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NASSAU COUNTY LEGISLATURE RICHARD NICOLELLO PRESIDING OFFICER LEGISLATIVE SESSION

County Executive and Legislative Building 1550 Franklin Avenue Mineola, New York Monday, March 8, 2021 10:10 A.M.

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A P P E A R A N C E S:
LEGISLATOR RICHARD J. NICOLELLO
    Presiding Officer
    9th Legislative District
    LEGISLATOR HOWARD KOPEL
        Deputy Presiding Officer
    7th Legislative District
    LEGISLATOR DENISE FORD
        Alternate Presiding Officer
        4th Legislative District
    LEGISLATOR KEVAN ABRAHAMS
        Minority Leader
        1st Legislative District
    LEGISLATOR SIELA BYNOE
        2nd Legislative District
    LEGISLATOR CARRIE SOLAGES
        3rd Legislative District
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LEGISLATOR DEBRA MULE 5th Legislative District

LEGISLATOR C. WILLIAM GAYLOR III 6th Legislative District

LEGISLATOR VINCENT T. MUSCARELLA 8th Legislative District

LEGISLATOR ELLEN BIRNBAUM 10th Legislative District

LEGISLATOR DELIA DERIGGI-WHITTON 11th Legislative District LEGISLATOR JAMES KENNEDY 12th Legislative District

LEGISLATOR THOMAS MCKEVITT 13th Legislative District

LEGISLATOR LAURA SCHAEFER 14th Legislative District

LEGISLATOR JOHN FERRETTI, JR. 15th Legislative District LEGISLATOR ANDREW DRUCKER 16th Legislative District LEGISLATOR ROSE WALKER 17th Legislative District LEGISLATOR JOSHUA LAFAZAN 18th Legislative District LEGISLATOR STEVEN RHOADS 19th Legislative District MICHAEL PULITZER Clerk of the Legislature

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LEGISLATOR NICOLELLO: Let's get started. I'd invite Legislator Kennedy to lead us in the Pledge of Allegiance. Mike could you call the roll please.

MR. PULITZER: Yes, sir. Will
do. Roll call. Deputy Presiding Officer Howard Kopel.

LEGISLATOR KOPEL: Here.
MR. PULITZER: Alternate Deputy
Presiding Officer Denise Ford.
LEGISLATOR FORD: Here.
MR. PULITZER: Legislator Siela
Bynoe. She's on her way. Thank you.
Legislator Carrie Solages. We will come back to them. Legislator Debra Mule.

LEGISLATOR MULE: Here.
MR. PULITZER: Legislator C. William Gaylor the Third.

LEGISLATOR GAYLOR: Present.
MR. PULITZER: Legislator Vincent
Muscarella. Legislator Ellen Birnbaum.
LEGISLATOR BIRNBAUM: Here.
MR. PULITZER: Legislator Delia

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DeRiggi-Whitton.
LEGISLATOR DERIGGI-WHITTON:
Here.
MR. PULITZER: Legislator James
Kennedy.
LEGISLATOR KENNEDY: Here.
MR. PULITZER: Legislator Thomas
McKevitt.
LEGISLATOR MCKEVITT: Here.
MR. PULITZER: Legislator Laura
Schaefer.
LEGISLATOR SCHAEFER: Here.
MR. PULITZER: Legislator John
Ferretti.
LEGISLATOR FERRETTI: Here.
MR. PULITZER: Thank you John.
Legislator Arnold Drucker.
LEGISLATOR DRUCKER: Here.
MR. PULITZER: Legislator Rose
Marie Walker.
LEGISLATOR WALKER: Here.
MR. PULITZER: Legislator Joshua
Lafazan.
LEGISLATOR LAFAZAN: Here.

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MR. PULITZER: Legislator Steven
Rhoads.
LEGISLATOR RHOADS: Present.
MR. PULITZER: Minority Leader
Kevan Abrahams.
LEGISLATOR ABRAHAMS: Here.
MR. PULITZER: Presiding Officer
Richard Nicolello.
LEGISLATOR NICOLELLO: Here.
MR. PULITZER: Let me try one more time.

LEGISLATOR NICOLELLO: Legislator
Muscarella is not joining us today.
MR. PULITZER: Legislator Carrie
Solages. And Legislator Siela Bynoe. She will be attending; is that correct?

LEGISLATOR DERIGGI-WHITTON: I believe she's in the building.

MR. PULITZER: Thank you very much and we have a quorum sir.

LEGISLATOR NICOLELLO: Today's hearing is with respect to the CARES Act. The history of 2020 expenditures under the CARES Act. Obviously there's news this weekend with

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respect to additional relief funds from the federal government. I guess we can touch on that briefly touch but it is to focus on the administration's expenditures during 2020 with respect to the CARES Act funds. I don't have a statement to read. I think it's more beneficial to hear the administration's presentation and then save as much time as possible for the legislators questions. I'm not sure who is going to lead things off but I will offer it up to you guys. When you speak at the outset just state your name for the record.

MR. BRODERICK: Paul Broderick.
Legislators, good morning. I believe you all received copies of this morning's presentation. If not, let us know and we will get that to you right now.

Thank you for affording us the opportunity to discuss how we allocated various CARES funding. Introduction of the panel we have Kevin Crean is director of Office of Community Development. Inspector William Field of the police department.

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Director of the budget Andy Persich and Deputy director Phil Wasserman. And I believe Dr. Larry Eisenstein is joining us remotely.

If you go to page two of the presentation here's the agenda as we laid it out. Nassau County COVID-19 response and recovery of funding source overview. Second part will discuss FEMA reimbursements, testing and vaccinations, PPE. And then part three is the CARES Act funding. US Department of Housing and Urban Development, Coronavirus Relief Fund and other grant spending. Bear in mind the CARES Act is basically various funding sources within that umbrella act.

If you could please respectfully hold any questions until the end make it would just make it a little bit easier on us.

Turn to page three. Nassau County COVID-19 response and recovery.

As you recall, on January 31, 2020
President Trump declared a national public health emergency. Then subsequent to that, on March 13th, the president declared a national disaster for COVID-19 under the Stafford Act

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which established FEMA reimbursement for public assistance grants.

Responding to the COVID-19 outbreak and its impact on the economy, public health, state and local governments, individuals and businesses, Congress passed the CARES Act, a sweeping piece of the legislation that among other things, allocated funding through the various sources. Housing and Urban Development, Federal Transit Administration, Department of Justice, Health and Human Services and the US Department of Treasury. On March 13th a nationwide emergency was declared invoking the Stafford Act which allowed public assistance from the Federal Emergency Management Agency, FEMA.

Turning to page four. This is a very fluid situation with FEMA. Initially --

LEGISLATOR NICOLELLO: I don't mean to interrupt you but $I$ don't know if the legislators and other tuning in remotely can see your presentation. Kevin, I don't know if you can put that up on the screen.

MS. HORST: I emailed it out this

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morning, a little while ago, to all of the members on the Microsoft Team. If someone doesn't have it please let me know and I will forward it.

LEGISLATOR NICOLELLO: We could also put it $u p$ on that screen if Kevin can do it. Go ahead Paul.

MR. BRODERICK: Yes, sir. FEMA expenses. Bear in mind the initial period is six months normally. So, it would have been from when the declaration was declared on March $20 t h$ would have run six months through September 20th. More recently it was extended indefinitely due to the uncertain nature of the duration of the pandemic and efforts to remediate. Initially the county match was 25 percent. Whatever we seeked in reimbursement we would have to cover 25 percent of the cost. And then that was recently removed by President Biden on January 21st. So now it's 100 percent covered by the federal government.

As you can see from the chart, in total currently we were seeking $\$ 26$ million in

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recovery. Which is basically broken down into a couple of categories. COVID-19 testing and contact tracing, medical expenses, payroll for public health and safety employees, personal protection equipment, PPE, public health expenses and vaccinations. Now, the vaccination figure there for $\$ 3$ million is merely an estimate at this point in time because, once again, we don't know how long it's going to take to inoculate all the residents in Nassau County.

Please turn to page number five. COVID-19 testing. Throughout the pandemic. Nassau County funded the operation of COVID-19 viral and antibody testing sites in hot spots and hardest hit impacted communities. Nassau funded testing sites ran by federally qualified health centers, FQHC, Northwell Health and Mount Sinai South Nassau Community Hospital. As of third of March, over 14,000 viral and antibody tests had been administered to residents from $F Q H C$ testing sites funded by Nassau County. Testing continues to be instrumental in containing the virus and

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protecting communities of color. With testing and education, Nassau County brought the high rates of transmission down considerably. On the right-hand side you can see the various locations of those testing facilities.

Moving on to slide number 6 . COVID-19 vaccines. Nassau County Department of Health runs three vaccine distribution centers located at the following sites. Nassau Community College, the Yes We Can Community Center in Westbury and LIU Post. As of March 3, 2021 Nassau County Department of Health has administered over 40,000 vaccines and the breakdown by priority groups is listed there. On the right-hand side you can see the percentage of population with at least one vaccination dose.

Nassau is amongst the highest. This was based on information provided by the New York State COVID-19 vaccine tracer now as of March 4th.

Slide number 7. That indicates how much PPE the county had purchased over the last I guess several months, 12 months.

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Roughly one point -- a little north of just about 1.7 million items were purchased, primarily in masks, gloves, personal protective equipment, and which was distributed to not-for-profits and hospitals. That was coordinated by Office of Emergency Management and assisted by the police department, DPW and various other county agencies to countywide organizations.

Please turn to slide number 8. The
CARES Act allocated monies to various federal entities. Department of Justice, Center for Disease Control, Health and Human Services, Housing and Urban Development. The COVID-19 relief grants established the Coronavirus Relief Fund. That fund is an umbrella which encompasses funding for those other various agencies. They are unique funding streams. Nassau County utilized available funding sources to account for expenditures related to COVID-19 response and recovery efforts deployed countywide.

Presentation will review these funding sources according to three major

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categories and once again they are unique funding streams. US Department of Housing and Urban Development, Coronavirus Relief Fund and other grants spending. The CARES Act was signed on March 27th.

On April 15th County Executive Curran submitted a request to the US Treasury seeking funds for remediation of COVID. On April $23 r$ N Nassau County received $\$ 102.9$ million in $C R F$, coronavirus relief funding. On May 4th, the US Treasury initially they provided us with guidance as to how the money can be utilized and eligibility criteria. And on May 4th the treasury elaborated slightly on how those funds can be used.

At this point we will go through Housing and Urban Development. I'm going to call on Kevin to make a presentation on the HUD.

MR. CREAN: Good morning
legislators. I'm Kevin Crean from Nassau Community Development.

The CARES Act included $\$ 5$ billion in funding to be distributed to the Community

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Development Block Grant Program and additional funds allocated under the Emergency Solutions Grants program. These are two grant programs that the Office of Community Development administers annually through its coordination with HUD. But this was an additional \$5 million under CDBG COVID allocation and ESG allocation as well.

The funding was distributed in three rounds. You will see on the screen there, on screen 9, Nassau County received funds in rounds one and round three. Round two had funding distributed directly to states and territories. So, our total allocation under Community Development Block Grant Covid was about $\$ 18$ million and under ESG about \$15 million. So, just under $\$ 33$ million total.

Both awards required the Office of Community Development to amend its fiscal year 2019 annual action plan and we held virtual meetings, had extensive ongoing collaboration with both our consortium member communities and nonprofits as well as county service agencies including Department of Social

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Services, Minority Affairs, Asian-American Affairs, Hispanic Affairs, veteran services, senior services and others to solicit needs and accept funding applications.

The vast majority of the funding was distributed to the consortium members and to nonprofit partners. The amendments were also approved by the legislature on a bipartisan fashion in April and in November. Move to slide number ten. Some of the highlights of the funding. Go first with the Community Development Block Grant COVID money. Was emergency food distribution, including the distribution of winter clothing in the colder months. Residential rent relief program, employment training, mental health and substance abuse counseling.

On the economic development side, Nassau Community Development pivoted to include some new programs which we had not administered in the past. These included the PPE distribution to county businesses to assist them in reopening during the early days of the pandemic. We also established a small

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business loan program in coordination with New York Forward, which is a state program. And also the Restaurant Recovery Grant Program, which was a model for other municipalities, including New York State, which decided to run a similar program after our program was announced. $\$ 2.2$ million is available for this effort alone.

I want to note at this point that
both the Boost Nassau Recovery Program, the small business loan program, and the Restaurant Recovery Grant Program both remain open. So, we would like your assistance in trying to get the word out on that to let the restaurants and other businesses know that there are still funds available. Information on that can be found at the county's Reopening Nassau website.

Moving on to slide 11. Just see the highlights again of the funding grouped into different categories with the amount of funding allocated and the percentage of the total there. Again, this is just CDBG funds. The largest awards were with rental

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assistance, economic development, emergency food distribution for food banks and a planning study that's noted there. The planning study is the study of health care disparities and the intent there is to study the causes and the depth of the health care disparity in the minority community and to help identify actions the county can take in the future to help close this gap.

On the economic development and rental assistance, again, this was something that was not done before. Our office tried to be nimble and try to develop programs to address those areas of greatest need. Economic development is something that we expect to continue in the future. This is something that many of our consortium members have expressed an interest for. Rather than fund individual programs in different consortium member communities, decided to do this on a countywide basis so that businesses all over the county can benefit. Again, the future funding will not be COVID restricted. It will be open to all businesses. That's

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something we are looking to continue.
Moving on to slide 12. You see the
listing of municipalities that received direct
funding allocations of block grant funds under
the COVID allocation. Several other
communities identified activities that were funded directly so that they don't show up here. Instead they show up on the nonprofit list. This would include Westbury, who requested funding for three local food banks. We instead decided to contract directly with those foods banks. And again, several consortium members expressed a need for economic development in their communities specifically for those businesses who were hardest hit by the COVID pandemic. This is why the county decided to establish the Restaurant Recovery Grant Program. Moving on to slide 13. You see the nonprofit highlights there. We actually funded I believe 27 individual nonprofits. The largest being Community Development Corporation of Long Island, which is running the rental assistance program for us.

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Distribution of funds in that program began just last week. And under the Restaurant Recovery Program it's $\$ 2.2$ million available for actual grants. $\$ 700,000$ has been issued already.

Next is federally qualified health centers. That funding is for outreach, marketing and medical care for high risk low income individuals. They're also focusing their efforts on residents of group homes and homeless patients at designated isolation sites.

The Nassau Community College
funding for scholarships for low income individuals in several health care related programs. This will help to address the future needs of the county. The COVID funding has to be used to prevent, prepare for and respond to the coronavirus. This is one category that will help us prepare for future pandemics should they occur.

Next on to slide 14. Just a list of those agencies that were assisting with the emergency food distribution. There are 16

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nonprofits listed with their individual funding allocations. The largest two being Island Harvest and Long Island Cares. Much of this food distribution continues as we speak. There are several other nonprofits that worked directly with Island Harvest and Long Island Cares that are not shown here but received assistance from those two agencies to meet this extreme demand for food.

Moving on to slide 15. Just the highlights of the Boost Nassau Program which includes a couple of other smaller economic development-related activities. The largest being or the most focused being the small business loan program. But also the distribution of PPE kits to those businesses that I referenced earlier. One thousand businesses received the PPE kits. \$400,000 was utilized to purchase those kits. That included hand sanitizer, masks, thermometers and the like.

The Office of Community Development worked with Nassau County IDA and its local economic assistance corporation to move these

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funds out. We also contracted with the National Development Counsel for both the Boost Nassau small business loan program and the Restaurant Recovery Grant Program. Of the $\$ 250,00$ in Community Development Block Grant funds that we contracted with National Development Counsel that helped capitalize a community impact loan fund, which is managed by NDC, to secure up to \$10 million in loan capital for Nassau County businesses. Of that $\$ 1.4$ million is already closed as of last week on loans and 80 percent of those loans were for businesses owned by minority or women-owned businesses. Moving on to slide 16. Just a graphic representation of the Restaurant Recovery Program. You see the heat map there of the distribution of restaurants throughout the county. 173 restaurants as of last week have already been approved for funding and more than $\$ 1.3$ million has been committed. More than half of the $\$ 1.3$ million has been distributed already as of last week.

Again, I want to point out that

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this program remains open. While there are restaurants that are entering the portal every day, we can still use help in getting the word out. I'd appreciate your help on that.

Moving on to slide 17. We'll switch over to the Emergency Solutions Grant Program. The ESG program is a more focused program. The funds must be used in several distinct categories and also prevent, prepare for and respond to coronavirus. Again, this is a program that we manage annually but we have changed some of the use of the funds to address specifically the COVID needs.

Over 95 percent of the funds have already been allocated to six program areas. I want to point out the largest one which is homeless prevention. This program is designed to keep people in housing. Renters essentially. The program is designed to pay rent arrears and utility arrears for those who are at risk of becoming homeless.

Part of the requirements of the program is a requirement of HUD is that those persons demonstrate that they're at risk of

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being homeless through an eviction notice. The eviction moratorium that has been in place for multiple months now has meant that no one has been able to qualify for that funding. While we have $\$ 4$ million dedicated to that program we have not been able to utilize any of it as of yet. We do expect heavy demand once that moratorium is lifted.

Moving on to the next slide. There are 17 nonprofit agencies that are working with us along with DSS, Nassau County DSS and our own office to help deliver these services. You'll see the different categories of funding there. Homeless shelters and operations and services, street outreach for the homeless, homeless intervention, rapid rehousing. Rapid rehousing is designed to assist those persons who have experienced an incidence of homelessness. The intent is to get them back into housing as soon as possible and then deal with their other issues which could include mental health, loss of job or substance abuse.

Administration and Continue with

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Care Support. The Continue with Care Support is essentially for HUD reporting purposes. So that is managed by the Long Island Coalition for the Homeless.

That concludes my portion of the presentation. I'll turn it back over to Paul Broderick.

LEGISLATOR NICOLELLO: Just note for the record that Legislator Muscarella and Legislator Schaefer have joined us.

MR. BRODERICK: On slide 19 it discusses the Coronavirus Relief Fund federal guidance. So, US Department of Treasury guidance language. And I quote, The fund is designed to provide ready funding to address unforeseen financial needs and risks created by the COVID-19 public health emergency.

For this reason, as a matter of administrative convenience in light of the emergency nature of this program, the state, territorial, local or tribal government may presume that payroll costs for public health and public safety employees are payments for services substantially dedicated to mitigating

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or responding to the COVID-19 public health emergency. That was issued on May 4, 2020 from the US Treasury.

Then subsequent to that, on September 9th, the Treasury offered additional guidance and I quote, Treasury is supplementing this guidance to clarify that public safety employees would include police officers, sheriffs, deputy sheriffs, fire fighters and emergency medical responders, correctional and detention officers and those who directly support such employees such as dispatchers and supervisory personnel.

As I mentioned, that was guidance from the US Treasury issued on September 9th.

Going to slide 20. This is a breakdown of the $\$ 102.9$ million of where the county actually spent the money if you will. The treasury department, we had to report our spending to the US Treasury. That started in the first period was for the second quarter of 2020. So that was through March through -April through June 30, 2020. We have reported to the US Treasury that we were spending

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$\$ 102.9$ million based upon the categories as you can see. These were categories, not financial categories. They're categories as established by the US Treasury. For consistency purposes, this is what the treasury requested from all CRF recipients.

We reported we're spending the money in the second quarter of 2020 and then on the right-hand side of that table you can see the money, where we actually spent the money.

Once again, the $\$ 102.9$ million we spent $\$ 102.8$. We didn't have the ability to spend $\$ 81,000$ in monies that were allocated to workman's comp expense. We didn't have any expenses there. We ran out of expenses. We claimed what we could.

But as you can see, from one period to the next there weren't material changes in payroll for public health and safety employees. The largest item was down on the bottom, all items not listed above. That was going to be our FEMA contribution. We could have charged that against the CARES Act. But

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as I mentioned, initially we were saying okay, here's our CARES funding. We didn't know at the time it was about $\$ 16$ million in expenses where we were going to submit claims for. 25 percent was our portion. We said 4.2 million would go against CARES. But that guidance had changed on January 21st of this year. So, the federal government picked it up, thereby freeing $\$ 4.2$ million for Nassau County. So, we reallocated those funds into claims into other areas. Now the federal government is absorbing 100 percent of the FEMA expense.

Moving on to slide 21. Here are the CRF funds claimed by department. As you can see, based on the guidance that was provided to us as we previously mentioned, 81 percent of the expenses were allocated to the police department. Primarily towards salaries. Other departments were there as well who did participate in remediating efforts to the county's response to the COVID pandemic. This over here is just one fund bear in mind. This is just the CRF fund as opposed to the HUD funds and then various

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grants that came into the county as well.
At this point I'm going to ask Inspector Field to speak to the police department's activities as they're substantially dedicated. He can speak to that.

LEGISLATOR NICOLELLO: You don't
have to read word for word what's on this slide. Just give a sum up, sum up the activities of the police department because we have time limitations. Go ahead Inspector.

MR. FIELD: I will be very
brief. So, just quickly, during the height of the pandemic police officers responded to approximately 600 pandemic-related medical emergencies. There was about 2,000 police department members both sworn civilian police medics, police officers and supervisors that responded. The first responders, these medical emergencies were different in nature in that they were more strenuous and difficult. A lot of times the first responders had to follow the strict universal precautions as well as sanitizing procedures

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for every assignment.
Additionally, other units within the police department had to become vital supportive roles in both distributing PPE, coordinating antibody testing and assisting with some food distribution to those who were in need.

That's just a very brief summary of some of the measures that were taken to fight the pandemic in addition to what was mentioned on the slide.

MR. BRODERICK: Moving along to
slide 23. Other departments to highlight some of their activities. With the fire commission, distribution of PPE for the 71 fire departments, tracking of all pandemic type calls responded to by fire departments. Investigate and enforcing the governor's executive orders for shutdown and enforcement and reopening safely.

Health department. Enhanced disease control COVID-19 testing oversight, public information network, enforcement of quarantine and isolation.

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Information technology. Developing COVID dashboard map applications for the county website. Deploying mobile devices and support throughout the county departments for telework.

And Public Works. Distributing PPE. Building these protective barriers. Disinfecting, which is ongoing. Delivering of COVID-19 supplies. Hand sanitizer installation. And supporting the various food drives in Nassau County.

Moving to slide 24. As I
previously mentioned, these were unique funding sources underneath the entire act. Other grants came into the county allowing us to optimize and leverage whatever the various funding streams that were coming in.

A few of the others to mention, Federal Transit Authority $\$ 33$ million went to NICE bus. Department of Justice, $\$ 307,000$ went for police fleet service. Assistance to fire fighters grant program. This was for PPE for our volunteer fire fighters. Centers for Disease Control, $\$ 844,000$ went to the health

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department for overtime and public health expenses. Health and human services, $\$ 478,000$ went to police medic overtime. The total of $\$ 35.2$ million in other funding sources.

Looking at slide 25. Here's a broad category of where the funds came from. Sources and uses. So, right now we're looking at, and it's conservative, $\$ 26.6$ million in FEMA reimbursement. As I previously
mentioned, the vaccination estimate of $\$ 3$ million is probably on the low side. We don't know what that's going to be. But once again, FEMA it's an open incident period. So we can claim, if we have the eligible expenses, we claim for those expenses.

Going against the CARES Act grants you can see the various categories. Primarily the biggest one would be Coronavirus Relief Fund for the $\$ 102$ million. The breakdown of expenses the largest piece goes to payroll for public health and safety. Public health and safety employees. Then economic support is the next largest tranche of money for $\$ 37$ million. That funded a number of various

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programs throughout the county. Not only county but a lot of our not-for-profits who were assisting our county residents.

At this point $I$ will be turning it over to Andy Persich.

MR. PERSICH: Good morning. Andy
Persich, Office of Management and Budget. I will be brief. I only have two slides. On slide 26 just showing you what the approved 2021 budget was, which was a no-tax increase, no service cuts, no layoff budget. As you're aware, the revenue side of the budget took a pretty bad hit in 2020 and I will get to that in the next slide. I wanted to show you for optics what the 2021 budget looked like.

The preliminary operating results for 2020 we just issued the report and the county, despite everything that was going on, managed to finished with a $\$ 75$ million surplus. But again, $I$ want you to focus on if you look at the revenue side, what the county lost, of the $\$ 3.5$ million in revenue we were down to $\$ 3.2$ billion which is a significant hit for funding programs.

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The timeline, if you remember with everything that was going on, March hit, then things started to really go into a tailspin which caused the sales tax to go into a tail spin, which created a big impact on the county's budget. And the guidance with the CARES funding was very dynamic and moving all different directions. So, we really didn't know how we were going to be able to spend the money, so it put a little -- created a big void in how the county's finances were going to look.

As a result of that, we kept moving forward. We identified a transaction with NIFA that was going to save the county hundreds of millions of dollars. As a result of that, with the bipartisan help of the legislature, we were able to approve the declaration of need. Which, if you look at the $\$ 75$ million surplus, 60 some odd million is related to NIFA and debt service savings, specifically the NIFA transaction which yielded a $\$ 52$ million savings in the 2020 operating results.

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That being considered, I mean, if we didn't have the transaction our numbers would have been significantly low and they're still unaudited which means that they might, by the time the comptroller and the outside auditors get done, might move slightly.

It was a very unique year
financially for the county as with every
municipality. I will say there were some trying times but we were able to meet all the needs that we had to to deliver services. To deliver PPE equipment. To help residents. Whatever we needed. It was never a no. It was what we could do. But it was a lot of juggling of the deck $I$ will say. And to be where we're at right now $I$ think is not a bad thing and I think it's everybody's goal I think in this administration, including this body, that we exit the control period with NIFA as soon as possible and give it back to the elected officials to handle.

The gateway to that is continue to finish on the plus side when we're doing budgets. It's a good practice to finish with

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a surplus. Deficit is not something $I$ want to be coming to you with. But $I$ want to make sure that everybody understands that in order to get out of the control period it was a little painful to get there, a little lucky, but I think we're on the glide slope in the near future to exit it at some point.

So, I will be here to answer any other questions you may have. I will short and brief and that's all $I$ got for you.

LEGISLATOR NICOLELLO: Thank you
for the presentation. Inspector Field I apologize for cutting you off a little bit but I appreciate you summing up. Obviously we had the information.

MR. FIELD: I totally understand.
LEGISLATOR NICOLELLO: I'd like to note for the record also that Legislator Bynoe had joined us in the process of the presentation.

First thing I would like to say is, and this was raised in my mind, part of the presentation, is the absolute heroic efforts on the part of many of our, many, many, many

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of our county employees, police department to the fire marshals to the health department, DPW you mentioned but across the spectrum they were absolutely heroic in terms of their efforts and during this pandemic and I wanted to express our gratitude to them as well.

We also appreciated your reference to the HUD funds that were received and the various programs that were developed as a result of that. I think the issue that we're having is that there were other opportunities for increasing and enhancing those programs. Specifically I wanted to focus on the Coronavirus Relief Funding. Approximately \$103 million. You included guidance with respect to expenditure of those funds with respect to payroll. I'm assuming there was other guidance, there were other purposes that you could have spent coronavirus relief funds for, correct? Or was it limited to reimbursing of payroll?

MR. BRODERICK: You had substantially dedicated individuals. That was part of the guidance that we followed. If the

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individuals were performing more than 50 percent of their workday reacting to some aspect of COVID then it was an eligible expense, yes.

LEGISLATOR NICOLELLO: Right. I think $I$ was just acknowledging that is an eligible expense for the Coronavirus Relief Fund but there are other purposes that that money could have been spent for, correct? It was not limited to reimbursement of payroll?

MR. BRODERICK: Yes, sir.
LEGISLATOR NICOLELLO: If you
could just tell us of the approximately \$103 million in those funds how much went to backfill payroll?

MR. BRODERICK: For salaries?
LEGISLATOR NICOLELLO: Yes.
MR. BRODERICK: $\$ 66.7$ million.
LEGISLATOR NICOLELLO: That was the total number that was spent for salaries? MR. BRODERICK: That was salaries. Then fringes was 31. So, about $\$ 98$ million.

LEGISLATOR NICOLELLO: So, all

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but $\$ 5$ million of that went to salaries, correct? From the Coronavirus Relief Fund, correct?

MR. BRODERICK: Yes, sir.
LEGISLATOR NICOLELLO: While all
of that money was going to salaries that were budgeted we are winding up with a $\$ 70$ million surplus at this point?

MR. BRODERICK: I think we have
to take into consideration the other $\$ 33$
million that came into HUD.
LEGISLATOR NICOLELLO: We are and
we acknowledge that those monies came in through HUD and there were programs and I think Kevin did a fantastic job. The Office of Housing and Urban Development in the county. I didn't say that correctly. But all the county staff did an outstanding job to make sure that money got distributed and the leadership in those departments as well.

But I think we're focusing now on the Coronavirus Relief Fund. The point is, after spending substantially all of the Coronavirus Relief Fund for salaries the

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county ended up 2020 with approximately a \$75 million surplus; is that correct? Andy, you're shaking your head.

MR. PERSICH: That's correct.
LEGISLATOR NICOLELLO: Why wasn't
some of that money spent for programs instead of salaries?

MR. PERSICH: I guess maybe I should have said this. We don't know we have $\$ 75$ million yet. Because when you close the year out you don't know exactly what the number is going to be. So for me to tell anybody that you can spend $\$ 75$ million it would be dangerous part for me to disclose that because we didn't know. We don't get our final sales tax checks in until the subsequent year and $I$ can't move money to appropriate. So the best thing we could do is finish on the plus side of it and then have this money on a disposal for future use. Because we don't know what we don't know and where the $I$ would say the economy was trending we didn't know.

Plus, the guidance with the Coronavirus Relief Fund was so dynamic we

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didn't know how we were going to spend it at first. Then we figured out how we could spend it and it offered budgetary relief.

Not to reiterate, but the $\$ 60$ million in debt service savings, which kind of materialized at the end of the year because the transaction occurred in November, December, there was still a lot of moving parts at that point. So, I don't think we could have spent that surplus even if I was confident in it just based on the timing of how things occurred because everything was moving.

Hopefully the recovery and what's going to come is going to be better than where we're at. But we have a base for now going forward to spend what the constituents may need, what the county executive and this body sees fit going forward to provide stabilization not only to the county's finances because we're still, I hate to say it, in a control period, but it get us to a point that puts us on better fiscal ground if this thing bumps around a little bit more

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which I don't have a crystal ball. I don't think anybody does. Sorry for the long-winded answer.

LEGISLATOR NICOLELLO: I would disagree with you in terms of how the economy was fairing throughout the second half of 2020. We've had this discussion multiple times in which you insisted that the county was going to finish with a negative 20 percent in sales tax revenues and we, based on what was happening in actual economy, actual sales tax receipts, the actual projections of other offices, including the comptroller of the state of New York, told you repeatedly that that number was unrealistic.

So, to say well, we really didn't know, the truth of the matter is if you didn't know as a budget person you should have known because it was obvious that the sales taxes were substantially ahead.

Let me get to a more pointed -- in December, December 23rd, the administration came to us on an emergency basis two days before Christmas and said you have to approve

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this $\$ 20$ million, I'm not sure of the correct term, the $\$ 20$ million so it can be released to pay payroll. At that point, on December 23rd, after a full year of what was developing, you chose to use CARES Act funds for payroll. Whereas, it was obvious at that point sales taxes were coming substantially ahead.

The point $I$ 'm making is, that money could have been spent for a variety of purposes. It didn't have to be spent for payroll. To build a surplus for this administration. It could have gone to pay for more money for restaurants, more rent relief, more PPE, more food distribution.

So, at that point you did not know that the county was on its way to having a substantial surplus in December of 2020?

MR. PERSICH: I couldn't confidently say that we were going to have a $\$ 75$ million surplus. Because if you look, while we've had that discussion on sales tax, some of our other revenues were down significantly too. Specifically departmental revenue and state aid. Our TIPVA revenues

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went south on us because the number of people driving just disappeared. That clearly was a significant factor in the decline.

The revenue side of the equation was always the problem with this budget. We didn't know where we were going to land. I couldn't hear -- it's better for me to finish with the surplus than without a surplus Presiding Officer. But I think 75 was specifically related to one transaction. It would have been 15 if that didn't occur.

So, as I said, while we probably could disburse -- I don't know we could have disbursed more than what we did because we were getting all these funding sources and procurement and everything else, timing to get things out to the public probably would have taken significantly longer. I don't think we could have committed anything because at that point we didn't know where the county's finances were going to be. But we would have finished with a thin margin. If it would have been negative the conversation's different then. We didn't have all these funding

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sources that could help the operating budget because we had to keep people in chairs and we didn't want to cut services.

The state, until recently, it was 15, 20 percent reduction. Which is $\$ 200$ million of what we expect in aid from the state. There was some federal money that came in to keep the buses going.

Again, going forward the landscape I think of the economy probably will change. I'm hoping for better. But there's going to be pieces of it -- ridership is down on the buses. How many restaurants or vacancies we have in commercial property right now. That's a stat that is very interesting because that kind of tells you what the current future is going to hold. Then when these vacancies start evaporating and moving up, then you know that the economic recovery is coming that way. Unemployment is still high. Still not a lot of claims even though you're reading numbers. I think there's still a lot of need out there. I think the pathway of having a surplus kind of gives us the ability to take

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that money and spend it forward.
I don't think, based on the numbers that I saw, that we did everything humanly possible that we could to get money out to the people. I can tell you when it first started on those CIPRET calls that PPE was the hottest topic that we could. It was unbelievable why you couldn't get it. And what you were paying for all the stuff was ridiculous. And now we're heading into what $I$ would call an inflationary period. Which means that the stuff, the cost of commodities and everything else are going to increase dramatically. Where health care costs land and what's going to happen $I$ don't know. This is going to get expensive somewhere in the future.

I think the basis that we built here between the administration and the legislature is the county is on better fiscal footing than some of our neighboring partners. I can't say it any differently than that but we're in a better place than where we could have been.

LEGISLATOR NICOLELLO: You're

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consistent in any event because you're continuing to refer to all the uncertainties that are out there. In December we specifically told you that what you were doing, the administration was doing, was building a surplus to pat yourselves on the back to show what a great job you did instead of providing those monies in programs to people who needed it in our economy.

But you said that surpluses are used to spend it forward. What did the county do with its 2019 surplus? My understanding is approximately $\$ 116$ million. This is 2019.

MR. PERSICH: The 2019 surplus we were going to use in case we had a deficit on the other side of it. The plan was always a plug. We had that money out there. We have not spent that money yet.

LEGISLATOR NICOLELLO: If you're saying the surplus is to spend it forward why didn't the county spend its 2019 surplus in the middle of a pandemic?

MR. PERSICH: We used that as a placeholder in 2020 to see if there were any

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additional revenue shortfalls. The only way $I$ could spend it forward would mean that when $I$ did the budget in September I would have had to take the money that was in fund balance and spend it forward. But I already anticipated possibly using that in 2020 to cover the shortages of revenue. It would have had to have been done as simultaneous act with the budget.

And you have to keep in mind, not that this is a factor in where you're going with this, but remember that gets used against me in the NIFA gap. Which is another component of it because it's a single revenue source. I would have had to appropriate it. I had already thought that $I$ was going to spend it at that point when $I$ did the budget.

I can't spend it. But going forward we would have the ability to maybe pay down a future expense. Put it into a reserve. Take down some of the debt that we just issued. There's a whole myriad of things. I don't think we've landed yet because, I know I keep using uncertainty, but

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there's a lot of things that pop up. So, that's what I think going forward we have a place to spend this money and relieve the operating budget to pay other things with those surpluses.

LEGISLATOR NICOLELLO: It was identified as a gap closing measure all year.

MR. PERSICH: Yes, it was.
That's correct.
LEGISLATOR NICOLELLO:
\$16
million. Again, the administration chose to use the CARES Act funds to pay salaries. It had a $\$ 116$ million surplus sitting in an unrestricted fund. Could have been used to pay those salary shortfalls. Freeze up the money that goes into the community, number one. Number two, it was obvious that sales taxes receipts were well ahead of your projections. It was obvious because we said it from this dais that you were going to finish with a surplus. The administration chose to finish with a surplus in 2020 instead of putting monies into the community.

I understand you can pat yourself

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on your back all day but people were suffering in 2020 and those monies, which were available, should have been paid to assist those residents who were struggling, the restaurants who were struggling and $I$ just think it's inexcusable.

Anyone else? Legislator Ferretti.
LEGISLATOR FERRETTI: Thank you
Presiding Officer. Good afternoon gentlemen.
Mr. Broderick, thank you for your
presentation. I did see the outline here in
terms of money spent for testing, contact tracing. Out of the CARES Act -- that's a total of $\$ 3.8$ million, correct?

MR. BRODERICK: Which slide are
you referring to?
LEGISLATOR FERRETTI: Slide 25.
That's from FEMA 3.75 and then $\$ 81,000$ roughly from CARES money totaling about 3.84.

MR. BRODERICK: FEMA category?
LEGISLATOR FERRETTI: No. I'm talking about the COVID-19 testing and contact tracing.

MR. BRODERICK: Yes, sir.

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LEGISLATOR FERRETTI: So around
3.84 million. Is that the totality of money the county spent on COVID-19 testing and contact tracing?

MR. BRODERICK: I would say that's an estimate because the 3.7 million might not be all the additional expenses coming in.

LEGISLATOR FERRETTI:
Approximately?
MR. BRODERICK: Yes.
LEGISLATOR FERRETTI: Does that
include PPE or is there another -- I see. I'm sorry. That's another line down at the bottom. That's another three and a half million roughly, right?

MR. BRODERICK: Correct.
LEGISLATOR FERRETTI: Is that the totality of money spent on PPE by the county, approximately?

MR. BRODERICK: Approximately.
LEGISLATOR FERRETTI: If you add
those up basically you're a little bit over $\$ 7$ million for PPE, testing and contact tracing?

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MR. BRODERICK: Correct.
LEGISLATOR FERRETTI: Can you tell me what's the purpose of distributing PPE and doing the testing? Is it preventive?

MR. BRODERICK: The PPE, as I believe Andy had just mentioned, there were supply chain issues initially on and I think everyone experienced that in one way shape or form where their supply chains broke down and everyone was bidding up the costs for masks.

LEGISLATOR FERRETTI: Let me just
stop you. I'm not talking about costs.
Forget costs. Why are we distributing PPE?
Why are we testing people? Why were we?
MR. BRODERICK: We were testing people to identify individuals who had COVID to quarantine them.

LEGISLATOR FERRETTI: And what's the point of quarantine?

MR. BRODERICK: I think maybe
Dr. Eisenstein, if he's on, he can probably answer this better. I'm not a health care expert.

DR. EISENSTEIN: Good morning.

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LEGISLATOR FERRETTI: I don't
know if you heard the question but basically what I'm -- I'm not trying to trick anybody. It's basically a pretty straightforward question. We obviously spent over $\$ 7$ million of money handing out PPE, testing, contact tracing. Would you agree that was to try to stop the spread of the virus and saves lives?

DR. EISENSTEIN: Yes. Of course.
LEGISLATOR FERRETTI: Thank you.
Mr. Persich, the CARES funding that
was allocated to Nassau County we could have used that money for COVID testing, for PPE, for contact tracing, right?

MR. PERSICH: You're asking --
legislator, $I$ can't say that definitively. I would say that some of it could have been used and $I$ think some of it was used for that.

LEGISLATOR FERRETTI: Wait a
second. I'm asking if it could be. It seems like we did. So I would hope that we can, right?

MR. PERSICH: Correct.
LEGISLATOR FERRETTI: So we could

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do that, right? We could have used more, right?

MR. PERSICH: I don't remember
what the guidance was for that. I will defer to Paul on that. But the preliminary structure when it was set up was it could be used for certain things and then the guidance changed for public safety.

LEGISLATOR FERRETTI: Hold on.
Mr. Persich, it's a pretty straightforward question. Could the CARES Act money be used for COVID-19 testing, yes or no? You don't know?

MR. BRODERICK: The answer is yes.

LEGISLATOR FERRETTI: How about PPE?

MR. BRODERICK: Correct.
LEGISLATOR FERRETTI: How about contact tracing?

MR. BRODERICK: Yes.
LEGISLATOR FERRETTI: How many
sites did the county set up for COVID-19
testing?

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MR. BRODERICK: I believe
Dr. Eisenstein would know that better than myself.

DR. EISENSTEIN: There were a lot of sites. Some were run by the state. Some were run by us. We contracted -- when we saw a need in the Five Towns we contracted with South Nassau. That was the first community that really we saw an uptick in. South Nassau set up a testing site that we paid for at the Five Towns Community Center and Garal JCC.

We contracted with Northwell for a testing site on the North Shore and we contracted with the federally qualified health centers in the areas which were hardest hit by COVID and those are our sites that provide our primary safety net. Those were the sites that we set up.

Jones Beach was up and it's still up the entire time as a state site and there were other state testing initiatives around.

LEGISLATOR FERRETTI:
Dr. Eisenstein, I remember back to about two months ago, really right after the holidays,

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standing myself on a very, very long line with two impatient children to get tested. So you would agree that there was a significant amount of time in Nassau County where to get tested you had to wait hours and hours to get a test?

DR. EISENSTEIN: Depended on the test. For people that wanted a rapid test there were lines, yes. But every single day there was capacity at Jones Beach. It depended on what you were looking for. But yes, there were certainly lines that $I$ saw them as well at some of the urgent care centers.

LEGISLATOR FERRETTI: I know you just listed a bunch of the sites but some of those sites that you were naming were not county sites, right? Jones Beach isn't a county site.

DR. EISENSTEIN: Correct.
LEGISLATOR FERRETTI: How many county-run sites at the peak of testing were there?

DR. EISENSTEIN: The sites that

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mentioned before. The five FQHCs as well as South Nassau's site which relocated to their hospital grounds and Northwell. But what happened is, in November and December as vaccine became available their capacity to provide testing decreased. For example, the Northwell site didn't end because we didn't have a demand. The medical community had to shift its resources to start to vaccinate. We used as many sites as there was capacity in the health care system to do. We didn't have more capacity in our health care system to increase sites at the time.

And you see how successful the vaccination has been in the county. We're the leader in the state. That's because resources that had been used for testing had to shift. We are at our capacity.

LEGISLATOR FERRETTI: I
understand when the vaccine became available you have to shift resources. That makes total sense. But there was a period of time where the vaccine was not available, people were looking to get tested and couldn't. Well,

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they could but for practical purposes could not.

So, it's somewhat alarming that we had all these extra funds of CARES Act money which, quite frankly, really were intended for things like testing, PPE etcetera which we know is intended to save people's lives. But instead, we apparently decided to have a $\$ 75$ million left over surplus at the end of the year. That's wonderful. That makes for great headlines in an election year but it doesn't save lives.

That money could have been used for more PPE, could have been used for more testing when people couldn't get tested. I know for a fact that that was the case. I know for a fact that there was never a testing site set up in my district. There were people, granted they can go to City MD and wait fours hours in the freezing cold in the rain and snow. But people don't do that. They say forget it and they don't get tested. Some of them probably had COVID. Some of them probably spread it. Meanwhile we're sitting

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on this stockpile of money as we all knew and said and predicted and now we see the results. The results are that there's a great headline out there in an election year. Wonderful.

Mr. Persich, I disagree with your interpretation that a surplus is a wonderful thing. Not when people are dying. We could have used that money. Not when businesses are dying and we could have used that money. Yeah, in a regular year having a surplus and spending less than you take in, wonderful. This isn't a wonderful year. This is life and death. And it's really sad that we were, quite frankly, misled not six months ago, not eight months ago when these were projections, like 70 days ago you were sitting here and telling us we had an emergency and had to transfer $\$ 20$ million. We now know we didn't. That wasn't true. We did not have an emergency. We did not have to do that.

Just lastly, it's really not COVID
related but you did have it in your
presentation, Mr. Persich, so I want to

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address it. The administration continuously said and they put it in writing on page 26 , 2021 no property tax increase budget.

Isn't it true that the budget was increased -- the tax levy was increased over $\$ 9$ million in 2021 with the sewer tax and the general fund, isn't that true?

MR. PERSICH: The five major
operating funds did not contain a property tax increase. The sewer district did have an increase in it for services to provide for the sewer district.

LEGISLATOR FERRETTI: How do you
pay sewer tax? How do you pay for that? Is it through your property taxes?

MR. PERSICH: It's through your property taxes.

LEGISLATOR FERRETTI: When you say that there's no property increase that's not exactly true?

MR. PERSICH: In the five major
operating funds that is true.
LEGISLATOR FERRETTI: You know
what? The people right now struggling with

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the pandemic, the people whose businesses closed down they're going believe we have a \$75 million surplus who we're going to help them and there's a no-property tax increase budget which isn't true. Let's be honest to the residents, let's be honest to this board you haven't been for the last six months.

Let's start now. Thank you.
LEGISLATOR NICOLELLO: We have a
number of legislators who've asked to speak next. Legislators Ford, Schaefer and Rhoads. LEGISLATOR FORD: Good
afternoon. Thank you for your presentation. I'm probably going to be bouncing all over the place. But just on the salaries. You highlighted the fact that $I$ guess the official guidance language would go to basically police officers sheriffs, deputy whatever, fire whatever. But yet when I look at the money that you claimed for each department some of them are not related to fire fighters and the police. Am I just reading something wrong here?

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                                MR. BRODERICK: The guidance said
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substantially dedicated. We asked a number of questions of the US Treasury, county attorney as well as the comptroller. Substantially dedicated is saying someone in any county department that's providing services if you were substantially dedicated. Meaning for even the first couple of months of the pandemic, basically from the inception through May 27th, if you were working more than 50 percent of your day on COVID-related activities, it could be direct response such as the police department, it could be in the correctional center, isolating inmates that just come in to maintain social distancing and not to transmit the disease, it could be people in constituent affairs answering peoples' questions when residents call. It could be a number of other individuals indirectly associated with addressing the pandemic.

DPW. It could have been electricians. People erecting the plexiglass. LEGISLATOR FORD: I get that.

Would you be able to give us that guidance

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that it's written? Because it clearly states that it's for services substantially dedicated but it's for the public health and public safety employees. So this is where I'm a little confused. And I agree with my fellow legislators that when we look at the money that we spent and it's fine that we covered a lot it with payroll, which we're allowed to do, I'm not arguing. I would question the amount of money that we allocated toward payroll when we already funded a lot of these positions in our budget. But for me, it's when I think about the people that suffered during this pandemic that it seems that we covered ourselves sometimes at the expense of other people.

Because I would like to know then in regard to all of the money that we can allocate and how we could have helped people, I know that with the restaurant recovery, which is very important, unfortunately we've had a number of restaurants that have closed. I wish that we could have been -- I wish more were able to get the money that they needed to

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help them through the winter and through all of that. But that's just part of I guess the whole problem with the pandemic and stuff like that.

But some of the costs that, and I'm asking this generally, when we look at the cost of what we can do to help people during the pandemic, and I know that we did a great outreach I guess under Dr. Eisenstein and getting people tested, I know that when Legislator Ferretti talked about those that stood in line for hours and $I$ saw it in Long Beach, I couldn't believe it, it was snowing out and people like had a line probably there two to three hours they were waiting outside.

For those people, though a lot of
that was rapid testing, and I would like to know how with the PCR, which is the one that -- because a lot of agencies, especially those, the people, the residents, our residents who worked for New York City agencies they did not recognize rapid tests to allow people to come back to work. They required that a person get a $P C R$ test.

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Otherwise they wouldn't allow them. If you were a police officer and you had coronavirus you couldn't go get a rapid test. Or if you thought you had it and couldn't go to work you couldn't go and stand on line at City MD because it would be a rapid test and that was not recognized as a standard test. They had to -- fire fighters had to get a PCR test.

So, I'm curious as to like even how
many -- I know that we funded a lot but we should have had I guess maybe more sites to test PCR. I know it was a blessing to go to Jones Beach. But, for me, a lot of people, I have a lot of people who couldn't make it to Jones Beach because they don't have cars and there was no public transportation. As well as Nassau Community College and other sites there was no direct. A lot of my residents would have had to get on buses and take two buses because there was no direct route to any of these testing sites.

So, then my question would that could we have used some of this CARES Act because we have the NICE buses and the Able

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bus ride, would we have been able to expand transportation and then maybe offer to people who were seniors or who had the inability to be able to travel to be tested or even to be vaccinated, did we have the ability to maybe provide and expand Able Ride or even our Nassau bus service to be able to provide transportation, to have pickups and bring people so that they can get either the PCR test or get vaccinated?

MR. BRODERICK: Legislator I understand your questions and concerns. I believe --

LEGISLATOR FORD: But I want an answer.

MR. BRODERICK: Logistically, I don't think that this is an easy question and this is outside my area of expertise. I would defer to Dr. Eisenstein yet again because I don't think it's as a straightforward answer given the complexities and the logistic coordination between Nassau County, the state government and the federal government on testing and how they were coordinating those

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activities.
LEGISLATOR FORD: And I recognize the efforts on the part of Dr. Eisenstein. He's had a full plate ever since for a year now, probably even more before this, more than a year. But where is the responsibility we as a county? We have so many departments that could have all gotten together to say how do we best approach this? How do we then deliver better? It's nice we did PPE, we gave people equipment. But for me, I have -- and it is a sore point with me, I'll tell you right now.

The seniors, okay? My aunt is going to be 100 this week. She's finally getting her second dose. When I look at all of her friends that are in their 80 s, 85 and 90 that still some of them have not gotten their first dose.

So, when I think of people who are at home, that are stuck at home, that they really don't have the ability to get out and we as a county we had all of this CARES funding and really did we ever think about maybe providing some sort of access. We never

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even originally, and I applaud Dr. Eisenstein, I'm not even -- he's a saint in my eyes. But when I think about the rest of us whether or not we could have registered as seniors way back when. So that instead of every single day -- but when I think about the money that we spent on salaries, which we already funded, I think we fell short on providing other services that went above and beyond what we normally do to like really say to the residents we really and truly care about all of you and this is what we're going to do to make all of this easier for each and every single one of you.

My last question though then would be also in regard to our interaction with schools. Were we permitted to provide any type of funding to any type of school activity?

MR. BRODERICK: Like what kind of
activity are you referring to?
LEGISLATOR FORD: To help the
student. I know under mental health perhaps we provide counseling services?

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MR. BRODERICK: I honestly don't know. I honestly don't know.

LEGISLATOR FORD: Did we explore this? For me, I think about like the children who are -- I know that we do provide service, early intervention, whatever. We have mental health experts. Considering the fact that there would have been -- we believe there was an increase in opioid use and that type of behavior, whether or not with drugs with alcohol, a certain amount of use that went on, how much did we honestly spend on all of that to do outreach to try to reach out to people that we knew had these issues.

MR. BRODERICK: Part of the answer over here $I$ believe is like health and human services they continue to provide services to people who need assistance. Unfortunately with school shut down and basically things were shut down for several months last year a lot of things were probably underreported. But the county was providing services for individuals who reached out or we reached out to them.

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As for your concerns discussing the senior population people with limited English, that's a challenge to reach out to that community. Transportation could be an issue. But I do know that various efforts were taken to go out and dealing -- to address those communities and make them aware of various testing or vaccinations. And I guess the guidance coming from the state somewhat vacillated between 1A, 1B, 1C who's in what. LEGISLATOR FORD: Aside from
that. I'm not talking about the vaccination. What I'm talking about is the outreach. How much of the CARES funding went for that type of outreach? I think does that fall under you Kevin?

MR. BRODERICK: Some of that,
legislator, some of that would be in departmental expenses. If staff members were dedicating their time to providing COVID outreach that would be a salary expense that we would charge against the CRF funds.

Just back to your concern or comments regarding testing. We didn't spend

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much CARES money. CARES money is limited money, as I explained earlier, \$102.9
million. FEMA is basically unlimited for those activities. So, as long as we were providing the service we could claim the expense.

And to some of the other questions you had maybe Dr. Eisenstein can explain, I don't know, the operational logistics of what occurred and how that occurred. Because I don't think, at least from my understanding, it just seemed like there's a lot of moving parts, which not only, I mean, I don't think the county can unilaterally just do what they want to do. They have to do it in concert with coordinated efforts from New York State New York State Department of Health, New York State Department of Homeland Security, FEMA and CDC I guess.

LEGISLATOR FORD: My final thing,
I know there are other legislators. My question to you then would be that you worked with the Department of Treasury to find out who you could pay under the payroll allocation

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even though it clearly states here that you provided us that it would be public safety, whether or not it's police, fire fighters and so forth, but then you have a whole list of other people.

So, my question then would be I'd like to see the discussion you had with the Department of Treasury about the possibility of expanding what you could spend the CARES Act money on other than payroll. Were there others. Were you able? Did you ever ask about transportation? What would you do about the residents that are homebound? What about this person? What about that? What about our school children? How do we handle this? I'd like to see the notes of that conversation. Because if you made sure that you were going to get the payroll taken care of what about the rest of the people that are not on our payroll? And I will end on that thing. Thank you.

LEGISLATOR NICOLELLO: Legislator
Schaefer, Rhoads and Walker.
LEGISLATOR SCHAEFER: Good

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morning. I'm going to focus on the restaurant recovery program. I don't know who I should direct my questions to. Can you tell me do you know approximately how many restaurants there are in Nassau County?

MR. CREAN: I believe when we previewed that program we did do a survey. Off the top of my head I cannot recall but there were roughly around 500 I believe of sit-down restaurants. That was part of the discussion, what qualifies as a restaurant. Was a deli that has takeout? Or a restaurant that is solely takeout, does that qualify as a restaurant? We opted to exclude them from the restaurant recovery program because they were less impacted by the coronavirus. They were not impacted by the seating capacity mandates of the state government.

LEGISLATOR SCHAEFER: You think approximately 500 total in Nassau County?

MR. CREAN: I can get that number for you.

LEGISLATOR SCHAEFER:
Approximately is good. The total amount that

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was allotted to this program was $\$ 2.5$ million or was it different?

MR. CREAN: $\$ 2.5$ million. Ten percent of that was for the administrative cost of the National Development Counsel. So roughly $\$ 2.25$ million was available for actual grants.

LEGISLATOR SCHAEFER: What was the other thing you said?

MR. CREAN: The National
Development Counsel is administering that program. So the rest of that was for their fees, for review, for outreach, or to purchase the software to run the program.

LEGISLATOR SCHAEFER: Fees for review? Are they in-house, the economic development?

MR. CREAN: No, that's the National Development Counsel is a nationally based nonprofit organization. They have run similar programs in other areas. We patterned ours after one that was being handled in Texas actually.

LEGISLATOR SCHAEFER: Who

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determined how much money would go towards this program?

MR. CREAN: That was our office essentially looking at the budget and how much funding we had left and the demand, other requests for funding that we had.

LEGISLATOR SCHAEFER: Where did the funding come from? It came from HUD, right? It wasn't from the CARES Act?

MR. CREAN: The Community
Development Block Grant funds, the COVID portion, is actually a portion of the CARES funding but it's not related to the CLF funding that Paul was speaking about. Our funding was specifically a HUD allocation based on a formula that HUD utilizes. But technically it's CARES Act money but it's Community Development Block Grant COVID portion.

LEGISLATOR SCHAEFER: Was that the only place it could come from? I'm just trying to understand exactly.

MR. CREAN: There was not a
competitive allocation of Community

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Development Block Grant COVID money. It was based solely on a formula. As I mentioned in my presentation, there were three funding rounds. The first round was based on the county's general formula. How we receive our allocation every year. Factors in population, poverty rate, age of housing stock and a couple of other factors. So that was utilized for the first distribution.

The second distribution, the second round, was awarded specifically to states and territories. And then the third round was -the HUD secretary determined how that funding was allocated. So they looked at other funding factors. I think they also looked at the COVID rate in different communities to determine that amount of funding. It was not competitive. We were not able to apply for additional funds if that's what you're asking.

LEGISLATOR SCHAEFER: Do you know how many applications you received for the recovery grant program?

MR. CREAN: When we received the award announcement for the first round we were

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in the midst of our five year consolidated planning process. So we were already meeting with our consortium members, with nonprofits, with different county agencies. So we piggybacked onto that outreach. So, I can't say for certain how many applications we received but it was over 100 applications. Some of them came from consortium members that had multiple applications but we consider that as one.

Many of the information we were getting at the time we were hopeful that the funding could be utilized similar to the past recovery act funds, disaster recovery funding, that could be used to stimulate the economy. So, we were hopeful we were going to be able to put some of that money into what I consider our regular block grant type activities. Downtown revitalization efforts, street and sidewalk improvements. So we received a lot of applications for that.

Unfortunately, the guidance we received from HUD said that that was ineligible. It was not sufficiently related

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to COVID to qualify. It was not a jobs program. It was not trying to get people back to work. We received over a 100 applications I would say. Many of them were determined to be ineligible because of that reason.

LEGISLATOR SCHAEFER: How many grants were allotted? Because I think the website says 171.

MR. CREAN: That's specifically
the restaurant recovery program.
LEGISLATOR SCHAEFER: Right.
That's what I'm talking about.
MR. CREAN: I thought you were
talking about broadly.
LEGISLATOR SCHAEFER: No. Just
restaurant recovery.
MR. CREAN: I think we're over 200 applications at this point. I think there were about 100 applications. So it's probably over 300. About 100 applications were incomplete. NDC has been going back to those restaurants to determine why they didn't complete their application. Some of them have completed them.

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There understanding is, their analysis, because the way the intake system works is you can't see the application until you register. So, you have to register and that counts as an application unfortunately. So, there may be a lot of restaurants who've gone into the system just to see what the application looks like and realized they're not eligible. Obviously the restaurant has to be located in Nassau County. It has to be a sit-down restaurant. It cannot be part of a franchise. So there are some restrictions. Some restaurants may have just self-eliminated themselves and decided not pursue the grant. But I believe the applications are over 300 at this point.

LEGISLATOR SCHAEFER: You've already allotted you said like $\$ 2.2$ million?

MR. CREAN: 2.2 is the total. I think 1.4 has been allotted already.

LEGISLATOR SCHAEFER: Has been distributed; is that correct?

MR. CREAN: No. About half of that has been distributed. Some of that will

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come out this week. It's continuing.
LEGISLATOR SCHAEFER: 1.4 is
committed to that? So you still have some to go. Which is why I guess you were saying earlier you still have more money available for us to help you get the word out.

MR. CREAN: Right. The
application portal was closed after a couple of weeks of being open because of the demand for it. The grants are two different sizes. A restaurant with more than 25 employees can apply for $\$ 10,000$. Those with less can apply for $\$ 5,000$. Until they review all the applications and see what's eligible it's hard to determine the amount of funding that's needed. So, to eliminate restaurants applying and then running out of money we closed the portal. But it has been reopened for a couple of weeks now to accept additional applications.

LEGISLATOR SCHAEFER: What's like the average amount of the grants you've distributed? Could you give me an average amount? I guess I'm looking also for what's

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the largest amount and what's the smallest amount?

MR. CREAN: It's either $\$ 5,000$ or $\$ 10,000$. That's just the threshold. Those that I've seen come in, because we are getting reimbursed from HUD as the funds go out, I think they're more heavily on the $\$ 5,000$ side. So there are more smaller restaurants than there are larger.

LEGISLATOR SCHAEFER: I know
someone mentioned earlier the process of distributing funds potentially and that it takes a while. Was that an issue here? That it took some time to get those grants to the restaurants or no? Maybe we were talking about something else previously.

MR. CREAN: It was slower than anticipated. We were hoping to get the grants out in mid January. It ended up being about a month later. But they started flowing in early February. We were a couple of weeks behind. But no, I don't think that was an issue. The contract routing process does take some time obviously.

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But our second amendment to our HUD plan, which is where we took these funds from, was only approved by HUD in December. I think they came to the legislature with that in November.

HUD was very quick with turning the amendments around. Particularly because the projects we were funding were clearly eligible under the program. So it wasn't a HUD issue. Once we received approval of the action plan we started writing that contract pretty quickly. We wanted to get the funds out around Thanksgiving time. That's when the application was announced. It was actually opened for applicants the week after Thanksgiving. So it's been about two months in review process.

Department of Health is involved because the restaurant does have to clarify that it's received a positive Department of Health review. So that's part of it too. There's a little bit of delay there.

LEGISLATOR SCHAEFER: Can you
tell me from the time you received an

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application, if you can tell me, approximately how long it took to review it and then to the point where you actually were able to send the grant money out?

MR. CREAN: Again, that's not being done by our office. That being done by National Development Counsel. But the first applications were received $I$ want to say early December. So, probably about two months, six to eight weeks, before the funding went out initially.

LEGISLATOR SCHAEFER: Was there
any way that we could have made that a shorter timeline? Is there any way we could have hastened that process?

MR. CREAN: It's hard to say. Our office reached out specifically to the comptroller's office and part of the contract language that we had with $N D C$ is to allow a $\$ 500,000$ advance payment so that they could capitalize the funds and have funds available to distribute. The comptroller's office was very helpful with that. So the contract did include that language. The $\$ 500,000$ was

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advanced.
So, it's hard to say where any breakdown was. If there's any one specific item I think we had a lot of restaurants that were slow in completing their applications. But the process is that they complete the application, NDC reviews it, they determine if the restaurant is eligible. Then they forward the information to the Department of Health. The Department of Health does their review. Sends it back to NDC. A grant agreement is issued and then has to be a returned. There seems to be some delay there because the grant agreement returned from the restaurants has been a little slow. Because they also have to provide information on they're wiring instructions from their banks. So there is some delay there. Just a bureaucratic process I think. I don't think there's any one time period where there's a significant delay. It's just a few days at each phase of the process.

> LEGISLATOR NICOLELLO: We're getting a little short on time. So,

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Legislator Schaefer if you could just sum up. There are several other legislators who are waiting.

LEGISLATOR SCHAEFER: Is there any opportunity to get more funding for the restaurant recovery program at this point in time? Especially considering we have the surplus that we have.

MR. CREAN: I'd have to defer to
Paul and whether that's an eligible use for that funding. But if it's available I'm sure we can just add some funding to NDC's contract.

LEGISLATOR SCHAEFER: Is there funding that we have now, again looking at a surplus and realizing that restaurants and other businesses are going to hear that and it's probably not going to go over too well when they're maybe closing their doors or don't have the employees that they can hire back now because they're gone. I'm wondering if is there any thought about that? Is there a way to help businesses more that we're considering even if it's just out of the

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county funding?
MR. PERSICH: Legislator, I will
say this, why some of the money is funneled through the housing area is because of the means that they have the ability to get the money out. I don't know the legal
requirements, how we distribute funds back out to taxpayers. So, that becomes a challenge here. Because I want to give Paul money, I want to give Phil, I want to give you money but I don't know want to give Legislator Drucker money. I don't know legally how we can distribute those funds and how that would work. But clearly exploration is going to happen because just how we're going to help the businesses. But there is some legal problems that we do have giving money back to residents selectively.

LEGISLATOR SCHAEFER: Okay. I think that's all I have.

LEGISLATOR NICOLELLO: Legislator
Rhoads, Walker and Drucker.
LEGISLATOR RHOADS: Thank you
Mr. Presiding Officer. I do find it

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fascinating that probably about 75 percent of the presentation that you gave at a CARES Act hearing was with respect to the county's use of other funds providing direct assistance to residents as opposed to CARES Act funding. So, I want to focus on CARES Act funding specifically.

The purpose of the CARES Act is anybody aware of what the stated purpose of the CARES Act was? According to the federal government it was to provide fast and direct economic assistance for American workers, families and small businesses and to preserve jobs for American industries. Right?

So let's talk about how much money Nassau County spent of its CARES Act funding. $\$ 103$ million that you received from the federal government to provide fast and direct economic assistance for American workers, families and small businesses and to preserve jobs for American industries.

Am I correct in my understanding that Nassau County spent $\$ 98$ million or roughly 95 percent of the CARES Act funding

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that we received on salaries and fringe benefits instead of providing fast and direct economic assistance for American workers, families and small businesses and to preserve jobs? That's a yes or no question. Am I right in that understanding?

MR. BRODERICK: No. You're
incorrect.
LEGISLATOR RHOADS: Why is that?
MR. BRODERICK: Because that's
not eligibility criteria. That's an overall theme. They want to assist. But the criteria as to how you can spend the money. If you just repeat what you said how do you define any of that?

LEGISLATOR RHOADS: Are you
telling me that, for example, we could not have spent CARES Act funding on rental assistance?

MR. BRODERICK: Possibly.
LEGISLATOR RHOADS: We couldn't
have spent it on economic development? We couldn't have spent it on food banks? We couldn't have spent it on public facilities

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improvements?
MR. BRODERICK: Public facility improvements for capital improvements.

LEGISLATOR RHOADS: You couldn't have spent that money on assisting schools and providing them with PPE? Providing them with laptops?

MR. BRODERICK: HUD was doing
this. And even PPE we could purchase it under FEMA, which is unlimited. This is a limited fund. It's just coming up with --

LEGISLATOR RHOADS: But the
question is can the money be -- you had limited money from HUD, right? You had \$35 million. You're talking about $\$ 103$ million. My question is, could you have used any of that $\$ 103$ million on some of the things that you used HUD money for to broaden those programs? Like rental assistance, economic development, food banks, facility improvements, health services, mental health and substance abuse, providing assistance to schools so that they can safely reopen? Providing kids with laptops, for example, for

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remote learning to help them do that?
Childcare and youth services? Senior services. Provision of additional PPE in the community. Housing, counseling, public assistance. We could have used that money for those things, right?

MR. BRODERICK: Some of them I believe so. But some of them wouldn't make sense to me.

LEGISLATOR RHOADS: Instead we chose to use that money to pay salaries and fringe benefits. By the way, the salaries and fringe benefits that we pay those weren't additional expenses incurred by the county, correct?

MR. BRODERICK: No. Those were --

LEGISLATOR RHOADS: Those are salaries and fringe benefits that we would have had to have paid anyway, correct? Because when Mr. Persich testified before us eight days before the end of the year about the $\$ 20$ million transfer we asked specifically the question hey, if we don't approve this

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transfer will anybody not get paid and the answer to that question was no. So, there's not a single county employee that wasn't going to get paid because we didn't approve a transfer of funds so that they could use CARES Act money to pay salaries.

So, we're not talking about
reimbursing any county employee for the time that they spent in pandemic response that was tied to this CARES Act funding, right? They would have gotten paid anyway. The salaries would have been paid. The fringe benefits would have been paid. Right?

MR. BRODERICK: I believe so.
LEGISLATOR RHOADS: So we're
purely talking about trying to fix our budget. Right? Because as Mr. Persich -- I'm going to have trouble with it all day because we have limited time -- had testified, you identified, the administration identified at the start of this pandemic the CARES Act funding that we were going to receive was a budget gap closing measure. That was the plan. Right Mr. Persich? That was plan all

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along?
MR. PERSICH: That has been the plan all along.

LEGISLATOR RHOADS: But the plan changed, didn't it, over time? For example, right, we spoke about $\$ 116$ million in surplus funds from 2019. The plan, when you identified a $\$ 385$ million budget shortfall, the plan to close that budget shortfall included using $\$ 116$ million from the prior year's surplus to help close that gap. That was part of the plan, right?

MR. PERSICH: That is correct.
LEGISLATOR RHOADS: How much of that $\$ 116$ million surplus did we in fact use? I can answer that. Zero. Right? So the plan changed.

So when circumstances began to change why, for example, did we not use the $\$ 116$ million surplus and use the 103 million in CARES Act funding to provide fast and direct economic assistance for American workers, families and small businesses?

MR. PERSICH: I think part of

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what we have to realize is the timeline of how things were evolving. Meaning that we didn't know in November how strong our revenue side of the equation was. So you have to take that into account. We didn't know where we were going to finish the year at. I didn't know it was going to be $\$ 75$ million. I can honestly tell you that.

LEGISLATOR RHOADS: You knew it wasn't going to be $\$ 200$ million.

MR. PERSICH: Let's suppose for a second that we didn't use the $\$ 103$ million for salaries. What would happen to my surplus then?

LEGISLATOR RHOADS: Use the 116 million that you knew you already took out of your plan.

MR. PERSICH: Then I have no fund balance left for this year. Which is a very dangerous thing. Which is what I said previously is to exit -- the county is on shaky fiscal ground. It's not like -- we're getting there. It's a coordinated effort to methodically get the finances back to where it

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needs to be. But these moving parts were dynamic at the time this whole thing happened and there were a lot of other funding sources outside of the CARES funding that was identified in the presentation.

The other thing too, getting this out to the people is going to be very, very difficult based on some of the restrictions of how the charter is written, state law is written and how we get it out. Moving forward it will be a challenge for us to do that. That being said, we did finish the year with a \$75 million surplus related to one transaction that put us on the plus side. Negative is not good for me.

LEGISLATOR RHOADS: With all due respect, Mr. Persich, it's not just one transaction. You keep pointing to the 65 or $\$ 70$ million savings from the NIFA transaction. For the bonding transaction. It's $\$ 116$ million, right, for the prior year's surplus that wasn't used. That we took and instead of using it we put that right in our pocket. Now we're talking about $\$ 103$ million,

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$\$ 98$ million of which we used to pay salaries and benefits that we would have had to pay anyway. We took that and put that in our pocket. But you also had different changes in revenue. You had greater revenues coming into the county then what you had initially forecast, correct?

MR. PERSICH: No. I would disagree with you. Some of our revenues came in higher. Others came in lower. I'll go back to departmental revenue. Legislator, let's put it in buckets. I use the term buckets which $I$ know is -- but our revenue streams come from let's say three different sources. One is from our sales tax. The other is our property tax and then the last third I'll say is made up of state, federal aid and local departmental revenue.

For instance, red light cameras. If you looked at how we finished the year we were down $\$ 300$ million just on a budgetary basis to what the actual results were. A myriad of things happened. You are correct. It was a dynamic situation.

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LEGISLATOR RHOADS: Mr. Persich, you didn't look at those buckets in May when you created or the administration created the gap closing plan and then not look at it again until the end of the year, right? You looked at those buckets continuously throughout the course of the year?

MR. PERSICH: Correct.
LEGISLATOR RHOADS: In fact, you
prepared monthly budget reports, is that not correct?

MR. PERSICH: That is correct.
LEGISLATOR RHOADS: Those monthly
budget reports would have forecasted based on the information that came in that particular month on where we thought we were with respect to the county's overall budget. What were the shortfalls. What were the areas of surplus. So that not only the administration but also this legislature could turn around and make decisions on how we can handle the county's plans, correct?

MR. PERSICH: Correct.
LEGISLATOR RHOADS: By the way,

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how were those monthly budget reports actually prepared? Did the individual departments issue reports to your budget office? How does that happen?

MR. PERSICH: How the process
works is, the reports are required on a monthly basis as a result of the control period. We are required to do that.

LEGISLATOR RHOADS: So they go to NIFA also. NIFA is relying on those reports? MR. PERSICH: NIFA is using our data for what they're presenting. What we're presenting. So, my department with my staff everybody has its own little departments and we reach out to the departments and ask them for their input of what's happening and we do our own analysis to turnaround and say this is what we think the department looks like throughout the year.

So, it's a coordinated effort, you
know what I mean? We do what they call projections or forecasting which is just exactly what it sounds like. We forecast what we think things are going to happen in the

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departments. That's the timeline. The report is issued on the 21st of every month as is required by NIFA statute and that's kind of in a nutshell, an overview on how the department functions.

LEGISLATOR RHOADS: When you testified before us on December 23rd the monthly budget report for December would have been issued on December 21 st, right?

MR. PERSICH: No, that's incorrect. It's the previous month. The monthly report issued was the November report. The December report, which is the year end one, which is the year end financial close, which is still subject to audited financial -- the comptroller's office, gets published either late February early March. This year it was March 1st. Because the year time keeps moving because we have collections of revenues from other agencies that come in. Particularly sales tax.

LEGISLATOR RHOADS: So now we're relying on these budget reports to make decisions. Us, NIFA, the comptroller is also

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relying upon these reports. Who else relies upon them?

MR. PERSICH: The report is
issued to the three agencies. Goes to NIFA, goes to the comptroller, goes to legislative budget review and that's it.

LEGISLATOR RHOADS: We do our best to provide an accurate forecast of where we are in each of those monthly budget reports?

MR. PERSICH: Correct.
LEGISLATOR RHOADS: Can we explain why between the November 2020 report and the December 2020 report, the one issued immediately before we made a decision with respect to the remaining CARES Act funding and the one immediately after, forecasted almost a $\$ 460$ million budget variance between those two months?

MR. PERSICH: Part of what we did in the December report was we took into the actions, the gap closing actions. So we didn't do that in the monthly reports because we weren't sure where everything was going to

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land. We had a $\$ 385$ million gap I'll call it and then what we did was had a gap closing plan. When we closed the books and records out, when we knew everything was done, we then showed part of those gap closing efforts into the plan.

Now, what changed? One of the things that did change was the NIFA transaction was supposed yield $\$ 70$ million. After we got through the transaction it only yielded 52. So, part of it is some of our debt we didn't know where the debt structure was going to land. Those were complete variables out there. The transactions could have yielded let's say $\$ 30$ million.

But it was a moving -- it's a moving, dynamic report when it comes down to it. But to get to where you're getting to, how we went from 385 to 75 was we took all the gap closing plans and some other things changed according to our gap closing plan. Including sales tax being higher than what we originally estimated.

LEGISLATOR RHOADS: We, for

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example, just highlighting a few, general expenses we had a seven and a half million dollar positive variance. Contractual services, we had a 13 and a half million dollar positive variance. Interest, \$16.8 million positive variance.

Then $I$ find these two things that are interesting. We spoke about sales tax and departmental revenues. Departmental revenues we actually had a $\$ 37.2$ million positive variance in departmental revenues. Were any of these positive variances forecast in any of our monthly budget reports prior to December of 2020?

MR. PERSICH: I will say that our revenues were projected conservatively where we took down $I$ think it was May or April of last year where we decided that with the impact of how this pandemic was going to hit we took our revenue streams roughly down by 50 percent in the second quarter, 25 in the third and 25 in the fourth. Now, were my projections spot on for some of those numbers? Nope.

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LEGISLATOR RHOADS: They never changed. From the time that we dropped those expectations at the start of the pandemic they never increased. Did we not know from our departments -- they don't record what their revenues are on a monthly basis?

MR. PERSICH: I think some of the
numbers did move because of some additional funding sources that came in. But some other expenses went up and everything else. Like we got FTA money for the buses. That was a $\$ 33$ million infusion of funding that was going to be cut because the STOA money from the state was removed. That we accounted for.

Remember, we also collect fair boxes on the buses. That was down. The ridership was down.

LEGISLATOR RHOADS: I understand some was down. But obviously we didn't magically generate 37.2 million additional dollars in departmental revenues for the 30 day period between November 21st and December 21st. That was accrued over a period of time. Why did we not know that in our monthly

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budget projections prior to that?
MR. PERSICH: I have the number differently legislator. I don't want to debate it with you. I have it down 29 million. I don't know what it was in November. All my revenue streams if you look from interest on penalty and taxes all the way down to what we collect, most of them are all negative. So, how I forecasted them -- look, certain areas were better. The clerk revenue came in much better than we anticipated. We tried to reflect some of those changes because of strong housing market and filings. Look, until we collect the money we don't know where it's going to land.

LEGISLATOR RHOADS: Let's talk
about something that's a little less speculative, the sales tax revenue. Because we do receive sales tax money in a couple of times a month, don't we?

MR. PERSICH: We get three checks a month I think is the correct amount every month. But they come in -- remember, it's not on our calendar year, it's on the state

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calendar year.
LEGISLATOR RHOADS: Understood.
MR. PERSICH: Keep in mind, the big checks that we get coming, the last few checks because they're related to the holiday season, that's the time frame that a lot of majority of the checks are collected.

So that said, we were
conservative. Maybe a little too
conservative. But it could have went the other way too.

LEGISLATOR RHOADS: We knew we were a little too conservative and we knew we were too conservative all year long, right? At no point we forecasted that we were going to have a 20 percent reduction in our sales tax revenue. Correct me if I'm wrong, but in no single month, even while there was a full shutdown of our economy, in no single month were our revenues down 20 percent year over year?

MR. PERSICH: Yes, they were actually legislator. In the middle months when we got -- remember, it's a lagging

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quarter indicator -- when we got the I think the May, June and July checks they were down almost 30,40 percent in those time frames. LEGISLATOR RHOADS: Then they bounced back up in the third quarter, right? MR. PERSICH: They did, which is not the worst thing. It's a good thing. But the other problem we have is that it's based on consumer spending habits. Thank God people had the money and afforded themselves to have money to spend. It is contingent upon economic activity. And the other part of it is that it's still down eight percent. Which is I think the largest single number that $I$ can remember in my history here that that's how low sales tax was. The other time was back I think it was 2011 or '12 that we had a steep decline in sales tax but nothing like this.

LEGISLATOR RHOADS: Just a month before you came to testify at the legislature we were still forecasting that we were going to be, if $I$ 'm reading this correctly, at $\$ 921$ million in sales tax revenue as opposed to

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what we ultimately wound up with which was almost $\$ 1.1$ billion in sales tax revenue. That variation was $\$ 160$ million. Did we not realize in between that the numbers were coming in better than forecasted?

We spoke about this on December 23rd. You analyzed that it could have come in, based on the numbers if we finished out the year as it was looking, we were going to have between 100 and $\$ 120$ million more than we thought we were going to have at year end. You didn't want to count on that because who knew what was going to happen in the last eight days of the year. We disagreed on that but that's what we were told.

Were we not able to forecast that any earlier than December of 2020?

MR. PERSICH: I would say no because, again, I'll say that those last checks that come in the subsequent year from January to February are rather large checks and the holiday season clearly is one of the big components of that.

I will not disagree with you.

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Conservative we were. But that's part of what the function of what we have to do is not to be -- to make sure that we have enough money to pay the bills. And yeah, it was better than we thought and thankfully so.

Again, like I told the presiding officer, we don't know how much money we have at the end of the year until the end of the year closes. You can't spend what you don't know. It's kind of hard to get to the point that we knew we were going to finish with a huge surplus like this.

LEGISLATOR RHOADS: But if we're making decisions based on the monthly budget reports that you're providing us, isn't there an estimate to make them as is accurate as possible? I know you don't know what you don't know but the whole point of these forecasts is to try to accurately predict trends so that we can have information to be able to base our decisions upon, right?

MR. PERSICH: Correct. And we do to the best of our ability present accurate numbers.

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LEGISLATOR RHOADS: And you would concede that being off by almost half a billion dollars from one month to the next is a pretty big variance, right?

MR. PERSICH: No. I disagree with that. We weren't off by a half a billion. Like I said --

LEGISLATOR RHOADS: There's a
variance of $\$ 460$ million.
MR. PERSICH: I think for
consistency purposes when we reported the numbers what we said was we were thinking that we had a $\$ 385$ million gap and we had a $\$ 385$ million gap closing plan. So, when we closed the books out and we reconciled all these other monies that came through we then put it into the report and showed it as such.

I don't think it was a half a billion dollar swing. It was maybe a little bit more because the sales tax came in a little higher and we didn't use the fund balance.

LEGISLATOR RHOADS: Let's talk about state aid for example. One of the

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concerns that you raised to us was that we were going to be -- you were forecasting that we were going to lose about $\$ 130$ million in state aid.

MR. PERSICH: Correct.
LEGISLATOR RHOADS: That was as of December 23, 2020.

MR. PERSICH: That is correct.
And then --
LEGISLATOR RHOADS: And the December 2020 actual state aid numbers came in with another $\$ 100$ million variance that we only lost $\$ 33$ million in state aid as opposed to $\$ 130$ million that you told us eight days before year closing.

MR. PERSICH: The truth of the matter be told was that the state budget office, when they issued their executive orders from the governor, was he had the ability to cut 15 to 20 percent. That guidance changed January after we had a conversation with the New York State Budget Office and they said we're looking at a five percent decline in 2020 and in 2021. That's

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what the guidance came out. Came out in January. They said 15 to 20 . I had to take them at their word. So, the fact that that changed, yeah, but I couldn't predict that. I couldn't say -- I don't know the state budget or what their finances are but that's the guidance they gave us.

LEGISLATOR RHOADS: When the
monthly budget reports are prepared, other than yourself, who's involved in the actual preparation?

MR. PERSICH: It's me and my entire team. The DC of finance is involved. We look at numbers. We analyze. We do all our analysis. It's an independent review by my office to do these things.

LEGISLATOR RHOADS: Is any
guidance given to you by the administration, I mean you're part of the administration, but is any guidance given to you by others in the administration, for example, deputy county executive for finance, as to what number should be reported?

MR. PERSICH: We do

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collectively -- I give them an overview of what the numbers look like and we have a collective meeting right before we issue the report.

LEGISLATOR RHOADS: Are you ever
instructed to increase or decrease those numbers based upon --

MR. PERSICH: We're not
instructed to do anything. We report what we have and we present that as such. We're not manipulating data.

LEGISLATOR RHOADS: I'm a little concerned that we're acting off of information that we're provided and that there is a $\$ 460$ million variance which we find out about less than a month from the -- less than a month from December 23, 2020 when we ultimately were making decisions with regard to what we were doing with that last $\$ 20$ million in CARES Act funding.

Had we known at the time that we were going to be flush with cash that would have left us with a $\$ 75$ million surplus I think a lot of us would have been more

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comfortable providing our constituents with services that they could have used. Those businesses that you see closed, right, in your neighborhood and you're concerned about because that's going to impact our revenues coming for this year. Wouldn't it have been nice with more accurate forecasting to have provided direct assistance to some of those businesses so that maybe they wouldn't have closed? Their doors would still be opened today. People that have lost their jobs. Providing them some assistance so that they can continue to pay their bills.

Folks that are in need of rental assistance would have been nice to be able to provide them with that assistance to help them pay their rent.

The restaurant recovery program, as wonderful as it is, there are a lot more than 171 restaurants in Nassau County that we could have provided assistance to. Yet we didn't and we didn't because the information that we received from the budget office and the information that we received from the

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administration was that we had a $\$ 365$ million budget hole. In fact, the testimony on December 23 rd was -- hold on, let me see if $I$ can get it.

Was, Let's just say if I don't move $\$ 20$ million then we're short $\$ 20$ million on the operating budget as a result of this. So we have to absorb that amongst many other expenses of revenue shortfalls that we have. It's a very big risk to take from my perspective because we have a plan in place on how we're going to spend the money. It's just because we need a budget appropriation and that's why.

You testified that it was the worst budget that you've ever seen. You testified that you still have a substantial budget deficit on December 23rd. If we had known at the time that that information was inaccurate we might have been able to better appropriate that $\$ 20$ million to provide direct assistance to our residents just as the CARES Act says. To provide fast and direct economic assistance for American workers, families and small

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businesses.
Instead, we held on to the \$116 million, right, that we were supposed to use as part of the plan. We held on to 95 percent of the $\$ 103$ million in CARES Act funding to pay salaries that we would have had to pay otherwise to help plug the budget gap that never existed apparently. And now we're patting ourselves on the back for showing a \$75 surplus. Which, as Legislator Ferretti indicated, in a normal year I'd be thrilled about that.

But in this year, when so many people were so desperately in need and when governmental money could have been used effectively in trying help save families, help save businesses and help save lives by providing additional testing, additional food assistance and the wide variety of things we spoke about, I would have loved to have had the knowledge to be able to put those funds to better use and we just didn't have it.

Whether it was inaccurate budget forecasting on the part of your office or

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whether it was a, $I$ hope it's not, a more sinister attempt to conceal information from the legislature, from NIFA, from the comptroller's office, so that we would make decisions that fit what the administration's plan was based on the information we had I don't know. But it would have been nice to have accurate information so that we could have made decisions.

One final question because $I$ know we're running out of time. By the way, when you prepared the lists of expenses that the \$98 million was going to go towards when were those decisions made? In other words, did we actually know prior to the draw down of the funds at the end of -- on December 31st of 2020 did we know which employees were actually use --

MR. BRODERICK: Yes. Actually, legislator, points of clarity. You had mentioned spending the CRF funds. Initially we had to spend or any recipient had to spend the money by December 31st. That was a limiting factor. If you didn't spend the

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money by the 31 st of December of last year you would have to revert the money back to US Treasury.

However, on December 27 th they issued an extension of their guidance to say if you didn't spend the money you can hold on to it and use that money for eligible expenses in the following year, 2021.

But to answer your recent question, yes, we queried departments to say -- for department heads to identify individuals that were substantially dedicated to assisting in remediating the effects of the pandemic.

LEGISLATOR RHOADS: When was that done?

MR. BRODERICK: I would say about June, July.

LEGISLATOR RHOADS: If I could
just ask then, I have a memo to you, Mr. Broderick, from the Department of Consumer Affairs providing a breakdown of which employees were used for COVID purposes for use of CARES Act money that's dated January 5th of this year. Is there a reason why -- I mean at

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the time we approved the additional \$20 million in CARES Act funding were we seeking justification for that $\$ 20$ million after the fact?

MR. BRODERICK: No. What had occurred is we reached out to departments initially to say -- is it more recent back in June, July -- to say identify those individuals in your department who were substantially dedicated. It wasn't just assuming that everyone was working on COVID because it was probably not the case in any department.

LEGISLATOR RHOADS: You just said that was done in June and July, right? MR. BRODERICK: That's correct. I did say that. So then we went back to them and said okay, now, here's what they were doing or tell us what were they doing. You identified these individuals back in June, July. Tell us what were they doing. And they came back to with us a letter to say they were doing $X, Y$ and $Z$ which is related to COVID remediation.

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LEGISLATOR RHOADS: Didn't we
have to certify to the federal government prior to December 31 of 2020 who was being used?

MR. BRODERICK: No.
LEGISLATOR RHOADS: When did we
have to supply that information?
MR. BRODERICK: We didn't have to
provide the treasury with that information.
We had to give them -- in the various
categories that we reported in our
presentation those are the categories as
established by the US Treasury to say
categorize your expenses in these categories. They're not like financial categories. Not a financial statement. Just saying substantially dedicated. How much money was spent there? Could have been in salaries. Could have been in fringes. Could have been in OTPS expenses.

LEGISLATOR RHOADS: But now you're saying that we can now actually exhaust this money in 2021?

MR. BRODERICK: That is correct.

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And that guidance was given to us on December 27th. It was after the fact. It was we either utilized this money or leveraged the money or give it back to the US Treasury as of the 27th. But as since the guidance has changed.

LEGISLATOR RHOADS: In theory, we can take that $\$ 75$ million surplus which was from allocation of CARES Act money and we can actually use it to provide assistance to families and businesses and PPE now?

MR. PERSICH: I would say this legislator, now that we know where we're at as a result -- and when we get final numbers, we then have a path forward. I don't know where these other funding sources -- sooner or later those funding streams are going to dry up. The outside ones.

We now have the ability to protect our residents with the addition of fund balance to move forward when some of these revenue streams dry up. Our plan has always been to spend that money. Once we submitted the plan it deviated a little bit from what we

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originally thought we were going to do. We're not perfect here. By no stretch of the imagination will I give you the illusion that I can target the sales tax number and hit it on the head.

LEGISLATOR RHOADS: I get it.
LEGISLATOR NICOLELLO: Can we sum up? We're 15 minutes over already. One last question. Legislator Walker has been waiting patiently.

LEGISLATOR RHOADS: Just strikes me as being half a billion dollars off is a pretty big variance for a department whose job it is is to accurately forecast information so that we can make decisions based on it. That's it. Thank you Presiding Officer.

LEGISLATOR NICOLELLO: Thank you. Legislator Walker.

LEGISLATOR WALKER: I have a question regarding -- I know that we did not, evictions were not allowed. So, we didn't need to help those residents who might have been evicted with rental payments or whatever. What about the landlords who own

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those rental facilities? Some of those rentals are in small little businesses and those businesses were obviously hurt.

So that businesses, not only was their business suffering but income that they expected wasn't coming. And sadly, many of these people were ready to be evicted before COVID and unfortunately then everything came, the state mandate came down, and now -- it hurt businesses, it hurt landlords very much too. Have you been able to do anything or could we do anything to help them?

MR. BRODERICK: I'm going to defer to Kevin because he did mention the rental assistance but more as a renter as opposed to the landlord side who is equally impacted on the other side of the equation.

MR. CREAN: I mentioned we had the homeless prevention program under the Emergency Solutions Grant program. The COVID funding under that -- that program is difficult to run in a normal year because the income restrictions are very low. The income restrictions are up to 30 percent of $A M I$. Of

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area median income.
So, we find a lot of residents who are impacted or not able to pay their rent in a normal year their income is still higher than the allowable amount. Thankfully under the COVID funding that we received that income level went up to 50 percent of AMI.

But again, that's the program that's impacted by the need to demonstrate that the person would become homeless through an eviction. Filing an eviction is still required under that program. That is a lot of funding we have set aside waiting for the moratorium to be lifted.

We did also in the second round of CDBG COVID set up a rental assistance program that can be used to pay for rent arrears. There are some difficulties with that funding as well because that's an ineligible expense ordinarily under the Community Development Block Grant Program except for payment of emergency assistance and it's limited to three months only.

Again, one of these quirks of the

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federal government. They allowed us the extension with that. We can go to six
months. But then that would trigger a requirement that we have visual inspections. And if there's any chipping paint we have to repair the paint. So we opted not to extend it to six months. That program is open now. That's a three months arrears requirement. Right now that's open to anybody at 80 percent of AMI.

There's is right now no assistance dedicated to landlords specifically. But the intent is obviously if the tenants are able to pay their rent, if we can make them whole with their rental assistance and the ESG program allows us to go to 12 months of rent arrears. So that is a significant portion of back rent that can be used to pay landlords. We had that discussion. Community Development Corporation of Long Island is running that block grant funded portion for us. Some what they're seeing is tenants are coming in. They have been, thankfully, trying to pay their rent. They may not be behind in

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six months of rent arrears or four months of rent arrears, they have paid portions of several months rent. So we're trying to work out the quirks in the regs to allow us to pay up to three months. We'll take those three months that have the largest balance of rent assistance. So that's rolling out.

Just over the past I would say two months we were apprised of another funding source that we received funding under and this is has been very fluid. The US Treasury Department is providing rental assistance program funding and municipalities throughout Long Island and New York State were eligible to opt into that program. We decided to opt in. That's going to be administered by our office as well. The amount of money dedicated to Nassau County is small by comparison. It's \$1.8 million. I'm hopefully going to be here later today to get the supplemental appropriation for that. I don't know if it's going to be on the addendum or not. I may see you at 1 o'clock.

But there is also funding also

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dedicated to three towns in Nassau County. So the Town of Hempstead, the Town of Oyster Bay and the Town of North Hempstead are receiving shares as well. So I believe that Nassau County's portion, even though it's not specifically addressed in the guidance that we have, is to be used for the City of Glen Cove and the City of Long Beach. Those two areas that are outside the townships. The other three towns are determining how they're going to run their only programs. If they're going to outsource it or do it in-house.

I've been speaking over the last couple of months with pretty much every town on Long Island, because there are five towns in Suffolk County that are receiving funding as well as the county. I've talked to Westchester County, Yonkers, Dutchess County, Orange County. All are receiving allocations.

Everyone is trying to figure out how they're going to run this program. It's a large amount of money. It's obviously a huge need not only for the renters to make sure

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that they are able to stay in their homes but for the landlords to make them whole. To make sure they can collect the back rent that's owed to them.

LEGISLATOR WALKER: Basically this money would go to the renters and then the --

MR. CREAN: The way the program works is the money goes to the landlord to pay the renter's arrears. The landlord will receive the funds. But it is to -- yes, to make the renter whole.

LEGISLATOR WALKER: Would these
renters only be renters that are in HUD housing or whatever?

MR. CREAN: No. Specifically under that program those persons who are receiving Section 8 rental assistance or in public housing would not be eligible because their portion of the rent should be adjusted anyway. If they see a loss in income the Section 8 program should pick up that difference. They shouldn't be in rent arrears. It's those residents who are in

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private housing that are impacted. And it is still income capped. The CDBG program is 80 percent of area median income. The Emergency Solutions Grant program is 50 percent of area median income. And the new treasury money is 80 percent of area median income as well.

LEGISLATOR WALKER: And it would be up to the renter to reach out for this or it could be the landlord reach out because the renter is not paying?

MR. CREAN: We're trying to do a little of both. It's technically up to the renter to apply yes, but $I$ have spoken to a couple of larger landlords who understand that this is going to be hard position for renters to be in. They're going to assist them with applying for it. Community Development Corporation does that as well. They have an online portal that people can apply. But they also able to assist applicants to fill out their application over the phone. So we're working at it both ways.

LEGISLATOR WALKER: Thank you. LEGISLATOR NICOLELLO: Do any

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other legislators have questions either here or remote? I had one other question -- I'm sorry, Legislator DeRiggi-Whitton.

LEGISLATOR DERIGGI-WHITTON:
Legislator Drucker had to leave timewise. I want to just mention I'm glad we're in this position where we have a surplus rather than where $I$ was worried we were going to be which was trying to figure out ways to fix our budget at this point. I was worried about us losing funding for anything that wasn't mandated. I was worried about layoffs. I was worried about everything.

So, being, what is it, a Monday morning quarterback, there might have been a few adjustments we could have made had we known all the information we know today. But we all know that we did not know that information at the time.

And again, I thank you all for getting us through those rough waters and bringing us to where we are today and I feel it's a safe economic situation for our county and probably the best we could have. So thank

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you.
LEGISLATOR NICOLELLO: One question but before $I$ do $I$ want to respond. This isn't Monday morning quarterbacking. You look at our hearing transcripts going back to August, this was Thursday morning, this was Friday morning, this was Saturday morning, this was Sunday morning. We've been going at this for months. This is not something we brought up now. We've been probing and questioning the administration's projections probably since August.

Be that as it may, the only
question $I$ had is, was any portion of the Cares Act money spent on mailings?

MR. BRODERICK: On mailings?
LEGISLATOR NICOLELLO: Yes.
MR. BRODERICK: I believe so. Yes.

LEGISLATOR NICOLELLO: Do you know how much?

MR. BRODERICK: Not off the top of my head. No, I can't say.

LEGISLATOR NICOLELLO: Can you

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get that to us Paul? MR. BRODERICK: Absolutely. LEGISLATOR NICOLELLO: Thank you for the presentation. Thank you for patiently answering all the questions. We appreciate the time that you put into this. Again, thank
(Meeting was adjourned at 12:25
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get that to us Paul?
MR. BRODERICK: Absolutely.
LEGISLATOR NICOLELLO: Thank you
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\section*{CERTIFICATION}

I, FRANK GRAY, a Notary Public in and for the State of New York, do hereby certify: THAT the foregoing is a true and accurate transcript of my stenographic notes.

IN WITNESS WHEREOF, I have hereunto set my hand this 11th day of March 2021

FRANK GRAY```

