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NASSAU COUNTY LEGISLATURE RICHARD NICOLELLO PRESIDING OFFICER LEGISLATIVE SESSION

County Executive and Legislative Building 1550 Franklin Avenue Mineola, New York Thursday, November 5, 2020 12:21 P.M.

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A P P E A R A N C E S:
LEGISLATOR RICHARD J. NICOLELLO
    Presiding Officer
    9th Legislative District
    LEGISLATOR HOWARD KOPEL
        Deputy Presiding Officer
    7th Legislative District
    LEGISLATOR DENISE FORD
        Alternate Presiding Officer
        4th Legislative District
    LEGISLATOR KEVAN ABRAHAMS
        Minority Leader
        1st Legislative District
    LEGISLATOR SIELA BYNOE
        2nd Legislative District
    LEGISLATOR CARRIE SOLAGES
        3rd Legislative District
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LEGISLATOR DEBRA MULE 5th Legislative District

LEGISLATOR C. WILLIAM GAYLOR III 6th Legislative District

LEGISLATOR VINCENT T. MUSCARELLA 8th Legislative District

LEGISLATOR ELLEN BIRNBAUM 10th Legislative District

LEGISLATOR DELIA DERIGGI-WHITTON 11th Legislative District LEGISLATOR JAMES KENNEDY 12th Legislative District

LEGISLATOR THOMAS MCKEVITT 13th Legislative District

LEGISLATOR LAURA SCHAEFER 14th Legislative District

LEGISLATOR JOHN FERRETTI, JR. 15th Legislative District LEGISLATOR ANDREW DRUCKER 16th Legislative District LEGISLATOR ROSE WALKER 17th Legislative District LEGISLATOR JOSHUA LAFAZAN 18th Legislative District LEGISLATOR STEVEN RHOADS 19th Legislative District MICHAEL PULITZER Clerk of the Legislature

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LEGISLATOR NICOLELLO: I'm going
to call this meeting of the county legislature
to order and ask the Alternate Deputy
Presiding Officer Denise Ford to lead us in the pledge.

Mike, please call the roll.
MR. PULITZER: Thank you
Presiding Officer. Roll call. Deputy
Presiding Officer Howard Kopel.
LEGISLATOR KOPEL: Here.
MR. PULITZER: Alternate Deputy
Presiding Officer Denise Ford.
LEGISLATOR FORD: Here.
MR. PULITZER: Legislator Siela
Bynoe.
LEGISLATOR BYNOE: Here.
MR. PULITZER: Legislator Carrie
Solages. Carrie Solages? I'll come back.
Legislator Debra Mule.
LEGISLATOR MULE: Here.
LEGISLATOR NICOLELLO: I can see
Legislator Solages.
MR. PULITZER: Legislator Solages
is present. Legislator C. William Gaylor III.

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LEGISLATOR GAYLOR: Present.
MR. PULITZER: Legislator Vincent
Muscarella.
LEGISLATOR MUSCARELLA: Here.
MR. PULITZER: Legislator Ellen
Birnbaum.
LEGISLATOR BIRNBAUM: Here.
MR. PULITZER: Legislator Delia
DeRiggi-Whitton.
LEGISLATOR DERIGGI-WHITTON:
Here.
MR. PULITZER: Legislator James
Kennedy.
LEGISLATOR KENNEDY: Here.
MR. PULITZER: Legislator Thomas
McKevitt.
LEGISLATOR MCKEVITT: Here.
MR. PULITZER: Legislator Laura
Schaefer. We will come back to that.
Legislator John Ferretti.
LEGISLATOR FERRETTI: Here.
MR. PULITZER: Legislator Arnold
Drucker. Thank you. We will come back
there.

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Legislator Rose Marie Walker. LEGISLATOR WALKER: Here. MR. PULITZER: Legislator Joshua Lafazan. LEGISLATOR LAFAZAN: Here. MR. PULITZER: Legislator Steven Rhoads.

LEGISLATOR RHOADS: Present.
MR. PULITZER: Minority Leader
Kevan Abrahams.
LEGISLATOR ABRAHAMS: Here.
MR. PULITZER: Presiding Officer
Richard Nicolello.
LEGISLATOR NICOLELLO: Here.
MR. PULITZER: Let me come back
for a second. Legislator Laura Schaefer.
LEGISLATOR SCHAEFER: Here.
MR. PULITZER: And Legislator Arnold Drucker. Okay. Sir, we have a quorum.

LEGISLATOR NICOLELLO: When Arnie connects we will make sure we note that for the record.

We have the one item, which is a resolution pursuant to Section 305 of the

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county government law of Nassau County to reconsider and approve items vetoed by the county executive in relation to the 2021 Nassau County budget.

Moved by Legislator Ford. Seconded by Legislator Rhoads. That's before us. Before we start our debate or discussion I would like to invite Maurice Chalmers up from Office of Legislative Budget Review.

Arnie is here.
MR. CHALMERS: Maurice Chalmers, OLBR.

LEGISLATOR NICOLELLO: I
understand we have received the latest sales
tax check, right?

MR. CHALMERS: Correct.
LEGISLATOR NICOLELLO: What were the results of that?

MR. CHALMERS: I believe there was a negative 5.5. It was in the five percent range.

LEGISLATOR NICOLELLO: Negative
five percent for that time period?
MR. CHALMERS: Correct.

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LEGISLATOR NICOLELLO: I think
it's negative 5.78 percent, would that be accurate?

MR. CHALMERS: Yes. I didn't have the exact number in front of me.

LEGISLATOR NICOLELLO: With that
sales tax check in what is the year-to-date?
MR. CHALMERS: I believe it was
negative -- hold on just a second.
Year-to-date we were at a negative 8.6
percent.
LEGISLATOR NICOLELLO: Now, we
know that the county executive and her Management and Budget Office made a projection that we would be down 20 percent for the year 2020. How much would we have to go down for the rest of this year to achieve -- not to achieve actually, for us to wind up at minus 20 percent for 2020?

MR. CHALMERS: The negative 20
percent from the Office of Management and Budget is 20 percent of the entire budget. So, it doesn't really take into account the actuals that we have received to date. Taking

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those actuals to date and matching up to the other numbers the remaining checks would have to decrease by 52.4 percent in order to get to their number. I'm sure at some point they're going to have to abate their number.

LEGISLATOR NICOLELLO: The
November 5 th check was for what month? For September, correct?

MR. CHALMERS: Correct. Next
week we get the final check that basically wraps up the entire month of September. So it was partial September. It has a couple of different dates.

LEGISLATOR NICOLELLO: We are in November now. Obviously October has gone by. There has been no complete shutdowns. So we can safely expect that the sales tax check for October might be down somewhat but it's not going to be down somewhere in the range of 50 percent, correct?

MR. CHALMERS: I don't think we received any sales tax check that was down by 50 percent.

LEGISLATOR NICOLELLO: Through

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the entire year? For the height of the pandemic?

MR. CHALMERS: Correct.
LEGISLATOR NICOLELLO: With
respect to the comptroller's estimates on the high side, how much would we have to go down again to meet the comptroller's estimate of what he thought we might decline in 2020?

MR. CHALMERS: If we take the
numbers from the October 2020 from the comptroller's office he presented three scenarios. On the first scenario which is the higher probability of having a second wave of COVID the number would -- the remaining checks would have to decrease by 73.8 percent to get to that high number.

He also had a moderate scenario which would only imply a decrease of negative 38 percent.

He had a low scenario which would only be a decrease of 2.1 percent in order to hit the number that they were projecting. LEGISLATOR NICOLELLO: In terms of his high scenario, his moderate scenario,

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you're talking about it would have to go down between 38 and 73 percent for the rest of the year, correct?

MR. CHALMERS: Yes.
LEGISLATOR NICOLELLO: Does
anyone have any questions for Maurice?
Legislator Ford.
LEGISLATOR FORD: Maurice, just one quick question then. Considering that we do not have the final check, we're going to get it next week, has there been any correspondence from the state comptroller warning us that we're going to see a dramatic decrease in the amount of projected sales tax in the next check?

MR. CHALMERS: Not to these
numbers. The numbers that $O M B$ has and actually our comptroller were very high. Some of them. I don't foresee having a decrease to that effect. But there's always the possibility.

LEGISLATOR FORD: But one would think that based on us going through this and just the overall state of New York State, I

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would think that maybe Comptroller DiNapoli if there was a problem would have indicated this to a lot of us already, correct?

MR. CHALMERS: He probably would have.

LEGISLATOR NICOLELLO: Legislator
DeRiggi-Whitton and Legislator Rhoads.
LEGISLATOR DERIGGI-WHITTON: Good
to see you. Have you had a chance to look at the difference of what is going to be, you know, with the vetoes as far as the expense of the two different submitted budgets?

MR. CHALMERS: What do you mean?
LEGISLATOR DERIGGI-WHITTON: With
the amendments do you know what the cost is for the Majority's amendments?

MR. CHALMERS: The Majority's amendments basically placed some items in the budget and basically different items. In essence, what their amendment did is it recognized more in sales tax and did less of the borrowing. So, their amendment took into account the natural portion of the borrowing or the cash flow savings that we could

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generate based upon the PFM report and only did that portion. The way they balanced it is with the additional sales tax. The projected additional sales tax.

LEGISLATOR FORD: Does the number 63.6 million sound about right as far as the comparison of the administration's budget and the Majority's budget?

MR. CHALMERS: I don't know where
that number came from.
LEGISLATOR DERIGGI-WHITTON: I'm
hearing that's like kind of the difference or the gap between what she's proposing and the what the Majority is proposing.

MR. CHALMERS: Again, I'm not sure where that number came from so I can't talk to that number.

LEGISLATOR DERIGGI-WHITTON: Just
one other quick thing. How often do we get the sales tax checks?

MR. CHALMERS: We get a check
next week on the 11th and in December I think we get three checks in December.

LEGISLATOR DERIGGI-WHITTON: We

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get them throughout the year, correct?
MR. CHALMERS: Correct.
LEGISLATOR FORD: If we do find
that -- I love the rosy news and I want to believe it, believe me, I'm very worried all the time about my parents and everyone else. We just don't want another wave. But if that news does come to be true we can always make adjustments maybe in the spring even.

My opinion is, as I said the other day, not to waste anyone's time, but I really feel that -- I don't trust that we're through the worst. I don't think it will be bad as last year so yes, we are through the worst. But I don't trust that we won't get some type of bounce as a second wave.

And looking at even the restaurants with sales tax we've been supporting them but I'm not going to want to sit outside in December anymore. Honestly even now today is a good day but it's getting harder to do it.

MR. CHALMERS: There's always a possibility that the sales tax may decrease. We haven't seen it yet based on the actuals

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that we have received. But we are monitoring it very closely. With the check next week we'll probably send out an update. At that point most of the revenue should have already been recorded. So it's only the December checks that would probably be affected.

LEGISLATOR DERIGGI-WHITTON:
Again, I think right now we're okay. We've all been going out. We've had people coming here to use our beaches and parks. But through the winter it's going to be a different story I'm afraid for a lot of our businesses. I hope not.

MR. CHALMERS: There's always an exposure, yes.

LEGISLATOR NICOLELLO: Maurice,
the number of the year-to-date decline, 8.58 percent, that includes the time period in which our county was virtually completely locked down, correct?

MR. CHALMERS: That's correct.
That's the year-to-date number which includes all the actuals.

LEGISLATOR NICOLELLO: So that

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includes a period where we had about as an extreme a lockdown as we're ever going to get?

MR. CHALMERS: Yes, it does. LEGISLATOR NICOLELLO: Legislator

Rhoads.
LEGISLATOR RHOADS: Presiding
Officer you kind of jumped on the question that I was going to ask. I'm glad to hear that we are in agreement that we don't believe that next year, even though there's some risk involved, next year is going to be anywhere as bad as what we had to deal with this year. In fact, unlike last year, we have plexiglass, we have masks, we have gloves, we have hand sanitizer. We're taking all of the precautions, social distancing, all of the precautions that have been recommended by the CDC and by our public health officials.

So, I certainly don't believe that next year's revenue estimates or next year's decline in sales taxes is going to anywhere approach what we had this year. And I believe you said this year was 8.58 percent

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year-to-date?
MR. CHALMERS: Year-to-date 8.6
percent.
LEGISLATOR RHOADS: In fact, those numbers are actually getting better, are they not?

MR. CHALMERS: Yes. The last couple of checks was a negative five and change. The prior one was a negative two and the October check was actually a plus 13 percent.

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            LEGISLATOR RHOADS: So the
October check we actually over --
                                MR. CHALMERS: The prior year.
                            LEGISLATOR RHOADS: The prior
year we actually were making more in sales tax
revenue without a pandemic than we were
actually -- we actually made more with a
pandemic this year for the October check than
we made last year without a pandemic?
                        MR. CHALMERS: That check was
very positive, yes.
    LEGISLATOR RHOADS: So the trend
is going towards there being less of a
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reduction. In fact, we are actually making more year over year to this point than we did last year?

MR. CHALMERS: Moody's has us projected as a negative 16 percent I believe is their number.

LEGISLATOR RHOADS: For this year?

MR. CHALMERS: For this year.
LEGISLATOR RHOADS: Obviously the
numbers don't lie. We are obviously outperforming what Moody's estimate was, correct?

MR. CHALMERS: That is correct.
LEGISLATOR RHOADS: And we're substantially over what their projection was, correct?

MR. CHALMERS: So far, yes.
LEGISLATOR RHOADS: Since we are seeing the trend to the point where now we are actually earning more in sales tax revenue or receiving more in sales tax revenue than we were last year we would have the expectation, unless there's some sort of incident, that

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    that trend would continue, correct?
    MR. CHALMERS: That is correct.
    LEGISLATOR RHOADS: In fact,
    we're moving into the holiday season where
    spending should be increasing historically, is
    that now true?
    MR. CHALMERS: Yes. Spending
    will be increasing hopefully throughout the
    holiday season. But we are also comparing it
    against last year, which was probably a good
    year. We will be monitoring it very closely
    and seeing how the next couple of checks come
    in. But we don't foresee having these
    decreases that are being projected.
    LEGISLATOR RHOADS: Which
    decrease? The 16 percent from Moody's?
    MR. CHALMERS: Yes. What OMB has
    which is a negative 52.4, we don't see that
    happening.
    LEGISLATOR RHOADS: And that was
    with our being completely shut down for a
    period of approximately four months?
    MR. CHALMERS: That is to get to
    their number, yes.
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LEGISLATOR RHOADS: Did you
formulate an opinion with respect to -- and obviously the discussion is with respect to the county executive's forecast for next year -- there being a 20 percent decrease in sales tax revenue? Did you formulate an opinion with respect to whether -- what would have to occur in order for that 20 percent decrease in sales tax revenue to actually be realized?

MR. CHALMERS: That's the 52.4 percent in order to get to their number. At one point we were also considering negative 20 percent. But we were doing a negative 20 percent of the remaining checks versus the OMB who was doing it at a negative 20 percent on all the checks.

Our estimate took into account the actual checks that we had and doing the 20 percent of the remaining checks, not the entire budget. That led to an approximately $\$ 40$ million difference $I$ think was in our midyear report. But since the midyear we got a couple of really good checks. Better

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checks. And now to get to OMB's number that would be the negative 52 percent of the remaining checks.

LEGISLATOR RHOADS: Based on our experience, and again this is new territory for everyone, but based on our experience from this year with a full shutdown for a third of the year and at this point only being down 8.6 percent in revenue, what would have to happen to produce a 20 percent decline in revenue? Would we have to be shutdown an entire year? Substantially all of the year? Can you forecast that?

MR. CHALMERS: That would be very difficult to forecast. But again, what we did it was come up with a percentage that we would need to happen or the percent decrease that would need to happen to the remaining checks in order to get to OMB's number.

LEGISLATOR RHOADS: Which is a 53 percent decrease?

MR. CHALMERS: Correct.
LEGISLATOR RHOADS: Thank you.
LEGISLATOR NICOLELLO: Legislator

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Ferretti then Legislator DeRiggi-Whitton. LEGISLATOR FERRETTI: Hi

Maurice. So, just to touch on something I think you and Legislator Rhoads were dialoguing on in terms of the rest of 2020 when we're taking a look at the holiday spending season. This is the first year we've have internet sales tax coming into Nassau County, right? Is this the first year we have internet sales tax? MR. CHALMERS: Correct. LEGISLATOR FERRETTI: We didn't have that last year, right? MR. CHALMERS: No, we did not have that.

LEGISLATOR FERRETTI: So when you're accounting for the rest of 2020 and you're trying to project if the holiday spending season will be as ample as last year that's certainly a factor, right?

MR. CHALMERS: That will definitely be a factor. I think that's one of the reasons why we have not seen a big decrease is now that we are actually

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collecting on the internet sales and that's definitely helping the bottom line.

LEGISLATOR FERRETTI: When we talk about the roughly 8 and a half percent decrease that we're seeing from last year, the amendment that the Majority put forward that includes a projected 12 percent decrease for 2021, correct?

MR. CHALMERS: Yes. The
amendment actually took a negative 12 percent on the remaining checks for the year and then added another 1.5 which was the growth factor that $O M B$ had included.

LEGISLATOR FERRETTI: It's not
like the amendment that the Majority has put forward is anything out of line. In fact, it's quite conservative compared to what we're seeing for 2020. Would you agree with that? MR. CHALMERS: It's within the range to what is happening right now.

LEGISLATOR FERRETTI: Certainly it's much more conservative than the roughly seven percent projection in the Suffolk County budget for 2021, would you agree with that?

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MR. CHALMERS: Suffolk, yes, went a little bit more aggressive on their estimate.

LEGISLATOR FERRETTI: Would you say a little bit more, is that how you would describe it? I mean, 12 percent and seven percent is a pretty big difference.

MR. CHALMERS: That is. I think
the way that they did their numbers is a negative 9.5 for this year and a positive 2.7 or something for next year.

LEGISLATOR FERRETTI: I want to
make sure I understand. Are you saying that right now year-to-date Suffolk is 9.5 percent down from where they were in 2019?

MR. CHALMERS: What they are projecting is 9.5 negative for this year. For 2020 .

LEGISLATOR FERRETTI: And what are we projecting?

MR. CHALMERS: Right now what the amendments are doing they're doing a negative 12 percent on the remaining checks. So, we are being a little bit more conservative than

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Suffolk is.
LEGISLATOR FERRETTI: Thank you.
LEGISLATOR NICOLELLO: Legislator
DeRiggi-Whitton.
LEGISLATOR DERIGGI-WHITTON:
Again, I've never hoped more that you guys are right. I really hope that this is the case. But even just watching Cantor on Channel 12 and hearing about how rent is going to be due on January 1st and a lot of people are five months, six months behind, we're all kind of -- I think Minority Leader Abrahams even mentioned that we are all tightening our belts right now because we don't know what's going to happen.

I trust the people that have been setting the sales tax. It's never a definite. It's always a little bit of a guess. I think it's better to be conservative.

There's just a couple of other payments that $I$ was wondering about. The distressed pool system payment has that been paid or has that been accounted for?

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MR. CHALMERS: The amendments
that were proposed by the Majority did include that adjustment.

LEGISLATOR DERIGGI-WHITTON: And
everything else that -- the other payments
that we're going to be facing for that because
I heard there might be another 3.8 million coming up early next year for nursing homes and things like that.

MR. CHALMERS: I don't know what
that 3.8 million is. AIM has a full year now at this point.

LEGISLATOR FORD: Do you know
what next year's estimate for AIM is?
MR. CHALMERS: I believe AIM is
11 million. Close to 11 million.
LEGISLATOR DERIGGI-WHITTON:
Again, I remember after Sandy, like right after Sandy everybody got their insurance checks and the sales tax went up really high. Then the next year they projected the same thing and we knew it wasn't going to be the same. So I want to error on the cautious side.

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And again, we do have people -this is what they do. They analyze what the projections are and what the expenses are going to be and I sort of defer to them in this case.

Sergio are you okay -- would it be alright if I had Sergio read a letter into the record?

MR. CHALMERS: I'll just say
something really quick. The county budget is very leveraged on sales tax. And as far as the numbers that we have to monitor very, very close. There's always a possibility it may go down. Right now the trends are positive and our projections are based on the actual trends. If there's a downturn we will probably need to adjust for it. But as of right now we just don't see a downturn to this magnitude.

LEGISLATOR FORD: Let's all
hope. I really hope you're right. I do. Again, Cantor also said 30 percent of businesses might not come back. I think we have been hit in waves. We've been hit with

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the health wave, the economic wave and we have had CARES Act money and that sustained a lot of businesses. That's going to run out eventually. I hope we get more. It's kind of I don't want to say it's a false positive but a lot of the money that people have right now are coming from these sources that are not going to continue forever.

Even with the holidays, maybe I'm just the only one, but $I$ feel like I'm not spending as much only because you just don't know. Trying to get the kids to go to state school.

MR. CHALMERS: There's always that exposure right there and this is unprecedented times. We will be monitoring it and sending you the updates to the legislature as we get them.

LEGISLATOR DERIGGI-WHITTON: We can always adjust and do more. I also want to mention we did speak with the administration and we've worked out something with the bus, we've worked out our sprinkler legislation. So that will be covered. It is an always

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moving process. But again, I think we owe it to our constituents to move slowly and carefully especially during these times.

Presiding Officer, whenever you feel I would love to have Sergio read the comptroller's letter into the record.

LEGISLATOR NICOLELLO: We're not going to do that. Sergio, if you want to present the letter you can present the letter. It's a letter from the comptroller that he sent to us today you want to present it to the clerk's staff we will make it part of the record.

Legislator Ford.
MR. PULITZER: We have the letter sir.
LEGISLATOR FORD: Maurice, I
think you're going to have stay here for a
while. I do share the concern of Legislator
DeRiggi-Whitton to be very cautious moving
forward because these are unprecedented
times. But we go back to -- we talk about
those that are in the know. Aside from you,
we actually reached out to Dr. Cantor to

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review the amendments that we made and he indicated support for our estimation of only a negative 12 percent decrease in the sales tax for 2021. Am I correct?

MR. CHALMERS: Yes. I did read his report and he does report that.

LEGISLATOR FORD: I know there was concern even with restaurants and when Dr. Cantor was on talking about the 30 percent closure of businesses $I$ don't know if he just left it to just Nassau County but it might have been the whole region because we know that New York City has some issues over there.

I know that just reaching out to some of my businesses and to see how they have done. A lot of people are not going into Manhattan because it's so dangerous at this point. So people who can work from home are working from home. I think that that has been something that has been an engine to help our sales tax to go a little bit higher because instead of spending the money elsewhere they're spending it their hometowns. Instead

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of buying in Manhattan getting food, they go and they order from the various restaurants.

I live on a dead end street in the west end of Long Beach and we all commented how like about a million Amazon trucks that are traveling all around. One day I had a UPS guy stop in the middle of our block and open up the back and went to six different homes actually delivering items.

We have Uber Eats. We have Door Dash. So I think that might be a trend that might still follow through even when we go into winter. I know down by me many of our restaurants have outdoor heaters and they're looking to be able to still be able to serve people outside.

But let's go with all of a sudden we realize that it is going to go south a bit and maybe the sales tax will dip. I know that Legislator DeRiggi-Whitton had said that we can always do an adjustment in the spring. I'm going to guess if we hold off and we only borrow what we really need at this point and then we can see and take a look at what this

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economy is going to do, is it possible then for us to be able to borrow in the spring if we need to?

MR. CHALMERS: I believe PFM had said yes, I'm not 100 percent, but that was based on their report. I think the amendments as of right now reflect the current trends. There may be a possibility, and Legislator DeRiggi-Whitton bought it up, that we may start seeing a downturn. But as of right now it hasn't happened yet. When it does we will update our numbers and send updates to the legislature. There may be a need in the future but as of right now the trends are not there.

LEGISLATOR FORD: I don't know if you can answer this question but $I$ will pose anyway because I do care about my constituents. I see them struggling. Those that have lost their jobs or whatever. That being said, if we borrow all of the money now we're saddled with that debt, am I correct?

MR. CHALMERS: That is correct. LEGISLATOR FORD: Based on the

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fact that $I$ read this morning that Senate Majority Leader Mitch McConnell has reached out to Speaker of the House Nancy Pelosi to start speaking about the package that they want. The relief package. So, say all of a sudden they decide to sit down and going to say let's work something out and they come up with they're going to give the county $\$ 100$ in relief aid because of the pandemic.

Say we borrow all this money and now we're saddled with this whatever, hundreds of millions of dollars worth of restructured debt but now we get this $\$ 100$ million from the federal government in relief aid. Can that be applied to repay the loan to pay off the debt or does that happen to be like we just have excess money at this point?

MR. CHALMERS: I'm not 100
percent sure. That question will probably have to be posed to PFM. But I would think if you engaged now and borrow the money now and get 100 million you might be able to either repay it or that money will probably be used for other purposes in the budget. I'm not 100

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percent sure what the correct answer is. PFM probably could answer that question.

LEGISLATOR FORD: Thank you very much.

LEGISLATOR NICOLELLO: Anyone else have any -- Legislator Walker.

LEGISLATOR WALKER: I understand that we can't predict the future. If we did none of us would just be having these jobs that we have right now. But the budget that is presented by the county executive saddles us with a future of almost $\$ 238$ million more in debt than the budget that we are presenting. That's factual by the numbers that are here. We never know what tomorrow is going to bring. Eight years ago I never anticipated that $I$ was going to have to go through cancer treatment and everything else and I'm lucky enough to be sitting here. Some people aren't so lucky. We don't know what the future holds.

But we do know by all the
projections that you have given us, all the information that we have that we are an upward

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trend as far as our sales tax goes. I think for us to saddle future generations, certainly us sitting here today, but I look at my children and my grandchildren and to think about saddling them with millions and millions and millions of dollars in debt because we don't know if our sales tax projections are right right now. We don't know if they're going to be continue to be as good as they have been. It's a travesty to all of our residents.

I know I'm getting bombarded with phone calls and text messages and emails because of people now facing disastrous school tax hikes due to assessment. So there are other issues that our residents are dealing with and have to face. I just think that we're focusing on one aspect and because of that we're not moving forward. We're saddling our future with tremendous, tremendous debt and I think that's very wrong for our taxpayers.

LEGISLATOR NICOLELLO: Legislator
Rhoads.

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LEGISLATOR RHOADS: One other question Maurice. Obviously, as Legislator Walker framed, the debate is sales tax estimates and additional revenue coming into the county that the county executive is making up for to accommodate her 20 percent reduction in her projections for sales tax revenue is making up for that in borrowing. Essentially she's borrowing more than the county needs. In fact, engaging in additional borrowing. Borrowing more than the county needs at a higher rate than she probably has to pay because she's intending to use bond premium, correct? Bond premium is part of her budget? MR. CHALMERS: There is a certain amount of bond premium in the budget $I$ believe. I don't recall the exact number but there is.

LEGISLATOR RHOADS: But I'm correct in my understanding that the concept of bond premium is that in order for them to give us additional monies we are paying at a higher interest rate than we would ordinarily have to pay.

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LEGISLATOR RHOADS: Not only is the sales tax estimate, being what it is, saddling our taxpayers with more debt, they're having to pay more than the going rate for that debt so that she can get that money in the first place, correct.

MR. CHALMERS: That is the
concept of the bond premiums, yes.
LEGISLATOR RHOADS: If in fact
and we've spoken about the possibility of being able to revise the budget some time in the spring based upon what we see actual sales tax revenues being, with the opportunity to see what the pandemic does and whether or not there is a second wave. If there's a second wave, whether that second wave is worst than what we anticipated, we would still have the opportunity to be able to borrow at that time in the market, correct?

MR. CHALMERS: I believe that is correct and but we would have to verify that with PFM and make sure that answer is correct. But I do believe it's correct

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basically.
LEGISLATOR RHOADS: And your experience from this year, and it certainly makes sense, that the interest rates came down as a result of the pandemic, correct?

MR. CHALMERS: That's.
LEGISLATOR RHOADS: That rates came down, they freed up capital, made access to capital easier for not only municipalities but for businesses as well. Made access to capital easier and that's reflected in lower interest rates and that's what we're seeing now. If fact, one of the reasons that we're engaging in debt restructuring is because the interest rates are so much lower now for new debt that's issued it enables us to reissue old debt at higher rates and issue new debt at lower rates to save on debt service payments. In fact, the county executive's plan to balance the budget is based on that debt restructuring, correct?

MR. CHALMERS: It's based on the actual savings that could be garnered from doing the restructuring.

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LEGISLATOR RHOADS: So it would stand to reason that if in fact this pandemic got worse we would in fact see in all likelihood lower rates than there are today? MR. CHALMERS: Possibility yes. LEGISLATOR RHOADS: And it's a pretty good possibility based on how the markets function, right?

MR. CHALMERS: Correct.
LEGISLATOR RHOADS: So by not issuing debt today that we don't need to issue we do still have the opportunity potentially come the spring to engage in the issuance of that debt if the sales tax revenue projections that we have in our budget turn out not to be accurate, we do have the opportunity to issue additional debt at in fact lower rates than we have today potentially. That's a real possibility.

MR. CHALMERS: And we may have to depending on what happens to your point in the next couple of paychecks and couple of sales tax revenue. So if the next couple of sales tax revenues start tanking then we may not

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have a choice but to do that. That's further down the line.

LEGISLATOR RHOADS: In fact,
we're not talking about just tanking we're talking about collapsing in order to meet the numbers that the county executive has forecasted in her budget, correct?

MR. CHALMERS: Correct.
LEGISLATOR RHOADS: Worse than
the original shutdown effect, right?
MR. CHALMERS: Yes.
LEGISLATOR RHOADS: Substantially
worst than the original shutdown?
MR. CHALMERS: 52 percent was the number.

LEGISLATOR NICOLELLO: Legislator
DeRiggi-Whitton.
LEGISLATOR DERIGGI-WHITTON: Do you have any idea of what type of state aid the county might be receiving? Do you know what the number it would be?

MR. CHALMERS: I can get you that
number. I don't have that number with me right now but I can get you that number. In

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the latest projection we started accounting for a 20 percent cut to the state aid. So our projection included a projected decrease in state aid.

LEGISLATOR FORD: Just a lot of moving parts.

MR. CHALMERS: There are tons of moving parts. For now, we are at a certain position. It may change. We don't know the answer yet. We have to wait for the next couple of sales tax checks in order to probably decide what we want to do or if we have to react by certain things.

LEGISLATOR NICOLELLO: Does anyone else have anything for Maurice? Thank you Maurice. Appreciate it.

I see that we have the county attorney here, Mr. Kasschau. Would invite you to come up to the mic.

MR. KASSCHAU: Thank you
Mr. Presiding. Good afternoon everyone.
Nassau County Attorney Jared Kasschau. Good afternoon Mr. Presiding Officer, Mr. Minority Leader, members of the legislature. I

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understand that there may be questions with respect to the two opinions that the county attorney's office issued dated October 28th and November 4th. We're happy to discuss those opinions and address any questions to the extent possible. If we are unable to answer any questions immediately certainly get back to legislative counsel as quickly as possible.

LEGISLATOR NICOLELLO: In a nutshell, the opinion was that the legislature is not authorized under the county charter to change revenue estimates in the county executive's proposed budget. Is that accurate?

MR. KASSCHAU: That is accurate. LEGISLATOR NICOLELLO: Tell me what that entails. What does revenue estimates entail?

MR. KASSCHAU: Revenue estimates
would include any -- the anticipated -actually it's defined $I$ think in the charter if $I$ turn to -- so Article 3 of the county charter.

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LEGISLATOR NICOLELLO: Tell us
what is entailed with revenue estimates.
MR. KASSCHAU: Article 3 of the county charter, as the legislature knows well, establishes the county's comprehensive budget process and that's described in the beginning of Section 300 B of the county charter. The description of what revenue estimates or the definition in fact of what revenue estimates includes is found in Section 300 B subsection 3 of the county charter. I'm happy to read that to the legislature if that's helpful.

LEGISLATOR NICOLELLO: Yes.
MR. KASSCHAU: Revenue estimates A, revenue estimate categories for the following three fiscal years shall include but be not limited to the following. Subsection one; revenue estimates from sales taxes, property taxes, miscellaneous revenues anticipated federal and state aid, categorical grants and anticipated asset sales.

Subsection section; the impact of any tax increases or reductions in anticipated changes in federal or state aid based on new

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legislation shall be included in revenue estimates.

And subsection three; any other information required by this law.

There's also a subsection four. The information required by Resolution 321-B-1999, except as such information shall be supplied for a three-year period and not the two-year period set forth therein.

Forgive me, I don't know exactly what $321-B-1999$ provides as I stand here now. LEGISLATOR NICOLELLO: That is a very comprehensive definition. It basically includes every conceivable, that $I$ can think of, revenue that the county would receive. There may be something miscellaneous but you're talking about virtually the entire revenue side of the county's budget.

MR. KASSCHAU: That's the
definition included in the county's comprehensive.

LEGISLATOR NICOLELLO: You include, not you, the charter includes within that property tax, correct?

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MR. KASSCHAU: I believe yes that
was one of the elements listed. Yes, subsection 1.

LEGISLATOR NICOLELLO: So you're telling this legislature we have no ability to take out the county's estimate of property tax estimate, correct? We can't remove the property tax?

MR. KASSCHAU: Respectfully, Mr.
Presiding Officer, I'm not telling you. That's what the law has yielded.

LEGISLATOR NICOLELLO: You're
telling me the county law says that this legislature does not have the ability to remove a property tax increase by the county executive?

MR. KASSCHAU: What I'm saying
is -- I also have with me Paul Hertzfeld, deputy county attorney and also bureau chief of legal counsel.

MR. HERTZFELD: The property tax
is fixed under Section 306 by virtue of the amount that is appropriated in the budget less what the other estimated revenues are. In

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other words, the amount of property tax that has to be raised is determined by how much is spent in the budget less the other sources of revenue.

LEGISLATOR NICOLELLO: The opinion says that we can't change revenue estimates and the definition that was just provided to us includes within the term of revenue estimates property taxes. My interpretation is -- what the county attorney's opinion is is that the legislature can't take out a property tax increase. MR. HERTZFELD: Not without
lowering the amount that's appropriated in the budget.

LEGISLATOR NICOLELLO: So if we lower what's appropriated in the budget then we can also change the sales tax estimate, is that what you're saying?

MR. HERTZFELD: No. If you lower
the amount that's appropriated in the budget the amount of property taxes that will be collected automatically, as a matter of calculation pursuant to Section 306 of the

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charter, will be lower.
LEGISLATOR NICOLELLO: Here's the problem that we face with this opinion. We think it has an extremely weak foundation. We think if challenged it will be -- the court will go in another direction. That's number one.

Number two, the problem is that we can't get to the courts because our colleagues on the other side of the aisle are not going to vote for this override. So, there will be no issue for us to go to the courts. But we will have this document sitting out there, the memorandum of opinion, saying we can't challenge revenue estimates.

Some of us have been here for 25 years and legislators, leaders, Democrats, Republicans have fought against county executives for years. Democrat county executives, Republican county executives for the prerogative of this legislature as a separate body to have equal powers.

This opinion substantially guts legislative powers. After fighting these

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battles for 25 years we have an opinion from the county attorney that we can't challenge because it won't be ripe for the courts. I think this has done more damage to the institution of the legislature if accepted than anything that's happened since I've been here. So again, we think it's weak.

You're relying on a Fourth
Department case involving a county charter, a city charter, that's substantially different, has different terminology from 1936. You're relying on a supreme court opinion that involved dicta on this issue wasn't even an essential claim if you look at the legal papers. It wasn't what was asked for in terms of the people that brought the action. So to tie our hands with that it's terrible. We would love to be able to challenge it but we can't. From a legal standpoint it will not be ripe because we will not have been bound by it in terms of the actions we're taking because the minority is going to vote for it. So if we can get the votes for the override we can then bring it to

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the courts and challenge your interpretation. But we can't until we vote for that.

Anyone else have any questions?
Legislator Rhoads and Ferretti.
LEGISLATOR RHOADS: Thank you Mr. Presiding Officer. Just to follow-up on the presiding officer's points, Mr. Kasschau. This opinion, with all due respect, has to be probably the single greatest work of fiction that I've read this year and I read pretty avidly. Because not only are you essentially suggesting in your opinion that if the county executive had proposed a 20 percent increase in taxes we would have no power to be able to repeal that tax increase, which is simply opposite to common sense.

Let's say for example the county executive made a determination -- sorry with the plexiglass the lines of vision aren't great -- but let's say with respect to borrowing. Let's say in the county executive's budget she relies on borrowing a billion dollars and that's how she makes up her revenue estimates. You're essentially

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saying that we have no ability to take out that billion dollars in borrowing. That simply doesn't make sense and it's simply not how the separation of powers works and it belies a complete misunderstanding of the responsibility of this legislature.

To the presiding officer's point, your justification for it and your reliance upon the Abrahams-Mangano case is certainly weak as the presiding officer said but it's also not precedent. The basis for a decision and in fact it sort of Abrahams-Mangano undercuts your argument in a sense because the Abrahams-Mangano case the situation was exactly what is happening here. Where the legislature actually vetoed a tax increase that was imposed by the county executive.

And the question before the court had nothing to do with whether the legislature had the power to be able to veto that tax increase and change revenue estimates in that regard. It had to do with the county executive power to be able to exercise the line item veto of the budget that the

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legislature passed.
So the ruling in this case and the dicta that was issued by $I$ believe it was Justice Bruno in that case is not controlling legal authority because it's not directly on point with the circumstances that we're talking about here.

It also relies upon that Fourth Department decision, which name escapes me at this point, Robertson, where it's comparing -where Judge Bruno in this particular instance is trying to compare the charter in the city of Buffalo, which does not contain the catchall language that we have in Section 305 of the county charter and is trying to impose that upon the county.

So even if the ruling was not dicta and was controlling, the ruling is also off point because unlike the city of Buffalo's charter, which says that the counsel may strike out or reduce items therein and may add their two items of appropriation. That's all it says.

Section 305 of the Nassau County

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charter says, after the conclusion of such hearings the county legislature may strike out or reduce any item of appropriation in the county budget before, however, inserting any additional item. Right? That's language that our charter contains that Buffalo city charter does not. So even if that was controlling legal authority it's not on all fours with what we're dealing with in Nassau County. And, in fact, the courts have addressed this in other litigation. Specifically the Kessel versus D'Amato case. Now in the your opinion you talk about the Second Department and what the Second Department found. But what you don't discuss is what the findings in the lower court were and the exhaustive discussion that was engaged in by Judge Wilks where he goes through the county charter and goes through each of the definitions one of which what exactly is a revenue source with the conclusion that the county legislature, well, in that case it was the board of supervisors, does have the opportunity to be able to adjust revenue.

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Now, the Second Department never reached that determination because it was an accepted fact that the board of supervisors, which was functioning as the equivalent of the county legislature, does have the ability to adjust revenue.

So, I don't understand, because this actually is a case that is controlling, I don't understand how it is that you reach the conclusion that you reach and your opinion, with all due respect, is incredibly dangerous not just to the institution of the county legislature but to the county as a whole. Because you are essentially saying that regardless of the source of revenue, a tax increase that's imposed by the county executive, borrowing as suggested by the county executive, that this legislature has no voice and that the people of the county of Nassau has no voice through their elected legislative representative to be able to adjust or modify that whatsoever. Essentially the county executive gets to do whatever they want and that's not the state of the law.

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I wish we had the opportunity to be able to challenge this issue and unfortunately, as the presiding officer mentioned, we won't in the context of this because I doubt that we're going to receive the votes, unless there's a change in their position, I doubt that we're going to receive the votes to be able to override the county executive's veto which would then make that issue ripe for consideration by the courts.

But I think you would face an impossible battle of justifying the opinions that you've rendered through not only your first but more particularly through your second opinion that you've registered. What you've provided us is an opinion and with all due respect $I$ reject that opinion.

LEGISLATOR NICOLELLO: Legislator
Ferretti.
LEGISLATOR FERRETTI: Thank you.
Hello. Good afternoon gentlemen. I think that the presiding officer and Legislator Rhoads got pretty in depth in terms of the opinion. I share their opinion that I was

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very disappointed, to say the least, to read this opinion. Let me ask you, the first opinion you rendered, Mr. Kasschau what day was that? Was that October 26 th?

MR. KASSCHAU: I believe it was the 28th.

LEGISLATOR FERRETTI: Who requested that opinion?

MR. KASSCHAU: Helena Williams.
LEGISLATOR FERRETTI: Were there any drafts exchanged with the county executive or the administration prior to rendering the final opinion?

MR. KASSCHAU: I don't recall.
LEGISLATOR FERRETTI: Sorry?
MR. KASSCHAU: I don't recall
whether a draft was sent. Certainly there were drafts exchanged between legal counsel and myself in putting together this opinion.

LEGISLATOR FERRETTI: I'm not
asking that. I'm asking if there were any drafts exchanged between your office and the county executive's office?

MR. KASSCHAU: I don't believe

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so.
LEGISLATOR FERRETTI: Just to be clear, I want to make sure I'm crystal clear on this, a proposed property tax hike, like the one we're seeing in the county executive's current budget, that's considered revenue?

MR. KASSCHAU: By definition
under the county charter, yes.
LEGISLATOR FERRETTI: And it's
your premise that this body, the legislature, they cannot amend a revenue estimate projection in the budget, correct?

MR. KASSCHAU: Based on the case law and our analysis of the case law and the charter, that's correct.

LEGISLATOR FERRETTI: What you're telling me is that $I$ have to go back to my constituents who are suffering in the middle of this pandemic financially and otherwise and tell them that the property tax increase that County Executive Curran is proposing I am completely powerless to do anything to stop it? That's what you're telling me?

MR. KASSCHAU: I'm not telling

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you anything at all.
LEGISLATOR FERRETTI: You're telling me something, right?

MR. KASSCHAU: I'm just
interpreting the charter and playing out what we believe --

LEGISLATOR FERRETTI: You're
telling me that's what the charter says?
MR. KASSCHAU: That's what the charter and the case law, interpreting the charter says.

LEGISLATOR FERRETTI: How would you suggest that this body go about eliminating a property tax hike like the one we see in County Executive Curran's budget?

MR. KASSCHAU: I don't profess to have an answer to that question.

LEGISLATOR FERRETTI: Is there a way?

MR. KASSCHAU: Again, I leave
that to this honorable body.
LEGISLATOR FERRETTI: Do you know if it's ever been done in the past? Has there ever been an amendment in Nassau County made

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by the legislature to a county executive's budget that changed the property tax proposal?

MR. KASSCHAU: As I stand here
now I don't have that answer.
LEGISLATOR FERRETTI: You didn't look into that before rendering this opinion? MR. KASSCHAU: No. We were asked to render an opinion with respect to what Section 305 of the charter means.

LEGISLATOR FERRETTI: Thank you. LEGISLATOR NICOLELLO: Legislator McKevitt.

LEGISLATOR MCKEVITT: I think everyone already probably had a full appetite of legal arguments back and forth at this point. I just want $g o$ and read an excerpt actually from the Kessel versus D'Amato case which is actually the Second Department of the appellate division of the state of New York which was rendered on November 19, 1979.

What that case specifically dealt with was the 1979 Nassau County budget where the then board of supervisors, which was the

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legal predecessor of this body, the county legislature, had indeed increased the budgetary estimate of revenue over the budget that had come from the county executive. And a Mr. Kessel, yes, the same Mr. Kessel we all do know, brought an action against Mr. D'Amato, who at that time was the Town of Hempstead supervisor and was the vice chair of the board of supervisors, and again, the decision went back and forth. I'm just going to read to you a couple of excerpts from the decision. But if anyone want to reads any further it is located at 79 appellate division second 790.

What it states is, what was argued is, although petitioners argue persuasively that once the legislative budget hearing on the adoption of a budget has been held public interest militates against allowing any increase in the budgetary estimates of revenue without a further hearing. We find no statutory support for that position.

The Nassau County government law requires a new public hearing only if the

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legislative body proposes to change the budget by increasing existing amount of appropriation or inserting a new one.

An appropriation, as the word is used by the law of municipal corporations relating to the appropriations of monies, is a setting apart of a designated sum for a particular purpose or purposes.

The word has also been defined as a designation of money raised by taxation to be withdrawn from the public treasury for a specifically designated purpose. The word appropriation does not include estimates of revenues and we cannot find any support for petitioner's theory that does include in the language or the history of the Nassau County government law.

Since the issue we must decide relates to the mien of that law and not the desirability of changing it, we must uphold the validity of the budget.

So what the court in that decision was it specifically upheld the 1978 budget which did increase estimates of revenue that

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the board of supervisors did over the county executive.

So, again, it is clear to me that we do indeed have the power to do it and I just respectfully disagree with the opinion to the contrary. Thank you.

LEGISLATOR NICOLELLO: Thank
you. Anyone else? Legislator
DeRiggi-Whitton.
LEGISLATOR DERIGGI-WHITTON: I
just want to clarify one thing that was mentioned with the tax increase. There is no tax increase in the county executive's budget. What it is is it's an increase in the sewer line. This happened because we have additional properties on the roll. This also happened last year and everyone voted for that. It's not a tax hike. It's an increase in people using the sewer.

LEGISLATOR NICOLELLO: We
respectfully disagree. There is a tax increase in the sewer fund and there is a tax increase in the general fund. They are both present. You can categorize it any way that

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you want. When you fail to override this veto those tax increases stay.

LEGISLATOR DERIGGI-WHITTON: But it's not as if -- it's not as a property tax. Basically there's just more people signing up for the sewer line. Including like what's happening in Sea Cliff. It's just new customers basically rather than across the board tax hike which is sort of in my opinion I felt was applied.

LEGISLATOR NICOLELLO: People are going to be paying more in taxes. Might not be the greatest amount but people are going to be paying more in taxes. And what should have been done and what we believe they should have done with, the administration, with both the general fund and the sewer fund was simply fold those new customers, new ratepayers, new taxpayers in and keep the budget line flat. That's what our position is. But they have chosen not to do that. They've chosen to increase the tax rate.

LEGISLATOR DERIGGI-WHITTON:
Again, because it's more people signed up for

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the roll. Of course with that also there's more expenses as we all know also. So, I don't know if it would stay flat if you have more people signed up.

LEGISLATOR NICOLELLO: We would take it out with our amendments.

LEGISLATOR DERIGGI-WHITTON: You don't know if the expenses go up because there's more customers. Regardless, it's not across the board tax increase as I thought was implied. I just wanted to clarify that. It's specific to the sewer roll increase. Which is exactly what we did last year and there wasn't any issue with that.

LEGISLATOR NICOLELLO: Before we get into comments on this, does anyone else have any questions for Mr. Kasschau?

Legislator Rhoads.
LEGISLATOR RHOADS: Sorry. Just
one last question. You said it was Helena Williams that actually came to you to request this particular opinion? MR. MILES: That's who the opinion was addressed to, yes.

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LEGISLATOR RHOADS: Were you
presented a question or conclusion?
MR. KASSCHAU: I was presented a question.

LEGISLATOR RHOADS: Were you told what the conclusion was supposed to be?

MR. KASSCHAU: Absolutely not.
LEGISLATOR RHOADS: Just to
follow-up on Legislator Ferretti's question, were there any exchanges between Helena Williams and anyone within the county attorney's office discussing the conclusions that were reached by the county attorney? MR. KASSCHAU: No. But I'm also going to object on the grounds of privilege.

LEGISLATOR RHOADS: You're the legislature's attorney, aren't you?

MR. KASSCHAU: I wear multiple
hats. Sometimes with the legislature and times --

LEGISLATOR NICOLELLO: We're not going to put you in that position. Ask your question but if you feel that something touches on privileged communication then we're

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not going to ask you that.
Any other questions? All right. Thank you Jared. Appreciate it.

Legislator Ferretti.
LEGISLATOR FERRETTI: Thank you Presiding Officer. I just want to make clear because I think Legislator DeRiggi-Whitton was referring to my comments about the property tax height. Just to be clear, I'm not implying it I'm saying it flat out. This is a property tax increase during a pandemic that the county executive is levying on every Nassau County resident. It's approximately $\$ 9$ million in total. $\$ 5,266,643$ to the sewer tax line and $\$ 3,854,541$ to the general fund line.

As the presiding officer said, if her justification for her property tax hike or your justification for supporting it is that this is just more customers, you can certainly do, as our amendment did, and lower the amounts that every resident would have to pay. The county executive and apparently the Minority is deciding not to do that and instead raising property taxes on every Nassau

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resident during a pandemic. It's unconscionable and I will not support that. Thank you.

LEGISLATOR NICOLELLO: Anyone else like to be heard just in general? I know the minority leader had some comments.

LEGISLATOR ABRAHAMS: Yes, I do. Thank you Presiding Officer. Just to recap where we are today. We heard from the county attorney and from that standpoint as we had indicated at the time of the budget vote we still believe that this vote today by inflating the sales tax projections is illegal.

Now, I have heard a lot from the Majority in regards to whether or not questioning that opinion. Calling that opinion potentially fictional. But ultimately that is his opinion. The county attorney did not draft the charter, did not draft any amendments to the charter, did not proceed as the county attorney during any of these cases whether it was Abrahams versus Mangano or any of these other issues. He is giving his

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interpretation. His interpretation today states that this -- if we proceed this way we are proceeding in a illegal fashion. You can take that for what it is.

The bottom line is, I agree with you from the standpoint that yes, this curtails the powers of the legislature. And I would have loved for the Majority to join me when Abrahams-Mangano came up because our counsel, Pete Clines, specified the separation of powers in our argument. So, I would have loved to have heard a large amount of voices during that particular time.

That being said, we are where we are and if we are going to look to make changes so that we can crystallize the legislature's position so that future county executives, if they do propose, which this budget does not have, property tax increases that the legislature has the power to amend that. I would love to join with you on that. But today, at the 11th hour, is not the time.

The county attorney has specified very clearly that if we choose to go forward

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we are proceeding in an illegal fashion. We can take that for what it is. That's my two cents on the actual legal point.

As it pertains to the fiscal part, in every single segment of this country we are seeing COVID cases go up. Not just here in New York but across the country. From that standpoint alone we have to exercise some level of caution that it could potentially resurface here in New York.

I want to commend the governor, I want to commend the county executive, our Department of Health officials. They have done an excellent job in making sure that this county, this state is one of the safest places to be in this country.

That being said, we have to exercise some caution. I hope to God we do not see what we saw earlier this year in terms of the shutdown, in terms of the amount of cases and the amount of deaths that have happened to Nassau County residents. I hope that does not happen.

But to criticize and say the county

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executive's budget because it fiscally has a sales tax projection of negative 20 percent to lower it to negative 12 percent to me is unconscionable. We are going in the wrong direction. We're not out of this pandemic despite what many say throughout our levels of government. We are not turning the corner and we are not out of this pandemic. It is very possible that we may see a second wave. If we don't, and I hope to God we don't, then from that standpoint we can always adjust.

Think about what we're doing
today. We are saying to Nassau residents that we are prepared to spend more. In what level of government are they saying let's spend more? Everybody is belt tightening. And my kids would probably refute this, but I'm not spending more during this holiday season than I have in the past. There's no way. Everyone is going to be belt tightening. And I think they're expecting Nassau County elected officials to be belt tightening as well.

And if the county executive presented a budget with a negative 20 percent

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sales tax and she feels she can manage the budget without a property tax increase we should be applauding that during this tough fiscal time. Instead we're trying to inflate that. I think that's just reckless and irresponsible.

I'm making this plea to Presiding
Officer. Rich, if there's an issue with regard to the bonding let's come together. We still have time. Let's come together between now and early part of next year and hammer it out. That's the time for us to try to figure out what's best for the Nassau County residents. The county executive has developed her position. The Majority has developed -drew a line to assign their position. Let's figure out where we can meet in the middle. Let's try to get together and figure it how we can meet in the middle.

We understand your position and we understand her position. But now we need to figure out how we can come and meet in the middle. Because it's just really just going to hurt Nassau County residents at the end of

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the day.
Because ultimately our job is to make sure that services are not hindered. We have to continue to make sure property taxes are not increased and Nassau County residents have the best ability to be able to live their lives here in the county healthy as well as safe.

From that standpoint I am making that plea to you. I understand where we are today. I understand that this override vote's going to happen. I understand that it's going to probably go an 11 to eight vote. I totally understand that. But I'm making this plea to you from a standpoint because we still have time going into the early part of next year and let's figure out how each side can come off their position and somehow meet in the middle.

As it pertains today, as $I$ said before, this budget -- this override of the budget amendments we stand by our position that they are proceeding in an illegal fashion. And from that standpoint I'm urging

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my side of the legislature minority to not engage and vote no to the override. Thank you.

LEGISLATOR NICOLELLO: Thank you
Kevan and certainly regardless of what happens today obviously our side will stay engaged in the process and we'll continue that to meet or to discuss or whatever needs to take place as we go forward.

Before we get to the vote on this I wanted to offer the Minority the opportunity, there are a whole bunch of different amendments within our overall amendments and $I$ will offer the Minority the opportunity -- I will break out any individual amendments if they want to, are willing to vote for those specific amendments. You guys have any specific amendments that you can vote for that I can break out?

LEGISLATOR ABRAHAMS: Presiding
Officer, I think from the standpoint that obviously those amendments would be funded with the sales tax percentage being lessened from 20 percent to 12 percent, which we

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believe as well as the county attorney has already substantiated would be illegal, we don't feel it's best to proceed. That is the reason why we proceeding with making an agreement with the county executive to make sure that the things that we thought were most crucial -- we would love to have done them all -- but the things that we thought were most crucial such as the bus, making sure the bus subsidy was addressed. The smart sprinklers as well as the EMTs from that standpoint we felt that we needed to carve out those things. We truly believe that the county executive will honor that agreement that those things will be protected. Unfortunately, respectfully, we will not be able to vote for anything that you parse out. We feel that the agreement we have with the county executive is sufficient and from that standpoint because the sales tax and because of what the county attorney has said in regards to the nature of the sales tax, from those two avenues, we cannot proceed with any of the override votes whether they are

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parsed out or they're put together in any type.

LEGISLATOR NICOLELLO: I
understand what you're saying as well. You've gotten commitments from the county executive.

What we're saying is, regardless of
commitments we can make an affirmative vote now on those items and it will be required going forward. Rather than relying on the good faith of the county executive, we think we should be voting on these individuals items.

I would also note that one of the items does not even alter or amend the budget. In fact, we have created a special revenue fund, which is a good government initiative which will take additional revenues beyond the sales tax projections and additional revenues should they come in in terms of stimulus monies and deposit that into a special revenue fund so that we can begin to pay down the massive refund liability that this county faces.

That in and of itself, even if you

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use the pretext of something's illegal about what we're doing about the sales tax estimates that is not relying on the sales taxes. So the Minority can vote for that without coming into conflict with the county attorney's opinion.

So, I will offer that again. If I'm going to get some votes from the other side $I$ would encourage them to vote for that. Is there any interest on the other side in voting for the amendment establishing the special revenue fund?

LEGISLATOR ABRAHAMS: As I said before presiding officer, we stand firm in our understanding with the county executive. I would have loved to hear from you in regard to this proposal where we could have digested it a little bit more prior to this vote. But we are standing firm with our position that we plan to vote against the override. Obviously if there is a proposal that we can look at for future budgets we will be happy to look at that as well.

LEGISLATOR NICOLELLO: Thank

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you. What I will do now is we'll offer up any legislator who wants to make a comment at this point then we will have a roll call vote. So legislators, who wants to comment on this? Legislator Rhoads.

LEGISLATOR RHOADS: Thanks. It's disappointing to hear the Minority refuse to take a stand and refuse to backup what our numerous good government proposals that were part of the budget amendments that were made by the Majority. I'm particularly concerned about the Minority rolling over in a sense to the opinion of the county executive and to the opinion of the county attorney, which is simply an opinion with respect to the powers of this legislature.

Understand that by your vote today if you choose that you are not going to override you're essentially assenting to what is a power grab by the county executive. That any time there is an increase in taxes, like there is in this budget, any time there is an increase in borrowing that's part of a budget proposal regardless of what the amount, any

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time that there is a revenue source forecast that we would choose to oppose we have now lost our ability to amend.

The choice that's going to be offered to us is to vote the budget down in its entirety and we can't make any changes to the revenue portion of that budget. We've lost our power to reject tax increases. Lost our power to reject borrowing. You will be turning over enormous power to county executive, and I urge caution on the part of the Minority because at some point in time the shoe may very well be on the other foot and you may have a different county executive that is proposing things that you may not like and you're leaving yourself without any power to be able to stop it.

And so before we simply accept what is nothing more than an opinion, no ruling, there's no precedent, we've been through the case law and I think effectively debunked the county attorney's opinion, it is simply an opinion and this legislature has the power to do whatever it is that you want. And by not

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voting to override the veto we are losing the opportunity to have that issue litigated to its ultimate conclusion because there really should be an answer to that.

But I'm also disappointed with respect to a number of the items. It's just as poor in the sense of supporting the taxpayers of Nassau County to have a budget that underestimates revenue as badly as it is one that overestimates revenue. Our job as a county is to be net zero to the extent that we can. To as accurately as we can forecast our revenues. To be as accurate as we can to spend those revenues in a way that supports the taxpayers of this county and fulfills the functions of the county.

The county executive is
underestimating what our sales tax revenues are going to be to the tune of $\$ 100$ million. And in order to fill the gap that she's created by that underestimated revenue we are actually saddling Nassau County taxpayers with half a billion dollars of debt. That change in revenue forecast is going to result in

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taxpayers paying over the Majority's amendments an additional $\$ 238$ million over the 15 years of the loan. And we will be extending NIFA by at least ten years to 2035.

That is tremendously unfair to the taxpayers of Nassau County simply because the county executive has decided that she's going to accept an estimate with respect to sales tax revenue that has not been justified by the comptroller. He issued a letter. Nowhere in that letter does it actually explain how he reaches the conclusions that he reaches. He didn't come down here to describe to us how it was that he actually reached those conclusions and providing justification for the estimate that the county executive uses. Yet that's the estimate that we are being asked to accept.

It doesn't reflect the reality of what we dealt with this year when we actually had the pandemic and have only sustained an 8.6 percent decline in revenue. Instead, the county executive insists that next year is going to have a 20 percent decline based on

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nothing.
Suffolk County Executive Steve Bellone in Suffolk County's budget, which is in the same region as us, has forecasted a decline in sales tax revenue of only 7.2 percent. Is Steve Bellone reckless and irresponsible? Which is the terminology which was used with respect to the 12 percent, which is vastly more conservative than what Suffolk County is estimating.

Is the county executive prepared to say that to her colleague in Suffolk County? Because effectively she is. And effectively the Minority in this legislature is doing the same by accepting that figure. And by accepting that figure you are condemning future taxpayers to an additional half a billion dollars in debt which will cost the county and its taxpayers $\$ 238$ million in debt service payments and payments for the extension of NIFA over the cost of the next 15 years.

The special revenue fund. Nassau County owes to our residential and commercial

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property taxpayers and to utilities over half a billion dollars that we are paying nine percent statutory interest on. We being the taxpayers of Nassau County.

Let's review for a second what the county executive's plan is to actually pay off the over half a billion dollars that we owe to those individuals and companies. That's it. There is no plan.

The creation of a special revenue fund actually creates a path forward so that we can put the money that the county owes back into the pockets of the taxpayers who actually paying the bills around here. We are in the middle of a pandemic. Businesses and individuals are suffering. Why it is that we are not committing to a revenue fund that will put money back into their pockets when it is cost neutral to the county is beyond me. And why it's being tied to this ridiculous opinion from the county attorney's office makes absolutely no sense.

This has nothing to do with
revenue. What it has to do with is if we

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receive additional sales tax money, if we receive additional aid from the federal government it will take that money, put back into a special revenue fund which will then be used to pay the money that we owe to the taxpayers of Nassau County.

It creates -- it doesn't solve the problem but at least creates a path forward in a fiscally responsible way. Yet that is what the Minority will be voting against if they fail to override the county executive's veto.

And yes, they've negotiated a side deal with the county executive to restore funding to NICE bus, which was one of the Majority's amendments, but they have left in the lurch the Office of Minority Affairs. They have left in the lurch the Office of Asian-American Affairs.

In case anybody's noticed, over the summer we've had a lot of issues nationally and locally with respect to the way government is responding to and is incorporating our minority populations into the promise of Nassau County. The Office of Minority Affairs

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is that bridge to making sure we fulfill the promises that we've made to all of the citizens of Nassau County to ensure equal access to the opportunities that we provide. And the Office of Minority Affairs has historically now, during the course of this administration, been underserved. An executive director to the Office of Minority Affairs was the last executive appointment made by the Curran administration. Over a year and a half into the Curran administration that office did not have a permanent executive director.

That office is staffed at just over half of the number of personnel that it's budgeted for, compromising that office's ability to properly function. Now today, we are going to make it worse by rejecting a Majority amendment trying to add even more staff to that office so that it can fulfill its important obligations.

And the same as the case with the Office of Asian-American Affairs which was created by act of this legislature and we have

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an obligation to support it.
I know that some of my colleagues will speak about some of the other provisions, most specifically rat extermination program that was offered as an amendment by my colleague Legislator Ferretti, which is critically important to the safety of our residents, which is also left by the wayside in a side deal that was reached by the Minority.

But ultimately the county executive has presented a budget that borrows more than we need to at rates that are substantially higher than what we need to pay. She is raising taxes on the residents of this county and she is further obligating future residents, our kids, to having to pay $\$ 238$ million more in debt. That is not fiscal responsibility. And the Majority amendments that were offered presented a balanced budget and a more responsible plan to go forward.

And the position of the Minority that we should borrow first and then ask questions later and reevaluate our position

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makes absolutely no sense. The more fiscally responsible thing to do is have realistic revenue estimates, which are the 12 percent figure in our budget, and if it turns out those estimates are not correct then investigate whether we need to borrow. When rates, if the pandemic gets worse, when rates, as testified to by Maurice Chalmers, may in fact be lower than they are today. And we should be doing that financing through the county as opposed to doing that financing through NIFA. Which is also an important element to the Majority amendments.

Because we have the capacity if we borrow only what we need to do that on our own at lower rates and not at the same time saddle our taxpayers with unelected bureaucracy that NIFA continues to provide at taxpayers' expense.

So, I would urge the Minority to reevaluate their position and I hope that that's not falling on deaf ears. But failing to override today you have blown a $\$ 285$ million hole in this budget that needs to be

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filled either by a ten percent tax increase, massive cuts or by an additional $\$ 500$ million, half a billion dollars, in borrowing.

So please think about that when you're casting your votes and act responsibly for Nassau County's taxpayers in overriding this veto and approving the Majority's amendments. Thank you Mr. Presiding officer.

LEGISLATOR NICOLELLO: Anyone
else? Legislator Ferretti.
LEGISLATOR FERRETTI: Thank you
Presiding Officer. The county executive's 2021 proposed budget imposes a property tax hike of $\$ 9$ million on Nassau residents. Despite the administration and the county executive herself continuously calling her proposed budget a no property tax hike budget the numbers tell a different story.

Raising property taxes during a pandemic is unconscionable and the Majority's amendments eliminate the county executive's 2021 proposed property tax hike.

Since OMB presented the sales tax projection of a 20 percent decrease back at

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the height of the pandemic the administration seems hell-bent on two things.

Number one, extending the life of NIFA. At first for 30 years now it seems to be down to 15 years. And two, borrowing much more money than the situation calls for.

If you look at the constraints the previous administration was under and compare it to the lack of constraints the current administration has been held to it's easy to guess why they want NIFA to continue in perpetuity.

In terms of borrowing over $\$ 100$
million more than needed, saddling our children and grandchildren with unmanageable debt, the only possible reason could be to have a ton of unnecessary extra cash borrowed on hand in an election year.

The estimated 20 percent reduction in sales tax for the 2021 budget is clearly not supported by data. The Majority amendment reducing that number to 12 percent is still drastically more conservative than the actual numbers we are seeing in 2020 and drastically

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more conservative than the Suffolk County 2021 projection.

Now it's true that the COVID positive cases are on the rise. However, it's also true that so is sales tax. Just recently the county executive had a press conference announcing that movie theaters are reopening in Nassau County even as COVID numbers are increasing. Let's talk about the COVID numbers increasing.

Currently in New York the seven day average of positive cases is 2163 per day. We haven't had a seven day average that high since the first week of May when we were locked down. Yet still sales tax revenue is increasing.

Just recently Newsday published a story saying traffic is back to pre-COVID numbers.

The facts are clear. To say nothing of possible federal assistance which is not considered in the budget.

The Majority amendments take into consideration quality of life issues as well.

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I implore all legislators to support my amendment to fund the restoration of the county rat extermination program. We should not have rats running rampant in our communities.

In closing, we have amended the budget addressing quality of life concerns, eliminating the county executive's property tax hike and relieving our children and grandchildren of the debt the county executive is trying to bestow upon them while putting forth a balanced budget.

You know, over the last couple of meetings I have heard members of the Minority talk about how they're taking a conservative look at this budget. Putting forward conservative numbers. I don't know how we have redefine the word conservative to including borrowing hundreds of millions of dollars more than we need and asking our children and grandchildren to pay for it. It's irresponsible, it's unconscionable and it's nothing more then political trickery to reserve a stockpile of cash in an election

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year and I will not support it and I ask my colleagues to not to support it as well. Thank you.

LEGISLATOR NICOLELLO: Anyone else? I'm just going to say a few words and we're going to have a roll call vote. Much of this has been said already so I'm not going to belabor it but this budget raises taxes, borrows hundreds of millions of dollars more than it has to pushing costs onto our children and grandchildren.

This budget does nothing to address the county's structural problems including, as Legislator Rhoads mentioned, one half billion dollars in tax refund liability. When the money is spent from this massive borrowing those structural problems are still going to be there. This budget is bad for our taxpayers. It's bad for our businesses. It's bad for future generations in this county.

The budget is good for the county executive however. She will have plenty of cash to play with in an election year and that's what this all comes back to, building a

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stockpile of cash.
I urge all of my colleagues to support the amendments and to override the county executive's veto. Mr. Pulitzer please call the roll.

MR. PULITZER: Thank you
presiding officer. Deputy Presiding Officer Howard Kopel.

LEGISLATOR KOPEL: Yes.
MR. PULITZER: Alternate Deputy
Presiding Officer Denise Ford.
LEGISLATOR FORD: Yes.
MR. PULITZER: Legislator Siela
Bynoe.
LEGISLATOR BYNOE: No.
MR. PULITZER: Legislator Carrie
Solages.
LEGISLATOR SOLAGES: No.
MR. PULITZER: Legislator Debra
Mule.
LEGISLATOR MULE: No.
MR. PULITZER: Legislator C.
William Gaylor the third.
LEGISLATOR GAYLOR: Yes.

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MR. PULITZER: Legislator Vincent
Muscarella.
LEGISLATOR MUSCARELLA: Yes.
MR. PULITZER: Legislator Ellen
Birnbaum.
LEGISLATOR BIRNBAUM: No.
MR. PULITZER: Legislator Delia
DeRiggi-Whitton.
LEGISLATOR DERIGGI-WHITTON: No.
MR. PULITZER: Legislator James
Kennedy.
LEGISLATOR KENNEDY: Yes.
MR. PULITZER: Legislator Thomas
McKevitt.
LEGISLATOR MCKEVITT: Yes.
MR. PULITZER: Legislator Laura
Schaefer.
LEGISLATOR SCHAEFER: Yes.
MR. PULITZER: Legislator John
Ferretti.
LEGISLATOR FERRETTI: Yes.
MR. PULITZER: Legislator Arnold

## Drucker.

LEGISLATOR DRUCKER: No.

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MR. PULITZER: Legislator Rose
Marie Walker.
LEGISLATOR WALKER: Yes. MR. PULITZER: Legislator Joshua

Lafazan.
MR. LAFAZAN: No.
MR. PULITZER: Legislator Steven
Rhoads.
LEGISLATOR RHOADS: Yes.
MR. PULITZER: Minority Leader
Kevan Abrahams.
LEGISLATOR ABRAHAMS: No.
MR. PULITZER: Presiding Officer
Richard Nicolello.
LEGISLATOR NICOLELLO: Yes.
MR. PULITZER: There is a vote of 11 yes's and eight no's.

LEGISLATOR NICOLELLO: So that
means the veto override fails. We need to have a super majority.

Motion by Legislator Rhoads to
adjourn. Seconded by Legislator Ford. All in favor of adjourning signify by saying aye. Those opposed? We are adjourned.
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p.m.)
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(Meeting was adjourned at 1:53

I, FRANK GRAY, a Notary Public in and for the State of New York, do hereby certify: THAT the foregoing is a true and accurate transcript of my stenographic notes.

IN WITNESS WHEREOF, I have hereunto set my hand this 8 th day of November 2020

FRANK GRAY

