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- 2 A P P E A R A N C E S:
- 3 RICHARD NICOLELLO, Presiding Officer
- 4
- HOWARD KOPEL,
- 5 Alternate Deputy Presiding Officer
- 6 DENISE FORD, Alt. Deputy Presiding Officer
- 7 STEVEN RHOADS
- 8
- DEBRA MULE
- 9
- C. WILLIAM GAYLOR III 10
- VINCENT MUSCARELLA
- 11 ELLEN BIRNBAUM
- 12 LAURA SCHAEFER
- 13
- THOMAS MCKEVITT 14
- KEVAN ABRAHAMS,
- 15 Minority Leader
- 16 ROSE MARIE WALKER
- 17 JOHN FERRETTI, JR.
- 18 JOSHUA LAFAZAN
- ARNOLD DRUCKER 19
- 20 JAMES KENNEDY
- 21 DELIA DERIGGI-WHITTON
- 22 CARRIE SOLAGES
- 23 SIELA BYNOE
- 24 MICHAEL PULITZER, Clerk of the Legislature
- 25

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- 1 Full Legislature/11-23-20
- 2 CHAIRMAN NICOLELLO: Let's get
- 3 started. We have a lot to do today. We
- 4 will, start things off by having Legislator
- 5 Laura Schaefer lead us in the Pledge of
- 6 Allegiance.
- 7 (Whereupon the Pledge of
- 8 Allegiance was recited.)
- 9 CHAIRMAN NICOLELLO: Thank you.
- 10 Welcome to the Nassau County Legislature.
- 11 We are going to be doing a number of things
- 12 today.
- 13 First off we are going to have a
- 14 point of personal privilege, followed by a
- 15 public comment period for the Full
- 16 Legislature, and then going to break, go
- 17 into the Rules Committee just for several
- 18 minutes to tee up some items of legislation
- 19 that are on our Full Legislative calendar
- 20 and go back to the Legislature.
- 21 When we do so, we will be hearing
- 22 the emergency items first. So let's go to
- 23 point of personal privilege. Actually, why
- 24 don't we call the roll first?
- 25 Could you call the roll, please?

Full Legislature/11-23-20

- 2 CLERK PULITZER: Thank you,
- 3 Mr. Nicolello. Deputy Presiding Officer
- 4 Howard Kopel?
- 5 LEGISLATOR KOPEL: Here.
- 6 CLERK PULITZER: Alternate Deputy
- 7 Presiding Officer Denise Ford?
- 8 LEGISLATOR FORD: Here.
- 9 CLERK PULITZER: Legislator Siela
- 10 Bynoe?
- 11 LEGISLATOR BYNOE: Here.
- 12 CLERK PULITZER: Legislator
- 13 Carrie Solages?
- 14 LEGISLATOR SOLAGES: Here.
- 15 CLERK PULITZER: Legislator Debra
- 16 Mule?
- 17 LEGISLATOR MULE: Here.
- 18 CLERK PULITZER: Legislator C.
- 19 William Gaylor III?
- LEGISLATOR GAYLOR: Present.
- 21 CLERK PULITZER: Legislator
- 22 Vincent Muscarella?
- LEGISLATOR MUSCARELLA: Here.
- 24 CLERK PULITZER: Legislator Ellen
- 25 Birnbaum?

1	Full Legislature/11-23-20
2	LEGISLATOR BIRNBAUM: Here.
3	CLERK PULITZER: Legislator Delia
4	DeRiggi-Whitton?
5	LEGISLATOR DERIGGI-WHITTON:
6	Here.
7	CLERK PULITZER: Legislator James
8	Kennedy?
9	LEGISLATOR KENNEDY: Here.
10	CLERK PULITZER: Legislator
11	Thomas McKevitt?
12	LEGISLATOR MCKEVITT: Here.
13	CLERK PULITZER: Legislator Laura
14	Schaefer?
15	LEGISLATOR SCHAEFER: Here.
16	CLERK PULITZER: Legislator John
17	Ferretti, Jr.?
18	LEGISLATOR FERRETTI: Here.
19	CLERK PULITZER: Legislator
20	Arnold Drucker?
21	LEGISLATOR DRUCKER: Here.
22	CLERK PULITZER: Legislator Rose
23	Marie Walker?

LEGISLATOR WALKER: Here.

CLERK PULITZER: Legislator

24

25

- 1 Full Legislature/11-23-20
- 2 Joshua Lafazan?
- 3 LEGISLATOR LAFAZAN: Here.
- 4 CLERK PULITZER: Legislator Steven
- 5 Rhoads?
- 6 LEGISLATOR RHOADS: Present.
- 7 CLERK PULITZER: Minority Leader
- 8 Kevan Abrahams?
- 9 LEGISLATOR ABRAHAMS: Here.
- 10 CLERK PULITZER: Presiding
- 11 Officer Richard Nicolello?
- 12 CHAIRMAN NICOLELLO: Here.
- 13 CLERK PULITZER: We have a
- 14 quorum, sir.
- 15 CHAIRMAN NICOLELLO: Thank you.
- 16 Let's go to the point of personal
- 17 privilege and I would like to introduce
- 18 Legislator Rose Walker.
- 19 LEGISLATOR WALKER: Thank you,
- 20 Presiding Officer. This is always one of
- 21 the special parts of our meeting usually
- 22 every month. Unfortunately due to COVID we
- 23 have not had one. This is the first we have
- 24 had since back in March, actually February
- 25 was probably the last full meeting we had.

- 1 Full Legislature/11-23-20
- 2 But I'm very, very proud to be able to honor
- 3 these two individuals not only because of
- 4 their expertise and all they did on this day
- 5 but I've known both of these young men since
- 6 they were little boys and now they're grown
- 7 up and here they are fire fighters and hold
- 8 a rank in their departments. I can't thank
- 9 them enough. I will tell you a little bit
- 10 about what happened.
- 11 September 28th at 5:24 in the
- 12 morning, 911 received a call from a neighbor
- 13 of a fire at Sutherland Road in Hicksville.
- 14 First arriving Engine 3's crew, aware of the
- 15 upgraded situation, they did say too that
- 16 they thought people were trapped in the
- 17 home. So a signal ten was transmitted at
- 18 5:31 in the morning.
- 19 The first arriving crew was
- 20 Engine 3's crew, aware of the upgraded
- 21 situation. Once on scene, they started a
- 22 search. Forcing in a rear door, they were
- 23 met with moderate smoke as the fire
- 24 intensified.
- 25 Captain Chris Moskis, Jr. and

- 1 Full Legislature/11-23-20
- 2 Lieutenant Andrew Nimsick teams made entry
- 3 and split up. Moskis and Nimsick found the
- 4 occupant, a 90 year old female, in the
- 5 kitchen suffering from the now heavy smoke
- 6 and quickly removed her outside, quickly
- 7 evaluating her and handed her off to EMS
- 8 personnel.
- 9 The victim was transported by
- 10 County Medical Center by police ambulance.
- 11 And as far as we know the victim was stable
- 12 and hopefully she is to fully recover.
- The two and a half old story wood
- 14 house sustained heavy damage. Fire
- 15 operations were under the command of chief
- 16 of the department, Gary Lewis.
- 17 Because there was a person
- 18 trapped, he did reach out to other
- 19 departments so we did have nearby Jericho
- 20 and Syosset departments and Bethpage as well
- 21 as Westbury and Plainview stood by for
- 22 Hicksville.
- I just want to thank these two
- 24 young men, due to their bravery, all the
- 25 training they had, they were able to get

- 1 Full Legislature/11-23-20
- 2 into that home, save this woman, and,
- 3 hopefully, like I said, a 90 year old woman
- 4 has her own difficulties to begin with but
- 5 now adding this stress to it, they were able
- 6 to get her outside and bring her to safety
- 7 and take care of her and do all that is
- 8 needed to help her see a lot more birthdays
- 9 hopefully.
- 10 Again, I want to thank Andrew and
- 11 Chris, thank their families, thank our
- 12 entire department and, again, remind
- 13 everybody that these men and the women in
- 14 our department, they do this without any
- 15 paycheck. They run from their homes to help
- 16 others and help their residents, their
- 17 community. And, again, I can't thank Andrew
- 18 and Chris enough. So, Legislator Schaefer,
- 19 you want to say a few words.
- 20 LEGISLATOR SCHAEFER: Sure. I
- 21 similarly want to say thank you so much the
- 22 fact that it's volunteer, it's just amazing,
- 23 you do this, you run towards danger.
- 24 It's truly a calling for you as
- 25 fire fighters to want to do it, whether it's

- 1 Full Legislature/11-23-20
- 2 volunteered or paid, it truly is a calling.
- 3 Most people would not do that. So thank you
- 4 for your service.
- 5 LEGISLATOR WALKER: Legislator
- 6 Drucker, did you want to add anything?
- 7 Hicksville has three legislators
- 8 representing our community.
- 9 LEGISLATOR DRUCKER: Thank you.
- 10 I echo the sentiments of you and Legislator
- 11 Schaefer. The bravery and the dedication
- 12 that you exemplify each and every day is so
- 13 encouraging and inspiring, that we owe a
- 14 debt of gratitude to you that we could never
- 15 repay but we could show our support for you
- 16 and acknowledge you in every chance we get.
- 17 We are grateful, we are thankful, and we
- 18 wish you the best for the happy Thanksgiving
- 19 to you and your family. Thank you
- 20 LEGISLATOR WALKER: And both of
- 21 these young men, they followed tradition in
- 22 their family because their dads are both in
- 23 the fire department and Andrew's mom is in
- 24 the ladies auxiliary as well as I'm in the
- 25 ladies auxiliary. Many of the commissioners

- 1 Full Legislature/11-23-20
- 2 over there and our chief, members of their
- 3 families, their wives are also in the ladies
- 4 auxiliary.
- 5 So, again, I thank you so much
- 6 for being here and we are going to come down
- 7 and present these citations. I would like
- 8 to ask Arnie and Laura to come down for
- 9 that.
- 10 CHAIRMAN NICOLELLO: We are going
- 11 to proceed with the public comment portion
- 12 of the meeting. The first slip I have is
- 13 for Meta J. Mereday.
- MS. MEREDAY: Good afternoon.
- 15 Meta J. Mereday, Nassau County resident. A
- 16 very distressed taxpayer with regard to just
- 17 the ongoing challenges that continue to be
- 18 unaddressed with the underserved communities
- 19 within the county.
- I'm very concerned with regard to
- 21 distribution of resources. Whenever I read
- 22 about the utilization of community
- 23 development funds, when we are in
- 24 communities that still have very few
- 25 resources within them, and to know that

- 1 Full Legislature/11-23-20
- 2 those funds which we were told previously
- 3 were not available or not in the budget
- 4 somehow seem to arrive for other purposes.
- 5 That's very disconcerting for many of the
- 6 residents of Nassau County.
- 7 Earlier today or still going on
- 8 today the Thanksgiving distribution at
- 9 Nassau County Coliseum is much needed
- 10 because we have residents going through
- 11 severe challenges.
- 12 It's unfortunate again that this
- 13 county, which has such a large population of
- 14 seniors and those with disabilities and
- 15 inabilities to gather to these locations are
- 16 once again left out of these types of
- 17 distributions and processes when they have
- 18 the greatest need, and it doesn't matter how
- 19 many times we bring this up it doesn't seem
- 20 to change.
- 21 The coordination, I'll hand it to
- 22 the police officers and responders and the
- 23 troopers that were trying to assist. I'm
- 24 just hoping that all of those cars that are
- 25 parked either they don't run out of gas or

- 1 Full Legislature/11-23-20
- 2 cause any accidents with regard to how it
- 3 was coordinated. I know that our law
- 4 enforcement, they do the best they can with
- 5 the resources and the information they are
- 6 given.
- 7 So I'm also here with regard to
- 8 the Bay Park project. Many of the residents
- 9 in Baldwin or along that corridor will be
- 10 impacted and are still very much uninformed
- 11 about what is happening and will happen and
- 12 how it will impact their daily life-style.
- And, again, we are requesting
- 14 that those on the South Shore of Nassau
- 15 County get the same information, resources
- 16 and due diligence that seems to occur on the
- 17 North Shore.
- 18 There is still the divisiveness
- 19 in terms of the information and resources,
- 20 and, again, as it's been stated so many
- 21 times, we are all supposed to be in this
- 22 together because we all pay the second
- 23 highest taxes in the country but the
- 24 representation continues to be lagging and
- 25 that is very sad for those who continue to

- 1 Full Legislature/11-23-20
- 2 come here and try to challenge these sources
- 3 and we often feel like we cannot speak out
- 4 even though freedom of speech is our first
- 5 amendment right.
- I'm here again to get answers to
- 7 the lack of inclusion, the lack of diversity
- 8 and lack of investment into our projects,
- 9 into our roads, into our infrastructure and
- 10 the business development.
- 11 Lastly, I just want to discuss
- 12 once again the business development and
- 13 procurement activities that are going on in
- 14 this county with the billions of dollars in
- 15 projects that continue to lack inclusion of
- 16 veteran businesses, minority businesses and
- 17 women of color.
- 18 I don't know what has to happen
- 19 because, again, I see that there are
- 20 plaintiffs and lawsuits that once again the
- 21 county has to negotiate to pay settlements.
- 22 But I would hope that we would not have to
- 23 go to court to get a fair share particularly
- 24 for our veteran businesses.
- I think the fact that once again

- 1 Full Legislature/11-23-20
- 2 we are in 2020 and the biggest thing that I
- 3 see on this agenda as it pertains to
- 4 veterans is that you are going to vote to
- 5 give them more county in parking spaces at
- 6 county facilities. Again, where is the
- 7 business development format for
- 8 service-disabled veteran businesses so they
- 9 can hire other veterans? So we can keep our
- 10 veterans here? So that people of color
- 11 minority and women business owners who have
- 12 been the bedrock of this county get an
- 13 opportunities not an occasional PPE
- 14 distribution. They need jobs too. They
- 15 need their homes secured. They need access
- 16 to transportation and resources.
- 17 And, lastly, our seniors, who we
- 18 are not doing enough for our seniors to
- 19 provide supportive services especially if
- 20 you're taking away the transports that they
- 21 count for their nurses aids and assistants
- 22 to come and help them.
- I don't know how many ways, how
- 24 many times that the voices of the people are
- 25 not being heard. We're starting to be a one

- 1 Full Legislature/11-23-20
- 2 and done with some of these elected
- 3 positions here and if that's going to be the
- 4 case to have a revolving door then that's
- 5 what it's going to be what needs to be, but
- 6 our voices will be heard.
- 7 CHAIRMAN NICOLELLO: Thank you
- 8 Meta. Amy Marion.
- 9 MS. MARION: Thank you. Good
- 10 afternoon everybody.
- 11 Nassau County Executive Laura
- 12 Curran is asking you all for an emergency
- 13 approval of an eight and a half year
- 14 Superior Officer's Association contract.
- We urge the Legislature, and I'm
- 16 here speaking on behalf of Long Island
- 17 Advocates for Police Accountability, as well
- 18 as on behalf of myself as a life-long Nassau
- 19 County resident and criminal defense and
- 20 civil rights attorney with over 33 years
- 21 experience.
- This emergency authorization
- 23 requires a super majority as you all know.
- 24 We urge you to reject this attempt of
- 25 rushing the contract through for the

- 1 Full Legislature/11-23-20
- 2 following reasons:
- 3 The Governor issued executive
- 4 order 203 which requires adoption by the
- 5 Legislature of police reform measures by
- 6 April 1st.
- 7 Approval of a union contract
- 8 prior to these reforms will preemptively
- 9 nullify the possibility of reform issues,
- 10 preemptively nullify the possibility of
- 11 reform measures the people on the
- 12 Legislature deem necessary to make the
- 13 required changes to policing.
- 14 The county has not provided its
- 15 police reform task force, both packs and CCT
- 16 with the proper data required to determine
- 17 the impact of the police budget on the
- 18 county's finances.
- 19 I might also add that the data
- 20 that has been published is no short of a
- 21 joke. It is not data, and it conflicts with
- 22 what the Department of Justice and DCJS has
- 23 already published.
- Like everything else associated
- 25 with policing in Nassau County, this

- 1 Full Legislature/11-23-20
- 2 indicates a further willingness to not
- 3 operate in the shadows and to not operate
- 4 with transparency.
- 5 While the County Executive
- 6 asserts that the police reform efforts are
- 7 moving forward, they are not. This attempt
- 8 to lock in a union contract which would
- 9 effectively lock out police reforms further
- 10 indicates the disingenuous nature of the
- 11 County Executive's perfunctory reform
- 12 maneuvers.
- We have been involved with this
- 14 from the beginning. We are life long
- 15 individuals who have expertise in this area.
- 16 My group, Long Island Advocates For Police
- 17 Accountability has civil rights advocates,
- 18 as the regional director of the NAACP Night
- 19 Clue, strong youth and all of the relevant
- 20 stakeholders. The public defender's office,
- 21 everybody is involved in this group.
- 22 We urge the County Legislature to
- vote no on this emergency approval. On
- 24 September 27th, on behalf of LIPA, I drafted
- 25 correspondence to the governor requesting

- 1 Full Legislature/11-23-20
- 2 that a convener, that's a term of art that's
- 3 used in the governor's guidance, the
- 4 executive order was issued on June 12th, and
- 5 we wrote on September 27th, because by that
- 6 date, Nassau County had done nothing, and in
- 7 the executive order it specifically said
- 8 within the executive order, not to wait for
- 9 the guidance that came out in mid August,
- 10 but it specifically said in this June 12th
- 11 executive order convene local stakeholders,
- 12 key stakeholders.
- 13 Nassau County did not even
- 14 convene the public defender that's written
- 15 in the executive order. This is a problem.
- 16 At Governor Cuomo's October 6th press
- 17 conference, he said in no uncertain terms,
- 18 and I'm quoting, many local governments have
- 19 started the conversation about police
- 20 reform. Not only do they have to have that
- 21 conversation, they have to reinvent their
- 22 police department, pass a law, he
- 23 emphasized, reinventing it, and they have to
- 24 do that by April, or, he said, they won't
- 25 get state funding, there's no option.

- 1 Full Legislature/11-23-20
- 2 He reinforced his commitment to
- 3 police reform to the executive order and to
- 4 the guidance. And Nassau County Executive
- 5 Laura Curran said in a letter to one of her
- 6 groups that she formed PAC that we plan to
- 7 focus these meetings on the executive order
- 8 and the substantive guidance, I'm quoting.
- 9 She wrote that letter in an October 1st
- 10 letter to Governor Cuomo responding to our
- 11 letter and yet she is not doing that,
- 12 because this effort here is absolutely
- 13 against reform.
- I have to tell you, I have been
- in these meetings. I'm the person who is
- 16 behind and gets told everything by members
- 17 of our group that are in those meetings.
- 18 I'm the one doing the correspondence and
- 19 ascribe, and, I have to tell you, the
- 20 commissioner, Commissioner Ryder is lovely
- 21 and he's there and he's partaking. His
- 22 hands are tied. He is tied by unions.
- We cannot have re-imagination and
- 24 we cannot have reform which is a mandate
- 25 from the governor and the governor says its

- 1 Full Legislature/11-23-20
- 2 going to affect funding. This county cannot
- 3 afford to have that affect its funding. I
- 4 urge you all to vote no on this emergency
- 5 measure. Thank you.
- 6 CHAIRMAN NICOLELLO: Thank you,
- 7 Amy. I would like to note for the record
- 8 that we have received a number of emails
- 9 this morning with respect to this topic and
- 10 those emails, 20, 30, 40, whatever the
- 11 number is, will be made part of the record.
- 12 They were given to the clerk's office. They
- 13 will be part of the record.
- Jonathan Gunther.
- MR. GUNTHER: Hello. I'm
- 16 Jonathan Gunther. I'm the Nassau County
- 17 Libertarian party executive chairman.
- I have a few demands from this
- 19 body. The first is the legislative meeting
- 20 times. Most people work during Mondays and
- 21 early at this time. I actually left my job
- 22 early today losing pay just to be here.
- The Town of Hempstead has
- 24 meetings which I was at recently evening
- 25 times. I request or demand this body work

- 1 Full Legislature/11-23-20
- 2 on changing the times in which we can make
- 3 it available for all people who can make it
- 4 at night or the morning to be able to make
- 5 that.
- 6 Transparency is important. I
- 7 think this brings out more transparency in
- 8 this body so that is one of my demands.
- 9 The second demand is for the
- 10 Legislature to reach out to the local police
- 11 department and ask for them to not enforce
- 12 Governor Cuomo's unconstitutional
- 13 authoritarian orders are limiting people in
- 14 their own personal private homes.
- 15 Many sheriffs and police
- 16 departments across this state have defied
- 17 his orders in doing that and they will not
- 18 be enforcing it. So I would like to see
- 19 this body go up and talk to the local police
- 20 here and let them know not to enforce these
- 21 unconstitutional authoritarian orders.
- Those are my two demands and I
- 23 hope this body can adhere to these two
- 24 demands. They are demands. They're not
- 25 just me saying this is what I want. These

- 1 Full Legislature/11-23-20
- 2 are constitutional problems that we are
- 3 having by the state governor. We need to
- 4 make sure that he is not clearly destroying
- 5 the Constitution here with those orders.
- 6 Those are my two demands. Thank you.
- 7 CHAIRMAN NICOLELLO: Just as to
- 8 the first issue with respect to night
- 9 meetings. Actually we had intended this
- 10 year to hold several night meetings in the
- 11 Legislature. Then the pandemic hit and we
- 12 had a meeting throughout but it limited
- 13 really what we would have liked to have
- 14 done.
- So next year we will definitely
- 16 be having more night meetings. We
- 17 understand it's more convenient for many
- 18 people to attend night meetings so we will
- 19 be doing some of that.
- 20 MR. GUNTHER: Morning and night,
- 21 both times are good. Some people can make
- 22 it at night and some in the morning.
- 23 CHAIRMAN NICOLELLO: We are going
- 24 to do both. That's the last slip that I
- 25 have. What we are going to do is, we have

- 1 Full Legislature/11-23-20
- 2 items with respect to Bay Park conveyance
- 3 that are both on the Rules Committee and on
- 4 the Legislature. So what we are going to do
- 5 is break from the Legislature for a moment
- 6 and go into the Rules Committee, pass the
- 7 items so we can have a more full debate
- 8 later on in the Full Legislature.
- 9 So I'm going to put the
- 10 Legislature in recess.
- 11 (Whereupon, the Full Legislative
- 12 Committee recessed at 1:43 p.m. and
- 13 reconvened at 2:06 p.m.)
- 14 CHAIRMAN NICOLELLO: We are going
- 15 to go to the emergencies but first we have a
- 16 number of items that it has been agreed by
- 17 the Minority and Majority that they could be
- 18 called on the consent calendar.
- 19 They went through committees
- 20 several weeks ago and it's been determined
- 21 that no further debate or discussion is
- 22 needed on these items at this time.
- I'm going to read the items now.
- 24 Again, this is the consent calendar,
- Number 1, Ordinance 103; Number

- 1 Full Legislature/11-23-20
- 2 2, Ordinance 104; Number 3, Ordinance 105;
- 3 Number 4, Ordinance 106; Number 5, Ordinance
- 4 107; Number 6, Ordinance 108; Number 7,
- 5 Ordinance 109; Number 8, Ordinance 110;
- 6 Number 9, Ordinance 111; Number 10,
- 7 Ordinance 112; Number 11, Ordinance 113;
- 8 Number 12, Ordinance 114; Number 13,
- 9 Ordinance 115; Number 14, Ordinance 116;
- Number 15, Ordinance 117; Number 16,
- 11 Ordinance 118; Number 17, Ordinance 119;
- 12 Number 18, Ordinance 120; Number 19,
- Ordinance 121; Number 20, Ordinance 122;
- Number 21, Ordinance 123; Number 22,
- 15 Resolution 147; Number 23, Resolution 148;
- 16 Number 24, Resolution 149; Number 25,
- 17 Resolution 150; Number 26, Resolution 151;
- Number 27, Resolution 152; Number 28,
- 19 Resolution 153; Number 30, Resolution 155;
- Number 31, Resolution 156; Number 32,
- 21 Resolution 157; Number 33, Resolution 158;
- 22 Number 34, Resolution 159; Number 35,
- 23 Resolution 160; Number 36, Resolution 161;
- Number 37, Resolution 162; Number 38,
- 25 Resolution 163; Number 39, Resolution 164.

- 1 Full Legislature/11-23-20
- 2 That's it.
- 3 LEGISLATOR KOPEL: So moved.
- 4 LEGISLATOR ABRAHAMS: Second.
- 5 CHAIRMAN NICOLELLO: Moved by
- 6 Deputy Presiding Officer Kopel, seconded by
- 7 Minority Leader Abrahams. All those items
- 8 are before us. Any further debate or
- 9 discussion?
- 10 (No verbal response.)
- 11 Hearing none, all in favor
- 12 signify by saying aye.
- 13 (Aye.)
- 14 Those opposed?
- 15 (No verbal response.)
- 16 The consent items carry
- 17 unanimously.
- Now we are going to the first
- 19 emergency agenda. I'll call it. Clerk Item
- 20 356, a resolutions ratifying a memorandum of
- 21 agreement making certain amendments to the
- 22 collective bargaining agreement between the
- 23 county and the Superior Officer's
- 24 Association of the police department of
- 25 Nassau, Inc. I need a motion to establish

- 1 Full Legislature/11-23-20
- 2 the emergency.
- 3 LEGISLATOR FORD: So moved.
- 4 LEGISLATOR WALKER: Second.
- 5 CHAIRMAN NICOLELLO: Moved by
- 6 Legislator Ford, seconded by Legislator
- 7 Walker. We have a motion to establish the
- 8 emergency. I would invite up somebody from
- 9 the administration to explain the nature of
- 10 the emergency.
- 11 MS. FOX: Good afternoon. Tatum
- 12 Fox, deputy County Executive for public
- 13 safety. Good afternoon, Presiding Officer
- 14 Nicolello, Minority Leader Abrahams and
- 15 fellow legislators.
- 16 The nature of this emergency is
- 17 in regard to the contract between the county
- 18 and the Superior Officer's Association.
- The agreement was signed and
- 20 executed in September and the reason it
- 21 wasn't filed right away is we were waiting
- 22 for the Aetna and NYSHIP health care rates
- 23 to come out which did come out and not until
- 24 November. Once those came out this was
- 25 filed.

- 1 Full Legislature/11-23-20
- 2 The reason we are asking for the
- 3 emergency is because the contract still
- 4 needs to be approved by NIFA and then the
- 5 Comptroller needs time to implement the
- 6 health care contribution savings which kick
- 7 in on January 1.
- 8 It's my understanding NIFA is
- 9 meeting tomorrow an also December 7th. So
- 10 if we waited until the December leg calendar
- 11 of the 7th and 14th, that pushes us past the
- 12 NIFA meetings and lands us right in the
- 13 holiday season. So rather than chance and
- 14 lose savings, significant savings from the
- 15 health care contributions, we ask that this
- 16 be heard today.
- 17 CHAIRMAN NICOLELLO: It's our
- 18 understanding that this was agreed to, the
- 19 contract was agreed to by the administration
- 20 in early September and in fact ratified by
- 21 the SOA on September 22nd. It is now two
- 22 months later and is being presented to us as
- 23 an emergency.
- You gave us part of the reason
- 25 for that that it was waiting for NYSHIP and

- 1 Full Legislature/11-23-20
- 2 Aetna?
- 3 MS. FOX: Their health care rates
- 4 of what we pay per employee.
- 5 CHAIRMAN NICOLELLO: Why would
- 6 the contract itself wait for that; can not
- 7 the contract be presented to us with terms
- 8 and conditions without these rates?
- 9 MS. FOX: So the 2014 agreement
- 10 that succeeds this provides for employees
- 11 hired after 2014, they can pay 15 percent
- 12 contributions for Aetna or -- I'm sorry, for
- 13 Empire, 15 percent, or no contribution for
- 14 the Aetna plan.
- So it impacts that population of
- 16 people. That's why we had to wait.
- 17 CHAIRMAN NICOLELLO: I understand
- 18 that it would impact the calculations for
- 19 the -- depending whether they were taking
- 20 Aetna or NYSHIP, why would it delay
- 21 consideration of the contract by the
- 22 Legislature?
- We had the entire month, the full
- 24 cycle in October. We could have gotten it
- 25 in committees in October and have considered

- 1 Full Legislature/11-23-20
- 2 it at our full meeting of the Legislature.
- 3 MS. FOX: Well, the union and the
- 4 county were still negotiating the impact of
- 5 the union's position is that they still want
- 6 to have available to employees a non
- 7 contributory plan. So if the Aetna rates
- 8 went up above 85 percent of NYSHIP, there
- 9 would no longer be a noncontributory plan.
- 10 And that was very important for them to have
- 11 that to offer.
- 12 CHAIRMAN NICOLELLO: I understand
- 13 a little bit more now. So in fact there was
- 14 an open part of this agreement that could
- 15 not be closed until the rates came out from
- 16 NYSHIP and Aetna?
- 17 MS. FOX: We were working on a
- 18 side letter, yes, between the parties to
- 19 discuss the health care contributions that
- 20 were tied to the waiting for the rates, yes,
- 21 sir.
- 22 CHAIRMAN NICOLELLO: Just in the
- 23 second part of that, the implementation of
- 24 the contract. Obviously it has to be
- 25 approved by NIFA; and if NIFA considers this

- 1 Full Legislature/11-23-20
- 2 on December 7th or tomorrow night for that
- 3 matter, what's the reason for the emergency?
- 4 What has to be in place by January 1st?
- 5 MS. FOX: The contract. So this
- 6 body approves, then NIFA needs to approve
- 7 after you, not before you. So your next
- 8 committee is the same day as their December
- 9 meeting.
- 10 CHAIRMAN NICOLELLO: I understand
- 11 that but why -- could not these, the
- 12 savings, be calculated retroactively?
- MS. FOX: It would be burdensome
- 14 for the comptroller and IT, to be honest, to
- 15 prorate and go back, it's very cumbersome.
- 16 CHAIRMAN NICOLELLO: Anyone else
- 17 have questions? Legislator Ferretti.
- 18 LEGISLATOR FERRETTI: Thank you.
- 19 Hi Tatum. I'm not totally understanding
- 20 your explanation as it relates to the health
- 21 insurance rates.
- I understand that we didn't know
- 23 the health insurance rates but, first off,
- 24 what are the rates; have they increased
- 25 since last year, stayed the same?

- 1 Full Legislature/11-23-20
- MS. FOX: They did increase, for
- 3 both Aetna and Empire. I don't have those
- 4 rates. That would be HR. I could get you
- 5 them but I don't have them as I stand here.
- 6 LEGISLATOR FERRETTI: When the
- 7 union voted on this proposed contract back
- 8 in September, were these rates available?
- 9 MS. FOX: No.
- 10 LEGISLATOR FERRETTI: So they
- 11 voted without knowing the rates, right?
- 12 MS. FOX: That's why we waited to
- 13 file it because we waited to do a side
- 14 letter.
- 15 LEGISLATOR FERRETTI: But the
- 16 side letter is not what we are voting on
- 17 here today, correct?
- 18 MS. FOX: It's not what you are
- 19 voting on today but it impacts what you are
- 20 voting on today. The language stayed the
- 21 same but if Aetna went to, which it did, it
- 22 went up, it will cause contributions. So
- 23 the side letter says that the parties will
- 24 agree to find a non-contributory plan.
- 25 Had the rates stayed flat, we

- 1 Full Legislature/11-23-20
- 2 wouldn't have needed that side letter.
- 3 LEGISLATOR FERRETTI: So Aetna,
- 4 under this contract, Aetna is not offered as
- 5 a free alternative to NYSHIP?
- 6 MS. FOX: The side letter says
- 7 that it's a status quo until we find a
- 8 non-contributory rate. That I'm going to
- 9 defer to Chris Nicolino on the side letter.
- 10 LEGISLATOR FERRETTI: So then, I
- 11 wanted to understand, we found out the new
- 12 rates but it hasn't changed anything in
- 13 terms of what we are voting on, correct?
- 14 MS. FOX: Because of the side
- 15 letter, right.
- 16 LEGISLATOR FERRETTI: What
- 17 happens if in year's forward the rates
- 18 continue to increase or change?
- MS. FOX: We will have to do the
- 20 same thing.
- 21 LEGISLATOR FERRETTI: A side
- 22 letter?
- MS. FOX: Yes.
- 24 LEGISLATOR FERRETTI: Again,
- 25 though, this contract is going to be voted

- 1 Full Legislature/11-23-20
- 2 on now for eight years, right?
- MS. FOX: Right.
- 4 LEGISLATOR FERRETTI: So these
- 5 side letters are somewhat independent of
- 6 what we're voting on, right?
- 7 MS. FOX: They shouldn't be
- 8 because this year was a strange year with
- 9 COVID. Normally the rates come out and we
- 10 thought they would come when they normally
- 11 come out which I believe August, and they
- 12 didn't. So normally that comes out and then
- 13 there is open enrollment for employees and
- 14 they know, they have full disclosure what
- 15 plan to pick based on what the rates are.
- 16 That didn't happen this year. Everything
- 17 got pushed back.
- 18 LEGISLATOR FERRETTI: I
- 19 understand what you're saying and maybe you
- 20 can explain it to me or maybe somebody else
- 21 can. I don't see why that held up the
- 22 submission of that contract to the
- 23 Legislature. I'm not connecting the dots.
- 24 MS. FOX: Sure. Chris from the
- 25 Office of Labor Relations. He can talk

- 1 Full Legislature/11-23-20
- 2 about that.
- 3 MR. NICOLINO: It's Christopher
- 4 Nicolino. The problem is that the Aetna non
- 5 contributory plan that we used to have, it
- 6 raised their rates to the point where now
- 7 it's going to cause us seek contributions
- 8 bigger than 85 percent of the NYSHIP Empire
- 9 plan.
- 10 So now we have to look for
- 11 another, a new non contributory plan.
- 12 That's the side letter. That's what we have
- 13 agreed to with the SOA. It was influx and
- 14 we didn't have those rates.
- 15 LEGISLATOR FERRETTI: I
- 16 understand that. Over the next seven and
- 17 half years I'm assuming they will be influx
- 18 as well.
- MR. NICOLINO: Well, hopefully,
- 20 we're going to find a non contributory plan
- 21 that satisfies the county and its employees.
- 22 LEGISLATOR FERRETTI: So we have
- 23 this issue where Aetna is no longer a non
- 24 contributory plan, and we have this contract
- 25 that the union vote on two months ago prior

- 1 Full Legislature/11-23-20
- 2 to knowing the rates and, my question is,
- 3 why is one dependent upon the other? Why
- 4 could we not voted on this contract a month
- 5 ago and this side agreement goes into affect
- 6 now?
- 7 MR. NICOLINO: We didn't know a
- 8 month ago that it was going to be a non --
- 9 LEGISLATOR FERRETTI: Right, and
- 10 we don't know a year from now what's going
- 11 to happen with whatever other health
- 12 insurance you come to an agreement on. We
- 13 don't know. We're not going to come back.
- 14 The contract is still going to be in affect.
- 15 Again, I'm not connecting the
- 16 two. I understand that you are telling us
- 17 that's why it was submitted in October, but
- 18 just in my brain it's not making sense why
- 19 one is dependent on the other.
- 20 MR. NICOLINO: We had to reach
- 21 some agreement as to what we were going to
- 22 do. Now that we know we don't have a non
- 23 contributory plan. Is the county obligated
- 24 to go out and find one, how is that going to
- 25 work? What would they agree to? That's

- 1 Full Legislature/11-23-20
- 2 that side letter that you see Ms. Fox was
- 3 speaking of.
- 4 LEGISLATOR FERRETTI: So, since
- 5 September, when this was voted on by the
- 6 SOA, that's been an ongoing negotiation
- 7 between the administration and the SOA?
- 8 MR. NICOLINO: Correct.
- 9 LEGISLATOR FERRETTI: Thank you.
- 10 MR. NICOLINO: Hope that answered
- 11 the question.
- 12 CHAIRMAN NICOLELLO: Legislator
- 13 Schaefer.
- 14 LEGISLATOR SCHAEFER: I have a
- 15 question for whomever. In the two months
- 16 that we have been waiting, or the SOA has
- 17 been waiting, September to now, weren't
- 18 there conversations about what's going on,
- 19 what's holding it up? Was any of that
- 20 discussed between the county and the SOA?
- 21 MR. NICOLINO: There were a lot
- 22 of conversations but we were waiting to see
- 23 what Aetna was going to charge us.
- 24 LEGISLATOR SCHAEFER: Did they
- 25 know that? Did you tell them that that what

- 1 Full Legislature/11-23-20
- 2 we're waiting for?
- 3 MR. NICOLINO: Yes, and there
- 4 were continued discussions back and forth as
- 5 to what our obligations were, how vested
- 6 they were in trying to seek a non
- 7 contributory plan, etcetera, and that was
- 8 the subject of negotiations, continued
- 9 negotiations.
- 10 LEGISLATOR SCHAEFER: Thank you.
- 11 CHAIRMAN NICOLELLO: We have
- 12 several other legislators. First Steve
- 13 Rhoads, then Legislator DeRiggi-Whitton, and
- 14 then Legislator Ford.
- 15 LEGISLATOR RHOADS: Just to
- 16 follow up on the line of questions from my
- 17 colleagues here, I'm still having difficulty
- 18 why it was necessary for us to -- we don't
- 19 have the signed agreement before us today,
- 20 correct?
- 21 MR. NICOLINO: It's appended to
- 22 your package.
- 23 LEGISLATOR RHOADS: It's appended
- 24 to the package but it's not actually part of
- 25 the agreement we're voting on, correct?

- 1 Full Legislature/11-23-20
- 2 MR. NICOLINO: It's referenced in
- 3 that and it is a side letter agreed to by
- 4 the parties, so it is part of that, part of
- 5 the contract.
- 6 LEGISLATOR RHOADS: Side letters
- 7 that are agreed to by the parties, these
- 8 side agreements that you are referring to
- 9 are agreements that occur throughout the
- 10 course of the contract, there are issues
- 11 that come up over the course of time that
- 12 have to be the subject of negotiation
- 13 outside of the scope of the contract that's
- 14 existing at the time. This isn't a novel
- 15 thing. This is something that happens on a
- 16 routine basis, correct?
- 17 MR. NICOLINO: In Nassau more
- 18 routine than other places, yes.
- 19 LEGISLATOR RHOADS: Right. So
- 20 the notion that we had to wait for this side
- 21 agreement in order to be able to present the
- 22 initial contract to us, that's really a
- 23 departure from what is the normal way we
- 24 would handle these contracts, correct?
- 25 MR. NICOLINO: Well, usually MOAs

- 1 Full Legislature/11-23-20
- 2 or side letters or other substantive
- 3 agreements that modify, amend an existing
- 4 collective bargaining agreement take place
- 5 after the agreement is done and signed off
- 6 on.
- 7 LEGISLATOR RHOADS: And in this
- 8 case it could have been handled exactly the
- 9 same way if the contract was presented to us
- 10 a month ago when we voted on it, correct?
- 11 MR. NICOLINO: I don't know. I
- 12 would have to address that to my colleague
- 13 from the SOA as to whether or not they were
- 14 willing to go forward with this agreement
- 15 not knowing that a big piece of health care
- 16 was unsettled to the point that it was.
- 17 That was the issue. I'm glad that we came
- 18 to an agreement as to how we were going to
- 19 handle that going forward.
- 20 LEGISLATOR RHOADS: So what you
- 21 are representing today is that this piece of
- 22 information that you were waiting for could
- 23 have blown up the entire agreement?
- MR. NICOLINO: I'm not willing to
- 25 say blown up the entire agreement but I'm

- 1 Full Legislature/11-23-20
- 2 saying it was part of the party's meeting of
- 3 the minds.
- 4 LEGISLATOR RHOADS: But this part
- 5 of the meeting of the minds occurred after
- 6 the SOA had already ratified the contract so
- 7 they voted on it.
- 8 The administration obviously
- 9 agreed to it because they're coming to the
- 10 Legislature for the ability to sign off on
- 11 the agreement, correct?
- MS. FOX: And they did vote on
- 13 it, yes, sir. However, with the assumption
- 14 that Aetna rates weren't going up, so when
- 15 we discussed the rates might go up, it was
- 16 like, wait a minute. What happens to the
- 17 non contributory, and that's when the
- 18 conversations began.
- 19 LEGISLATOR RHOADS: And once
- 20 negotiated between the parties with respect
- 21 to this side agreement isn't necessarily the
- 22 issue that I have.
- 23 The issue that I have is the
- 24 timing. Because now we've received
- 25 correspondence from a number of individuals

- 1 Full Legislature/11-23-20
- 2 concerned about the fact that we are
- 3 accelerating through the emergency process,
- 4 we are accelerating the consideration of the
- 5 contract. Normally it would go through
- 6 committees. Normally the Legislature would
- 7 have the opportunity to consider it because
- 8 it's going through the emergency process,
- 9 the process is kind of rushed. Now we are
- in a situation where we really don't have a
- 11 choice.
- 12 The contract has to be approved
- 13 so it can be considered by NIFA based on
- 14 NIFA's timing and based on the timing of the
- 15 calendar of the Legislature. So if we don't
- 16 approve the contract today, or if we don't
- 17 take action with respect to the contract
- 18 today and delayed it, NIFA now wouldn't be
- 19 able to factor that into its considerations
- 20 for the 2021 budget.
- 21 My concern is, is there a way or
- 22 why wasn't it the case if we were able to
- 23 consider this in the normal course of
- 24 business and why are we again forcing an
- 25 emergency upon us that we have no choice but

- 1 Full Legislature/11-23-20
- 2 to accept?
- 3 This is separate and apart from
- 4 what the actual terms of the contract are.
- 5 I'm not talking about that. I'm talking
- 6 about the administration leaving us no
- 7 alternative but to do this by emergency
- 8 because there didn't seem to be proper
- 9 planning or in this case because you're
- 10 saying that there had to be some sort of
- 11 side agreement that had to be considered
- 12 first which is routinely considered after
- 13 agreements are already in place. That's my
- 14 concern.
- MR. NICOLINO: I understand that
- 16 it was a question of not having all the data
- 17 or the data changing after we had come to a
- 18 meeting of the minds.
- 19 LEGISLATOR RHOADS: When did we
- 20 know those rates were changing?
- 21 MS. FOX: The only thing, again,
- 22 I'm not from HR, but this is what I can tell
- 23 you, is that the Aetna rep said, yes, the
- 24 rates are going to go up, and Empire said
- 25 yes, the rates are going up but they were

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 not able to commit, so we were waiting and
- 3 waiting for them to say what that would be.
- 4 Again, if it went up but still
- 5 stayed within at 85 percent of NYSHIP, it
- 6 was not going to be an issue because we
- 7 would have a non contributory plan.
- 8 As it turned out, it did go up
- 9 above the 85 percent so that's why we have
- 10 to go back to find a non contributory plan.
- 11 LEGISLATOR RHOADS: So all I'm
- 12 looking for is an explanation to my
- 13 constituents and I'm sure the other
- 14 legislators are doing the same as to why it
- 15 is that we have to circumvent the normal
- 16 process to consider this by emergency, and
- 17 that's the reason the administration is
- 18 giving because you were waiting on something
- 19 that could have been considered as a side
- 20 agreement after it was already in play?
- MS. FOX: Well, I don't think and
- 22 I don't want to speak for the SOA, but I
- 23 don't think the union and President
- 24 Frassetti if you want to add in was
- 25 comfortable not having that certainty.

- 1 Full Legislature/11-23-20
- So, yes, the timing, I'm not
- 3 purporting it's ideal but it's where we
- 4 landed and it's so close to the end of the
- 5 year. We were waiting for the rates.
- 6 LEGISLATOR RHOADS: But the fact
- 7 of the matter is, it still is at this point
- 8 in time with what's before us, in order to
- 9 have this properly considered by NIFA we
- 10 have to take action with respect to the
- 11 contract today, that's why it's on by
- 12 emergency?
- MS. FOX: Yes.
- 14 CHAIRMAN NICOLELLO: Any other
- 15 questions? Legislator DeRiggi-Whitton.
- 16 LEGISLATOR DERIGGI-WHITTON: Hi.
- 17 I want to thank you for your updates. They
- 18 have been very helpful.
- 19 I have a hypothetical question.
- 20 What if the declaration of need is not
- 21 passed by this body? Have you been advised
- 22 what NIFA might do?
- MS. FOX: I have not. I don't
- 24 know if budget office has, but I have not
- 25 personally, no.

- 1 Full Legislature/11-23-20
- 2 LEGISLATOR DERIGGI-WHITTON:
- 3 Well, we've heard that there's a very good
- 4 possibility that if the declaration of need
- 5 is not passed and not on the calendar today
- 6 as far as I have seen, that NIFA has said
- 7 that they will not approve of this contract.
- 8 So I really feel like we're doing an
- 9 injustice to the SOA in the sense that we
- 10 are -- if we do support this contract we
- 11 don't have the okay from NIFA that it will
- 12 go anywhere.
- 13 It's almost like -- I said today
- 14 it's like giving them a check that we don't
- 15 have the funds for. We really in my opinion
- 16 really need to get this declaration of need
- 17 going.
- 18 If it's not going to happen we
- 19 need to hear about that because it sounds
- 20 like it's something that we need to do first
- 21 or at least in conjunction with these
- 22 agreements.
- Otherwise I don't know how we're
- 24 going to get the money to pay for it. The
- 25 governor is talking about possibly closing

- 1 Full Legislature/11-23-20
- 2 down parts of Nassau County if a hotspot
- 3 arises. We may be facing another economic
- 4 turn in the wrong direction.
- 5 So I really think we will to pass
- 6 that declaration of need. We do need to do
- 7 it. It does not extend NIFA as a control
- 8 period.
- 9 It will extend NIFA as far as the
- 10 bond goes, but it doesn't not extend our
- 11 control period. I think that that confusion
- 12 has really caused a lot of problems for us
- 13 and I just can't understand the controller
- 14 calls it a no brainer. Everything I have
- 15 read supports the idea of this re-fi and we
- 16 really need that before we can promise.
- 17 The SOA spent so many hours
- 18 negotiating. It's arduous and difficult.
- 19 It's a very uncomfortable situation for them
- 20 to be in and I feel before we can do that,
- 21 before anyone can vote on this, you can't
- 22 vote on this without the declaration of need
- 23 in my opinion in an honest, otherwise I
- 24 don't know how we are going to pay for it.
- 25 To think the sales tax is going

- 1 Full Legislature/11-23-20
- 2 to increase, I can't -- not be as bad as
- 3 predicted, I think that in the last two
- 4 weeks since we have discussed that it made a
- 5 turn for the worst.
- 6 So I understand politics, I know
- 7 what the whole game plan is, I get it.
- 8 But we are in the middle of a
- 9 pandemic. We are dealing with first
- 10 responders that helped so many people during
- 11 the pandemic. To play with their emotions
- 12 right now is not something that I want to be
- 13 part of. I think the two have to go
- 14 together. The declaration of need and any
- 15 contract we approve. Are you okay? Can we
- 16 have you come up?
- I understand that we all are
- 18 taking the idea of police reform very
- 19 seriously especially the police officers
- 20 that I speak with. There's no one who has a
- 21 bigger problem with a police officer not
- 22 following the rules. I really believe that
- 23 in Nassau County we are really blessed
- 24 because I honestly think that whether it's
- 25 the education, whether it's the training,

- 1 Full Legislature/11-23-20
- 2 combination of all, we're ranked the safest
- 3 county in the nation for a reason.
- 4 I think that your professionalism
- 5 has been a big part of that and I know
- 6 during COVID, I know the risks, I know the
- 7 supervisors have really dealt with quite a
- 8 lot.
- 9 Again, we discussed briefly that
- 10 if we did come up with reforms you would be
- 11 open to meet with us and discuss them.
- 12 Can you just give us your opinion
- 13 on that?
- 14 CHAIRMAN NICOLELLO: Can I just
- 15 say one thing, before you go, what we are
- 16 considering right now is the emergency, so
- 17 we really haven't gotten into the substance
- 18 of the contract. I think you can bring it
- 19 up and have the answer to the same question,
- 20 but I rather just focus on the emergency
- 21 until we actually pass it.
- 22 LEGISLATOR DERIGGI-WHITTON: But
- 23 this is part of that emergency. We have to
- 24 feel that the opportunity to embrace and
- 25 enact these reforms are there and once we

- 1 Full Legislature/11-23-20
- 2 give the emergency you don't need super
- 3 majority.
- 4 So I just want to make sure we're
- 5 on the same page as far as the
- 6 recommendations we get that we are going to
- 7 be able to still work with you on that.
- 8 MR. FRASSETTI: Rick Frassetti
- 9 for the Superior Officer's Association of
- 10 Nassau County. I just told all of you
- 11 before, I think we're in the forefront of
- 12 police reform. We're the first large police
- 13 organization in this county to have police
- 14 reform in our contracts, example, body
- 15 cameras. We wanted body cameras.
- We are a transparent
- 17 organization. We embrace body cameras and
- 18 we show that by signing on the dotted line.
- 19 We are definitely open to
- 20 discussions on other police reforms and
- 21 always have been and always will be.
- 22 LEGISLATOR DERIGGI-WHITTON: We
- 23 were discussing this earlier and we run the
- 24 risks of losing funding again if we don't
- 25 abide by the recommendations.

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- 2 Again, we need your word and I
- 3 trust you on your word to work with us
- 4 regarding whatever ideas that -- the problem
- 5 is, we don't know all of the ideas and I
- 6 understand that. I really am very happy
- 7 with the body cameras. I know it's a major
- 8 step in the right direction and, as we
- 9 discussed, I think it's a deterrent for
- 10 people to see a body camera, it's going to
- 11 show even more all of what happens in
- 12 situations, and I think it will help the
- 13 police as well. I'm glad that you look at
- 14 it that way also. It's really something
- 15 that can protect the police department as
- 16 well.
- 17 Again, I appreciate the
- 18 importance of the body camera but I do
- 19 understand the hesitation of boxing us in
- 20 for any future reforms but I appreciate your
- 21 word that you will come back to work with us
- 22 as you have in past experiences.
- MR. FRASSETTI: You have my word
- 24 on that. I can't give you a blanket
- 25 statement because I can't speak on something

- 1 Full Legislature/11-23-20
- 2 that's not in front of me right now. Body
- 3 cameras is separate. I don't think we can
- 4 be any more transparent than body cameras.
- 5 We're on camera, on film.
- 6 I'm total for body cameras where
- 7 it shows, vindicates my members, 99.9
- 8 percent of the time and also de-escalate the
- 9 situation.
- 10 Speaking on other police reforms,
- 11 we don't make policy. The police
- 12 commissioner makes policy, and I can't speak
- on that, we just follow the orders, we just
- 14 follow the policy.
- 15 LEGISLATOR DERIGGI-WHITTON: Thank
- 16 you.
- 17 CHAIRMAN NICOLELLO: Legislator
- 18 Ford and then a number of other legislators.
- 19 LEGISLATOR FORD: Good afternoon.
- 20 Thank you very much, President Frassetti,
- 21 for laying out your feelings with regard to
- 22 police reform and I think that is something
- 23 that is very key to moving forward with
- 24 policing here in Nassau County.
- 25 I thank the commissioner for

- 1 Full Legislature/11-23-20
- 2 always having an open door and open mind in
- 3 regard to the public and the police response
- 4 to their needs. I thank you very much and I
- 5 think there has been frustration in regard
- 6 to as if it's not as transparent as it would
- 7 be but I do believe that once it's presented
- 8 to us and to the public it might be
- 9 something that can be acceptable for
- 10 everybody, especially Governor Cuomo.
- 11 But even with the political
- 12 influences that we have, I just want to get
- 13 off the other topic and let's stick to this
- 14 item, the one we are voting on right now
- 15 which is the emergency in regard to the
- 16 passage of the SOA contract.
- I guess we're here to vote on
- 18 this but we don't even know if NIFA is going
- 19 to pass this contract if we vote in favor of
- 20 it, correct?
- 21 MR. FRASSETTI: That's correct.
- 22 I would just point out that it was the same
- 23 situation with the earlier contract
- 24 regarding the detectives.
- 25 LEGISLATOR FORD: But I don't

- 1 Full Legislature/11-23-20
- 2 think that came by emergency, and this is
- 3 where the concern is. We are trying to look
- 4 for transparency in everything that we do.
- 5 Obviously policing is a hot topic everywhere
- 6 throughout the United States, so it's not
- 7 just Nassau County. We are blessed with a
- 8 very good police department but we have to
- 9 share the ills of everywhere.
- 10 I guess it was commented that the
- 11 reason why we're doing this at this point is
- 12 for the Comptroller's sake and everybody
- 13 else with regard to the medical, whether or
- 14 not, I don't know if I'm going to say this
- 15 right or wrong, the Comptroller needed to
- 16 know how much the medical costs and
- 17 everything were going to be moving forward,
- 18 right; am I correct?
- MR. FRASSETTI: Well, it's a
- 20 little different than that.
- 21 One of the pieces of this
- 22 contract, and we addressed at length, if you
- 23 decide to get to that today, but there are
- 24 health care contributions that are built
- 25 into this contract. The county would like

- 1 Full Legislature/11-23-20
- 2 to start realizing them come 1-1-21. If
- 3 there is not a contract in place it won't be
- 4 able to. That's the crux of this emergency.
- 5 LEGISLATOR FORD: But in
- 6 considering Aetna, like you were saying it's
- 7 now within 15 percent of the NYSHIP --
- MR. FRASSETTI: It's less than.
- 9 LEGISLATOR FORD: Less than 15
- 10 percent. During the course of this
- 11 negotiation waiting on Aetna, did you at
- 12 least look to see if there were any other
- 13 medical providers that may fall above the 15
- 14 percent?
- MR. FRASSETTI: My understanding
- 16 is that in anticipation of this the human
- 17 resources department within the county has
- 18 been looking for months for the better part
- 19 of 2020 for a no-cost alternative but it's
- 20 not easy to find.
- 21 LEGISLATOR FORD: So hopefully it
- 22 can be easily resolved. I'm not going to
- 23 put you on the spot because I know it's all
- 24 negotiations and whatever, so you've
- 25 actually looked outside just to see just in

- 1 Full Legislature/11-23-20
- 2 case there's a back up, correct?
- MR. FRASSETTI: Yes.
- 4 LEGISLATOR FORD: Thank you very
- 5 much.
- 6 CHAIRMAN NICOLELLO: Legislator
- 7 Legislator Bynoe.
- 8 LEGISLATOR BYNOE: Thank you,
- 9 Presiding Officer. Good day.
- MR. FRASSETTI: Good day.
- 11 LEGISLATOR BYNOE: So I have
- 12 significant concerns regarding this item
- 13 being offered as an emergency. And the
- 14 item, actually, the timing of the item is of
- 15 significant concern as well.
- So, as an emergency, this is
- 17 being presented to us without even having a
- 18 full report from OLBR. That's one of my
- 19 concerns.
- 20 But my primary concern is that
- 21 this is being offered as an emergency
- 22 without the reform process being completed.
- 23 So, I know that Rick just made some
- 24 assertions and commitments on the record
- 25 that his unit would be open to discussing

- 1 Full Legislature/11-23-20
- 2 any additional reforms that would come by
- 3 way of the community collaborative efforts
- 4 and I appreciate that.
- But, I got to tell you, I've
- 6 lived through an experience here, since 2014
- 7 which this -- well, several of the members
- 8 of this body put in a piece of legislation
- 9 requesting body cameras back in 2014, and
- 10 the administration at that time, the police
- 11 commissioner, along with the County
- 12 Executive said we'll pilot a program for
- 13 body cameras, and it was met with opposition
- 14 from the union.
- So, here we are six years later
- 16 and we finally have body cameras in a
- 17 contract. But I would argue that while
- 18 that's great, listen, I would like to take
- 19 the wins when we see them. This is
- 20 wonderful that body cameras is actually in
- 21 this contract, but my concern is that we are
- 22 silencing the voices of the community
- 23 stakeholders who are hard at work working
- 24 with this county administration along with
- 25 the police commissioner to effect some

- 1 Full Legislature/11-23-20
- 2 further reforms.
- I feel as though, and I'll speak
- 4 on the issue later because the Presiding
- 5 Officer has made it very clear that he would
- 6 like us to stay on topic the emergency.
- 7 I think that it's ill-advised
- 8 that we would be presented something like
- 9 this, and I think that based on the reforms
- 10 not being in place and I think while I
- 11 support the men and women of law
- 12 enforcement, I work with them not only here
- in my capacity as a legislator but in my
- 14 other capacity and I have respect for law
- 15 enforcement, and, in fact, even considered a
- 16 career in law enforcement, but I can't --
- 17 I'm tasked with two things here. I'm tasked
- 18 with making sure our employees of the
- 19 county, their needs are met, and I'm tasked
- 20 with making sure that my community's needs
- 21 are met.
- We've heard a very loud
- 23 resounding call for reform and I don't know
- 24 exactly what those reforms will look like
- 25 because the process has not been fully

- 1 Full Legislature/11-23-20
- 2 completed because the process has not been
- 3 fully completed.
- 4 I think today if we consider this
- 5 by emergency we are silencing the voices of
- 6 those who are working, silencing the voices
- 7 of those who are committed to working with
- 8 the police department to bring some level of
- 9 reform so that policing feels a little
- 10 different here in this county.
- I think it's a disservice for us
- 12 to consider this at this time. I have
- 13 plenty of questions about the reform process
- 14 but I will reserve it for the item but I
- 15 will tell you that today I cannot vote in
- 16 favor of an emergency. I think it's wrong
- 17 that it's even presented to this body in
- 18 this fashion for a host of other different
- 19 reasons; the declaration of need is not in
- 20 place, OLBR, but most importantly the
- 21 reforms are not in place so for that reason
- 22 I will be voting no on the emergency.
- 23 CHAIRMAN NICOLELLO: Legislator
- 24 Drucker.
- 25 LEGISLATOR DRUCKER: Thank you,

- 1 Full Legislature/11-23-20
- 2 Presiding Officer. Most of my questions
- 3 have been asked and answered thankfully.
- I just want to be clear on some
- 5 the financials. Basically the emergency
- 6 here has been predicated as you diligently
- 7 explained based on the insurance, the health
- 8 care contributions, and it's important to
- 9 get it started by January 1st.
- But, hypothetically, what would
- 11 be the impact if by pushing it until
- 12 December for the health care contributions
- 13 to start being made, let's say in the middle
- 14 of January, is that a significant affect?
- 15 Can someone just answer that?
- MR. PERSICH: Andy Persich.
- 17 Office of Management and Budget. It will
- 18 have impact on the budget if we don't
- 19 realize the savings from January 1st.
- 20 LEGISLATOR DRUCKER: Do you know
- 21 how much of an impact?
- 22 MR. PERSICH: For the back years
- of '19 and '20, it's going to cost us
- 24 approximately a million dollars this year.
- When we make the lump sum payment

- 1 Full Legislature/11-23-20
- 2 that's what it will cost us.
- Then we have the built in savings
- 4 for the health insurance and everything else
- 5 in the 2021 budget. It will have an impact,
- 6 financial impact. If it's not ratified 1-1
- 7 or 1-15, are we going to backdate it to 1-1?
- 8 You know what I mean? The agreement is in
- 9 place to start effective with all these
- 10 contributions on January 1st.
- 11 LEGISLATOR DRUCKER: What happens
- 12 when you backdate it to January 1st?
- MR. PERSICH: The terms and
- 14 conditions are at that point. That's a
- 15 legal question. My point is, retroactively,
- 16 we go back and collect health insurance from
- 17 January 1st or January 15th or February 15th
- 18 or whatever we decide.
- 19 So it's a question of when we do
- 20 the collections of certain pieces of the
- 21 health insurance.
- 22 LEGISLATOR DRUCKER: So there's
- 23 real dollars of an impact on the county
- 24 budget by not starting it on January 1st.
- 25 MR. PERSICH: And the budget was

- 1 Full Legislature/11-23-20
- 2 built around patters that were set initially
- 3 by the DAI contract and then follow the --
- 4 it's pretty similar, not to the dollar or
- 5 penny or anything else, but the pattern was
- 6 built around that contract and this contract
- 7 follows suit. So does the budget.
- 8 LEGISLATOR DRUCKER: So it's a
- 9 financial necessity right now?
- 10 MR. PERSICH: It stabilizes the
- 11 county for eight years though too, the short
- 12 term. The long term effect is that we have
- 13 a stable labor agreement for eight years.
- 14 So it's easier for me from a budget
- 15 perspective to know what I have as opposed
- 16 to the unknown.
- 17 LEGISLATOR DRUCKER: Thank you,
- 18 Andy.
- 19 CHAIRMAN NICOLELLO: I just want
- 20 to follow-up with Andy, stay there for a
- 21 moment, on Legislator Drucker's question.
- If I heard you correctly there
- 23 are costs that will be associated with the
- 24 contract and right now they would be in
- 25 2020. So if we delay this, you mentioned a

- 1 Full Legislature/11-23-20
- 2 figure of a million dollars. That million
- 3 dollars then hits the 2021 budget; is that
- 4 what you are testifying?
- 5 MR. PERSICH: Theoretically if we
- 6 delay it, the retro piece of this, for lack
- 7 of a better thing, would have to be paid in
- 8 one of the years, so -- we have, the million
- 9 dollars I can cover this year. The next
- 10 year has it built into the budget. That's
- 11 what the unknown is in the years forward.
- 12 Again, from a planning
- 13 perspective, how making a deal from a
- 14 budgeting perspective makes life easier in
- 15 the financial planning world so we can see
- 16 what is looks like.
- 17 CHAIRMAN NICOLELLO: This has
- 18 been questioned extensively but just going
- 19 back to Tatum, with respect to the Aetna
- 20 rates going up, when did we learn that the
- 21 Aetna rates were going up to an extent that
- it would no longer be non contributory?
- MS. FOX: The exact date I'm not
- 24 sure but it was soon after signing that we
- 25 asked for the rates thinking they would

- 1 Full Legislature/11-23-20
- 2 would normally have come out already and
- 3 they didn't. Again, I'm sorry, I don't have
- 4 someone from HR here. They were the office
- 5 who was speaking with the health care
- 6 representatives not myself.
- 7 CHAIRMAN NICOLELLO: When was
- 8 this side agreement signed, do you know?
- 9 May be Chris can tell us. He's right there.
- MR. NICOLINO: November 12, 2020.
- 11 CHAIRMAN NICOLELLO: We have a
- 12 couple of more legislators but I really
- 13 question whether or not you can put this on,
- 14 you could have given this to us in time for
- 15 committees on November 9th, whether or not
- 16 the letter was in existence or not. I think
- 17 you had the information that you needed with
- 18 the rates going up. It could have gone
- 19 through the regular process instead of us
- 20 considering this by emergency.
- None of the legislators are happy
- 22 that we have to look at this contract via
- emergency.
- 24 Is the County Executive
- 25 recommending this emergency?

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- MS. FOX: Yes.
- 3 CHAIRMAN NICOLELLO: Just one
- 4 other point before I turn it over to
- 5 Legislators Rhoads and Ferretti.
- 6 Whether or not we pass the
- 7 emergency we still would be able to take
- 8 this up in the course of the usual process
- 9 of the Legislature in December. So whether
- 10 or not we pass this by emergency today, we
- 11 would not be delaying this contract past
- 12 April anyway. The argument is being made we
- 13 have this packet and other groups studying
- 14 reforms, but whether or not we pass it by
- 15 emergency, we would be still considering
- 16 this in December and I would not think it
- 17 would be a good option for this Legislature
- 18 to postpone this contract into April, May,
- 19 June of next year because quite frankly with
- 20 vaccines on the horizon, things of that
- 21 nature, the economics may change.
- So right now the county is in a
- 23 position where maybe they get a better
- 24 contract for the county but if they wait six
- 25 months, you may be looking at a vastly

- 1 Full Legislature/11-23-20
- 2 different contract.
- MS. FOX: That's 100 percent
- 4 correct.
- 5 CHAIRMAN NICOLELLO: Legislator
- 6 Rhoads waiting patiently and then Legislator
- 7 Ferretti.
- 8 LEGISLATOR RHOADS: I just wanted
- 9 to briefly address a couple of the points
- 10 and I know we are speaking about the
- 11 emergency.
- 12 Two things. One, this
- 13 Legislature passed a balanced budget that
- 14 saved the taxpayers from borrowing that was
- 15 proposed by the County Executive hundreds of
- 16 millions of dollars. It did not extend
- 17 NIFA's existence beyond 2025 which is
- 18 currently forecasted. The County
- 19 Executive's plan would have extended NIFA's
- 20 existence through 2035 at a minimum, and the
- 21 budget plan saved the taxpayers \$237 million
- 22 by borrowing only what the county needed to
- 23 be able to meet its budget.
- 24 That budget was balanced, that
- 25 budget would have accommodated this

- 1 Full Legislature/11-23-20
- 2 contract, and the reason that a declaration
- 3 of need even becomes part of the
- 4 conversation is because the County Executive
- 5 vetoed that budget plan and the minority
- 6 caucus failed to override the County
- 7 Executive's veto.
- 8 So, before we talk about whether
- 9 a declaration of need is necessary, let's
- 10 talk about why a declaration of need may be
- 11 necessary, simply saying that we don't know
- 12 what we would do with the alternative, we
- 13 provided an alternative and it was rejected
- 14 by the County Executive and the Minority.
- But with respect to this
- 16 particular contract and the timing, I just
- 17 want to make sure I'm correct in my
- 18 understanding, Rick, with what you were
- 19 speaking about.
- 20 Obviously police reform is an
- 21 important conversation. I've had some
- 22 concerns about the way that discussions have
- 23 been held specifically by the
- 24 administration. We've asked for a list of
- 25 who even the members are of PAC. We haven't

- 1 Full Legislature/11-23-20
- 2 been provided with that information. I was
- 3 essentially told it was none of my business.
- 4 We haven't had an indication
- 5 other than what we've heard through the
- 6 commissioner's community council meeting.
- 7 It's not even its briefings as legislators
- 8 but through the commissioner's community
- 9 council we've only gotten some tidbits of
- 10 some of what the police reform that the
- 11 administration was discussing. So I
- 12 understand the concerns.
- 13 However, I just want to make sure
- 14 if this agreement is passed today, and I
- 15 believe, Rick, you had indicated that
- 16 there's a difference between changes in
- 17 policy and I believe you used the term
- 18 impact. So most of the reforms that
- 19 theoretically could be implemented if they
- 20 are simply matters of policy do not even
- 21 have to be subject to a further side
- 22 agreement or memorandum of understanding; is
- 23 that correct?
- MS. FOX: That's correct.
- 25 LEGISLATOR RHOADS: It's only

- 1 Full Legislature/11-23-20
- 2 those issues which the union believe may be
- 3 impact issues which require there to be some
- 4 sort of side negotiation just like the
- 5 memorandum of understanding that you reached
- 6 with respect to Aetna, it would be
- 7 negotiated as part of the side agreement?
- MS. FOX: Correct.
- 9 LEGISLATOR RHOADS: So by passing
- 10 this today, this does not foreclose the
- 11 implementation of any police reforms that
- 12 may come as a result of whatever process the
- 13 administration is engaged in compliance with
- 14 the governor's order?
- MS. FOX: It would not at all.
- 16 LEGISLATOR RHOADS: There's still
- 17 a process to implement whatever changes may
- 18 come?
- 19 MS. FOX: Absolutely. At any
- 20 point in time.
- 21 LEGISLATOR RHOADS: Thank you.
- 22 CHAIRMAN NICOLELLO: Legislator
- 23 Ferretti.
- 24 LEGISLATOR FERRETTI: Just
- 25 explain to me, at some point over the last

- 1 Full Legislature/11-23-20
- 2 five or six years, the Aetna health
- 3 insurance became an option for all the
- 4 unions, right?
- 5 MS. FOX: For people hired after
- 6 2014 for all unions.
- 7 LEGISLATOR FERRETTI: And that
- 8 was a non contributory plan?
- 9 MS. FOX: Yes.
- 10 LEGISLATOR FERRETTI: What was
- 11 the basis for that, was there a memorandum
- 12 of understanding?
- MS. FOX: Yes, the basis for that
- 14 was the 2014 memorandum of agreement did
- 15 have language in there that the county would
- 16 work with the union to find a
- 17 non-contributory plan and, until one was
- 18 discovered, people would not contribute.
- 19 LEGISLATOR FERRETTI: In this
- 20 current contract that this Legislature is
- 21 considering, doesn't it account for all
- 22 memorandums of understanding from the
- 23 previous contract that they will continue
- 24 forward?
- MS. FOX: Yes. So whatever

- 1 Full Legislature/11-23-20
- 2 people contributed, okay --
- 3 LEGISLATOR FERRETTI: I'm not
- 4 asking that. As it relates to health care,
- 5 isn't any understanding from the previous
- 6 contract continue forward into this
- 7 contract?
- 8 MS. FOX: Yes, except the
- 9 language said as 85 percent -- it didn't use
- 10 the word Aetna, it said a plan that is 85
- 11 percent of NYSHIP.
- 12 LEGISLATOR FERRETTI: Right. So
- 13 the previous MOA from the previous contract
- 14 carries forward this year in as much as the
- 15 county will have to work with the SOA to
- 16 find a non contributory option, correct?
- 17 MS. FOX: No. The healthcare --
- 18 that was only for 2014 employees. This
- 19 applies to all employees who have never
- 20 contributed yet. So it doesn't carry
- 21 through for the majority of the population.
- 22 That health care provision was only for 2014
- 23 forward. This applies to everybody.
- 24 LEGISLATOR FERRETTI: So, in
- other words, let me make sure I understand.

- 1 Full Legislature/11-23-20
- 2 Under the memorandum of agreement that was
- 3 signed back in what year?
- 4 MS. FOX: '14.
- 5 LEGISLATOR FERRETTI: So anyone
- 6 hired from '14 forward would have a non
- 7 contributory option?
- MS. FOX: Correct.
- 9 LEGISLATOR FERRETTI: Now, every
- 10 member will have a non contributory option,
- 11 correct?
- 12 MS. FOX: No. Just the 2014
- 13 people.
- 14 LEGISLATOR FERRETTI: Okay, so
- 15 then the previous memorandum of
- 16 understanding from 2014 carries forward,
- 17 right?
- MS. FOX: Well, I was pointing,
- 19 yes, it does carry forward for that
- 20 population.
- 21 LEGISLATOR FERRETTI: So if that
- 22 carries forward, why was this rate increase
- 23 such an issue? Either way, the county was
- 24 going to be under that memorandum which
- 25 would require them to work with the SOA to

- 1 Full Legislature/11-23-20
- 2 have a non contributory option.
- 3 MS. FOX: Because there would be
- 4 a length of time that the people not
- 5 contributing were going to have to
- 6 contribute and that's what in '14 was
- 7 avoided and that's what's avoided now. They
- 8 didn't want a window of seven months where
- 9 someone would have to contribute where they
- 10 wouldn't have had to under the prior
- 11 agreement because the rates went up.
- 12 LEGISLATOR FERRETTI: We don't
- 13 have a new health insurance company picked
- 14 out yet, right, that has a non contributory?
- MS. FOX: They are exploring.
- 16 LEGISLATOR FERRETTI: So what
- 17 happens if you can't find one in the next
- 18 six or seven months?
- 19 MS. FOX: As it's explained, it's
- 20 not a matter of not finding one, it's just
- 21 finding the best one. There out there but
- 22 they have, let's say, a higher deductible or
- 23 higher copay.
- 24 LEGISLATOR FERRETTI: I quess
- 25 what I'm not understanding is, you had this

- 1 Full Legislature/11-23-20
- 2 memorandum from 2014. Now you have a new
- 3 memorandum which you're saying is the reason
- 4 that we had to wait to entertain this
- 5 contract.
- I don't see the difference
- 7 between the two. What's the difference
- 8 between that 2014 memorandum and this one?
- 9 MS. FOX: This memorandum now
- 10 requires all employees to contribute.
- 11 That's the difference between the two.
- If you're saying what's the
- 13 difference between the 2014 and now, the
- 14 difference is now the plan will require them
- 15 to contribute which was not the intention.
- 16 So we waited for the rates and this is where
- 17 as I said time-wise how it landed with the
- 18 information from Aetna and NYSHIP.
- 19 LEGISLATOR FERRETTI: I know that
- 20 you indicated earlier that this was a major
- 21 concern of the SOA.
- 22 MS. FOX: It was both parties had
- 23 the intention when we sat to have a non
- 24 contributory plan. So when that wasn't
- 25 going to be based on the plan, we were both

- 1 Full Legislature/11-23-20
- 2 concerned it wasn't just one sided.
- 3 LEGISLATOR FERRETTI: But the SOA
- 4 did vote on this, correct?
- MS. FOX: With, again, with the
- 6 assumption that there was a non contributory
- 7 plan that was going to be going forward. No
- 8 one at that time knew that Aetna was going
- 9 to go up.
- 10 LEGISLATOR FERRETTI: That's
- 11 still the assumption, right?
- MS. FOX: Yes.
- 13 LEGISLATOR FERRETTI: I agree
- 14 with the line of questioning with Legislator
- 15 Drucker, I think he made a solid point.
- 16 At this point this is an
- 17 emergency because of the NIFA issue and the
- 18 financial issue. But in my opinion this is
- 19 a self created emergency by the
- 20 administration, and I certainly hope that
- 21 going forward as other contracts with the
- 22 other unions going forward that this is not
- 23 the course that the administration takes
- 24 because I think I'm not alone up here to
- 25 think that we could have entertained this in

- 1 Full Legislature/11-23-20
- 2 October through the process that it should
- 3 have been given. It's a shame that we're
- 4 not going to.
- 5 But I do support the emergency
- 6 because unfortunately we have no choice.
- 7 Thank you.
- 8 CHAIRMAN NICOLELLO: Legislator
- 9 Bynoe.
- 10 LEGISLATOR BYNOE: Thank you,
- 11 Presiding Officer. So there was comments
- 12 made and actually the Presiding Officer was
- 13 trying to lay out a timeline and so he
- 14 stated that April of '21 will be a long
- 15 period of time to wait for this contract to
- 16 be ratified by this Legislature.
- 17 Tatum, for my clarification, how
- 18 do you understand the process? Is it that
- 19 you can't enact until April 21, or is it
- 20 that it has to be on or before? I think you
- 21 need to clarify that for the record.
- MS. FOX: So, for the reform, it
- 23 has to go out -- the draft plan for reform
- 24 has to be published to the public at large,
- 25 the entire county has to have access to the

- 1 Full Legislature/11-23-20
- 2 plan to see it and read it, digest it.
- 3 LEGISLATOR BYNOE: I understand
- 4 that. I already know the answer to the
- 5 question I asked but I'll be more specific.
- It's not that we can't enact or
- 7 we can't put a plan before this body until
- 8 April '21, it's on or before, is that
- 9 accurate?
- MS. FOX: Yes.
- 11 LEGISLATOR BYNOE: So it wouldn't
- 12 be if we didn't call this by emergency today
- 13 that we would have to wait until April '21?
- MS. FOX: Because of the time,
- 15 that's not -- the process is going to
- 16 require us to probably make it as close to
- 17 that date.
- 18 LEGISLATOR BYNOE: So I'm going
- 19 to read, just as it is in the executive
- 20 order, is that "we certify adoption of the
- 21 plan to the state budget director on or
- 22 before April 1, 2021." So on or before.
- MS. FOX: There is too much that
- 24 needs to occur in my opinion based upon all
- 25 the meetings we were having.

- 1 Full Legislature/11-23-20
- 2 LEGISLATOR BYNOE: Excellent.
- 3 I'm happy you said that because if there is
- 4 too much that needs to occur.
- 5 MS. FOX: I mean procedurally.
- 6 It has to go out to the public, it has to
- 7 come before this Legislature.
- 8 LEGISLATOR BYNOE: Right. But
- 9 before it goes to the public, there's work
- 10 that has to be done by that body; am I
- 11 correct?
- 12 MS. FOX: It's being done.
- 13 LEGISLATOR BYNOE: It's still
- 14 underway.
- MS. FOX: I'm not talking about
- 16 substance, I'm talking about process.
- 17 LEGISLATOR BYNOE: It's still
- 18 underway though? The plan is still
- 19 underway?
- MS. FOX: It will be can be still
- 21 underway after at public gets to comment on
- 22 it. It's a fluid draft.
- 23 LEGISLATOR BYNOE: So in the
- 24 event that between now -- since you stated
- 25 on the record that there is still so much to

- 1 Full Legislature/11-23-20
- 2 be done --
- MS. FOX: Procedurally.
- 4 LEGISLATOR BYNOE: And even
- 5 conceptually because there's still thoughts,
- 6 concepts, in theory right now that are being
- 7 evaluated for potential implementation,
- 8 correct?
- 9 MS. FOX: What I would say is, we
- 10 support law enforcement we support police
- 11 reform, but they're not mutually exclusive.
- 12 So you can put the contract forward. There
- is no reason to delay it based on police
- 14 reform.
- 15 LEGISLATOR BYNOE: But I disagree
- 16 wholeheartedly and I'm going to tell you why
- 17 I do. I already used the body cameras as an
- 18 example, that, we should have been able to
- 19 implement body cameras back in 2014 met by
- 20 opposition from the union.
- 21 So, what happens now, if someone
- 22 in the PAC, the CCT, or even in the general
- 23 public when you go out for public hearing on
- 24 this document comes up with a concept for
- 25 consideration, but we've already locked

- 1 Full Legislature/11-23-20
- 2 ourselves into an 8 and a half year contract
- 3 that would restrict us from being able to
- 4 implement or not do it without it being very
- 5 costly to the county because we would be
- 6 negotiating really against ourselves because
- 7 there really and truthfully is -- we're
- 8 locked into an 8 and a half year contract
- 9 and we would be at the mercy of the unions
- 10 to open those contracts.
- 11 MS. FOX: I respectfully disagree
- 12 and that at any time in the 8 and a half
- 13 year term of any contract you can
- 14 renegotiate if it needs to be negotiated, as
- 15 President Frassetti said, the majority of
- 16 reform will be based in policies and
- 17 procedures which is managerial prerogative
- 18 of the police department.
- 19 LEGISLATOR BYNOE: There is
- 20 impact. That's why there is impact
- 21 negotiations. It's because the impact of
- 22 the policy or the procedure then requires
- 23 negotiation. Just like the body cameras.
- 24 In theory, we could have implemented body
- 25 cameras but there was an impact that was

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- 2 tied to that deployment and the impact of
- 3 that deployment was what stopped this county
- 4 from being able to deploy body cameras.
- 5 So, just in theory if you look
- 6 through the executive order, some of the
- 7 things they tell us to look at and consider,
- 8 how complaints will be reviewed and how
- 9 disciplinary action will actually be
- 10 implemented or disbursed.
- 11 That being said, I know that that
- 12 would have to have an impact on
- 13 negotiations.
- 14 MS. FOX: You do have to have
- 15 impact negotiations on certain items, but
- 16 you can still implement while you are having
- 17 impact negotiations.
- 18 LEGISLATOR BYNOE: Why didn't we
- 19 implement the body cameras?
- MS. FOX: Because the county
- 21 administration at the time, the unions
- 22 wanted the policy changed.
- LEGISLATOR BYNOE: So they can't
- 24 be separate from each other as far as I
- 25 understand, we couldn't deploy body cameras

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- 2 and in the same breathe say that the
- 3 policies -- there were to policies tied to
- 4 is it?
- 5 MS. FOX: They could have.
- 6 LEGISLATOR BYNOE: But we didn't
- 7 negotiate those.
- MS. FOX: They could have but
- 9 made a decision not to.
- 10 LEGISLATOR BYNOE: Because we
- 11 knew we were in a contract and it's my
- 12 understanding that we knew we were in a
- 13 contract, it's going to be harder to
- 14 negotiate things into a closed contract as
- 15 opposed to a contract that the county would
- 16 be seeking to extend.
- 17 I mean, that's just common sense
- 18 to me. You can't tell me it's as easy to
- 19 implement change to a contract that's
- 20 signed, that's inked, or a contract that's
- 21 still being negotiated. It applies logic
- 22 for us to even sit here and even say that
- 23 that is the case.
- MS. FOX: It's actually, from a
- 25 labor negotiation standpoint, it's easier

- 1 Full Legislature/11-23-20
- 2 when you just have a limited scope to
- 3 negotiate rather than the entire contract
- 4 like we did now. I have, again, I
- 5 respectfully disagree.
- 6 LEGISLATOR BYNOE: Okay. That's
- 7 great that you say the overarching full
- 8 contract. At this point you've ironed out
- 9 most of your contract. The only things we
- 10 would be talking about are the final points
- 11 of reform. That would be the only thing we
- 12 would be ironing out at this point.
- 13 Listen, I want to the men and
- 14 women to have the benefits and I want the
- 15 county to have the benefit of some of the
- 16 advantages they have negotiated into the
- 17 contract, but I also want the community,
- 18 people marched in the middle of COVID in the
- 19 hot sun because they wanted reforms. How do
- 20 we close the door on that? How do we do
- 21 that at this point in time?
- 22 MS. FOX: We are not. We're not
- 23 at all.
- 24 LEGISLATOR BYNOE: We are. I
- 25 have experienced that. I've experienced it

- 1 Full Legislature/11-23-20
- 2 here and I've experienced it my other
- 3 capacities where we tried to later bring in
- 4 or change policy, as simple as people
- 5 swiping, doing a swipe pass saying they were
- 6 for attendance at work, was a big situation.
- 7 MS. FOX: That's a mandatory
- 8 subject of negotiation. You must, policy
- 9 and procedures you cannot negotiations,
- 10 don't necessarily land in a contract.
- 11 LEGISLATOR BYNOE: I totally
- 12 disagree and I know that you'll make your
- 13 assertions and I will make mine.
- 14 But at the end of the day, common
- 15 sense is common sense to me. You have your
- 16 contract laid out, you need some final
- 17 points. Spend some time to identify the
- 18 issues that the community wants to see and
- 19 then negotiate it and then present the
- 20 contract.
- 21 This is something that should be
- 22 done that way. I feel like we are again
- 23 putting, again, the cart before the horse.
- 24 I see it way too often, we undertake these
- 25 things without full consideration of the

- 1 Full Legislature/11-23-20
- 2 impact to the community that we're here to
- 3 serve.
- I'm going to close by saying that
- 5 we can hold this up, just for the members on
- 6 this body, for clarification, we can hold
- 7 this up and it doesn't have to take until
- 8 April 2021, but it should take as long as it
- 9 takes to make sure the reforms are baked
- 10 into the contract. Thank you.
- 11 CHAIRMAN NICOLELLO: Legislator
- 12 Ford.
- 13 LEGISLATOR FORD: I guess to a
- 14 certain degree I also share your
- 15 frustration, Legislator Bynoe, in regard to
- 16 this process but my take is a little bit
- 17 different.
- I know that you've been meeting
- 19 in regard to the police reforms with these
- 20 committees and I think Legislator Rhoads had
- 21 indicated that we had asked for information.
- 22 We don't know who's sitting on these
- 23 committees, we don't know all the people
- 24 involved.
- We had asked in the past to be

- 1 Full Legislature/11-23-20
- 2 included in this and that we have an
- 3 understanding of what is being discussed.
- Now, here we are, left in the
- 5 dark on that. All of a sudden now despite
- 6 the fact that perhaps this SOA contract
- 7 could have come before us in October, much
- 8 earlier than this, now it is the 12th hour
- 9 so to speak.
- 10 It really is unfair to all of us
- 11 who sit up here and as well as to all the
- 12 residents of Nassau County when we're trying
- 13 to be as open as possible to let the people
- 14 know what is going on, what we're voting on
- 15 and to find this here at the last minute, I
- 16 think that I would have been more
- 17 comfortable voting on this had I had a
- 18 glimpse of what some of the recommendations
- 19 for police reform of what these committees
- 20 are suggesting to see if they will have any
- 21 impact in regard to the contract we are
- 22 voting on today or to know that it's just
- 23 going to be policy or something that would
- 24 not have to be basically baked into the
- 25 contract but maybe it will have to be.

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- 2 I really think that this really
- 3 is a disservice. I, though, consider voting
- 4 for the emergency to let it go through.
- I understand in regard to this
- 6 but I have to say that it is an
- 7 uncomfortable feeling. I believe in our
- 8 police and I think that they too also
- 9 deserve more respect in having everything
- 10 being open to the people that are going to
- 11 help decide their contract and their future.
- 12 Thank you.
- 13 CHAIRMAN NICOLELLO: I think
- 14 we've had a full and fair debate and
- 15 discussion.
- I'm going to call for a vote.
- 17 Are all legislators in our seats? I know
- 18 some of us are at home.
- 19 All in favor of establishing the
- 20 emergency signify by saying aye.
- 21 (Aye.)
- Those opposed?
- 23 (Nay.)
- I've got three nays, one by
- 25 Legislator Bynoe, Minority Leader Abrahams,

- 1 Full Legislature/11-23-20
- one by legislator Solages; is that accurate?
- 3 LEGISLATOR ABRAHAMS: Yes.
- 4 CHAIRMAN NICOLELLO: So the
- 5 emergency passes by a vote of 16 to 3.
- Now that we have had a lengthy
- 7 discussion, now it's time to go to the
- 8 merits of the contract. The floor is yours.
- 9 MS. FOX: Okay. Thank you for
- 10 your continued and ongoing support and thank
- 11 you for hearing this by emergency though I
- 12 respect all of your frustration and I
- 13 understand it.
- 14 So jumping right in. The
- 15 agreement between the county and SOA has
- 16 similar scenes as the DAI. My plan was to
- 17 give a very general overview and answer your
- 18 specific questions if that's acceptable.
- The term is the same, 8 and a
- 20 half years, January 1 of '18 to June 30 of
- 21 '26.
- 22 General wage increases. Same as
- 23 the DAI, a total compounded rate of 15
- 24 point, I think it's 9-6 percent throughout
- 25 the term.

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- 2 Additional appearances. All
- 3 members below the rank of deputy inspector.
- 4 That's sergeant, lieutenant and captain.
- 5 They will work five additional appearances a
- 6 year.
- 7 Employee health care
- 8 contributions, two percent of base earnings
- 9 and then that's in 2021, January 1 of 2021.
- 10 Then that rates increases the following two
- 11 years, 2.25 in '22, and 2.5 in 2023.
- 12 Termination pay cap. No change
- 13 to termination pay cap for incumbents, but
- 14 going forward those that promote after
- 15 December 31, 2025 will have a 1.75 cap and
- 16 those with initial higher dates after 2025
- 17 will have a 1.5 cap.
- What's different, but, again,
- 19 it's the same valuation as the DAI is a
- 20 senior supervisor stipend. So members with
- 21 at least six years of supervisor will
- 22 receive a stipend effective January 1st and
- 23 then July 1. January 1 and then July 1
- 24 thereafter.
- 25 Performance pay. Any member with

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- 2 at least ten years as a supervisor and upon
- 3 successful completion of supervisor training
- 4 program will receive a performance pay
- 5 stipend of \$1,500.
- Body worn camera program. This
- 7 is now just background. The county issued a
- 8 request for expression of interest in June.
- 9 They got the most up to date information,
- 10 with any technology with body cameras, it's
- 11 ever evolving. That's the most up to date.
- 12 11 responses were received from
- 13 vendors. They were invited in to give a
- 14 presentation in September. Members of the
- 15 three police unions as well as the District
- 16 Attorney's Office, police department,
- 17 information technology, budget office,
- 18 Office of Minority Affairs and Shared
- 19 Services were all included in those
- 20 presentations. Eight vendors, eight
- 21 presentations.
- 22 Of the 11 vendors, four happened
- 23 to be on state contract. So the plan is to
- 24 have the bid out early January of 2021. We
- 25 are in the process of hiring a body camera

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- 2 consultant to help manage all of this to
- 3 keep us on track to get this implemented by
- 4 the date in the contract which is September
- 5 and that contract I believe was filed and
- 6 will be presented to this body.
- 7 So that's a general overview.
- 8 Now I'm happy to answer any specifics.
- 9 CHAIRMAN NICOLELLO: Do you in
- 10 general have the amount of the budgetary
- 11 impact of the contract on an annual basis?
- 12 MR. PERSICH: Andy Persich,
- 13 Office of Management and Budget. For the
- 14 back years, which is '19 and '20, it equates
- 15 to about a million dollars. For '21 it's
- 16 about \$700,000. In '22 it's about \$7
- 17 million. In '23 it's \$15 million, and in
- 18 '24 it's \$26 million. '25 it's 40. And at
- 19 the end the total cumulative cost is \$55
- 20 million.
- 21 CHAIRMAN NICOLELLO: Can you go
- 22 through those numbers again?
- MR. PERSICH: I was reading the
- 24 cumulative effect which was incorrect.
- The first two years are a million

- 1 Full Legislature/11-23-20
- 2 dollars. '21 is a small savings but not a
- 3 lot. In '22 it's about 6.2. In '23 it's
- 4 8.4. In '24 it's 11 million. In '25 it's
- 5 14 million. In '25 it's \$14 million. And
- 6 in '26 it's \$15 million. The cumulative
- 7 effect over the eight years is approximately
- 8 \$55 million dollars.
- 9 CHAIRMAN NICOLELLO: For the
- 10 budget years '19 and '20 then, it will cost
- 11 a million dollars. '19 is close. How do
- 12 you go about paying that?
- MR. PERSICH: We will pay it out
- 14 of '20 money.
- 15 CHAIRMAN NICOLELLO: 2020.
- MR. PERSICH: 2021.
- 17 CHAIRMAN NICOLELLO: In 2021 in
- 18 fact there's savings?
- 19 MR. PERSICH: Correct.
- 20 CHAIRMAN NICOLELLO: Go ahead.
- 21 MR. PERSICH: But we did build
- 22 some budget numbers in there as a result of
- 23 that.
- 24 CHAIRMAN NICOLELLO: What does
- 25 that mean?

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- MR. PERSICH: It means that
- 3 imbedded in the 2021 budget we built in a
- 4 pattern of union contracts within inside the
- 5 budget, so --
- 6 CHAIRMAN NICOLELLO: That would
- 7 be important if there was cost?
- 8 MR. PERSICH: Pickup
- 9 theoretically. We cost it out to be a
- 10 little bit more.
- 11 CHAIRMAN NICOLELLO: It's
- 12 probably not for you, Andy, but will this
- 13 contract reopen the detective's contract, do
- 14 they have a reopen clause in there?
- MR. NICOLINO: Chris Nicolino.
- 16 No, it will not following the pattern
- 17 established in the detective's contract,
- 18 evaluation is the same.
- 19 CHAIRMAN NICOLELLO: This
- 20 contract provides for additional days to be
- 21 served by superior officers, correct?
- MS. FOX: Yes. Five a year.
- 23 CHAIRMAN NICOLELLO: My
- 24 understanding through speaking to President
- 25 Frassetti is that this will give the

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- 2 Superior Officers, A, an opportunity to
- 3 spend time at the range.
- 4 MS. FOX: Correct.
- 5 CHAIRMAN NICOLELLO: And also will
- 6 give superior officers additional time for
- 7 any training that might result as a result
- 8 of this reform process; is that correct?
- 9 MS. FOX: Yes. Two of the five
- 10 have been earmarked for change.
- 11 CHAIRMAN NICOLELLO: Anyone else
- 12 have any questions? Thank you, Tatum.
- 13 Legislator Schaefer then Legislator Bynoe
- 14 and Legislator Drucker.
- 15 LEGISLATOR SCHAEFER: Hi. How
- 16 are you? So two of the five days that
- 17 additional days are mandated for training?
- MS. FOX: It was agreed upon that
- 19 they would be used for training.
- 20 LEGISLATOR SCHAEFER: For
- 21 whatever training is necessary at the time
- 22 or how is that going to be determined?
- MS. FOX: Whatever training at
- 24 the time, so, yes, two full days so they can
- 25 add in.

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- 2 LEGISLATOR SCHAEFER: Is the
- 3 training at the range mandatory or is that
- 4 just an option?
- 5 MS. FOX: Mandatory. Any
- 6 training is mandatory.
- 7 LEGISLATOR SCHAEFER: And there
- 8 is no training right now mandated for
- 9 superior officers at the range?
- MS. FOX: No.
- 11 LEGISLATOR SCHAEFER: It will be
- 12 one a year potentially?
- MS. FOX: Correct.
- 14 LEGISLATOR SCHAEFER: And once a
- 15 year?
- MS. FOX: Once a year.
- 17 LEGISLATOR SCHAEFER: That's all
- 18 I have right now.
- 19 CHAIRMAN NICOLELLO: Legislator
- Bynoe.
- 21 LEGISLATOR BYNOE: This question
- 22 is for the commissioner. Commissioner, can
- 23 you tell me over the last year about how
- 24 many times you received a communication from
- 25 the PBA or any police union regarding any

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- 2 opposition to changes that you were
- 3 attempting to employ?
- 4 COMMISSIONER RYDER: I don't have
- 5 that number. I couldn't even guess.
- 6 LEGISLATOR BYNOE: But you
- 7 received some?
- 8 COMMISSIONER RYDER: Yes.
- 9 LEGISLATOR BYNOE: More than a
- 10 handful?
- 11 COMMISSIONER RYDER: Oh, yes. I
- 12 think you all get the same copies.
- 13 LEGISLATOR BYNOE: Changes that
- 14 you were trying to implement as it relates
- 15 to their daily activities, correct?
- 16 COMMISSIONER RYDER: That's
- 17 correct.
- 18 LEGISLATOR BYNOE: So I'm just
- 19 establishing that while they say it's a
- 20 paramilitary style operation, that
- 21 everything that you tried to implement does
- 22 not get implemented?
- 23 COMMISSIONER RYDER: No. Not
- 24 everything. Many things go through. It's
- 25 when I change anything in the work

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- 2 environment it has to be negotiated which is
- 3 a process that we go through.
- 4 LEGISLATOR BYNOE: It happens
- 5 routinely. So thank you. That's the only
- 6 question I have for you.
- 7 I'm going to turn my questions
- 8 to, I want to talk a little bit about these
- 9 groups that have been set up for reforms.
- 10 Can you tell me the difference between PAC
- 11 and CCT?
- MS. FOX: So the PAC was
- 13 established prior to the executive order and
- 14 that was dealing with the community and we
- 15 were going through the protests and dealing
- 16 with the community and going through at
- 17 protests and the police did a great job as
- 18 the protesters got a chance to express
- 19 themselves. That's how PAC began. It took
- 20 a pivot to incorporate the executive order.
- 21 What we did with PAC, we had presenters and
- 22 open discussion.
- The CCT is another group of
- 24 community stakeholders, and remember this is
- 25 all with social distancing and COVID. We

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- 2 didn't meet in person. We switched to zoom.
- 3 That's neither here nor there.
- 4 But CCT, they have subject matter
- 5 experts for lack of a better word on the CCT
- 6 and they break out into working groups and
- 7 work on the governor's guidelines with
- 8 questions.
- 9 So PAC is invited to view the
- 10 CCT. The CCT is invited to hear the
- 11 presentation. So there's an overlap, but
- 12 they are two separate groups. The working
- 13 groups are in CCT.
- 14 LEGISLATOR BYNOE: But both are
- 15 tasked with potentially coming up with some
- 16 type of reform suggestions; correct?
- MS. FOX: Yes.
- 18 LEGISLATOR BYNOE: And you said
- 19 in PAC, primarily receiving presentations,
- 20 and I suspect that that's in line with the
- 21 executive order to the extent that there's a
- 22 process where the county is supposed to
- 23 provide an overview of its current policies?
- MS. FOX: Yes. So, for instance,
- 25 we've had civil service give a presentation.

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- 2 We've had DSS, Mental Health give
- 3 presentations.
- 4 The DA is giving a presentation
- 5 at the next meeting. We've had the police
- 6 department, professional standards did a
- 7 presentation. So, yes, to give information
- 8 into these departments so that they have a
- 9 better understanding of what we currently do
- 10 and how we can improve.
- 11 LEGISLATOR BYNOE: During those
- 12 discussions, is somebody in the room
- 13 physically like tabulating so that they have
- 14 an idea, recording and compiling suggestions
- 15 that are bubbling up?
- MS. FOX: Some of the presenters
- 17 give us documents themselves. We hear the
- 18 ideas, we talk about them with the PAC and
- 19 we keep talking about them. So we all know
- 20 what ideas have come up. A lot have been
- 21 dealing with mental health. We let them
- 22 know about the local law which was passed
- 23 with the Health Committee. I thank the
- 24 legislative body for passing that.
- So the CCT had someone keeping

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- 2 notes, but the PAC doesn't. Because it's
- 3 more of a presentation. It's a different
- 4 design.
- 5 LEGISLATOR BYNOE: Are you able
- 6 to talk a little bit about what some of
- 7 those suggestions have been?
- 8 MS. FOX: I would right here
- 9 right now I would say I could tell you some
- 10 of the ideas but I don't think it's
- 11 appropriate because we are going to be
- 12 putting it out to the public. But it's
- 13 everything in the guidelines we are looking
- 14 at every single question.
- If you look at the governor's
- 16 guidelines, all the topics that it hits,
- 17 with training with recruitment, bias
- 18 training, all those topics are being
- 19 discussed. That would be my general answer.
- 20 There is nothing in there that we're not
- 21 talking about.
- 22 LEGISLATOR BYNOE: So what is the
- 23 purpose of these town halls that are being
- 24 held?
- 25 MS. FOX: Again, information out

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- 2 so the community can hear. They're left up
- 3 on Facebook so anyone can go back and hear
- 4 them to begin to educate on what we
- 5 currently do.
- 6 That's why when they hear that,
- 7 we say now, how do you think it can be
- 8 reformed or re-imagined.
- 9 LEGISLATOR BYNOE: So based on my
- 10 review of the process as laid out by the
- 11 governor, it looks like we're only -- it
- 12 looks like they're seven steps and we are
- only on step number two.
- 14 MS. FOX: I don't have the phases
- in front of me to answer you. I wasn't
- 16 prepared for that.
- 17 LEGISLATOR BYNOE: We have yet to
- 18 then, as far as I'm concerned, to involve
- 19 the entire community in a discussion,
- 20 correct?
- 21 MS. FOX: Can you repeat that?
- 22 LEGISLATOR BYNOE: Have we
- 23 involved the entire community in a
- 24 discussion? Because the town halls I viewed
- 25 on Facebook, as you stated, they look like

- 1 Full Legislature/11-23-20
- 2 presentations. They don't look like --
- 3 they're not open discussions.
- 4 MS. FOX: So we have input also
- 5 from the commissioner's community council
- 6 which is every legislative district. We
- 7 have stakeholders on both on the CCT.
- 8 The whole point is, we can't talk
- 9 to every person that lives in the county
- 10 obviously. So we are going to put the plan
- 11 up so that everyone can see it and give
- 12 their input. We have to give a reasonable
- 13 amount of time for that to happen.
- 14 So people will read the plan, the
- 15 proposed draft plan, give the input, we have
- 16 to go back, re-look at the plan and present
- 17 it to this body. So also every one will
- 18 have access to.
- 19 LEGISLATOR BYNOE: So in viewing
- 20 those town hall style meetings, it looks as
- 21 though certain questions are selected by
- 22 maybe a member of the County Executive staff
- 23 and then she's given those questions and
- 24 then she answers, but there are a lot of
- 25 questions left unanswered, and it appears

- 1 Full Legislature/11-23-20
- 2 they're unanswered and, moreover, it
- 3 appears, like I said, it's not a discussion.
- 4 So it appears to me we are only at stage two
- 5 of this work.
- MS. FOX: We are not at phase
- 7 two. Again, I don't have it committed to
- 8 memory what the phases are.
- 9 But at every town hall the County
- 10 Executive says, please check out our website
- 11 and you can email us at, and then there's an
- 12 email address for people to give input at
- 13 any time through the website.
- 14 LEGISLATOR BYNOE: Earlier today
- 15 Ms. Marion spoke on the record regarding her
- 16 organization. Are you familiar with any --
- 17 I think there are several organizations as I
- 18 understand it that are concerned about the
- 19 police reform.
- 20 Have you meeting with those
- 21 groups and having conversations?
- 22 MS. FOX: Some of those members
- 23 are on the CCT but I don't recall who they
- 24 are. But they have been communicating with
- 25 letters and, like I said, some are on the

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- 2 working groups.
- 3 LEGISLATOR BYNOE: You can't
- 4 today at my point give us any idea what they
- 5 are talking about?
- 6 MS. FOX: I'm on PAC, that's not
- 7 CCT.
- 8 LEGISLATOR BYNOE: That
- 9 certainly doesn't give me any comfort. You
- 10 already know I'm in the position that I
- 11 don't have a comfort level, but I think my
- 12 comfort level is even dwindling.
- MS. FOX: For example, we've
- 14 talked about retraining CB ops when it comes
- 15 to, and, I don't want to, again, there is a
- 16 plan coming forward to this legislative body
- 17 from the Mental Health Committee and that
- 18 overlaps too with some of our reform.
- I'm not on that committee. I
- 20 don't want to speak to that. But we talked
- 21 about retraining CB ops when it comes to
- 22 mental health involving mobile crisis team
- 23 more when is comes to calls. Bias training,
- 24 reaching out to the community. More PAL,
- 25 doing community events, having officers on

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- 2 bikes in the community, get to know the
- 3 community, get to know the people so that
- 4 when you see them you have a relationship.
- 5 Those are the types of things we talked
- 6 about.
- 7 The collection of data is a big
- 8 discussion. Having a better way to track
- 9 summons, the traffic system that we use in
- 10 the New York State system didn't have a
- 11 field for rates. That's something we're
- 12 changing. Those are some examples.
- 13 LEGISLATOR BYNOE: So there has
- 14 been to talk at all about disciplinary
- 15 action or complaints?
- 16 COMMISSIONER RYDER: Yes, there
- 17 has been. There's been numerous
- 18 conversations about training, and, again,
- 19 not just with CCT, not just with CCC, and
- 20 not with the PAC.
- 21 Several meetings with the Elmont
- 22 community. I had one the other night with
- 23 the Hicksville community. I've had two with
- 24 Long Beach. I've had a couple in Great Neck
- 25 and the mayor's association.

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- There's 1.4 million people in the
- 3 county and we're reaching everybody we can
- 4 now and they're going to get an opportunity
- 5 to comment when the plan gets put forward.
- 6 All of these comments, all of these
- 7 conversations brings different ideas and
- 8 suggestions.
- 9 This is about reform. That's
- 10 about moving forward. We get stuck going
- 11 backwards. We're trying to make change,
- 12 real change. Change that will mean
- 13 something to these communities and that's
- 14 what we're trying to do.
- But, again, in fairness to Amy is
- 16 they have done a great job challenging us
- 17 and we met most of the challenges, but,
- 18 again, we're not required to collect the
- 19 data that Suffolk County collected. We are
- 20 not in a descent decree.
- 21 We collect the data that we
- 22 collected. The suggestions going forward
- 23 that the state system did not provide for us
- 24 we are changing because that group made that
- 25 suggestion.

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- Okay, we're all right with
- 3 collecting. That's not an impact bargaining
- 4 thing. That is a policy by the department
- 5 on what we collect. That is a procedure by
- 6 the department about what we collect.
- 7 Many of these things are policy.
- 8 We don't like outcome sometimes because of
- 9 what they are. We can't judge them on a
- 10 broad picture. We have to look at the
- 11 individuals. So when the comments come up
- 12 about discipline, you're not disciplining
- 13 enough officers. Again, the cart before the
- 14 horse. Our horse is so far in front of the
- 15 cart it's not even funny.
- 16 We check every box on what that
- 17 governor has asked us. We've done all of
- 18 that training.
- The state requires 770 hours of
- 20 training. We have done over 1200 for our
- 21 cops and we do additional training, but we
- 22 can do better, we can do more, and we listen
- 23 to the reforms. Many of them I agree with.
- 24 We are going to make changes going forward
- 25 to do it better.

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- 2 This department has been through
- 3 hell in 2020 and they've answered everything
- 4 that we have been tasked to do. I don't
- 5 advocate for that union. I don't advocate
- 6 for any union, but I do advocate for their
- 7 members.
- 8 The service that the men and
- 9 women have done, and I have been listening
- 10 to this for the last couple of hours and I
- 11 know there's a lot of behind the scenes and
- 12 I get that. I'm just frustrated because
- 13 they deserve a fair contract that they
- 14 fairly negotiate. I have nothing to do with
- 15 the negotiation but I do know what they went
- 16 through.
- I do know going forward that I'm
- 18 telling them to come to work again when
- 19 everybody is going to be back at home inside
- 20 their doors, I'm asking them to come out and
- 21 risk their lives and their families to do it
- 22 again.
- So, when we talk about reform,
- 24 it's about moving forward. True difference
- 25 in the communities. I agree with that, and

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- 2 you know I am. And my cops agree with it.
- 3 They did a phenomenal job with these
- 4 protests. They went out there and knocked
- 5 it out of the park. We weren't rolling
- 6 around the streets and windows busted and
- 7 fires. Again, that's also a credit to the
- 8 protesters, that went peaceful and worked
- 9 with us.
- 10 We got through it because we
- 11 teach de-escalation, teach implicit bias.
- 12 These are things that are not even in the
- 13 state curriculum that we've already been
- 14 teaching for years.
- 15 LEGISLATOR BYNOE: And,
- 16 commissioner, you would already know,
- 17 because you weren't the commissioner at the
- 18 time, but you would already know that I know
- 19 a lot of what you're saying is true because
- 20 when Perf came in, we rolled up our sleeves.
- 21 Many times we were in the same meetings
- 22 regarding the de-escalation techniques.
- 23 There were a lot of things that were changed
- 24 well in advance of the executive order. I'm
- 25 not disputing that. Nor am I disputing the

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- 2 hard work of the men and women during 202.
- 3 Nor am I refuting the fact that they are
- 4 entitled to have a contract.
- 5 What I'm fighting for is that I
- 6 think this whole body is entitled to is
- 7 having a process that's not chaotic. Having
- 8 a process that is not disjointed. One that
- 9 can move this county forward, okay, properly
- 10 in a way that -- in decency and in order in
- 11 a way that the residents that we serve don't
- 12 feel disenfranchised or silenced by this
- 13 process and an opportunity for the men and
- 14 women of law enforcement to get what they
- 15 need.
- 16 This is not decency. This
- 17 process is not being in decency and in
- 18 order. That is been --
- 19 COMMISSIONER RYDER: By the small
- 20 majority. They're the ones --
- 21 LEGISLATOR BYNOE: Maybe you are
- 22 not hearing what I'm saying.
- 23 COMMISSIONER RYDER: We have been
- 24 out doing this with the community forever.
- 25 LEGISLATOR BYNOE: I don't think

- 1 Full Legislature/11-23-20
- 2 you're hearing what I'm saying. What I'm
- 3 saying is that I feel that I'm placed in a
- 4 disadvantage. I'm set up to not be able to
- 5 support this contract today because of the
- 6 way it was sent down. It's about timing.
- 7 I was set up to make this a no
- 8 vote. My hands are tied on that because of
- 9 timing. We could have done this in decency
- 10 and order.
- 11 We knew we wanted a contract for
- 12 our law enforcement and we were supposed to
- 13 be committed to reforms. We should have
- 14 done this in a way that no one was sitting
- 15 out here disenfranchised and everybody was
- 16 moving forward together.
- 17 COMMISSIONER RYDER: Agreed.
- 18 LEGISLATOR BYNOE: That's the
- 19 problem today, not anything that happened in
- 20 2020. Not the work -- the satisfaction of
- 21 my satisfaction with the men and women and
- 22 especially during the year such as this,
- 23 that's not for debate today. What's for
- 24 debate today is the process and timing and
- 25 it's bad.

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- 2 CHAIRMAN NICOLELLO: Legislator
- 3 Drucker.
- 4 LEGISLATOR DRUCKER: Thank you,
- 5 Presiding Officer. I guess my question is
- 6 for President Frassetti and the commissioner
- 7 too. President Frassetti, you met with us,
- 8 you talked about the distinction of your
- 9 contract versus policy which is promulgated
- 10 by the PD, Commissioner Ryder, and
- 11 implemented but your contract is separate
- 12 and apart.
- But I would really like your
- 14 commitment because we talked about that.
- 15 We're all aware that police reforms are
- 16 coming down the pike as mandated by the
- 17 governor and we all talked about that today
- 18 and I for one are eager to see these reforms
- 19 and roll up our sleeves and make the
- 20 necessary structural changes and
- 21 improvements to implement these reforms that
- 22 our county and country are crying out for.
- But, are you prepared to commit
- 24 on behalf of your members to embrace these
- 25 reforms regardless of your contract?

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- 2 I'm not talking about
- 3 inconsistencies, but, contract aside, are
- 4 you prepared to commit on behalf of your
- 5 members that you are going to embrace
- 6 reforms coming down the pike?
- 7 Maybe the commissioner can help
- 8 you as well on this because we are talking
- 9 about policy now, but you're also involved
- 10 in policy even though you're involved in a
- 11 union and a contract, your members also have
- 12 to deal with policy, so are you prepared to
- 13 commit for us today? I would like to hear
- 14 your statement on that.
- MR. FRASSETTI: I think it's
- 16 obvious our commitment is already there by
- 17 showing that we have body cameras in the
- 18 contract. This actually gives us a seat at
- 19 the table to make it more transparent and
- 20 make the process go a lot smoother.
- 21 We are further committed to
- 22 reform but I cannot comment on what you're
- 23 asking exactly because I don't know what
- 24 you're speaking about.
- 25 If you give me specific questions

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- 2 I might be able to answer them, but until we
- 3 see what's actually on the table I can't
- 4 comment. But some things will be mandated
- 5 to do no matter what.
- 6 LEGISLATOR DRUCKER: I'm not just
- 7 talking about body cams, they're great, we
- 8 all recognize how important that is in terms
- 9 of going forward as the commissioner talks
- 10 about. We talked about reforms about
- 11 implicit bias, systemic racism, enhanced
- 12 training, the incorporation and inclusion of
- 13 healthcare professionals to deal with mental
- 14 illness, addiction, domestic violence.
- So these are the type of reforms
- 16 that are more policy driven, but I would
- 17 really like a commitment on the record that
- 18 you guys are going to work together on this.
- 19 We're not just passing a contract today in a
- 20 vacuum.
- 21 COMMISSIONER RYDER: The men and
- 22 women take an oath to protect and serve the
- 23 people in this county, with all great risk
- 24 to themselves and to their families.
- They take that oath, not by race,

- 1 Full Legislature/11-23-20
- 2 not by religion, not by creed, in fairness
- 3 to all.
- 4 I will stand on the record today
- 5 that I'm all for reform. Reform that
- 6 protects both sides. Reforms that make a
- 7 difference in fairness to the way people are
- 8 treated in the streets of Nassau County.
- 9 But I also know this, from the
- 10 data that we have, is that our cops do a
- 11 hell of a job and do a great job in service,
- 12 and that's why we don't have the complaints.
- 13 I'm not saying we should never be
- 14 in fear of somebody not making that
- 15 complaint because they're afraid of us,
- 16 that's a problem, and we recognize that.
- 17 Not that it's by our fault but it's
- 18 something that we have to change. We are
- 19 talking about that with the reform.
- 20 Again, I will stand on record.
- 21 I'm the policy man. It comes from the top
- 22 down. I make those decisions and they have
- 23 to live with them.
- 24 If I change their work rules,
- 25 they have a right to grievance that.

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- 2 But most of the things we talk
- 3 about today are not because of Nassau County
- 4 it's because of the state civil service
- 5 rules. They dictate how we hire and
- 6 promote, not the police department.
- 7 We try to hire the best and we
- 8 live within those rules and, again, I will
- 9 stand by that. We will be all about the
- 10 reform and make that difference.
- Body cams, they don't come into
- 12 play unless we put them out there. We're
- 13 not even there yet. The approval of it is
- 14 yes and that's now on me to do that and do
- it in the process that will be both
- 16 agreeable to all of the unions to make it
- work.
- 18 LEGISLATOR DRUCKER: Thank you.
- 19 President Frassetti, you indicated that but
- 20 I wanted to be clear not just the body cam
- 21 but some of the other policy reforms that
- 22 are coming down and you certainly will
- 23 embrace those, right?
- MR. FRASSETTI: We are fully open
- 25 to discussion, absolutely.

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- 2 LEGISLATOR DRUCKER: Thank you
- 3 very much.
- 4 CHAIRMAN NICOLELLO: Another
- 5 point he's trying to make is he is president
- 6 of the union and really cannot, unless he
- 7 actually sees the reforms, he can't commit
- 8 but obviously he's shown his attitude and
- 9 his working approach.
- 10 LEGISLATOR DRUCKER: Which is
- 11 what I was looking for.
- 12 CHAIRMAN NICOLELLO: Minority
- 13 Leader Abrahams and Legislator Ford.
- 14 LEGISLATOR ABRAHAMS: Thank you,
- 15 Presiding Officer. I appreciate it.
- 16 My question line of questioning
- 17 is really tied to Commissioner Ryder.
- 18 First and foremost, I want to
- 19 concur with Legislator Bynoe. I truly
- 20 believe that the police department works
- 21 really hard, the men and women, not just SOA
- 22 and PBA and DAI, but the entire police
- 23 department whether it's civilians or not
- 24 work really hard towards making the best
- 25 police department we have.

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- That being said, we do have many
- 3 in our county that would like to see us move
- 4 forward as it pertains to reforms.
- 5 Though whether you believe the
- 6 police department, whatever, indifferent, we
- 7 can always make it better. Especially when
- 8 we have a congruent of people that actually
- 9 believe it could be made better.
- 10 That being said, Commissioner, I
- 11 do have a question for you. We talked a
- 12 little bit about the reforms and what you
- 13 are working on. Obviously there comes a
- 14 point when this actually gets rolled out to
- 15 the community at large so they can have an
- 16 opinion on what is presented.
- I always believe that this should
- 18 be moved forward as a community's plan. I
- 19 think anything short of that really doesn't
- 20 carry the integrity or the justice that it
- 21 deserves.
- The community should be able to
- 23 have input as well as be able to see some of
- 24 their ideas implemented.
- 25 If you can explain to me how that

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- 2 process can work going forward I would
- 3 appreciate it.
- 4 COMMISSIONER RYDER: So, yes,
- 5 sir, thank you. I concur with just about
- 6 everything you're saying. We have been out
- 7 there in the community. I'm out three to
- 8 four nights a week on different zooms. On
- 9 the weekends it's zoom. Speaking to
- 10 different groups about what reform is, about
- 11 what we do and about what we want to modify
- 12 and change going forward.
- Those modifications is where we
- 14 all live in. This is where we want to make
- 15 change. That's the column that we're trying
- 16 to lineup and get on the same page.
- 17 We can't reach everybody but we
- 18 are doing that. The County Executive does
- 19 more of a speaking and explaining process.
- 20 The CCT does the working groups, the PAC
- 21 does another.
- 22 My CCCs have been briefed three
- 23 or four times already about what we're
- 24 doing.
- 25 But we keep getting stuck about

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- 2 the past. To move forward we have to come
- 3 up with ideas and suggestions. Again, I
- 4 give that credit to the CCT, they have come
- 5 up with great ideas and we have made some of
- 6 them already. The data we're putting out;
- 7 how we are going to put this data out; the
- 8 documents.
- 9 But it doesn't stop on April
- 10 21st. Reform is forever. We're always
- 11 going to try to make our police department
- 12 better. And I'm looking at the screen like
- 13 I'm actually physically seeing you right
- 14 now. I just realized that.
- But that's what the reform is. I
- 16 see it. I envision it. That we roll this
- 17 document out. I believe in the month of
- 18 December sometime. I believe then I present
- 19 those modification and changes that are
- 20 requested, suggest it back to the
- 21 legislative body. The legislative body may
- 22 want to have a public hearing on that or two
- 23 and speak to their constituents and then
- 24 they vote. When they vote, then that gets
- 25 turned up to the governor in April.

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- 2 Again, that's the process and
- 3 it's a huge audience that we're talking to.
- 4 There has been a lot of outcry and a lot of
- 5 different issues that we are trying to
- 6 address. That's what we're doing.
- 7 Listen, I can't speak what's on
- 8 my sleeve any more than what I'm doing. We
- 9 are really trying to make change.
- 10 But at the same time we have a
- 11 great police department. We live in the
- 12 safest county in America for a reason, but
- 13 we don't want to make sure we get there
- 14 violating anybody's rights.
- We're going to look at
- 16 everything. We're going to evaluate it and
- 17 we're going to see what needs to be changed
- 18 and training is the priority. This
- 19 contract, if you approve it, gives me
- 20 ability to training for the first time in, I
- 21 don't know, 50 years in this department.
- We don't have that ability.
- 23 Every time we go to training it cost us
- 24 money. Now we have the ability to train for
- 25 the first time on implicit bias, bias

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- 2 awareness, how we look at de-escalation and
- 3 now the new changes and use of force.
- 4 That's all part of positive change that
- 5 makes our police department better. I hope
- 6 that answers the question.
- 7 LEGISLATOR ABRAHAMS: So,
- 8 commissioner, I appreciate your response and
- 9 we all want to see how the police department
- 10 can be made better.
- But, as you know, and you and
- 12 have had very frank discussions, there are
- 13 folks in our county that fear the police.
- 14 They have a distrust of police.
- One of the things that myself and
- 16 Legislator Bynoe proposed was a complaint
- 17 hotline which basically wouldn't change in
- 18 our opinion the disciplinary practices,
- 19 those things will still be at your
- 20 discretion, however, it will add a level of
- 21 integrity and transparency.
- 22 Unfortunately that particular
- 23 measure never saw the light of day in the
- 24 Legislature.
- But this is the type of thing

- 1 Full Legislature/11-23-20
- 2 that community leaders are pushing for.
- 3 Things that we have heard, adding more
- 4 transparency, integrity, to the process.
- I don't know if that's
- 6 incorporated into your reforms, but I think
- 7 this is what we are talking about.
- 8 Here is a measure that was
- 9 proposed many months ago and I haven't seen
- 10 anything whether it's from the
- 11 administration or the majority that have
- 12 talked about this particular measure, their
- 13 thoughts on the measure, whether or not the
- 14 measure should go forward.
- The only thing I will say is,
- 16 with respect to the Presiding Officer, was
- 17 that he felt that he did not want to do
- 18 anything in piece mail and wanted to do
- 19 everything in one shot.
- 20 But can you speak to any -- can
- 21 you inform us whether or not any measures
- 22 like this in terms of adding transparency as
- 23 well as more accountability to the process
- is incorporated into the reform plan?
- 25 COMMISSIONER RYDER: Absolutely.

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- 2 So what you put forward, you and I spoke
- 3 about, and Legislator Bynoe spoke about, I
- 4 will tell you this, some of that is being
- 5 incorporated into our change. We didn't
- 6 need legislation to have reform. Some of
- 7 that works for us, it makes us better, it
- 8 gives us better transparency, so we have
- 9 done that.
- 10 The victim advocacy's now will
- 11 accept complaints and how we are going to
- 12 accept complaints anonymously, way that you
- 13 can go on a website, way that you can do it
- 14 by phone. There's follow-up so they get
- 15 notified and they get told of the outcome
- 16 and follow up going forward.
- 17 That's why I think the
- 18 frustration is. This document is -- this
- 19 fluid working document that we're doing, we
- 20 keep taking pieces of change and we go back
- 21 and enter it into the document.
- 22 I meet with my chiefs and we talk
- 23 about it. Then I get with the analyst and I
- 24 say, we need to incorporate this into the
- 25 program and here is where we want to drop

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- 2 this. We're all for that.
- 3 But recommendations are not fully
- 4 absorbed but if we can pieces of it we start
- 5 making it better.
- 6 LEGISLATOR ABRAHAMS: Okay. So,
- 7 commissioner, this is a more of a difficult
- 8 question.
- 9 Obviously we talked a little bit
- 10 about the need for the community to
- 11 formulate in conjunction with the county the
- 12 plan and I feel that they're actually
- 13 participating in the plan and how it's
- 14 developed.
- 15 However, I will say this. This
- 16 hasn't been debated or discussed but I can
- 17 tell you there are definitely segments of
- 18 the district that I represent that are
- 19 pushing for CCRB, civilian complaint review
- 20 board.
- 21 That being said, that civilian
- 22 complaint review board, if it was considered
- 23 to be in the discussion of the reform plan,
- 24 I know full well that plan would have to
- 25 have some level of acceptance from the

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- 2 unions.
- But, however, we are considering
- 4 a contract today and, as an example in the
- 5 next couple of months, you hear a ground
- 6 swell of support for CCRB, are we prepared
- 7 to tell those people that they can't have it
- 8 because the police department doesn't
- 9 support it or because it's not in the
- 10 collective bargaining agreement?
- 11 COMMISSIONER RYDER: The police
- 12 department supports all fair reporting that
- 13 comes forward to us. How the process is and
- 14 who adjudicates and decides, the police
- 15 department takes everything under advisement
- 16 and we look at it.
- 17 Right now the way we do it in the
- 18 police department, there are ways to make it
- 19 better. I don't think those items that we
- 20 talk about internally which have not been
- 21 presented yet will have to have any union
- 22 involvement. It's our decision. It's a
- 23 policy decision.
- 24 But as far as going forward with
- 25 CCRB and stuff, again, we listen to these

- 1 Full Legislature/11-23-20
- 2 recommendations and we take them under
- 3 advisement.
- 4 LEGISLATOR ABRAHAMS:
- 5 Commissioner, I understand the proposals you
- 6 feel that you are putting forward and
- 7 formulating before they get rolled tout to
- 8 the community do not require any type of
- 9 collective bargaining. I believe you when
- 10 you say that.
- 11 However, I want to see what the
- 12 plan looks like once it reaches 1,000,
- 13 10,000, 20,000 people and they start to
- 14 opine on it.
- What I'm asking is, if there's a
- 16 ground swell of people that are pushing for
- 17 reform and pushing for a CCRB because they
- 18 believe that's the accountability that the
- 19 county needs, then I'm asking you, would
- 20 that be incorporated into the plan and if it
- 21 was incorporated into the plan, how would it
- 22 be incorporated into the plan when
- 23 collective bargaining agreements are already
- 24 ratified, they're already approved by the
- 25 Legislature and done by NIFA?

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- 2 COMMISSIONER RYDER: Because any
- 3 change going forward in the department we
- 4 can always sit down and renegotiate. It's
- 5 an MOU that we sit down and decide under a
- 6 memorandum of understanding on how we are
- 7 going to move forward with this item.
- 8 Whatever that item is.
- 9 LEGISLATOR ABRAHAMS: You feel
- 10 and you're telling this legislative body
- 11 that any particular reform that needs to be
- 12 renegotiated can be renegotiated once the
- 13 contract, even though the contract is
- 14 approved by the Legislature, signed by the
- 15 County Executive and approved by NIFA.
- 16 COMMISSIONER RYDER: Yes,
- 17 absolutely.
- 18 LEGISLATOR ABRAHAMS: Then I go
- 19 back to the back and forth between Tatum Fox
- 20 and Legislator Bynoe.
- 21 I can't understand for the life
- 22 of me that -- I am glad to see that the SOA
- 23 has incorporated and have been leaders in
- 24 regard to body cams in this particular
- 25 contract. I just want to thank them for

- 1 Full Legislature/11-23-20
- 2 that measure. It speaks volumes in terms of
- 3 the direction they believe that transparency
- 4 will provide to Nassau County residents. It
- 5 begs the question on what exactly happened
- 6 with the last police contracts and then how
- 7 that pertains to the body cam measures that
- 8 myself and my colleagues have put together
- 9 in terms of trying to do a body cam pilot
- 10 program.
- 11 At that time it sounded like the
- 12 unions were not in support of it. And if
- 13 the unions are not in support of a CCRB, how
- 14 does this play out any differently?
- MS. FOX: So it would work out
- 16 differently depending on if it was a
- 17 mandatory item of negotiation. If that's
- 18 the case, regardless of the topic, we would
- 19 have to enter into an MOA which would amend
- 20 this contract at any point in time.
- 21 If it's just impact negotiations,
- 22 we could implement it but we would be
- 23 required to negotiate the impact of that
- 24 with the union.
- 25 LEGISLATOR ABRAHAMS: I understand

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- 2 that you have to enter into a memorandum of
- 3 agreement to be able to do that, but what
- 4 I'm trying to say is, to judge the
- 5 willingness of what the unions would do, the
- 6 appropriate time would be now, when you're
- 7 negotiating and give and take on both sides
- 8 on a multitude of issues.
- 9 I'm sure the SOA basically had to
- 10 get something in the agreement. It's a
- 11 contract. It's something that's being
- 12 negotiated. And I'm sure there was give and
- 13 take for them to accept body cameras.
- I'm glad they did. It shows the
- 15 fortitude of their union but at the same
- 16 time there is give and take.
- 17 Now you're saying you would come
- 18 at a later point after the agreement is done
- 19 to establish the MOA which, I'm guessing, if
- 20 I'm understanding you correctly, the county
- 21 would reopen the contract and potentially
- 22 give something back in order to get
- 23 something in that the community at large is
- looking for as part of the reforms?
- I've only been in the county for

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- 2 the last 18 years. I don't think I have
- 3 ever seen that happen to a particular
- 4 contract. If I could be wrong, but I don't
- 5 think I've ever seen that. So I want to
- 6 make sure I understand your logic correctly.
- 7 MS. FOX: I wouldn't call it
- 8 reopening, we would not be reopening the
- 9 entire contract. We would be amending,
- 10 adding to it. If it requires mandatory
- 11 negotiations because it's a term and
- 12 condition of employment we would be required
- 13 to do.
- 14 LEGISLATOR ABRAHAMS: So
- 15 basically you're saying that you would
- 16 reopen it and, at the same time, you are
- 17 expressing that the union -- you're not too
- 18 sure what the union would support, but
- 19 obviously you're stating for the record
- 20 today that the union would basically -- they
- 21 would have to deal with it is what you are
- 22 implying which I don't think that's the
- 23 case.
- 24 But if I understanding you
- 25 correctly, you're not giving them anything

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- 2 as part of the MOA because you are not
- 3 reopening the agreement, or the contract,
- 4 you're not giving them anything, so
- 5 basically they're just going to have to
- 6 accept whatever you are proposing.
- 7 MS. FOX: Respectfully, no, I'm
- 8 not saying that. That's too hypothetical
- 9 for me to answer what we would give in a
- 10 concession for something. I just don't
- 11 know. It's premature for me to answer that.
- 12 But, again, it would have to be a mandatory
- 13 item of negotiation.
- So, if it's not, it doesn't touch
- 15 the contract at all.
- 16 LEGISLATOR ABRAHAMS: I actually
- 17 respectfully disagree. Because, like I said
- 18 before, this is not pie in the sky, this is
- 19 not me making it up.
- I believe Amy Marion, I know if
- 21 she's still there, but I know she spoke on
- 22 behalf of the group I'm talking about. They
- 23 held a press conference on the steps of the
- 24 Legislature and one of their reforms were
- 25 CCRB. That's not hypothetical.

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- Now we are in the reality realm.
- 3 If they garner the support for CCRB and we
- 4 start to hear this at our community meetings
- 5 when this gets rolled out, I have to tell
- 6 you, it would be embarrassing if you're
- 7 going to say to a large majority of people a
- 8 reform they are seeking is not going to be
- 9 incorporated into the reform plan, then what
- 10 are we doing that for?
- 11 Look, I support the fact that we
- 12 are doing community centers and officers on
- 13 bikes. That's great, but, more importantly,
- 14 I want to make sure I hear it from people
- 15 that are pushing for the reforms. I want to
- 16 hear what their priorities are.
- 17 It sounded like to me from the
- 18 group that was there, one of their
- 19 priorities was a CCRB and obviously we need
- 20 to wait to see what the larger community
- 21 anticipates and supports but I would want to
- 22 see their support. I would want to see what
- 23 the larger community supports and make sure
- 24 it's incorporated into the reforms, no ifs
- 25 ands or buts.

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- 2 MR. NICOLINO: Chris Nicolino,
- 3 director of labor relations. I'm reluctant
- 4 to say on the record what is and what is not
- 5 a subject of mandatory negotiation because
- 6 our friends for the union are here and we
- 7 often disagree on what those are exactly.
- 8 But if it's a policy that's being
- 9 implemented, I would maintain that it's
- 10 something that we don't have to negotiate
- 11 and if it's something that affects the terms
- 12 and conditions of the workplace it is. I
- don't know where the CCRB would fit in on
- 14 that spectrum. Certainly we can address it
- 15 through an MOA if it was something that did
- 16 need to be negotiated or address it through
- 17 a policy modification if it was something
- 18 that didn't have to be negotiated.
- Nothing will be set in stone, in
- 20 other words, by this contract and the
- 21 signing off of this contract.
- 22 LEGISLATOR ABRAHAMS: Thank you,
- 23 Chris, for saying that. Look, I'm using the
- 24 CCRB as an example because that has been
- 25 presented and documented whether it's by

- 1 Full Legislature/11-23-20
- 2 Newsday reports or whatever.
- What I'm ultimately saying is
- 4 that there could be a group of reforms that
- 5 if we're not cognizant of what they are
- 6 right now, they can very well impact what
- 7 the collective bargaining agreements this
- 8 legislative body approves.
- 9 From that standpoint I will be
- 10 voting no on the contract today.
- But, thank you, Chris, and thank
- 12 you Tatum and thank you, Commissioner, for
- 13 your candor today. Thank you.
- 14 CHAIRMAN NICOLELLO: Thank you.
- 15 Legislator Ford.
- 16 LEGISLATOR FORD: Thank you very
- 17 much, Presiding Officer. I'm a little
- 18 confused with regard to the reforms and the
- 19 process that we're going through. It
- 20 appears to me that you have already brought
- 21 some of these recommendations to the public
- 22 or by zoom meetings.
- 23 COMMISSIONER RYDER: If somebody
- 24 brings up use of force, and they talk about
- 25 use of force, we saw what happened in

- 1 Full Legislature/11-23-20
- 2 Minneapolis. We explained to them that we
- 3 don't teach the choke hold. We never have.
- 4 We teach a thing called the carotid
- 5 restraint. But, under the new law, it has
- 6 been removed. The last class. We put out a
- 7 departmental order.
- 8 We don't have to wait until April
- 9 to do that. As a matter of fact we can't
- 10 wait until April. We made that change.
- 11 That's already done. It's already in place.
- 12 That is a modification for the use of force.
- 13 There's many others that come with that.
- 14 But that's an example of how some things we
- 15 changed right away.
- 16 Mental health you know we have a
- 17 committee. Commissioner McCummings has done
- 18 an outstanding job with what we've been
- 19 sitting down and having great meetings on
- 20 it, how we can treat those people that need
- 21 that service better and what we can do.
- But some of the changes I've
- 23 already implemented because I can't wait for
- 24 the change to notice that I have a
- 25 shortcoming. I have to fix that now. We

- 1 Full Legislature/11-23-20
- 2 have done that.
- 3 So some of the recommendations
- 4 that come forward, we have changed them
- 5 already. Some of the recommendations that
- 6 come forward we still meet and discuss on
- 7 how we can do it and collection is one of
- 8 the biggest and how we can do better on data
- 9 collection. Again, that's what we're
- 10 working towards.
- 11 When that all gets compiled for
- 12 these working groups, it's going to go out.
- 13 When it goes out, we're going to get more
- 14 recommendations. Some we will take, some we
- 15 won't. Some have already been in there,
- 16 just not seen the right way. Then we can
- 17 finish that document and present it back to
- 18 all of you. You will get it at the same
- 19 time the public gets it of course.
- 20 LEGISLATOR FORD: We were hoping
- 21 we could see the recommendations prior to
- 22 the public also because in case any of us
- 23 have any recommendations as well.
- 24 COMMISSIONER RYDER: That might
- 25 not be an issue, let me take a look at it,

- 1 Full Legislature/11-23-20
- 2 but, again, it's a breathing document. If I
- 3 gave it to you today, by the end of next
- 4 week, I made numerous changes just in the
- 5 last PAC meeting.
- 6 LEGISLATOR FORD: Because I guess
- 7 you heard like from so many of the
- 8 legislators, we're all a little frustrated
- 9 because we have no idea what's been
- 10 discussed. Basically what are the ideas,
- 11 what are the recommendations at this point.
- 12 Voting on something today. We don't know
- 13 what impact it will have on the contracts
- 14 should it be passed next year, these
- 15 recommendations.
- 16 COMMISSIONER RYDER: I can tell
- 17 you, CCRB can be done as a separate deal on
- 18 the side, and the cameras is already in the
- 19 works, which is great. I don't know about
- 20 the discussions with the PBA, I don't know
- 21 that.
- 22 What I do know is this, the
- 23 majority, almost all of the changes and
- 24 reform have nothing to do with an item that
- 25 I have to negotiate. There are policies,

- 1 Full Legislature/11-23-20
- 2 there are procedures on how we train.
- 3 The only thing we are training
- 4 would become, how I train, meaning I can't
- 5 bring them in on a day off without paying
- 6 them, so that has to be figured out. But if
- 7 I have training days as I do in the SOA
- 8 contract, I can bring them in now and train
- 9 them.
- 10 LEGISLATOR FORD: Which is good.
- 11 I guess with the reforms too you have had to
- 12 incorporate basically the reform or the
- 13 repeal of 50A, are those -- take part in
- 14 these type of recommendations also?
- 15 COMMISSIONER RYDER: I don't hear
- 16 what it was.
- 17 LEGISLATOR FORD: 50A.
- 18 COMMISSIONER RYDER: Yes. That's
- 19 a law. That's not reform. That's do it, it
- 20 has to be done.
- 21 LEGISLATOR FORD: So that's done
- 22 and with in mind whatever recommendations
- 23 the public has and everything like that, but
- 24 what if all of a sudden we go through all
- 25 this and we come up with our recommendations

- 1 Full Legislature/11-23-20
- 2 and we think it's good and we send it up to
- 3 the governor and he doesn't like what we
- 4 did?
- 5 COMMISSIONER RYDER: I can tell
- 6 you, and, look, I read the guide several
- 7 times and I understand what's in it and I
- 8 understand what we do, I don't know who
- 9 wrote the guide but it wasn't directed at
- 10 Nassau County Police Department. It's
- 11 directed at a broader audience.
- Not that there are some thing
- 13 that we have to do better now, I agree.
- 14 Some things we have to fix and do better, I
- 15 agree. But it's written to cover the broad
- 16 spectrum of all those 500 agencies in the
- 17 state of New York.
- 18 LEGISLATOR FORD: I thank you and
- 19 I do want to say that you have been rather
- 20 progressive in approaching the police
- 21 department with some of the reforms, so I
- 22 respect you for that.
- 23 COMMISSIONER RYDER: Thank you.
- 24 CHAIRMAN NICOLELLO: Any other
- 25 legislators?

- 1 Full Legislature/11-23-20
- 2 (No verbal response.)
- 3 The only thing I would add is
- 4 just to amplify what Legislator Ford just
- 5 said. Every institution, especially a
- 6 paramilitary institution needs to be looked
- 7 at on a regular basis. Reforms are always
- 8 welcome. Physical training is always
- 9 welcome and we'll see what comes out of this
- 10 process.
- 11 But the discussion here has to be
- 12 in -- the context of every department, it
- does have some flaws and missteps over the
- 14 years but has been remarkably successful.
- 15 As you have said, proactive in
- 16 terms of its training, in terms of how its
- 17 members operate, the professionalism, the
- 18 education.
- 19 So we will discuss before going
- 20 forward and obviously something is going to
- 21 be presented to us at one point. But let's
- 22 not lose sight of the focus that this
- 23 department in particular has been
- 24 overwhelming successful.
- 25 COMMISSIONER RYDER: Thank you.

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2
                CHAIRMAN NICOLELLO: Anyone else?
3
    Anyone remote?
4
                (No verbal response.)
5
                Thank you very much. I'm going
6
    to call for a vote. All in favor of the
7
    contract signify by saying aye?
8
                (Aye.)
9
                Those opposed?
10
                (Nay.)
11
                I believe it's a 16-3 vote. With
12
    Carrie Solages, Legislator Bynoe and
13
    Minority Leader Abrahams voting in the
14
    negative. So the contract passes. Thank
15
    you, Tatum and thank you, Commissioner.
16
    Thank you.
17
                          Thank you everyone.
                MS. FOX:
                CHAIRMAN NICOLELLO: We are going
18
19
    to take a five minute break. We have a
20
    couple of things coming up and we need to
21
    discuss a couple of developments.
22
                (A recess was taken.)
23
                CHAIRMAN NICOLELLO: We still
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have some more emergency items to consider.

We have a second emergency calendar. There

24

25

- 1 Full Legislature/11-23-20
- 2 are three items on it, 290-2020.
- 3 We are going to hold off on the
- 4 emergency items until we have the item.
- 5 Let's go back to the main
- 6 calendar. Item 29, Resolutions 154, a
- 7 resolution authorizing the county of Nassau
- 8 to amend the 2019 housing and urban
- 9 development action plan as amended, to file
- 10 an application for additional federal
- 11 assistance with the US Department of Housing
- 12 and Urban Development.
- 13 LEGISLATOR MCKEVITT: So moved.
- 14 LEGISLATOR MULE: Second.
- 15 CHAIRMAN NICOLELLO: Moved by
- 16 Legislator McKevitt, seconded by Legislator
- 17 Mule.
- MR. CREAN: Good afternoon.
- 19 Kevin Crean, Office of Community
- 20 Development. This item before is you is an
- 21 amendment to the 2019 annual action plan,
- 22 actually the second amendment. The purpose
- 23 for the amendment is to add additional Cares
- 24 Act funding that was awarded to the county
- 25 under the Community Development Block Grant

- 1 Full Legislature/11-23-20
- 2 Program and the Emergency Solutions Grants
- 3 Program. The Block Grant Program has an
- 4 additional \$9.5 million and The Emergency
- 5 Solutions Grant Program an additional \$10.6
- 6 million.
- 7 So the amendment went through a
- 8 five day comment period prior to it being on
- 9 the legislative calendar under communities
- 10 on November 9th. That time period has
- 11 elapsed.
- 12 Once the Legislature acts on the
- 13 action plan amendment we will submit the
- 14 plan to Hud for their review.
- 15 CHAIRMAN NICOLELLO: Can you give
- 16 me that breakdown again?
- 17 MR. CREAN: The CARES Act funding
- 18 had several rounds of allocations in them.
- 19 So there was a Community Development Block
- 20 Grant CB round one, where the county
- 21 received eight and a half million dollars
- 22 and Emergency Solutions Grant round one,
- 23 which had \$4.2 million. Those were in our
- 24 first amendment that was approved in April.
- 25 So then the second round for both

- 1 Full Legislature/11-23-20
- 2 of these pots of money went just to states
- 3 and territories. The third round then had
- 4 additional allocations to entitlements such
- 5 as Nassau County. So that included \$9.5
- 6 million for the Community Development Block
- 7 Grant Coronavirus, and \$10.6 million in
- 8 Emergency Solutions Grant Coronavirus.
- 9 CHAIRMAN NICOLELLO: These are
- 10 monies we're receiving that we ordinarily
- 11 would not get?
- MR. CREAN: That's correct. The
- 13 rules governing these programs are the same
- 14 as the general programs, except for the fact
- 15 that Hud issued numerous waivers for several
- 16 items and the funds have to be utilized to
- 17 address, respond to, plan for or prevent the
- 18 coronavirus spread.
- 19 CHAIRMAN NICOLELLO: What kind of
- 20 waivers?
- MR. CREAN: Well, one of the
- 22 waivers included the caps on public services
- 23 for the Community Development Block Grant
- 24 Program generally the program has a 15
- 25 percent cap on public services because the

- 1 Full Legislature/11-23-20
- 2 coronavirus pandemic, the response includes
- 3 many public services, for instance,
- 4 including food bank distribution, emergency
- 5 food, mental health, substance abuse,
- 6 workforce development, those items all come
- 7 under via category public services.
- 8 So, generally, the Community
- 9 Development Block Grant Program is 15
- 10 percent cap on that. The cap was waived so
- 11 we can provide much larger amounts of
- 12 funding towards those items.
- 13 CHAIRMAN NICOLELLO: Focus on the
- 14 portion that is slated to go for the grants
- 15 for the restaurants.
- 16 MR. CREAN: So the proportion
- 17 slated to go for the restaurants come under
- 18 the category of economic development. Under
- 19 the first round we had funding allocated for
- 20 that as well, but the economic development
- 21 fund went for the PPE distribution that was
- 22 done several dates in Eisenhower Park for
- 23 the businesses in general as they were
- 24 reopening.
- We also allocated funding through

- 1 Full Legislature/11-23-20
- 2 the LEAC, Local Economic Assistance
- 3 Corporation, which is a non profit along
- 4 with the IDA, in conjunction with the boost
- 5 of the New York Forward Program, we
- 6 established a Boost Nassau Program through
- 7 an allocation of \$250,000 in economic
- 8 development funds through the first round of
- 9 block grant funding. We have leveraged \$10
- 10 million through the National Development
- 11 Council.
- 12 So they have now cleared \$1
- 13 million in loans awarded under that program.
- 14 So that came under the first round and that
- 15 program is ongoing, Boost Nassau program.
- 16 In the second round of the
- 17 Economic Development Funds have been
- 18 targeted to assisting restaurants to recover
- 19 from the pandemic. Those will be provided
- 20 as grants, that's the anticipation.
- 21 CHAIRMAN NICOLELLO: Is that in
- 22 the federal guidelines, requirements,
- 23 regulations, is it specifically allocated by
- 24 the feds?
- 25 MR. CREAN: It's an eliqible

- 1 Full Legislature/11-23-20
- 2 activity. It's been an eligible activity
- 3 under the Block Grant Program. The
- 4 assistance to for profit business is
- 5 eligible. There are some requirement that
- 6 go with that obviously, but we can provide
- 7 the funds either through loans, loan
- 8 guarantees, grants. It's up to the local
- 9 municipality how they wish to provide those
- 10 funds.
- 11 Every activity which is funded
- 12 under the Block Grant Program also has a
- 13 national objective in the program.
- 14 Generally the most useful one is low
- 15 moderate income benefit and you can do that
- 16 through area benefits, so a lot of our
- 17 downtowns that have census data that allows
- 18 us to provide funding for downtown
- 19 improvements, improvements of businesses,
- 20 making sidewalk improvements, park
- 21 improvements, that would be done on an area
- 22 wide basis.
- Then you have the limited
- 24 clientele where you can actually identify
- 25 the individuals that will be benefitting

- 1 Full Legislature/11-23-20
- 2 such asa housing rehabilitation so the
- 3 individual would have to have an income that
- 4 applies.
- 5 In this case, economic
- 6 development, the low moderate income benefit
- 7 can be adjusted through job creation or job
- 8 retention.
- 9 So, generally, the program
- 10 requires that you have a minimum of one job
- 11 created or retained per \$50,000 in
- 12 assistance.
- The Coronavirus waivers actually
- 14 increases that amount to \$85,000. So you
- 15 can provide a lot more funding with fewer
- 16 jobs created.
- 17 Our program we're enacting is a
- 18 \$10,000 grant. It's very easy for
- 19 restaurants to identify one low moderate
- 20 income job \$10,000 in assistance. So we are
- 21 trying to set the bar low for these
- 22 restaurants so as many restaurants can
- 23 qualify as possible.
- 24 CHAIRMAN NICOLELLO: And the
- 25 total amount that's set aside for this

- 1 Full Legislature/11-23-20
- 2 restaurant program is \$2.5 million?
- 3 MR. CREAN: \$2.5 million in
- 4 allocation, yes.
- 5 CHAIRMAN NICOLELLO: How did you
- 6 arrive at this number? Could have been more
- 7 or could have been less?
- 8 MR. CREAN: Could have been more,
- 9 cover been less. We still have some funds
- 10 that are budgeted but aren't specifically
- 11 earmarked for specific projects yet. So the
- 12 demand is so great, that we decided we may
- 13 want to open up and do a second round if
- 14 it's possible for us to move more money into
- 15 that program.
- 16 CHAIRMAN NICOLELLO: Does it have
- 17 to be restricted under federal regulations
- 18 to restaurants, can it be other commercial
- 19 activity with a low or moderate income
- 20 employee?
- 21 MR. CREAN: It doesn't have to be
- 22 restricted to restaurants though it can be
- 23 opened up to other businesses. We thought
- 24 to, because of the limited amount of money
- 25 available, \$10,000 really per restaurant,

- 1 Full Legislature/11-23-20
- 2 we're really targeting 300 restaurants. We
- 3 have to open it up to all types of
- 4 businesses because it would be spreading the
- 5 money too thing and it wouldn't really have
- 6 an impact on the businesses in Nassau
- 7 County.
- 8 CHAIRMAN NICOLELLO: Who is going
- 9 to make the decision as to which restaurants
- 10 are eligible.
- 11 MR. CREAN: The National
- 12 Development Council, we are contracting with
- 13 them to run the program. They have been
- 14 running a similar program in a consortium of
- 15 communities in Northern Texas. So we looked
- 16 at the criteria they are using there and we
- 17 made some changes to it so that it fits our
- 18 needs here.
- But, essentially, those
- 20 applications that come in will be funded as
- 21 they are completed. So the applications
- 22 that come in are completed and are eligible,
- 23 they will be funded through chronologically
- 24 received.
- Those that are incomplete, NDC

- 1 Full Legislature/11-23-20
- 2 will work with them to make sure they're
- 3 complete. We've also set it up so that
- 4 there's a 25 percent set aside for
- 5 restaurants that are owned by minority
- 6 business enterprises or women owned business
- 7 enterprises.
- 8 CHAIRMAN NICOLELLO: What is this
- 9 National Development Council, a private
- 10 entity?
- 11 MR. CREAN: It's a not-for-profit
- 12 that operates nationally. We have
- 13 contracted with them already. So this is an
- 14 amendment to their contract.
- When we did our 2020 consolidated
- 16 plan, our five year consolidated plan, we
- 17 have been hearing from a lot of our
- 18 consortium members that they wanted to
- 19 establish a development program. This is
- 20 something we spoke to the National
- 21 Development Council about a year ago.
- 22 Our contract with the National
- 23 Development Council actually includes the
- 24 economic development component. We had
- 25 planned to fund that with 2020 funds.

- 1 Full Legislature/11-23-20
- 2 Then that was before the pandemic
- 3 hit. That was already included in our
- 4 contract with them.
- 5 We anticipated having to amend
- 6 the contract to add funds to it at this time
- 7 using 2020 funds.
- Right now we are using the
- 9 Coronavirus funds and trying to get to the
- 10 specific need.
- 11 We found that a lot of our
- 12 consortium members, although they have
- 13 expressed a need and desire to have an
- 14 economic development program, one, it wasn't
- 15 fair to have different small programs
- 16 operating in cities or towns or villages
- 17 where businesses in other villages that did
- 18 not have the capacity to run their own
- 19 program would be shut out of that program so
- 20 it was more practical to have a countywide
- 21 program so that any business in Nassau
- 22 County could apply as long as they were
- 23 eligible.
- 24 CHAIRMAN NICOLELLO: Two more
- 25 questions and I will be done.

- 1 Full Legislature/11-23-20
- Number one. What is it that
- 3 prevents influence on the National
- 4 Development Council in this selection
- 5 process? For example there's a call and
- 6 they say, I want a restaurant B to be
- 7 covered. So these guys are outside of the
- 8 influence members or whatever?
- 9 MR. CREAN: Is anyone outside of
- 10 influence I can't say, but I think the way
- 11 the program is set up, they will have an
- 12 online application portal and the portal
- 13 will rank the applications as they come in.
- 14 They will be dated, they will be time
- 15 stamped. It will be clear as to when the
- 16 applications came in. We can provide some
- 17 oversight as to how they're rating in the
- 18 rank.
- 19 We will not have any oversight.
- 20 We will not see the list of applications,
- 21 the applicants that are on their list. We
- 22 will be providing them with any instructions
- 23 on what businesses other than the
- 24 constraints the program set up.
- 25 CHAIRMAN NICOLELLO: So the

- 1 Full Legislature/11-23-20
- 2 restaurants themselves, their application
- 3 will go to the National Development Council?
- 4 MR. CREAN: That's correct.
- 5 CHAIRMAN NICOLELLO: The county
- 6 doesn't see that?
- 7 MR. CREAN: That's correct.
- 8 CHAIRMAN NICOLELLO: One last
- 9 question. Are there restrictions on how the
- 10 restaurants can spend the grant money?
- MR. CREAN: We purposely worked
- 12 with the NDC because initially we were
- 13 thinking about helping businesses address
- 14 the desire to have outdoor seating, maybe we
- 15 can help them purchase heat lamps or tents.
- 16 As the season went on and we
- 17 realized that a lot of businesses had
- 18 already purchased heat lamps and we
- 19 understood there were restrictions for heat
- 20 lamps and tents placed on by the fire
- 21 marshal and we heard from a lot of
- 22 communities that there are restaurants in
- 23 their municipalities that don't have access
- 24 to parking lots because they are on the
- 25 middle of a street, or their sidewalks are

- 1 Full Legislature/11-23-20
- 2 not wide enough, we decided to make the
- 3 program more general, so essentially as
- 4 operating capital. They can use it to pay
- 5 their staff, purchase food, pay their
- 6 insurance, their rent, what have you. So
- 7 that's purposely left very vague and making
- 8 it more flexible for the restaurants
- 9 themselves.
- 10 CHAIRMAN NICOLELLO: Thank you.
- 11 I appreciate it. Legislator Ford.
- 12 LEGISLATOR FORD: Good afternoon,
- 13 Kevin. I know that one of the requirements
- 14 for a restaurant to be eligible is that they
- 15 have to have been in business prior to March
- 16 9th of 2019, around that date, say March
- 17 1st, 2019.
- 18 My concern is also for the new
- 19 businesses, the new restaurants. Is there
- 20 any way -- I don't know if this is possible
- 21 under this, if a restaurant say was ABC
- 22 restaurant, and like say in April of 2019
- 23 the ownership changed. It's the same
- 24 restaurant, same location. Owners changed
- 25 from ABC to CD.

- 1 Full Legislature/11-23-20
- 2 Is the new owner still eligible
- 3 to be able to try to get the grant to get
- 4 the five to \$10,000?
- 5 MR. CREAN: I did get some
- 6 clarification on that because we heard that
- 7 question before.
- 8 The definition of in operation
- 9 would include being incorporated. So even
- 10 if they had not opened on March 1st, they
- 11 would have had to file their incorporation
- 12 papers months earlier. So even if they
- 13 opened in August or September, in essence
- 14 they would have been in by March 1st. In
- 15 the case where a business changes hands,
- 16 that's our intent as well. But this will be
- 17 inclusive. We are trying not to restrict it
- 18 so much.
- 19 But the businesses do have to
- 20 show that they have seen a financial hit due
- 21 to Coronavirus. That's part of the federal
- 22 regulation for this Coronavirus money, that
- 23 they would have had to seen a revenue drop
- 24 off.
- 25 They do have to have a certain

- 1 Full Legislature/11-23-20
- 2 number of months of receipts so they can
- 3 demonstrate the change in the revenue from
- 4 pre COVID to post COVID.
- 5 LEGISLATOR FORD: So then a
- 6 restaurant that maybe would have been slated
- 7 to open in May and found that they couldn't
- 8 open, they wouldn't be eligible for this?
- 9 MR. CREAN: Technically, no,
- 10 because they would not be able to show a
- 11 drop in revenue. In May of 2020 you say?
- 12 LEGISLATOR FORD: Say they were
- 13 going to open up May 2019 but because of --
- 14 MR. CREAN: No. May of 2019 they
- 15 should be fine because they would have been
- 16 incorporated, filed for permits. They would
- 17 have been an entity already at that point by
- 18 March. How far into the fall we go, it's
- 19 then that you start to get a little bit more
- 20 touchy.
- 21 LEGISLATOR FORD: So then any
- 22 business that was slated to open this year,
- 23 I'm losing my mind, but they would not be
- 24 eligible?
- 25 MR. CREAN: Not in this current

- 1 Full Legislature/11-23-20
- 2 program, no. But I think if we do see there
- 3 is a significant demand for new businesses
- 4 that we're not able to open we could adjust
- 5 the program in the second run out. From
- 6 what we're hearing, just given the last
- 7 couple of days, this is very popular
- 8 program. There's a lot of restaurants and
- 9 municipalities are telling us that there is
- 10 a high demand for this so we do expect to be
- 11 oversubscribed for the two and a half
- 12 million dollars and we will see how the
- 13 other items in the budget goes.
- 14 We may be able to make some
- 15 additional funds available, so we can make
- 16 some changes to the requirements at that
- 17 point.
- 18 LEGISLATOR FORD: I hope so
- 19 because after Sandy there were grants that
- 20 were given to businesses and unfortunately
- 21 some of them that had opened, right before
- 22 Sandy hit, were not eligible and sad to say
- 23 I think two of them down in my area actually
- 24 were both women owned businesses, they went
- 25 under.

- 1 Full Legislature/11-23-20
- 2 So I'm hoping that if the intent
- 3 is to give them the assistance so they stay
- 4 in business and they're economically viable,
- 5 that even the new ones, we can find a path
- 6 to help them so that they can continue to
- 7 stay in operation and hopefully service us
- 8 for many many years.
- 9 MR. CREAN: There was a lot of
- 10 discussion and we just want to work out the
- 11 parameters of the program. We also have to
- 12 consider making it a priority or strictly
- 13 for downtowns. So much of our Community
- 14 Development Block Grant money over the last
- 15 few years has gone to improving downtown
- 16 revitalization projects.
- 17 But then there's going to be a
- 18 lot of restaurants that are in shopping
- 19 centers and strip malls that would have been
- 20 shut out, so we are trying to make it as
- 21 inclusive as possible but you have to draw
- 22 the line at some point just so that there's
- 23 some structure around the program.
- 24 But if see there are a lot of
- 25 businesses that fall short we are willing to

- 1 Full Legislature/11-23-20
- 2 listen to make adjustments.
- 3 LEGISLATOR FORD: You might hear
- 4 from food truck people.
- 5 MR. CREAN: I did see another
- 6 community working with food trucks since we
- 7 were working on this, we were looking at the
- 8 programs. I guess in different parts of the
- 9 country food trucks are -- I know they're
- 10 more popular particularly in Long Beach
- 11 areas but yes.
- 12 LEGISLATOR FORD: Thank you so
- 13 much.
- 14 CHAIRMAN NICOLELLO: Anyone else?
- 15 Legislator Rhoads.
- 16 LEGISLATOR RHOADS: Thank you,
- 17 Mr. Presiding Officer. Could you just tell
- 18 us, I know that \$2 million is going towards
- 19 the restaurant program through the Community
- 20 Development Block Grants but I understand
- 21 there was \$9.5 million received.
- MR. CREAN: 9.5 and in the staff
- 23 summary that I think you should have been
- 24 provided with, it outlines the different
- 25 pots of funding.

- 1 Full Legislature/11-23-20
- 2 LEGISLATOR RHOADS: Can you just
- 3 go through the remaining 7.5, the remaining
- 4 7?
- 5 MR. CREAN: Yes. So subsistence
- 6 payments is earmarked for \$4 million.
- 7 That's something we are still trying to work
- 8 out. But essentially subsistence payments
- 9 is something that -- it's an odd concept,
- 10 but it falls under -- it's listed under the
- 11 ineligible activities under the Community
- 12 Development Block Grant Program except for
- 13 this allowance. So you can provide
- 14 subsistence payments which would include
- 15 paying for a rent arrears or paying for
- 16 rental assistance for at least three months
- 17 or for no more than three months.
- 18 The Coronavirus waivers I believe
- 19 extended after four months. That's is
- 20 something that we are looking to do.
- 21 LEGISLATOR RHOADS: Is that
- 22 commercial or residential?
- MR. CREAN: Residential. That's
- 24 earmarked for \$4 million.
- 25 Food banks, another million

- 1 Full Legislature/11-23-20
- 2 dollars. We are now trying to determine the
- 3 extent of the need because there were a lot
- 4 of funding for food banks earmarked in the
- 5 first round and a lot of that money is still
- 6 not spent. But those vouchers are rolling
- 7 in now so we will see where we are with that
- 8 how that goes moving forward.
- 9 Health services \$214,000. Mental
- 10 health and substance abuse services
- 11 \$500,000. Both of those items also were
- 12 included in the first round. So we will see
- 13 where the need is or the demand for that is.
- 14 It's possible there might be some
- 15 unallocated money in those two pots as well.
- 16 Employment training and workforce
- 17 development. We had a program in the first
- 18 round with Nassau Community College to
- 19 specifically train health care workers both
- 20 as trying to identify those residents who
- 21 may have been put out of work and now
- 22 looking to change careers but also training
- 23 more healthcare workers to address the
- 24 pandemic, so that was something that we
- 25 thought was specifically eligible.

- 1 Full Legislature/11-23-20
- So that's \$500,000, and two and a
- 3 half million dollars development fund and,
- 4 under the planning line, that was \$150,000
- 5 which was earmarked specifically for health
- 6 disparity study for the minority
- 7 communities. That RFP has been issued
- 8 already. So that funding will be available
- 9 when the responses come in and we have a
- 10 chance to do them.
- 11 LEGISLATOR RHOADS: So we're
- 12 using community development Community
- 13 Development Block Grant funding to do the
- 14 disparity study?
- MR. CREAN: Not the disparity
- 16 study for businesses. There's two studies.
- 17 This is specifically for health care, why
- 18 the minority communities were hit harder by
- 19 the Coronavirus, that's something we're
- 20 looking to address; is it the availability
- 21 of health care, is it the different types of
- 22 jobs? We're just trying to get that study
- 23 done to determine what the extent is and the
- 24 causes for it and that will allow us to plan
- in the future to target those areas.

- 1 Full Legislature/11-23-20
- 2 Then there's additional funding
- 3 for administration as well, for the running
- 4 of the program.
- 5 LEGISLATOR RHOADS: What is at
- 6 the funding for the running of the program?
- 7 MR. CREAN: \$700,000.
- 8 LEGISLATOR RHOADS: Are we
- 9 bringing on additional staff?
- MR. CREAN: No. We tried, but
- 11 Andy Persich wouldn't let us we're stuck
- 12 with what we got.
- 13 LEGISLATOR RHOADS: Well, I guess
- 14 the point is, what would be the point of
- 15 spending an additional \$700,000 on the
- 16 program, not \$700,000 on program
- 17 administration, wouldn't that be better
- 18 served actually going towards the program?
- 19 MR. CREAN: And it may end up
- 20 going to the program. Right now our staff
- 21 is spending an inordinate amount of time as
- 22 you can imagine just trying to set up these
- 23 two new programs so we can bill time to this
- 24 program that would have been billed to our
- 25 regular block grant, and that will carry

- 1 Full Legislature/11-23-20
- 2 over to next year. So it gives us some
- 3 flexibility.
- 4 LEGISLATOR RHOADS: In looking
- 5 through the breakdown, for example, we have
- 6 \$10 million going up to \$20 million
- 7 allocated with \$10 million going towards
- 8 essentially homeless prevention and housing
- 9 relocation and stabilization services, and
- 10 it's certainly important, no question about
- 11 it, but it seems as though we've got a
- 12 management information system for \$325,000,
- OCD administration program for \$420,000, and
- 14 we have OCD administration which is \$700,000
- 15 that we spoke about.
- 16 We have rapid rehousing and
- 17 housing location stabilization services. Is
- 18 that a -- I'm sorry, street outreach for
- 19 \$2.3 million to reach out to unsheltered
- 20 homeless individuals and families.
- 21 Aren't these things that we're
- 22 already doing though? I'm concerned that it
- 23 seems as though we're spending an awful lot
- 24 on programs, administration, sort of
- 25 in-house costs that we could be devoting

- 1 Full Legislature/11-23-20
- 2 towards providing actual relief.
- 3 MR. CREAN: What you are reading
- 4 off of now is the Emergency Solutions Grants
- 5 Program which is much more restrictive so
- 6 that has to go towards addressing the needs
- 7 of the homeless population and preventing
- 8 homelessness.
- 9 We do have an existing Homeless
- 10 Prevention Program that's run out of our
- 11 office so there's additional COVID money
- 12 going towards that.
- Right now we're impacted by the
- 14 eviction moratorium so we have not actually
- 15 been able to spend any of that money from
- 16 the first round or from our regular funding
- 17 because of the eviction moratorium.
- 18 One of the requirements is that
- 19 the individuals be at risk of homelessness
- 20 through eviction, and through the moratorium
- 21 no one has an eviction notice filed against
- 22 them. We expect that to increase after
- 23 January.
- 24 LEGISLATOR RHOADS: I quess my
- 25 question is, why are we spending so much of

- 1 Full Legislature/11-23-20
- 2 the \$10 million that's being allocated
- 3 towards homeless prevention, why are we
- 4 spending so much on administrative costs as
- 5 opposed to the actual programs?
- 6 MR. CREAN: The bulk of the
- 7 administrative money for the homeless --
- 8 under the Emergency Solutions Grant Program
- 9 will probably be contracted out to other
- 10 entities who will carry out these tasks for
- 11 us.
- 12 So the Rapid Rehousing Program is
- 13 something that we have not funded in the
- 14 last number of years. It's a Hud priority
- 15 right now as a street outreach. We didn't
- 16 allocate any money for street outreach in
- 17 the first round, but we are hearing that
- 18 there are additional homeless persons
- 19 impacted because of the Coronavirus either
- 20 through mental health issues or for loss of
- 21 income.
- 22 So the street outreach will allow
- 23 some of those entities, nonprofits that we
- 24 work with to go out into the field and
- 25 identify the homeless, provide them with

- 1 Full Legislature/11-23-20
- 2 case management and hopefully get them
- 3 housing. So that is something that we are
- 4 working on right now.
- 5 LEGISLATOR RHOADS: That's
- 6 something that we don't do already?
- 7 MR. CREAN: Not our office. DSS
- 8 does some of that and we are trying to
- 9 coordinate with DSS. But, no, we don't do
- 10 the street outreach. Our staff, we only
- 11 have one person assigned to the emergency
- 12 solutions grant program.
- 13 LEGISLATOR RHOADS: Is there a
- 14 reason why DSS can't pick that up? In other
- 15 words, why are two different departments
- 16 trying to do the same thing?
- 17 MR. CREAN: We do try and
- 18 coordinate. The Emergency Solutions Grant
- 19 Program falls under our office because it's
- 20 part of Hud's consolidated program. So the
- 21 reporting to Hud, the action plan
- 22 coordination is all done through our office.
- We have discussed with DSS taking
- 24 on some of those roles. They have other
- 25 issues on their end. They do street

- 1 Full Legislature/11-23-20
- 2 outreach but it's a civil service position,
- 3 so it's just 9 to 5 during the week, and
- 4 this allows us to go out on the weekends and
- 5 evenings and respond to more emergency
- 6 conditions that are authorized.
- 7 LEGISLATOR RHOADS: And,
- 8 specifically, with the Community Development
- 9 Block Grant Program, I notice, and it's
- 10 great that we're helping restaurants, that's
- 11 fantastic, it's a two part question, are we
- 12 doing anything to push back on some of the
- 13 new restrictions that have gone into place
- 14 not permitting dining after 10 o'clock, not
- 15 permitting gym operation after 10 o'clock?
- I don't know if there's any more
- 17 danger sitting down and having dinner at
- 18 9:30 then there is at 10:30 from COVID, so
- 19 are we pushing back in any of those
- 20 restrictions that are coming down from the
- 21 state which would really help restaurants
- 22 because they are really losing an entire
- 23 seating theoretically?
- 24 MR. CREAN: That would be outside
- 25 my purview, my jurisdiction, but I know the

- 1 Full Legislature/11-23-20
- 2 County Executive has expressed her
- 3 displeasure with those restrictions as have
- 4 a lot of the restaurants, particularly the
- 5 10 o'clock closure of the in-house dining
- 6 because they're losing that nine o'clock
- 7 seating time frame.
- I can't say what the County
- 9 Executive or the administration may have
- 10 done in response or to contact the
- 11 Governor's office.
- 12 LEGISLATOR RHOADS: Is there any
- 13 thought to going beyond restaurants? I
- 14 mean, you have small businesses of all types
- 15 throughout the county that have been
- 16 dramatically impacted, and Legislator
- 17 Ferretti followed up on gyms, you have the
- 18 gyms, you have movie theaters, a whole
- 19 variety of places that have been
- 20 dramatically impacted by this that they are
- 21 simply not going to be able to survive.
- 22 MR. CREAN: Yes. There was some
- 23 consideration to them. We did hear that
- 24 from some of our communities.
- The restaurant industry, in

- 1 Full Legislature/11-23-20
- 2 particular, is an easy category to make
- 3 eligible because it's still block grant
- 4 money so it still has to target low and
- 5 moderate income jobs.
- 6 Restaurants I think will have an
- 7 easier time qualifying for low and moderate
- 8 income jobs.
- 9 Yes, for ushers at movie theaters
- 10 are probably also lower income as are
- 11 probably some of the workers at gyms, but
- 12 they also have a smaller employee base.
- We tried to guard against making
- 14 the program too wide and too broad and then
- 15 having very little impact. We thought the
- 16 restaurant industry was something that we
- 17 can make an impact with this kind of money
- 18 that we did have.
- 19 As I mentioned, this is something
- 20 that we were looking at doing even before
- 21 COVID was to make an economic development
- 22 loan program available.
- Loans obviously with the return,
- 24 refunnel that money and put it out for more
- 25 loans and assist more businesses as you go

- 1 Full Legislature/11-23-20
- 2 forward. That's something that we're still
- 3 looking to do.
- 4 That's funding that we had
- 5 available in 2020. With the onset of COVID,
- 6 we are just trying to marshal our resources
- 7 and address the current need. But the
- 8 economic develop loan program is something
- 9 that we still want to establish and that
- 10 will be available to all businesses.
- 11 New businesses that would come in
- 12 and bring new jobs to the county and
- 13 businesses, that, one, are threatening to
- 14 leave Nassau County because they have an
- offer somewhere else, they can stay here,
- 16 purchase a piece of equipment, or maybe
- 17 expand their business, but the requirement
- 18 is that they either create or retain low
- 19 moderate income jobs. That is something
- 20 that is still going to be in place as that
- 21 program goes forward.
- 22 LEGISLATOR RHOADS: Do we
- 23 anticipate there being any additional grant
- 24 funding available at some later time?
- 25 The issue is going to be, if in

- 1 Full Legislature/11-23-20
- 2 fact we do have an additional shutdown at
- 3 some point in time, even the businesses that
- 4 manage to survive this first round, simply
- 5 may not be able to survive the second round,
- 6 and it seems as they we should be doing
- 7 something to help those businesses and try
- 8 to preserve those jobs.
- 9 MR. CREAN: Absolutely. The
- 10 CARES Act was announced I believe in late
- 11 March early April. It was announced at the
- 12 time that there would be three rounds of
- 13 block grant money.
- 14 The first round was supposed to
- 15 be released on the same formula that the
- 16 regular block grant money was released and
- 17 that came forward pretty quickly.
- 18 This Legislature approved our
- 19 plan for that in April. And then we were
- 20 waiting for the second to be announced. The
- 21 second round of Emergency Solutions Grant
- 22 money was announced I believe some time over
- 23 the summer, June or July, we kept being told
- 24 that the second round of block grant money
- 25 that would be coming to the county would be

- 1 Full Legislature/11-23-20
- 2 announced shortly.
- 3 It wasn't announced until
- 4 September 11th, so it was much delayed for
- 5 whatever reason.
- I don't why congress delayed in
- 7 releasing it, or the administration, I don't
- 8 know whose call that was. But that came out
- 9 much later.
- 10 As you know, there is a lot of
- 11 talk in Washington about another stimulus
- 12 package, another round of funding,
- 13 potentially to assist municipalities with
- 14 their operating costs, also to assist
- 15 businesses, but I think it would be with the
- 16 political climate right now, it's going to
- 17 be some time before they settle on anything.
- 18 We're hopeful.
- 19 LEGISLATOR RHOADS: Thank you.
- 20 CHAIRMAN NICOLELLO: Anyone else
- 21 want to be heard? Yes. Legislator
- 22 Ferretti.
- 23 LEGISLATOR FERRETTI: Hi Kevin.
- 24 How are you?
- 25 MR. CREAN: Good afternoon.

- 1 Full Legislature/11-23-20
- 2 LEGISLATOR FERRETTI: So the \$2.5
- 3 million dedicated to the restaurant
- 4 industry, that's out of 9.5, the grant?
- 5 MR. CREAN: Yes.
- 6 LEGISLATOR FERRETTI: The total
- 7 grant is 9.5?
- MR. CREAN: Correct.
- 9 LEGISLATOR FERRETTI: So the
- 10 other \$7 million is already allocated for
- 11 other uses, correct?
- MR. CREAN: It's budgeted for
- 13 specific types of uses, but, as I mentioned,
- 14 the food banks, subsistence payments, the
- 15 subsistence payments is the one category
- 16 that we are having discussions with the
- 17 particular non profit to try to craft the
- 18 policy around those programs.
- 19 The other items, the food banks,
- 20 the health services, the mental health
- 21 services, those are all categories that we
- 22 funded in the first round.
- Right now, even though we
- 24 earmarked that money for those needs, we're
- 25 waiting to see what the additional needs

- 1 Full Legislature/11-23-20
- 2 are.
- 3 So if the needs fall short of our
- 4 budget, those monies can be repurposed and
- 5 we can get to other pots, including economic
- 6 development.
- 7 LEGISLATOR FERRETTI: You
- 8 indicated that the money that's dedicated
- 9 right now to the restaurant industry could
- 10 be changed, moved up, moved down, reduced or
- 11 increased, correct?
- 12 MR. CREAN: Moved up or moved
- 13 down?
- 14 LEGISLATOR FERRETTI: Decreased
- 15 or increased. So if in the future we find
- 16 that instead of 300 restaurants, we have 400
- 17 restaurants. You can increase the amount of
- 18 that grant, that 9.5, increase to 2.5 that's
- 19 dedicated to restaurants to something else,
- 20 right?
- 21 MR. CREAN: You mean to another
- 22 economic development purposes other types of
- 23 businesses?
- 24 LEGISLATOR FERRETTI: No, to
- 25 restaurants. You say two months from now it

- 1 Full Legislature/11-23-20
- 2 turns out the 2.5 wasn't sufficient to
- 3 really help the restaurant industry. You
- 4 want to do another \$500,000. That would
- 5 come out of that 9.5 total, correct?
- MR. CREAN: Yes.
- 7 LEGISLATOR FERRETTI: So you
- 8 would be taking from some other allocation
- 9 that you currently have?
- 10 MR. CREAN: Yes, but, as I
- 11 pointed out, those other allocations are not
- 12 committed to any specific nonprofit or any
- 13 other industry. So it's budgeted needs not
- 14 necessarily commitment that we would be
- 15 cancelling.
- 16 LEGISLATOR FERRETTI: Right. But
- 17 once in the event if we pass this, then it's
- in the administration's discretion to
- 19 reallocate any amount in excess of the \$2.5
- 20 million for restaurants, right?
- 21 MR. CREAN: That's right. We
- 22 would just need to advise Hud of the change
- 23 in the budget.
- 24 LEGISLATOR FERRETTI: Okay. So
- 25 if the administration wanted to have a

- 1 Full Legislature/11-23-20
- 2 similar grant to a different type of
- 3 industry, bowling alleys, I know bowling
- 4 alleys have been killed throughout this,
- 5 closed until September completely, and now
- 6 they were in operation in September and
- 7 October but now they're being shut down at
- 8 10 o'clock. I don't know if you're an avid
- 9 bowler like I am, but most of these bowling
- 10 alleys survive on league bowling and league
- 11 bowling, specifically money leagues, which
- 12 tend to be at night, they don't get started
- 13 until 830, 9 o'clock. So a lot of these
- 14 leagues are out.
- So, the bowling alleys, while
- 16 they're allowed to stay open until 10:00, a
- 17 lot of them I know they're not going to
- 18 because they can't turn a profit.
- 19 So bowling alleys have really
- 20 been decimated. Has there been any
- 21 communication with bowling alleys, owners,
- 22 in terms of them getting some portion of
- 23 this?
- 24 MR. CREAN: Not from our office,
- 25 and none of the consortium members we spoke

- 1 Full Legislature/11-23-20
- 2 to raised the particular issue of bowling
- 3 alleys.
- 4 They did mention businesses in
- 5 general but not specifically bowling alleys.
- 6 It is something we look at. It's the first,
- 7 that would be to find out what their
- 8 employee base is; low moderate income, and
- 9 I'm sure -- I feel confident that they would
- 10 have low moderate income employees based on
- 11 the standards we have with the restaurants,
- 12 if it's a similar type program, they would
- only have to identify one low moderate
- 14 income employee that they would be saving
- 15 that person's job. So it is a possibility
- 16 yes.
- 17 LEGISLATOR FERRETTI: I can tell
- 18 you as an ex bowling alley employee it's
- 19 definitely low moderate income.
- But, in any event, I'm going to
- 21 vote in favor of this. I want to help the
- 22 restaurant industry as much as we can but I
- 23 wish there was a little bit more
- 24 communication with the Legislature before
- 25 announcing this publically because I'm sure

- 1 Full Legislature/11-23-20
- 2 we have a lot of good ideas here too and
- 3 we're on the ground in these districts
- 4 interacting with all these industries,
- 5 whether they be bowling alleys or gyms or
- 6 bakeries or whatever.
- 7 There are certainly a lot of
- 8 other industries that are getting hammered
- 9 as well.
- Just going forward I would ask
- 11 for the increased collaboration, but I will
- 12 be supporting this. Thank you.
- MR. CREAN: Legislator, thank you
- 14 for your comment.
- 15 CHAIRMAN NICOLELLO: Legislator
- 16 DeRiggi-Whitton, Legislator Bynoe and then
- 17 Legislator Walker.
- 18 LEGISLATOR BYNOE: Thank you,
- 19 Presiding Officer. Good evening, Kevin.
- 20 On the study for the health
- 21 disparities in minority communities, I hope
- 22 that we look at environmental impacts. Some
- 23 of the communities are closely seated to --
- 24 in proximity to industrial areas.
- 25 I know in fact the Town of North

- 1 Full Legislature/11-23-20
- 2 Hempstead is moving forward on a piece of
- 3 legislation to try and encourage these
- 4 owners to build out their establishments and
- 5 encapsulate and mitigate some of the
- 6 contaminants getting out. I hope you look
- 7 at that. I hope that's part of the study.
- MR. CREAN: Well, the RFP has
- 9 been issued, so once the responses come back
- 10 we will see how they believe they can
- 11 address the study. We're working with the
- 12 Department of Health on that as well. So
- 13 I'm sure they'll have some input on that as
- 14 well.
- 15 LEGISLATOR BYNOE: I know you
- 16 spent some time on the street outreach. Let
- 17 me just ask the question.
- 18 When they go out and do the
- 19 outreach, the same funding could then pay
- 20 for their shelter; is that the thought?
- 21 MR. CREAN: It's all part of the
- 22 same grant program. The street outreach is
- 23 specific data. There is very few activities
- 24 that are -- activity categories in the
- 25 Emergency Solutions Grant Program. You have

- 1 Full Legislature/11-23-20
- 2 sheltering, homeless prevention, rapid
- 3 rehousing, street outreach and HMIS is the
- 4 Hud Information System that they're all
- 5 required to use to collect data on homeless
- 6 population.
- 7 So, like I said, those are very
- 8 general broad categories. So the street
- 9 outreach would be one specific eligible
- 10 category. The rapid rehousing is
- 11 technically another activity but it all
- 12 falls under the Emergency Solutions Grant
- 13 Program.
- 14 LEGISLATOR BYNOE: I quess I
- don't fully understand the use of the \$2.3
- 16 million. I understand you want to employ
- 17 your own team but I know that's not going to
- 18 cost \$2.3 million.
- 19 MR. CREAN: No, no. The \$2.2
- 20 million for street outreach is not for our
- 21 office. We actually have a couple of
- 22 proposals right now, nonprofits so --
- 23 LEGISLATOR BYNOE: So you think
- 24 it's going to cost --
- 25 MR. CREAN: Potentially the

- 1 Full Legislature/11-23-20
- 2 purchase of transportation like vans,
- 3 equipping them so they have plexiglass
- 4 screens between the drivers and the
- 5 passengers. That's all included. The
- 6 street outreach themselves, the staff
- 7 persons that would be going out to speak to
- 8 the homeless, provide the case management to
- 9 get their data so they can put that into the
- 10 homeless management information system, HMIS
- 11 system, so we can see what kind of benefits
- 12 they may be eligible for.
- This is something that we've
- 14 worked with in the past on with like
- 15 veterans affairs. A lot of the homeless
- 16 population, or some may be homeless
- 17 veterans, but until you identify them and
- 18 find out what they may be qualified for,
- 19 it's hard to hook them up with the different
- 20 funding sources.
- 21 So that's part of the street
- 22 outreach program. One of the proposals we
- 23 have in the street outreach is from United
- 24 Veterans Beacon House, specifically targets
- 25 homeless veterans, but not exclusively. So

- 1 Full Legislature/11-23-20
- 2 they do have to outreach to the general
- 3 public.
- 4 We are in discussions with them
- 5 now. We are just reviewing proposals. But
- 6 one of the things we're looking at doing is
- 7 to try and possibly fund two or three
- 8 nonprofit organizations to provide the
- 9 street outreach that would include on call
- 10 services, so if we do get referrals from any
- 11 of your offices or the villages or chambers
- 12 of commerce that say they have noticed
- 13 gathering of the homeless in different
- 14 areas, that they can do target street
- 15 outreach.
- 16 But also to do regular site
- 17 visits to areas where people of the homeless
- 18 are known to congregate and try to bring
- 19 them back in the fold and identify potential
- 20 housing locations for them.
- 21 LEGISLATOR BYNOE: So through
- 22 your discussion you've actually answered
- 23 another question which was were we going to
- 24 give this contract to multiple entities. So
- 25 thank you for answering that before even

- 1 Full Legislature/11-23-20
- 2 asked.
- The other question I have is in
- 4 line with what Legislator Rhoads asked. I'm
- 5 familiar with the hit team and I know
- 6 they're out there. They're out of social
- 7 services.
- 8 Listen, I know that the need has
- 9 really increased since COVID so we do
- 10 believe that we have a need to this large
- 11 extent that we need to supplement the hit
- 12 team?
- MR. CREAN: I believe so, yes.
- 14 But, as I think I mentioned, street outreach
- is not a category we have funded in the last
- 16 couple of years.
- We did fund the Long Island
- 18 Coalition For the Homeless to do some street
- 19 outreach a couple of years ago and some of
- 20 that money is still being utilized.
- 21 But because of the pandemic right
- 22 now, the demand is so much greater. I don't
- 23 think the hit team can handle it all on
- 24 their own plus as I mentioned being able to
- 25 send out teams on the weekends and the

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1
               Full Legislature/11-23-20
2
    evenings, morning hours, is something that
    would not be able to be handled.
3
4
                LEGISLATOR BYNOE: Thank you very
5
    much.
6
                CHAIRMAN NICOLELLO: Any further
    debate or discussion?
7
8
                (No verbal response.)
9
                Thank you, Kevin, appreciate that
10
    thorough presentation. I'll call for vote
11
    on this. All in favor signify by saying
12
    aye.
13
                (Aye.)
14
                Those opposed?
15
                (No verbal response.)
16
                Carries unanimously.
                Before we go back to the
17
18
    emergency items let's cover the last items
19
    on this calendar which are 40, 41, and 42.
20
                40 is an bond ordinance providing
21
    for a capital expenditure to finance the
22
    capital projects identified herein with the
23
    county and authorizing $41,666,467 of bonds
```

41 is a resolution authorizing

of the county to finance such expenditure.

24

25

- 1 Full Legislature/11-23-20
- 2 the County Executive to execute a design
- 3 build contract with the State of New York
- 4 Department of Environmental Conservation.
- 5 42 is a resolutions authorizing
- 6 the County Executive to execute a
- 7 modification agreement to the administrative
- 8 consent agreement and cooperative agreement
- 9 with the New York State Department of
- 10 Environmental Conservation.
- 11 LEGISLATOR BYNOE: So moved.
- 12 LEGISLATOR FORD: Second.
- 13 CHAIRMAN NICOLELLO: Moved by
- 14 Legislator Bynoe, seconded by Legislator
- 15 Ford. Put them all before us.
- 16 MR. ARNOLD: Good evening. Ken
- 17 Arnold, Public Works. 349-20 is a capital
- 18 bond ordinance. This item is mainly
- 19 associated with providing sufficient bond
- 20 ordinance to support the Bay Park conveyance
- 21 project.
- 22 The department recognized when
- 23 the final engineer's estimate was done.
- 24 That additional bond ordinance beyond the
- 25 \$460 million we currently have would be

- 1 Full Legislature/11-23-20
- 2 necessary. As we're getting financing
- 3 through the New York State Environmental
- 4 Facilities Corporation, they require the
- 5 applicant to provide bond authorization in
- 6 the amount of all project costs.
- 7 The department made a decision at
- 8 the time not to request additional
- 9 authorizations based on an estimate but wait
- 10 until the project costs were known.
- 11 Once the Design/Build contractors
- 12 cost was finalized the total project cost
- 13 has been set at \$513.7 million of which \$20
- 14 million will be provided directly by the
- 15 State to cover easements/acquisitions.
- 16 That leaves a total of \$493.7 million of
- 17 Bond Ordinance required for our EFC loan
- 18 application.
- 19 The other projects included in
- 20 this item are reauthorizations of two
- 21 capital projects that expired but are still
- 22 needed and also rescinding Bond
- 23 Authorization associated with the Bay Park
- 24 grants we received from Sandy.
- Do you want me to read all three

- 1 Full Legislature/11-23-20
- 2 items?
- 3 CHAIRMAN NICOLELLO: Yes.
- 4 MR. ARNOLD: Item 350-20 is a
- 5 contract with Western Bays Constructors. It
- 6 is my pleasure today to present to you for
- 7 consideration of this contract because once
- 8 completed it will be transformational for
- 9 the western bays.
- 10 The purpose of the Bay Park
- 11 Conveyance project is to significantly
- 12 reduce the discharge of nitrogen into
- 13 Reynolds Channel and Long Island's Western
- 14 Bays by eliminating regular discharge of the
- 15 Bay Park Sewage Treatment Plant into the
- 16 Channel.
- 17 This will stop the degradation
- 18 and loss of valuable marshlands that provide
- 19 resiliency and protection from waves and
- 20 storm surge.
- 21 As the nitrogen influx into the
- 22 Western Bays decreases, marsh species that
- 23 traditionally absorb wave energy will return
- 24 providing coastal protection to Nassau
- 25 County's South Shore.

- 1 Full Legislature/11-23-20
- 2 The replenishment of marshlands
- 3 will prevent flooding, and unhealthy living
- 4 environments. This will also lead to the
- 5 resurgence of the region's marine life and
- 6 an increase in recreational opportunities,
- 7 both of which will have a beneficial
- 8 economic impact to our community.
- 9 During my 34 career years in the
- 10 Department, there has been a constant
- 11 discussion on how do we remove the outfall
- 12 from Reynolds Channel associated with this
- 13 Bay Park Sewage Treatment Plant.
- 14 The challenge was always how you
- 15 permit a second ocean outfall in the County
- 16 and how is it paid for.
- 17 Throughout this time, the County
- 18 looked at solutions but the work really
- 19 began in earnest around 2012 when we
- 20 performed a study on how Bay Park could meet
- 21 future nitrogen limits.
- The study completed in 2014
- 23 confirmed our concerns of the significant
- 24 costs and the uncertainty of achieving
- 25 required permits to add a new ocean outfall

- 1 Full Legislature/11-23-20
- 2 or the substantial funding and additional
- 3 property required to have nitrogen removal
- 4 treatment to the current level of
- 5 technology.
- 6 So in 2015 discussions started
- 7 within the Department whether an existing
- 8 retired water main that serviced NYC that
- 9 the County owns running beneath Sunrise
- 10 Highway could be utilized in any manner.
- 11 That initial concept of using
- 12 this retired water main to move treated
- 13 sewage from Bay Park to Cedar Creek and then
- 14 maximize the capacity of the existing Cedar
- 15 Creek ocean outfall is the contract in front
- 16 of you today.
- 17 There has been a great deal of
- 18 work done between 2015 and now including a
- 19 2017 report verifying that the retired water
- 20 main can be utilized; completing the 30
- 21 percent design package, also known as the
- 22 design criteria report; completing the
- 23 Federal Environmental assessments that led
- 24 to a finding of no significant impact;
- 25 identifying properties requiring easements

- 1 Full Legislature/11-23-20
- 2 and working through the States EDPL process;
- 3 and holding both public and stakeholder
- 4 outreach and holding meetings with affected
- 5 legislators and representatives from the
- 6 Towns, Villages and School Districts.
- 7 Initially the County was going to
- 8 manage this project as a typical
- 9 design/bid/build contract.
- 10 The County was ready to award a
- 11 design contract when NYS approached us with
- 12 an alternate format called Design/Build.
- 13 Design/Build is a contracting process that
- 14 NYS has found that saves time and money for
- 15 projects of this size.
- 16 Recent examples of Design/Build
- 17 in this region include the Tappen Zee
- 18 Bridge, the Third Track, Kosciusko Bridge
- 19 and Nassau Expressway projects.
- 20 At the end of 2017, the
- 21 Department presented to this body the Bay
- 22 Park Agreement that identified the County's
- 23 obligation to do this project and a
- 24 Cooperative Agreement that outlined the
- 25 State's commitment to assist us in

- 1 Full Legislature/11-23-20
- 2 Design/Build.
- 3 So today we are presenting a
- 4 contract with Western Bays Constructors for
- 5 a total of \$439.4 million.
- 6 This contract will utilize the
- 7 approved design criteria report, approved
- 8 environmental work plan, and easements
- 9 identified as I previously mentioned.
- 10 The treated effluent will connect
- 11 to the existing ocean outfall at Cedar
- 12 Creek. There will be no utilization of any
- 13 treatment processes at Cedar Creek because
- 14 of this project.
- The project in summary includes
- 16 the placement of an new effluent diversion
- 17 pump station at Bay Park;
- 18 A 60 inch diameter microtunnel
- 19 from Bay Park to Sunrise Highway;
- 20 Slip lining the existing retired
- 21 water main along Sunrise Highway, what will
- 22 result in a new pipeline within the retired
- 23 water main;
- 24 A 60 inch diameter microtunnel
- 25 from Sunrise Highway to the back end of the

- 1 Full Legislature/11-23-20
- 2 Cedar Creek Plant;
- 3 The placement of an effluent
- 4 receiving station and the replacement of the
- 5 existing effluent pumps at Cedar Creek.
- I will note that the effluent
- 7 pumps being replaced at Cedar Creek are not
- 8 needed for the project but works in parallel
- 9 for what we're disturbing when we do the
- 10 work. So we want to get that done today.
- 11 And, finally, a detailed
- 12 investigation of the existing ocean outfall
- 13 and associated diffusers and remedial
- 14 repairs as required.
- The procurement process follows
- 16 the New York State policies consisting of
- 17 two steps;
- 18 The first step is the Request for
- 19 Qualifications, RFQ,
- 20 And the second one is the Request
- 21 for Proposals, RFP.
- The RFQ resulted in receiving
- 23 Statements of Qualifications from five
- 24 firms.
- 25 During the RFP process one firm

- 1 Full Legislature/11-23-20
- 2 made a business decision to drop out. We
- 3 received two proposals, Western Bays
- 4 Constructors and a team made up of
- 5 Skanska/Posillico/Micheals.
- 6 The evaluation of the proposals
- 7 were completed utilizing both County and
- 8 State staff and supported by our three
- 9 engineering consultant teams that this body
- 10 previously approved.
- 11 As I mentioned earlier, the
- 12 evaluations and negotiations all followed
- 13 the state policies associated with
- 14 Design/Build contracting.
- The proposal evaluation returned
- 16 that Western Bays Constructors was the
- 17 highest technically ranked firm and was also
- 18 the lowest cost.
- Their proposed cost is \$18
- 20 million or four percent below our engineer's
- 21 estimate.
- The contract negotiations phase
- 23 of the Design/Build contract also allows for
- 24 the inclusion of Alternate Technical
- 25 Concepts, or ATCs.

- 1 Full Legislature/11-23-20
- In short, one of the benefits of
- 3 utilizing a Design/Build procurement model
- 4 is the utilization of concepts developed by
- 5 the proposing firms.
- 6 The proposing firms are
- 7 encouraged to develop cost and time saving
- 8 concepts which can be accepted or not.
- 9 Furthermore, accepted concepts
- 10 developed by the non-selected firms, can
- 11 also be utilized in the project.
- 12 So, in the case of this contract,
- 13 an ATC was accepted which provided some cost
- 14 savings but, more importantly, removed all
- 15 surface work from being done at the East
- 16 Rockaway Jr/Sr School property.
- 17 This contract includes a Project
- 18 Labor agreement and is estimated to result
- 19 in two 2,300 full time equivalent jobs
- 20 during the three year period with an
- 21 economic output of \$275 million.
- 22 Additionally, the contract
- 23 includes requirements of 23 percent MWBE and
- 24 six percent SDVOB participation.
- 25 As a side note these percentages

- 1 Full Legislature/11-23-20
- 2 will be a tremendous opportunity, as an
- 3 example the Bay Park Sandy recovery work
- 4 with 20 percent, has yielded \$99 million
- 5 being paid to MWBEs since its initiation and
- 6 also \$4.5 million in contracts in SDVOBs.
- 7 This contract is being funded by
- 8 Federal, State and the County. The Federal
- 9 government provided the County with a
- 10 Hazardous Mitigation Grant for a total of
- 11 \$76.9 million. The State has provided a
- 12 series of grants that in total sum to \$62.1
- 13 million.
- 14 The County's obligation at this
- time is \$354.7 million. The County's share
- 16 will be financed through loans provided by
- 17 the New York State Environmental Facilities
- 18 Corporation, EFC. The timing of these loans
- 19 and the cash flow requirements from the
- 20 County have been worked out with EFC to
- 21 satisfy current concerns of OMB.
- 22 In closing, I would like to thank
- 23 not only all of the legislators who have
- 24 supported this critically important
- 25 environmental project, but also the staffs

- 1 Full Legislature/11-23-20
- 2 of both the Majority and Minority.
- 3 The Department has been in
- 4 continued conversations and meetings with
- 5 both staffs since the initiation of the
- 6 proposal process to provide detailed
- 7 information on the project and the contract
- 8 before you today.
- 9 While the contract has only been
- 10 filed for seven days, discussions and
- 11 questions have been ongoing since this
- 12 summer.
- I also want to thank the Office
- 14 of the Inspector General for their
- 15 cooperation to make time, and, in many
- 16 cases, on short notice to attend the
- 17 numerous procurement meetings.
- 18 The Governor set a goal in
- 19 January for this contract to be presented to
- 20 you today.
- 21 I am very proud of the efforts of
- 22 the Department and our consultant teams
- 23 working with our state partners in achieving
- 24 that.
- 25 Additionally, it would be

- 1 Full Legislature/11-23-20
- 2 possible without the cooperation of your
- 3 staffs, the Offices of the Inspector
- 4 General, Legislative Affairs, Comptroller,
- 5 Office of Management and Budget and the
- 6 County Attorney.
- 7 CHAIRMAN NICOLELLO: Thank you,
- 8 Ken. Will you or maybe Jane just address
- 9 the new disclosures that were filed today?
- MR. ARNOLD: Sure.
- 11 MS. HODAK: Good afternoon. Jane
- 12 Hodak, Department of Public Works.
- 13 So the materials that were filed
- 14 today were backed up to some of the previous
- 15 filed disclosures.
- 16 We have reviewed those materials
- 17 with the Office of Compliance, Robert
- 18 Cleary. Those materials have also been
- 19 review by the Office of the Inspector
- 20 General.
- 21 None of the materials that have
- 22 been shared with you today are materials
- 23 that would give us pause to not consider
- 24 these contractors to be responsible
- 25 contractors.

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- 2 They are the type of violations,
- 3 they previously been described to us in some
- 4 instances, and now they are just back up to
- 5 those materials that have been previously
- 6 been described. They are consistent with
- 7 the type of violations of companies of this
- 8 magnitude doing the type of work that they
- 9 do.
- 10 CHAIRMAN NICOLELLO: We would
- 11 like to ask our Inspector General Jody
- 12 Franzese to come up.
- MS. FRANZESE: Jody Franzese,
- 14 Office of the Inspector General.
- DPW brought us in relatively
- 16 early regarding this review, I'm sure, so
- 17 that they could get it done expeditiously.
- 18 My staff had access to -- sorry,
- 19 reviewed project documents on this matter
- 20 such as the RFP, the proposal evaluation
- 21 plan, and the proposals.
- 22 My office also attended 15
- 23 meetings in the month of October for this
- 24 matter. We observed the procurement
- 25 management team evaluating vendor proposals.

- 1 Full Legislature/11-23-20
- 2 We observed them preparing for and
- 3 interviewing the vendors as well as
- 4 negotiating the initial schedule of values
- 5 with the vendor.
- 6 We also looked at the documents
- 7 that were received this morning, around
- 8 noonish this afternoon, Presiding Officer,
- 9 and we didn't find anything that raised any
- 10 red flags for us.
- 11 CHAIRMAN NICOLELLO: So that
- 12 means there's nothing in those new
- 13 disclosures that require a hold on this
- 14 particular item?
- MS. FRANZESE: That's correct.
- 16 CHAIRMAN NICOLELLO: Thank you.
- 17 MS. FRANZESE: And we submitted a
- 18 form to the Legislature just indicating that
- 19 we did not have any reportable results.
- 20 CHAIRMAN NICOLELLO: Thank you.
- 21 I will turn it over -- I'm sure the
- 22 legislators have substantive questions, but
- 23 I just wanted to emphasize the importance of
- 24 a project of this magnitude in a well
- 25 developed county, that there be more than

- 1 Full Legislature/11-23-20
- 2 adequate community outreach.
- I think we need a commitment from
- 4 the Department of Public Works that there
- 5 are going to be substantial resources put
- 6 into community outreach and reaching out to
- 7 the public and answering questions and
- 8 resolving issues.
- 9 MR. ARNOLD: That was part of the
- 10 RFP submittal. The contracting firm brought
- 11 on a firm that is the same company doing the
- 12 outreach for Third Track.
- 13 Additionally ECOM who is the
- 14 owner's rep, this is between us and the
- 15 state has Colladium on board to assist in
- 16 all outreach so that is a big component of
- 17 what we are doing for this project, because
- 18 the project fails if we don't tell people
- 19 what's going on.
- 20 CHAIRMAN NICOLELLO: Thank you.
- 21 Legislator Ford.
- 22 LEGISLATOR FORD: Good afternoon.
- 23 Thank you very much for your presentation on
- 24 this. I have to say that the zoom meeting
- 25 presentation, I think it was last week or

- 1 Full Legislature/11-23-20
- 2 something, was very well presented. It was
- 3 a way of letting the public who were on, I
- 4 believe over 70 people, I think it was, it
- 5 was a great presentation. We actually got
- 6 to see everything. We heard people's
- 7 questions and their comments.
- 8 MR. ARNOLD: That was our
- 9 consultant running the professional setup on
- 10 that.
- 11 LEGISLATOR FORD: So if we can't
- 12 have in person meetings, I would strongly
- 13 keeping with that format. I thought it
- 14 worked very well. Thank you on that.
- My question then is this, I, like
- 16 you, have been involved in urging something
- 17 like this for a great many years.
- 18 Starting with the Western Bay
- 19 study that was conducted way back when with
- 20 the USGS survey and whatever.
- 21 It was my understanding that when
- 22 we were going for this project, and I went
- 23 to Governor Cuomo's announcement on this
- 24 when we headed the JCC in Oceanside, I was
- 25 led to believe that New York State was going

- 1 Full Legislature/11-23-20
- 2 to provide more funding than what is
- 3 indicated. I guess for this project, we're
- 4 talking about \$439 million, correct, and we
- 5 are getting 76.9 million from the feds, an
- 6 only 62.1 from New York State?
- 7 MR. ARNOLD: 62.1 plus the
- 8 easement money that they're going to pay
- 9 directly which is approximately upwards of
- 10 another \$20 million.
- 11 LEGISLATOR FORD: That easement,
- money is not in the total cost of 439?
- MR. ARNOLD: Correct. Because
- 14 it's outside the cost of the contract.
- We are still chasing money for
- 16 the project. We are working with the state,
- 17 both the Department of Homeland Security and
- 18 the EC to try to utilize the unused money at
- 19 the Bay Park Sewage Treatment Plant. We
- 20 believe there is an opportunity to add 30 to
- 21 \$60 million to this project from that
- 22 program. So that's an ongoing conversation
- 23 with them. Working through the details
- 24 because they have different pools of money
- 25 and different allocations and how they are

- 1 Full Legislature/11-23-20
- 2 classified with litigation or other things.
- 3 So we are hopeful that that money
- 4 from FEMA can be obligated towards this
- 5 project.
- 6 LEGISLATOR FORD: And this cost,
- 7 the \$439 million is not including the cost
- 8 of bringing Long Beach on board, correct?
- 9 MR. ARNOLD: Correct. Long Beach
- 10 is a totally separate project.
- 11 LEGISLATOR FORD: Okay. So then
- 12 I hope that since New York State took credit
- 13 for being such a great environmentalist for
- 14 this project, that they will anti up a
- 15 little bit more money than a mere \$62
- 16 million, I mean considering that this
- 17 benefit, not only will help the residents in
- 18 Nassau County but all the surrounding
- 19 communities, whether or not you are in the
- 20 Rockaways, New York City, or Suffolk County,
- 21 and I'm sure that just anybody who would
- 22 travel and visit this area.
- So I'm hoping that you don't have
- 24 to chase too much that maybe they will
- 25 decide to chase you to make sure they give

- 1 Full Legislature/11-23-20
- 2 us more money because I really think that it
- 3 really is -- I think New York State
- 4 obviously in my mind is short changing us on
- 5 this by not providing more funding.
- I was under the impression that
- 7 they were going to match it like 50 percent,
- 8 so it would be less of a burden, not so much
- 9 a burden, but it would just help the
- 10 residents in Nassau County.
- 11 This is a very, very important
- 12 project, and I have to commend everybody for
- 13 all the hard work you've done on this.
- 14 As you said, this started in the
- 15 previous administration and thankfully they
- 16 found that Aqueduct under Sunrise Highway,
- 17 otherwise it wouldn't just be \$439 million,
- 18 it would probably be looking at something
- 19 like \$600 million.
- So, all of you, thank you very
- 21 much because I really think you have done a
- 22 great job, and just a lot of work and a lot
- 23 of attention, I feel very comfortable with
- 24 hopefully DPW will still oversee a lot of
- 25 this.

- 1 Full Legislature/11-23-20
- I know New York State is trying
- 3 to coordinate everything. But I really
- 4 think I have more confidence in you guys
- 5 than I have in New York State.
- 6 So I just hope that you will
- 7 always be involved with this and watch over
- 8 everybody in what they're doing because this
- 9 is Nassau County after all.
- 10 MR. ARNOLD: The department's
- 11 goal is to make sure it's built to the
- 12 design criteria report and watching the
- 13 finances.
- 14 LEGISLATOR FORD: Thank you very
- 15 much. I really appreciate it.
- 16 CHAIRMAN NICOLELLO: Legislator
- 17 Mule and Legislator Rhoads.
- 18 LEGISLATOR MULE: Thank you,
- 19 Presiding Officer. I will be
- 20 enthusiastically supporting this project.
- I had a couple of questions but I
- 22 just want to say, Commissioner Arnold, you
- 23 used the world transformational, and DCE
- 24 Schneider I heard him say a number of times
- 25 that this will be the most important

- 1 Full Legislature/11-23-20
- 2 environmental project that we've done in
- 3 many many years. I do believe both of those
- 4 statements are true. It truly will change
- 5 things for the better on so many levels from
- 6 the point of view of just quality of life
- 7 for people on the South Shore, recreational
- 8 uses, boating, fishing, swimming, but then
- 9 even to my mind more importantly
- 10 environmentally that it will be able to
- 11 rebuild the marshes and help prevent
- 12 flooding. I just think this is a great
- 13 great project.
- I too was on the zoom call and I
- 15 thought that it was run very well. But I
- 16 will say that I won't add to Presiding
- 17 Officer's call for more community outreach.
- 18 I know you said that's on the horizon but I
- 19 remember months ago we were told there would
- 20 be a very robust presentation.
- 21 Of course, COVID changed
- 22 everything and I understand that, but we did
- 23 have a community member speak out about that
- 24 earlier today that they didn't know too much
- 25 about it.

- 1 Full Legislature/11-23-20
- 2 We put out that there was this
- 3 zoom meeting but of course much more needs
- 4 to be done.
- 5 The other thing I heard you say
- 6 was that there was a 23 percent MWBE, is
- 7 that correct?
- MR. ARNOLD: That's correct.
- 9 LEGISLATOR MULE: That sounds
- 10 really good and I'm very pleased to hear
- 11 that.
- 12 CHAIRMAN NICOLELLO: Legislator
- 13 Rhoads.
- 14 LEGISLATOR RHOADS: Thank you,
- 15 Presiding Officer. Ken, great presentation.
- 16 I also am going to be enthusiastically
- 17 supporting the project as I have from the
- 18 start.
- 19 I agree with my colleagues with
- 20 respect to the need for additional community
- 21 outreach. I know that's going to be taken
- 22 care of. I know this process started with a
- 23 meeting over at Wantagh High School in a
- 24 thousand seat auditorium. That's not going
- 25 to happen any time soon again, but perhaps

- 1 Full Legislature/11-23-20
- 2 we can make better use of the zoom calls and
- 3 get the word out there so that questions can
- 4 continue to be answered.
- 5 I just wanted to confirm a couple
- 6 of things. Just in your viewing the project
- 7 design, as I have, there are a couple of
- 8 concerns in the community that I just wanted
- 9 to make sure have been addressed.
- 10 First of all, this system is an
- 11 entirely closed system?
- 12 MR. ARNOLD: That is correct. It
- is an under pressure pipe system and not
- 14 open to the atmosphere.
- 15 LEGISLATOR RHOADS: Right,
- 16 because one of the concerns obviously in the
- 17 community is some of the odors around the
- 18 Cedar Creek Sewage Treatment Plant.
- 19 Second is, not a single drop of
- 20 untreated sewage is going to the Cedar Creek
- 21 Plant. In fact, not a single drop of the
- 22 treated effluent is going to the Cedar Creek
- 23 Plant, correct?
- 24 MR. ARNOLD: It's getting
- 25 connected to the back side of the plant to

- 1 Full Legislature/11-23-20
- 2 use the ocean outfall.
- 3 LEGISLATOR RHOADS: Right. So
- 4 it's going directly to the ocean outfall,
- 5 and the plant will not be processing one
- 6 drop more of anything as a result of the
- 7 diversion plan?
- 8 MR. ARNOLD: Correct. That's
- 9 why in my notes I outlined, even though
- 10 we're doing the effluent pumps at Cedar
- 11 Creek, that was because of convenience of
- 12 having systems shut down while we're doing
- 13 the conveyance project, that would make
- 14 sense to do that now. It's not needed for
- 15 the conveyance project because that would
- 16 then be considered something connected to
- 17 the plant.
- 18 LEGISLATOR RHOADS: Those are the
- 19 tidal pumps, right?
- MR. ARNOLD: Yes, but the tide
- 21 pumps are not being used for conveyance.
- 22 Those are just the Cedar Creek tide pumps.
- 23 LEGISLATOR RHOADS: It's an
- 24 additional upgrade to the plant itself, just
- 25 because we have an opportunity to do the

- 1 Full Legislature/11-23-20
- 2 upgrade.
- MR. ARNOLD: Yes.
- 4 LEGISLATOR RHOADS: With respect
- 5 to the ocean outfall pipe, you indicated
- 6 during the presentation that any necessary
- 7 approved repairs to the outfall pipe or to
- 8 the diffusers are going to be made as part
- 9 of this project to make sure they can handle
- 10 the additional volume, correct?
- 11 MR. ARNOLD: That is correct, we
- 12 have an allowance side to deal with those
- 13 directly.
- 14 LEGISLATOR RHOADS: And the pipe
- 15 itself, even with the increased capacity is
- 16 only going to be operating somewhere around
- 17 60 to 65 percent of its total capacity even
- 18 with the additional flow?
- 19 MR. ARNOLD: Off the top of my
- 20 head, I don't know that those are the exact
- 21 numbers but --
- 22 LEGISLATOR RHOADS: It's far
- 23 below 100 percent?
- MR. ARNOLD: Yes, below 100
- 25 percent. Correct.

1 Full Legislature/11-23-20 LEGISLATOR RHOADS: Just finally, 2 3 I know that Stonybrook did a study just to 4 insure that there would be no impacts on the 5 shore communities who are at risk of any 6 treated effluent not properly integrating 7 into the ocean water three miles out. 8 Administration is reading in the 9 study the same as mine, that there would be 10 no concern about a shoreline impact as a 11 result of the increased effluent going out three miles out into the ocean? 12 13 MR. ARNOLD: That's correct. 14 LEGISLATOR RHOADS: Again, Ken, 15 thanks very much for your work on this and, 16 again, let's make sure we continue to get the word out there into the community 17 18 because it's an important project. I think 19 the more people that know, the more people 20 will appreciate the benefits of it. 21 MR. ARNOLD: And I'm open to any 22 legislator, if you have any community group 23 that we need to speak to, reach out to

myself or my chief deputy Elisa Pica, and we

will set up meetings that we have to set up

24

25

- 1 Full Legislature/11-23-20
- 2 in addition to what we are already planning
- 3 on doing.
- 4 LEGISLATOR RHOADS: I certainly
- 5 will do that and also just to confirm, we do
- 6 have additional money coming from FEMA, this
- 7 \$76.9 million coming from FEMA?
- MR. ARNOLD: Yes. That's the
- 9 HMCP, yes, that's a hazardous mitigation
- 10 loan, and that was money that was allocated
- 11 early on in the project, yes.
- 12 LEGISLATOR RHOADS: It's just
- 13 like my colleague, Legislator Ford, early on
- 14 in the project I was under the impression
- 15 that the state was kicking in half the cost.
- 16 So if we can make any further efforts to get
- 17 our partners to pony up a little more --
- 18 MR. ARNOLD: It's a continuing
- 19 conversation.
- 20 LEGISLATOR RHOADS: -- it will
- 21 free up the burden on the county taxpayers.
- 22 And this is roughly half even at the \$493
- 23 million, this is roughly half of the cost of
- 24 the construction of the new ocean outfall
- 25 assuming that we could get permission from

- 1 Full Legislature/11-23-20
- 2 the federal government to even build one?
- MR. ARNOLD: I would agree with
- 4 that statement.
- 5 LEGISLATOR RHOADS: Finally, even
- 6 though this is going to move forward, we do
- 7 have an understanding, and this is really
- 8 more of a statement than a question, we do
- 9 have an understanding that the Cedar Creek
- 10 outfall pipe has another 50 year's worth of
- 11 useful life.
- I don't want to see 45 years from
- 13 now, after I'm long gone, you will still be
- 14 here, Ken, still working for the county, but
- 15 45 years from now, all of a sudden, someone
- 16 wakes up and says, hey, wait a minute, the
- 17 outfall pipe has only five years left of
- 18 life on it, and it's only thing servicing
- 19 Nassau County, one of the few things
- 20 servicing Nassau County.
- 21 So there is a recognition that we
- 22 need to plan for that eventuality probably
- 23 starting now, whether it's additional
- 24 technology for the denitrification of our
- 25 effluent or some other alternative, we do

- 1 Full Legislature/11-23-20
- 2 need to -- this is a short term solution to
- 3 a long term problem. We do need to keep
- 4 that in mind. Thanks.
- 5 CHAIRMAN NICOLELLO: Anyone else?
- 6 (No verbal response.)
- 7 Thank you, Ken.
- 8 MR. ARNOLD: Ken, you want me to
- 9 touch base on 351? It's the agreement
- 10 that's modified that built on where we are
- 11 today.
- 12 CHAIRMAN NICOLELLO: Okay.
- 13 LEGISLATOR RHOADS: I do believe
- 14 that Mr. Budnick had a comment.
- 15 CHAIRMAN NICOLELLO: There are no
- 16 comments before. Mr. Budnick, you will have
- 17 an opportunity when the meeting is over. We
- 18 have a period before the meetings and then
- 19 after the meetings we sit and wait for your
- 20 comments.
- 21 Any other discussion or debate?
- (No verbal response.)
- 23 All in favor signify by saying
- 24 aye.
- 25 (Aye.)

1 Full Legislature/11-23-20 2 Those opposed? (No verbal response.) 3 4 Carries unanimously. 5 We just have some items on the emergency calendar. I think I would ask our 6 7 clerk, Mike, to call 299, 300 and 301. Call 8 the emergency. 9 CLERK PULITZER: Thank you. 10 Emergency Resolution Number 30-2020, an 11 emergency resolution declaring an emergency for immediate action upon a resolution 12 13 declaring a capital budget emergency pursuant to 310-D of the County Government 14 15 Law of Nassau County. Do you want them all? 16 CHAIRMAN NICOLELLO: Yes, do them 17 all at once. 18 CLERK PULITZER: Emergency 19 Resolution 31 of 2020, an emergency 20 resolution declaring an emergency for immediate action upon the bond ordinance 21

providing for a capital expenditure to

finance the capital project identified

herein within the County of Nassau and

authorizing \$50,855,000 of bonds of the

22

23

24

25

- 1 Full Legislature/11-23-20
- 2 County of Nassau to finance such
- 3 expenditures pursuant to the Local Finance
- 4 Law of New York and the County Government
- 5 Law of Nassau County.
- And, finally, Emergency
- 7 Resolution 32-2020, an emergency resolution
- 8 declaring an emergency for immediate action
- 9 upon an ordinance to amend Ordinance Number
- 10 174-2018, as amended, adopting the capital
- 11 budget for the County of Nassau for the
- 12 first year of the four year capital plan to
- 13 commence on January 1, 2019, pursuant to
- 14 provisions of Section 310 of the County
- 15 Government Law of Nassau County.
- Those are the three, sir.
- 17 CHAIRMAN NICOLELLO: Thank you.
- 18 LEGISLATOR DRUCKER: So moved.
- 19 LEGISLATOR KENNEDY: Second.
- 20 CHAIRMAN NICOLELLO: Motion to
- 21 establish the emergency by Legislator
- 22 Drucker, seconded by Legislator Kennedy.
- 23 Any debate or discussion on the
- 24 emergency?
- 25 (No verbal response.)

1	Full Legislature/11-23-20
2	Hearing none, all in favor of the
3	emergency signify by saying aye.
4	(Aye.)
5	Those opposed?
6	(No verbal response.)
7	Now I will call the items, 299,
8	300, 301. 299 is a resolution declaring a
9	capital budget emergency pursuant to Section
10	310-D of the County Government Law of Nassau
11	County.
12	300 is a bond ordinance providing
13	for a capital expenditure to finance the
14	capital projects identified herein within
15	the County of Nassau and authorizing
16	\$23,178,000 of bonds of the county to
17	finance such expenditures.
18	301 is an ordinance to amend
19	Ordinance Number 174 of 2018 as amended
20	adopting the capital budget for the County
21	of Nassau for the first year of the four
22	year capital plan to commence on January
23	1st, 2019, pursuant to the provisions of
24	Section 310 of the County Government Law.

We need a motion.

25

- 1 Full Legislature/11-23-20
- 2 LEGISLATOR KOPEL: So moved.
- 3 LEGISLATOR ABRAHAMS: Second.
- 4 CHAIRMAN NICOLELLO: Moved by
- 5 Deputy Presiding Officer Kopel, seconded by
- 6 Minority Leader Abrahams. It's before us,
- 7 Ken.
- 8 MR. ARNOLD: Ken Arnold, Public
- 9 Works. These items are capital amendments
- 10 and budget amendments to allow bond
- 11 authorization today for the police to public
- 12 safety projects that showed some urgency of
- 13 getting approved because of the purchase
- 14 regs and other things they need to do
- 15 between now and the end of the year in order
- 16 to upgrade their fleet, live scan
- 17 replacement, radios, ambulances and a host
- 18 of other items.
- In addition, in the amended,
- 20 there is also the shared mobility bond
- 21 ordinance authorization for \$60,000 and that
- 22 covers the gap that we have currently in the
- 23 grant that we are processing.
- With the police, if you have any
- 25 specific questions on what they need and why

- 1 Full Legislature/11-23-20
- 2 they require it.
- 3 CHAIRMAN NICOLELLO: Before we do
- 4 that, I'm told I have to note with respect
- 5 to Item 300, that was stamped into the
- 6 Clerk's Office at 3:41 p.m. today.
- 7 And, lastly, on Item 40, which we
- 8 just voted upon, to correct the record, the
- 9 vote was actually 18 to 1, Legislator
- 10 Solages had voted against and we didn't hear
- 11 him because of the remote connection.
- 12 Chief Walsh, did you want to add
- 13 anything?
- 14 MR. ARNOLD: So Chief Walsh can
- 15 answer anything specific to the project on
- 16 what the needs are.
- 17 CHAIRMAN NICOLELLO: I know we
- 18 were talking about bullet proof vests,
- 19 talking about vehicles.
- 20 CHIEF WALSH: I'm specifically
- 21 here to talk about the AFIS project, which
- 22 is the live scan as well as the Motorola
- 23 radio project. I don't know if there are
- 24 any questions that you have.
- The Motorola radio project, which

- 1 Full Legislature/11-23-20
- 2 is an item on the capital project agenda
- 3 here is for to start the process of
- 4 replacing our 500 megahertz radio system.
- 5 That's the radio system that's currently
- 6 some of the legislators have heard about in
- 7 regard to with regard to, we have a thing
- 8 called troposphere [sic] ducting, which
- 9 interferes and basically shuts down our
- 10 radio system because the FCC has been
- 11 selling licenses on our frequencies down
- 12 south.
- This was all borne out of the
- 14 2012 job creation and Tax Relief Act wherein
- 15 the federal government is actually
- 16 reallocating the spectrum of frequencies
- 17 that we use to communicate on, they're
- 18 reallocating that back to the television,
- 19 and the television station broadcasts at a
- 20 much much higher frequency of wattage power
- 21 that we do.
- 22 We typically from our towers at
- 23 about 140 watts, television stations
- 24 broadcast at about 1.5 million watts.
- When certain atmospheric

- 1 Full Legislature/11-23-20
- 2 conditions take place, their signals bounce
- 3 from Virginia, Newport Virginia, more
- 4 specifically, and wipe our ability to
- 5 communicate on our radio systems.
- 6 So this is the beginning of the
- 7 process of replacing our radio system, 500
- 8 megahertz systems into what's called the
- 9 seven and 800.
- 10 We began the process in 2014, we
- 11 built out seven sites, or 700 site, and we
- 12 also have recently replaced six sites on
- 13 800. Those will be brought together. We
- 14 lose no money whatsoever. It's actually
- 15 leveraged against what we are doing with
- 16 this project and this money will start us in
- 17 replacing our microwave antennae starting in
- 18 early next year, very early. We will be
- 19 ordering equipment in January and moving
- 20 along over the next five years to replace
- 21 the entire system. That's the radio
- 22 project. Any questions?
- 23 CHAIRMAN NICOLELLO: Obviously
- 24 the radios are of crucial importance.
- 25 Legislator Ford and I had a meeting with you

- 1 Full Legislature/11-23-20
- 2 at headquarters a while back.
- 3 It can be a dangerous situation
- 4 for our officers because the radios are not
- 5 working because of this condition. They
- 6 have difficulty calling for back up if they
- 7 are out of their vehicles obviously.
- 8 So this is again of crucial
- 9 importance to the county. Do you have a
- 10 timeline as to how long this project is
- 11 going to take? What progress we can make
- 12 and what ultimately will and when ultimately
- 13 it will be done?
- 14 CHIEF WALSH: The overall project
- is going to take about five years to
- 16 complete. The reason I say that is it not
- 17 only includes Nassau County but it includes
- 18 all of the village police departments as
- 19 well as the two cities they work off of our
- 20 radios as well.
- So the building of the actual
- 22 system will be completed in about two and a
- 23 half to three years, in that range, so that
- 24 the system will be fully functional at that
- 25 point. Then it's a matter of ordering

- 1 Full Legislature/11-23-20
- 2 what's called subscribe, the actual radios
- 3 themselves, to get put into the cars, and
- 4 the portable radios that the officers use to
- 5 communicate out in the field.
- 6 So it's a five year capital
- 7 project and this is to get the project
- 8 online and started. We have been working on
- 9 this for probably about a year to get to the
- 10 point where we can present it to the
- 11 Legislature to get it moving.
- 12 So it's a little bit of an
- 13 extended project to get done and you have to
- 14 be very careful about how you actually
- implement this so that no village, neither
- 16 the cities or none of our precincts are
- 17 without communications while we are building
- 18 it out.
- 19 It's a very complex project. I
- 20 can talk in detail if you have specific
- 21 questions, I have no problem getting into
- 22 detail. Unfortunately it's all in my head.
- 23 CHAIRMAN NICOLELLO: We are glad
- 24 it's there. Anyone else have any questions?
- 25 (No verbal response.)

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1
               Full Legislature/11-23-20
2
                We're good.
3
                CHIEF WALSH: The AFIS project,
4
    if you have any questions on that, the live
5
    scan replacement?
6
                CHAIRMAN NICOLELLO: Questions?
7
    I think we're good. You were here all day.
8
    We appreciate it.
9
                Any other questions on any other
10
    part of the emergency?
11
                (No verbal response.)
12
                Hearing none, all in favor
13
    signify by saying aye.
14
                (Aye.)
15
                Those opposed?
16
                (No verbal response.)
17
                Carries unanimously.
18
                LEGISLATOR SOLAGES: Nay.
                CHAIRMAN NICOLELLO: There is a
19
20
    little bit of a delay. Is that Legislator
21
    Solages?
22
                LEGISLATOR SOLAGES: Yes, it is.
23
                CHAIRMAN NICOLELLO: Anyone else
24
    besides Legislator Solages voting no?
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(No verbal response.)

25

- 1 Full Legislature/11-23-20
- I don't hear anyone so the vote
- 3 is 18 in favor, 1 against.
- 4 Mr. Budnick.
- 5 MR. BUDNICK: I just wanted to
- 6 make suggestions that there might be a need
- 7 for greater inter-comparability between not
- 8 only the villages and city police
- 9 departments here in Nassau County, but with
- 10 state police, MTA police, and the New York
- 11 State National Guard radio nets in case of
- 12 an emergency. Thank you.
- CHAIRMAN NICOLELLO: Thank you.
- 14 Motion to adjourn?
- 15 LEGISLATOR DERIGGI-WHITTON: So
- 16 moved.
- 17 LEGISLATOR WALKER: Second.
- 18 CHAIRMAN NICOLELLO: Moved by
- 19 Legislator DeRiggi-Whitton, seconded by
- 20 Legislator Walker.
- 21 All in favor of adjourning
- 22 signify by saying aye.
- 23 (Aye.)
- Those opposed?
- 25 (No verbal response.)

1	Full Legislature/11-23-20						
2		Carries una	nimously.	We are			
3	adjourned						
4		(Whereupon,	the Full	Legislative			
5	Committee	adjourned at	5:26 p.m	.)			
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2		C E R	RTIF	I C A T	<u>E</u>
3					
4					
5	I, FRAN	IK GRA	AY, a Sh	orthand	Reporter and
6	Notary Publi	lc in	and for	the Sta	ite of New
7	York, do her	eby s	stated:		
8	THAT I	atten	nded at	the time	e and place
9	above mentio	oned a	and took	stenogr	aphic record
10	of the proce	eding	gs in th	le above-	entitled
11	matter;				
12	THAT th	ıe for	regoing	transcri	pt is a true
13	and accurate	e tran	nscript	of the s	same and the
14	whole there	of, ac	ccording	to the	best of my
15	ability and	belie	ef.		
16	IN WIT	IESS W	WHEREOF,	I have	hereunto set
17	my hand this	3 23rd	d day of	Novembe	er, 2020.
18					
19					
20		_			
21				FRANK G	GRAY
22					
23					
24					
25					