. Some of the assessment problems in
- 21 New York City stem from the same flaws in the
- 22 Real Property Tax Law, and it's extremely
- 23 important that any changes to the law
- quarantee outcomes that benefit both
- 25 jurisdictions.

- 1 Full Leg 06-18-18
- I believe my experience shows I'm
- 3 well qualified for the position of county
- 4 assessor. If chosen, I plan to administer the
- 5 assessment office in a way that's efficient,
- fair and equitable as possible.
- 7 Thank you for attention this
- 8 afternoon, and I will be happy to take any
- 9 questions.
- 10 LEGISLATOR NICOLELLO: We just
- 11 want to note for the record that Mr. Moog was
- 12 kind enough to meet with the majority and also
- 13 met with the minority. You fielded questions
- 14 for a good long length of time and you are
- obviously knowledgeable about this area. So,
- if anyone is wondering if we don't ask a whole
- bunch of questions now you actually sat down
- with us and answered at length questions from
- 19 majority legislators.
- The county executive I think is
- 21 entitled to have somebody of her choosing in
- the Department of Assessment. She has chosen
- you and you have the credentials for the job.
- We intend to vote in the affirmative for you.
- Anyone have any questions? You're

- 1 Full Leg 06-18-18
- off easy. No further discussion. Any public
- 3 comment? All in favor signify by saying aye.
- 4 Those opposed? Carries unanimously.
- 5 Item 21 is a resolution to confirm
- 6 the county executive's appointment of John
- 7 Plackis to the position of director of Nassau
- 8 County Probation Department.
- 9 Moved by Legislator Walker.
- 10 Seconded by Legislator Drucker.
- MR. PLACKIS: I have a short
- 12 statement to make also. As said, my name is
- John Plackis. Thank you for the opportunity
- 14 to be nominated by the county executive and to
- be considered by the Nassau County Legislature
- to become the next probation director. I have
- 17 21 years of experience in Nassau County
- 18 Probation Department and my current civil
- 19 service title is deputy director. I have been
- 20 the deputy director since September 2015 and
- in February 2016 I was named acting director
- 22 when my predecessor retired. Since that time
- I have been running the day-to-day operations
- of the probation department for over two
- years.

- 1 Full Leg 06-18-18
- I've completed training by the
- 3 National Institute of Corrections in Aurora,
- 4 Colorado for the orientation for probation and
- 5 paroles and chief executive. I also received
- 6 training by New York State Division of
- 7 Criminal Justice Services for probation
- 8 executive. I am deemed qualified to run a
- 9 probation department and have full support of
- 10 the New York State Division of Criminal
- 11 Justice Services, Office of Probation and
- 12 Correctional Alternatives.
- 13 My experience and education as a
- 14 master of social work makes me a strong
- 15 candidate to lead the probation department
- 16 into the future. My leadership principles are
- to be fair, consistent, to empower my
- 18 employers to be the best they can be. As well
- 19 as the integral part of the leadership
- 20 process. My goals are to collaborate and
- 21 develop consensus to facilitate program
- 22 development. I will seek to develop ongoing
- 23 dialogue that encourages employee engagement
- 24 and foster relationships with other county
- departments.

1	Full Leg - 06-18-18
2	I believe the use of performance
3	measures coupled with the multisystem approach
4	will identify problems and improve probation
5	services to the citizens of Nassau County. I
6	will continue to focus on protecting the
7	public, restoring crime victims and the
8	rehabilitation of the offender. I look
9	forward to any questions that you have.
10	LEGISLATOR NICOLELLO: Any
11	questions for Mr. Plackis? Legislator Bynoe.
12	LEGISLATOR BYNOE: Good evening
13	Mr. Plackis. How are you? We met many times
14	at your facility and I have had the privilege
15	of meeting with some of your staff there. My
16	question today is really centered around Raise
17	the Age. I just wanted to understand what is
18	your plan for implementing the Raise the Age
19	requirements?
20	MR. PLACKIS: We have work group
21	meetings going on right now twice a month and
22	it's a whole county plan with many agencies

department. Like I said, we haven't finalized

anything but we are well prepared. I hope to

involved. It's not just the probation

23

24

25

- 1 Full Leg 06-18-18
- 2 be operational by October 1st. Our biggest
- 3 problem is going to be retrofitting the
- 4 juvenile detention center. And I'm pretty
- 5 sure that you all know we haven't received New
- 6 York State aid yet. We are still awaiting for
- 7 that approval to happen.
- 8 LEGISLATOR BYNOE: Additional New
- 9 York State aid?
- 10 MR. PLACKIS: New York State has
- 11 said that they're going -- Raise the Age is
- 12 funded at 100 percent but they haven't
- 13 released any money yet.
- 14 LEGISLATOR BYNOE: That's a
- 15 problem. So, to this point you have a
- 16 framework for the work that needs to --
- MR. PLACKIS: To be done,
- 18 correct. We meet every two weeks.
- 19 LEGISLATOR BYNOE: I'm hearing
- 20 now the plan is you will stay in your current
- 21 space I guess as you're saying you are going
- to be doing some rehabilitation there?
- 23 MR. PLACKIS: Right. The
- 24 probation department is going to have to move
- out of JDC in order to accommodate Raise the

- 1 Full Leg 06-18-18
- 2 Age. We are still waiting for funding to make
- 3 those moves. Like I said, unfortunately the
- 4 state works like they want you to take out a
- 5 loan and they will pay the mortgage. But we
- 6 haven't gotten the policies and procedures yet
- 7 to make sure that we're going to get paid for
- 8 whatever we build.
- 9 LEGISLATOR BYNOE: Is there a
- 10 time line associated with the plan?
- MR. PLACKIS: The law says it's
- 12 got to be done by October 1st.
- 13 LEGISLATOR BYNOE: I'm aware of
- 14 that. Your working group, have you been able
- to set a time line for the work that needs to
- 16 be undertaken?
- MR. PLACKIS: I would say we're
- 18 working on it. There is no exact time line.
- 19 LEGISLATOR BYNOE: Based on what
- you're saying it sounds like the state is in
- 21 agreement to reimburse us for capital
- 22 expenses, so we have to spend the money
- anyway.
- 24 MR. PLACKIS: Right. DPW is
- supposed to be the ones making the move to

- 1 Full Leg 06-18-18
- 2 move us out of the JDC.
- 3 LEGISLATOR BYNOE: July is around
- 4 the corner. Here comes August. September
- 5 boom. October 1st is here. I really would
- 6 love to see a lot more activity around our
- 7 responsibility to adhere to the Raise the Age
- 8 requirements. Not to say you're not.
- 9 MR. PLACKIS: I think across the
- state they're having problems. I don't think
- 11 it's just Nassau County. There's only six
- juvenile detentions centers throughout the
- 13 state. There's not that many of them.
- 14 LEGISLATOR BYNOE: Is the plan
- 15 still that Suffolk will utilize Nassau's
- 16 facility?
- MR. PLACKIS: Correct.
- 18 LEGISLATOR BYNOE: Thank you very
- 19 much.
- 20 LEGISLATOR NICOLELLO: Legislator
- 21 McKevitt.
- 22 LEGISLATOR MCKEVITT: I was
- 23 actually addressing the same topic that
- Legislator Bynoe was as well. I'm just
- 25 curious. Obviously with the juvenile

- 1 Full Leg 06-18-18
- detention facility their own challenges. But
- 3 obviously we have the challenge of the family
- 4 court too that is going to be looking at
- 5 influx. Again, I mean, will be part of Raise
- 6 the Age goes into effect this October 1, but
- over the next two years it's gradually greater
- 8 as the age groups catch up to it.
- 9 So I guess my question is, as far
- 10 as having your officers being able to go --
- 11 have had more family court and work load there
- is there the physical fiscal space there to do
- 13 that work?
- MR. PLACKIS: Yes. We are
- 15 creating space over at the family court
- 16 building right now.
- 17 LEGISLATOR MCKEVITT: Thank you.
- 18 LEGISLATOR NICOLELLO: Any other
- 19 questions? Thank you Mr. Plackis. Any public
- 20 comment? All in favor signify by saying aye.
- 21 Those opposed? Carries unanimously.
- 22 Congratulations.
- Back to the beginning of the
- 24 calendar. Item two is a hearing on ordinance
- number 46. An ordinance to adopt the Nassau

- 1 Full Leg 06-18-18
- 2 County budget for Nassau Community College for
- 3 the fiscal year commencing September 1, 2018
- 4 and ending August 31, 2019.
- I think we need a motion to open
- 6 the hearing. Moved by Legislator Ferretti.
- 7 Seconded by Legislator Drucker. So the
- 8 hearing is open. We didn't vote on that. All
- 9 in favor of opening the hearing signify by
- 10 saying aye. Those opposed? The hearing is
- open.
- 12 First, I want to thank you for your
- patience. I know you have been waiting for
- 14 awhile. I gave you an estimate which probably
- obviously a little bit not accurate. I saved
- 16 you some time.
- DR. KEEN: I should say good
- 18 afternoon still. Good afternoon Presiding
- 19 Officer Nicolello, Minority Leader Abrahams
- and members of the legislature. Thank you for
- 21 providing Nassau Community College with an
- 22 opportunity to share with you our proposed
- 23 college operating budget for fiscal year
- 24 2019. I especially thank Presiding Officer
- Nicolello for expediting consideration of the

- 1 Full Leg 06-18-18
- 2 college's budget.
- 3 The process started with the county
- 4 executive and the Office of Management and
- 5 Budget. We also reviewed it with your
- 6 caucuses. The scheduling decision to enable
- 7 the legislature to consider the budget during
- 8 June is helpful as students' financial aid
- 9 packages must be prepared during the summer.
- We believe the budget before you
- 11 today provides NCC with the resources to
- 12 continue offering a high quality education for
- our students at an affordable price.
- On the capital aspects NCC's
- budget, not under consideration today, we are
- 16 grateful for the aid the county executive and
- the legislative body have provided for
- improvements to the college. These funds are
- 19 transforming the character and face of the
- 20 campus for the benefits of our students, for
- 21 the faculty and staff and for Nassau County.
- The budget before you has a slight
- increase of less than one half of one
- 24 percent. Due primarily to contractual
- obligations in personnel cost and fringe

- 1 Full Leg 06-18-18
- benefits. Over the past four years, however,
- 3 the expenses at the college have decreased by
- 4 approximately \$7.4 million. Not one area of
- 5 the college has been spared in terms of these
- 6 reductions. Cost savings have been born by
- 7 all areas. The reductions flow from
- 8 retirements in staff positions that are
- 9 eliminated up on being vacated or that are not
- 10 backfilled when they become vacant.
- 11 As you're aware, there are three
- 12 major sources of funding for the college. The
- county, the state, the student tuition. And
- 14 commenting on the most important issues of our
- operating budget for the members of the
- legislature, let me note for the 11th
- consecutive year the budget does not assume an
- increase in the county property tax allocated
- 19 to the college. The budget reflects a
- 20 reduction in state aid revenue of \$1.6
- 21 million. Despite \$100 per student FTE
- 22 increase in state aid we will receive less
- 23 than last year because of declining
- 24 enrollment.
- This budget assumes a six percent

- 1 Full Leg 06-18-18
- decrease in enrollment during the coming
- year. NCC is a part of the greater trend
- 4 which is within the SUNY community colleges as
- 5 well as nationally to decreasing enrollments.
- 6 With regard to enrollments, there
- 7 are two separate components. First is
- 8 attracting students and enrolling them. The
- 9 second is retaining them. We are working on
- various aspects vigorously to try to reverse
- this decline on academic programs which are
- 12 aimed on retaining the students as well as
- marketing and recruiting students to build our
- 14 enrollment.
- Unfortunately with declining state
- 16 aid, static county contribution and rising
- 17 health costs NCC was faced initially with an
- 18 \$11 million gap this budget cycle. Because of
- these factors this budget proposal uses \$5.5
- 20 million in fund balance. We project the total
- 21 fund balance as of August 31, 2019 to be
- 22 approximately 11 million or 5.42 percent of
- the total operating budget. This is on the
- low end of the SUNY recommendation of five to
- 25 15 percent reserve funds. So, continuing to

- 1 Full Leg 06-18-18
- 2 rely on fund balance portends of liquidity
- 3 problems for us. So we thought long and hard
- 4 before we tapped into the fund this year.
- 5 It is with this backdrop of
- 6 budgetary factors that the budget recommends a
- 7 tuition increase in 2018-19 of \$124 per
- 8 semester. I assure you that we would prefer
- 9 to avoid a tuition increase. With the
- increase in our tuition up to \$5,350 we still
- 11 remain lower than all four year colleges on
- 12 Long Island and New York City and it is on par
- with peer community colleges.
- 14 Despite our fiscal challenges,
- 15 however, I'm pleased to tell you about
- 16 exciting initiatives and retention efforts on
- which we are embarking.
- 18 First, the nursing program has
- announced a new major upgrade for our already
- vaunted nursing program. NCC has partnered
- 21 with Empire State to created a multi-award
- 22 program where nursing students receive both an
- associate's and a bachelor's degree over four
- years. After the first three years the
- 25 students are able to sit for the certifying

- 1 Full Leg 06-18-18
- 2 exam and become certified as registered
- 3 nurses. Then after the fourth year they will
- 4 earn bachelor's degrees.
- 5 This is a critical step for the
- 6 college because the industry standard is
- 7 moving toward requiring bachelor degrees for
- 8 nursing. All of the integrated curriculum for
- 9 the entire nursing program will be based on
- 10 the NCC campus with some smaller portion of it
- 11 being online with Empire State. Of course all
- 12 clinical placements will be in Nassau County.
- We've added a number of workforce
- 14 development programs to expand career
- opportunities for students including pharmacy
- 16 technician, certified nursing assistant, EKT
- technician. We've also expanded our distant
- education courses to allow a greater number of
- online students to achieve associate degrees.
- 20 Our goal is to make NCC more career friendly
- with diverse courses and program offerings.
- We launched two very successful
- certificate programs during the past year in
- the service industry. One of them in which we
- 25 partnered with Bank of America and the Mexican

- 1 Full Leg 06-18-18
- 2 consulate to provide additional training for
- 3 predominantly Latino workers and new Americans
- 4 in the food service industry. 100 percent of
- our students successfully completed their
- 6 certificates in the first graduating class and
- 7 over half of them have now received promotions
- 8 and pay increases in the jobs they hold in the
- 9 food service industry.
- The program was free for the
- 11 participants and other graduates. And thanks
- 12 to the support of Bank of America and the
- 13 Mexican consulate.
- Other graduates are now beginning
- their college career as well, new cohorts of
- 16 this program as well. Another certificate
- program, which has the acronym URGENT, a
- 18 rather long acronym, involved partnering with
- 19 PSEG, National Grid, New York American Water
- to train women in utility industry jobs where
- there are overwhelmingly male-oriented jobs at
- 22 this time. Last year we had stellar results
- in our first cohorts of women graduating and
- finding employment in the utility industry.
- In fact, our center for workforce

- 1 Full Leg 06-18-18
- development has now received a \$100,000 grant
- 3 from the State Department of Labor to extend
- 4 the URGENT program. So we are expanding the
- 5 training program now to include veterans and
- 6 youth who will be trained to go into the
- ⁷ utility industry.
- 8 So these are two underrepresented
- 9 populations, as well as the women who, not
- only being a minority in the utility industry,
- 11 but most of them were unemployed or
- 12 underemployed before going into the program.
- We are happy to say the spring 2017 graduating
- 14 class 70 percent have gain employment in the
- 15 utility industry.
- We continue to sponsor a drug
- intervention program for our students which is
- one of a kind in the State University of
- 19 New York. Many time students have issues
- other than academic performance that threaten
- 21 to disconnect them from the campus. So we
- 22 work very actively on that.
- Finally, let me conclude by
- 24 mentioning some exceptional advances of our
- 25 students. Eleven SUNY chancellors award

- 1 Full Leg 06-18-18
- winners this year. National champion of the
- 3 wrestling team and shot putters on our track
- 4 and field team national champion. National
- 5 champion cheerleaders. Our five SUNY
- 6 chancellor athlete academic winners in the
- 7 SUNY system. And our national champion speech
- 8 and debate team, which took home its 17th
- 9 consecutive title. NCC has very talented
- 10 students and many of them, as well as our
- 11 faculty, are regularly recognized and honored
- both nationally and within the State
- 13 University of New York.
- We continue to be grateful to the
- 15 county legislature and the county executive
- 16 for your ongoing and steadfast support of the
- 17 college. Please know that with this continued
- 18 support NCC will continue to provide the
- 19 affordable, high quality higher education that
- will serve our students and the communities of
- 21 Nassau County. Thank you.
- 22 LEGISLATOR NICOLELLO: Thank you
- 23 and thank you for your leadership of the
- 24 college in restoring the accreditation and all
- 25 that you've done. You've had a very

- 1 Full Leg 06-18-18
- 2 successful term and you deserve our
- 3 congratulations and the thanks of the
- 4 residents of Nassau County.
- Just real briefly, the fund balance
- 6 you said is down now to approximately \$11
- 7 million?
- DR. KEEN: Yes.
- 9 LEGISLATOR NICOLELLO: You said
- 10 toward the low end of recommended percentages
- in terms of operating expenses?
- DR. KEEN: It puts us down near
- 13 that five percent lower limit which is
- 14 recommended by state university. Of course,
- we're not required to comply with that but
- 16 believe me we are concerned about the fund
- 17 balance at that level.
- 18 LEGISLATOR NICOLELLO: Going
- 19 forward it's probably not going to be a place
- 20 for the college to draw upon in terms of
- 21 future budgets?
- DR. KEEN: That's correct. We
- 23 have undertaken a number of different actions
- 24 right now and going into the next year which
- we think will assist us even as we anticipate

- 1 Full Leg 06-18-18
- 2 somewhat additional reduction in enrollment.
- 3 But we're taking action now that I think will
- 4 help us and perhaps protect that level of fund
- 5 balance to prevent us from having to go to it
- 6 again.
- 7 LEGISLATOR NICOLELLO: Any other
- 9 questions for Dr. Keen?
- 9 LEGISLATOR ABRAHAMS: First, Dr.
- 10 Keen, we want to thank you obviously, as the
- 11 presiding officer indicated, in regards to the
- 12 accreditation, getting the college back in
- 13 good standard. We still believe that the
- 14 college is the jewel of Nassau County and the
- budgets have been forthright and have
- 16 demonstrated the best interests of the
- 17 students and the faculty and administrative
- alike and we plan to support that in our vote
- 19 today.
- 20 But thank you again for your
- 21 presentation. And I also I wanted to take the
- opportunity to thank Kate Murray, who's been
- very helpful in continuing and fostering some
- of the programs that we have demonstrated to
- 25 try to do. Legislator Bynoe and I recently

- 1 Full Leg 06-18-18
- 2 hosted a job fair. The college has always
- 3 extended its ability to be very welcome
- 4 partners in our endeavors in making sure our
- 5 community and residents are served. Thank you
- 6 again to Kate Murray and thank you to you
- 7 again Dr. Keen.
- DR. KEEN: Thank you Legislator
- 9 Abrahams. Indeed it is a jewel of Nassau
- 10 County.
- 11 LEGISLATOR NICOLELLO: I second
- 12 what Minority Leader Abrahams says. Thank you
- 13 Kate for all your receptiveness and your
- 14 responsiveness to our requests.
- 15 Legislator Lafazan.
- 16 LEGISLATOR LAFAZAN: Thank you
- 17 Presiding Officer. Thank you for your
- leadership Dr. Keen and Kate Murray for tying
- 19 me in to all the events at Nassau. Just to
- let you know, the video where I share my story
- of community college to Harvard now has 23,000
- views. I couldn't be prouder to be an alum of
- the college.
- However, as just mentioned, the
- decline in enrollment that we have just spoken

- 1 Full Leg 06-18-18
- 2 about gives me great pause for the future
- 3 prospects of success. Nassau remains the best
- 4 bang for anyone's buck. Yet I feel as a
- 5 county we're still losing out and a massive
- 6 group of potential students and that there
- 7 still remains a strong stigma for many top
- 8 performing students around going to community
- 9 college. We know that nobody is too good for
- 10 community college.
- 11 Thus, I'm imploring you both and
- the leadership over at Nassau Community
- 13 College as you expend funds for advertising to
- 14 boost enrollment to create a targeted campaign
- 15 focused on enrolling our top performing
- 16 students be it valedictorians and
- 17 salutatorians, Intel semifinalists, musicians
- and all of our top scholars. I'm happy to
- 19 help in this area. Because everyone needs to
- 20 know when you come to Nassau you can transfer
- 21 anywhere in the world, and I hope you heed
- this advice and I wish you success for years
- to come and I plan on supporting this item.
- 24 Thank you.
- 25 LEGISLATOR NICOLELLO: Legislator

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- Ford. I just wanted to say all of the other
- 3 colleges that Legislator Lafazan went to are
- 4 not that impressive but Nassau Community
- 5 stands out. Legislator Ford.
- 6 LEGISLATOR FORD: I want to thank
- you very much for all your hard work and Kate
- 8 Murray too also being very receptive. I think
- 9 also being a little bit ahead of the curve. I
- 10 know that when we look at academics it's very,
- 11 very important. But you really touched upon
- something that's very personal to me by the
- 13 fact that you partnered with utilities to help
- women who are underemployed and not employed
- at all to find employment in jobs that they
- 16 necessarily wouldn't go into.
- In 1973 I became one of the first
- 18 female technicians in the New York Telephone
- 19 Company. While I didn't have to fight for
- 20 equal pay because I got the same pay as all of
- 21 the men I worked with. It always confused me
- 22 why more women did not go into this because it
- was an opportunity where they could have a lot
- of fun at work, learn a good skill and to make
- 25 a lot of money. I guess maybe they just were

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- insecure. Maybe there were so many other
- 3 reasons. And to find out here in 2018 you're
- 4 leading the charge. You're like trying to get
- 5 these women to understand there are jobs that
- 6 they can do where they can make a lot of
- 7 money. While academics of course are very
- 8 important, but it's also for some woman who
- 9 may not be able to make it through a four year
- 10 college and be able to afford to do that you
- 11 are giving them an opportunity to learn a
- 12 skill, make a good salary and live a good life
- and I thank you very much for that because it
- 14 means a lot.
- 15 LEGISLATOR NICOLELLO: Legislator
- 16 Drucker.
- 17 LEGISLATOR DRUCKER: Thank you
- 18 Presiding Officer. Real quick because we have
- been here a long time. Dr. Keen, I want to
- 20 correct you on one thing though. Nassau
- 21 Community is not the jewel of Nassau County.
- 22 It's been referred to as the jewel of New York
- 23 State community colleges. I'm very proud of
- the institution, and personally I was involved
- 25 for four and a half years there and I

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- 2 witnessed -- I was on the search committee
- 3 that chose you as the leader. I think it was
- 4 a great choice because you displayed,
- 5 demonstrated to us even back then you had
- 6 extreme talent and skills in forming
- 7 collaborative efforts upon all of the
- 8 different stakeholders of the college that
- 9 enabled it to move forward and overcome some
- 10 really dark days and some adversity there.
- 11 And it was really a tribute to you and Kate
- 12 and all of the other administrators and
- 13 faculty all rolled up their sleeves together
- 14 and turned this college around and put it back
- in the direction of where it is going to again
- 16 be the jewel of New York State community
- 17 colleges. I thank you also and kudos to
- 18 everyone else there.
- 19 LEGISLATOR NICOLELLO: Legislator
- 20 Walker.
- 21 LEGISLATOR WALKER: I too would
- like to thank Dr. Keen and certainly Kate and
- everyone else involved in all that you do to
- 24 make this college the best that it possibly
- 25 can. Certainly a jewel for us and a jewel in

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- New York State.
- I have the availability to talk to
- 4 a lot of our high school students in the
- 5 districts that I represent and sometimes they
- 6 feel like they're almost like well, I have to
- 7 go to Nassau and that's where I have to start
- 8 out. I always remind them how getting a
- 9 wonderful start in Nassau and working hard
- often leads to full scholarships in other
- schools where they're going to continue their
- 12 education. And so many of them have come back
- and reached out to me to thank me for that and
- 14 to say you know what? I really did get the
- 15 best and sometimes I wish Nassau could have
- 16 been that four year school for me. Which is
- 17 wonderful to hear.
- I also want to thank you, I had the
- opportunity to attend many events that are
- 20 events through the school districts, through
- 21 community organizations that hold their events
- 22 over at Nassau Community. And any time
- there's been any kind of problem or issue or
- 24 anything and I've reached out often times,
- 25 I've reached out to Kate they have been

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- 2 resolved right away. I can't thank you enough
- 3 for that. It's not just -- sometimes the
- 4 little things need to be addressed and we
- 5 address them right away and we move forward.
- 6 Again, thank you so much for that and I wish
- you both the best.
- 8 LEGISLATOR NICOLELLO: No other
- 9 discussion? Mr. Budnick I think put a slip to
- 10 speak on the college budget.
- MR. BUDNICK: My name is John
- 12 Budnick. I want to compliment the board of
- trustees, the administration of Nassau
- 14 Community College and Dr. Keen because they
- brought to the county a very gutsy budget here
- 16 by dipping into the accrued balance. They're
- 17 not going to be able to do that in the
- 18 future.
- One of the problems I see for the
- 20 school is the continuing diminution of the
- 21 state's commitment to the community college.
- 22 It's now down to about 24.88 percent. Down
- 23 from about one-third a number of years ago. I
- think that's disgusting and reprehensible.
- 25 Having the tuition for the students

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- 2 over the last about nine years go up over
- 3 about 50 percent for the individual students
- 4 is also extremely troubling. There needs to
- 5 be a meeting of the minds to try and correct
- 6 this problem because we can't keep continually
- y sucking money out of the fund balance to make
- 8 it up.
- 9 We have one of the most fabulous
- 10 educational institutions on Long Island and in
- 11 New York State right here. We have to commit
- 12 to it. One of the problems potentially with
- this continuing lack of support from the state
- 14 you're going to have two problems. One is at
- 15 the low end of the students socioeconomic
- 16 status scale. People not being able to afford
- the \$5,300 or so even to go to Nassau
- 18 Community College. And you're also going to
- 19 have higher end students who are going to be
- transferring their way into state university
- or other schools as soon as they get a high
- 22 cum for a couple of semesters, they're going
- to be checking out and checking into other
- 24 schools that will give them better
- 25 scholarships than the community college can

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- 2 afford them.
- I hope that these issues are kept
- 4 in mind. I know they are in the minds of the
- 5 board of trustees, Dr. Keen and the
- 6 administrators over at Nassau, and I hope they
- 7 will continue in the minds of all of us as we
- 8 proceed into the future. Because more
- 9 commitment to more and better programs,
- 10 getting one program being a four-year program
- is a good start but we need a lot more for all
- of us. Thank you very much for your time and
- 13 trouble. God bless you.
- 14 LEGISLATOR NICOLELLO: Thank you
- 15 Mr. Budnick. Legislator DeRiggi-Whitton makes
- a motion to close the hearing. Seconded by
- 17 Legislator Kennedy. All in favor of closing
- 18 the hearing signify by saying aye. Those
- 19 opposed? Carries unanimously.
- Item four Ordinance 46, an
- ordinance to adopt the Nassau County budget
- 22 for Nassau Community College for the fiscal
- year commencing September 1, 2018 and ending
- 24 August 31, 2019.
- 25 Moved by Legislator Drucker.

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- 2 Seconded by Legislator Gaylor. Any debate or
- discussion? Any public comment? All in favor
- 4 signify by saying aye. Carries unanimously.
- 5 Congratulations.
- 6 Item 16 Resolution 103 is a
- 7 resolution authorizing the county executive to
- 8 execute a mutual benefit agreement with the
- 9 Nassau County Land Bank Corporation, a
- 10 501(c)(3) not-for-profit corporation pursuant
- to Article 16 of the State Not-for-profit
- 12 Corporation Law.
- Before I ask for a motion, I'm
- 14 noting for the record that Legislator Bynoe
- 15 has left the chamber. Has recused herself.
- 16 She will not be participating in any debate,
- discussion or vote.
- This motion is made by Legislator
- 19 Schaefer. Seconded by Legislator Birnbaum.
- 20 This is before the legislature.
- MS. RUSSELL: Good evening. My
- 22 name is Brittany Russell. I am the executive
- 23 director of the Nassau County Land Bank. I'm
- here today to seek the approval of the mutual
- benefits agreement between Nassau County and

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- 2 the Nassau County Land Bank for services and
- 3 staffing to be provided by the county to the
- 4 Land Bank. The purpose of this agreement is
- 5 to support the Land Bank by permitting and
- 6 providing county employees and equipment as
- 7 necessary for administrative, legal and other
- 8 professional services and nonprofessional
- 9 services to the Land Bank.
- There is no impact in funding with
- 11 regards to this agreement because the Land
- 12 Bank will reimburse the county for all costs
- associated with the employment of the Land
- 14 Bank executive director, myself, who is a
- 15 county employee including salary and all
- 16 benefits. Thank you.
- 17 LEGISLATOR NICOLELLO: Thank you
- 18 very much. Any questions, any debate or
- 19 discussion? Legislator Schaefer.
- 20 LEGISLATOR SCHAEFER: Hi. How
- 21 are you? Just a quick question. How do they
- 22 reimburse? From the sale of the properties?
- MS. RUSSELL: The reimbursement
- 24 comes by way of invoicing monthly and the
- 25 county is being reimbursed -- the invoice is

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- 2 paid by the Land Bank back to the county.
- 3 LEGISLATOR SCHAEFER: Thank you.
- 4 LEGISLATOR NICOLELLO: Any other
- 5 legislators? Hearing none -- Mr. Budnick.
- 6 MR. BUDNICK: I only have one
- 7 question or issue. Will the pieces of
- 8 property that go to the Land Bank be approved
- 9 by the Nassau County Open Spaces and Parks
- 10 Advisory Committee or the Nassau County
- 11 Planning Commission prior or after or how with
- 12 regard to the county Land Bank? Thank you.
- 13 LEGISLATOR NICOLELLO:
- 14 Ms. Russell I don't know if you have an answer
- 15 for that.
- MS. RUSSELL: With regards to
- 17 Mr. Budnick's question, the Parks will only
- 18 need approval through the Planning Committee
- if subdivision is required. With regards to
- open spaces, I don't believe that there is a
- 21 requirement for the Land Bank to need approval
- to go forward with purchases or renovations or
- rehab of properties.
- 24 LEGISLATOR NICOLELLO: Thank
- you. Any other public comment? Hearing none,

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2	all in favor signify by saying aye. Those
3	opposed? Carries unanimously.
4	Legislator Mule makes a motion to
5	adjourn. Seconded by Legislator Ferretti.
6	All in favor of adjourning signify by saying
7	aye? Those opposed? We are adjourned.
8	(TIME NOTED: 4:34 P.M.)
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2	CERTIFICATION
3	
4	I, FRANK GRAY, a Notary
5	Public in and for the State of New
6	York, do hereby certify:
7	THAT the foregoing is a true and
8	accurate transcript of my stenographic
9	notes.
10	IN WITNESS WHEREOF, I have
11	hereunto set my hand this 26th day of
12	June 2018
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16	FRANK GRAY
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