NASSAU COUNTY LEGISLATURE
RICHARD NICOLELLO
PRESIDING OFFICER
FINANCE COMMITTEE
LEGISLATOR HOWARD KOPEL
CHAIR
Theodore Roosevelt Building
1550 Franklin Avenue
Mineola, New York
December 7, 2020
3:54 P.M.
A P P E A R A N C E S:
LEGISLATOR HOWARD KOPEL
Chair
LEGISLATOR VINCENT MUSCARELLA
Vice Chair
LEGISLATOR TOM MCKEVITT
LEGISLATOR ROSE MARIE WALKER
LEGISLATOR ELLEN BIRNBAUM
Ranking member
LEGISLATOR ARNOLD DRUCKER
LEGISLATOR DEBRA MULE
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Finance 12-07-20
LEGISLATOR KOPEL: I will call
the role. Mr. Muscarella. Mr. McKevitt is here. Ms. Walker.

LEGISLATOR WALKER: Here.
MR. PULITZER: Ms. Birnbaum.
LEGISLATOR BIRNBAUM: Here.
LEGISLATOR KOPEL: Mr. Drucker.
LEGISLATOR DRUCKER: Here.
LEGISLATOR KOPEL: And

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Mr. Lafazan. Mr. Lafazan. Mr. Muscarella.
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LEGISLATOR LAFAZAN: Here.
LEGISLATOR MUSCARELLA: Here.
LEGISLATOR KOPEL: We have
everyone. We have a quorum. We have a number of items. I'm going to first call the items for which we have consent and I will call them altogether and then proceed to the other ones. Number 358, 359, 360, 361, 363, 364, 365, 366, 369, 374, 375 and 379. Motion for those items is by Mr. McKevitt. Seconded by Ms. Birnbaum. All those in favor of those items signify by saying aye. Are there any opposed? Those items pass unanimously. We will go to the other items on

Finance 12-07-20
the calendar. 354, which is a resolution to authorize a transfer of appropriations.

MR. PERSICH: Good afternoon. Andy Persich, Office of Management and Budget. This item just appropriates some monies to cover some shortages that we're going to anticipate in the end of the year plan budget. There are various departments mostly between social services and the Department of Public Works. The total amount of transfer is $\$ 975,000$.

LEGISLATOR KOPEL: That motion is by Ms. Walker and seconded by Mr. Drucker. Any debate? Any discussion? Thank you. We will call these at the end.

Number 355 is authorizing the county executive to execute an agreement with NIFA, Nassau County Interim Finance, in relation to return to New York State comptroller certain sales tax revenue to enable the comptroller to make distress provider assistance account payments.

That motion is made by Ms. Walker and seconded by Mr. Lafazan.

Finance 12-07-20
MR. PERSICH: This item is similar to when we did the agreement with the AIM payments of sales tax. Because we have a control board, they intercept our sales tax but the legislation didn't give them the authority to do that. So this item is similar to the AIM legislation where we're giving them the ability to transfer the funds back to the state. In absence of that we can't do that and it's for the distressed hospitals portion of the sales tax that's being taken away from the county as a result of this.

LEGISLATOR KOPEL: Any discussion legislators? Hearing none, all those in favor of this item signify by saying aye. Any opposed?

367 is a supplemental to the annual appropriations ordinance in connection with the legislative majority. It's just the funding for the legislative majority.

Any debate or discussion? That motion is made again by Mr. Muscarella and seconded by Mr. Drucker. Any debate or discussion? All those in favor signify by

Finance 12-07-20
saying aye. It's unanimous.
368 supplemental to Parks
Recreation and Museums. Motion by Ms. Birnbaum. Seconded by Mr. McKevitt.

MS. KASO: Victoria Kaso from the Department of Parks. This is a supplemental appropriation in the amount of $\$ 50,000$ received from Blaze Historic Hudson Valley. It will be used for capital program enhancements at OBVR.

LEGISLATOR KOPEL: Any questions, debate or discussion? Mr. McKevitt.

LEGISLATOR MCKEVITT: I was just
curious as to how the $\$ 50,000$ amount was arranged at? Was that as part of like a gross percentage of proceeds from the event or how is it determined?

MS. KASO: I believe that is
their permit fee as per their use and occupancy permit that was approved.

LEGISLATOR MCKEVITT: It was a flat fee.

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MS. KASO: Yes, flat fee.
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LEGISLATOR MCKEVITT: Thank you.

Finance 12-07-20
LEGISLATOR KOPEL: Legislator
Birnbaum.
LEGISLATOR BIRNBAUM: Just
curious, what is that Blaze program that will be a Old Bethpage? Can you elaborate? What is the Blaze Program?

MS. KASO: Blaze is like a
Jack-o'-lantern show. I guess it's much more elaborate than just the word show. They have one in Hudson Valley which is why they're named the Historic Hudson Valley and they brought it to the OBVR this past year. It was there from about October through mid November I believe.

LEGISLATOR BIRNBAUM: Thank you.
LEGISLATOR KOPEL: Anyone else?
Ms. Walker.
LEGISLATOR WALKER: Just to
comment, from anyone who did attend that they did say it was a wonderful event. I did not attend it but that was what $I$ heard from people who did go. Just that you are aware of that.

LEGISLATOR DRUCKER: Chairman

Finance 12-07-20
Kopel. I also would like to just say I did attend the event and it was an amazing event. I was impressed. It was actually crowded like five days in a row. It was an amazing thing. The feedback from families who brought their children there. It was all very, very impressive. Very well done. You felt like you were in Disney World or something like that. It's really a very, very extensive program that just went on and on. You needed a long time to get through this and it was well worth it.

LEGISLATOR KOPEL: Anyone else?
Hearing none, all those in favor of this item please signify by saying aye. Any opposed? Unanimous.

The next four items 370, 371, 372, 373 are OMB transfers of appropriations. Motion on those items is by Mr. Muscarella. Seconded by Ms. Birnbaum. Andy is that you?

MS. LAURAIN: Mary Ellen Laurain
from the Department of Health. Item 370-20 is
a board transfer. It's in the amount of $\$ 17,205$. It's a grant, New York State grant

Finance 12-07-20
funded program. It has no impact on the overall budget. It's to maximize our reimbursement.

LEGISLATOR KOPEL: 371.
MS. LAURAIN: Item 371 is a board transfer in the amount of $\$ 1,128$. Again, this is a grant-funded program. It has no impact on the overall budget. It's to maximize our reimbursement.

LEGISLATOR KOPEL: 372.
MS. LAURAIN: Item 372-20 is a transfer in the amount of $\$ 50,000$. As said before, it's grant funded. No impact on the budget and it's to maximize our reimbursement.

LEGISLATOR KOPEL: 373.
MS. LAURAIN: 373 is a transfer in the amount of $\$ 125,000$. Again, this New York State Department of Health grant funding. It has no impact on the budget and it's to maximize grant reimbursement.

LEGISLATOR KOPEL: Thank you. Do any legislators have any questions or comments? All those in favor of those item

Finance 12-07-20
please say aye. Any opposed? Those items are unanimous.

We are going to 380,381 I think we will wait until the end because they will require executive session.

382 is ratifying a memorandum of agreement making certain amendments to the collective bargaining agreement between the county of Nassau and Nassau Community College.

A motion on that by Ms. Walker. Seconded by Mr. Lafazan. Anyone here on that one?

MS. HORST: Katy Horst from the administration. I believe Chris Nicolino from labor relations and the college should be on.

MR. NICOLINO: I am.
LEGISLATOR KOPEL: Would you identify yourself and speak to the item please.

MR. NICOLINO: Mr. Gross from the college is here also.

MS. HORST: Chris is that you?
MR. NICOLINO: It is.
MS. HORST: Can you identify

Finance 12-07-20
yourself for the record and give an overview of the item.

MR. NICOLINO: Sure. I was going
to let John Gross from the college who negotiated this for the college present. He's on the line and here he comes now.

MR. GROSS: Good afternoon. I'm
John Gross. I'm outside counsel to Nassau Community College. What you have before you is a two-year settlement of the Nassau Community College Federation of Teachers contract. We were able to work out a relatively short-term agreement for two years that dealt with two unfortunate economic circumstances that became apparent once we began negotiations that dictated that we try to achieve as low a settlement as possible in a relatively short period of time.

The college has become aware that
our enrollment has continued to decline greater than anticipated. I'm sure, as the legislators know, funding for the college is actually premised on three areas. One is county contribution. The second is state aid

Finance 12-07-20
and the third is tuition. And with diminution in enrollment as a result we think of the COVID crisis, that led us to sit down with the faculty to see if we could achieve some type of accommodation.

The second problem is through, I'm sure you're aware of it, the state of New York and the threat that unless there is substantial increase in funding to states and local municipalities in the form of a federal funding bill, the state has indicated to SUNY and to the college through SUNY that we could face up to a 20 percent reduction in state aid from the state. Which of course would be very problematic.

The first tranche of that has been implemented although it has not been made -decision has not yet been made that that's final. But the anticipation is that we will face something of a reduction.

So, the negotiations with the association, and I have to certainly extend the appreciation of the college to the faculty, resulted in a contract that from one

Finance 12-07-20
perspective is essentially no increase except for the equivalent of step increments. Most educational institutions provide for an incremental structure that takes staff members upwards of 20 years to achieve top salary. They're hired at somewhat lower, substantially lower rate and every year they're entitled to receive step increments depending on whether they're an instructor or assistant professor, professor.

The gross course of that is the equivalent of two percent of base payroll. The contract does provide that the association has to negotiate for increment. But just about every prior contract with a couple of exceptions increment ends up being part of the deal along with a COLA or across the board increase.

The seeming going rate in any
educational institutions for across the board increases ranging from one to two percent. The cost of increment two percent. So, if we were to have followed the traditional pattern but for these unfortunate, unanticipated

Finance 12-07-20
circumstances the settlement would be as referred to in the education labor area as two percent plus increment which would be the total of four percent.

We've been able to negotiate
however a modification of increment to the extent that for the next two years union members will only receive one half the value of increments. So, in essence it will take them to two years to move one step.

We also added a one percent increase to each of those two years. So, on a yearly basis the equivalent is merely the two percent -- it's equivalent of just granting increment.

So we were pleased with that. It falls within budgetary constraints, notwithstanding the concerns that I expressed earlier.

There are other aspects to the agreement that are favorable to the college. One actually is favorable to the county. You have a new reporting system and we had to make sure that was complied with and the

Finance 12-07-20
association agreed to that. We had a provision for sick notes from physicians only after 20 days of consecutive absences, which obviously is a very difficult prospect. That has been reduced to only five days.

A very important other item is we are obviously required to continue evaluations, supervision of teaching staff. As I'm sure all of you know, the college was forced during the COVID crisis to present to the students instruction virtually. That creates some significant issues relative to the federal statute but also in just simple logistics in being able to observe classes.

We were able to work that out to where we were obviously can attend these remote classes -- when I say we I mean the administration -- by advanced notice with traditional methodology if there is an identification of a difficulty on the part of the instructor or professor it will -- and after an opportunity to improve, we're permitted to, under the contract now, to do unannounced observations on a virtual basis.

Finance 12-07-20
We also established a committee with the association to come back to the college with recommendations for establishment of criteria for promotion of nonclassroom faculty. Which at the current time is essentially done based on a mere service basis.

We've another joint committee to study what's called the link program, which is an immersive foreign language, English as a second language so to speak, program.

Finally, we reached an accord with the association on a number of what are called temporary lines which are established every year to backfill temporary vacancies. Those appointments can continue on until five years and they morph in probationary appointments. We came up with a reduced number. We agreed with the association to restore or to employ so to speak. And it provides expressly that it's only a one year appointment. And it expires at the end of the year.

That is the contours of the settlement. We would respectfully suggest or

Finance 12-07-20
ask that the legislature approve this and your role of course as legislative body to the joint employer, we are joint employers with the county, the college is a separate institutional, and the county and the board of trustees who pays for this -- not board of trustees but the college -- has already adopted a resolution approving, granting its legislative approval and now the county executive has executed it as well as the president of the college and now we are before you for your approval.

LEGISLATOR KOPEL: Thank you
Mr. Gross. I notice that you were with us right from the outset at 1 o'clock. I said I noticed that you've been with us since the outset, since 1 o'clock, for which I thank you and I believe you stayed awake throughout for which I congratulate you. Do any of the legislators have any questions or comments?

LEGISLATOR DRUCKER: Yes, Mr.
Chairman, I have something. Thank you John. Always a pleasure to see you. How are you? I just have one question. Does the settlement

Finance 12-07-20
factor in or account for further possible decline in revenue from the three sources? Does it account for that John?

MR. GROSS: It does to the extent that the amount that we were anticipating to have is much lower than what is bargained for in the agreement.

Secondly, we are currently engaged
in further negotiations that are ongoing right now because we're projecting that we may have to move to consideration of reduction in force. Which we want to avoid at all costs.

We're looking at many other cost saving matters that we're negotiating with the faculty association. I do again, not to throw too many bouquets, the NCCFT has been utterly understanding of the situation the college faces financially. So I'm hopeful that we will garner some modification of cost. We're looking at different factors like early retirement etcetera.

LEGISLATOR DRUCKER: I think that would be advisable. I know that getting the cooperation to garner that support is never an

Finance 12-07-20
easy task. I commend you in getting it done. I certainly hope that the college doesn't experience any further unprojected decline in revenue. I wish you good luck and thank you John and happy holidays to you and your family.

LEGISLATOR KOPEL: Any other
legislators? Hearing none, all those in favor please signify by saying aye. Any opposed? That item is unanimous. Thank you.

MR. GROSS: Thank you very much.
LEGISLATOR KOPEL: Number 378,
which I appeared to have skipped, is an ordinance supplemental to OMB. That motion is made by Mr. Muscarella and seconded by Mr. Drucker.

MR. PERSICH: This item
supplementally appropriates our $\$ 4$ million from the money received from New York State last year. We anticipated settling claims to save money in the worker's comp fund, worker's comp appropriations, but that didn't appear. So we have additional monies to pay out for medical and indemnities claims that we will be

Finance 12-07-20
using this money to pay outlet.
LEGISLATOR KOPEL: Any questions? Hearing none, all those in favor of 378 signify by saying aye. Any opposed? That is unanimous. Thank you Andy. 383 is a resolution authorizing the county executive to execute a grant agreement between the department of parks and Oyster Bay Historical Society. That's moved by Ms. Walker and seconded by Mr. Lafazan.

MS. KASO: This is an amendment to a hotel-motel tax grant with the Oyster Bay Historical Society extending their term because due to COVID they had some delays in completing their projects that the funds were supposed to help with. And so they just needed a little bit of extra time. So we are extending the term through December 31st of this year.

LEGISLATOR KOPEL: Thank you.
Any questions? All those in favor please signify by saying aye. Any opposed? That item is unanimous.

384 is a resolution authorizing of

Finance 12-07-20
restriping of various county roads.
That motion is made by Mr. McKevitt. Seconded by Ms. Birnbaum. MR. ARNOLD: Ken Arnold, Department of Public Works. 384 is a New York State master agreement for pavement and marking phase 12. This agreement obligates one million of federal funding to our pavement management program which is also 80 percent of what we would spend on this contract.

LEGISLATOR KOPEL: Any
questions? All those in favor please say aye. Any opposed? That item is unanimous.

Number 385 is a grant agreement between the district attorney's office and the Woman's Opportunity Rehabilitation Center. A motion by Mr. Drucker. Seconded by Ms. Walker. MR. MCMANUS: Bob McManus, district attorney's office. This is a four-month extension of an agreement with the Women's Opportunity Rehabilitation Center Incorporated in Hempstead to provide additional time to utilize funding for the

Finance 12-07-20
recipients Women Offenders Diversion and Reentry Services Program. WORC is a community correction program that offers alternatives to incarceration programs for female offenders in and around Nassau County. These programs allow law enforcement officers to redirect low level offenders engaged in drugs, prostitution and other unlawful activity to community-based services instead of jail and prosecution.

LEGISLATOR KOPEL: The reason you have it separate for women and men is what? Why is this a separate program special for women?

MR. MCMANUS: Is the question why is this program limited to women?

LEGISLATOR KOPEL: Yes.
MR. MCMANUS: This is a program that was initially formed to serve women in this situation and that has been its mission since its inception.

LEGISLATOR KOPEL: Which doesn't really answer the question but okay. Seems like a worthy program. Any comment or questions? Okay then. All those in favor

Finance 12-07-20
please signify by saying aye. Any opposed? That item is unanimous.

We have a number of addendum items and we need a motion to suspend the rules by Ms. Walker. Seconded by Mr. Drucker. All those in favor of suspending the rules say aye. Any opposed? The rules are suspended. On the first addendum first item is number 386, which is a transfer of appropriations. Motion is made by Mr. Lafazan. Second by Ms. Walker.

MS. LAURAIN: Mary Ellen Laurain from the Department of Health. Item 386-20 is a board transfer in the amount of $\$ 90,000$. This is 100 percent grant-funded program so it doesn't have any impact on the budget. It's necessary to maximize grant reimbursement.

LEGISLATOR KOPEL: Thank you. Any questions? Any public comment? All those in favor of number 386 please signify by saying aye. Any opposed? That item is unanimous.

387 is a local law in relation to the Department of Public Works approval of

Finance 12-07-20
building permits and curb cuts pursuant to Section 239-F of the New York State General Municipal Law. I will make that motion and seconded by Ms. Birnbaum.

What this is about is a Majority item. What's going on is that Section 239-F of the New York State General Municipal Law authorizes counties to involve themselves in certain aspects of building permits, curb cuts and so forth to the extent that it affects the county or the various counties.

Section $239-$ F provides that the county has ten working days within which it is supposed to respond or provide its objections to any applications. And the statute further provides that should the county fail to make a report within ten working days of such offerings the county shall forfeit the right to suspend action.

In practice, for many years Section 239-F in the department of Nassau has been widely disregarded in terms of time periods. The result of this is that building permits are often, and curb cuts, sometimes for simple

Finance 12-07-20
matters, sometimes more complex buildings are delayed for many, many months and sometimes even years.

This is unacceptable because it imposes enormous costs on builders, on homeowners, on commercial projects. And further, it also prevents the county in many, many instances from being able to assess and collect taxes, and other municipal governments for that matter, taxes on completed projects which results in a significant loss of revenue.

Accordingly, this new local law goes much further beyond the state law and it provides that the county has 30 days, which is three times as long, 30 days is not three times as long -- it's ten working days, but 30 days in which to respond.

I would note that there are not
that many items that Section $239-\mathrm{F}$ really contemplates as being within the purview of the county. It shouldn't be that hard.

Therefore, when the county does not respond within 30 days any fees paid in

Finance 12-07-20
connection with the application are reduced 25 percent. They are reduced by a further 25 percent for each ten days following that within which the county does not respond. The time for county response is extended for any period during which the county is waiting for information or a response from an applicant.

When the fees are reduced such that
they reach zero, the ordinance will provide now that the approval is deemed granted automatically and the individual municipality may go ahead and proceed.

Do we any comments from any
legislators or administration? Ms. Birnbaum.
LEGISLATOR BIRNBAUM: I had the honor of serving on the blue ribbon panel that examined the $239-F$ process and it met several times with business leaders, with the Department of Public Works, with Legislator Schaefer, myself and others. After a series of meetings there was a list of recommendations that would help streamline the process.

At this point, I think we need to

Finance 12-07-20
learn more about what was implemented and what the average time period is from receiving the applications to getting the permits. And I know there's a meeting scheduled in fact for tomorrow. We'll be learning more about what is happening in the Department of Public Works in terms of using the program, having additional personnel working on it. But at this point $I$ don't feel as if we have all the information.

LEGISLATOR KOPEL: All right. I would respond simply by saying that certainly from -- I will agree that it's anecdotal evidence but it is one of the more common complaints that $I$ receive and many of the legislators receive in terms of the unsupportable delays.

Also I would say that the commission that quite a while ago -- nothing's improved. Again, anecdotally but we have no evidence that things have improved.

Finally, the fact is that if were someone to go to court, I'm not talking about an applicant over here, and claim that the

Finance 12-07-20
county simply has no right to delay beyond the ten business days that would probably be granted possibly. I'm not an expert at this. It possibly might even be the grounds for a class-type action.

This gives the county significantly more time. The county should not be involved in many of the aspects of building applications that it does get involved in. It's really a strictly limited series of needs that the county should be looking at. That is okay access to public streets as well as water accumulation and things like that. Beyond that, we should be leaving these things to local building departments. That's their job. They hopefully do a fine job and it's just not the county's business. There's no evidence that the county is making any significant progress. We've waiting far too long. Anyone else?
LEGISLATOR BIRNBAUM: I would
like to see the evidence. I would really like to examine the numbers and see if there has been an improvement since the panel met and

Finance 12-07-20
came up with a list of recommendations.
LEGISLATOR KOPEL: Anyone else? Hearing none, all those in favor of -- were you looking to make a motion?

LEGISLATOR BIRNBAUM: I would like to say I'm in favor of making improvements always. I don't know whether this is the proper resolution to do it but I would like to hear more from the department and what goes on there.

LEGISLATOR KOPEL: Is the department available?

LEGISLATOR BIRNBAUM: Maybe by the time --

LEGISLATOR KOPEL: We'll have another chance maybe next week.

LEGISLATOR BIRNBAUM: Exactly.
LEGISLATOR KOPEL: Anyone else? Hearing none, all those in favor of 387 ?

LEGISLATOR BIRNBAUM: I want to make one other comment. This resolution came to the legislature late Friday afternoon. So I really don't think there was a lot of time to gather the information between late Friday

Finance 12-07-20
afternoon and Monday. I realize the next meeting is a week from now. That's still only one week and a day in terms of working days.

LEGISLATOR KOPEL: It shouldn't
really take a long time to gather this
information. Either they've made very significant progress or they haven't.

LEGISLATOR BIRNBAUM: I hope to hear on Monday.

LEGISLATOR KOPEL: All those in favor please signify by saying aye. All those opposed? That item passes unanimously.

389 is a local law to amend the administrative code in relation to the collection of unpaid taxes, penalties and interest by the county treasurer. That is moved by Ms. Birnbaum I think it was and seconded by Ms. Walker. This item is again a Majority item. It's something that has been presented in response to the COVID-19 pandemic. As everyone knows, the governor issued, all the way back in March, closures. There was a significant economic downturn. Not news to

Finance 12-07-20
any of us. The governor issued a directive to assist commercial tenants who are struggling to help pay rent. That directive prohibits the initiation or enforcement of eviction of a commercial tenant if the commercial tenant is having difficulty paying rent.

Now, this has, of course, a knock-on affect on the landlords. If they're not collecting rent then -- they're not collecting rent then they don't have money to pay taxes.

What this item does is it is not suggesting or it's not providing that we forgive this tax. What it does is, you don't recover the penalty and interest or it's selling tax liens so long as the landlord is able to affirm they cannot pay it because of the nonpayment of rent, therefore, the county treasurer cannot initiate this kind of proceeding or enforcement eviction. The county treasurer -- an action cannot be used as proof of rent amounts owed to a commercial landlord.

The provisions of this law, it's a

Finance 12-07-20
temporary law, it expires when the governor's previously described directive expires. So the landlords are still responsible to pay taxes ultimately. The purpose of the legislation is simply to provide some relief to landlords that are struggling as a result of the current emergency.

Do we have any questions or comments by any by any of the legislators? Hearing none, all those in favor of 389 please signify by saying aye. Any opposed? That item passes unanimously.

390 is a local law to create a special revenue fund to assist in finance or payment of tax certiorari settlements and judgements in Nassau County.

Once again, this is a Majority sponsored item. And it is moved by Legislator Walker and seconded by Legislator Lafazan.

What this item does is it creates a special revenue fund. The purpose of this special revenue fund is as follows. The administration has presented us with a request to forward or pass a declaration of need. The

Finance 12-07-20
declaration of need would signal NIFA to go ahead and make certain adjustments to refinance various bonds of the county in the amount of several hundreds of millions of dollars.

Now, the reason that this is being done is because the administration projects a very significant decrease in sales tax collections which would impact on our budget, which would in turn perhaps impact on the provision of various services by the county to the public. The projection by the administration is that the decrease in sales tax would be 20 percent. In fact, the decrease has been on the order of eight percent.

Now, nobody knows the future but we are looking at hopefully a vaccine becoming available. We also know that we have, the Majority has projected the decrease at a far lower rate. And we also know that sister jurisdictions such as Suffolk has projected a far lower rate than the 20 percent.

Should that which I'm sure everyone

Finance 12-07-20
of us hopes for comes to pass, in other words, that we collect far more sales tax than the administration projects, that would be a wonderful thing for many reasons. Obviously it means our economy is doing well and it means that the county in turn is doing well collecting lots of revenue and has less need. What we are doing in this
initiative over here is suggesting that any excess of sales tax that is collected over and above the amount projected by the administration be used in a fiscally responsible manner.

Now what happens is -- it happens to be that we have a very large certiorari overhang. People, taxpayers, whether homeowners or commercial tenants or commercial owners, have overpaid and have been adjudicated or have settled and they're waiting for refunds and many of these people can use refunds desperately. Need the refunds in view of the COVID-19 slow down.

One further aspect of this that is interesting and important is that the

Finance 12-07-20
certiorari settlements or judgements in many cases bear an interest rate of nine percent which is far, far higher than we should be paying or that we should be contemplating. Especially if we have a way to pay it off at a lower cost. That should be an exercise of fiscal responsibility. One of the very first items that we ought to pay off.

So, the initiative suggests really
that we take excess funds over and above the funds that are projected by the administration. These are excess funds. If that happens, we collect these excess funds, that means that our budget will not be in deficit significantly because of the noncollection of sales taxes due to the pandemic. Let's use this money in a responsible and prudent fashion and use it to pay off this debt to people who need it, who want it and at the same time benefits the county.

Do we have any comment from the administration? Any comment from legislators? Legislator Birnbaum.

Finance 12-07-20 LEGISLATOR BIRNBAUM: While I certainly hope that your economic forecasting is better than that of the administration's and as we have seen to date Black Friday was flat or even lower than projected. Polls are showing that during Christmas, holiday season shopping will be done mostly online. We have no idea when the vaccinations will come to the general populace and the ages of people who are most likely to go shopping in Nassau County. That could be quite a while and we'll see whether these sales tax revenues will exceed the administration's forecast and will even be able to collect revenue. It's very optimistic.

LEGISLATOR KOPEL: Legislator Birnbaum, I think that no one here disagrees with you in terms of what you hope. We all hope the same thing. Indeed, if the worst should come to pass and the sales tax dollars are not collected and the additional revenue, not really revenue but the additional money that would be freed up by this refinance is needed it's there. This does nothing to

Finance 12-07-20
prevent that. Nothing at all to prevent
that. All this is doing is saying that if the money is not needed because the sales tax is there then we're going to use it for a good and smart purpose. Anyone else?

LEGISLATOR BIRNBAUM: I want to
comment that the cause is very worthy and like my comments before in regard to the panel we're basing a lot of our resolutions on anecdotal and desires. I don't think there's a downside to creating the fund but is it necessary at this point?

LEGISLATOR KOPEL: There's no downside to creating the fund we agree with that. There should be no downside. No one should object to it. And is there a need for it? Yeah, I think so. There's a need for it because if the best does eventuate and we do have all this extra money $I$ think this ties up the money. This ties up the money. Doesn't allow us or the administration to go ahead and spend it on other items. It's uses the money. It uses, to use an old phrase, the lock box which is to be used for a salutary

Finance 12-07-20
purposes which is to pay off debt. Very high rate debt.

So, we're taking the extension of current debt, we're taking the money that we derived from that and using it to pay off high rate debt. And I can conceive of no more responsible or better use for it.

Yeah, what we have now is a situation where, as you said, there's no downside to it and there's a tremendous upside to it. And I think that I would be surprised if anyone were to oppose this. There's no good reason to oppose it that I can conceive.

LEGISLATOR BIRNBAUM: I agree with you on that. I just hope that there will be money coming into it.

LEGISLATOR KOPEL: Let's see what
happens. Anyone else? Hearing none, all those in favor of item 390 please signify by saying aye. Any opposed? Thank you. That item passes unanimously.

Number 391, once again, is a Majority-sponsored item which is a local law to amend Section 21-10.2(2)c of the Nassau

Finance 12-07-20
County administrative code with respect to due process for trade practice violations.

This one here is aimed at ensuring that while the rights of the public with respect to not being price gouged are respected and protected, at the same time we don't thereby harm any of our hard-working merchants.

This item, which is moved by Legislator Walker and seconded by Legislator Lafazan, provides that -- let's see. The way things work now is the Nassau County Department of Consumer Affairs gets reports of price gouging. Now there are unscrupulous businesses and individuals that do engage in price gouging and we all know and that's why we have the Department of Consumer Affairs among other reasons.

But there are also upstanding businesses that sometimes charge more and charge a lot more and they've got very good reasons. The reason is that there is a shortage and their suppliers charge them more and they can't sell it at a loss. Now we've

Finance 12-07-20
got to protect the due process rights of these businesses. And the fact that someone complains about it is just not enough. What we want to do is have these businesses be informed in writing initially on specific information regarding allegations against them.

> The proposed law does several
things. It requires the Department of Consumers Affairs commissioner to post its rules and regulations on the county website. Secondly, prior to issuance of the summons which alleges unconscionable trade practices, in other words price gouging, Department of Consumer Affairs must provide reasonable opportunity for a business to provide evidence that it's not price gouging including or such as receipts, books and records showing why it happened. That they are charging more but they're charging more for a good reason. That their profit margin is not unduly different than it was before the disruption of business.

Finally, the department must

Finance 12-07-20
provide a written explanation of charges against the business and evidence that after the issuance of summons and within five business days prior to a hearing or conference on the charges they got to provide this information. Failure to do this, if they don't provide this information, leads to adjournment of the case in the first instance and secondly, dismissal on the second instance.

Businesses that price gouge should be punished. We have no quarrel about that. But the county must also remember that during a crisis that we're in, such as the crisis that we're in, there are outside forces that sometimes leave a business no choice but to raise prices. We've got to distinguish between those two groups and this proposed local law allows us to do so. That's my statement. Do we have any -- Legislator Birnbaum.

LEGISLATOR BIRNBAUM: I'm just
curious if the commissioner of consumer affairs has been in discussions about these

Finance 12-07-20
improvements? Has the commissioner of the Department of Consumer Affairs been consulted to at least discuss these items and to maybe get him to be part of the process of changing the rules in the department?

LEGISLATOR KOPEL: The answer is that the commissioner is aware of this and it's under review by his office and presumably by next week when it's on the full calendar --

LEGISLATOR BIRNBAUM: Right. But does that mean he just found out about it as a resolution how to run his department?

LEGISLATOR KOPEL: I'm informed
that this was filed last weekend. When it was filed is when he heard about it.

LEGISLATOR BIRNBAUM: What day
was it filed? Was it also on Friday?
LEGISLATOR KOPEL: I don't know.
It was filed last week. Katy.
MS. HORST: Katy Horst from the
administration. Commissioner May was made aware of it on Friday evening.

LEGISLATOR BIRNBAUM: I just feel
at this point I'm hearing a lot of resolutions

Finance 12-07-20
that are instructing departments of Nassau County government how to run their departments. Yes, maybe to improve them but perhaps the way we're going about it is not the correct procedure. We maybe should be consulting with the departments and talking to them about how it's being run and what could they do. I don't think that everything needs a law to change how an internal department works.

## LEGISLATOR KOPEL: Legislator

Birnbaum, I understand what you're saying. But it seems like many of your objections are on process and procedure rather than substance and especially so in this case. I think that the substance of the proposed law is such that all we're doing is saying that a business should not be -- we're getting anecdotal evidence that a number of businesses have been assessed fines without a chance to actually contest it and provide evidence of it. And all this does is give these businesses a chance to hear what the case against them is and to refute the case before the commissioner

Finance 12-07-20
imposes any fines.
I once again would be surprised to hear that this is objectionable in any way to anyone. Why would anybody say no? I have had personal experiences dealing with -- I'm not talking about Nassau County but other bodies, sometimes in other states, where a commissioner, in my case insurance commissioners in various states, get a complaint and immediately say okay, you're being fined. It's almost like that famous line, what is it, Alice in Wonderland, sentence first verdict afterwards. That's not right. This merely corrects that.

All it does is say that these people are entitled to due process and should not be assessed fines or otherwise punished without having had a chance to contest it and to provide evidence that it's proper. And it is happening in some instances right now where that's not the case.

LEGISLATOR BIRNBAUM: Again,
anecdotally I believe you but I would like to see evidence and would like to see how often

Finance 12-07-20
this happens and I would like the department to be notified sooner than the night of the business day before a meeting and there would be more opportunity to gather information and given that the next meeting of the full legislature is one week away I feel that everything is being rushed.

LEGISLATOR KOPEL: It will happen
before the full legislature and we will discuss it hopefully in further depth at that point. But $I$ will say that if it happens to one business that's one business too many. So the fact that it's only anecdotally it is happening to some people. If it happens to one person as I say that shouldn't be the case.

LEGISLATOR DRUCKER: Mr. Chairman may I speak?

LEGISLATOR KOPEL: Of course. Go ahead.

LEGISLATOR DRUCKER: I support any bill that seeks to protect consumers I support. But there are some legal and perhaps constitutional concerns that we need to be

Finance 12-07-20
aware that this bill does shift the burden on to a retailer or a merchant to prove that what they're charging is not an excessive amount. I am concerned or I have questions about what is considered to be a reasonable markup that a merchant can charge in light of substantial increases in costs that retailers and merchants face now as a result of the pandemic.

I certainly support any bill that protects consumers but we have to be mindful of what the burden of proof is and how it's now shifting onto the retailer to prove that they're not gouging. Whereas, in normal circumstances, example, Department of Traffic and Parking Violations if you get a speeding ticket the police officer has to demonstrate through radar or other types of detection they have proof that you were speeding and it's up to you to controvert that.

I only have concerns about that but I do support any bill that does protect the consumers but it has to be mindful of what the legal arguments and constitutionality may be.

Finance 12-07-20
LEGISLATOR KOPEL: I would simply
point out to you, with all due respect
Legislator Drucker, that this is actually not protecting the consumer, rather it's protecting the merchant against a claim by a consumer which may lack some fairness or accuracy. And it's not, again, directed at the consumer. It's merely ensuring that our merchants are not penalized for something that they can't do.

And it is not doing anything, it is not impeding in the enforcement. It is merely providing or ensuring that these people are afforded due process and a chance to respond to any complaints against them. That's all this does. It doesn't prevent claims. It doesn't prevent any fines or other enforcement action. All it does is give these people a chance to defend themselves which I believe all of us should want.

LEGISLATOR DRUCKER: Again, I
don't necessarily disagree with what you're saying. It's just how when a merchant receives a summons he's automatically told

Finance 12-07-20
that he was price gouging and it's now the burden is on the merchant to show proof that he's not.

LEGISLATOR KOPEL: This does not put any burdens on the merchant at all. It absolutely does not do that Mr. Drucker. Understand. What this does is this helps the merchant. Whereas, sometimes there's a complaint filed and the merchant is informed that he or she has been fined, what this does is prevent the imposition of that fine or other disciplinary action unless and until the merchant has had a chance to present to the department evidence in defense of his practice or her practice. That's all it does. It is not imposing any burden whatsoever on the merchant. It is helping the merchant.

LEGISLATOR DRUCKER: Again, this came in very late. I would like further opportunity. I will support it now but I would like to use the next week to really go over this bill.

LEGISLATOR KOPEL: Of course you
will and of course you should. Ms. Walker.

Finance 12-07-20
LEGISLATOR WALKER: I will be
very brief. Especially during the height of COVID we had businesses that were opening packs of PPE equipment and selling individual masks for $\$ 10$. I mean, these are paper masks. Again, opening packages or having a package of ten that were being sold for 50 something dollars. We knew right away that that was price gouging and we reached out and consumer affairs was very, very good in handling all of us and trying to help all of us so that our residents -- and residents were panicking because they couldn't find them any place. So then they're paying what they shouldn't have to pay.

But yet there are some businesses that have reached out to us and said it's so hard to get whatever they need. Even grocery items, detergents or whatever it might be. So, they were having to pay so much more to get them. And again, doesn't have to be huge amounts of a difference. But if they're fine because all of a sudden they're selling something for three or four dollars more than

Finance 12-07-20
it ever was some of them it's because they can't possibly get it.

And they had no defense. And this really helps those businesses to be able to say look at my paperwork. This is what I had to pay for it. So I have to pass some of that on to the consumer. Hopefully in the near future we will be back to way things where. Hope to God for all of us in many ways. Then we will expect those prices to go back down to where they were.

Again, any of those businesses that did reach out and say that they felt they were fined unjustly they kind of didn't have anywhere to go for help and this would give them some help.

LEGISLATOR KOPEL: Anyone else?
All those in favor of item 391 please signify by saying aye. That item is unanimous.

The next group are items 394, 395, 396, 397, 398. All of which are resolutions authorizing the assessor to extend the assessment roll amounts for the reconstruction of sidewalks pursuant to various town laws and

Finance 12-07-20
government laws. These are in various towns, Town of Hempstead, North Hempstead, Oyster Bay and so forth.

Motion on that by Mr. McKevitt.
Seconded by Mr. Drucker. Anyone to speak on those items? We all know what they are.

MR. MOOG: County assessor David
Moog. Is this items 394 through 401?
LEGISLATOR KOPEL: 394, 395, 6, 7
and 8. The other ones we will grab next.
MR. MOOG: Mr. Miles will speak on behalf of the Department of Assessment.

LEGISLATOR KOPEL: Go ahead
please.
MR. MILES: Deputy Assessor
Robert Miles. These are your yearly direct assessment charges. Hempstead does their sidewalk charges by five installments. You will see five resolutions from the Town of -regarding the Town of Hempstead. They send a resolution to us telling us all the properties that are being charged for the direct assessments for the sidewalks. That's five resolutions. Then there's three additional

Finance 12-07-20
resolutions, litter and dangerous buildings. Two of which came from Town of Hempstead.

LEGISLATOR KOPEL: I haven't called those yet.

MR. MILES: The first five are Town of Hempstead sidewalk resolutions.

LEGISLATOR KOPEL: Any
questions? All those in favor of those three items 398, 399, 400 and $40--$ I'm sorry, I've given you the wrong numbers there. 394, 395, 396, 397 and 398. All those in favor signify by saying aye. Any opposed?

399, 400 and 401 are resolutions authorizing the assessor to assess amounts for demolition of unsafe premises and clearing costs.

Motion on that is made by Ms. Walker. Seconded by Mr. Lafazan.

MR. MILES: Similar situation
here. You have two Town of Hempstead resolutions. The litter resolutions and the dangerous buildings resolution these once again are our annual resolutions for the towns whenever they request direct assessments.

Finance 12-07-20
Those two items, 399 and 400, are for the Town of Hempstead and then 401 is for the Town of Oyster Bay and that's a dangerous buildings resolution.

LEGISLATOR KOPEL: Any
questions? All those in favor please signify by saying aye. Any opposed?
$402,403,405,406$ and 407 are
resolutions authorizing partial exemptions of various real properties. A motion on that is by Mr. McKevitt. Seconded by Ms. Birnbaum.

MR. MILES: Those items are correction of error resolutions for the three towns, two of which are mass petitions for two condominium units and three are various petitions for the three towns.

LEGISLATOR KOPEL: Thank you.
All those in favor of those items say aye. Any opposed? Those items are unanimous.

404 is an ordinance amending ordinance 99-D for updating and certifying the base and adjusted base proportions for the county, town and special districts for each class of property.

Finance 12-07-20
Motion by Ms. Walker. Seconded by
Ms. Birnbaum. Mr. Moog, are you there?
MR. MILES: We couldn't hear.
Did you just call 404?
LEGISLATOR KOPEL: Yes. 404 is
what I called.
MR. MILES: 404 is the adjusted
base proportions for the general tax levy county, town and special districts, and this will apply for the tax levy ordinance you will see later in the week.

LEGISLATOR KOPEL: Thank you.
All those in favor of 404 please signify by saying aye. Any opposed? That is unanimous. Thank you.

We are going to the second
addendum. It has one item which is 409. I'm sorry. So then what I need then is we're going to come back. We skipped a couple of items at the beginning which is going to require executive session. Number 380 , 381 which are settlements. First one is Duarte against the county and the second one is HVAC against the county of Nassau.

Finance 12-07-20
Those are moved by Mr. Drucker and
seconded by Mr. McKevitt. Before I take a
motion for executive session -- well,
actually, first we'll do executive session.
Then I will come back and comment on them.
Motion is made for executive session by Mr. Muscarella. I seemed to have forgotten you Mr. Muscarella. You still
there? And seconded by Mr. Drucker. All
those in favor of going into executive session please signify by saying aye. Any opposed? We are in executive session to which I would invite members of the Rules Committee as well.
(Committee moved to executive session at 5:06 p.m.)
(Committee reconvened at 5:21 p.m.)
LEGISLATOR KOPEL: We are back in session. We are going to vote on the final two items, 380 and 381. First on 380, all those in favor of the settlement please signify by saying aye. Any opposed? That item passes unanimously.

Now on 381, before we vote, I just

Finance 12-07-20
want to say a few words on -- the feeling of the Majority and I would expect the Minority as well on this particular situation, what happened over here is that, and I'm not giving away any secrets, this was an item where a vendor got an emergency contract and apparently performed that contract and was not paid for several years, from 2017 through 2019. At which point it got tired of waiting, filed a lawsuit and from 2019 until the end of 2020 that's how long it took to get the county to get the money to them.

I think this is a terrific
illustration of one of the reasons why we often seek, certainly on the Rules Committee, contracts that are sole source, I'm not talking about OMB vendors who can't do it, I shouldn't say sole source, but only one bidder where you might expect that you should have dozens of bidders. And that is because nobody likes to work and not get paid. This is not fair. This is not right.

We get contracts all the time which are retroactive in nature. It happens

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Finance 12-07-20
virtually every session and we complain about
it virtually every session and it happens anyway. I don't understand why that didn't happen in this case. If I was a contractor I'd be very hesitant to bid on a county contract. It's simply disgraceful.
Anybody else have anything to say on this? That having been said, all those in favor of settling 381 please signify by saying aye. Any opposed? That item is unanimous. We now have a motion to finally adjourn. That is by Ms. Walker and it's seconded by Mr. Muscarella. All those in favor of adjourning signify by saying aye. Any opposed? We are adjourned and we're back to Rules. Thank you.
(Committee adjourned at 5:25 p.m.)
    Finamce 12-07-20
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        (Committee adjourned at 5:25 p.m.)
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## CERTIFICATION

> I, FRANK GRAY, a Notary Public in and for the State of New York, do hereby certify: THAT the foregoing is a true and accurate transcript of my stenographic notes.

IN WITNESS WHEREOF, I have hereunto set my hand this 12 th day of December 2020

FRANK GRAY

